Decision No.

ORIGINAL

BEFORE THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA.

IN THE MATTER OF THE APPLICATION OF THE MONTICKILO STEAMSHIP COMPANY FOR AUTHORITY TO INCREASE ALL FREIGHT RATES APPLYING BETWEEN SAN FRANCISCO AND VALLEJO.

Application No. 2928.

Sanborn & Roehl, for Petitioner.

Seth Mann, for San Francisco Chamber of Commerce.

BY THE COMMISSION:

OBINION

The Monticello Steamship Company alleges that its existing freight rates between San Francisco and Vallejo are unremunerative and wholly inadequate for the service performed. because of the greatly increased cost of operation, and by its petition seeks authority to increase the rates 15 per cent.

Petitioner operates vessels between San Francisco and Vallejo. Its competitors at Vallejo are the Southern Pacific Company and the Napa Transportation Company, while freight is handled for points beyond Vallejo in connection with the San Francisco. Napa & Calistoga Railway Company.

Exhibit No. 1, submitted at a hearing held in San Francisco June 27, 1917, gives the actual revenues and expenses for the year 1916, and an estimate to cover the year 1917 on the

assumption that the request to increase rates is granted.

1916 (actual)

Terminal

Revenue from Shops

The complete exhibit is set forth below:

CALENDAR YEAR

4,322.70

16,727.16

4.482.25

| Operating Revenue Freight Passenger Other Revenue | \$ 56.479.95 190.305.84 66.656.23 | \$313,442.02 : | \$ 64.951.94 201.724.19 70.655.60 | \$337.331.7 _{3.} |
|---|---|----------------|---|---------------------------|
| | Increase in Ope | rating Revenue | | 23,889.71 |
| Operating Expenses Transportation Incidental Maintenance of Equipment and | 146.511.95 2,782.00 | : : | 164,120.86 | |
| Depreciation Traffic | 52,790.81 4.322.70 | : | 57.840.48 4 393 45 | |

1917 (estimated)

4,393.45

4.482.25

| Terminal Maintenance Terminal General | 16,727.16 10,004.59 41,312.97 | \$274,452.18 | ::::::::::::::::::::::::::::::::::::::: | 18,590.71 12,151.46 47,376.90 \$304,473.86 |
|---------------------------------------|-------------------------------------|--------------|---|--|
| Not Operating Revenue- | | 38,989.84 | : | 32.857.87 |

Interest on Depreciation Reserve 2,395.25 6.877.50 : 2,395.25 6,877.50 Gross Income-\$45,867.34 : \$39.735.37

Taxes 2,693.81 2,693.81 Rents 8,552.72 11.256.53: 8,562.72 11,256.53 Net Income \$34.610.81 : \$28.478.84

It will be noted that the actual net income for 1916 was \$34,610.81 and that the estimated net income for 1917 is assumed to De \$28.478.84.

Petitioner's operating revenue is derived from three sources freight, passenger and other business, the last item embracing rereipts from meals, buffet, excess baggage, express and excursions, all of which are incidental to passenger service, thus making the total \$256,962.07 from passenger business and incidentals thereto during the year 1916, while the freight revenue was but \$56,479.95. indicating that the operations of this boat line are primarily for the handling of passenger traffic.

Operating expenses, including depreciation, in 1916
were \$274.452.18 and they are estimated at \$304,473.86 for the
year 1917. The increase of \$30.021.68, or 10.94 per cent, is
attributable to advanced cost of supplies and materials, ranging
from 10 to 50 per cent, and increases in wages of 10 per cent.
It is to be noted that the estimated increase in freight revenue
is based on the proposed 15 per cent increase in rates, while the
passenger revenue is increased arbitrarily 6 per cent.

As the 1917 figures, set forth in Exhibit No.1, are purely speculative, the Commission called for a comparative statement, showing the actual revenues and expenses, the latter in detail, for the first five months of the years 1916 and 1917. It was stipulated herein that all reports filed prior to the decision should be part of the record.

