Decision No. 71704

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

POLLOCK PINES CHAMBER OF COMMERCE, a corporation,

Complainant,

VS.

CREYHOUND LINES, INC. (Western Greyhound Lines Division),

## ORDER TO SHOW CAUSE

To Greyhound Lines, Inc. (Western Greyhound Lines Division), a corporation:

Defendant.

It having been alleged in an application for an order to show cause of Lynn Carman, attorney for complainant in the above entitled proceeding, supported by certain affidavits of Theresa Anderson and Wally Behrens, filed in the above entitled proceeding on December 5, 1966, certified copies of which application and affidavits are annexed hereto and incorporated herein by reference as if fully set forth herein, that the defendant Greyhound Lines, Inc. (Western Greyhound Lines Division) has failed and refused to comply with certain orders of the Commission, as more particularly set forth in said application, wherein complainant prays that the Commission issue its order to defendant to show cause, if any it has, why it should not be held in contempt for failure to comply with the said decision; now therefore, good cause appearing,

IT IS ORDERED: (1) that said Greyhound Lines, Inc. (Western Greyhound Lines Division) be and it is hereby made a respondent herein; (2) that said respondent appear before Commissioner Mitchell or Examiner Cline, or before such other Commissioner or Examiner as may be hereafter designated, at 10:00 o'clock a.m., on Wednesday the 28th day of December, 1966, in the Junior Building, County Fair Grounds, Placerville, California, and then and there show cause, if any it has, why it should not be adjudged in

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contempt of the Public Utilities Commission of the State of California and punished therefor according to law.

The Secretary is hereby directed to cause a certified copy of this order to be served upon respondent according to law.

Dated at San Francisco, California, this

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA
PUBLIC UTILITIES COMMISSION

POLLOCK PINES CHAMBER OF COMMERCE, a corporation,

BEC 5 1966

SAN FRANCISCO OFFICE

Complainant,

No. 8358

-vs.-

GREYHOUND LINES, INC. (Western Greyhound Lines Division),

Defendant.

EX PARTE APPLICATION FOR ORDER TO SHOW CAUSE IN RE CONTEMPT

\* \* \* \* \*

Comes now the complainant in the above entitled matter and moves the above entitled honorable PUELIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA for an order upon defendant to show cause, if any it has, at a time and place to be specified therein, why it should not be adjudged guilty of contempt of the said PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, for doing each of the following acts of failing to comply with the order and decision of the said COMMISSION in the above entitled matter, dated October 4, 1966, which order provided:

## "IT IS ORDERED that:

"l. Greyhound lines, Inc. shall, on or before thirty days after the effective date of this order, cease and desist and thereafter abstain from utilizing unreasonable, inadequate and insufficient facilities for the receipt and discharge of passengers at Pollock Pines Junction; and shall furnish reasonable, adequate, efficient, just and reasonable service, instrumentalities, equipment and facilities for the receipt and discharge of passengers at Pollock Pines Junction or at a location or locations in the immediate vicinity thereof."

The acts of failure to comply with said order are as follows:

(1) That on November 27, 1966, the defendant failed to provide any reasonable, adequate, efficient, just or reasonable service, instrumentalities, equipment or facilities.

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for the receipt of passenger ALBERTA OLDHAM westbound from Pollock Pines Junction, and refused to stop at Pollock Pines Junction except upon the overhead freeway portion of U.S. Highway 50, several hundred yards west of the intersection of Sly Park Road, El Dorado County, California, and then only if the passenger went up on the said overhead freeway and flagged the bus down. Said failure to comply with said order was wilful.

