Decision No. <u>82575</u>

# ORIGINAL

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investigation ) into the rates, rules, regulations, ) charges, allowances and practices of all household goods carriers, common carriers, highway carriers and city carriers relating to the transportation of used household goods and related property.

Case No. 5330

## SUPPLEMENTAL OPINION AND ORDER

Minimum Rate Tariff 4-B names minimum rates and rules for the statewide transportation of uncrated used household goods and related articles by highway carriers.

Informal Ruling 206 was issued by the Commission's Transportation Division in response to questions propounded by the public concerning certain information which should be shown on the confirmation of shipping instructions and rate quotation document. The ruling indicated that, unless the number of men who will perform the service under a particular hourly move is shown on the document in question, such document is incomplete and does not comply with the requirements of Item 145 of Minimum Rate Tariff 4-B. Questions continue to arise regarding the application of the aforementioned documentary requirements and the need to show the number of helpers and packers on the involved document has been alleged to be subject to different interpretations.

In the circumstances, the Commission finds that such documentary requirements should be clarified. A public hearing is not necessary. The Commission concludes that Minimum Rate Tariff 4-B should be amended accordingly.

- 4. Common carriers, in establishing and maintaining the amendments authorized hereinabove, are hereby authorized to depart from the provisions of Section 460 of the Public Utilities Code to the extent necessary to adjust long- and short-haul departures now maintained under outstanding authorizations; such outstanding authorizations are hereby modified only to the extent necessary to comply with this order; and schedules containing the amendments published under this authority shall make reference to the prior orders authorizing long- and short-haul departures and to this order.
- 5. In all other respects, Decision No. 65521, as amended, shall remain in full force and effect.

C. 5330 (General) - JW date hereof.

The effective date of this order shall be twenty days after the

Dated at San Francisco, California, this /2 day of March, 1974.

Commissioner Thomas Moran, being nocessarily absent, did not participate in the disposition of this proceeding.

### APPENDIX A

LIST OF REVISED PAGES TO MINIMUM RATE TARIFF 4-B

THIRD REVISED PAGE 7-BBB
SIXTH REVISED PAGE 13
FOURTH REVISED PAGE 14
THIRD REVISED PAGE 16
SIXTH REVISED PAGE 31
SECOND REVISED PAGE 31-A
FOURTH REVISED PAGE 32
SECOND REVISED PAGE 32-A

(END OF APPENDIX A LIST)

(1) SECOND VISED PACE....7-BBB

MINIMUM RATE TARIFF 4-B

AND FIRST REVISED PACE....7-BBB

SECTION 1--RULES (Continued)

TTEM

#### DELIBERATE UNDERESTIMATING

Every Household Goods Carrier and Officer, director, agent or employee of any Household Goods Carrier who deliberately underestimates charges applicable to the carriage of goods under Minimum Rate Tariff 4-B, in order to encourage a shipper to engage its transportation services is subject to the penalties and restrictions provided in Articles 7 and 8 of the Household Goods Carriers Act. For the purposes of this rule, a deliberate underestimate shall mean the tendering of a willful and intentional quotation of probable cost of services loss than that required by application of unit costs prescribed in Minimum Rate Tariff 4-B, with knowledge that the actual charges required by the tariff will be more than the amount of the quotation or estimate.

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#### ADDENDUM ORDER FOR SERVICES

- If at time of pickup or thereafter, the shipper asks for additional services or adds additional articles to the shipment that were not covered in the Basis for Carrier's Probable Cost of Services document, the carrier shall prepare in duplicate an Addendum Order for Service document (Item 453). Such document shall be signed by the carrier and shipper prior to the commencement of performance of any service specified therein, and the signed original delivered to the shipper prior to or at the time such service is begun. The document shall contain the following information:
  - (a) Date.
  - Name and address of carrier or carriers. Description of shipment (Additional only). **(b)**
  - (c)
  - Description of transportation and accessorial services to be performed \*(including number of helpers and number of packers to be provided). ø (a)
    - Rates and charges. (e)

SERVICES.

- Valuation of shipment (Subject to conditions set forth in NOTE 4 -Item 150).
- Insurance (Subject to conditions set forth in NOTE 5 Item 150).
- The following statements shall be placed upon the document: (In letters not less than 10 point bold, universe or Gothic.)
  - THIS WILL CERTIFY AND ATTEST THAT SHIPPER OR SHIPPER'S REPRESENTATIVE AS SHOWN ON ORDER FOR SERVICE NO. \_\_\_\_ DATED \_\_\_\_\_ REQUESTS THE FOLLOWING WITH (CARRIER'S NAME) ADDITIONAL SERVICES AND CHARGES.

