ORIGINAL

Decision	No.	5'7864
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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of JOSEPH MOUREN, WILLIAM MOUREN and HOWARD MOUREN dba MOUREN WATER SERVICE to increase rates in Huron, Fresno County, California.

Application No. 40209

Richard V. Aten, for applicants.

C. F. Clark and Kenji Tomita, for the Commission staff.

<u>OPINION</u>

Joseph Mouren, William Mouren, and Howard Mouren, partners doing business as Mouren Water Service, by the above-entitled application filed June 27, 1958, request an order of this Commission authorizing increases in rates and charges for water service rendered in a portion of the incorporated City of Huron and vicinity in Fresno County. Applicants operate two separate water systems, one of which supplies local well water for general use to about 106 customers and the other furnishes imported water for drinking purposes to about 20 of the same customers. This latter water is transported in tank cars by railroad from Armona, some 25 miles distant.

As shown in Exhibit "B" attached to the application, the general use water rates proposed by applicants are the same as those being charged for similar service rendered by Huron Utility Company, another public utility operating in the same city and supplying areas adjacent to those served by applicants. Increased rates for Armona drinking water are proposed by applicants to cover the higher basic cost of the water delivered in tank ears from Armona and applicants' cost of distributing such water to their customers.

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Applicants base their request for higher rates on materially increased costs since 1949 when the present rates were put into effect. Schedules attached to the application show that applicants' net income for the year 1957 was only \$730, representing a return of about 2.2% on the average depreciated rate base for that year. Applicants intend to install an additional water storage tank and water mains which are needed and which will cost approximately \$10,000, if their request is granted.

Public Hearing

After due notice a public hearing on this application was held before Examiner E. Ronald Foster on October 30, 1958, at Huron. A few of applicants' customers were in attendance, two of whom protested the proposed increase in charges unless the water service is improved. Both oral and documentary evidence was introduced by two witnesses on behalf of applicants and by two members of the Commission staff. Subject to the late filing of two exhibits, the latter of which was received by the Commission on November 15, 1958, the matter was submitted for decision.

History of the Utility

The Commission records show that these water systems were installed originally by Angele Mouren to meet the increasing demands of the town of Huron, prior to its incorporation. In Application No. 29072 she was granted a certificate of public convenience and necessity by Decision No. 41361 dated March 23, 1948, at which time schedules of rates were authorized for both the drinking water system and the well water system.

As authorized by Decision No. 46191, dated September 18, 1951, in Application No. 32622, Angele Mouren transferred the public utility property to Joseph Mouren, her son, and William J. Mouren and

Howard E. Mouren, her grandsons, which three now operate the water utility as a partnership in conjunction with their agricultural operations.

Description of the Systems

The larger of applicants' two systems furnishes water for general use, the principal source of supply being a 14-inch well, approximately 600 feet deep, located at the center of Section 10, T.20 S., R.17 E., M.D.B.&M. on land owned by the applicants and leased to Giffen, Inc., a corporation. The well was installed by Giffen primarily for irrigation purposes and is equipped with a 255-horsepower pumping unit capable of delivering 1,000 gallons per minute. Water delivered to the utility from this well flows by gravity through a transmission main some 4,200 feet long to a booster station located at the base of the 30,000-gallon elevated tank, which comprises all of applicants' storage facilities at the present time. After passing through a meter and a sandtrap, the water is pumped directly into the transmission system, with the excess over usage going into the elevated tank, in which the water level determines the static pressure on the system.

The neighboring Huron Water Utility also has a similar storage tank at the same elevation as applicants' tank. The two distribution systems are interconnected with a 3-inch meter, through which the water flows in one direction or the other depending upon the relative system pressures, thus providing applicants with a secondary source of supply when the Giffen well is not in operation. Historically, on an annual basis, the balance of flow has been into applicants' system.

A third source of supply is the applicants' stand-by well capable of producing somewhere between 50 and 100 gallons per minute.

However, the quality of the water from this well is very poor and therefore it is used only in case of extreme emergency when the other two sources fail to supply enough water.

