# ORIGINAL

Decision No. 47953

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of NORTH FORK DITCH COMPANY, a corporation, for an Investigation by the Public Utilities Commission of the Reasonableness of its Rates and Charges, and for an Order Establishing Just and Reasonable Rates and Charges, and for an Order Ex Parte Granting an Immediate Interim and Emergency Increase in Rates and Charges.

In the Matter of the Application of NORTH FORK DITCH COMPANY, a corporation, requesting authority to increase its rates and charges. Application No. 30411 /

Application No. 32941

Harry B. Seymour and L. K. Jordan, for applicant; Eldon N. Dye, for California Farm Bureau Federation, interested party; Phillip F. Driver, for Fair Oaks Irrigation District, protestant; William A. Sitton, for Citrus Heights Irrigation District and Orangevale Water Company, protestants.

### <u>O P I N I O N</u>

The first of the above-entitled applications was filed June 18, 1949 by North Fork Ditch Company and has heretofore received action of this Commission in Decision No. 43116 by which rates were established as an emergency measure to meet increased costs and expenses occasioned by the installation of a chlorination plant. The matter of rate differentials for treated or untreated water was left for further conclusive determination. The second of the above-entitled applications was filed November 29, 1951 and seeks authority to increase rates and charges in two of its rate schedules and to establish a rate differential between charges for treated and untreated water.

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The two applications have been heard, on a consolidated record, at public hearings before Examiner Emerson on August 7 and September 24, 1952 at Sacramento. Submission was taken on the latter date.

### Rates, Present and Proposed

Applicant's basic rates are compared with those requested to be authorized, in the following tabulation:

### Irrigation Service

	<u>Charge per Year</u>		
Retail delivery of water,	Present	Proposed	
per miner's inch	\$46.00	\$53.00	
per miner's inch	31.50	38.00	

#### Domestic Service

	Per Meter, Present Rate	Per Month Proposed Rate
For Treated Water First 1,000 cu.ft. or less Next 4,000 cu.ft., per 100 cu.ft. Next 5,000 cu.ft., per 100 cu.ft. Over 10,000 cu.ft., per 100 cu.ft. Minimum for 5/8-inch meter	-125	\$3.00 .15 .10 .07 3.00
For Untreated Water First 1,000 cu.ft. or less Next 4,000 cu.ft., per 100 cu.ft. Next 5,000 cu.ft., per 100 cu.ft. Over 10,000 cu.ft., per 100 cu.ft. Minimum for 5/8-inch meter	\$2.00 .125 .075	\$2.85 .13 .08 .05 2.85

For the year 1951 the proposed rates would have produced a gross revenue increase of approximately \$20,000. On the basis of the estimated year 1952, the gross increase would total \$20,335. Of this latter amount applicant's own retail customers would contribute \$5,970 or about 29%, and applicant's three wholesale customers, who take about 80% of the water, would contribute \$14,365 or about 71% of the total increase.

Applicant renders bills for water service on November 1 and April 1 of each year.

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In addition to the two basic schedules, above tabulated, applicant has on file a schedule for intermittent mining service and a schedule for surplus retail water service. These two schedules carry charges of 25 cents per miner's inch day. They appear to be not presently in use.

### Applicant's System

At the end of 1951 applicant served either domestic or irrigation service, or both, to a total of 321 retail customers. The majority of these are located in an area known as the Cardwell Colony. Others are served from the Ashland lateral, the Rose Spring Canal, or directly from the main canal. Applicant serves three wholesale customers; namely, Fair Oaks Irrigation District, Citrus Heights Irrigation District and Orangevale Water Company. These wholesale customers receive in excess of 80% of all water sold by applicant.

The area served by the company includes approximately 15,000 acres of orchards and other crop lands located in Sacramento and Placer Counties. The lands irrigated extend from about 6 miles southwest of Folsom to 4 miles southwest of Auburn. This system is supplied by diverting water from the North Fork of the American River at a dam located approximately 2 miles southeast of the City of Auburn. The company has an established right to 3,000 miner's inches and a diversion right for an additional 1,750 miner's inches, the total of both being equivalent to a flow of 95 cubic feet per second.

The main canal is slightly over 25 miles in length and extends from the diversion dam to the Penstock reservoir. It has a maximum capacity of approximately 70 cubic feet per second at the head of the canal and gradually decreases in cross section in proportion to the reduction in volume due to the turnouts and losses.

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Long reaches of the canal have been partially or completely concrete lined. The main canal system includes 21 flumes, and three tunnels. The major portion of the water delivered through the canal is stored in two reservoirs; namely, the Baldwin reservoir, which has a storage capacity of 305 acre-fect, and the Hinkle reservoir which is capable of storing 50 acre-fect.

The Penstock reservoir, located at the lower end of the main canal, is used as a receiving and distribution basin, and is the location at which chlorine is added to the water. From this reservoir water is delivered to the wholesale customers, which are Fair Oaks Irrigation District, Citrus Heights Irrigation District, and Orangevale Water Company, and to retail customers in the Cardwell Colony and other nearby areas. The Rose Spring Canal, which branches from the main canal, and the Ashland lateral, which leads from the Hinkle reservoir, carry water to supply other retail customers.