(2) I UNDERSTAND THAT I MAY BE REQUIRED TO PAY FOR THE SERVICES REQUESTED ABOVE AT TIME OF DELIVERY. THESE CHARGES ARE IN ADDITION TO THOSE CHARGES SET FORTH ON PREVIOUS PROBABLE COST OF SERVICES DOCUMENT. CARRIER IS NOT REQUIRED TO EXTEND CREDIT IN THE AMOUNT OF THE CHARGES ACCRUED FOR THE ABOVE ADDITIONAL

I HAVE READ THIS CONTRACT AND AGREE WITH THE PROVISIONS THEREOF. AND RECEIVED A COPY.

- (1) Signature of carrier and shipper or his representative.
- The form of the Addendum Order for Service document in Item 453 will be suitable and proper.
- The duplicate of each document issued in compliance with the provisions of this item shall be retained and preserved by the issuing carrier, subject to the Commission's inspection, for a period of not less than three years from the date thereof.
  - (1) Second Revised Page 7-BBB was suspended by Supplement 21.
  - ø Change Decision No. \* Addition

EFFECTIVE

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

	SECTION 1RULES (Continued)	ITEM
1.	SHIPPING ORDER AND FREIGHT BILL  A shipping document shall be issued by the carrier to the shipper for each shipment received for transportation. The shipping document shall show the following information:  (a) Name and address of carrier.  (b) All names, both real and fictitious, used by carrier in conducting its operations.  (c) Identification of the name under which the particular transportation is performed where more than one name is listed.  (d) The address of its principal place of business, designated as such, and of such local offices as may be desired where business with the public is conducted.  (e) Date issued.  (f) Name of each shipper and consignee.  (g) Points of origin and destination.  (h) Description of the shipment, and the agreed or declared valuation thereof.  (i) Unit of measurement upon which charges are based, viz.:  (l) Actual and minimum number of hours involved; or  (2) Actual under of pieces; or  (3) Actual and minimum weight.  (j) Deductions in time, if any, and reasons therefor.  (k) Number of helpers "and packers.  (l) Ratess and charges assessed.  (m) Description of accessorial services performed, if any, and each separate charge therefor.  (n) Insurance or optional carrier obligation, type and amount theroof, if any, and charge therefor.  (o) Signature of carrier, or his agent.  (p) Such other information as may be necessary to an accurate determination	ø13
2.	of the applicable minimum rate and charge.  (q) Name, address, and telephone number of a person to whom notification provided for in Item 162 shall be given, except when this cannot be obtained from the shipper.  (r) Preferred delivery date or the period of time within which delivery of the shipment may be expected to be made at destination.  (s) Total amount by which total charges exceed the probable cost of service;  (l) Over and above 10 percent or 525.00, whichever is greater, on shipments involving rates provided in Items 300 and 320 or,  (2) Over and above 25 percent or \$25.00, whichever is greater, on shipments involving rates provided in Item 330.  (t) Waiver of extension of credit.  (u) Signature of shipper or shipper's representative and date.  The form of shipping document in Item 400 will be suitable and proper. Such form may be combined with the confirmation of shipping instructions and rate quotation document form provided such combined form and the issuance thereof are in compliance with the provisions of this item and Items 145 and 150 and properly identified as	
3.	A copy of each shipping document, freight bill, accessorial service document, weighmaster's certificate, written instructions, written agreement, written request or any other written document which supports the rates and charges assessed and which the carrier is required to issue, receive or obtain by this tariff for any transportation or accessorial service shall be retained and preserved by the carrier, at a location within the State of California, subject to the Commission's inspection, for a period of not less than three years from the date of issue.	
	(1) Fourth Revised Page 17 was suspended by Supplement 21.  ø Change   Decision No. 82575	
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FIRST REVISED PAGE.....14

MINIMUM RATE TARIFF 4-B

SECTION 1--RULES (Continued)

TTEM

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#### CONFIRMATION OF SHIPPING INSTRUCTIONS AND RATE QUOTATION (Items 145 and 150)

