ORIGINAL

Decision No.

BEFORE THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA.

In the matter of ascertaining the value of the property of the DIAMOND AND CALDOR RAILWAY.

CASE NO. 169.

W. Y. Kellogg for Diamond and Caldor Railway.
GORDON, Commissioner.

OBINION

initiative for the purpose of ascertaining the various elements entering into the value of the property of the Diamond and Caldor Railway, hereinafter termed the Railway. The property in question is situated in El Dorado County, California. For the general procedure in these valuation cases and for a general description of the work performed by the Commission's engineering department, reference is hereby made to the Commission's opinion and findings in Case No. 206, being the matter of ascertaining the value of the property of the Stockton Terminal and Eastern Railroad Company, and Case No. 210, being the matter of ascertaining the value of the property of the Tonopah and Tidewater Railroad Company.

Stetson act, effective February 10, 1911, and continued under the provisions of the Public Utilities Act, effective March 23, 1912. The sections of the Public Utilities Act particularly applicable to this proceeding are sections 47 and 70. As in the cases referred to so here also, I shall confine myself to making findings of fact bearing on the question of the value as shown by the evidence in this case, and shall not make a finding on the question of the ultimate value of the property, irrespective of the purpose for which the value is ascertained.

As is usual in these valuation proceedings I shall, in connection with this inquiry, consider the following matters:

- Organization, construction and operation.
- Stocks and bonds. 2.
- Revenues and expenses. 3.
- Original cost, as defined. 4.
- Reproduction cost, as defined. Reproduction cost less depreciation, as defined.

I will first define the three elements of value which I propose to find:

> The term "original cost" means the original book cost, and is defined as the actual expenditures chargeable to capital account in accordance with the Interstate Commerce Commission's classification, in cash or its equivalent in terms of cash, by the public utility for its operative property in the State of California, as of the date of the valuation.

The term "reproduction cost" is defined as the estimated cost in cash of acquiring the operative right of way and real estate and or reproducing, in the condition in which it was acquired, the other physical property of the public utility in the State of California, as of the date of the valuation; to which are added overhead expenditures for engineering, law, interest and other similar items.

The term "reproduction cost less depreciation" is defined as the reproduction cost less the diminution in the value of the physical elements of the property, due to use, age, obsolescence, inadequacy, or other causes, this diminution being called depreciation, and plus the increase in the value of the physical elements of the property, due to age or other causes, this increase being called appreciation.

In accordance with this Commission's order dated March 11, 1912, the Reilway on April 4, 1913 filed an inventory of its property, together with a statement of original cost and an estimate of its reproduction cost and reproduction cost less deprecistion, as of June 30, 1912. A copy of the company's final summary sheet is attached to this decision and marked Exhibit "A."

On September 30, 1913 the engineering department submitted to the Commission its detailed valuation report as of June 30, 1912, a copy of which was furnished to the company. copy of the final summary sheet of this report is attached hereto and marked Exhibit "B."

Prior to the hearing in this proceeding the company's engineer took up with the engineering department of this Commission certain objections to its valuation report, and in all cases where quantities and unit prices were at issue an agreement was reached. At the hearing held May 17, 1915, these items of differences were brought up and discussed, and it was agreed that the engineering department should prepare a supplemental report covering all such items. Subsequent thereto the engineering department submitted to the Commission a supplemental report embodying all changes and corrections decided upon, and a copy of this supplemental report was furnished to the company. The changes made by the engineering department will hereafter be considered. A copy of the revised final summary sheet containing the Commission's findings in this case is attached hereto and marked Exhibit "C."

1. Organization, construction and operation.

The Diamond and Caldor Railway was organized by the officers and directors of the California Door Company and was incorporated under the laws of California on February 9, 1904, to engage in the pusiness of a common carrier through the construction of a narrow gauge steam railway. The road at this date is owned by the same company and is utilized almost exclusively in the transportation of lumber from the mill of the California Door Company at Caldor to Diamond Springs, a distance of about 33 miles. where a connection exists with the Southern Pacific Company's line.

The road was first built as a private road, and the California Door Company had construction work well under way before it was decided upon to incorporate as a separate and distinct company and operate the road as a common carrier. Prior to the construction of the line the lumber from the California Door Company's mill at Caldor was hauled the thirty odd miles to the railway of the Southern Pacific Company by teams, and in the haste to do away with this expensive and inadequate transportation, the railroad was built as quickly and cheaply as possible. Since the road was placed in operation, however, and as rapidly as possible, the company has renewed much of the material, filled in several

treatles and eliminated some of the sharpest curves.

