Decision No. 50854

ORIGINAL

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investigation into) the rates, rules, regulations, charges,) allowances and practices of all common) carriers, highway carriers and city) carriers, relating to the transportation) of sand, rock, gravel and related items) (commodities for which rates are provided) in Minimum Rate Tariff No. 7).

Case No. 5437

<u>Warren P. Marsden and E. J. Saldine</u>, for the State Department of Public Works, Division of Highways; <u>Herbert Cameron and E. O. Blackman</u>, for California Dump Truck Owners Association; <u>Francis W. Walker</u> and <u>Franklin B. Hansen</u>; for Associated Dump Truckers of California, Inc.; <u>Austin H. Peck, Jr.</u>, and <u>H. G. Feraud</u>, for Southern California Rock Products Association; <u>Frank B. Hagan</u>, for Southern California Asphalt Plant Association; <u>Jere C. Bowden</u>, for San Bernardino-Riverside Counties Rock Products Association; interested parties. <u>Grant L. Malquist and J. A. McCunniff</u>, of the Commission staff.

SUPPLEMENTAL OPINION

Minimum rates, rules and regulations for the transportation of sand, rock, gravel and related items are named in Minimum Rate Tariff No. 7. At public hearings held in Los Angeles on June 30, July 2 and August 9, 1954, before Examiner Carter R. Bishop, evidence was received relative to the minimum hourly rates in Southern Territory.¹ These hourly rates were last adjusted in 1951.

An engineer of the Commission's transportation staff presented a study of the hourly costs of dump truck operation in Southern Territory. The witness explained that he and his assistants

1 Southern Territory consists of the Counties of Santa Barbara, Ventura, Los Angeles, Orange, San Diego, Imperial, Riverside, San Bernardino, Inyo and Mono. Distance rates and zone rates are not involved herein.

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interviewed approximately 320 dump truck operators. He based his study on the operations of 146 carriers that he considered to be reasonably efficient and representative of dump truck operators throughout the territory. Costs were developed separately for operations under so-called "power loading" and "bunker loading." The cost figures reflect the wages paid at the time the study was made and the then current prices for fuel and supplies.

A rate expert of the Commission's staff offered in evidence a study in which he developed proposed hourly rates based on the engineer's cost study. The witness proposed modifying the present rate structure relating to vehicle capacities to provide a uniform progression of cubic capacity in applying the rates. He stated that this change would bring the rates into a closer relationship to the sizes of equipment currently in use. This witness proposed also that a rule pertaining to the computation of time be clarified. He said that the changes which he proposed would make time determination more accurate.

The rate witness pointed out that the present hourly rates in the tariff require that there be added to the rates shown the prevailing rate of wage for drivers of dump truck equipment engaged in public work of a similar character in the locality in which the work is performed. This condition requires the determination of wage rates from sources outside the minimum rate tariff before it is possible to compute the total minimum rate. The witness recommended

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The present rates are dependent on cubic capacity, but the capacity figures used break at the half-yard mark in some cases, and at the full-yard mark in other cases.

the adoption of "single-factor" rates in order to eliminate this requirement, but submitted alternative rate proposals for Commission consideration. The proposed rates were based upon the engineer's cost figures, with adjustments to permit reasonable earnings and to provide normal progressions and relationship between the different scales. He suggested no increase in the rates for hand-loading operations.³

The manager of the Dump Truck Owners Association recommended the adoption of the rate witness's proposal but suggested that an overtime rule be included to provide an addition of \$1.10 per hour to the applicable rate for work in excess of 8 hours or on Saturdays, and double this amount for work on Sundays or specified holidays. He asserted that, although overtime was taken into consideration in the cost study and reflected in the proposed rates, a recent increase in wage rates over those considered when the cost study was made results in approximately the same amount as the overtime allowance. The suggested overtime rule, he said, would adjust for the increased wage cost.⁴

Counsel for the Department of Public Works of the State of California cross-examined both staff witnesses at length regarding their respective studies. Representatives of carrier and shipper interests also assisted in the development of the record.

