

Decision No. 50869**ORIGINAL**

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the matter of the Application of )  
 EDWIN R. ADAMS, an individual, doing )  
 business as COMMERCIAL DRAYAGE CO., )  
 for a certificate of public conven- )  
 ience and necessity to operate as a )  
 highway common carrier. )

Application No: 34872

Marvin Handler and Daniel W. Baker, for applicant;  
Douglas Brookman, William Meinhold and Frederick E.  
Fuhrman, William E. Shuholm, Edward M. Berol and  
Bertram S. Silver, and Willard S. Johnson, for  
 various carriers, protestants.  
Russell Bevans, for Draymen's Association of San  
 Francisco; Maurice A. Owens, for Draymen's  
 Association of Alameda County; N. R. Moon, for  
 Loretz & Co.; and Vaughan, Paul and Lyons by  
John G. Lyons and Frank Loughran, for various  
 carriers, interested parties.

O P I N I O N

Applicant is one of the group of carriers whose problems precipitated the investigation designated by the Commission as Case No. 5535. Hearings were held on this application in connection with that case. Evidence of community growth and the resulting expansion of carrier operations, as developed in Case No. 5535, was found to apply to this applicant and to have materially influenced his activities. In addition, a hearing on this application alone was held before Examiner John Power in San Francisco on May 7, 1954. On that occasion applicant presented evidence covering the history; finances, equipment, facilities and personnel of his organization.

Edwin R. Adams began his operation in 1938 with the purchase of one truck. In 1939 he added a second truck and began his transbay service. By the beginning of World War II, five units of equipment were being operated, and as of May 1, 1954 the fleet consisted of 38 units.

In addition to the fleet, the physical assets of the company consisted of an office and terminal located in Emeryville, California, including a dock 65 feet by 12 feet. Applicant owns this property consisting of 30,000 square feet of land, of which 11,000 square feet is covered by structures. Three thousand square feet of the building is leased to another business. The shops of the firm are located on this property.

Applicant introduced exhibits at the May 7 hearing which revealed his financial condition. A March 31, 1954 balance sheet showed \$148,743.12 in assets, \$48,612.94 in liabilities and a Proprietor's net worth of \$100,130.18. The ratio of current assets to current liabilities was about 15 to 13. Equipment obligations amounted to \$5,628.29 against a depreciated fleet value of \$50,818.10. The operating statement exhibit showed substantial profits earned for the five years shown, 1949-1953.

Applicant has a variety of types and sizes of equipment to handle the shipments he carries. This helps to reduce rehandling of shipments which applicant tries to keep at a minimum. Most shipments go from consignor to consignee on the same piece of equipment. The method used aids both in reducing loss and damage claims and to speed deliveries. Most shipments are delivered on the day picked up. Late afternoon pickups are delivered the following morning.

Applicant testified that he has about 75 customers who pay freight charges. Five of them testified in support of the application. The trades or industries represented by the witnesses were brass and aluminum, box springs, paper boxes, chemicals, drugs and biologicals.

Applicant's customers have tendered a variety of commodities in all weights as is shown in his traffic exhibit. These data were summarized in Exhibit No. 17, Case No. 5535. In 50 days reported 2,370 shipments were carried, averaging 47 per day. Weight averages in pounds were: per shipment, 3,524; per day, 167,063; per month, 3,508,323; per year, 42,099,876.

The evidence shows that applicant has the necessary financial ability, facilities, equipment, experience and personnel to undertake the proposed service. It further shows that the growth of San Francisco-East Bay communities has increased the over-all requirements for common carrier service and has resulted in increased demand for applicant's services. Public convenience and necessity require that the application be granted. This grant will be on the condition, however, that applicant serve the whole of the San Francisco-East Bay cartage zone as established in Case No. 5535. Acceptance of the certificate herein granted will be construed as consent to this condition.

Applicant is placed upon notice that operative rights, as such, do not constitute a class of property which may be capitalized or used as an element of value in rate fixing for any amount of money in excess of that originally paid to the State as the consideration for the grant of such rights. Aside from their purely permissive aspect, they extend to the holder a full or partial monopoly of a class of business over a particular route. This monopoly feature may be changed or destroyed at any time by the State, which is not in any respect limited as to the number of rights which may be given.

O R D E R

Application having been filed and public hearings held thereon, and the Commission having considered the same and being of the opinion and finding that public convenience and necessity so require; therefore,

IT IS ORDERED:

(1) That a certificate of public convenience and necessity is hereby granted to Edwin R. Adams, doing business as Commercial Drayage Co., authorizing the establishment and operation of a service as a highway common carrier, as defined in Section 213 of the Public Utilities Code, for the transportation of general commodities except petroleum products in bulk in tank vehicles, uncrated household goods, livestock, fresh fruits and vegetables and commodities of unusual value, between the points set forth in Appendix "A" attached hereto and by this reference made a part of this order.

(2) That in providing service pursuant to the authority herein granted, applicant may use any and all streets, roads, highways and bridges and shall comply with the following service regulations:

- a. Within thirty days after the effective date of this order, applicant shall file a written acceptance of the certificate herein granted.
- b. Within sixty days after the effective date hereof, and upon not less than five days' notice to the Commission and the public, applicant shall establish the service herein authorized and comply with the

provisions of General Order No. 80 by filing in triplicate, and concurrently making effective, tariffs satisfactory to the Commission.

