Decision No. 78069

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investigation into the rates, rules, regulations, charges, allowances, and practices of all highway carriers relating to the transportation of any and all commodities between and within all points and places in the State of California (including, but not limited to, transportation for which rates are provided in Minimum Rate Tariff No. 2).

) Case No. 5432)(Petition for Modification No. 609)) (Filed November 17, 1970))(Petition for Modification) No. 612)) (Filed November 18, 1970)

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And Related Matters

) Cases Nos. 5435, 5439,) 5441 and 7858) (Petitions for Modifications') Nos. 167, 133, 214 and 89)) (Filed November 18, 1970)

OPINION AND ORDER

By the above petitions, California Trucking Association (CTA) and Canners League of California (CLC) seek authority to extend the expiration dates on various rules and ratings in certain of the Commission's Minimum Rate Tariffs from December 31, 1970, to either 1 June 30 or December 31, 1971.

For the past several years proceedings have been before the Commission to effect an orderly transition to the National Motor Freight Classification from the rail classification. As a result certain rail-oriented rules and ratings in the Commission's minimum rate tariffs have not yet been disposed of and are published

in these tariffs with an expiration date.

CTA requests an extension to June 30, 1971 on certain reinforced concrete products and tree and weed killing compounds; with respect to transportation of liquids, compressed gases etc. in collapsible tanks or bags it seeks an extension to December 31, 1971. CLC requests the latter extension date on empty pallets returning. Petitioner, CTA, states that it has been actively engaged in the above program and has made other filings for this purpose, and preliminary shipper and carrier discussions have played an important role in this effort and have made possible the disposition of many matters related to the above program without the need of adversary proceedings.

Petitioner, CTA, alleges that because of more detailed considerations relating to the concrete items and the tree or weed killing compounds and because of the involvement of shipper and carrier parties in progressing other related matters before the Commission it has not been able to satisfactorily conclude discussions relating to such commodities and make the necessary filings with the Commission prior to the expiration of the present tariff provisions with December 31, 1970.

According to petitioner, CTA, it is informed that studies involving disposition of exemptions relating to transportation of named commodities in bulk in tank vehicles have not been completed. Petitioner, CTA, asserts that there remains a need for clarifying the application of such exemptions relating to this transportation, and no useful purpose would be served by removing the clarifying language from the tariff at this time.

Petitioner, CLC, declares provisions for a free return of empty pallets within a defined mileage radius when certain conditions are met were originally published in 1966, and the provisions were established on an experimental basis through joint consideration of shippers and carriers, and reflected the rate-making judgment of such parties. Petitioner, CLC, avers that the initial item bore an expiration date of December 31, 1967, in order to provide and insure that any detrimental effects upon either shippers or carriers would not be continued indefinitely.

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Petitioner, CLC, contends that subsequent experience with the initial provisions indicated revisions which were made from time to time as experience was gained in the application and use of the item, and generally there were liberalizations made by extending the allowable mileage radius and adding additional commodities. Petitioner, CLC, states that these provisions have been periodically extended since their original publication date.

According to petitioner, CLC, experience with free return of empty pallets continues to be gained and discussions have been, and continue to be, held between shippers, receivers, truckers and the CTA, and diligent efforts have been made, and continue to be made, to bring all parties into complete agreement on needed changes so that a petition might be filed with the Commission for permanent adoption of provisions covering the free return of pallets. Petitioner, CLC, alleges that parties are in substantial agreement as to the most desirable provisions and best wording and are hopeful that said petition might be filed in the near future, but the time involvement of many of the parties in various and numerous other petitions and applications before the Commission has prevented finalization.

A letter received from CTA supports CLC in its petition for extension of the above provisions but suggests a revision which would include a related technical adjustment and remove a deficiency which exists in CLC's petition and preclude any undesired costs to responsible users of pallets.

Copies of the petitions were mailed to various chambers of commerce, shipper organizations, carrier representatives and other interested parties on or about November 17 and 18, 1970. The petitions were listed on the Commission's Daily Calendar of November 18 and 19, 1970. No objection to the granting of the petitions has been received.

