Decision No. 64-27



BEFORE THE RAILROAD COMMISSION OF THE STATE OF CALIFORNIA

In the matter of the Application of California Wharf & Warchouse Company for authority to increase warehouse rates at Merced and other points in Merced County.

APPLICATION NO.4629

J. D. WOOD, for applicant. G. W. Baxtor, for cortain warehouse patrons.

MARTIN, Commissioner,-

## OBINION

Applicant horoin operates public werehouses at various points in California; those affected by the present proceeding are located at Morcod, Tuttle, Planada, To Grand, Dickinson and Marguerite in Merced County, each being operated under schedules carrying the following rates, which it is proposed to increase and adjust to the basis hereinafter indicated:

#### GRAIN

2 - 1	3, WO	ighing, and loading grain warehouse on cars		\$ .35 pe	on
Storago,	for	one month			HT.
1/2 T	11	two months		<b>.</b> 75	π
π	17	season ending May 31st	~	1.00	π
		POPATOES			٠.
Storago.	for	ono month		•50	11
π	for	two months		.75	π
m	17	season ending May 31st		1.00	11

In the application are also set forth other rates which it is desired to establish for storing commodities not heretofore covered by schedule: but, no specific authority being necessary for filing such rates, they need not be here considered. The above rates perteining to the storage of grain were authorized by the Commission in its Decision No. 3295 dated April 29, 1916, provious to which time lower rates prevailed; rates now in effect cover, in addition to ordinary warehouse service, the cost of loading grain from werehouse to car and the expense of resacking the same, plus sacks and materials used. Under the application no increase is contomplated in the rates for the storage of grain, except that a mini mum storage charge of \$1.00 would be established, the plan being to establish a separate schedule of charges for service new included in the storage rates. These proposed additional charges to be assessed whorever the sorvice to which they apply is rendered are as follows:

Loading commodities from warehouse to cars, except to gondolas -	\$.25 mr ton
T gondola cars	-35 m
Delivering commodities in lots less than one ton  Keeping commodities separate when received in small	.25 occh dolivory.
lots for making up carloads	.50 mer
Rewoighing	ton -25 "
Sampling	.25 per sample
Stonciling or marking bags, - for each stoncil used	.15 per ton
Conditioning cars for loading under U. S. Government Rogulations.	2.50 per
Minimum charge for reweighing or stenciling bags	-25
Resocking,- At owner's expense.	•

The basis for the assessment of rates applying to the storage of potatoes would be changed to the following scale:

Storage, for first month \$ .05 per sack

" oach month after first .02 " "

Minimum charge 1.00

The request for increased rates is based upon the contention that operating costs have greatly increased since 1916. It is alleged in the application that warehouse truckers formerly employed for \$2.50 per day new receive \$4.00, and that pilors heretofore paid \$3.00 per day are new paid \$4.50; also that warehouse equipment and supplies have likewise advanced abnormally, in some instances more than 100%.

A hearing on the application was held at Morced on June 5, 1919, at which time oral testimony was effered in support of the petition. With a single exception no one appeared at the hearing to question the reasonableness of the rates which applicant socks to establish, notwithstanding the usual publicity and personal notice to patrons. Mr. G. W. Baxter, a farmer in the district appeared in his own interest and unofficially on behalf of other neighboring growers: he was not present, he said, for the purpose of epposing a reasonable increase, but rather to ascertain the exact manner in which the proposed increases were to be applied, if authorized.

Applicant claims for its warehouse proporties a present value as follows:

At Tuttle - 1 warehouse and lot, owned rontal 330.

At Tuttle - 1 warehouse and lot, owned 5,250.

At Planada 2 warehouses, owned 2 warehouse lots, annual rental 10.

At	Le Grand -	2 warehouses, owned 1 warehouse lot, owned 1 warehouse lot, annual rental	\$11,000.00 250.00 5.00
àt	Dickinson -	l warehouse and lot, owned	3,000.00
At	Marguerite-	l warehouse and lot, owned TOTAL	5,250.00 \$48,270.00

While this statement does not show the value of equipment in use it would, doubtless, raise the total to a figure well above the \$50,000. mark. Applicant also submitted statements showing the result of the operation of its local warehouses for the storage years 1917 and 1918, respectively. The figures covering all of the warehouses operated by applicant in Merced County, are as follows:

	Year ending May 31,1917	Year ending May 31,1918
Receipts	\$ 11,789.31	\$ 15,190.32
Expenses	10,826.66	12,210.82
Balance	962.65	2,979.50

Average Annual operating profit \$1971.07

Notwithstanding the rate increases authorized by this Commission in the year 1916, the last two years have shown a reduction in net operating revenue brought about by the increased operating costs and the lesser tonnage being stored.

