ORIGINAL

Decision No. 51001

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application) of RAY W. FRASER, doing business) as W. A. FRASER TRUCKING CO., for) a certificate of public conven-) ience and necessity to operate as) a highway common carrier.)

Application No. 35170

Danier W. Baker, for applicant. Douglas Brookman, E. L. Carley, William Meinhold, Frederick E. Fuhrman, Edward M. Berol, Bertram S. Silver, Thomas P. Brown, Willard S. Johnson and William E. Shuholm, for various carriers, protestants. Russell Bevans, for Draymen's Association of San Francisco; Maurice A. Owens, for Draymen's Association of Alameda County; Norman R. Moon, for Loretz & Co.; Arthur D. Nearon, Marvin Handler, Frank Loughran, Vaughan, Paul and Lyons by John G. Lyons, for various carriers, interested parties.

$\underline{O P I N I O N}$

Applicant is one of the group of carriers whose problems precipitated the investigation designated by the Commission as Case No. 5535. Hearings were held on this application in connection with that case. Evidence of community growth and the resulting expansion of carrier operations, as developed in Case No. 5535, was found to apply to this applicant and to have materially influenced his activities. In addition, a hearing on this application alone was held before Examiner John Power in Oakland on June 2, 1954. On that occasion applicant presented evidence covering the history, finances, equipment, facilities and personnel of his organization.

W. A. Fraser, the father of the applicant, purchased a business called "Owl Transfer" in 1912. With the business the elder Fraser acquired two horses and a wagon. In 1916 the first truck was

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purchased and quite soon thereafter the entire operation was converted to trucks. It was also in 1916 that transbay service was inaugurated. At first sporadic, the transbay service became regular about 1920. Ray W. Fraser was employed by his father as a driver in 1930. In 1933 he became a partner and after the death of his father in 1944, sole owner.

The balance sheet of applicant as of December 31, 1953 is in evidence. It shows that the cash-in-bank figure is more than eight times the total liabilities. The operating statements, also in evidence, show that operations have been profitable in all years reported (1949-1953 inclusive). There were no outstanding equipment obligations.

Applicant's fleet consists of 21 pieces of equipment. His terminal is located in Oakland not far from the eastern approach to the San Francisco-Oakland Bay Bridge. The terminal includes 7,500 square feet of yard space and 300 square feet of office space.

Applicant stated that he follows the practice of picking up on call. Same-day delivery is the rule although overnight service is given on very late pickups.

Applicant is unique in the group of applicants associated with Case No. 5535 in having asked for the inclusion of Niles in his certificate. The evidence, however, did not indicate frequent service at that point. Furthermore, the attention of all parties in this group of proceedings has been directed toward the points included in the San Francisco-East Bay Cartage Zone established in the investigation referred to above. We are of the opinion that the applicant's desire to serve Niles could best be considered in a separate proceeding. Therefore, this phase of the application will be denied without prejudice.

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Applicant is now serving more than 40 shippers, of whom five testified in support of the application. It appears from the traffic study in evidence that this carrier has been patronized extensively by steel processors and related industries. However, various other commodities have been carried. Fraser testified that he never has refused shipments and would carry any freight offered to him in any weight group.

The evidence shows that applicant has the necessary financial ability, facilities, equipment, experience and personnel to undertake the proposed service. It further shows that the growth of San Francisco-East Bay community has increased the over-all requirements for common carrier service and has resulted in increased demand for applicant's services. Public convenience and necessity require that the application be granted. This grant will be on the condition, however, that applicant serve the whole of the San Francisco-East Bay Cartage Zone as established in Case No. 5535. Acceptance of the certificate herein granted will be construed as the consent to this condition.

Applicant is placed upon notice that operative rights, as such, do not constitute a class of property which may be capitalized or used as an element of value in rate fixing for any amount of money in excess of that originally paid to the State as the consideration for the grant of such rights. Aside from their purely permissive aspect, they extend to the holder a full or partial monopoly of a class of business over a particular route. This monopoly feature may be changed or destroyed at any time by the State, which is not in any respect limited as to the number of rights which may be given.

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<u>ORDER</u>

Application having been filed and public hearings held thereon, and the Commission having considered the same and being of the opinion and finding that public convenience and necessity so require; therefore,

IT IS ORDERED that:

1. A certificate of public convenience and necessity is hereby granted to Ray W. Fraser, doing business as W. A. Fraser Trucking Co., authorizing the establishment and operation of a service as a highway common carrier, as defined in Section 213 of the Public Utilities Code, for the transportation of general commodities except petroleum products in bulk in tank vehicles, uncrated household goods, livestock and commodities of unusual value, between the points set forth in Appendix "A" attached hereto and by this reference made a part of this order;

2. In providing service pursuant to the authority herein granted, applicant may use any and all streets, roads, highways and bridges, and shall comply with the following service regulations:

- a. Within thirty days after the effective date of this order, applicant shall file a written acceptance of the certificate herein granted;
- b. Within sixty days after the effective date hereof, and upon not less than five days' notice to the Commission and the public, applicant shall establish the service herein authorized and comply with the provisions of General Order No. 80 by filing in triplicate, and concurrently making effective, tariffs satisfactory to the Commission.