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Staff analysis of petitioners' proposed amendments indicates that extension of the expiration dates in question will allow shippers, receivers and carriers additional time in which to dispose of the involved matters without resorting to unnecessary adverse proceedings and maintain valuable provisions for all of the concerned parties.

In the circumstances, it appears, and the Commission finds, that petitioners' proposals are reasonable and that the resulting rates and charges will be just, reasonable and nondiscriminatory minimum rates and charges for the transportation involved, and, to the extent that the proposals result in increases, such increases are justified. A public hearing is not necessary. The Commission concludes that the petitions should be granted.

In order to avoid duplication of tariff distribution, Minimum Rate Tariff No. 2 will be amended by the order herein and Minimum Rate Tariffs Nos. 1-B, 5, 9-B and 19 and Exception Ratings Tariff No. 1 will be amended by separate orders.

IT IS ORDERED that:

1. Minimum Rate Tariff No. 2 (Appendix D to Decision No. 31606, as amended) is further amended by incorporating therein to become effective January 1, 1971, Eighteenth Revised Page 15-A, Seventh Revised Page 15-B, Fourteenth Revised Page 29 and Tenth Revised Page 30-B attached hereto and by this reference made a part hereof.

2. Common carriers subject to the Public Utilities Act, to the extent that they are subject to Decision No. 31606, as amended, are hereby directed to establish in their tariffs the amendments necessary to conform with the further adjustments ordered herein.

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3. Tariff publications required to be made by common carriers as a result of the order herein shall be filed not earlier than the effective date of this order and may be made effective not earlier than the second day after the effective date of this order on not less than two days' notice to the Commission and to the public; and tariff publications which are authorized but not required to be made by common carriers as a result of the order herein may be made effective not earlier than the second day after the effective date of this order and may be made effective on not less than two days' notice to the Commission and to the public if filed not later than sixty days after the effective date of the minimum rate tariff pages incorporated in this order.

4. Common carriers, in establishing and maintaining the amendments authorized hereinabove, are hereby authorized to depart from the provisions of Section 460 of the Public Utilities Code to the extent necessary to adjust long- and short-haul departures now maintained under outstanding authorizations; such outstanding authorizations are hereby modified only to the extent necessary to comply with this order; and schedules containing the amendments published under this authority shall make reference to the prior orders authorizing long- and short-haul departures and to this order.

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5. In all other respects Decision No. 31606, as amended, shall remain in full force and effect.

The effective date of this order shall be twenty days after the date hereof.

Dated at San Francisco, California, this <u>Stu</u> day of December, 1970.

Chairman. Anda Commissioners

Commissioner J. P. Vukasin. Jr., being necessarily absent. did not participate in the disposition of this proceeding. MINIMUM RATE TARIFF 2