According to the testimony, a reduction in the operating expenses at applicant's warehouses for the year 1919 is not at all probable, nor is the supply of labor or its efficiency likely to improve. It appears that the more desirable class of labor is drawn to the farms during the harvest season because of the steady employment and better conditions prevailing.

The farmers and those who actually store the commodities

in warehouses of this applicant apparently were not opposed to the roadjustment of the rates and while some comment was made upon the attitude of dealers in the commodities stored and their position with reference to the rates. I am of the opinion that their objections had they been presented, would not have been controlling, for it is patent to all that incidental expenses, including warehouse charges, are given consideration by them when the commodity is purchased and that the actual parties affected are the growers of the grain.

Under all the circumstances as developed at the hearing, I am of the opinion that the present warehouse rates are non-compensatory and that the application should be granted, with such modifications of the proposed rates as are contained in the schedule set forth in the accompanying order.

### ORDER

California Tharf & Warehouse Company having applied to the Railroad Commission for authority to increase and adjust warehouse rates at Merced and other points in Merced County, a hearing having been held thereon, the matter having been submitted and the Commission being fully apprised in the premises.

IT IS HEREBY FOUND A FACT, that the rates now in effect by applicant, insofar as they differ from those set forth in the schedule embodied in this order, are unjust, unreasonable and non-compensatory for the services rendered.

Basing its order upon the foregoing finding of fact and upon other facts set forth in the opinion preceding this order.

IT IS HEREBY ORDERED that California Wharf & Warehouse Company be, and the same hereby is authorized to publish and file with this Commission within 30 days from the date hereof and there-

after emforce and collect rates in conformity with the following schedule: which rates are found to be just and reasonable:

# STORAGE

### Item Nos-

tem M	<u> </u>			
1-	Alfelfa Weal			
	a- First 30 days or fraction thereof b- Over 30 days but not to exceed 60 days c- Over 60 days but not to exceed the	\$.60 .90		ton "
	season ending May 31st	1.20	.π	îτ
2-	<u>Grain</u>	•		
	a- First 30 days or fraction thoroof b- Over 30 days but not to exceed 60 days c- Over 60 days but not to exceed the	.50 .75	por	ton n
	sees on ording May 31st d- Minimum Storage charge	1.00		**
, <b>3-</b>	Rice .			•
	a- First 50 days or fraction theroof b- Over 50 days but not to exceed 60 days	\$ .75 1.00	rog	ton
	c- Over 60 days but not to exceed the season ending May Slat d- Abovo rates will be doubled when rice i ricked, materials for this purpose	1.25 s	TŤ	π
-	to be furnished by owner - o- Minimum storage charge	1.00		
4-	Alfalfa Sood			
	a- Per season ending May 31, or any part thereof b- Minimum storage charge	2.00	per	ton
5-	<u>Boons</u>			
	a- Per season ending May 31, or any part thereoff b- Minimum storage charge	1.00		ton
6-	<u>Hay</u>			•
	a- First season ending May 31, or any part thereof	1.25		ton.
	b- Second season or any part thereof	1.00	•	
	Note: Eay reforred to herein means oat, wheat, barley and alfalfa in the ordinary bales.			
7-	Dried Fruits, Potatoes, Onions, in Bags			_
	a- First 50 days b- Bach 30 days or fraction thoroof after	-03	rog	్రాండి.
	21rst 30 days  c- Minimum storage charge _6=	-01 1-00		<b>11</b>
	o marriage overse ortango . "Pi		· 	

# TOADIMG

<b>-</b> ď	Grein, Bems, Alfalfa Moel, Alfalfa Sood and Rice, Loaded into box cars \$ .25 per ton " " gondola cars35 " " Hay55 " "
¢-	Dried fruits, Potatoes or Onions in bags02 " bag
	Reweighing at owner's request any commodity in storage25 " ton Minimum weighing charge25

#### iscellaneous charces

10-	a-	Doliveries to vehicles other than railroad
		cars •25 par ton
	ზ <b>~</b>	Minimum charge for lots less than one ton .25
	c-	Conditioning cars for loading in conformity
	_	with U. S. Food Administration Regulations2.50 per car
	4-	Stenciling, marking, sampling, resocking and
		other incidental warehouse service involving
		an extra expense to warehouseman, when per-
		formed upon specific request, or when re -
		quired by governmental regulations, if not
		otherwise rated in this schodule, will be
		performed at the actual cost to warehouseman
		of labor employed and material used.

The foregoing opinion and order are hereby approved and ordered filed as the opinion and order of the Railroad Commission of the State of California.

Dated at San Francisco, California, this 16th day of