From the statistical data furnished by applicant, supplemented by information taken from the annual report and from a special report rendered by this Commission's auditing department, the following tables have been compiled:

OPERATING REVENUES AND EXPENSES

| , | Year End- ing Dec.31. 1915 | ing Dec-31,: | 9 Months Ending Sept.30, 1 | Est.for 3 months .0/1 to 12/31 | Estimated for 1917. |
|--|---|--|--|--|---|
| OPERATING REVENUE Freight Passenger Meals Excess Baggage Bar and con- | \$ 54,228.17 222,099.14 33,956.05 184.22 | 32.512.40 : 234.95 : | 46,692.06 194,393.92 24,408.35 222.42 | 15,564.02 64,797.97 11,469.45 74.14 | 62,256.08 259.191.89 45,877.80 296.56 |
| cession Express Excursion Dock Revenue | 22,262.96 7,550.03 9,336.00 4,794.64 | 19,187.49 7,856.20 1,383.00 5,413.49 | 14.908.57 5.753.40 1.375.00 4.568.93 | 4.969.52 1.917.80 458.33 1,522.97 | 19,878.09 7,671.20 1,833.33 6,091.90 |
| Total Operating Revenue- | \$354,411.21 · | 313,392.32 | :302,322.65 | 100,774.20 | 403,096.85 |
| OPERATING EXPENSES General Expenses Wages Fuel Repairs Salaries Gener | \$ 57.105.89 92.921.20 42,033.12 29,931.88 | 70.871.80 99.024.58 30.994.15 22.869.01 | : 46,449.56 81,255.36 24,456.56 13,690.29 | 27,085.10 8,152.19 | 61.932.74 108.340.40 32.608.77 18.253.72 |
| al Officers Rent Taxes | 14,135.00 7,755.55 2,312.81 | 15,500.00 8,562.72 2,693.81 | 12,750.00 6,506.3 1,823.7 | 8 2,168.79 | 17,000.00 8,675.17 2,431.65 |
| | \$246,195.45 | 250,516.07 | 186,931.8 | 5 62,310.60 | 249,242.45 |
| Depreciation | 32,769.96 | 35,192.64 | | | 35,192.64 |
| Total Operating Expenses | 278,965.41 | 285,708.71 | | | 284,435-09 |
| Net Operating Revenue | 75,445.80 | 27.683.61* | | | 118,661.76 |
| Non-operating Revenue | 8.754.68 | 6,877.50 | | | 6,877.50 |
| Net Income for Year | 84,200.48 | 34,561.11 | | | 125.539.26 |

^{*}Affected by Labor strike during 1916.

DEPRECIATION RESERVE

(As set up by Applicant 1912 to 1916.Inc.)

| | | | ~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~ | , ,,, | | |
|--|--|--|---|---|---|--|
| STRAMER | 1912 | 1913 | 1914 | 1915 | 1916 | TOTAL |
| Napa Valley Sehome Gen. Frisbie Arrow | 5,782.30 2,223.20 3,206.19 3,112.44 | 9,600.00 4,500.00 6,279.00 4,500.00 | 16,000.00 600.20 5,760.00 3,600.00 | 16,000.00 2,189.96 5,760.00 3,600.00 | 16,000.00 4,500.00 5,759.96 3,600.00 | 63,382.30 14,013.36 26,765.15 18,412.44 |
| Wherves and Buildings Equipments Furniture and | 2,363.92 | 3,000.00 | 3,000.00 180.00 | 3.021.00 196.75 | 3.041.54 277.24 | 14,426.46 833.99 |
| Fixtures Shop | 503.55 1,066.69 | 360.00 1,509.00 | 360.00 1,509.00 | 415.97 1,586.28 | 447.30 1,566.60 | 2,086.82 7,237.57 |
| TOTAL | 18,258.29 | 29,928.00 | 31,009.20 | 32,769.96 | 35.192.64 | 147_158_09 |

DIVIDENDS PAID

| In Cash 1905 6,000.00 1906 10,000.00 1907 6,000.00 1908 20,000.00 1909 12,000.00 1910 12,000.00 1911 12,000.00 1912 12,000.00 1913 24,000.00 1914 50,000.00 1915 1916 60,000.00 | In Capital Stock | 200.0 5% 3% 10% 6% 6% 6% 12% 25% 200% | 000.00 H H H H H H H H | Capital Stock |
|---|------------------|--|--|---------------|
| 1916 36,000.00 TOTAL-260,000.00 | 400.000.00 | 18% TOTAL DIVIDENDS | | \$660.000.00 |

Note, On Oct. 25,1915 Capital Stock increased from \$200,000.00 to \$600,000.00 par value, \$400,000.00 being paid in dividends, as set forth above.

A witness for petitioner testified that the present value of the property devoted to this service is \$1.100,000.00 and that the same should return 8 or 10 per cent interest on account of the hazards of the business. This valuation is, no doubt, based on the inflated war prices. In petitioner's annual report for the year ending December 31, 1916, the value is given as \$668,338.74, divided as follows:

| Floating Equipment | \$551.000.00 |
|------------------------|-------------------|
| Wharves and Buildings | 51,078.47 |
| Wherf Equipment | 5,002.45 |
| Terminal Grounds | 20,310,73 |
| Other Grounds | 6,856.13 |
| Furniture and Fixtures | 7,455.04 |
| Shope and Oil Tanks | <u> 26,635.91</u> |
| | \$668,338.74 |

The floating equipment consists of four steamers, viz:
Napa Valley, Schome, General Frisbie and Arrow. The first two are
in regular service, while the others are used infrequently, either
to relieve the regular steamers or for special work.