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| SECTION 1RULES OF GENERAL APPLICATION (Continued) | TTEM |
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| APPLICATION OF TARIFFCOMMODITIES (Concluded) (Items 40, 41 and 42) | |
| Shipments weighing 10 pounds or less when transported by carriers which operate no vehicles exceeding a licensed weight of 4,000 pounds (Subject to Note 12). | |
| Sulphur, | |
| Trailer coaches and campers set up, (including contents and furniture and other personal effects for use outside of trailer coaches) for which rates are provided in Minimum Rate Tariff 18, | |
| United States mail transported for the Post Office Department under contract, | |
| Used Property, viz.: household goods, personal effects, furniture, musical instruments, radios, and office and store fixtures and equipment, as described in and for which rates are provided in Minimum Rate Tariff 4-B, and used property as described therein of state, county or municipal governments, or transported under an agreement whereby the governments con- tracted for the carrier's services. | |
| Vegetables, fresh or green, including mushrooms, fresh (not cold pack or frozen), | . |
| Vegetables, which are placed in a preservative and are destined to a cannery for processing into a preserved or pickled vegetable, | |
| Vegetables, dried, viz.: Beans (except Mesquite), Lentils, Onions, Peas (except Cow Peas), Pepper Pods, | |
| Voting Booths, Ballot Boxes, Election Tents and Election Supplies, when transported from or to polling places. | |
| NOTE 1Includes only used empty carriers which are returning from an outbound paying load of traffic for which rates are not provided in this tariff, or which are being for- warded for a return paying load of traffic for which rates are not provided in this tariff (Subject to Item 80 of the Exception Ratings Tariff). | 4 42 |
| NOTE 2Exemption applies only when commodities flagged subject to this note are shipped in milk shipping cans, in bottles in cases or crates, or in bulk in tanks. | , . |
| NOTE 3Exemption applies only when the distance between point of origin and destina- tion does not exceed 35 miles, computed in accordance with the provisions of Item 100. | |
| NOTE 4Exemption applies only as to dried fruit in the natural state and which has not been cleaned, washed, stemmed or otherwise prepared or partially prepared for human con- sumption. | |
| NOTE 5Exemption applies only when shipper certifies on the shipping document covering the transportation that the shells or Shell Marl are being shipped for use as a fertilizer. | |
| NOTE 11Exemption applies only to transportation between points within a radius of 25 miles of the intersection of 1st and Main Streets, Los Angeles, said mileage to be computed in accordance with the provisions of Item 100. | |
| NOTE 12Exemption applies only to transportation between points located within the Los Angeles Basin Territory as described in Item 270. | |
| #NOTE 15 The portion of this exemption preceded by # expires with December 31, 1971. |] . |
| NOTE 16Exemption applies only between points within Southern Territory, as described in Item 80 of Minimum Rate Tariff 10, and expires with April 13, 1971. | |
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Correction

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA. SAN FRANCISCO, CALIFORNIA.

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MINIMUM RATE TARIFF 2

SEVENTH REVISED PAGE....15-B CANCELS SIXTH REVISED PAGE.....15-B

| SECTION 1RULES OF GENERAL APPLICATION (Continued) | ITEM |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|
| EMPTY PALLET RETURN | |
| (Applies only in connection with Items 316, 320, 320-1, 335.5, 338, 345, 350, 390, 6545, and commodities named in paragraph (c)) | |
| AL. (a) When palletized shipments are transported at rates subject to minimum weights of not less than 10,000 pounds, empty pallets may be transported without charge for distances not exceeding 75 constructive miles when returning to the point of origin of an outbound palletized shipment or when transported for a return palletized shipment, subject to the terms and conditions in Notes 1, 2, 3 and 4. | |
| NOTE 1Palletized shipments must be loaded onto carrier's equipment by the consignor and/or unloaded by the consignee with power equipment, as described in Item 11, furnished and used without expense to the carrier. | |
| NOTE 2Shipper must indicate on shipping instructions that palletized shipments were loaded onto trailers by power-loading equipment operated by personnel furnished by shipper; and/or receivers must show on carrier's delivery receipt that such shipments were removed by power-loading equipment operated by personnel furnished by receiver. | |
| NOTE 3Bills of Lading covering the shipment of empty returning pallets shall identify the palletized shipments. Bills of Lading covering returning palletized loads shall identify the shipments of empty pallets. | |
| NOTE 4For the purpose of this item, empty pallets shall include pallets, platforms, or skids as described in Item 150370, Sub 1, Item 150380; Item 150390, Sub 4; or Item 150430, Sub 2, of the Governing Classification; six inches or less in height or nested solid (as defined in Rule 110 of the Governing Classification), and of wood, metal or wood and metal construction. | (E) \$45 |
| (b) Carrier must assess applicable tariff charges on empty pallets under the condi- tions stated in Notes 5, 6, 7 and 8. | |
| NOTE 5If immediately upon receipt of a palletized shipment consignee fails to provide carrier with up to a like number of empty pallets for return to point of origin of the palletized shipment. | |
| NOTE 6When empty pallets are furnished by consignee and forwarded to origin point of a palletized shipment, if consignor immediately on receipt of empty pallets fails to provide carrier with a palletized shipment containing up to a like number of pallets loaded for shipment to consignee at point of origin of the empty pallets. | |
| NOTE 7For the transportation of all empty pallets in excess of those permitted by the provisions of Notes 5 and 6. | |
| NOTE 8For the transportation of all empty pallets which do not comply with the provisions of this item. | |
| (c) When palletized shipments of Toilet Preparations, NOI (as described in Item 59420 of the Governing Classification), Aluminum Foil, NOI (as described in Item 71720 of the Governing Classification) or commodities described in Item 360 or 732 of this tariff are transported at rates provided in Section 2, and are subject to minimum weights of not less than 10,000 pounds, the empty pallets may be transported under the provisions of paragraphs (a) and (b) above. | |
| *2. When shipments of empty pallets not subject to Paragraph 1 above are returned forwarded for a return paying load via the same carrier, the following exception to the Governing Classification will apply, subject to Item 291: | |
| Empty Pallets, as described in Note 4 of Paragraph 1 of this item: | |
| Less Truckload | |
| (1) Subject to a minimum rate of 41 cents per 100 pounds. | |
| (E) This item expires with December 31, 1971. | <u> </u> |
| x Change) | • |
| * Addition) Decision No. 78069 A Change, neither increase) nor reduction) | · · · · |
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FOURTEENTH REVISED PAGE 29

