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### Decision 92-05-009 May 8, 1992

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of First Federated Communications, Inc., a California Corporation, for a Certificate of Public Convenience and Necessity to Provide InterLATA Telecommunications Services Within the State of California.

Application 92-02-038 (Filed February 20, 1992)

#### <u>OPINION</u>

First Federated Communications, Inc. (applicant), a California corporation, seeks a certificate of public convenience and necessity to provide interLATA long distance telephone services between points within California.

Applicant alleges that since 1990, it has acted as an agent of AT&T (U-5002-C) and has marketed the long distance services of AT&T. Upon certification, applicant will operate as a nondominant interexchange carrier offering interLATA long distance telephone service on a statewide basis to its subscribers using leased facilities. Applicant will resell the switched services of other carriers in a fashion sometimes referred to as "switchless resale." Applicant will not construct or extend any existing facilities in California to implement or provide the service for which it seeks authority. After applicant receives operating authority, it will offer its service through resale arrangements with U.S. Sprint (U-5112-C). In the unlikely event that it is required to interrupt service to its customers, U.S. Sprint will provide these customers with service without interruption. Applicant will initially provide standard MTS/WATS-like services, and its proposed marketing area includes, generally, Southern California.

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Applicant is managed by Erik Amato and Steven Maxwell. Applicant states that Amato has many years of experience in telecommunications sales, management, training, and marketing. Maxwell also brings to applicant several years of telecommunications management, marketing, and sales experience.

In satisfaction of this Commission's \$78,750 financial requirement for switchless resellers, applicant submits its most recent balance sheet demonstrating access to cash assets of \$49,280 and an irrevocable guarantee by William Vogt for \$29,470 together with Vogt's personal financial statement indicating his ability to satisfy this guarantee.

Applicant submits that the public convenience and necessity require Commission approval of its application because:

- 1. Applicant's proposed intrastate services are designed to meet the long distance telephone service needs of subscribers and permit subscribers to realize cost savings in communications services;
- Applicant's proposed service will use existing communications facilities more efficiently while providing subscribers with cost advantages; and
- 3. Commission approval of the instant application will reaffirm the principle of competition in the intrastate communications market and benefit California telephone users.

Applicant requests authority to deviate on an ongoing basis from the following provisions of General Order 96-A that the Commission has granted to other interexchange carriers:

- Paragraph II.C(1)(b) which requires consecutive sheet numbering and prohibits the reuse of sheet numbers, and
- 2. Paragraph II.C(4) which requires that a separate sheet or series of sheets should be used for each rule.

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Applicant requests partial exemption from Rule 18(b) of the Commission's Rules of Practice and Procedure to the extent that this Rule requires service on cities and counties in the proposed service areas.

## Findings of Pact

1. Applicant served a copy of the application upon the telephone corporations with which it is likely to compete. Because applicant is not proposing any construction of facilities, service on cities and counties is not needed and is waived, pursuant to Rule 87.

2. A notice of the filing of the application appeared in the Daily Calendar on February 28, 1992.

3. No protests have been filed.

4. A hearing is not required.

5. Applicant has a minimum of \$78,750 in uncommitted cash or equivalent financial resources, as required by Decision (D.) 90-08-032, as modified by D.91-10-041.

6. Applicant has made a reasonable showing of technical expertise in telecommunications as required by D.90-08-032.

7. Applicant is technically and financially able to provide the proposed services.

8. Since no facilities are to be constructed, it can be seen with certainty that the proposed operation will not have a significant effect upon the environment.

9. Public convenience and necessity require the service to be offered by applicant.

Conclusions of Law

1. Applicant is a telephone corporation operating as a telecommunication service supplier.

2. Applicant is subject to:

a. The current surcharge applicable to service rates of intraLATA toll and intrastate interLATA toll to fund Universal Lifeline Telephone Service (Public Utilities (PU) Code § 879; Resolution T-14400);

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- b. The current 0.3% surcharge on gross intrastate interLATA revenues to fund Telecommunications Devices for the Deaf (PU Code § 2881; Resolution T-13061); and,
- c. The user fee provided in PU Code §§ 431-435, which is 0.1% of gross intrastate revenue for the 1991-92 fiscal year (Resolution M-4757).

3. The application should be granted to the extent set forth below.

4. Because of the public interest in competitive interLATA service, the following order should be effective immediately.

The State may grant any number of operative rights and may cancel or modify the monopoly feature of those rights at any time.

### ORDER

#### IT IS ORDERED that:

1. A certificate of public convenience and necessity is granted to First Federated Communications, Inc. (applicant) to operate as a reseller of the interLATA telecommunication service offered by communication common carriers in California, subject to the following conditions:

- a. Applicant shall offer and provide its services only on an interLATA basis;
- b. Applicant shall not provide intraLATA services;
- c. Applicant shall not hold out to the public that it has authority to provide, or that it does provide, intraLATA services; and
- d. Applicant shall advise its subscribers that they should place their intraLATA calls over the facilities of the local exchange company.

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2. To the extent that applicant requests authority to provide intraLATA telecommunication service, it is denied.

3. Within 30 days after this order is effective, applicant shall file a written acceptance of the certificate granted in this proceeding.