The record does not disclose the actual investment in the property, but we may presume that in 1905 it equalled the face value of the capital stock, or \$200,000.00. During the twelve years covered by the table headed "Dividends Paid", the applicant enjoyed unusual prosperity, paying dividends each year ranging from 3 to 30 per cent, totaling, in cash, \$260,000.00, or an average of 13 per cent per annum. In 1915 it distributed a 200 per cent stock dividend, having a face value of \$400,000.00. There are now outstanding 6000 shares of stock valued at \$100.00 per share, or a total of \$600,000.00, while the property, as heretofore shown, has a book value of \$668,338.74. There are no bonds or other indebtedness.

In addition to the cash dividends paid, the company had, at the end of the year 1916, an accumulated depreciation fund of

\$147,158.09 and a surplus of \$59,610.05.

KN

The estimated net income for 1917, based on actual results for the first nine months of the period, will approximate \$125,000.00. Which represents nearly 21 per cent of the capital stock. It will be noted that the estimated operating revenue for 1917 will be \$89,704.55 greater than in 1916 and \$48,685.64 greater than in 1915. In making the estimates for 1917 the same amount is allowed for the depreciation fund as was set aside by applicant in 1916 and there is also no change made in the income from non-operating property, although the actual results of these two items may vary to some slight extent. The Commission has not gone into the merits of the deductions for depreciation but, superficially, they appear greatly in excess of applicant's requirements.

More or less testimony was introduced tending to show the ascending cost of supplies, as well as wages, due to the war conditions, but these same war conditions have greatly increased passenger travel between San Francisco and Vallejo (Mare Island Navy Yard) during 1917 and while some items of expense have materially increased the grand total of expenses has remained fairly constant, as illustrated by the preceding exhibit.

Applicant failed to prove by any testimony or exhibits that the existing freight rates are too low, per se, or that the proposed rates would be just and reasonable and, certainly, the financial condition of the company does not suggest a necessity for increases in revenue at this time.

An order will be issued denying the petition herein.

ORDER

Application having been made by the Monticello Steam-Ship Company for permission to increase its freight rates by 15 per cent, and a public hearing having been held and the Commission being fully apprised in the premises.

IT IS HEREBY ORDERED by the Railroad Commission of the State of California that said application be and the same is hereby dismissed.

Dated at San Francisco, California, this 19th day of hovember 1917.

Max Thelew Horrard

Edwin O. Edgetter

Commissioners.

ORIGINAL

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OBINION

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Petitioner operates vessels between San Francisco and Vallejo. Its competitors at Vallejo are the Southern Pacific Company and the Napa Transportation Company, while freight is handled for points beyond Vallejo in connection with the San Francisco, Napa & Calistoga Railway Company.

Exhibit No. 1, submitted at a hearing held in San Francisco June 27, 1917, gives the actual revenues and expenses for the year 1916, and an estimate to cover the year 1917 on the

assumption that the request to increase rates is granted.

The complete exhibit is set forth below:

CALENDAR YEAR

| 1916 (actual |) | 1917 | (esti | imated) | |
|--|---|------------------|--------------|---|--------------------------|
| Operating Revenue Freight Passenger Other Revenue | \$ 56,479.95 190,305.84 66,656.23 | \$313,442.0 | : 02 : | \$ 64.951.94 201.724.19 70.655.60 | \$337,331.7 ₃ |
| Inc | rease in Ope | rating Reve | enne | | 23,889-71 |
| Operating Expenses Transportation Incidental Maintenance of Equipment and Depreciation | 146,511.95 2,782.00 52,790.81 | | | 164,120.86 57.840.48 | |
| Traffic Terminal Maintenance Terminal General | 4,322.70 | \$274,452. | 18: | 4,393.45 18,590.71 12,151.46 | \$304,473.86 |
| Not Operating Revenue- | | 38,989. 8 | 6 4 : | | 32,857.87 |
| Revenue from Shops Interest on Depreci- | 4,482.25 | | : | 4.482.25 | |
| ation Reserve | 2,395.25 | 6,877. | 50 : | 2,395.25 | 6,877.50 |
| Gross Income- | | \$45,867. | 34 : | | \$39,735.37 |
| Taxes Rents | 2,693.81 8,562.72 | 11,256. | 53 : | 2,693.81 8,562.72 | 11,256.53 |
| Net Income | | \$34,610. | 81 : | | \$28,478-84 |

It will be noted that the actual net income for 1916 was \$34.610.81 and that the estimated net income for 1917 is assumed to be \$28.478.84.