Applicants' smaller system distributes water primarily for drinking and culinary purposes. The water is hauled in Southern Pacific railroad tank cars about 25 miles from Armona to Huron where it is transferred to a tank and then pumped into a separate distribution system consisting of 1-inch galvanized steel piping which parallels some of the mains of the larger system. The drinking water system was originally installed at the time when all of applicants' local supply came from the present stand-by well, the water from which has always been unpalatable.

The utility has a total of approximately 35,000 feet of transmission and distribution mains installed, ranging from 1 inch to 14 inches in diameter. All services on both systems are metered. Applicants have installed 22 wharf-type hydrants in connection with the larger system, 19 of which are located within the city limits and the remaining three outside thereof.

Applicants plan the early installation of a 200,000-gallon storage tank at the base of the existing elevated tank, to provide storage from which the booster plant can take water at times when the Giffen pump is not operating, either during non-irrigating periods or when shut down for repairs and overhauling. It is anticipated that this will make it possible to keep the elevated tank more nearly full at all times and thus maintain better system pressure than is now possible during periods of peak demand. The increased storage should also prevent interruptions in service which have occurred in the past. At some future time, applicants are also planning to install a 6-inch pipeline about 2,500 feet long to interconnect their elevated tank with that of the Huron Utility Company, to facilitate better flows of water between the two utility systems.

Present and Proposed Rates

Applicants' present rates for both systems were established by Decision No. 41361 in Application No. 29072 and became effective April 12, 1948, except that the quantity rate in part of the last block was reduced on September 1, 1949, by authorization of the Commission's Resolution No. W-355. The following comparative tabulations show applicants' present and proposed rates for the two systems:

Schedule No. 1
General Metered Drinking Water Service
(Armona Water)

: Item :	Per Meter Present	Per Month: : Proposed:
Quantity Rates:		
First 100 gallons or less First 150 gallons or less Next 850 gallons, per gallon Over 100 gallons, per gallon Over 1,000 gallons, per gallon	.01	\$ 1.50 .015
Minimum Charge:		
For 5/8 x 3/4-inch meter	1.50	1.50

Schedule No. 2 General Metered Well Water Service

	Per Meter	Per Month:
: Item :	Present	: Proposed:
Quantity Rates:		
First 5,000 gallons or less Next 10,000 gallons, per 1,000 gallons Next 15,000 gallons, per 1,000 gallons Next 20,000 gallons, per 1,000 gallons Over 50,000 gallons, per 1,000 gallons	\$ 2.00 .30 .25 .20 .15	\$ 2.50 .30 .275 .25 .25
Minimum Charge:	2 2 22	A A 50
For 5/8 x 3/4-inch meter	\$ 2.00 2.50	\$ 2.50 2.75
For 1-inch meter	3.00	3.00
For 1-1/2-inch meter	4.00	5.00
For 2-inch meter	5.00	10.00
For 3-inch meter	10.00	15.00
For 4-inch meter	20.00	20.00

Comparisons of the monthly charges for several monthly consumptions at the present and proposed rates of the foregoing schedules are set forth in the following tabulations:

Charges for Armona Water Service

;		:	Month	ly Charges	:	Inc	rease	:
: Consumption	in Gallons		Present	: Proposed	:	Amount	: Per	Cent:
Through	100 150 200 300 500 530 600 800 1,000 2,000 3,000 5,000	Avg.)	\$ 1.50 (Min 1.50 " 2.00 3.00 5.00 5.30 6.00 8.00 10.00 17.50 25.00 40.00 77.50	1.50 (Min 2.25 3.00 4.50 7.50 7.95 9.00 12.00 15.00 30.00 45.00 75.00	-)	\$ 0.00 .75 1.00 1.50 2.50 2.65 3.00 4.00 5.00 12.50 20.00 35.00 72.50	0. 50. 50. 50. 50. 50. 50. 71. 80. 87.	00000000405

Charges for Local Well Water Service

•	:	Monthly	Charges :	Incre	ase :
Consumption in Gal	lons:	Present :	Proposed :	Amount	Per Cent:
Through 5,000 6,000 8,000 10,000 15,000 20,000 25,000 27,000 30,000 500,000 1,000,000	\$ (Avg.)	2.00 (Min.) 2.30 2.90 3.50 5.00 6.25 7.50 8.00 8.75 12.75 20.25 35.25 50.25 80.25	\$ 2.50(Min.) 2.80 3.40 4.00 5.50 6.88 8.25 8.80 9.63 14.63 27.13 52.13 77.13 127.13	\$ 0.50 .50 .50 .50 .63 .75 .80 .88 1.88 6.88 16.88 26.88 46.88	25% 22 17 14 10 10 10 10 15 34 48 53 58 62