- A confirmation of shipping instructions and rate quotation document shall be prepared in duplicate by the carrier for each shipment tendered for transportation. such document shall be signed by the carrier and shipper prior to the commencement of performance of any service specified therein, and the signed original or duplicate thereof delivered to the shipper prior to or at the time such service is begun. Such documents shall contain the following information:
  - Date.
  - Date and time of pickup requested or other arrangement. (b)
  - Name and address of carrier or carriers. (c)
  - (4) Names of shippers and consignees.
  - Name, address or telephone number of party to be notified. (See NOTE 1.) (e)
  - Description of notification and delivery arrangements. (See NOTE 2--Item (£)
  - (g) Points of origin and destination.
  - Description of shipment.
  - Description of transportation and accessorial services to be performed ø (1)
  - "(including number of helpers and number of packers to be provided).
    Rates and charges (including minimum weights, minimum hours, other units of measurement, or minimum charges, when they are to be applied) quoted for the services described in the documents. (See NOTE 3--Item 150) Valuation of shipment. (See NOTE 4--Item 150)

  - Insurance or optional carrier obligation. (See NOTE 5--Item 150)

Signatures of carrier and shipper.

- Name, address, and telephone number of a person to whom notification provided for in Item 162 shall be given, except when this cannot be obtained from the shipper.
- Preferred delivery date or the period of time within which delivery of the shipment may be expected to be made at destination.
- The form of confirmation of shipping instructions and rate quotation document in Item 420 will be suitable and proper. Such form may be combined with the shipping document form into a single document, provided such combined form and the issuance thereof are in compliance with the provisions of this item and Item 130 and properly identified as to what it purports to be.
- The original or duplicate of each document issued in compliance with the provisions of this item shall be retained and preserved by the issuing carrier, subject to the Commission's inspection, for a period of not less than three years from the date thereof.

NOTE 1--Carrier shall request of the shipper, notification party, address, or telephone number. When shipper cannot furnish such information or declines to do so, that fact must be shown on the document.

#### (Concluded in Item 150)

- (1) Second Revised Page 14 was suspended by Supplement 21.
- ø Change \* Addition ) Decision No.

EFFECTIVE

issued by the public utilities commission of the state of California, SAN FRANCISCO, CALIFORNIA.