The country traversed by this road is all mountainous and necessitated heavy grades and a great deal of sharp curvature.

The maximum grade is 42 per cent and the maximum curve 58 degrees.

There are sixty frame trestles on the road.

The equipment of this company consists of five Shay locomotives, one combination passenger and baggage car, one Thomas automobile with track wheels, seventy-six freight cars, one water tank car, one oil tank car and two work cars. Between Diamond Springs and Caldor one passenger and one freight train are operated. daily except Sunday.

2. Stocks and bonds.

At the time of incorporation of the Railway, on Pebruary 9, 1904, there were authorized 4,800 shares of capital stock at a par value of \$50.00 per share. The entire amount authorized was subscribed for at the time of the organization and all shares with the exception of five were issued to the California Door Company. As the progress of construction demanded, the entire amount of capital stock, \$240,000, was paid into the treasury.

Although the road was open and handling commercial freight in November, 1904, the construction accounts were not closed until December 31, 1907. The following dividends were paid on the capital stock out of the earnings during that period.

March 21, 1906, - 8% - \$ 19,200.00 April 5, 1907, - 10% - 24,000.00

Since the closing of the construction accounts dividends have been paid as follows:

March 17, 1909, - 6% - \$ 14,400.00

March 16, 1910, - 6% - 14,400.00

March 20, 1912, - 8% - 19,200.00

March 19, 1913, - 5% - 12,000.00

March 18, 1914, - 5% - 12,000.00

Total Dividends Paid\$115,200.00

On March 1, 1907 the stockholders authorized the issuance of first mortgage, 20-year, 5% bonds to the amount of \$240.000,

covered by all corporate property of the railway company. As shown by the company's report to this Commission for the year ending June 30, 1914 there are outstanding bonds to the amount of \$128,000, while bonds to the amount of \$90,000 are held in the treasury. Since 1908 the company has paid off and cancelled bonds to the amount of \$22,000.

The last annual report further shows an item of "miscellaneous accounts payable," \$102,840.18, and an appropriated surplus of \$57,268.73.

3. Revenues and expenses.

Practically the entire revenue received by the Railway is derived from the hauling of lumber for the owning company.

The passenger revenue averages less than \$2,000 per year.

For the three years ending June 50, 1914 a gross income, as shown by the company's annual report, less operating expenses, showed a decided decrease, viz., from \$24,873.03 for 1912 and \$26,483.58 for 1913 to \$14,752.92 for 1914, or a decrease of \$11,750.66 over the preceding year. The report also shows that included in these amounts is an item received for the hire of equipment to the California Door Company at an average yearly rental of approximately \$3,400.00. The following table presents various revenues, expenses and traffic statistics for the years ending June 50, 1912, 1913 and 1914, as shown by the annual reports of this company to this Commission.

Wahanin .	Yet			
No. <u>I t e m</u>		1913	1914	
1. Mileage - Main Line	53.00	38. 00	33. 00	
Operating Revenues: 2. Freight traffic, 3. Passenger	\$80,990.58	\$72,647.50 1,966.45 74.613.95		
4. Total transportation rev. Hire of Equipment Maj & Struct	83,089.33 5,295.76 22,126.01	3,428,48 16,572,86	3,590.88 16,805.37	
6. Maintenance of Equipment7. Traffic Expenses	19,165.89	4,814.19 1,575.00 16,187.28	1,500,00	
8. Transportation Expenses 9. General Expenses 10. Total operating expenses	5,618.59 54,753.65	5,400.14 44,549.47	6,211.32	
11. Ratio Expenses to Revenues. 12. Net Operating Revenue	65.87% 28,355.68	59.71% 30,064.48		

