ORIGINAL

Decision No. <u>59987</u>

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of HILLS TRANSPORTATION CO., a corporation, for a Certificate of Public Convenience and Necessity to extend highway common carrier service.

Application No. 41308

<u>Willard S. Johnson</u>, for applicant.
<u>Robert C. Ellis</u>, for California Motor Transport Co., Ltd., et al., protestants.
Peart, Baraty and Hassard, by <u>Gus L. Baraty</u>, Robert W. Walker and <u>J. H. Cummins</u>, for Santa Fe Transportation Co., et al., protestants.
<u>F. S. Kohles</u>, for Valley Express Co., et al., protestants.
<u>Ray L. Harris</u>, for Delta Lines, Inc., protestant.

### $\underline{O P I N I O N}$

Applicant commenced this proceeding on July 14, 1959, seeking to enlarge the scope of its operating rights as a highway common carrier of property. Public hearings were held in San Francisco and Los Angeles before Commissioner Matthew J. Dooley and Examiner John Power. The matter was submitted on January 13, 1960 and is now ready for decision.

Applicant presently has authority to transport general commodities between San Francisco Territory, on the one hand, and Los Angeles Territory, Santa Ana, Anaheim and San Diego, on the other hand. In addition, intermediate points and points in Los Angeles Basin Territory beyond Los Angeles Territory may be served for component parts of split delivery shipments only. The intermediate points authorized extend from San Francisco to San Diego on U.S. Highway 101 and from Los Angeles to Stockton on U.S. Highway 99.

-1-

A. 41308 ds

Applicant here seeks, in general, an extension of its service territory north to Santa Rosa and Sacramento and elimination of the split delivery limitation in Los Angeles Basin Territory and the intermediate points. It also seeks lateral rights of twenty miles on highways served.

Applicant also holds permits and renders some service under them. An affiliated company, Publishers Motor Transport also holds permits and engages in truck leasing. These two companies employed their permits to perform a service supplementary to the certificated service of Hills.

Applicant has the experience, facilities, equipment and personnel to render the expanded service here proposed. Its financial statements indicate that applicant has sufficient resources to maintain the proposed service.

The public witnesses vigorously supported the application. They have used the applicant's service for a sufficient period of time to become familiar with it. They desire to make greater use of it, having found it to be entirely satisfactory and suited to their needs. It appears that the requested authority should be granted. The grant will give effect to a limitation accepted by applicant in an amendment to its application filed on January 6, 1960.

With the exception noted, the Commission finds that public convenience and necessity require that the authority sought in the application be granted.

Applicant is hereby placed on notice that operative rights, as such, do not constitute a class of property which may be capitalized or used as an element of value in rate fixing for any amount of money in excess of that originally paid to the State as the consideration for the grant of such rights. Aside from their purely

-2-



permissive aspect, such rights extend to the holder a full or partial monopoly of a class of business over a particular route. This monopoly feature may be modified or canceled at any time by the State, which is not in any respect limited as to the number of rights which may be given.

### O R D E R

Public hearings having been held and based upon the evidence adduced therein and the application and the amendment to the application,

IT IS ORDERED:

(1) That a certificate of public convenience and necessity is granted to Hills Transportation Co., a corporation, authorizing it to operate as a highway common carrier as defined by Section 213 of the Public Utilities Code for the transportation of property between the points and over the routes particularly set forth in Appendices A, B, C, and D attached hereto and made a part hereof.

(2) That in providing service pursuant to the certificate herein granted, applicant shall comply with and observe the following service regulations:

> (a) Within thirty days after the effective date hereof, applicant shall file a written acceptance of the certificate herein granted. By accepting the certificate of public convenience and necessity herein granted, applicant is placed on notice that it will be required, among other things, to file annual reports of its operations and to comply with and observe the safety rules and other regulations of the Commission's General Order No. 99 and insurance requirements of the Commission's General Order No. 100-A. Failure to file such reports, in such form and at such time as the Commission may direct, or to comply with and observe the provisions of General Orders Nos. 99 and 100-A, may result in a cancellation of the operating authority granted by this decision.

> > -3-

- A. 41308 ds
  - (b) Within sixty days after the effective date hereof, and on not less than ten days' notice to the Commission and to the public, applicant shall establish the service herein authorized and file in triplicate, and concurrently make effective, tariffs satisfactory to the Commission.

(3) That the certificate of public convenience and necessity granted in paragraph (1) of this order is in lieu of and supersedes all existing highway common carrier operating authority and certificates of public convenience and necessity heretofore granted to or acquired by Hills Transportation Co., which operating authority and certificates are hereby canceled and revoked, said revocation to become effective concurrently with the effective date of the tariff filings required by paragraph (2) (b) hereof.