From all of the evidence it is concluded that the rate expert's basic proposal (referred to in his exhibit as proposal "A") should be adopted, and that the recommended changes in the rule governing computation of time should be made. With respect to the proposed

No costs were developed for hand-loading operations.

A carrier witness recommended that the rates be based upon slightly different vehicle-capacity brackets. The evidence does not include the data necessary to make adjustments of this nature. C. 5437 AH

overtime rule, the record does not contain sufficient information to justify the adoption of the rule in question.

Upon consideration of all of the facts and circumstances of record the Commission is of the opinion and hereby finds that the existing hourly rates, rules and regulations for dump truck service in Southern Territory should be revised to the extent hereinbefore indicated and as provided in the order which follows.

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Based upon the evidence of record and on the conclusions and findings set forth in the preceding opinion,

IT IS HEREBY ORDERED that Minimum Rate Tariff No. 7 (Appendix "A" of Decision No. 32566 as amended) be and it is hereby further amended by incorporating therein, to become effective January 15, 1955, the original and revised pages attached hereto and by this reference made a part hereof, which pages are numbered as follows:

> Tenth Revised Page 2 cancels Ninth Revised Page 2 Fourth Revised Page 40 cancels Third Revised Page 40 Third Revised Page 41 cancels Second Revised Page 41 Ninth Revised Page 42 cancels Eighth Revised Page 42 Original Page 42-A

In all other respects said Decision No. 32566, as amended, Shall remain in full force and effect.

This order shall become effective twenty days after the date hereof.

Dated at San Francisco , California, this day of DECEMBER 1954. Commissioners

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LENIHULI RATE TARIFF NO. 7

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MININUL RATE TARIFF NO. 7

Item No.	SECTION NO. 4	HOURLY RATES
	APPLICATION	OF RATES
300-A Cancels 300	Rates in this section are Hourly between points in California subject Territory defined in Item No. 100 and in Item No. 110. Rates in this section for transpo will apply only when notice in writin before the transportation commences, o ship under such rates. Then such not Nos. 2 and 3 will not apply.	to the description of Southern d Northern Territory defined prtation within Southern Territory ng is given to the carrier, of the shipper's intention to
	INTERTERRITORIAI	l 10verfrnts
*310-A Cancels 310	(a) There the movement originates of the State and terminates within th State, the hourly rates applicable sh No. 365.	ne Northern Territory of the
	(b) Where the movement originates of the State and terminates within the State, the hourly rates applicable sh Item No. 360.	e Southern Territory of the
	COMODITIES	
	Rates in this Section apply to t ing commodities:	the transportation of the follow-
	MATERIAL, viz.:	
320-3 Cancels 320-A	Sand; Gravel; Stone-natural, blocks, pieces or s Stone-natural, sawed not further f Stone-crushed, chips, waste; Sand, crushed stone and gravel, mi	inished;
	Earth: Clay; Loam; Slag; Shalo; Nud, dry, oilwell drilling; Barium, clay or silicate mud compo Decomposed granite; Asphaltic Concrete (commonly calle Cold Road Oil Mixture (commonly ca	d "Hot Stuff");
	Debris from street or highway main Debris from demolition of building Fertilizer; Manure; Ore; Salt Cake Soap Stone or Tale, crude, blocks, quarried or not further finished four sides; Cement Clinker; Concrete, premixed, wet; Cullet (glass, broken or crushed).	s and structures; (Crude Sulphate of Soda); pieces or slabs rough than sawed or chipped on

* Change, Decision No.

