

Decision No. 77397

ORIGINAL

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investigation )  
of National Motor Freight Traffic )  
Association, Inc., Agent, for and )  
on behalf of certain highway com- )  
mon carriers and express corpora- )  
tions, for authority to make )  
various revisions in National Motor )  
Freight Classification A-11. )

Application No. 51926  
(Filed May 28, 1970)

In the Matter of the Investigation )  
into the rates, rules, regulations, )  
charges, allowances and practices )  
of all common carriers, highway )  
carriers and city carriers relating )  
to the transportation of any and )  
all commodities between and within )  
all points and places in the State )  
of California (including, but not )  
limited to, transportation for )  
which rates are provided in )  
Minimum Rate Tariff No. 2). )

Case No. 5432  
(Petition for Modification  
No. 588)  
(Filed May 28, 1970)

And Related Matters )

Cases Nos. 5435, 5439, 5441,  
5603, 7783, 7857 and 7858  
(Petitions for Modification Nos.  
152, 120, 196, 86, 29, 33  
and 75, respectively)  
(Filed May 28, 1970)

OPINION AND ORDER

Various common carriers engaged in intrastate transporta-  
tion within California participate in National Motor Freight Clas-  
sification A-11, hereinafter referred to as the Governing Classifi-  
cation, for class ratings and other provisions. Also, certain  
Commission minimum rate tariffs are subject to the class ratings  
and/or other provisions of such classification.

By Application No. 51926, National Motor Freight Traffic  
Association, Inc., Agent, seeks authority, on behalf of such common  
carriers, to publish specific revisions in the Governing Classifica-  
tion to become effective July 29, 1970, concurrently with the

national effective date for such revisions.<sup>1</sup> By the above petitions, California Trucking Association seeks to have the ratings and other provisions in the Governing Classification similarly revised to govern the minimum rates and rules in certain Commission minimum rate tariffs.<sup>2</sup> Petitioner requests that all common carriers be directed to establish in their respective tariffs such modifications as may be prescribed by the Commission's order in these proceedings, including relief from the long- and short-haul provisions of Section 460 of the Public Utilities Code.

Applicant and petitioner, hereinafter referred to as applicants, state that the Governing Classification is periodically revised to meet the changing needs of commerce. Applicants aver that the procedures available to shippers and carriers to initiate such revisions, to participate in their disposition and to protect their interests are generally known to the carriers and shippers. Applicants allege that the sought revisions have been authorized by the National Classification Board, after due process, and are generally scheduled to become effective July 29, 1970, for tariffs covering areas other than California and that such revisions, if authorized, would permit maintenance of uniformity of classification provisions between California and the rest of the nation.

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<sup>1</sup> The changes, which are provided in Supplement 3 to the Governing Classification, are set forth in Exhibit A and the related justifications are set forth in Exhibit B, both of which are attached to the application.

<sup>2</sup> The tariffs are Minimum Rate Tariffs Nos. 1-B (East Bay Drayage), 2 (General Commodities Statewide), 5 (Los Angeles Drayage), 9-B (San Diego Drayage), 11-A (Uncrated New Furniture Statewide), 14-A (Agricultural Commodities Statewide), 15 (Vehicle Unit Rates) and 19 (San Francisco Drayage) and Exception Ratings Tariff No. 1.

A review of applicants' proposed revisions indicates that they pertain principally to (1) format of classification; (2) correction of publishing errors and omissions; (3) clarification of existing descriptions of articles; (4) cancellation of obsolete provisions; and (5) establishment of specific ratings for newly designed or manufactured articles.<sup>3</sup> Such changes are within the framework of the criteria heretofore announced by this Commission for establishing revisions in the Governing Classification on California intrastate traffic.<sup>4</sup>

Applicants suggest, to protect the interests of all parties, that the effective date of any order issued herein should be thirty days after the date of this decision. This would provide ample opportunity for any interested party to advise applicants and the Commission concerning those items which might require separate and further consideration without unduly delaying the effectiveness of the great body of classification changes which, applicants assert, are necessary and desirable, and concerning which there is no question or dispute.

Copies of the application and petitions were mailed to various chambers of commerce, shipper organizations, carrier representatives and other interested parties on or about May 27, 1970. The application and petitions were listed on the Commission's Daily Calendar of May 29, 1970. No objection to the granting of the application and petitions has been received.

