

Decision No. 66676

**ORIGINAL**

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of )  
 NIELSEN FREIGHT LINES, a corporation, )  
 for exemption or deviation from )  
 certain requirements of General )  
 Order No. 84-D. }

Application No. 45878  
 (Filed October 18, 1963)

O P I N I O N

By this application Nielsen Freight Lines, a corporation, operating as a highway common carrier of general freight, seeks authority to be exempted from, or to deviate from, the provisions of paragraphs 7(a) and 7(h) of General Order No. 84-D. That general order prescribes rules for the handling of C.O.D. (Collect on Delivery) shipments and for the collection, accounting and remittance of C.O.D. moneys. It was superseded by General Order No. 84-E, effective February 1, 1964. As General Order No. 84-E makes no change in General Order No. 84-D which is material to the issues in this proceeding, the application will be considered as an amended application seeking relief from General Order No. 84-E.<sup>1/</sup>

Paragraph 7(a) of General Order No. 84-E provides that every highway common carrier (among others) handling C.O.D. shipments shall:

"Establish and maintain a separate bank account or accounts wherein all moneys (other than checks or drafts payable to consignor or payee designated by consignor) collected on C.O.D. shipments will be held in trust until remitted to payee, except C.O.D. moneys which are remitted within five days after delivery."

<sup>1/</sup> General Order No. 84-E was adopted by the Commission by Decision No. 66552, dated December 27, 1963, in Case No. 7402.

Applicant alleges that the separate bank account requirement of paragraph 7(a) places an undue burden on it and subjects it to additional bank service charges which otherwise would not accrue. It asserts that it has an established practice of remitting all C.O.D. moneys collected from Monday through Thursday to the payees thereof on Friday of each week but that moneys collected on Friday are not remitted until the following Friday. The amount of C.O.D. moneys collected on Friday, applicant states, does not warrant the maintenance of a separate bank account or accounts, and applicant's present practice has been satisfactory to its customers.

Paragraph 10 of General Order No. 84-E provides that if, in any particular case, exemption or deviation from any of the requirements therein is deemed necessary by the carrier concerned, the Commission will consider the application of such carrier for such exemption or deviation when accompanied by a full statement of the conditions existing and the reasons why such exemption or deviation is considered necessary.

Applicant's statement of conditions and reasons is not persuasive that deviation from the provisions of paragraph 7(a) of General Order No. 84-E is justified in connection with its handling of C.O.D. shipments. No reason has been shown why applicant's procedure of not remitting C.O.D. moneys collected on Friday until Friday of the following week cannot readily be changed.

The Commission finds that exemption from paragraph 7(a) of the general order has not been justified.

Paragraph 7(h) of General Order No. 84-E provides that every highway common carrier (among others) handling C.O.D. shipments shall:

"Have recorded on, or appended to, the shipper's copy of its C.O.D. shipping document, the following information:

1. That the carrier has on file with the Public Utilities Commission of the State of California a C.O.D. surety bond, with an aggregate liability of not less than \$2,000.
2. That claims arising from failure to remit C.O.D. moneys may be filed directly against the surety company and any suits against the surety must be commenced within one year from the date the shipment was tendered.
3. That the name and address of the surety company may be obtained from the Public Utilities Commission, State Building, San Francisco, California 94102."

Applicant alleges that compliance with the provisions of paragraph 7(h) of General Order No. 84-E will impose a hardship and undue burden on it and that, as a practical matter, compliance is not possible in all cases. It states that the required information could be printed on all shipping documents furnished by it. However, applicant further states that in those instances where the shipper prepares the shipping document on its own form, it would be necessary to furnish applicant's drivers with printed statements or rubber stamps including the required information to be attached to or stamped on such documents. Either of these methods, it is alleged, would require additional time on the part of applicant's drivers and unnecessarily increase the cost to applicant in performing pickup service.

In lieu of being required to comply with the foregoing requirements, applicant requests authority to publish the provisions set forth in General Order No. 84-E in its tariff. Applicant asserts that publication of the proposed tariff provision would constitute appropriate notice to the public of the duties and responsibilities of the carrier in connection with C.O.D. shipments.

The requirements of paragraph 7(h) of the general order were established following public hearing and full consideration of the record in Case No. 7402. They were prescribed for the purpose, among others, of insuring insofar as possible that carriers advise shippers specifically of the coverage under the carriers' C.O.D. bonds and the procedures to be followed by shippers to recover in the event of carriers' failure to remit C.O.D. moneys. These are desirable and reasonable requirements for carriers generally. Relief therefrom should be authorized only when it is affirmatively shown that the requirements are unduly burdensome.

A request for similar relief was considered by the Commission, following public hearing, in Application No. 45775. The record in that proceeding shows that the experiences of the usual highway common carriers of general freight with respect to paragraph 7(h) are substantially the same. The request for relief in Application No. 45775 was denied by Decision No. 66658, dated today.

The allegations in the instant application are included among those advanced in Application No. 45775. The instant application does not show that applicant's operations are unusual or that its experiences under paragraph 7(h) of General Order No. 84-E are significantly different from those of the usual highway common carrier. The Commission finds that the sought authority to depart from paragraph 7(h) of General Order No. 84-E has not been justified.

The Commission concludes that the application should be denied.

Applicant alleges that this is not a matter in which a public hearing is necessary. Public hearing would appear to serve no useful purpose. However, to afford applicant an opportunity to

seek public hearing if it is of the opinion one is now warranted, provision will be made to stay the order if a written request for a public hearing is made within thirty days from the date hereof.

O R D E R

IT IS ORDERED that Application No. 45878, as amended, is denied.

The effective date of this order shall be the thirtieth day after the date hereof, unless before such effective date there shall have been filed with this Commission a written request for a public hearing, in which event the effective date of this order shall thereby be stayed until further order of the Commission.

Dated at San Francisco, California, this 21st day of January, 1964.

William B. Bennett  
President

Carol A. Foy

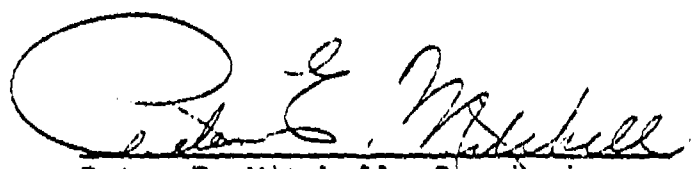
George T. Grover

Fredrick B. Hallock  
Commissibners

A 45713; A 45714; A 45739; A 45740; A 45748; A 45749; A 45757;  
A 45767; A 45791; A 45796; A 45812; A 45818; A 45819; A 45850;  
A 45869; A 45878; A 45880; A 45896; A 45931.

COMMISSIONER PETER E. MITCHELL dissenting:

I dissent to that portion of this order which denies exemption or deviation from Paragraph 7(a) of General Order No. 84-D. This is consistent with my action in Decision No. 65244, Case No. 7402.

  
Peter E. Mitchell, Commissioner