There are no filed rates for public fire hydrant service. However, since January 1, 1954, applicants have been collecting from the City of Huron at the rate of \$1.50 for each of the fire hydrants within the city limits. No charge has been made for service to fire hydrants located outside the city limits where fire protection service is rendered by the West Side Fire Protection District. Applicants propose to continue their present practice of charging for public fire hydrant service, with no increase in the rate.

Based on the water use analyses for the year 1957, the over-all effect of applying applicants' proposed rates would be to

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increase operating revenues from the drinking water system about 60 per cent and those from the general use system about 29 per cent.

Books and Records

The examination of applicants' records by a Commission staff accountant reveals that all utility transactions have been included as a part of the agricultural operations of the partners and no separate set of records has been maintained for the utility.

Those records specifically applicable to utility operations include a customers' ledger, copies of Commission annual reports, work sheets for preparation of annual reports, and certain invoices. With the exception of water purchases and certain power bills, the bulk of the utility operating expenses represent arbitrary charges made at the end of the year for services and facilities provided by the partners during the year.

Utility Plant and Depreciation Reserve

In connection with Application No. 29072, applicants' predecessor in interest presented evidence that investment in operative properties totaled \$31,845 as compared to an opening plant amount of \$16,570 shown in the first annual report filed by the utility in 1948. The difference of \$15,275 can be attributed to the fact that the accountant for the utility did not use a figure representing the original cost of total operative plant, but instead had used a plant figure taken from an income tax depreciation schedule which represented only those properties considered not fully depreciated for tax purposes. Subsequent additions to utility plant have been recorded at cost of materials, plus an estimated value for labor provided by the partners on new installations. It appears that the utility has not capitalized supervisory or administrative overhead charges.

Adjusted utility plant, shown in detail in Table 2-A of the staff report (Exhibit No. 3) reflects adjustments made by the staff to record the original investment in utility plant at the amount evidenced at the original certification hearing on Application No. 29072, to record unrecorded retirements, to reclassify certain additions to utility plant, to record value of land used for utility purposes but not included in utility plant, and to eliminate certain unsubstantiated additions. The staff's adjusted total utility plant of \$80,927 represents an upward adjustment of \$10,143 to the recorded utility plant of \$70,784 as of December 31, 1957.

The staff's adjusted depreciation reserve of \$33,742 as of December 31, 1957, represents a downward adjustment of \$3,129 to the recorded reserve of \$36,871 and includes adjustments to correct erroneous accounting of plant retirements, to record unrecorded retirements, to correct erroneous capitalization of plant, and to adjust the opening reserve to agree with the related reserve requirement computed by the staff in 1948 on the original operative plant.

The over-all effect of the staff's adjustments results in an increase in net utility plant of \$13,272 as of December 31, 1957. At the hearing, applicants accepted the staff's recommendation that the adjusted utility plant and depreciation reserve balances as of December 31, 1957, shown in the right-hand column of Table 2-A of Exhibit No. 3, be used as the basis for adjusting the various balance sheet accounts in applicants' books.

Summary of Earnings

For evidence in this proceeding pertaining to the need for increased revenue, applicants relied primarily upon the information contained in the application and the exhibits attached thereto, which consist of various schedules taken from applicants' annual report to the Commission for the year 1957 and which do not reflect the above-described staff adjustments to the recorded utility plant and depreciation reserve accounts. Therefore, the results of

operations based on such exhibits are not directly comparable to those shown in the staff report.

Exhibit No. 3 shows the results of the independent investigation and study of applicants' operations prepared by the accounting and engineering representatives of the Commission's staff. The following tabulation summarizes the earnings information as developed by the staff for the year 1957 as recorded and adjusted and as estimated for the year 1958, both at present rates and at the rates proposed by applicants.

