ALJ/rr/jn

Decision 84 07 015

And Related Matters.

JUL 5 1984

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Investigation for the purpose of considering and determining minimum rates for transportation of sand, rock, gravel, and related items in bulk, in dump truck equipment between points in California as provided in Minimum Rate Tariff 7-A and the revisions or reissues thereof.

Case 5437 Petition for Modification 321 (Filed March 20, 1984: amended June 6, 1984)

Case 9819 Petition for Modification 67 (Filed March 20, 1984)

Case 9820 Petition for Modification 23 (Filed March 20, 1984)

<u>O P I N I O N</u>

By these petitions, as amended, California Dump Truck Owners Association (CDTOA) requests increases in the rates and charges contained in Minimum Rate Tariffs (MRTs) 7-A, 17-A, and 20. These tariffs name rates for commodities transported in dump truck equipment.

Notice of filing of the petitions appeared in the Commission's Daily Transportation Calendar of March 28, 1984. No protest has been received.

Background

Rates presently stated in MRTs 7-A, 17-A, and 20 are based, in part, upon datum plane costs developed in Case (C.) 5437, Order Setting Hearing (OSH) 213 in 1971. By Decisions (D.) 82-10-028, 82-10-029 and 82-10-030 dated October 6, 1982 rates in these tariffs were increased to present levels. CDTOA had requested increases larger than we granted. We stated in those decisions that we would

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have authorized larger increases--approximating those requested--but for the poor state of the economy. We found that the increases requested, based upon a cost development methodology held reasonable in many prior dump truck proceedings, were accurate, and that rate increases based upon that methodology would be appropriate but for the greatly reduced level of economic activity besetting the construction industry. Therefore, increases of 5 percentage points were authorized based largely upon representative industry operating ratio data, rather than the traditional cost development methodology.

CDTOA now requests that the rates in these tariffs be increased to levels reflecting costs developed under the traditional offset methodology. The petitioner asserts that all economic indicators show that the recession which had severely affected the construction industry is no longer a factor, and that current rates are no longer reasonable when compared with updated costs developed in a manner consistent with past proceedings.

In Appendix A to Petition 321 CDTOA has furnished updated estimated costs for labor, as well as for vehicle running and vehicle fixed expenses. Labor costs have been modified to show contract and statutory changes as of January 1, 1984. Fuel expenses have been decreased to \$1.09 per gallon, as set forth in the Commission's Fuel and Oil Report dated November 1, 1983. Tire costs are those from Exhibit 2 in C.5437, Petition 314 (1981). Repair costs are those shown in C.5437, Pet. 307 (1979). Vehicle fixed costs are those contained in Commission Report 511-27, showing historical equipment investment costs through 1980.

Rates proposed by CDTOA based upon these newly developed costs represent increases ranging from 3.0% to 7.7% in the hourly rates named in Item 390 of MRT 7-A and between 6.0% (Northern Territory) to 8.0% (Southern Territory) in connection with distance rates named in Item 290.

- 2 -

Cost estimates furnished in connection with the petitioner's requests for increasing rates in MRT 17-A and MRT 20 have been calculated in a manner similar to those used in increasing MRT 7-A rates. These costs support rate increases of between 5% and 10% in MRT 17-A and 10% in MRT 20.

The petitioner has requested that increases granted be added to the amounts presently shown in the surcharge supplements, except in the case of the widely used hourly rates named in Item 390 of MRT 7-A, where it requests that all increases be folded into the rates.

The staff concurs with CDTOA's requests except for the increase of 10% sought in connection with the Los Angeles area zone rates for rock, sand, and gravel named in MRT 17-A. Staff recommended that this particular increase be held to 9%, and so indicated in its Advice of Participation, a copy of which was sent to the petitioner. CDTOA has agreed to this.

Findings of Fact

1. MRTs 7-A, 17-A, and 20 contain minimum rates for the transportation of commodities in dump truck equipment. MRT 7-A contains mainly hourly and distance rates. MRTs 17-A and 20 contain zone rates.

