Decision No. 86378

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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investiga-) tion for the purpose of consid-) ering and determining minimum) rates for transportation of any) and all commodities statewide) including, but not limited to) those rates which are provided) in Minimum Rate Tariff 2 and the) revisions or reissues thereof.)

Case No. 5432

And Related Matters.

Cases Nos. 5439 and 5441

SUPPLEMENTAL OPINION AND ORDER

Minimum Rate Tariff 2 (MPT 2) names minimum rates and rules for the statewide transportation of general commodities by highway carriers. The Commission has granted exemptions from the rates and rules of MRT 2 to approximately thirty carriers when engaged in courier transportation of checks, drafts, money orders, securities, transit items, sales audit items, business records, audit media, tabulation cards, data processing materials, legal documents, printed or reproduced documents or data and related items, video tapes, films and printed news stories (hereinafter collectively referred to as "business records"). A smaller, but increasing, number of carriers have exemptions from MRT 2 when engaged in courier transportation of human and animal specimens, contained in glass or plastic tubes or vials, of whole blood and blood serum for medical laboratory examination; individual units of whole blood; glass slides for microscopic tissue examination; urine and stool specimens; sputum, wound, and other similar cultures; tissue samples for pathological examination; X-ray photographs; medical transmittal documents, and documents reporting results of laboratory examination; and specimen envelopes, laboratory test forms, and transmittal containers furnished by medical laboratories

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to their clients (hereinafter collectively referred to as "medical specimens".)¹

A courier service normally moves a container provided by the carrier which has been sealed by the customer. The movement of the container is performed on a daily scheduled basis, regardless of whether the container is full, half-full or empty (for return shipment). Most shipments are small in size and weight. It is not practical to classify shipments in terms of the National Motor Freight Classification, as to commodity and meet all requirements of a normal freight bill or provide for other requirements designed for normal freight operations when the transportation is by courier type services.

Courier service is door to door often requiring pickup and delivery during nighttime hours wherein a courier employee enters the customer's place of business using a key provided by the customer. Courier shipments often involve time deadlines. On some shipments the driver is required to effect delivery to a particular person located at a large facility, as contrasted with other situations where shipments are delivered to loading docks. The services involved may require special or unusual routing to effect expedited delivery of certain items. In determining a reasonable charge for these shipments, all of the various factors mentioned have to be considered. Weight, bulk, and distance are not of primary importance in determining a proper pricing formula for the services performed. The principal determinants for courier service rates are the service requirements of each particular customer.

The Commission has historically exempted commodities from minimum rates when it was of the opinion that the minimum rates and rules were not appropriate or practicable of application to the

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¹ In most instances, the exemptions covering business records and/or medical specimens also applied to one or more of the following: Minimum Rate Tariffs 1-B, 9-B and 19.

transportation of the commodities involved. In Decision 65794, exempting from the minimum rate provisions the first group of carriers when performing courier service involving the transportation of "business records," the Commission stated the following:

> "In view of these and other dissimilarities between petitioners' services and those which are subject to minimum rate provisions in issue herein, we find that said minimum rate provisions are not appropriate minimum rates, rules, and regulations for armored car and courier services which petitioners provide."

Regarding the courier transportation of "medical specimens" the Commission found in Decision 82140 as follows:

"The minimum rate provisions in Minimum Rate Tariff 2 from which petitioner seeks exemption are not appropriate minimum rates, rules and regulations for the type of service petitioner provides."

In the circumstances, the Commission finds that the present rates are not responsive to the transportation characteristics of courier transportation of "business records" and "medical specimens" and the public interest does not require the continuance of minimum rates for this service. Early individual carrier exemptions for courier service were restricted to the use of vehicles not exceeding a licensed weight of 4,000 pounds, while more recent exemptions have limited the licensed weight of vehicles to 4,500 pounds. For the purpose of enabling all existing individual exemptions of "business records" and "medical specimens" to be covered by the exemption in the minimum rate tariffs, the weight limitation will be 4,500 pounds. A public hearing is not necessary. The Commission concludes that Minimum Rate Tariff 2 should be amended accordingly by the order herein. Minimum Rate Tariffs 1-B, 9-B and 19 will be amended by separate orders to avoid duplication of tariff distribution.

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IT IS ORDERED that:

1. Minimum Rate Tariff 2 (Appendix D to Decision 31606, as amended) is further amended by incorporating therein to become effective October 9, 1976, Sixty-sixth Revised Page 15 and Twenty-fifth Revised Page 15-A attached hereto and by this reference made a part hereof.

2. In all other respects, Decision 31606, as amended, shall remain in full force and effect.

The effective date of this order shall be twenty days after the date hereof.

Dated at San Francisco, California, this 12th day of September, 1976.

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REVISED PACE....15 CANCELS (1) SIXTY-ST

	SECTION 1RULES	OF GENERAL APPLICATION (Continued)	z.	TE:
		TARIFFCOMMODITIES (Continued) Items 40, 41 and 42)		
nection with s	traight or mixed shi	led in paragraph (b), exemption applies pments of commodities making reference not less than 20,000 pounds.		
	(b) The provisions o nection with:	of paragraph (a) of this note do not app	ply in con-	
1	(1) The transport point of production.	ation of eggs moving in straight shipme	ents from	
		ring in tank trucks, tank trailers, tan such highway vehicles or in milk shipp:		
paying load of being forwarde	traffic for which r d for a return payin	empty carriers which are returning from cates are not provided in this tariff, on hg load of traffic for which rates are :) of the Exception Ratings Tariff).	or which are	
		nly as to dried fruit in the natural st. or otherwise prepared or partially pre-		
NOTE 4	Exemption applies on not exceed 35 miles,	nly when the distance between point of , computed in accordance with the provi	origin and des- aions of Item 100.	
NOTE 5 covering the t a fertilizer.	Examption applies or ransportation that t	nly when shipper certifies on the shipp the shells or shell marl are being ship	ing document ped for use as	
3. Rates	in this tariff will	1 not apply to the transportation of th	11	¢4 Cc .u¢
requi Commodi Commodi Commodi and w Cover in be of sa mater Commodi porte custo store whice excee or co an in cert:	The use of and an ties when transports ssioner of the Call: ties which consist thich have been dona- timment, governmental whalf of said govern and commodities in co- ties which have been d from a retail store oners, or transports be or retail store w thes in the exclusive onsumption of retail dustrial or commerce	n sold at retail by a retail merchant, re or retail store warehouse to residen d from residences of retail customers t varehouses, and such transportation is p weight; further, that the merchandise is customers and is not for use in the fu- tial enterprise; and provided that the document for each delivery that the mer-	mit from the stional Defense ed States acting for or insportation mential and trans- nces of retail to retail performed in shipment is for the use wrtherance of retailer shall	
	((Continued in Item 42)		وسندر
	ain provisions on th sed Page 15-A.	his page transferred from Twenty-fourth		
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MINIMUM RATE TARIFF Z

- A. J.

TWENTY-FOURTH AEVISED PAGE 15-A