SUMMARY OF EARNINGS

	Year	195? A	djusted	1958 Es	
_	1957	Present	Proposed	Present	Proposed
<u>Item</u>	Recorded	Rates	Rates	Rates	Rates
Operating Revenue					
Metered Sales (Armona)	\$1,212	\$ 1,210	\$ 1,940	\$ 1,270	\$ 2,030
Metered Sales (Regular	8,472	8,480	10,940	8,640	11,150
Fire Hydrants	342	340	340	340	340
Total	10,026	10,030	13,220	10,250	13,520
Deductions					
Purchased Water:					
From Armona	985	1,030	1,030	1,060	1,060
Huron Utility Company	350	370	370	380	380
Subtotal	1,335	1,400	1,400	1,440	1,440
Source of Supply Exp.	•	60	60	60	60
Power and Pumping Exp.	1,211	1,360	1,360	1,380	1,380
Trans. & Distr. Exp.	-	300	300	300	300
Customer_Ac. & Coll. E		810	810	840	840
General Expense	1,526	1,400	1,400	1,420	<u>1,410</u>
Total Oper. Exp.	4,072	5,330	5,330	5,430	5,430
Taxes Other than Inc.	345	410	410	430	430
Taxes on Income	/ 070	450	1,120	450	1,130
Depreciation Expense	4,878	$\frac{2,120}{9,310}$	$\frac{2,120}{3,000}$	<u>2,220</u>	2,220
Total Deductions	9,295	8,310	8,580	8,530	9,210
Net Revenue	731	1,720	4,240	1,720	4,310
Weighted Avg. Util. Plan	nt	77,370	77,370	80,930	80,930
Avg. Materials & Suppl.		600	600	600	600
Working Cash Allowance		500	500	500	500
Subtotal		78.470	78,470	82,030	82,030
Avg. Depr. Reserve		_32,680	32,680	34,850	_34,850
Avg. Depr. Rate Base		45,790	45,790	47,180	47,180
USE		45,800	45,800	47,200	47,200
Rate of Return		3.8%	9.3%	3.6%	9.1%

A. 40209 ET In the foregoing tabulation: 1. Operating revenues are based on metered service to 20 Armona water customers and to 105 general water use customers in 1957 and to 21 and 107 such customers in 1958, thus indicating that the prospects of growth in the community are somewhat limited. Fire hydrant revenues are those obtained from 19 hydrants located in the city limits and do not include potential revenues from three hydrants outside the city. 2. Operating expenses for both years have been normalized to reflect part-time salaries for the owners considered reasonable for a water utility of this type and size, and to include the estimated cost of the instant proceeding amortized over a five-year period. 3. Taxes other than those based on income have been adjusted for the year 1957 and estimated for the year 1958 to include applicable payroll taxes. 4. State and federal income taxes on the utility's earnings for the two years have been estimated at individual income tax rates on a partnership basis without taking into the calculation the standard deduction or personal exemption or other income of the applicants. 5. The annual depreciation accruals for the two test years 1957 and 1958 have been determined by the straight-line remaining life method, consistent with staff practice, and are considerably less in amount than depreciation expense accruals reported by applicants during recent years. 6. In developing the rate bases, the staff has incorporated the adjustments to the utility plant and depreciation reserve previously described and there have also been included allowances for materials and supplies and for working cash. -10A. 40209 ET However, in the summary of earnings as developed by the staff, there is not reflected the cost of water obtained from the Giffen well, which is the principal source of water supplied for general use, nor does the rate base include the cost of the 200,000gallon storage tank which applicants plan to install. At the hearing applicants introduced in evidence as Exhibit No. 2 a copy of a ten-year lease executed on September 15, 1957, between applicants herein as lessors and Giffen Inc., a corporation, as lessee, pertaining to the lease of the land upon which is located the well used to supply the applicants with water for their public utility purposes. Among other things, the lease provides that "lessors may take, free of charge, up to 1,000,000 gallons of water per month from the water well"; that "lessors agree to pay their proportionate share of energy and maintenence costs of said well based on the actual quantity of water taken in excess of the 1,000,000 gallons per month"; that "lessors will maintain monthly records of water taken and the P.G. & E. annual power report will

Late filed Exhibit No. 4 contains a copy of the annual report for the 1957-58 season prepared for Giffen, Inc. (Huron Ranch) by Pacific Gas and Electric Company, and also other data from which the cost of water supplied from the Giffen well may be determined. From this exhibit the following data has been compiled:

establish the energy cost rate and total water production".