2. Rates in MRTs 7-A, 17-A and 20 were last generally adjusted by D.82-10-028, 82-10-029 and 82-10-030, respectively. Those rates became effective October 17, 1982. Increases greater than those ordered would have been granted but for the reduced level of economic activity occurring in the construction industry.

3. Economic indicators show that the recession formerly affecting the construction industry has ceased to be a factor.

4. Since the issuance of the decisions referred to in Finding 2 the dump truck transportation industry has continued to experience increased operating costs. These costs have been developed and measured by CDTOA using offset methodology found reasonable by the Commission.

- 3 -

5. Increases in rates are necessary for dump truck carriers to be able to earn reasonable levels of revenues under MRTs 7-A, 17-A, and 20.

6. The increases requested by CDTOA and discussed in this decision, except for the limit of 9% in MRT 17-A on rock, sand, and gravel rates applicable in the Los Angeles area, will result in reasonable rates for use by dump truck carriers in performing transportation under MRTs 7-A, 17-A and 20.

7. Due to the demonstrated need by dump truck carriers performing transportation services under rates in MRTs 7-A, 17-A, and 20 for rate relief, the effective date of this decision should be today.

Conclusions of Law

1. MRTs 7-A, 17-A, and 20 should be amended to conform to our findings above. These rates are just and reasonable.

2. MRTs 17-A and 20 should be amended by separate orders to avoid duplication of tariff distribution.

$O \underline{R} \underline{D} \underline{E} \underline{R}$

IT IS ORDERED that:

1. MRT 7-A (Appendix B to D.82061, as amended) is further amended by incorporating the attached revised tariff pages listed in Appendix A, to become effective July 9, 1984.

2. Common carriers subject to the Public Utilities Act, to the extent that they are subject also to D.82061, as amended, are directed to establish in their tariffs the increases necessary to conform with further adjustments ordered by this decision.

3. Tariff publications required to be made by common carriers as a result of this order shall be filed not earlier than the effective date of this order and may be made effective not earlier than the effective date of the tariff pages attached.

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4. Common carriers, in establishing and maintaining the rates authorized by this order, are authorized to depart from the provisions of PU Code § 461.5 to the extent necessary to adjust long- and shorthaul departures now maintained under outstanding authorizations; such outstanding authorizations are modified to the extent necessary to comply with this order; and schedules containing the rates published under this authority shall make reference to the prior orders authorizing long- and short-haul departures and to this order.

5. In all other respects, D.82061, as amended, shall remain in full force and effect.

6. The Executive Director shall serve a copy of this decision on every common carrier, or such carriers' authorized tariff publishing agents, performing transportation services subject to MRT 7-A.

7. The Executive Director shall serve a copy of the tariff amendments on each subscriber to MRT 7-A.

8. Petition for Modification 321 in Case 5437, as amended, is granted to the extent set forth above.

This order is effective today.

Dated JUL 51984 , at San Francisco, California.

LEONARD M. GRIMES, JR. President VICTOR CALVO PRISCILLA C. GREW DONALD VIAL WILLIAM T. BAGLEY Commissioners

I CERTIFY THAT THIS DECISION WAS APPROVED 39. THE ABOVE COMMESSIONERS TODAY. 22 Goeph E. Bocovicz, Milk

- 6 -

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APPENDIX A

LIST OF SUPPLEMENT AND REVISED PAGES TO MINIMUM RATE TARIFF 7-A

> SUPPLEMENT 22 THIRD REVISED TITLE PAGE FIRST REVISED PAGE 1 SEVENTH REVISED PAGE 6 SEVENTH REVISED PAGE 7 ELEVENTH REVISED PAGE 40 ELEVENTH REVISED PAGE 41

> > (END OF APPENDIX A)

SURCHARGE SUPPLEMENT

SUPPLEMENT 22

(Cancels Supplement 21) (Supplements 9 and 22 Contain All Changes)

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MINIMUM RATE TARIFF 7-A

MAMINC

. MINIMUM RATES AND RULES FOR THE TRANSPORTATION OF PROPERTY IN DUMP TRUCK EQUIPMENT BETWEEN POINTS IN CALIFORNIA

BY

HICHDAY CONTRACT CARRIERS ACRICULTURAL CARRIERS AND DUMP TRUCK CARRIERS

Decision No.