MINIMUM RATE TARIFF 2

CANCELS THIRTEENTH REVISED PAGE....29

ITEM. SECTION 1-RULES OF GENERAL APPLICATION (Continued) EXCEPTIONS TO GOVERNING CLASSIFICATION AND EXCEPTION RATINGS TARIFF RULES This tariff is subject to the following rules (items) only of the Governing Classification: 110, Sections 1, 3(a), 3(b), 3(c), 3(d), 4, 4(a), 4(b), 5, 6(a), 6(b), 6(c), 7, 7(a), 7(b), 7(c), 7(d), 8, 9, 10, 11(a), 11(b), 11(c), 12, 12(a), 12(b), 12(c), 12(d), 12(e), 12(f), 13(a), 13(b), 13(c), 14, 15, 15(a), 15(b), 15(c), 15(d), and 16; 200; 205; 210; 215; 220; 222; 225; 230; 235; 240; 245; 250; 255; 257; 260; 265; 270; 275; 280; 285; 291; 292; 294; 296; 297; 300; 310; 280 360, Sections 1, 1(a), 1(b), 1(c), 1(d), 1(h), 2, 2(a), 2(b), 2(c), 2(d), 3, 4, 4(a), 4(b), and 5; 370; 381; 420, Sections 1, 2, 4 and 5; 421; 422; 423; 424; 426; 428, Section 2; 430, Sections 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11(a), 11(b), and 13; 4557 5207 5357 5407 5657 5957 6407 6457 6807 6857 6877 6897 7657 780, Section 27 845; 995; 997 (Table A). APPLICATION OF EXCEPTION RATINGS NAMED IN THIS TARIFF Unless otherwise specifically provided in individual items in this Takirr Unless otherwise specifically provided in individual items in this Section, the exception ratings named herein apply as follows: (a) Exception ratings provided in this Section which are designated as truckload ratings or are made subject to specified minimum weights supersede the "truckload" ratings and minimum weights in the Governing Classification and Exception Ratings Tariff, but do not supersede "less-truckload" or "any quantity" ratings provided in the Governing Classi-fication and Exception Ratings Tariff, but do not supersede "less-truckload" or "any quantity" ratings provided in the Governing Classification or Exception Ratings Tariff. (b) Exception ratings provided in this Section which are designated as "less-truck-load" or "any quantity" ratings, or are not subject to specified minimum weights, supersede the "less-truckload" and "any quantity" ratings shown in the Governing Classification and Exception Ratings Tariff but do not supersede the "truckload" ratings and minimum weights in the Governing Classification, Exception Ratings and minimum weights 285 in the Governing Classification, Exception Ratings Tariff or in this tariff. RATINGS (Exception to Sec. 3 of Item 997 of the Governing Classification) Except as otherwise provided in this Section, class rates contained in Section 2 are subject to any quantity, less-truckload and truckload ratings (including minimum weights) as shown in the Governing Classification and Exception Ratings Tariff. (See Exception) 290 When the truckload minimum weight provided in connection with ratings in EXCEPTION ... the Governing Classification or Exception Ratings Tariff exceeds 45,000 pounds, the minimum weight shall be considered as being 45,000 pounds for the purpose of applying rates in Section 2 of this tariff. EMPTY PACKAGES OR CARRIERS, SECONDHAND When Empty Packages or Carriers, as described below, are offered for shipment at the rates published in this tariff: (a) Empty Packages or Car (a) Empty Packages or Carriers, secondhand, empty returned: The carrier must deter-mine that such packages were moved filled and are being returned over the same carrier or carriers to consignor of the original filled packages at locations from which original 291 filled packages were shipped or to another location; (b) Empty Packages or Carriers, secondhand, forwarded for return paying loads: Carrier must determine that such packages will, when filled, be moved over the same carrier or carriers to the consignor of the original empty packages at locations from which original empty packages were shipped or to another location; otherwise carrier will apply the ratings for secondhand packages or carriers not returned. ** Expiration date eliminated, Decision No. 78069 EFFECTIVE ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA. Correction SAN FRANCISCO, CALIFORNIA. -29-

