Decision No. 65520

ORIGINAL

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of AIRPORTRANSIT, a corporation, for authority to increase its fares as a passenger stage corporation.

Application No. 44530 Filed June 8, 1962

Ivan McWhinney, appearing for applicant.
R. W. Russell, Chief Engineer and General Manager,
by K. D. Walpert, Department of Public Utilities
and Transportation, appearing for City of
Los Angeles, interested party.
Albert C. Porter, appearing for Commission staff.

OPINION

Airportransit (applicant) provides passenger stage service for the transportation of airline passengers, airline employees, employees of the Department of Airports of the City of Los Angeles, and employees of the Department of Airports of the City of Ontario:

- Between the Los Angeles and Hollywood territories, and the City of Beverly Hills, on the one hand, and the Los Angeles International Airport and the Lockheed Air Terminal, on the other hand;
- 2. Between the West Los Angeles and Inglewood-Hawthorne territories, and the Cities of Santa Monica and Culver City, on the one hand, and the Los Angeles International Airport, on the other hand;
- 3. Between the Los Angeles and Hollywood territories, and the Los Angeles International Airport, on the one hand, and the Ontario International Airport on the other hand;
- 4. Between the San Fernando Valley territory, and the Cities of Burbank and Glendale, on the one hand, and the Los Angeles International Airport, on the other hand;

- 5. Between the Los Angeles International Airport and the Hollywood Park Race Track;
- 6. Between the Los Angeles International Airport and the Lockheed Air Terminal;
- 7. Between the Los Angeles International Airport, on the one hand, and the Ontario International Airport, on the other hand, including service to and from said airports and the intermediate points of El Monte, West Covina, Covina, Pomona, Montelair and Ontario and the off-route point of the Los Angeles County Fairgrounds; and
- 8. Between the City of Glendale, on the one hand, and the Ontario International Airport, on the other hand.

In addition to the foregoing, applicant conducts the satellite tram intra-terminal transportation whereby it carries passengers between satellite terminals at the new Los Angeles International airport. This service commenced November 2, 1961, and is conducted in general with separate personnel and separate equipment.

By this application filed on June 3, 1962, and amended at the hearing on February 13, 1963, to alter the proposed rates, applicant seeks authority to increase all of its certificated operation fares. The applicant alleges that its fares have not been increased since 1959; that its operating expenses have increased materially; and that the fare increases proposed are necessary to permit it to earn a reasonable profit and to continue to provide the frequency and quality of service desired by its patrons.

Public hearings were held on February 13 and 14, 1963, at Los Angeles, before Examiner Rogers. Evidence was presented and the matter was submitted for decision.

Applicant's present and proposed fares are as follows:

<u> Between</u>	<u>and</u>	Present Fare	Present Proposed Fare
Lockheed Air Terminal	Los Angeles Territory Hollywood Territory	1.15	1.35 1.35
Los Angeles International Airport	Los Angeles Territory Hollywood Territory Santa Monica Beverly Hills West Los Angeles Territor; Culver City Inglewood-Hawthorne Terr. Hollywood Park Race Track Lockheed Air Terminal Glendale San Fernando Valley Terr. El Monte Covina West Covina Pomona Montclair Ontarío International Air	1.15 .50 1.00 1.75 2.25 2.25 2.30 2.80 3.65 pt.3.65	1.35 1.35 1.35 1.35 1.35 1.35 1.15 1.90 2.50 2.50 2.75 3.10 3.80 4.00 4.00
Ontario International Airport	Montclair Pomona Covina West Covina El Monte Los Angeles Territory Hollywood Territory	.50 .75 1.25 1.25 2.05 3.20 3.65	.55 .85 1.40 1.40 2.25 3.50 4.00

Applicant's financial condition as of December 31, 1961, (Exhibit B on the application) was as follows:

Assets	\$ 528,096	,
Liabilities	133,529)
Net Worth	394,567	7
This net worth is represented by:	•	
Capital stock	96,33	0
Surplus	298,23° 394,56°	7 7

For the year ending December 31, 1962, applicant recorded a net profit before income taxes of \$70,930. The revenue and expenses for 1962 were higher than those which can be reasonably expected in the future because of an abnormal amount of service required to return passengers to los Angeles International Airport after planes were forced to land at other airports due to bad weather conditions.

Estimated results of operation under present and proposed fares were introduced at the hearing by applicant and a staff engineer.

The 12-month period selected by the applicant for its forecast was the period ending December 13, 1962 and the 12-month period selected by the staff was that ending on October 31, 1963.

The estimated results are set forth in the following table and are for all of applicant's operations including the airport tram service.

<u>Iten</u>	Book Record 12-mo. Ending Dec.31,1962	Estimate Under P Applicant 12-mo.Ending Dec.13,1962 * 1	Staff 12-mo.Ending (ct.31,1963	Estimate Under Applicant 12-mo.Ending Dec.13,1962 *	Staff : 12-mo, Ending :
Cperating Revenue Operating Expenses Net Before Income Taxes Income Taxes Net Income Cperating Ratio	\$1,207,677 1,136,747 70,930	\$1,031,345 1,157,378 (126,033) (126,033)	\$1,083,170 1,006,570 76,600 32,570 44,030 95.9	\$1,181,453 1,166,255 15,198 3,800 11,398 99.2	\$1,202,010 1,016,500 185,510 92,080 93,430 92.2
Rate Base Rate of Return - %	# #	399,040	529,570 8.3	399,040 2.9	529,570 17,6

^{*} Based on 1961 operations, adjusted.