Total water pumped from well Total water pumped from well Water delivered to applicants Total power bills for season Total maintenance and repair costs Total annual servicing charge Total water production costs	1,631.1 Ac. Ft. 531,495,566 Gals. 36,555,000 Gals. \$12,968.02 5,946.17 150.00 \$19,064.19
Average production cost per 1,000 gals. Cost of 12,000,000 gallons "free" water Cost of 24,555,000 gallons "excess" water Cost of 36,555,000 gallons delivered	3.6 cents \$ 432 884 \$1,316

40209 ET In addition to paying their proportionate share of the energy and maintenance costs for the water in excess of 12 million gallons per year, shown above as \$884, the corresponding cost of \$432 for the "free" water, while not paid out-of-pocket in cash, is a proper charge against the utility operations of the partners. Therefore, the cost of \$1,316 will be used as the best available evidence of the annual cost of water delivered to the utility from the Giffen well under the most recent operating conditions. When the contemplated 200,000-gallon storage tank will have been put into operation, it is conceivable that the purchase of water from Huron Utility Company will be largely eliminated. Latefiled Exhibit No. 5 shows that in the year 1957 applicants purchased from that company, on an exchange basis, a net amount of 3,499,500 gallons which cost \$350 at the rate of ten cents per 1,000 gallons. If obtained from the Giffen well, the same quantity would cost only \$126 at the rate of 3.6 cents per thousand gallons. One of the applicants testified that if and when increased rates are authorized which will put the utility on a paying basis, applicants would be willing to finance the installation of the 200,000-gallon steel tank, estimated to cost approximately \$10,000 and that construction thereof can be completed in April, which would be in time to provide the resulting improved service before the higher summer peak loads. Based on the available evidence it appears feasible to project a reasonable estimate of the rate of return prospectively for a future 12 months' operation under the following conditions: 1. Assuming revenues as estimated by the staff for the year 1958, increased to include revenues from all 22 existing fire hydrants. -12A. 40209 ET 2. Adding to utility plant the estimated cost of \$10,000 for a 200,000-gallon covered steel tank, including all necessary valves and connecting pipes to the existing facilities. 3. Revising expenses to include the cost of obtaining all water for general use purposes from the Giffen well at the estimated cost of 3.6 cents per 1,000 gallons. 4. Making corresponding revisions in the staff's 1958 estimates of income and other taxes, depreciation and rate base. We find that the following tabulation reasonably indicates the results of applicants' operations under the conditions stated above for a year in the immediate future at present rates and at applicants' proposed rates: SUMMARY OF EARNINGS Estimated Future Year Present Proposed Item Rates Rates Operating Revenue Metered Sales (Armona) \$ 1,270 \$ 2,030 Metered Sales (Regular) 11,150 8,640 Fire Hydrants 400 Total 10,310 Deductions Purchased Water: From Armona 1,060 1,060 1,470 From Giffen Well 1,470 2,530 Subtotal 2,530 <u>, 9</u>90 Other Operating Expense 3,990 Total Operating Expense 6,520 Taxes Other than Income 475 475 Taxes on Income 170 850 Depreciation Expense 500 500 Total Deductions 10,345 9,665 Net Revenue