- (2) That from and since the effective date of said order dated October 4, 1966, defendant has, and is presently, used and using bus stops at Pollock Pines Junction which are unreasonable, inadequate, inefficient, unjust and insufficient. Said bus stops are the bus stops described in the original complaint on file herein, and in defendant's "Description of Location and Facilities for Receipt and Discharge of Passengers at Pollock Pines Junction".
- (a) There has been no change in the said bus stops located on the said off-ramps described in the original complaint as to which defendant was ordered to find "new bus stops", except that a bus stop sign has been erected, and some uneven asphalt has been thrown down, following the same contours of the ground as existed before.
- (b) Said stops are dangerous, unreasonable, inadequate, inefficient, and insufficient, as follows:

Westbound Bus Stop: The bus stop sign is positioned in the collecting portion, and in, the drainage ditch visible in defendant's exhibits 2, ## 1 and 2. Passengers are unable to stand beside the sign without standing in the drainage ditch. There is no passageway from the bus stop to any exit from the bus stop: passengers must walk in the highway itself to reach or leave the bus stop, due to the "STOP" sign visible in said pictures. The entire area is so sloping that passengers cannot

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reasonably or safely stand upon. There is simply no sidewalk. or platform here. There is no sidewalk or platform that would meet the minimum requirements of any Uniform Building Code ever published or adopted by any governing body.

Eastbound Bus Stop: There is an extremely high 6" asphalt curb between the "platform" and the stopping buses, which is obviously dangerous. The "sidewalk" leading from the "platform" is obstructed by a white metal sign, ground which there is only a small one-foot wide passageway for passengers to use: this one-foot passageway is sloping and extremely dangerous. There is a metal arrow, marked "One Way", whose point is at eye-level and head-level for most passengers, on the "platform", constituting an unreasonable and dangerous hazard to passengers standing on the "platform". The surface of the asphalt "sidewalk" is extremely sloping, and extremely uneven, full of dips and rises. The "sidewalk" and "platform" would not meet the minimum requirements of any Unfform Building Code ever published or adopted by any governing body.

\* \* \* \* \* \* \*

This application is based upon all the papers and orders on file herein, upon the said "Description" filed by defendant, upon the affidavits of WALLY BEHRENS and THERESA ANDERSON, upon Section 2113 Public Utilities Code, and the points and authorities served and filed herewith.

WHEREFORE, complainant prays that the above entitled Commission issue its order upon defendant to show cause, if any it has, why it should not be held in contempt for failure to comply with the said decision and order herein dated October 4, 1966, and for costs.

Attorney for Complainant

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

POLLOCK PINES CHAMBER OF COMMERCE, a corporation,

Complainant,

No. 8358

-vs.-

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GREYHOUND LINES, INC. (Western Greyhound Lines Division),

AFFIDAVIT

Defendant.

THERESA ANDERSON deposes and says:

That she is a resident of Pollock Pines, El Dorado County, California. That on Sunday, November 27, 1966, sister Alberta Oldham of Oakland was visiting her, and afficut telephoned the Placerville Greyhound Depot to find the time and place for catching the morning westbound Greyhound bus at Pollock Pines; she was told that at 10:15 a.m. the bus stopped "at the Sly Park Road interchange." Affiant then drove her sister to the interchange, and parked westbound, on the off-ramp of U.S. Highway 50, to wait for the westbound bus, Thereafter two or three westbound Greyhound buses went by on the freeway without coming down the ramp or stopping anywhere to receive passengers. That then a California Highway Patrol officer arrived, and told her she could not stop on the off ramp, and that there would not be another bus westbound until after that same evening. Thereupon, affiant drove her sister to the Placerville Bus Depot, for lack of any bus service at Pollock Pines westbound.

That on the prior day, afficient went to the Sly Park Road interchange at Pollock Pines, and saw her said sister get off the eastbound Greyhound bus at and on the eastbound off ramp, of U.S. Highway 50.

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Further, in respect to the morning incident of November 27, 1966, affiant telephoned the Placerville Greyhound Depot and asked why the buses were passing them without stopping; and the affiant was then informed that, "Oh, you have to go up on the freeway and flag down the bus", and that she would have to come in to Placerville now to catch a westbound bus, because she had now missed the scheduled westbound bus.