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MINIMUM RATE TARIFF NO. 7

Item No.	SECTION NO. 4 HOURLY RATES (Continued)					
	CONSTRUCTION OF RATES					
	1. NORTHERN TERRITORY:					
*330-B Cancels 330-A	"The hourly rates are constructed by combination of the vehicle hourly rates shown in Item No. 360 and the Drivers' and Helpers' wage rate provided for in Item No. 340.					
	Hourly rates apply to property, as described in Itom No. 320, transported for one shipper in one unit of dump truck equipment from the time the truck and driver report for service pursuant to the shipper's order to the time of completion of the last trip under such order. The amount of time of the last trip shall be deemed to be double the running time between the loading and un- loading points plus the unloading time. (See Note)					
	*2. SOUTHERN TERRITORY:					
	The hourly rates are shown in Item No. 365. (Rates includo Drivers' and Helpers' wages.)					
	Hourly rates apply to property, as described in Itom No. 320, transported for one shipper in one unit of dump truck equipment from the time the truck and driver report for service pursuant to the shipper's order to the time of completion of the last trip under such order. "Trip" for the purpose of this item shall be deemed to embrace movement in both directions, namely, loads from point of origin to destination and empty from point of destina- tion to the same point of origin. (See Note)					
	NOTE In computing time for assessing hourly rates, allow- ances may be made for delays occasioned due to failure of dump truck equipment or due to time taken out for meals.					
	DRIVERS ' AND HELPERS ' WAGE RATE					
370	The drivers' and helpers' wage rate shall be the general pro- vailing rate of wages per diem (converted, however, to an hourly basis) last determined as such pursuant to the provisions of Chapter 397, Statutes of 1931, as amended, for drivers and/or helpers of dump trucks employed on public work of a similar character in the locality in which the work is performed; provided, however, that whenever the Federal Government, the State of California, or any political subdivision thereof shall have fixed or determined the rate of wages to be paid dump truck drivers and/or helpers in connec- tion with any work performed for or on behalf of the Federal Govern- ment, the State of California, or any political subdivision thereof, then said rate of wages so fixed and determined shall be the "general prevailing rate of wages" to be used in determining the minimum rates for transportation by dump trucks of the conmodities herein					
	mentioned in connection with said work.					
*Chang	c, Decision No. 50854					
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MININU: RATE TARIFF NO. 7

Item No.	SECTION NO. 4		HOURLY	RATES (Cor	ntinued)
	 "ATERIAL, as described in Item No. 320. COLUIN "A" rates apply where the loading is performed by power loading device, excepting processed sand, gravel or crushed stone in stock piles at a commercial producing plant, at point of consumption or at intermediate point of transfer. A hopper chute or bunker shall not be deemed to be a power loading device. COLUIN "B" rates apply where the loading is performed by hand and where the average mileage of the vehicle does not exceed eight miles per hour for the period of time the vehicle is in use each day. COLUIN "C" rates apply where transportation or loading is under conditions other than described under application of Column "A" 				
	or Column "B" rates Level Capacity of Dump Truck Body in Cubic Yards (See Note 1)	NONTHERN TERRITORY (See Item No. 110) (1)Rates in Cents Per Hour <u>(See Item No. 330)</u> Column Column Column A B C			
*360-I Cancels 360-H	Over But not over O 2 2 22 But less than	146 175	110 124	131 153	
	27 37 (2) 37 42 (2) 42 52 But not over	242 292 337	146 175 213	205 248 292	* For South- ern Terri- toryRates,
	(2) 5 ¹ / ₂ 7 7 8 8 9 9 10 10 11 11 12 12 13 13 14 14 15 15 16 16 Add to rate for	394 445 496 546 597 647 698 749 799 850	270 307 314 381 417 454 491 528 565 602	351 394 438 482 526 569 613 657 700 744	scc Item No. 365.
	16 cubic yards capacity for each cubic yard or fraction thereof	51	37	7-77	

NOTE 1.-Level capacity of Dump Truck body means the cubical content of the body in cubic yards calculated by multiplying the incide length by the average inside width and the average incide height of the sides of the body, including temporary side boards, if such boards are used, with no allowance for the crown of the load or for low head board or low tail gate.

In the case of a Dump Truck body not constructed for use of a tail gate (such as the so-called "rock body"), the inside length shall be deemed to mean the average of the measurement along the top of the sides from the inside of the head board to the point of the angle where the sides are diverted downward to meet the floor, and the measurement along the floor from the inside of the head board to the end of the body.