(4) That immediately following the making of the filings required by and pursuant to the provisions of paragraph (2)(a) and (b) above set forth, the Secretary of the Commission is directed to amend Radial Highway Common Carrier Permit No. 38-6397 and Highway Contract Carrier Permit No. 38-6398 by inserting in each such permit the following provision:

> Publishers Motor Transport shall not engage in the transportation of property between the points and for the commodities that Hills Transportation Co. is authorized by this order to transport as a highway common carrier.

The effective date of this order shall be twenty days after the date hereof.

San Francisco Dated at , California, this day of 1960. President 722 0 ommissioners

Appendix A

# HILLS TRANSPORTATION CO. Original Page 1 (a corporation)

Hills Transportation Co., by the certificate of public convenience and necessity granted in the decision noted in the margin, is authorized to transport:

GENERAL COMMODITIES, except the following:

- Used household goods and personal effects not packed in accordance with the crated property requirements set forth in paragraph (d) of Item No. 10-C of Minimum Rate Tariff No. 4-A.
- 2. Automobiles, trucks and buses, viz.: new and used, finished or unfinished passenger automobiles (including jeeps), ambulances, hearses and taxis; freight automobiles, automobile chassis, trucks, truck chassis, truck trailers, trucks and trailers combined, buses and bus chassis.
- 3. Livestock, viz.: bucks, bulls, calves, cattle, cows, dairy cattle, ewes, goats, hogs, horses, kids, lambs, oxen, pigs, sheep, sheep camp outfits, sows, steers, stags or swine.
- 4. Commodities requiring the use of special refrigeration or temperature control in specially designed and constructed refrigerator equipment.
- 5. Liquids, compressed gases, commodities in semiplastic form and commodities in suspension in liquids in bulk, in tank trucks, tank trailers, tank semitrailers or a combination of such highway vehicles.
- 6. Commodities when transported in bulk in dump trucks or in hopper-type trucks.
- 7. Commodities when transported in motor vehicles equipped for mechanical mixing in transit.
- 8. Logs.
- I. Between all points in the following Territories via any and all highways, streets and roads:

Issued by California Public Utilities Commission

Decision No. \_\_\_\_\_\_\_, Application No. 41308.

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Appendix A

HILLS TRANSPORTATION CO. Original Page 2 (a corporation)

- 1. San Francisco Territory as described on Appendix B hereto attached.
- 2. Los Angeles Basin Territory as described on Appendix C hereto attached.
- II. Between all points on or within 20 miles of the following routes:
  - 1. U.S. Highways 101 and 101-A between Santa Rosa and San Ysidro, both inclusive. (Subject to Note 1)
  - 2. U.S. Highway 99 between Sacramento and Los Angeles Basin Territory.
  - 3. U.S. Highway 40 between San Francisco and Sacramento, both inclusive. (Subject to Note 1)
  - 4. U.S. Highway 50 between San Francisco and Stockton, both inclusive.
  - 5. State Highway 4 between its intersection with U.S. Highway 40, near Pinole, and Stockton. (Subject to Note 1)
  - 6. State Highway 1 between Arroyo Grande and Las Cruces.
  - 7. State Highway 120 between its intersection with U.S. Highway 50, near Tracy, and Manteca.
- III. Between all points listed in Paragraph No. I and all points listed in Paragraph No. II. (Subject to Note 1)
  - NOTE 1. Applicant shall render no local service between points and places in the San Francisco-East Bay Cartage Zone, as described on Appendix D hereto attached, on the one hand, and points and places in Marin, Sonoma or Napa Counties north of San Rafael, on the other hand.

Issued by California Public Utilities Commission. Decision No. <u>59987</u>, Application No. 41308. APPENDIX B TO DECISION NO. \_