Affiant declares under penalty of perjury that the foregoing is true and correct. Executed in Placerville, California, on the 28th day of November, 1966.

THERESA ANDERSON

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ASSISTANT SECRETARY

PUBLIC UTELITIES COMMISSION

STATE OF CALIFORNIA

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

POLLOCK PINES CHAMBER OF COMMERCE, a corporation,

Complainant,

No. 8358

-vs.-

GREYHOUND LINES, INC. (Western Greyhound Lines, Division).

AFFIDAVIT

Defendant.

WALLY BEHRENS deposes and says:

That he is a resident of Pollock Pines, El Dorado County, California.

That on November /O , 1966, at approximately /O:30 A.M., he took an investor in Sly Park Subdivision to the Sly Park Road interchange with U.S. Highway 50 to await the westbound bus. That thereafter a westbound bus on the freeway passed overhead on the freeway overpass, and stopped on the freeway itself just west of the westbound on-ramp, and the driver waved for them to come up on the freeway to get on the bus. That WALLY BEHRENS did so, and the passenger, MRS.NAOM: HIVELY, was thereby forced to board the said westbound bus at that point, on the said freeway itself.

That affiant has contacted the lessors of the Safeway shopping center, which is on the intersection of Sly Park Road and old U.S. Highway 50, just a half-block northerly of the Sly Park Road - U.S. Highway 50 interchange, and that said lessor JOHN GEER CHEVROLET, 1616 Eye Street, Sacramento, California, in letter dated October 25, 1966, accept whereas interested in letter dated october 25, 1966, accept whereas for Greyhound to use the large parking area at the Safeway shopping center for the receipt and discharge of passengers. That affiant has spoken with JAMES ANDERSON, the Pollock Pines manager of the said Safeway store, and has received oral approval of

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the use by Greyhound of the said shopping center parking area for such receipt and discharge of Pollock Pines passengers.

That within the past FIVE days, affiant telephoned Mr. Shields, assistant regional manager for defendant, in Secremento, and asked him where the buses would be stopping as a result of the decision in this case rendered October, 4, 1966, effective (by reason of mailed service October 5, 1966 by the Commission upon the defendant) approximately November 25, 1966; and Mr. Shields stated that Greyhound would continue to use the on-and-off ramps of the Sly Park Road-U.S. Highway 50 interchange.

Affiant declares under penalty of perjury that the foregoing is true and correct. Executed in Pollock Pines, California, on November 28, 1966.

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ASSISTANT SECRETARY 17/3/16

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA 2 3 POLLOCK PINES CHAMBER OF COMMERCE, No. 8358 a corporation, Complainant, 5 -vs.-8 GREYHOUND LINES, INC. (Western Greyhound Lines Division), 7 8 Defendant. 9 OBJECTION TO AND COMPLAINT AGAINST PRACTICE SCHEDULED BY 10 11 DEFENDANT AND AGAINST DOCATIONS FOR BUS STOPS PROPOSED BY 12 DEFENDANT, AND PETITION FOR ENFORCEMENT OF ORDER 13 To the above entitled Public Utilities Commission of the 14 State of California: 1.5 The complainant alleges: 16 17 That defendant has filed with the COMMISSION as of 18 on or about December 2, 1966, a "Description of Locations and 19 Facilities for Receipt and Discharge of Passengers at Pollock 20 Pines Junction", which is referred to and incorporated herein 21 as if fully set forth at length. 22 II 23 That by its order dated October 5, 1966, served upon 24 defendant October 6, 1966, effective fifty days thereafter, 25 the Commission ordered defendant as follows: 26 "IT IS ORDERED that: 27 "l. Greyhound Lines, Inc. shall, on or before thirty days after the effective date of this order, 28 cease and desist and thereafter abstain from utilizing unreasonable, inadequate and insufficient 29 facilities for the receipt and discharge of passengers at Pollock Pines Junction; and shall furnish and maintain reasonable, adequate, efficient, just and reasonable service, instrumentalities, equipment and facilities for the receipt and 30 31 discharge of passengers at Pollock Pines Junction or at a location or locations in the immediate 32

vicinity thereof.