CBSERVANCE OF QUOTED RATES AND CHARGES  Rates and charges no higher than those specified in the confirmation of shipping instructions and rate quotation documents issued pursuant to the provisions of Items 145 and 150 shall be assessed on each shipment transported over the line of a single carrier, or over the lines of two or more carriers under a joint or agency arrangement, except as provided in paragraphs (a) or (b) below:  (a) When charges determined on the quoted basis are lower than those resulting under the minimum rates provided in this tariff the latter shall be used.  \$\phi(b)\$ If, prior to the rendition of any transportation, the carrier fails to issue a confirmation of shipping instructions and rate quotation document, or if such document is issued but does not contain the information specified in subparagraphs 1, 2, 3, 4 for 5 below, rates and charges no higher than	MUM RATE T	ARIFF 4-B FIRST REVISED PACE	
Rates and charges no higher than those specified in the confirmation of shipping instructions and rate quotation documents issued pursuant to the provisions of Items 145 and 150 shall be assessed on each shipment transported over the line of a single carrier, or over the lines of two or more carriers under a joint or agency arrangement, except as provided in paragraphs (a) or (b) below:  (a) When charges determined on the quotad basis are lower than those resulting under the minimum rates provided in this tariff the latter shall be used.  \$(b) If, prior to the rendition of any transportation, the carrier fails to issue a confirmation of shipping instructions and rate quotation document, or if such document is issued but does not contain the information specified in subparagraphs 1, 2, 3, 4 for 5 below, rates and charges to higher than the minimum rates and charges named in this tariff shall be assessed. (See NOTE). When application of this tariff paralles charges to be computed upon alternative units of measurement.  \$\frac{1}{2}\$ 1. A description of the transportation and accessorial services ordered to be undertaken "(including minimum hours, or minimum charges, when they are to be applied quoted for the services so described.  2. Rates (including minimum weights, minimum hours, or minimum charges, when they are to be applied quoted for the services so described.  3. Agreed or declared value of the property per pound per article.  **NOTEThe shipment shall have a released valuation of 60 cents per pound per article.  **INABILITY TO MANUE DELIVERY**  (a) In all instances where currier is unable to locate the consigner, notification of inability to make delivery will be mailed or tolographed to the continue of inability to make delivery will be mailed or tolographed to the continue of the derivery is the backet of the variety and dress, and the shipment will be placed in the nearest warehouse of the carrier, or at the option of the carrier, as to instructions of the shipper or the consigner, and the armsen of		SECTION 1RULES (Continued)	item
instructions and rate quotation documents issued pursuant to the provisions of Iroma 145 and 150 shall be assessed on each shipment transported over the line of a single carrier, or over the lines of two or more carriers under a joint or agency arrangement, except as provided in paragraphs (a) or (b) below:  (a) When charges determined on the quotad basis are lower than these resulting under the minimum rates provided in this tariff the latter shall be used.  (b) If, prior to the rendition of any transportation, the carrier fails to issue a confirmation of shipping instructions and rate quotation document, or if such document is issued but does not contain the information specified in subparagraphs 1, 2, 3, 4 for 5 below, rates and charges no higher than the minimum rates and charges and in this tariff shall be assessed. (See NOTE). When application of this teariff permits charges to be computed upon alcornative units of measurement the minimum rate and charge shall be the lowest rate and charge developed on the basis of the available information with respect to all of the authorized alternative units of measurement.  \$1. A description of the transportation and accessorial services ordered to be undertaken "(including number of helpers and number of packers to be provided).  2. Rates (including minimum weights, minimum hours, or minimum charges, when they are to be applied) quoted for the services so described.  3. Agreed or declared value of the property per pound per article.  **INABILITY TO MAKE DELIVERY**  (a) In all instances where carrier is unable to locate the consignee, notification of inability to make delivery will be mailed or telegraphed to the consigner of the carriers, or at the option of the carrier, in a public warehouse, and upon such placement the carrier, or at the option of the artier, in a public warehouse of the consignee, and is not scored in transit under the provisions of them 10, the shipment will be passession.  (b) In all instances where the consignee is unable to take delivery or d			
under the minimum rates provided in this tariff the latter shall be used.  \$(b) If, prior to the rendition of any transportation, the carrier fails to issue a confirmation of shipping instructions and rate quotation document, or if such document is issued but does not contain the information specified in subparagraphs 1, 2, 4 for 5 below, rates and charges no higher than the minimum rates and charges named in this tariff shall be assessed. (See NOTE). When application of this tariff permits charges to be computed upon alternative units of measurement the minimum rate and charge shall be the lowest rate and charge developed on the basis of the available information with respect to all of the authorized alternative units of measurement.  \$\frac{1}{2}\$1. A description of the transportation and accessorial services ordered to be undertaken "(including number of halpers and number of packers to be provided).  2. Rates (including minimum weights, minimum hours, or minimum charges, when they are to be applied) quoted for the services so described.  3. Agreed or declared value of the property per pound per article.  **NOTE.**—The shipment shall have a roleased valuation of 60 cents per pound per article.  **INABILITY TO MANU DELIVERY*  (a) In all instances where carrier is unable to locate the consignee, notification of inability to make delivery will be mailed or telegraphed to the consignee, consigner or owner, or written notice dolivered to the promises where actual delivery was to be affected or to other notifying address, and the shipment will be placed in the hearest warehouse of the carrier, or at the option of the carrier; in a public warehouse, and upon such placement the carrier's liability shall cease and liability shall cease of the carrier, or at the option of the shipment to accept delivery of the shipment or where the shipment remains in carrier's possession, pursuant to instructions of the shipper or the consignee, and is not accept delivery of the shipment or where the shipment remains in carrier's pos	instructions 145 line of a	ons and rate quotation documents issued pursuant to the provisions of and 150 shall be assessed on each shipment transported over the single carrier, or over the lines of two or more carriers under a joint	
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ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

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NAME OF CAPTIES OF STREET AND FREEDRING DUE DEED NOOSENOL COORDS AND FREEDRING DUE DE SEVENOL COORDS AND FREEDRING DUE DE SEVENOL COORDING DE SEVENOL ADDRESS DE SEVENT ADDRES						OF DOCUMENTS				ITE
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estination telephone number and notification address if different than delivery address  AT RATES IN CENTS PER HOUR  Unite of Equipment:    With Driver and Helper	nipper treet Addre				Con	signoo				
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ø Change, Decision No. 82575	(4) Fo	ourth Revised 1	Page 31	Buspe	nded by Sur	plement 21.				
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SECOND REVISED PAGE...31-A
CANCELS
(1) FIRST REVISED PAGE...31-A
AND
ORIGINAL PAGE....31-A