Water to be impounded behind the new Folsom dam, now being constructed by the federal government, will flood the major portion of the main canal and the Hinkle reservoir. The latter has been replaced by a reservoir of comparable size located outside of the area to be flooded. When the federal project is completed, it is proposed to supply the utility with water by pumping from an outlet at the dam.

The effect of such physical change in source of supply and transmission facilities is not now known nor is it readily foresceable. The matters involved arc subject to, and presently undergoing, negotiation between applicant and the government. The record in this proceeding indicates that a period of two to five years may elapse before the full effects on applicant's operations may be shown.



### Summary of Presentations

The tabulation below is a summary of the presentations respecting results of operations as made by applicant and the Commission staff. Protestants made no affirmative showing but confined themselves to cross-examination of witnesses.

· · · ·		Year	1951 Ad				-			52 Estin				1953
	:	Pres Rat	-		ropo Rato	sed:	: 		eso late:			oposed lates		.Rate:
<u>Item</u>	:A)	oplicant	: Staff		Staf	f	Ap	lico	nt:	Staff	: 3	taff	:Appl	icant
Gross Rev. Notal Exp. Not Rev. Rate Base	\$	92,574 71,574 21,000	61,88	7	68,			76,2	247	\$ 93,63 65,28 28,35	) '	13,970 71,950 42,020	8	4,017 0,053 3,964
(Undepree. Rate of	) ?	786,669	771,82	26	771,	,826	<b>,</b>	786,6		<u>,</u> 786 <b>,</b> 980	5 7	786,980	78	6,669
Return		2.69%	3.9	8%	5	5_687	6	2	2.2%	3.6	7%	5.34	%	4-31;
	AJ	though	shown	ab	ove	as	a	tabi	lla	r comp	ari	son, <sup>.</sup>	the	•
respective	e I	present	ations	ar	e n	ot i	lul	ly	com	parabl	e.	Cert	ain	
component:	3.	theref	ore. a:	re '	dis	cuss	sed	in	su	ccedi	ig ·	parag	raph	s

## herein.

### Rate Base

Applicant, in determining its rate base used end-of-year 1951 fixed capital, as recorded, to which average-year materials and supplies were added, plus'a working cash allowance based upon 50% of operating expenses before taxes and depreciation. Such rate base was assumed applicable to the average year 1952 and the average year 1953.

The rate bases developed by the Commission staff were based upon beginning-of-year 1948 adjusted fixed capital to which were added net additions and betterments in succeeding years. To the average of beginning- and end-of-year fixed capital thus determined, the staff added average materials and supplies and a working cash allowance predicated on normal expenses before taxes and depreciation.

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Since applicant accounts for depreciation on a straightline basis, its presentation consisted of an undepreciated rate base, as shown in the summary tabulation. The Commission engineer calculated depreciation on the 5% sinking fund basis and also used an undepreciated rate base, as shown above. In addition, the engineer developed a presentation on the modified sinking fund basis with a corresponding depreciated rate base. <u>Revenues and Expenses</u>

Estimates of operating revenues differ by such minor amounts as not to warrant discussion.

The major difference in operating expenses lies in the methods used to account for depreciation, as above discussed. Because of the anticipated changes in plant and system operations which will result from the building of Folsom Dam, applicant's capital accounts may undergo considerable revision in the near future. It is our opinion that at such time applicant should adopt the "remaining life" method of depreciation accounting whereby the original cost of plant, less estimated net salvage and depreciation reserve, is spread over the estimated remaining life of the property and the depreciation expense thereof is determined thereon. For the purposes of this present proceeding, however, we shall adopt the modified sinking fund method in which a depreciated rate base is used and interest on the depreciation reserve is allowed as an operating expense.

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### Conclusion as to Earnings

In view of the record in this proceeding and the abovediscussed elements thereof we adopt the following, on the modified sinking fund method, as reasonable estimates of the results of operations of applicant's system for the periods shown:

:Item		Adjusted : Prop.Rates:		
Operating Revenues Operating Expenses	\$ 92,575	\$112,560	\$ 94,000	\$114,000
Before Taxes & Depr. Taxes Deprec.Annuity (5% S Interest on Reserve	7,205 F.) 7,055	47,625 14,010 7,055 3,190	50,730 7,390 7,160 3,260	50,730 14,060 7,160 3,260
Total Operating Ex Net Revenues Rate Base (Deprec.) Rate of Return		71,880 40,680 667,000 6.09%	68,540 25,460 680,600 3.74%	75,210 38,790 680,600 5.69%

It is apparent that applicant is not now earning a reasonable return and is in need of relief in the form of increased revenues. In view of the declining trend in rate of return, apparent in the above tabulation and fully supported in the record, it is most probable that if applicant's requested rates are authorized applicant will enjoy no more than a  $5\frac{1}{2}$ % return in the next two-year period. We conclude that such rate of return is within the zone of reasonableness. The rates proposed by applicant will be authorized.