SAN FRANCISCO TERRITORY includes all the City of San Jose and that area embraced by the following boundary: Beginning at the point the San Francisco-San Mateo County boundary line meets the Pacific Ocean; thence easterly along said boundary line to a point 1 mile west of U. S. Highway 101; southerly along an imaginary line 1 mile west of and paralleling U. S. Highway 101 to its intersection with Southern Pacific Company right of way at Arastradero Road; southeasterly along the Southern Pacific Company right of way to Pollard Road, including industries served by the Southern Pacific Company spur line extending approximately 2 miles Southwest from Simla to Permanente; easterly along Pollard Road to W. Parr Avenue; easterly along W. Parr Avenue to Capri Drive; southerly along Capri Drive to E. Parr Avenue; easterly along E. Parr Avenue to the Southern Pacific Company right of way; southerly along the Southern Pacific Company right of way to the Campbell-Los Gatos city limits; casterly along said limits and the prolongation thereof to the San Jose-Los Gatos Road; northeasterly along San Jose-Los Gatos Road to Foxworthy Avenue; easterly along Foxworthy Avenue to Almaden Road; southerly along Almaden Road to Hillsdale Avenue; easterly along Hillsdale Avenue to U. S. Highway 101; northwesterly along U. S. Highway 101 to Tully Road; north-easterly along Tully Road to White Road; northwesterly along White Road to McKee Road; southwesterly along McKee Road to Capitol Avenue; northwesterly along Capitol Avenue to State Highway 17 (Oakland Road); northerly along State Highway 17 to Warm Springs; northerly along the unnumbered highway via Mission San Jose and Niles to Hayward: northerly along Foothill Boulevard to Seminary Niles to Hayward; northerly along Foothill Boulevard to Seminary Avenue; easterly along Seminary Avenue to Mountain Boulevard; northerly along Mountain Boulevard and Morega Avenue to Estates Drive; westerly along Estates Drive, Harbord Drive and Broadway Terrace to College Avenue; northerly along College Avenue to Dwight Way; easterly along Dwight Way to the Berkeley-Oakland boundary line; northerly along said boundary line to the campus boundary of the University of California; northerly and westerly along the campus boundary of the University of California to Euclid Avenue; northerly along Euclid Avenue to Marin Avenue; westerly along Marin Avenue to Arlington Avenue; northerly along Arlington Avenue to U. S. Highway 40 (San Pablo Avenue); northerly along U. S. Highway 40 to and including the City of Richmond; southwesterly along the highway extending from the City of Richmond to Point Richmond; southerly along an imaginary line from Point Richmond to the San Francisco Waterfront at the foot of Market Street; westerly along said waterfront and shore line to the Pacific Ocean; southerly along the shore line of the Pacific Ocean to point of beginning.

59987

APPENDIX C TO DECISION NO. 59987

LOS ANGELES BASIN TERRITORY includes that area embraced by the following boundary: Beginning at the point the Ventura County-Los Angeles County boundary line intersects the Pacific Ocean; thence northeasterly along said county line to the point it intersects State Highway No. 118, approximately two miles west of Chatsworth; easterly along State Highway No. 118 to Sepulveda Boulevard; northerly along Sepulveda Boulevard to Chatsworth Drive; northeasterly along Chatsworth Drive to the corporate boundary of the City of San Fernando; westerly and northerly along said corporate boundary to McClay Avenue; northeasterly along McClay Avenue and its prolongation to the Angeles National Forest Boundary; southeasterly and easterly along the Angeles National Forest and San Bernardino National Forest boundary to the county road known as Mill Creek Road; westerly along Mill Creek Road to the county road 3.8 miles north of Yucaipa; southerly along said county road to and including the unincorporated community of Yucaipa; westerly along Redlands Boulevard to U. S. Highway No. 99; northwesterly along U. S. Highway No. 99 to the corporate boundary of the City of Redlands; westerly and northerly along said corporate boundary to Brookside Avenue; westerly along Brookside Avenue to Barton Avenue; westerly along Barton Avenue and its prolongation to Palm Avenue; westerly along Palm Avenue to La Cadena Drive; southwesterly along La Cadena Drive to Iowa Avenue; southerly along Iowa Avenue to U. S. Highway No. 60; southwesterly along U. S. Highways Nos. 60 and 395 to the county road approximately one mile north of Perris; easterly along said county road via Nuevo and Lakeview to the corporate boundary of the City of San Jacinto; easterly, southerly and westerly along said corporate boundary to San Jacinto Avenue; southerly along San Jacinto Avenue to State Highway No. 74; westerly along State Highway No. 74 to the corporate boundary of the City of Hemet; southerly, westerly and northerly along said corporate boundary to the right of way of The Atchison, Topeka & Santa Fe Railway Company; southwesterly along said right of way to Washington Avenue; southerly along Washington Avenue, through and including the unincorporated community of Winchester to Benton Road; westerly along Benton Road to the county road intersecting U. S. Highway No. 395, 2.1 miles north of the unincorporated community of Temecula; southerly along said county road to U. S. Highway No. 395; southeasterly along U. S. Highway No. 395 to the Riverside County-San Diego County boundary line; westerly along said boundary line to the Orange County-San Diego County boundary line; southerly along said boundary line to the Pacific Ocean; northwesterly along the shore line of the Pacific Ocean to point of beginning.