Petitioner's operating revenue is derived from three sources - freight, passenger and other business, the last item embracing rezeipts from meals, buffet, excess baggage, express and excursions.all
of which are incidental to passenger service, thus making the total
\$256,962.07 from passenger business and incidentals thereto during
the year 1916, while the freight revenue was but \$56,479.95, indic-

ating that the operations of this boat line are primarily for the handling of passenger traffic.

Operating expenses, including depreciation, in 1916 were \$274,452.18 and they are estimated at \$304,473.86 for the year 1917. The increase of \$30,021.68, or 10.94 per cent, is attributable to advanced cost of supplies and materials, ranging from 10 to 50 per cent, and increases in wages of 10 per cent. It is to be noted that the estimated increase in freight revenue is based on the proposed 15 per cent increase in rates, while the passenger revenue is increased arbitrarily 5 per cent.

As the 1917 figures, set forth in Exhibit No.1, are purely speculative, the Commission called for a comparative statement, showing the actual revenues and expenses, the latter in detail, for the first five months of the years 1916 and 1917. It was stipulated herein that all reports filed prior to the decision should be part of the record.

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| Total Operating Revenue- | ş354,411.21· | 313,392.32 | 302.322.65 | 100,774.20 | 403,096.85 |
| OPERATING EXPENSES | <u>s</u> | • | | | |
| Expenses Wages Fuel Repairs | \$ 57,105.89 92,921.20 42,033.12 29,931.88 | 70.871.80 : 99.024.58 | 46,449.5 81,255.3 24,456.5 13,690.2 | 0 27,085.10 8 8,152.19 | 61.932.74 108.340.40 32.608.77 18.253.72 |
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| Total Operating | 278,965.41 | 285,708.71 | | | 284,435.09 |
| Net Operating Revenue | 75,445.80 | 27,683.61* | | | 118,661.76 |
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| Net Income for Year | 84,200.48 | 34,561.11 | | | 125.539.26 |

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DEPRECIATION RESERVE

| | , | | STREET | ,_ ,_ ,, | | |
|--|--|--|---|---|---|--|
| STRAME | 1912 | <u> 1913</u> | 1914 | <u> 1915</u> | <u> 1916</u> | <u>latot</u> |
| Napa Valley Sehome Gen. Frisbic Arrow | 5,782.30 2,223.20 3,206.19 3,112.44 | 9,600.00 4,500.00 6,279.00 4,500.00 | 16,000.00 600.20 5.760.00 3.600.00 | 16,000.00 2,189.96 5,760.00 3,600.00 | 16,000.00 4,500.00 5,759.96 3,600.00 | 63,382.30 14,013.36 26,765.15 18,412.44 |
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| TOTAL | 18,258.29 | 29,928.00 | 31,009.20 | 32,769.96 | 35.192.64 | 147.158.09 |

DIVIDENDS PAID

| | In Cash | In Capital Stock | | | |
|--------|---------------------------------------|------------------|--------------------|-----------|---------------|
| 1905 | 6.000.00 | | - 3% 2 5% 3% | 00.000.00 | Capital Stock |
| 1906 | 10.000.00 | | 5% | 17 | |
| 1907 | 6.000.00 | | 362 | ₩. | |
| 1908 | 20.000.00 | | 10% | 77 | |
| 1909 | 12,000.00 | | 6% | Ħ | |
| 1910 | 12.000.00 | | | 11 | • |
| 1911 | 12.000.00 | · | 6% 6% | 17 | |
| 1912 | 12,000.00 | | 6% | 17 | : 1 |
| 1913 | 24,000.00 | | 12% | π | i. |
| 1914 | 50.000.00 | | 25% | 17 | |
| 1915 | , , , , , , , , , , , , , , , , , , , | 400.000.00 | 200% | भर | |
| 1915 | 60.000.00 | · | 30 % | π | |
| 1916 | 36,000.00 | | 18% | Ħ | |
| TOTAL- | 260,000.00 | 400,000.00 | TOTAL DIVIDE | NDS PAID | \$660.000.00 |

Note, On Oct. 25,1915 Capital Stock increased from \$200,000.00 to \$600,000.00 par value, \$400,000.00 being paid in dividends, as set forth above.

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\$147,158.09 and a surplus of \$59,610.05.

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Dated at San Francisco, California, this 19th day of hovember 1917.

| Max Thelen |
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| AD Arrand |
| |
| Edwin O. Edgesten |
| |
| Commissioners. |