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Decision No. 85444

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application) of TRANS-BOX SYSTEMS, INC., a) corporation, for certificates of) public convenience and necessity) as an air freight forwarder of) general commodities between points) in the State of California.)

Application No. 56484 (Filed May 17, 1976 Amended August 4, 1976)

ORIGINAL

OPINION AND ORDER

Trans-Box Systems, Inc., a corporation, seeks a certificate of public convenience and necessity authorizing it to operate as a freight forwarder utilizing the lines of air common carriers, highway common carriers and passenger stage corporations in the transportation of property by aircraft between airports in Burbank, Los Angeles, Oakland, Sacramento, San Diego or San Francisco, on the one hand, and various points in California, on the other hand.

Applicant proposes to provide pickup and delivery service within 25 statute miles of the airports served in California. No collection or distribution service will be provided to or from any point more than 25 statute miles distant from any airport unless the service beyond is provided by a highway common carrier. In that regard it proposes to charge the shipper the highway common carrier rate for the beyond movement in addition to its charges for doorto-door service.

The basic operation contemplated by applicant as a freight forwarder is to consolidate freight for several shippers for movement by air. It is anticipated that there will be a greater movement of consolidated freight between the larger airports of Burbank, Los Angeles, Oakland, Sacramento, San Diego and San Francisco. Its rates will take into consideration the consolidation of freight between those volume points. Additionally, the air freight rates between those points in many instances are lower than the rates to

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Some of the smaller airports. As a result, and also because of the circumstances regarding the rates for service to points beyond 25 statute miles of an airport, the rates applicant proposes in some instances may be greater for shorter distances than for longer distances. Applicant requests that it be authorized to depart from the long- and short-haul provisions of Section 461.5 of the Public Utilities Code in that regard.

Financial statements appended to the application show that applicant has the financial ability to inaugurate and operate the proposed service.

The certificate of service indicates that copies of the application and amendment were mailed to various interested parties on or about August 4, 1976. The application and amendment were listed on the Commission's Daily Calendar of May 19, 1976, and August 5, 1976, respectively. No objection to the granting of the application, as amended, has been received.

In the circumstances, the Commission finds that: 1. Applicant has the experience and financial ability required to institute and maintain the proposed service.

2. Public convenience and necessity require the operation by applicant of the proposed service.

3. Departure from the long- and short-haul provisions in connection with the establishment of rates by applicant between its break-bulk terminal points and in connection with its door-to-door service is justified.

4. Applicant's proposed rates which provide for monthly charges and rates for the movement of individual envelopes are reasonable.

5. It can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.

6. A public hearing is not necessary.

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The Commission concludes that the application, as amended, should be granted.

Trans-Box Systems, Inc., is placed on notice that operative rights, as such, do not constitute a class of property which may be capitalized or used as an element of value in rate fixing for any amount of money in excess of that originally paid to the State as the consideration for the grant of such rights. Aside from their purely permissive aspect, such rights extend to the holder a full or partial monopoly of a class of business. This monopoly feature may be modified or canceled at any time by the State, which is not in any respect limited as to the number of rights which may be given.

IT IS ORDERED that:

1. A certificate of public convenience and necessity is granted to Trans-Box Systems, Inc., a corporation, authorizing it to operate as a freight forwarder as defined in Section 220 of the Public Utilities Code as more particularly set forth in Appendix A of this decision.

2. In providing service pursuant to the authority granted by this order, applicant shall comply with and observe the following regulations. Failure so to do may result in a cancellation of the authority.

- (a) Within thirty days after the effective date of this order, applicant shall file a written acceptance of the certificate granted.
- (b) Within one hundred twenty days after the effective date of this order, applicant shall establish the authorized service and file tariffs, in triplicate, in the Commission's office.
- (c) The tariff filings shall be made effective not earlier than thirty days after the effective date of this order on not less than thirty days' notice to the Commission

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and the public, and the effective date of the tariff filings shall be concurrent with the establishment of the authorized service.