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<sup>3</sup> Commission staff analysis reveals that, of the 104 revisions in question, 50 would result in increases, 9 in reductions and 45 in neither increases nor reductions. Of the 50 increases, 43 involve cancellation of obsolete commodities and modification of minimum weights to reflect the greater carrying capacity of the carriers' modern equipment and 7 involve changes in commodity descriptions.

<sup>4</sup> See Decision No. 68324 in Case No. 5432, et al., 63 Cal.P.U.C. 728, and Decision No. 68711 in Case No. 5432, et al., 64 Cal.P.U.C. 146.

The Transportation Division staff has reviewed the application and petitions and recommends that they be granted by an ex parte order.

In the circumstances, it appears, and the Commission finds, that:

1. The proposed classification revisions set forth in Application No. 51926 are reasonable and, to the extent that said ratings and rules will result in increases, such increases are justified.

2. The proposed ratings and rules which applicant will be authorized to establish, except to the extent that said ratings and rules are different from and are superseded by present exceptions contained in the respective minimum rate tariffs and the governing exception ratings tariff, are suitable to govern the minimum rates established by the Commission.

3. The rates and charges resulting from the application of the aforesaid ratings and rules are, and for the future will be, the just, reasonable and nondiscriminatory minimum rates for the transportation of property by highway carriers subject to the applicable minimum rate tariffs.

Based on the above findings, the Commission concludes that the proposed classification changes set forth in Application No. 51926 should be authorized, and that such ratings and rules should be adopted and approved, to the extent indicated in the ensuing order, to govern the minimum rates established by the Commission. The Commission further concludes that the involved participating common carriers in applicant's National Motor Freight Classification A-11 should be authorized to depart from the provisions of Section 460 of the Public Utilities Code, to the extent

necessary to adjust long- and short-haul departures now maintained under outstanding authorizations. The order which follows should be made effective thirty days after the date hereof and the earliest effective date of Supplement 3 to the Governing Classification should be July 29, 1970. Minimum Rate Tariff No. 5 will be amended to reflect a change in an item number reference therein to a commodity description in the Governing Classification.

IT IS ORDERED that:

1. National Motor Freight Traffic Association, Inc., Agent, on behalf of the involved common carriers participating in National Motor Freight Classification A-11, is authorized to establish and publish the classification ratings and rules set forth in Application No. 51926 to become effective not earlier than July 29, 1970, on not less than five days' notice to the Commission and to the public.

2. Except as otherwise provided in Ordering Paragraph 6 hereof, the classification ratings and rules authorized herein are approved and adopted as the just, reasonable and nondiscriminatory ratings and rules to govern the minimum rates and rules promulgated by the Commission in Minimum Rate Tariffs Nos. 1-B, 2, 5, 9-B, 11-A, 14-A, 15 and 19.

3. Minimum Rate Tariff No. 5 (Appendix A of Decision No. 32504, as amended) is hereby further amended by incorporating therein, to become effective July 29, 1970, Fourth Revised Page 22-F, attached hereto and by this reference made a part hereof.

4. Tariff publications required to be made by common carriers as a result of Ordering Paragraphs 2 and 3 hereof shall be made effective July 29, 1970, on not less than five days' notice to the Commission and to the public and tariff publications which are

authorized but not required to be made by common carriers as a result of Ordering Paragraphs 2 and 3 hereof may be made effective not earlier than July 29, 1970, and may be made effective on not less than five days' notice to the Commission and to the public if filed not later than September 27, 1970.

5. The classification ratings and rules authorized to be established by Ordering Paragraph 2 hereof are authorized to be made applicable also for the transportation of:

- (a) Commodities for which minimum rates have not been established, or
- (b) Commodities which are subject to higher rates than, or more restrictive provisions than, the minimum rates or provisions otherwise applicable, or
- (c) Commodities for which rates have been established based upon Minimum Rate Tariffs Nos. 1-B, 2, 5, 9-B, 11-A, 14-A, 15 and 19.

6. Any provisions currently maintained in common carrier tariffs which are more restrictive than, or which produce charges greater than, those contained in Minimum Rate Tariffs Nos. 1-B, 2, 5, 9-B, 11-A, 14-A, 15 and 19 and Exception Ratings Tariff No. 1 are authorized to be maintained in connection with the ratings and rules authorized and directed to be established herein.

7. Except as provided in Ordering Paragraph 6 hereof, common carriers are not authorized to publish ratings and rules which are different from, and are superseded by, present exceptions contained in Exception Ratings Tariff No. 1 and Minimum Rate Tariffs Nos. 1-B, 2, 5, 9-B, 11-A, 14-A, 15 and 19.