#### LIMITS OF SAN FRANCISCO-EAST BAY CARTAGE ZONE

San Francisco-East Bay Cartage Zone includes that area embraced by the following boundary:

Beginning at the point where the San Francisco-San Mateo County Boundary Line meets the Pacific Ocean; thence easterly along said boundary line to Lake Merced Boulevard; thence southerly along said Lake Merced Boulevard and Lynnewood Drive to So. Mayfair Avenue; thence westerly along caid South Mayfair Avenue to Crestwood Drive; thence southerly along Crestwood Drive to Southgate Avenue; thence Crestwood Drive; thence southerly along Crestwood Drive to Southgate Avenue; thence westerly along Southgate Avenue to Maddux Drive; thence southerly and easterly along Maddux Drive to a point one mile west of Highway U.S. 101; thence southeasterly along an imaginary line one mile west of and paralleling Highway U.S. 101 (El Camino Real) to its intersection with the southerly boundary line of the City of San Mateo; thence northeasterly, northwesterly, northerly and easterly along said southerly boundary to Bayshore Highway (U.S. 101 Bypass); thence leaving said boundary line and continuing easterly along the projection of last said course to its intersection with Belmont (or Angelo) Creek: thence northeasterly along Belmont (or Angelo) Creek with Belmont (or Angelo) Creek; thence northcasterly along Belmont (or Angelo) Creek to Seal Creek; thence westerly and northerly to a point one mile south of Toll Bridge Road; thence easterly along an imaginary line one mile southerly and paral-leling Toll Bridge Road and San Mateo Bridge and Mt. Eden Road to its intersection with State Sign Route 17; thence continuing easterly and northeasterly along an imaginary line one mile south and southeasterly of and paralleling Mt. Eden Road and Jackson Road to its intersection with an imaginary line one mile easterly of and paralleling State Sign Route 9; thence northerly along said imaginary line one mile easterly of and paralleling State Sign Route 9 to its intersection with "B" Street, Hayward; thence easterly and northerly along "B" Street to Center Street; thence northerly along Center Street to Castro Valley Boulevard; thence westerly along Castro Valley Boulevard to Redwood Road; thence northerly along Redwood Road to William Street; thence westerly along William Street and 168th Avenue to Foothill Boulevard; northwesterly along Foothill Boulevard to the southerly boundary line of the City of Oakland; thence easterly and northerly along the Oakland Boundary Line to its intersection with the Alameda-Contra Costa County Boundary Line; thence northwesterly along last said line to its intersection with Arlington Avenue (Berkeley); thence northwesterly along Arlington Avenue to a point one mile northeasterly of San Pablo Avenue (Highway U.S. 40); thence northwesterly along an imaginary line one mile easterly of and paralleling San Pablo Avenue (Highway U.S. 40) to its intersection with County Road No. 20 (Contra Costa County); thence westerly along County Road No. 20 to Broadway Avenue (also known as Balboa Road); thence northerly along Broadway Avenue (also known as Balboa Road) to Highway U.S. 40; thence northerly along Highway U.S. 40 to Rivers Street; thence westerly along Rivers Street to 11th Street; thence northerly along 11th Street to Johns Avenue; thence westerly along Johns Avenue to Collins Avenue; thence northerly along Collins Avenue to Morton Avenue; thence westerly along Morton Avenue to the Southern Pacific Company right of way and continuing westerly along the prolongation of Morton Avenue to the shore line of San Pablo Bay; thence southerly and westerly along the shore line and waterfront of San Pablo Bay to Point San Pablo; thence southerly along an imaginary line from Point San Pablo to the San Francisco Waterfront at the foot of Market Street; thence westerly along said waterfront and shore line to the Pacific Ocean; thence southerly along the shore line of the Pacific Ocean to the point of beginning.

The foregoing description includes the following points or portions thereof: Alameda Elkton Oakland Pier San Leandro Alameda Pier Elmhurst Ocean View San Lorenzo Albany Eneryville Piedmont San Mateo Badon Ferry Point Point Castro San Pablo Bay Farm Island Fruitvale Point Fleming South San Francisco Government Island Point Isabel Bayshore Stego Berkeley Point Molate Hayward Tanforan Bernel Point Orient Lawndale Treasure Island Brisbane Lomita Park Point Potrero Union Park Broadway Melrose Point Richmond Visitacion Millbrae Burlingame Point San Pablo Westlake Mills Field Camp Knight Winehaven Richmond Mt. Eden Castro Valley Russell City Yerba Buena Island Colma Oakland San Bruno

San Francisco

San Francisco Inter-

national Airport

Oakland Municipal

Airport

Daly City

El Cerrito

East Oakland

Appendix D

Page 2 of 2 pages

# MAP SHOWING

## LIMITS OF SAN FRANCISCO - EAST BAY CARTAGE ZONE