- (d) The tariff filings made pursuant to this order shall comply with the regulations governing the construction and filing of tariffs set forth in the Commission's General Order 117-Series.
- (e) Applicant shall file with the Commission, on or before March 31 of each year, an annual report of its operations in such form, content, and number of copies as the Commission, from time to time, shall prescribe.
- (f) Applicant shall comply with the requirements of the Commission's General Order 84-Series for the transportation of collect on delivery shipments. If applicant elects not to transport collect on delivery shipments, it shall make the appropriate tariff filings required by the General Order.
- (2) Applicant shall comply with the requirements of the Commission's General Order 100-Series and the safety rules administered by the California Highway Patrol if applicant intends to operate a motor vehicle under this authority.

3. In the establishment of rates for transportation service as a freight forwarder, Trans-Box Systems, Inc., is authorized to establish and maintain lesser rates for a longer distance for the transportation of property between its major consolidation terminal points at Burbank, Los Angeles, Oakland, Sacramento, San Diego and San Francisco than for the transportation of property for shorter distances to other points, and in the establishment and maintenance of rates to or from points within 25 statute miles of an airport as compared to points beyond 25 statute miles of an airport.

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The effective date of this order shall be twenty days after the date hereof.

Dated at San Francisco, California this $\frac{21}{20}$ day of September, 1976.

Preside ELLOTIS

Commissioners

Appendix A

TRANS-BOX SYSTEMS, INC. Original Page 1 (a corporation)

Trans-Box Systems, Inc., by the certificate of public convenience and necessity granted in the decision noted in the margin, is authorized to operate as a freight forwarder as defined in Section 220 of the Public Utilties Code, via the lines of common carriers and passenger stage corporations, subject to the following conditions:

Applicant shall not ship or arrange to ship any property 1. unless such property shall have transportation by aircraft between the following airports:

> Lockhead Air Terminal (Burbank) Los Angeles International Airport San Francisco International Airport Oakland International Airport Sacramento Airport San Diego Airport

on the one hand, and the following points served by air common carriers, on the other hand:

> Arcata Bakersfield Blythe Burbank Chico Crescent City El Centro Eureka Fresno Indio Laguna Beach Lake Tahoe Lancaster Long Beach

Los Angeles Marysville Merced Modesto Monterey Oakland Ontario Oxnard Palmdale Palm Springs Paso Robles Redding Riverside Sacramento

Salinas San Bernardino San Bernai San Diego San Francisco San Jose San Luis Obispo Santa Ana Santa Barbara Santa Maria Santa Rosa Stockton Ventura Visalia Yuba City

The underlying carrier used by Trans-Box Systems, Inc. 2. between airports shall be an air common carrier, except that in emergencies only, such as an airport being closed because of inclement weather, highway common carriers or passenger stage corporations may be used as underlying carriers to provide the transportation. Issued by California Public Utilities Commission. 86444 , Application 56484. Decision

Appendix A

TRANS-BOX SYSTEMS, INC. (a corporation)

3. No collection or distribution service shall be provided by Trans-Box Systems, Inc. to or from any point more than 25 statute miles distant from any airport served by it unless said service beyond said 25 statute miles is performed by a highway common carrier. As used herein "point" means any point within 25 statute miles of the city limits of any city in which is located an airport, or 25 statute miles of any airport located in an unincorporated area.

4. Trans-Box Systems, Inc. shall establish door-to-door rates for service between airports, including points within 25 statute miles thereof as defined in Paragraph 3 herein. On traffic moving to or from points beyond said 25-mile radius Trans-Box Systems, Inc. shall, in addition to said door-to-door rates, assess the lawful tarrif rates of any highway common carrier utilized to perform said beyond service.

5. Trans-Box Systems, Inc. shall not forward any shipments containing commodities prohibited by law from transportation by aircraft.

(END OF AFPENDIX A)

Issued by California Public Utilities Commission. Decision <u>86444</u>, Application 56484.