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Defendant, shall, on or before the fortieth day °after the effective date of this order, file in 2 this proceeding a full description of the location or locations, and the facilities thereon, to be 3 used by it to receive and discharge passengers at Pollock Pines Junction. 4 Tariff publications or timetable filings 5 required as a result of compliance with the order herein may be made effective on not less than one day's ₿ notice to the Commission and the public." 7 III 8 In said complaint, the complainant expressly complained about the use of bus stops located on the eastbound 10 and westbound off-ramps of U.S. Highway 50. That thereafter, the defendant contended it changed its locations to the respective eastbound and westbound on-ramps. That the findings stated: 14 "With respect to the first ground of the complaint, complainant argues that the on-ramps are part of the freeway and defendant argues that they are not. is not necessary for us to make a determination of that 16 issue because the complaint will be disposed of on other grounds." 17 The decision also failed to make any ruling or 18 consider at all, the objection of complainant to the use of 19 the said highways constituting the said on-and-off ramps, which 20 objection was that Section 22504 Vehicle Code prohibits the 21 stopping of any vehicle on any highway not bounded by adjacent 22 curbs, and --- independently and constituting a different 23 point, --- that stopping on such highway constituted negligence 24 because in violation of said Section 22504 Vehicle Code, and 25 therein was not reasonable, adequate, and was unreasonable, 26 and dangerous. 27 The decision did, however, expressly find that: 28 . defendant will have to find new bus stops et 29 which to receive and discharge passengers until such time, if ever, reasonable, adequate and sufficient 30 facilities are installed on the ramps. 31 -2-32

1 IV. 2 The complainant objects to the proposed bus stops described in said "Description" filed by defendant, in each of 3 the following respects; and complains that said stopping points on said eastbound and westbound highways constiuting 5 the off-ramps of U.S. Highway 50 at Sly Park Road, 8 7 El Dorado County, California, are unreasonable, unsafe, inadequate, insufficient, not efficient and contrary to the safety, health, comfort and convenience of the Pollock Pines 9 public and the patrons of the defendant carrier, as follows: 10 11 12 13 The scheduled stopping point is on the respective eastbound and westbound off-ramps of said U.S. Highway 14 15 50, and are the exact same points complained about in the original petition of complainant, and the COMMISSION in its 16 said decision found that defendant would have to find new 17 18 bus stops --- other than the said on-and-off ramps ---; and 19 therein, the proposed stopping points are directly contrary to 20 the findings and order of the COMMISSION herein. 21 (2) The said stopping points are contrary to Sections 22 451, and 761 Public Utilities Code, and contrary to the order 23 of the COMMISSION, in that they have the following defects: 24 Eastbound stopping point: The only change in the 25 originally complained about stopping point here is that 26 a "Bus Stop" sign has been erected, and a narrow asphalt 27 covering, following the same steep ground contours on this hill, 28 . has been thrown down and called a "sidewalk". The sidewalk 29 is visibly unsafe, unreasonable and dangerous in that: (1) It 30 is too narrow for more than one person to walk upon it at a time, 31 / and passengers are in constant danger of falling down the steep 32 hill; (2) The surface of the asphalt is uneven by reason -3-