4. a. Applicant is authorized to file with this Commission, 5 days after the effective date of this order, tariff schedules for the provision of interLATA service. Applicant may not offer service until tariffs are on file. Applicant's initial filing shall be made in accordance with General Order (GO) 96-A, excluding Sections IV, V, and VI, and shall be effective not less than 1 day after filing.

b. Applicant is a nondominant interexchange carrier (NDIEC). The effectiveness of its future tariffs is subject to the schedules set forth in Ordering Paragraph 5 of Decision (D.) 90-08-032, as modified by D.91-12-013:

- \*5. All NDIECs are hereby placed on notice that their California tariff filings will be processed in accordance with the following effectiveness schedule:
  - "a. Inclusion of FCC-approved rates for interstate services in California public utilities tariff schedules shall become effective on one (1) day's notice.
  - "b. Uniform rate reductions for existing services shall become effective on five (5) days' notice.
  - "c. Uniform rate increases, except for minor rate increases, for existing services shall become effective on thirty (30) days' notice, and shall require bill inserts, a message on the bill itself, or first class mail notice to customers of the pending increased rates.
  - \*d. Uniform minor rate increases, as defined in D.90-11-029 for existing

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services shall become effective on not less than 5 working days' notice, and shall require bill inserts or a notice on the bill itself to inform customers of the increased rates.

- \*e. Advice letter filings for new services and for all other types of tariff revisions, except changes in text not affecting rates or relocations of text in the tariff schedules, shall become effective on forty (40) days' notice.
- "f. Advice letter filings merely revising the text or location of text material which do not cause an increase in any rate or charge shall become effective on not less than five (5) days' notice."

5. Applicant may deviate from the following provisions of GO 96-A: (a) paragraph II.C.(1)(b), which requires consecutive sheet numbering and prohibits the reuse of sheet numbers, and (b) paragraph II.C.(4), which requires that "a separate sheet or series of sheets should be used for each rule." Tariff filings incorporating these deviations shall be subject to the approval of the Commission Advisory and Compliance Division's (CACD) Telecommunications Branch. Tariff filings shall reflect all fees and surcharges to which applicant is subject, as reflected in Conclusion of Law 2.

6. Applicant shall file as part of its individual tariff, after the effective date of this order and consistent with Ordering Paragraph 4, a service area map.

7. Applicant shall notify this Commission in writing of the date service is first rendered to the public within 5 days after service begins.

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8. Applicant shall keep its books and records in accordance with the Uniform System of Accounts specified in Part 32 of the Federal Communications Commission rules.

9. Applicant shall file an annual report, in compliance with GO 104-A, on a calendar-year basis using the information request form developed by the CACD Auditing and Compliance Branch and contained in Attachment A.

10. The certificate granted and the authority to render service under the rates, charges, and rules authorized will expire if not exercised within 12 months after the effective date of this order.

11. Applicant shall send a copy of this decision to concerned local permitting agencies not later than 30 days from today.

12. The corporate identification number assigned to applicant is U-5269-C which shall be included in the caption of all original filings with this Commission, and in the titles of other pleadings filed in existing cases.

13. Within 60 days of the effective date of this order, applicant shall comply with Public Utilities (PU) Code § 708, Employee Identification Cards, and notify the Chief of CACD's Telecommunications Branch in writing of its compliance.

14. Applicant is exempted from the provisions of PU Code \$\$ 816-830.

The application is granted, as set forth above.
This order is effective today.

Dated May 8, 1992, at San Francisco, California.

DANIEL Wm. FESSLER President JOHN B. OHANIAN PATRICIA M. ECKERT NORMAN D. SHUMWAY Commissioners I CERTIFY THAT THIS DECISION WAS APPROVED BY THE ABOVE COMMISSIONERS TODAY

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## TO: ALL INTEREXCHANGE TELEPHONE UTILITIES

Article 5 of the Public Utilities Code grants authority to the California Public Utilities Commission to require all public utilities doing business in California to file reports as specified by the Commission on the utilities' California operations.

A specific annual report form has not yet been prescribed for the California interexchange telephone utilities. However, you are hereby directed to submit an original and two copies of the information requested in Attachment A no later than March 31st of the year following the calendar year for which the annual report is submitted.

Address your report to:

California Public Utilities Commission Auditing and Compliance Branch, Room 3251 505 Van Ness Avenue San Francisco, CA 94102-3298

Failure to file this information on time may result in a penalty as provided for in §§ 2107 and 2108 of the Public Utilities Code.

If you have any question concerning this matter, please call (415) 703-1961.

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### ATTACHMENT A

Information Requested of California Interexchange Telephone Utilities.

To be filed with the California Public Utilities Commission, 505 Van Ness Avenue, Room 3251, San Francisco, CA 94102-3298, no later than March 31st of the year following the calendar year for which the annual report is submitted.

- 1. Exact legal name and U # of reporting utility.
- 2. Address.
- 3. Name, title, address, and telephone number of the person to be contacted concerning the reported information.
- Name and title of the officer having custody of the general books of account and the address of the office where such books are kept.
- 5. Type of organization (e.g., corporation, partnership, sole proprietorship, etc.).

If incorporated, specify:

- a. Date of filing articles of incorporation with the Secretary of State.
- b. State in which incorporated.
- 6. Commission decision number granting operating authority and the date of that decision.
- 7. Date operations were begun.
- 8. Description of other business activities in which the utility is engaged.
- 9. A list of all affiliated companies and their relationship to the utility. State if affiliate is a:
  - a. Regulated public utility.
  - b. Publicly held corporation.
- 10. Balance sheet as of December 31st of the year for which information is submitted.
- 11. Income statement for California operations for the calendar year for which information is submitted.

(END OF ATTACHMENT A)