### Rate Differentials

With respect to the rate differential to be accorded those users taking untreated water, both applicant and the Commission engineer presented cost studies which show that a lesser rate is warranted for untreated water. The respective cost studies differ but little in the end result. From them we conclude that the rate differential proposed by applicant is reasonable.

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### Service Problems

Several witnesses, called by the Farm Bureau representative, complained of low pressure and discolored water. In the period between hearings applicant investigated the complaints and found the conditions to be as alleged. A report on the conditions and the remedy therefor is of record as Exhibit No. 15 in this proceeding. Applicant shall undertake the immediate corrective measures set forth in the report without delay and should pursue the future improvements therein set forth so that full corrective measures will be completed prior to the next summer season.

These same persons alleged discrimination in the installation of water meters. We find no element of discrimination in the manner or program of installing meters. However, applicant should permit no unnecessary interruption of its metering program. The installation of meters should be accelerated to the extent that the availability of funds will permit.

### Tariff Filings

Applicant's tariffs consist of sheets filed at various times since 1927. Such filings have been made under several different procedures now inconsistent with General Order No. 96. Applicant will be required to bring its tariffs into conformity with General Order No. 96 and to include in such refiling a set of rules and regulations reflecting present-day practices.

### $\underline{O} \ \underline{R} \ \underline{D} \ \underline{E} \ \underline{R}$

North Fork Ditch Company, having applied to this Commission for an order authorizing increases in rates and charges for water service rendered in Placer and Sacramento Counties, public hearings thereon having been held, the matter having been submitted and being now ready for decision,

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IT IS HEREBY FOUND AS A FACT that the increases in rates and charges authorized herein are justified, and that the present rates, in so far as they differ from those prescribed herein, are unjust and unreasonable; therefore,

IT IS HEREBY ORDERED that applicant is authorized to file in quadruplicate with this Commission, after the effective date of this order and in conformity with General Order No. 96, the schedules of rates shown in Exhibit A attached hereto and, after not less than five (5) days' notice to the Commission and the public to make said rates effective for service rendered on and after January 1, 1953.

IT IS HEREBY FURTHER ORDERED that applicant shall file in quadruplicate with this Commission prior to June 30, 1953 a complete set of its effective tariffs, including rules and regulations, in conformity with General Order No. 96.

IT IS HEREBY FURTHER ORDERED that applicant shall proceed, without delay, with the corrective measures set forth in Exhibit No. 15 in this proceeding, shall complete said corrective measures prior to June 30, 1953 and shall report fully the effect of said measures to the Commission not later than July 31, 1953.

The effective date of this order shall be twenty (20) days after the date hereof.

Manuel California, this 27th day of Dated at nuple, 1, 1952. President.

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### EXHIBIT A Page 1 of 3

### Schedule No. 1'

### GENERAL METERED SERVICE

APPLICABILITY

Applicable to all domestic and industrial metered water service.

### TERRITORY.

Within the service area located in portions of Placer and Sacramento Counties.

#### RATES

Quantity Rates:	· · · ·	Per Moter Per-Month-
Next 5,000 cu.	ft. or less. ft., per 100 cu. ft. ft., per 100 cu. ft. ft., per 100 cu. ft.	.15

### Minimum Charge :

For 5/8 3	3/4-inch meter	\$ 3 m
* **	3/4-inch meter	3 40
• ¥*	1-inch meter	5.00
For	2-inch meter.	
For 7	4-inch meter	20,00

The Minimum Charge will entitle the consumer to the quantity of water which that monthly minimum charge will purchase at the Quantity Rates.



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Schedule No. 1

GENERAL METERED SERVICE (Continued)

RATES (Continued)

Per Meter <u>Per Month</u>

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B. For Untreated Water.

Quantity Rates:

First	1,000 cu.	ft. or less	\$2.85
ANG 25 G		IV. per 100 cu. ft.	. 12
NOYO		. IT., per 100 cu. ft'	<u>^</u>
Over	10,000 cu	ft., per 100 cu. ft	_05

Minimum Charge:

For	5/8	x	3/4-inch	meter	¢.	2 85
For			3/4-inch	meter	Ψ	2 25
For			l-inch	meter		1.50
For			2-inch	meter		0 50
For			4-inch	moter	1	9.00

The Minimum Charge will entitle the consumer to the quantity of water which that monthly minimum charge will purchase at the Quantity Rates.

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#### Schedule No. 2

### IRRIGATION AND WHOLESALE SERVICE

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### APPLICABILITY

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121611-03101 Leepsel. . Applicable to irrigation and/or wholesale water deliveries. 

TERRITORY and the second secon Within the service area located in portions of Placer and 1. Sacramento Counties.

RATES	Per Year
For retail irrigation delivery, per miner's inch	\$53-00
For wholesale delivery of treated water, per miner's inch	38.00

The term "miner's inch" used herein is the equivalent of one-fiftieth (1/50) cubic foot of water per second.