* Change, Decision No. 50854

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MINIMUL RATE TARIFF NO. 7

"WTEPIAL, as described in Item No. 320. COLULN "A" rates apply where the leading is performed by power leading device, excepting processed sand, gravel or crushed stone in stock piles at a commercial producing plant, at point of consumption or at intermediate point of transfer. A hopper chute or bunker shall not be deemed to be a power leading device. COLULN "B" rates apply where the leading is performed by hand and where the average mileage of the vohicle does not exceed eight miles per hour for the period of time the vohicle is in use each day. COLULN "C" rates apply where transportation or leading is under conditions other than described under application of Column "A" or Column "B" rates. Lovel Capacity SOUTHENT TERRITORY (See Item No. 100) Dody in Cubic (1) Rates in Cents Per Heur (See Note 1) Vards (See Note 1) Over But Not Over 0 3 465 3 4 500 4 5 540 4 5 540 0 3 465 1 775 645 3 4 500 6 70 545 6 70 545 6 70 655 7 8 665 8 9 705 </th <th>Itom No.</th> <th>SECTI</th> <th>on no. L</th> <th></th> <th>HOURLY RATES (C</th> <th>Concluded)</th>	Itom No.	SECTI	on no. L		HOURLY RATES (C	Concluded)	
of Dump Truck Body in Cubic Yards (See Note 1) (See Item No. 100) (1) Rates in Cents Per Hour (See Item No. 330) (See Note 1) OColumn A Acolumn B OColumn C 0 3 465 349 460 *365 0 3 465 349 460 *365 0 3 465 349 460 *365 3 4 500 375 495 4 5 540 394 525 560 6 7 620 460 595 7 8 665 510 625 8 9 705 545 660 9 10 740 575 695 10 11 775 604 730 11 12 820 648 765 12 13 14 885 695 830 14 15 910 715 555 15 16 945		 COLUIN "A" rates apply where the loading is performed by power loading device, excepting processed sand, gravel or crushed stone in stock piles at a commercial producing plant. at point of consumption or at intermediate point of transfer. A hopper chute or bunker shall not be deemed to be a power loading device. COLUIN "B" rates apply where the loading is performed by hand and where the average mileage of the vehicle does not exceed eight miles per hour for the period of time the vehicle is in use each day. COLUIN "C" rates apply where transportation or loading is under conditions other than described under application of Column "A" 					
$*365 \begin{array}{c ccccccccccccccccccccccccccccccccccc$		of Dur Body Ya	np Truck in Cubic ards	(See Item No. 100) (1) Rates in Cents Per Hour (See Item No. 330)			
$*365 \begin{array}{c ccccccccccccccccccccccccccccccccccc$		Over	But Not Over				
	*365	0 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 Add cubi	3 4 5 6 7 8 9 10 11 12 13 11 12 13 11 15 16 17 18 19 20 to rate for 20 c yards capacity	500 540 580 620 665 705 740 775 820 860 885 885 910 915 970 995 1020	375 394 425 460 510 545 575 604 648 670 695 715 758 788 818 818 848	495 525 560 595 625 660 695 730 765 805 830 830 835 880 905 930 955	

(1) Minimum charge shall be the rate for one hour.

NOTE 1.-Level capacity of Dump Truck body means the cubical content of the body in cubic yards calculated by multiplying the inside length by the average inside width and the average inside height of the sides of the body, including temporary side boards, if such boards are used, with no allowance for the crown of the load or for low head board or low tail gate.



In the case of a Dump Truck body not constructed for use of a tail gate (such as the so-called "rock body"), the inside length shall be deemed to mean the average of the measurement along the top of the sides from the inside of the head board to the point of the angle where the sides are diverted downward to meet the floor, and the measurement along the floor from the inside of the head board to the end of the body.

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A Change, neither increase nor reduction)

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