SECTION 4 SFORMS OF DOCUMENTS (Continued)							
SHIPPING ORDER AND FREIGHT BILL FOR UNCRATED USED HOUSEHOLD GOODS AND RELATED ARTICLES (Concluded) (Icoms 400 and 410)							
Rates for the above devaluation ofcent	escribed property are based upon a sper pound, per article.	Total to Collect					
hippers preferred arrival	date or period		_ <del>'</del>	1			
hipper_	Received by consignee in good condition, except as noted:	Received by car condition, exc	rrier in good ept as noted:				
Ву	Ву	"му		<u>-</u>			
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probable cost of above 10 percent	which charges exceed services over and on distance moves		1	(2) ø410			
and 25 percent o \$25.00 whichever	on hourly moves or	\$					
I hereby waive extens	iion of of	\$					
			•				
Signature of shipper representative	or shipper's .	Date					
(1) First Revised Pag	ge 31-A suspended by Supplement 21		· · ·	<u> </u>			
(2) Portion of Item of Change, Decision No.	410 transferred from Item 400.			•			
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MINIMUM RATE TARIFF 4-B

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SECTION 4prorms of Documents (Continued)						
CONFIRMATION OF SHIPPING INSTRUCTIONS A Form for Use in Connection with Consignments of Goods and Related Articles	of Uncrated Used Household					
(Name of carrier which shall be the name in which the operating authority is held.)						
(The shipper is requested to read this document carefully before signing it and to ask for an explanation of anything which is not clear or is inconsistent with	(Serial number of document)					
any previous representation made by the carrier.)	(Place document is issued) (Date issued)					
This will confirm instructions received from (Name						
to transport a consignment of	<b>'</b>	1				
from	or other suitable description)					
(Describe the location from which the good	is are to be shipped)					
(Describe the location at which the goods	are to be delivered)					
, to receive the		1				
and to g	perform the accessorial services of	1				
(Specify the date and time or other arrangement)		ø420				
(Specify any services such as packing, crating, unpacking are involved)	g or uncrating or indicate that none					
in connection with the receipt, transportation or deliver	ry of the consignment, to notify					
(Name the party to be notified)						
(Location where notification is	to be made)					
(Describe the type of notification, when and how it is to be made and when and how						
delivery is to be accomplished thereafter, or show that the shipper was requested to supply						
a notification address but declined to do so, and such arrangements as have been made re-						
specting delivery)						
The rate(s) for the above described services is (are	•)					
(Name the rate or rates, and the number of men, viz. helpers, packers, to be provided, min-						
imum weights, charges, and any other minimum provisions involved, for transportation						
(Concluded on following	page)					
(1) Second Revised Page 32 suspended by Supplement	21.	ı				
ø Change, Decision No. 82575						
GAUTO						
effective						
ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA,						

SECOND REVISED PAGE....32-A
CANCELS
FIRST REVISED PAGE....32-A
AND
(1) ORIGINAL PAGE.....32-A

MINIMUM RATE TARIFF 4-B

SECTION 4pFORMS OF DOCUMENTS (Continued)	TEM					
CONFIRMATION OF SHIPPING INSTRUCTIONS AND RATE QUOTATION Form for Use in Connection with Consignments of Uncrated Used Household Goods and Related Articles						
and accessorial services ordered, designating the particular services for which different	·					
rates or minimum provisions are quoted and conditions and circumstances which may result						
in extra charges as specified in the tariff, such as the ordering of additional service	1					
or failure to accept delivery pursuant to the delivery arrangements above described.)						
The rates quoted herein, are believed to be not lower than the minimum rates prescribed by the California Public Utilities Commission and promulgated in Minimum Rate Tariff 4-B and are to be applied unless in conflict with the rates or other minimum provisions of that tariff. Copies of the tariff are open for public inspection at the Commission's offices in the State Buildings at San Francisco and Los Angeles and at						
(The carrier's office or officendesignate their location)						
The rates quoted herein, including minimum weight, minimum charge or other minimum provisions, are based upon an agreed or declared value being stated by the shipper which is not in excess ofcents per pound, per article, and carrier liability is limited accordingly. Protection against loss or damage exceeding carrier liability may be secured, if desired, by obtaining insurance coverage or optional carrier obligation						
(If the carrier does not handle insurance or optional carrier obligation state that fact;						
if it does, describe the type and amount of insurance or optional carrier obligation order-						
ed through the carrier to cover the consignment or state that no insurance or optional car-						
rier obligation has been ordered through the carrier.)						
(Shipper's Name) (Name of Carrier)						
(Signature of Shipper or Agent of Shipper)  By  (Show name in full)						
(Address of Shipper or Agent of Shipper)						
(Dato)						
(1) Original Page 32-A suspended by Supplement 21.  ø Change, Decision No. 82575						
EFFECTIVE						
ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.						