EFFECTIVE JUL 9 - 1984

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Issued by the PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA State Building, Civic Center San Francisco, California 94102

84 67 615

• APPLICATION OF SURCHARGE

Except as otherwise provided, compute the amount of charges in accordance with the rates and rules of this tariff and increase the amount so computed as follows: (See Exception)

- By thirty and one-half (30-1/2) percent on charges computed at rates provided in Items 290, 300, 310, 320, 325, 330, and 340 for Southern Territory; and Items 480 and 490;
- By twenty-eight and one-half (28-1/2) percent on charges computed at rates provided in Items 290, 300, 310, 320, 325, 330, and 340 for Northern Territory; and Items 530, 540, 550 and 560;
- By mineteen (19) percent on charges computed at Column 0 rates set forth in Item 400;
- 4. By twenty and three-quarters (20-3/4) percent on charges computed at Column P rates set forth in Item 400; and
- 5. By twenty-two and one-half (22-1/2) percent on all other rates and charges.

For purposes of disposing of fractions under provisions hereof, fractions of less than one-half (1/2) cent shall be dropped and fractions of one-half (1/2) cent or greater shall be increased to the next higher whole cent.

FXCFPTION: The surcharge herein shall not apply to:

- 1. Item 90 Accessorial charges;
- Item 100 (Reilhead-to-railhead charges only);
- 3. Item 120 Bridge and Ferry Tolls;

4. Item 260 - Additional charge for service.

5. Item 390 - Hourly rates.

THE END

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o Increase, Decision No.

THIRD REVISED TITLE PAGE CANCELS SECOND REVISED TITLE PAGE

XINIMUM RATE TAXETY 7-A

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MINIMUM RATES AND RULES

TOR THE

TRANSPORTATION OF PROPERTY IN DUMP TRUCK

EQUIPMENT BETWEEN POINTS IN CALIFORNIA

BY

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HIGHNAY CONTRACT CARRIERS

ACRECOLTURAL CARRIERS

AND

DUMP TRUCK CARREERS

The original tariff contains rates and rules established in Decision No. 82061 in Case No. 5437. Changes contained in subsequent orders will be made by reissuing the pages on which the changes occur or by issuing supplements showing the corrected items.

**Eliminated, Decision No.

84 07 015

JUL 9 - 1984

CFTZCTIVE (Original Tariff Effective January 19, 1974)

Correction

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Issued by the PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA State Building, Civic Center San Francisco, California 94102 , MINIMUM RATE TARIFF 7-A

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FIRST REVISED PAGE....1 CANCELS ORIGINAL PAGE.....1

CORRECTION NUMBER CHECKING SHEET

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2

THIS TARIFF IS ISSUED IN LOOSE-LEAF FORM. CORRECTION NUMBERS APPEARING ON ALL ADDED AND REVISED PAGES WILL BE SHOWN CONSECUTIVELY IN THE LOWER LEFT-HAND CORNER. THESE CORRECTION NUMBERS SHOULD BE CHECKED BELOW ON THIS CHECK SHEET BEFORE PAGES ARE FILED IN TARIFF.