| SECTION 1RULES OF GENERAL APPLICATION (Continued) | · · · · · · · · · · · · · · · · · · · | ITEM |
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| EXCEPTIONS TO COVERNING CLASSIFICATION AND EXCEPTION RATINGS TARIFF (Continued) | | |
| (Numbers within parentheses immediately following commodities shown below refer to such commodities as they are described in the corresponding item numbers of the Governing Classification.) | Class Rating | |
| Beverages, flavored or phosphated, NOI, not including extracts, syrups, alcoholic liquors and dealcoholized or nonalcoholic cordials and liqueurs; in metal cans in boxes (72160), subject to Notes 1, 2 and 3; | | |
| Truckload: Minimum Weight 45,000 pounds | 35.3 | |
| NOTE 1 The provisions of this item will not apply to shipments which are subject to charges for Temperature Control Service. | | |
| NOTE 2If more than one vehicle or combination of vehicles constituting a single unit of carrier's equipment is used for the transportation of a single shipment, each such vehicle or combination of vehicle shall be subject to the highest minimum weight applicable to any rate used in computing charges. | | 316 |
| NOTE 3The provisions of this item apply only in connection with ship- ments loaded by consignor and unloaded by consignee with power equipment, furnished and used without expense to the carrier. Physical assistance of the carrier employee is restricted to work within or on carrier's equipment and does not include stacking, unstacking, removal or placement of merchandise on pallets. | | |
| Books, viz.: School textbooks, prepaid, shipped by, or for the account of, the State of California (161560) | | 317 |
| Truckload: Minimum Weight 45,000 pounds | - 35_1 | |
| Beams, Channels, Columns, Girders or Joists, reinforced concrete (32020) Minimum Weight 40,000 pounds | - 35 | |
| Piling, coment or concrete (32020) Minimum Weight 36,000 pounds | - 35-4 | |
| Tile or Slab, building or roofing, reinforced concrete (32690) With corkboard, fibreboard or plasterboard insulation Minimum Weight 36,000 pounds With glass insertions Minimum Weight 36,000 pounds Without glass insertions or corkboard, fibreboard or plasterboard insulation Minimum Weight 40,000 pounds | - 35.3 - 35.3 - 35.4 | *(E 318 |
| (E) Expires with June 30, 1971. | | |
| * Addition, Decision No. 78969 | | • |
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MINIMUM RATE TARIFF 2

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

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