8. Common carriers, in establishing and maintaining the ratings and rules authorized hereinabove, are hereby authorized to depart from the provisions of Section 460 of the Public Utilities

Code to the extent necessary to adjust long- and short-haul departures now maintained under outstanding authorizations; such outstanding authorizations are hereby modified only to the extent necessary to comply with this order; and schedules containing the ratings and rules published under this authority shall make reference to the prior orders authorizing long- and short-haul departures and to this order.

The effective date of this order shall be thirty days after the date hereof.

Dated at Los Angeles, California, this 23rd day of June, 1970.

William Lyons, Jr.  
President

Alvin

W. W. [unclear]

John L. [unclear]

Vernon L. Sturgeon  
Commissioners

SECTION 1--RULES OF GENERAL APPLICATION (Continued)	ITEM
<p style="text-align: center;">COMMODITY DESCRIPTIONS</p> <p>(Numbers within parentheses immediately following commodities shown below refer to such commodities as they are described in the corresponding item numbers of the Governing Classification.)</p>	
<p style="text-align: center;">(Items 293 and 294)</p> <p>CARRIERS (USED PACKAGES), SECONDHAND, EMPTY, subject to Notes 1 and 2, viz.:</p> <p>(1) Bags (20480, 20510, 20520, 20530, 20540, 20600, 20620, 20640, 20660, 20680, 20700, 20710, 20720, 20780, 20800 Subs 1 and 2, 20830, 20850, 20890, 20910, 20930, 20950 or 21130),</p> <p>Barrels, loose (21730, 21740, 21760, 21770, 21780, 21840 or 119600),</p> <p>Blocks or Braces, wooden, viz.:</p> <p>Cable Reel (41292),</p> <p>Bottles (28660, ** 28700, 28703, 28920, 29207, 29760, 56520, 87700, 87720, 87740, 88520 or 156600) in boxes or crates, or in barrels, boxes or crates with or without covers,</p> <p>Boxes, fibreboard (29206, 29207 or 29110), KD or folded flat with or without inside fillers,</p> <p>Boxes, wooden (28960, 28990, 29020, 29080, 29110, 29140, 29180, 29200, 29330, 29350, 29420, 29430, 29470, 29600, 29720, 29790 or 29800),</p> <p>Cans, tin (52755, 52820 or 52830), loose or in packages,</p> <p>Carboys (40990, 41000, 87700, 87720, 87740 or 87840), in boxes, with or without neck protection,</p> <p>Carriers, bakery goods wheeled (40800),</p> <p>Carriers, NOI (40850),</p> <p>Cases, egg (41190, 41200 or 41210) with or without fillers,</p> <p>Casks (21730, 21740 or 21760), loose,</p> <p>Chests, fruit (29350, 29600 or 40950), loose,</p> <p>Containers, rubber bulk commodity shipping (21770),</p> <p>Coops (41090, 41100, 41110 or 41120), loose,</p> <p>Cores (41130, 41140 or 41290), in bags, bundles, boxes or crates,</p> <p>Crates (29800, 29880, 40883, 40885, 40890, 40900, 40910, 40920, 40930, 41090, 41100, 41110, 41120, 64830 or 146010),</p> <p>Cylinders, acid, ammonia, glycerine or gas (41150 or 41160), loose or in packages,</p> <p>Demi-johns (87700, 87720 or 87740), in barrels, boxes or crates, with or without tops,</p> <p>Drums (21760, 21770, 21780, 21800, 21810, 21820, 21840 or 21860), loose,</p> <p>Hogsheads (21730, 21740, 21760 or 21880), loose,</p> <p>Jugs (107840), in barrels, boxes or crates, less truckload, in packages, named or packed in excelsior, hay straw or other similar material,</p> <p>Kegs (21730, 21740, 21760, 40830 or 52755), loose,</p> <p>Packing Cushions or Pads:</p> <p>Shipping, cotton or jute (149140), cloth covered, in bundles or packages,</p> <p style="text-align: center;">(Continued in Item 294)</p>	<p>293</p>
<p>Change          ** Item 28680 eliminated ) Decision No. <b>77397</b></p>	
EFFECTIVE	
<p>Correction 631</p>	<p>ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA,          SAN FRANCISCO, CALIFORNIA.</p>