			CORR	ECTION NUMBER	S		
	351	406	461	516	571 572	626	681
	351 352	407	462	517	572	627	682
	353	408	463	518	573	628	683
	354	409	464	519	574	629	684
	355	410	465	520	575	630	685
	356 357 358 359	411	466	521	575 576 577	631	· 686 ·
	357	412	467	522	577	632	687
	358	413	468	523	578	633	688
	359	414 415	469 470	524 525	579	634	689 690
	360 361	415	471	526	580 581	635 636	691
	367	417	472	527	582	637	692
	362 363	418	473	528	583	638	693
	364	419	474	529	584	639	694
	365	419 420	475	530	585	640	694 695
	366	421	476	531	586	641	696
	367	422	477	532	587	642	697
	367 368	423	478	533	588	643	698
	369 370	424	479	534	589	644	699
	370	425	480	535	590	645	700
	371	426	481	536	591 592	646	701 702
	371 372 373 374 375 376 377	427	482	537	592	647	702
	373	428	483	538	593	648	703
	374	429	484	539	594	649	704
	375	430	485	540	595	650	705
	3/0	431	486	541 542	596	651	706
	378	432 433	487 488	543	597 598	652 653	707 708
	370	434	489	545	599	654	708
	379 380	435	490	545	600	655	710
	381	436	491	546	601	656	711
	381 382	437	492	547	602	655 656 657	712
	383	438	493	548 '	603	658	713
	383 384	439	494	549	604	659	714
	385	440	495	550	605	660	715
	385 386	441	496	551	606	661	716
	387	442	497	552	607	662	717 718
	388	443	498	553	· 608	663	718
	389	444	499 500	554	609	664	719
	387 388 389 390	445	500	555	610	665	719 720 721 722
	391	446	501	556	611	666	721
	392	447	502	557	612	667	722
	393	448	503	558	613	668	723
	394	449	504	559	614	669	724
	395 396	450 451	505 506	560 561	615 616	670 671	725 726
	397	451	507	562	617	672	727
	398	452	508	563	618	673	728
	399	454	509	564	619	674	729
	400	455	510	565	620	675	730
	401	456	511	566	621	676	731
	402	457	512	567	622	677	732
	403	458	513	568	623	678	733
	404	459	514	569	624	679	734
	405	460	515	570	625	680	735
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SEVENTH REVISED PACE 6

CANCELS SIXTH REVISED PACE......6

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SECTION 1RULES	ITEM
DEFINITION OF TECHNICAL TERMS	
BATCHING PLANT means an installation (structure and appurtenant storage area) at which the ingredients for the production of concrete are received, stored, weighed, batched and subsequently transported therefrom.	
#CARXIER means a ** highway common carrier, a highway contract carrier, an agricultural carrier, or a dump truck carrier as defined in the Mighway Carriers' Act.	I
CONVERCIAL PRODUCING FLANT means an installation (structure and appurtement storage area) at which rock, sand, and/or gravel are processed as to size and/or grade and placed in stockpiles or bunkers.	
COMPUSSION means the Public Dillities Commission of the State of California.	
COMMON CARRIER RATE means any intrastate rate or rates of any common carrier or common carriers, as defined in the Public Utilities Act, leviully on file with the Commission and in effect at time of shipment.	
CONSIGNEE means the person, fixm or corporation to whom the property is to be physically delivered by the carrier.	
CONSIGNOR means the person, firm or corporation from whom the property was physically received by the carrier for transportation.	
DERTOR means the person(s) and/or corporation(s) obligated to pay a freight charge of a carrier. It also includes an overlying carrier utilizing service(s) of an underlying carrier.	
DISTANCE TABLE means Distance Table 8 issued by the Commission.	ĺ
DISTRIBUTING YARD means an area for storage of rock, sand, gravel, or cold road oil mixture (commonly called "plant mix") in plas, bins, silos or bunkers.	
DXY MIXTURES OF SAND, AND/OR CRAVEL AND/OR CRUSHED STONE (WITH OR WITHOUT CEPENT) IN BATCHES means a shipment of said mixture transported in dump truck equipment provided with one or more batch gates permitting the loading and unloading of a portion or portions of the shipment separately from the other portion or portions of the shipment.	ø10
DUPP TRUCK EQUIPPENT means any motor vehicle (including component trailing equip- ment) as defined in the Highway Carriers' Act, which discharges its load by gravity either (a) in conjunction with mechanical or pneumatic (induction of air used to speed gravitation) means that are an integral part of the vehicle, or (b) by opening all or a portion of the bottom, sides or end, or (c) by combination of (a) and (b). It does not include a motor vehicle engaged in the transportation of concrete mechanically mixed in transit or equipment which is unloaded by air pressure in defiance of gravity.	
EARTH includes dirt, loam, silt or soil, individually or in any combination. It also includes miscellaneous material such as stone, rock, tree stumps, and broken concrete in combination with earth when such material does not exceed 50 percent of the total volume of the shipment.	
TREIGHT CHARGE means a charge which applies pursuant to provisions of this tariff for any service(s) performed by a carrier.	
BOT PLANT means a fixed installation for the heating of road oil or asphalt and the mixing of such heated oil or asphalt with rock, sand and any other indredients to produce cold road oil mixture ("plant mix") or asphaltic concrete ("hot stuff").	
NULIMUM ALLOWED LOAD means the maximum total gross weight with load in pounds permitted under the provisions of Section 35551 of the California Vehicle Code, based on a distance between the first and last axles of 56 feet or over.	
(Continued) 6 Charge)	
* Zliminated) Decision No. Or CI VIJ	
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MINIMUM RATE TARIFF 7-A