(Red Figure)

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[#] Not shown.

The principal controversy between the staff and applicant, excluding methods of allocating and estimating expenses, concerns the allocation of revenues and expenses attributable to the tram service inaugurated November 2, 1961. These trams carry passengers between the several individual airline terminals at the los Angeles International Airport and the vehicles used in such service never travel on a public highway and are not licensed to travel thereon.

Eliminating the revenues and expenses attributable to such operation, the estimated results of operation at present and proposed fares according to the staff are as follows:

:	: Estimates Under Fresent and Proposed Fare Excluding Tram Service			
Item I2	Present Fares :	Proposed Fares 12 Mos. Ending 10-31-63		
Operating Revenues	-\$ 986,890	\$1,105,730		
Operating Expenses	874,310	884,240		
Net Before Income Taxes	112,580	221,490		
Income Tames	49,400	110,570		
Net Income	63,180	110,920		
Oper. Ratio	93.6%	90.0%		
Rate Base	\$446,210	\$446,210		
Rate of Return	14.2%	24.9%		

In support of its application applicant presented several exhibits relative to its finances and results of operation, and introduced oral testimony through its president relative to prospects of future business.

In calculating the various items applicant included revenues and expenses attributable to the intra-terminal tramservice.

This operation, according to the staff, will lose \$35,980 during the year ending October 31, 1963, before any credit for income taxes.

Between the years 1953 and 1962, the number of airline passengers arriving at the International Airport increased from 2,507,522 to 7,400,000. During the same period, the number of airline passengers using applicant's services increased from 472,170 to 592,542 per year. During that period applicant's percentage payable to the city for the use of the Los Angeles Airport has increased from 7-1/2% to 12-1/2% of the gross revenue from passengers leaving the airport; for the use of the Lockheed Airport the fee has increased from 5% to 10%; and for the use of the Ontario Airport there has been established a fee of 10%. These fees have increased from a total of \$19,508 in 1953 to a total of \$59,523 in 1962, during which time the gross revenue has only increased from \$622,000 in 1953 to \$1,207,677 in 1962. During this same period, the annual wages paid to drivers have increased from \$142,714 in 1953 to \$318,701 in 1962, and the salaries paid to station employees have increased from a total of \$2,406 in 1953 to a total of \$34,319 in 1962. During this period the only fare increase was in 1959 at which time the fares between the Los Angeles and Lockheed Air Terminals, and Los Angeles, Hollywood and Eeverly Hills increased from \$1.09 exclusive of tax to \$1.14 exclusive of tax.1

The Commission engineer who investigated this request estimated as aforesaid that, including the expenses of the tram

With the elimination of the 10% Federal Transportation Tax on November 15, 1962, applicant was authorized to increase this fare to \$1.15.

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service under the present fares, applicant will have a rate of return of 8.3% and that, if the tram service were excluded, under present fares applicant will have a rate of return of 14.2%

In considering whether the revenues and expenses attributable to the tram service should be excluded from the estimates of results of operations, it should be noted that such service, which was started in May 1962, is not common carrier service and is not a basic part thereof. No substantial benefits accrue to applicant's common carrier operations or the general airline passengers. The service is performed for visitors to the airport desiring to view the facility or to use the restaurant on the grounds. The service is operated pursuant to the rights granted by the airport authority which awards these rights on a bid basis to the carrier offering to pay the highest percentage of revenue to the authority. Applicant's bid was 26% of its gross revenues on the assumption it would have 1,000 passengers per day. It is presently transporting approximately 200 passengers per day and the authority has reduced, on a temporary basis, the percentage of revenue payable to it to 5%. Accordingly, we find that the revenue and the reasonable expenses incurred in providing tram service should be excluded from any consideration of justification for the proposed increased fares.

Since the staff's estimates of results of operations show what the effect would be excluding the tram operations, the staff's estimates will be adopted for the purpose of testing the justification for the proposed fare increases. Further, a comparison of applicant's estimate for 1962 with the actual recorded figures for the same period indicates substantial unjustified differences. Findings

Upon evidence of record herein the Commission finds that the estimates of revenue and expenses set forth on page 6 are reasonable and that a fare increase as requested, or in any amount, is not justified and that the application should be denied.

<u>ORDER</u>

	IT IS ORDERED	that Applic	ation No.	44530 is d	enied.	
	The effective	date of thi	s order s	hall be twe	enty days	
after the	date hereof.		•		t	
	Dated at	Sm Francisco	>	California,	this	
day of	JUNE (,]	1963.			
4		(L DE	President	g Presiden

Commissioner George G. Grover. being necessarily absent, did not participate in the disposition of this proceeding.

Commissioners