Item	Year Ending						
No. I t e m	1912	1918	1914				
13. Railway Tar Accruals	\$ 3,482.65	\$ 3,580.90	\$ 3,973.66				
14. Operating Income			14,732.92				
15. Gross Income			67,055.45				
Deductions from Income:							
16. Interest accrued on Fund. Det	t 7,050.00°	5,600.00					
17. Interest, Unfunded Debt	5,276.74	5,308.19	3,440.88				
18. Total Deductions	12,326.74	11,908.19	10,190.88				
19. Net Income	15,842.05	18,003.87	8,132.92				
Reserves from Income or Surplu	8:						
20. Equipment Depreciation		3,874.18	6,721.91				
21. Surplus Account	50,536.82	50,536.82	50,536.82				
Traffic Statistics:							
22. Number of Passengers carried			0.67				
earning revenue	1,330	1,232	861				
23. Number of Passengers carried		~	A4 773				
one mile	35,063	34,427	24,111				
24. Average distance carried,		07.04	00 AA				
miles	26.36	27.94	28.00				
25. Average amount received from	1 #5 55	& 7 60	5 7 60				
each passenger	<i>.</i>	\$1.60	\$1. 68				
26. Average receipt per passenge	ex	E 77	6.00				
per mile, cents	5.98	5.71					
27. Number of tons carried	31,718	28,221	24,717				
28. Number of tons carried one		000 700	074 //05				
mile	1,042,643	928,722	813,095				
29. Average distance haul of	70.00	70 07	32.93				
one ton, miles	32.90	32.91	36.30				
30. Average amount received	#0 FF	60 57	\$2.51				
from each ton,	\$2.55	\$2.57	mer of a				
31. Average receipt per ton		The second se					
mile, cents	•• 9.76	₩ . 82	7.62				
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4. Original Cost.

The valuation submitted by the company showed the original cost of this road to be \$502,312.08, as shown by Exhibit "A" attached hereto. Upon investigation it was found that this figure was not the actual cost of construction, but represented the best available cost estimate by the company's engineer.

venture to facilitate the pusiness of the California Door Company, and at the time construction was commenced (1903) it was the company's desire to get the track laid to the mill at Caldor as quickly as possible, so that the lumber could be hauled out while the weather permitted. Therefore, before completion, but as soon as conditions would permit, the road was put into operation.

After the accumulated lumber was delivered at Diamond Springs construction was continued and carried on until December, 1907, practically four years after the construction was started. Due

caldor to Diamond Springs the earnings for the year 1903 were above normal, and instead of being applied to construction purposes were paid out as dividends on the capital stock. Under the Interstate Commerce Commission's classification for road and equipment of steam roads, all earnings during construction are to become a credit to the construction account, and the engineering department in its valuation report properly deducted this item from the original cost.

An investigation made by the auditing department of this Commission showed that the books of the company had: not been kept in accordance with the present prescribed classification of accounts. However, it is possible to make adjustments and segregate all charges to their proper accounts. This was done with the result that the original cost was found by the engineering department to be \$512,507.31 and, after deducting the item of earnings during construction, amounting to \$71,129.73, the total original cost, as shown in Exhibits "B" and "C," amounts to \$441,377.58.

I am satisfied to accept the figure of the engineering department, and find as a fact that the original cost, as that term has heretofore been derined, of the operative property of the Diamond and Caldor Railway, as of June 30, 1912, is the sum of \$441,377.58.

5. Reproduction Cost.

The company in its valuation states that the reproduction cost amounts to \$582,196.41. The engineering department in its valuation finds this cost to be \$532,834.94, as shown by Exhibit "B," being a decrease of \$49,361.47. The reason for this difference is explained in the detailed report of the engineering department, to which reference is hereby made.

The company previous to and at the hearing held in this case, made objections to certain accounts as shown by the engineering department. These items were investigated and a supplemental

report has been prepared covering all items in question. All changes and corrections caused by the objections of the company have been shown in detail in the supplemental report, and I do not consider it necessary to go into these items in detail.

The increases made to the individual accounts were as follows:

I.C.C.Acot.	<u> Item</u>	Amount
7	Ties	
8	Rails	\$ 1,969.59
10	Track Fastenings and Other Material	223.85
11	Ballast	4,000.00
12	Tracklaying and Surfacing. Overhead Expenses:	Till you get all .
	Engineering\$509.67	60 4.4
	Taw	•••
	Expenses 32.83	601.38
	Total Increase	\$ 6,794.82

This amount added to the original, as shown in Exhibit "B," gives a revised total of \$539,629.76, as shown by Exhibit "C!" This amount, it will be noted, is higher than the original cost by \$98,252.18.