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SEVENTH REVISED PAGE....7 CANCELS SIXTH REVISED PAGE.....7

ITEM

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SECTION 1--RULES (Continued)

DEFINITION OF TECHNICAL TERMS (Continued)

OVERLYING CARRIER (PRINCIPAL CARRIER) means a carrier which contracts with a shipper to provide transportation service for the latter, but which carrier in turn employs another carrier, known as the Underlying Carrier (independent-contractor subhauler), to perform that service. (See Note.)

NOTE.--The term "Overlying Carrier" also includes an underlying carrier which employs another carrier to perform transportation service.

POINT OF DESTINATION means the precise location at which a shipment is tendered for physical delivery into the custody of the consignee or his agent. It includes all locations within 300 feet of the point at which physical delivery of said shipment is initiated.

POINT OF ORIGIN means the precise location at which a shipment is physically delivered by the consignor or his agent into the custody of the carrier for transportation. Except for transportation subject to paragraph (1) of Item 150, all points within a single commercial producing plant shall be considered as one point of origin. A single commercial producing plant shall include only contiguous property which shall not be deemed separate if intersected by a public street or streets.

RAILHEAD means a point at which facilities are maintained for the loading of property into or upon, or the unloading of property from rail cars or vessels. It also includes truck loading facilities of plants or industries located at such rail or vessel loading or unloading point.

RATE includes charge, and also the ratings, minimum weight, rules governing, and the accessorial charges applying in connection therewith.

SAME TRANSPORTATION means transportation of the same kind and quantity of property and subject to the same limitations, conditions and privileges, although not necessarily transported in an identical type of equipment.

SEWAGE DISPOSAL PLANT means a fixed installation in which filtering rock is used for getting rid of sewage.

SHIPMENT means a quantity of freight tendered by one consignor on one shipping document at one point of origin for one consignee at one point of destination to be transported at one time in one unit of equipment. (See also exceptions in rule and definition for multiple lot shipment). (1) Shipment does not include the unit of equipment utilized to transport property for which rates are provided in this tariff, nor any trailer, semitrailer or dolly when moved empty in connection with transportation of such commodities (See also exceptions in rule and definition for multiple lot shipment).

SHIPPER means the person, firm or corporation (other than a carrier) who arranges with the carrier for the transportation of the property.

TEAM TRACK means a point at which property may be loaded into or upon, or unloaded from rail cars by the public generally.

(Continued)

No change on this page, Decision No.

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EFFECTIVE JUL 9 - 1984

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

Correction

ELEVENTH REVISED PACE 40 CANCELS TENTH REVISED PACE.....40

MINIMUM RATE TARIFF 7-A

SECTION 3--HOURLY RATES (Continued) In Cents Per Hour

ITEM

COMMODITIES, as described in Items 30, 40 and 60

Number of	HUOH	FROM: Points of Origin in					
Axles Per Onit of Equipment	D M N	Northern (See Items	Territory 160 and 380)	Southern Territory (See Items 160 and 380)			
		Northern_Region	San Francisco Bay Area Region	Southern Region	San Diego Region		
	м	3700	4200	4000	4200	[
2.	•	5000	5900	5500	5600		
	P	4200	4900	4500	4600		
	M	4150	4700	4500	4500		
3	0	5500	6400	6000	6300	ø 39	
	P	4800	5400	5100	5500	33	
	M	430.0	4800	4800	4800		
4	0	5600	6500	6500	6500		
	P	4900	5500	5500	5500		
	M	4690	5100	5050	5100		
5	•	6000	6800	6600	6800		
or more	2	5300	5900	5700	5800	1	

(1) See Item 410.