Weighted Avg. Util. Plant Avg. Materials and Supplies

Working Cash Allowance

Avg. Depr. Rate Base

Rate of Return

Subtotal

Avg. Depreciation Reserve

USE

-13-

3,235

90,930

92,030 34,990

57,040

57,000

5.7%

600

500

645

600

500

90,930

92,030

<u>34,990</u>

57,040

57,000

1.1%

A. 40209 ET Findings and Conclusions The Commission finds and concludes that the estimates of operating revenues, expenses, including taxes and depreciation, and the rate bases as submitted by the staff for the years 1957 and 1958, as hereinabove modified and revised, reasonably represent the results of applicants' operations and they will be and hereby are adopted for the purposes of this proceeding. The Commission further finds and concludes that the increased revenues which would result from the rates proposed by applicants will not be excessive or unreasonable in amount and would produce no more than a reasonable return on the rate base adopted herein. The order which follows will authorize applicants to file the said proposed rate schedules, together with schedules of rates currently being charged for public fire hydrant service and for water delivered for resale purposes. We find, therefore, that the increases in rates and charges authorized herein are justified and that the present rates and charges, insofar as they differ from those herein prescribed, are for the future unjust and unreasonable. To the extent that the estimated cost of certain improvements and additions to plant have been included in the rate base hereinabove adopted, the order herein will require applicants to make such installations within a reasonable time. ORDER The above-entitled application having been filed with this Commission, a public hearing having been held, the matter having been submitted and now being ready for decision, -16rate using the straight-line remaining life method when major changes in utility plant composition occur and at intervals of not more than five years, and shall revise the above rate in conformance with such reviews. Results of these reviews shall be submitted to this Commission.

5. On or before April 15, 1959, applicants shall have installed and placed in proper operation a covered steel storage tank of approximately 200,000 gallons' capacity, including necessary valves, fittings and piping for its interconnection with the existing facilities, substantially as proposed by applicants in this proceeding. Applicants shall inform the Commission in writing within ten days after said tank and accessory items have been installed and placed in proper operation.

The effective date of this order shall be ten days after the date hereof.

Dated at San Francisco, California, this 13th day of January, 1959.

President

Commissioners

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Schedule No. Wl

Well Water System

GENERAL METERED SERVICE

APPLICABILITY

Applicable to all metered water service furnished from the utility's well water system.

TERRITORY

A portion of the City of Huron, and vicinity, Fresno County.

RATES	Per Meter
Quantity Rates:	Per Month
First 5,000 gallons or less Next 10,000 gallons, per 1,000 gallons Next 15,000 gallons, per 1,000 gallons Over 30,000 gallons, per 1,000 gallons Minimum Charge:	\$ 2.50 .30 .275 .25
For 5/8 x 3/4-inch meter For 3/4-inch meter For 1-inch meter For 1-inch meter For 2-inch meter For 3-inch meter For 4-inch meter	\$ 2.50 2.75 3.00 5.00 10.00 15.00 20.00

The Minimum Charge will entitle the customer to the quantity of water which that minimum charge will purchase at the Quantity Rates.

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Schedule No. Dl

Drinking Water System

GENERAL METERED SERVICE

APPLICABILITY

Applicable to all metered water service furnished from the utility's drinking water system.

TERRITORY

A portion of the City of Huron, and vicinity, Fresno County.

RATES	Per Meter
Quantity Rates:	Per Month
First 100 gallons or less Over 100 gallons, per gallon	\$1.50 .015
Minimum Charge:	
For 5/8 x 3/4-inch meter	\$1.50
The Minimum Charge will entitle the customer to the quantity of water which that minimum charge will purchase at the Quantity Rates.	

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Schedule No. 5

PUBLIC FIRE HYDRANT SERVICE

APPLICABILITY

Applicable to all fire hydrant service furnished to duly organized or incorporated fire districts or other political subdivisions of the State.

TERRITORY

A portion of the City of Huron, and vicinity, Fresno County.

Per Month For each hydrant \$1.50

SPECIAL CONDITIONS

- 1. For water delivered for other than fire protection purposes, charges will be made at the quantity rates under Schedule No. Wl, Well Water System, General Metered Service.
- 2. The cost of installation and maintenance of hydrants will be borne by the utility.
- 3. Relocation of any hydrant shall be at the expense of the party requesting relocation.
- 4. The utility will supply only such water at such pressure as may be available from time to time as the result of its normal operation of the system.

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Schedule No. Wo

Well Water System

RESALE METERED SERVICE

APPLICABILITY

Applicable to water from utility's well system delivered to Huron Utility Company for resale purposes.

TERRITORY

A portion of the City of Huron, and vicinity, Fresno County.

RATE

Quantity Rate:

Per 1,000 gallons \$0.10

SPECIAL CONDITION

This schedule is to be applicable only in determining annual charges, if any, which may become due as the result of the not annual balances of water delivered by the utility under its reciprocal exchange arrangement with Huron Utility Company.