The effective date of this order shall be February 1, 1955.

Dated at San Francisco, California, this 14<sup>th</sup> day of DECEMBER, 1954.

Peter E. Mitchell  
President  
Justus D. Calver  
Bennett Patton  
Deane Higgins  
Raymond L. Lusk  
Commissioners

LIMITS OF SAN FRANCISCO-EAST BAY CARTAGE ZONE

San Francisco-East Bay Cartage Zone includes that area embraced by the following boundary:

Beginning at the point where the San Francisco-San Mateo County Boundary Line meets the Pacific Ocean; thence easterly along said boundary line to Lake Merced Boulevard; thence southerly along said Lake Merced Boulevard and Lynnewood Drive to So. Mayfair Avenue; thence westerly along said South Mayfair Avenue to Crestwood Drive; thence southerly along Crestwood Drive to Southgate Avenue; thence westerly along Southgate Avenue to Maddux Drive; thence southerly and easterly along Maddux Drive to a point one mile west of Highway U.S. 101; thence southeasterly along an imaginary line one mile west of and paralleling Highway U.S. 101 (El Camino Real) to its intersection with the southerly boundary line of the City of San Mateo; thence northeasterly, northwesterly, northerly and easterly along said southerly boundary to Bayshore Highway (U.S. 101 Bypass); thence leaving said boundary line and continuing easterly along the projection of last said course to its intersection with Belmont (or Angelo) Creek; thence northeasterly along Belmont (or Angelo) Creek to Seal Creek; thence westerly and northerly to a point one mile south of Toll Bridge Road; thence easterly along an imaginary line one mile southerly and paralleling Toll Bridge Road and San Mateo Bridge and Mt. Eden Road to its intersection with State Sign Route 17; thence continuing easterly and northeasterly along an imaginary line one mile south and southeasterly of and paralleling Mt. Eden Road and Jackson Road to its intersection with an imaginary line one mile easterly of and paralleling State Sign Route 9; thence northerly along said imaginary line one mile easterly of and paralleling State Sign Route 9 to its intersection with "B" Street, Hayward; thence easterly and northerly along "B" Street to Center Street; thence northerly along Center Street to Castro Valley Boulevard; thence westerly along Castro Valley Boulevard to Redwood Road; thence northerly along Redwood Road to William Street; thence westerly along William Street and 168th Avenue to Foothill Boulevard; northwesterly along Foothill Boulevard to the southerly boundary line of the City of Oakland; thence easterly and northerly along the Oakland Boundary Line to its intersection with the Alameda-Contra Costa County Boundary Line; thence northwesterly along last said line to its intersection with Arlington Avenue (Berkeley); thence northwesterly along Arlington Avenue to a point one mile northeasterly of San Pablo Avenue (Highway U.S. 40); thence northwesterly along an imaginary line one mile easterly of and paralleling San Pablo Avenue (Highway U.S. 40) to its intersection with County Road No. 20 (Contra Costa County); thence westerly along County Road No. 20 to Broadway Avenue (also known as Balboa Road); thence northerly along Broadway Avenue (also known as Balboa Road) to Highway U.S. 40; thence northerly along Highway U.S. 40 to Rivers Street; thence westerly along Rivers Street to 11th Street; thence northerly along 11th Street to Johns Avenue; thence westerly along Johns Avenue to Collins Avenue; thence northerly along Collins Avenue to Morton Avenue; thence westerly along Morton Avenue to the Southern Pacific Company right of way and continuing westerly along the prolongation of Morton Avenue to the shore line of San Pablo Bay; thence southerly and westerly along the shore line and waterfront of San Pablo Bay to Point San Pablo; thence southerly along an imaginary line from Point San Pablo to the San Francisco Waterfront at the foot of Market Street; thence westerly along said waterfront and shore line to the Pacific Ocean; thence southerly along the shore line of the Pacific Ocean to the point of beginning.

thereof: The foregoing description includes the following points or portions

Alameda	Elkton	Oakland Pier	San Leandro
Alameda Pier	Elmhurst	Ocean View	San Lorenzo
Albany	Emeryville	Piedmont	San Mateo
Baden	Ferry Point	Point Castro	San Pablo
Bay Farm Island	Fruitvale	Point Fleming	South San Fran-
Bayshore	Government Island	Point Isabel	cisco
Berkeley	Hayward	Point Molate	Stege
Bernal	Lawndale	Point Orient	Tanforan
Brisbane	Lomita Park	Point Potrero	Treasure Island
Broadway	Melrose	Point Richmond	Union Park
Emeryville	Millbrae	Point San Pablo	Visitacion
Camp Knight	Mills Field	Richmond	Westlake
Castro Valley	Mt. Eden	Russell City	Winehaven
Colma	Oakland	San Bruno	Yerba Buena
City City	Oakland Municipal	San Francisco	Island
East Oakland	Airport	San Francisco Inter-	
Elerritz		national Airport	

APPENDIX "A" (Continued)

MAP SHOWING

LIMITS OF SAN FRANCISCO - EAST BAY CARTAGE ZONE