of uneven holes, depressions, rises and other defects in the surface; (3) The surface of the "sidewalk" is not at all level, but slopes at a great degree from the road downwards, following the contour of the original steep hill; (4) A six-inch high, foot-wide barrier exists between the sidewalk and any stopping bus , constituting a great hazard; (5) There в is a white sign in the middle of the "sidewalk" which prevents 7 passage, except by use of adjacent one-foot width of sloping, uneven and dangerous asphalt; (6) There is a metal arrow at eye level at the bus stop place which is a constant 10 hazard to the eyes, faces and heads of waiting passengers. 11 The area as found in the decision is in the Sierra Nevadas and exposed to rain, snow and weather, but the 13 proposed schedule does not provide for any shelter or any 14 means of anybody obtaining shelter. 15 The proposed scheduled stop does not provide any 16 telephones for the public or any means of obtaining any 17 18 telephones for the public. The said sidewalks are suitable for the driving of 13 cattle to slaughter but not for the safe, efficient, and 20 21 reasonable use by patrons of defendant. 22 There is no provision for lighting of the area either presently or in the future. 23 24 It is impossible visibly for a passenger with a suitcese to get to the bus stop without (a) turning sideways 25 and edging past the white sign with the suitcase in his right 26 🐇 Hand or (b) without walking by it with the suitcase in his left hand, distributing his weight outwards and endangering him 28 29 into falling down the steep hillside. 30 There is not a grandmother or an infant under 12 years old who should be allowed to walk upon this entire complex, constituting an obstacle course even to the vigorous athelete.

Westbound stopping point: (a) No one can reach the bus stop place without walking around the visible "STOP" sign, which forces the passenger to walk on the highway itself. There is simply no sidewalk here. (b) The "Bus Stop" sign is implanted in the drainage ditch, and passengers cannot stand in the place indicated by the sign without standing in the drainage ditch. (3) The asphalt thrown down between the highway constituting the off-ramp and the waiting point is extremely sloping, and only about 18 inches wide, and constitutes a hazard for any person to stand thereon; (d) Any person standing on the asphalt between the drainage ditch and the main-travelled portion of the off-ramp does not stand on any "sidewalk", but upon the paved shoulder surface of the highway. (e) The area is also exposed to rain and snow, and there is no provision in the proposed scheduled stop for any shelter, any public telephone, or any lighting, now or ever. (f) Section 22504 Vehicle Code prohibits any vehicle from stopping on a highway in unincorporated territory except at places at which there are adjacent durbs: there are no curbs at the bus stop, and the stopping of the bus at this point constitutes a violation of Section 22504 Vehicle Code and therein constitutes prima facie hazard.

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Independently, complainant alleges that the COMMISSION has no authority in law or otherwise to direct or authorize the defendant to violate Section 22504 Vehicle Code, and is in excess of and without jurisdiction in allowing any defendant to use any stopping point which the Vehicle Code prohibits.

WHEREFORE, pursuant to Section 455 Public
Utilities Code, and pursuant to all the statutes, constitutional
provisions and rules cited in Paragraph 5 of the original
complaint, petitioner complains of and objects to the proposed
bus stops located on the off-ramps of U.S. Highway 50 at

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Sly Park Road, El Dorado County, and prays as follows:

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- (1) That the COMMISSION hear this complaint and petition and objection and upon such hearing,
- (a) Issue its order disapproving the proposed bus stops;
- (b) Issue its order specifically enjoining defendant from further continued use of said on-and-off ramps as bus stops for people;
- (c) Direct the attorney of the commission, pursuant to Chapter 11, Public Utilities Code, to file an action in the Superior Court of the State of California in and for the County of El Dorado, or any other superior court of competent jurisdiction, to enforce the order rendered herein dated October 4, 1966, wherein penalties provided by said Chapter 11, Public Utilities Code, may be assessed against the defendant for violating the said order dated October &, 1966, by continuing, and not refraining from, using unrecsonable, inadequate and insufficient facilities for the discharge and receipt of passengers at Pollock Pines Junction, and for failure to provide reasonable, adequate, efficient, just and reasonable service, instrumentalities, equipment and facilities for the receipt and deischarge of passengers at Pollock Pines Junction or at location in the vicinity thereof; and wherein, an injunction may permanently issue against the said defendant from ever again using or attempting to use said on or off ramps for the receipt and discharge of people;
- (d) Otherwise enforce the said order dated October 4, 1966, which the COMMISION may deem proper;
- (e) For such other and further relief as the COMMISSION may deem proper.