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IT IS HEREBY FURTHER ORDERED that in all other respects Application No. 35170 be and it is denied without prejudice.

The effective date of this order shall be February 1, 1955.

Dated at ANIANINI SAL, California, this 18th day of MANINA 1955dent

Commissioners

LIMITS OF SAN FRANCISCO-EAST BAY CARTAGE ZONE

San Francisco-East Bay Cartage Zone includes that area embraced by the following boundary:

Beginning at the point where the San Francisco-San Mateo County Boundary Line meets the Pacific Ocean; thence easterly along said boundary line to Lake Merced Boulevard; thence southerly along said Lake Merced Boulevard and Lynnewood Drive to So. Mayfair Avenue; thence westerly along said South Mayfair Avenue to Crostwood Drive; thence southerly along Crestwood Drive to Southgate Avenue; thence westerly along Southgate Avenue to Maddux Drive; thence southerly and easterly along Maddux Drive to a point one mile west of Highway U.S. 101; thence southeasterly along an imaginary line one mile west of and paralleling Highway U.S. 101 (El Camino Real) to its intersection with the southerly boundary line of the City of San Mateo; thence northeasterly, northwesterly, northerly and easterly along said southerly boundary to Bayshore Highway (U.S. 101 Bypass); thence leaving said boundary line and continuing easterly along the projection of last said course to its intersection with Belmont (or Angelo) Creek; thence northcasterly along Belmont (or Angelo) Creek to Scal Creck; thence westerly and northerly to a point one milo south of Toll Bridge Road; thence easterly along an imaginary line one mile southerly and paral-loling Toll Bridge Road and San Mateo Bridge and Mt. Eden Road to its intersection with State Sign Route 17; thence continuing easterly and northeasterly along an imaginary line one mile south and southcasterly of and paralleling Mt. Eden Road and Jackson Road to its intersection with an imaginary line one mile easterly of and paralleling State Sign Route 9; thence northerly along said imaginary line one mile easterly of and paralleling State Sign Route 9 to its intersection with "B" Street, Hayward; thence easterly and northerly along "B" Street to Center Street; thence northerly along Center Street to Castro Valley Boulevard; thence westerly along Castro Valley Boulevard to Redwood Road; thence northerly along Redwood Road to William Street; thence westerly along William Street and 168th Avenue to Foothill Boulevard; northwesterly along Foothill Boulevard to the southerly boundary line of the City of Oakland; thence easterly and northerly along the Oakland Boundary Line to its intersection with the Alameda-Contra Costa County Boundary Line; thence northwesterly along last said line to its intersection with Arlington Avenue (Berkeley); thence northwesterly along Arlington Avenue to a point one mile northeasterly of San Pablo Avenue (Highway U.S. 40); thence northwesterly along an imaginary line one mile casterly of and paralleling San Pablo Avenue (Highway U.S.40) to its intersection with County Road No. 20 (Contra Costa County); thence westerly along County Road No. 20 to Broadway Avenue (also known as Balboa Road); thence northerly along Broadway Avenue (also known as Balboa Road) to Highway U.S. 40; thence northerly along Highway U.S. 40 to Rivers Street; thence westerly along Rivers Street to 11th Street; thence northerly along 11th Street to Johns Avenue; thence westerly along Johns Avenue to Collins Avenue; thence northerly along Collins Avenue to Morton Avenue; thence westerly along Morton Avenue to the Southern Pacific Company right of way and continuing westerly along the prolongation of Morton Avenue to the shore line of San Pablo Bay; thence southerly and westerly along the shore line and waterfront of San Pablo Bay to Point San Pablo; thence southerly along an imaginary line from Point San Pablo to the San Francisco Waterfront at the foot of Market Street; thence westerly along said waterfront and shore line to the Pacific Ocean; thence southerly along the shore line of the Pacific Ocean to the point of

thereof:

Alameda Alameda Pier Albany Baden Bay Farm Island Eayshore Berkeley Bernal Brisbane Broadway Burlingame Camp Knight Castro Valley Colma Daly City East Oakland El Cerrito

Elkton Elmhurst Emeryville Ferry Point Fruitvale Government Island Point Isabel Hayward Lawndale Lomita Park Melrose Millbrae Mills Field Mt. Eden Oakland Oakland San Francisco Oakland Municipal San Francisco Inter-Airport national Airport

Oakland Pier Ocean View Piedmont Point Castro Point Fleming Point Molate Point Orient Point Potrero Point Richmond Point San Pablo Richmond Russell City San Bruno

San Leandro San Lorenzo San Mateo San Pablo South San Francisco Stege Tanforan Treasure Island Union Park Visitacion Westlake Winchaven Yerba Buena Island



APPENDIX "A" (Continued)

MAP SHOWING

LIMITS OF SAN FRANCISCO - EAST BAY CARTAGE ZONE