¢ Change) Decision No.

84 07 015

EFFECTIVE TUL 9 - 1984

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

Correction

ELEVENTH REVISED PACE....41 CANCELS TENTH REVISED PAGE......41

MINIMUM RATE TARIFF 7-A

SECTION 3--HOURLY RATES (Continued) In Cents Per Hour

COMMODITY, viz.:

Debris: From demolition of buildings and structures.

For Application of Rates see Notes 1 and 2.

Level Capacity of Dump Truck Body In Cubic Yards (See Note 1)		Northern Territory (See Item 160)			Kern and San Luis Obispo Counties'			Southern Territory (See Item 160) Except Kern and
Over	But Not Over	(1) Columns		005 	(1) Columns M O P		San Luis Obispo Counties	
0	6	2661	3810	3205	2447	3412	2930	2348
6	6 7	2774	3866	3322	2539	3504	3023	2435
0 6 7	8	2886	3992	3442	2630	3595	3114	2518
. 8	9	2997 .	4120	3558	2723	3687	3204	2599
9	10	3109	4246	3678	2815	3780	3296	2684
10	11	3221	4371	3795	2906	3869	3388	2767
11	12	3287	4438	3862	2970	3934	3453	2830
12	13	3352	4504	3929	3036	3997	3521	2895
13	14	3421	4570	3996	3103	4058	3587	2958
14	15	3485	4636	4062	3167	4122	3654	3022
15	16	3554	4697	4127	3231	4185	3719	3086
16	17	3602	4754	4179	3281	4248	3773	3149
17	18	3649	4806	4229	3330	4309	3826	3214
18	19	3699	4858	4279	3381	4369	3883	3277
19	20	3747	4907	4330	3429	4431	3937	3342
20	21	3796	49 60	4379	34 80	4492	3992	3394
21	22	3831	4995	4413	3521	4543	4037	3457
22	23	3864	5027	4448	3563	4591	4082	3520
23	24	3899	5062	4482	3604	4642	4129	3581
24	25	3933	5095	4514	3647	4691	4174	3645
25	26	3966	5127	4547	3688	4743	4221	3706
26	(2)	30	29	30	30	30	30	46 .

 See Item 410.
Add to the rate for 26 cubic yard capacity, the amount shown opposite this reference mark for each additional cubic yard or fraction thereof.

NOTE 1.--Level capacity of dump truck body means the cubical content of the body (including the bodies of all trailers, or semitrailers in the unit of equipment) in cubic yards calculated by multiplying the inside length by the average inside width and the average inside height of the sides of the body, including temporary side boards and end boards, if such boards are used, with no allowance for the crown of the load or for low headboard or low tailgate.

In the case of a dump truck body not constructed for use of a tailgate (such as the so-called "rock body"), the inside length shall be deemed to mean the average of the measurement along the top of the sides from the inside of the headboard to the point of the angle where the sides are diverted downward to meet the floor, and the measurement along the floor from the inside of the headboard to the end of the body.

NOTE 2 .-- In Dol Norte, Humboldt, Lassen, Modoc, Shasta, Siskiyou, Tehama and Trinity Counties, Subcolumn "P" rates shall also apply for all time, except that provided for in Subcolumn "O", during which one driver with one unit of equipment is engaged for service for one shipper in excess of 8 hours in any one shift.

84 07 015 No change on this page, Decision No.

> EFFECTIVE JUL 9 - 108%

ISSUED BY THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA, SAN FRANCISCO, CALIFORNIA.

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ITEM

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7. The Executive Director shall serve a copy of the tariff amendments on each subscriber to MRT 7-A.

8. Petition 321, as amonded, is granted to the extent set forth above.

This order is effective foday.

Dated ______. at San Francisco. California.