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	ASSISTANT SECRETARY	12/3/

By / A ( ) President

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1 BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA 2 3 POLLOCK PINES CHAMBER OF COMMERCE, a corporation, 4 Complainant, No. 8358 5 -vs.-6 7 GREYHOUND LINES, INC. (Western . 8 Greyhound Lines Division), 9 Defendant. 10 11 POINTS AND AUTHORITIES IN RE CONTEMPT 12 13 (1) Procedure: Section 2113 Public Utilities Code; 16 Sections 1209 through 1222 Code of Civil Procedure; Sections 15 1010 through 1020 Code of Civil Procedure. 16 (2) Defendant is liable for the acts of its agents. 17 Section 2109 Public Utilities Code. (No reason is seen for 18 allowing the defendant to censure its particular driver, as 19 "exoneration" for its contempt, especially in view of the 20 fact that the prior incident of November 10, 1966, and the 21 statement of the Placerville Bus Depot agent show that the 22 violation of the order was part of a retalitory pattern on the 23 part of the defendant.) 24 There is not even a pretense here on the part of 25 the defendant of meeting even the minimum standards advocated 26 by it, and which were rejected by the Commission in its 27 decision. Complainant submits that defendant is guilty of 28 wilful contempt of the Commission, and should be punished 29 accordingly.... 30

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Attorney

for Complainant

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ASSISTANT SECRETARY. 17/3/66
PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

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I BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA 2 3 POLLOCK PINES CHAMBER OF COMMERCE, 4 Complainant, No. 8358 5 -vs.-8 7 GREYHOUND LINES, INC., (Western Greyhound Lines Division), 8 Defendant. 9 10 POINTS AND AUTHORITIES IN SUPPORT OF OBJECTION, 11 COMPLAINT, AND PETITION FOR ENFORCEMENT OF ORDER 12 13 Section 455 Public Utilities Code provides (1)14 that when any schedule stating a practice or rule, no causing a change in rate, is filed with the Commission, that the 15 16 Commission may upon its own initiative, or upon complaint, 17 at once if it so orders without answer or other formal 18 pleadings, but upon reasonable notice, enter into a hearing 19 concerning the propriety of such practice or rule; and that 20 on such hearing, the Commission shall establish the rule or 21 practice which it finds to be just and reasonable. In the 22 instant case, defendant has filed such a schedule, and it 23 is therefore proper to conduct a hearing to determine whether 24 the new bus stop is just and reasonable. 25 (2) Since the original order prohibited defendant 26 from continuing unreasonable, inadequate and insufficient facilities at this stop, etc., and since the filed "Description" 28 of new stop has never been determined by the Commission to 29 be reasonable, adequate, sufficient, efficient or just, a hearing 30 on the proposed stopping points constitutes a continuation of 31 the original complaint. 32 (3) Under all the provisions of Chapter 11, Public Utilities Code, the Commission has plentiful jurisdiction

in the above entitled case to enforce its order dated October 4, 1966. The duty of the Commission to enforce its orders, and of the Constitution and statutes relating to public utilities, is mandatory. Section 2101 Public Utilities Code. Sections 2102, 2104, 2105, 2106, 2107 and 2108 Public Utilities Code provide the procdures, means and penalties and remedies by which to effect enforcement.

- The complainant stipulates that the Commission may render its decision in this matter without hearing. testimony and evidence at the original hearing in this case, cand the evidence submitted by the defendant in its 'Description' filed herein, is more than adequate upon which to render all necessary findings, decisions, orders or decrees.
- Complainant notes that this matter commenced almost a year ago, and further hearings would result in no final decision for more than a year and a half from the institution of the proceedings. Certainly, both defendant and the complainant are entitled to expeditious and prompt decisions upon facts which are already before the Commission.

Attorney for Complainant

Respectfully submitted,

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