engineering department, Account No. 2, Right of Way and Station Grounds, was determined by adding to the present market value of the land a so-called "multiplier," assumed cost of acquisition and interest charges. Since the time of this valuation the Supreme Court of the United States has in unmistakable terms rendered its decision on the so-called multiple method of valuation. In the decision in the Minnesota Rate Cases the court says:

sonable share in the general prosperity of the communities which it serves, and thus to attribute to its property an increase in value, still the increase so allowed, apart from any improvements it may make, cannot properly extend beyond the fair average of the normal market value of land in the vicinity having a similar character. Otherwise we enter the realm of mere conjecture. We therefore hold that it was error to base the estimates of value of the right of way, yards and terminals upon the so-called "railway value" of the property. The company would certainly have no ground of complaint if it were allowed a value for these lands

equal to the fair average market value of similar land in the vicinity, without additions by the use of multipliers, or otherwise, to cover hypothetical outlays. The allowances made below for a conjectural cost of acquisition and consequential damages must be disapproved; and, in this view, we also think it was error to add to the amount taken as the present value of the lands the further sums, calculated on that value, which were embraced in the items of 'engineering,' superintendence,' legal expenses,' 'contingencies' and 'interest during construction'."

In my opinion the reasoning of the court is altogether sound. It is, of course, impossible to "reproduce" land in the sense that other physical elements of railroad property can be reproduced and their reproduction cost determined. The value of land must therefore be round and not the "reproduction cost." If this value is taken as the present-day market value, without the addition of arbitrary multipliers, assumed costs of acquisition and interest charges, no injustice is done to the owner. If it is found that land originally cost more or less than the present market value, the facts should be shown in the proper place.

engineering department's figures, and it is sufficient to point out that the arbitrary additions to the present market value of this company's lands, by reason of applying multiples, cost of acquisition and interest, amount to \$4,038.85. If in any future case the question of the valuation of this property should become relevant, the Commission may see fit to hold that this sum should be deducted from the grand totals shown in Exhibit "C" under the headings "reproduction cost" and "reproduction cost less depreciation."

I find, therefore, as a fact that the repredential 988; as that term has hereinbefore been defined, of the operative property of the Diamond and Caldor Railway, as of June 30, 1912, is the sum of \$539,629.76.

I find also that the reproduction cost of this property, if the "market value" of lands is used without the addition of multipliers and other arbitrary percentages, is the sum of \$505,590.91.

326

6. Reproduction cost less depreciation.

The reproduction cost less depreciation, as reported by the company and shown in Exhibit "A," is \$491,848.91. This same item as ascertained by the engineering department in its original valuation report, is \$425,669.10, as shown by Exhibit "B."

The objections made by the company to certain accounts under the heading of reproduction cost, are reflected in the same accounts under this heading, and necessitated certain changes and corrections. The details of these changes are set forth in the supplemental report of the engineering department and hereinbefore referred to.

The summary of the revised totals of the accounts af-

I.C.C.Acet.	<u> </u>	Amount		
7	Ties	\$11,217.32		
8	Rails	6.548.63		
10	Track Fastenings and Other Material	1.559.40		
11	Ballast	4,000.00		
12	Track Laying and Surfacing Overhead Expenses	4,175.12 601.38		
	Total Increases	\$28.101.85°		

These increases, included with the original allowances, give a revised grand total for reproduction cost less depreciation of \$453.770.95.

reciation, as that term has hereinbefore been defined, of the operative property of the Diamond and Caldor Railway, as of June 30, 1912. is the sum of \$453,770.95.

I find also as the reproduction cost less depreciation of this property if the "market value" of lands is used, without the additional multipliers and other arbitrary percentages, is the sum of \$449.732.10.

The foregoing opinion and findings are hereby approved and ordered filed as the opinion and findings of the Railroad Commission of the State of California.

reland

Commissioners.

Name of owner Dismond & Caldor Hy. Division _____

Miles, Main Line Track_____53.06____ Miles, Second Track Miles, Yard Tracks, etc.__.

From Diemond S. To Caldor

FORM No. 48.

CALIFORNIA RAILROAD COMMISSION

PHYSICAL VALUATION OF STEAM RAILROADS

FINAL SUMMARY SHEET

Field Inspector By the Railway. Office Compiler Date Compiled.... Joint Main Line.... Miles Joint Second Track___ Joint Yard Track, etc.__

Miles, Second Track_____

FORM NO. 48: CALIFORNIA RAILROAD COMMISSION

PHYSICAL VALUATION OF STEAM RAILROADS

FINAL SUMMARY SHEET

do Field inspector

do Office Compiler

Date Compiled Jura 16, 191 Z

Joint Main Line Miles

Joint Second Track Miles

Joint Yard Track, etc. Miles

Total Miles

Valuation as of June 30, 191_2_

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