CACD/RHG

#### Decision 92-05-063 May 20, 1992

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of ) THE WASHINGTON WATER POWER COMPANY ) U-907-G, for an Order authorizing the) issuance and sale of up to and ) including 1,500,000 shares of Common ) Stock, no par value, under a Periodic) Offering Program.



#### <u>OPINION</u>

#### Summary of Decision

This decision grants The Washington Water Power Company's (WWPC) request for authority to issue and sell 1,500,000 shares of common stock and attached preferred share purchase rights (Common Stock), no par value, under a Periodic Offering Program, as described in Application 92-01-033 (Application). The Common Stock will be issued from time to time during the next two years. This authority is granted under California Public Utilities Code (PU Code) §§816 through 830.

WWPC will seek the necessary regulatory commission approvals in Washington, Idaho, and Oregon for the issuance of this Common Stock.

Notice of the filing of the Application appeared on the Commission's Daily Calendar of January 27, 1992. No protests have been received.

#### Background

WWPC, a public utility based in Spokane, Washington, is engaged in the generation, transmission, distribution, and sale of electric energy to residential, commercial, and industrial customers in Eastern Washington and Northern Idaho, and at wholesale to public utilities, municipalities and others. WWPC distributes natural gas to residential, commercial, and industrial

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customers in Eastern Washington, Northern Idaho, Central and Southwest Oregon, and South Lake Tahoe, California.

For the eleven months ended November 30, 1991, WWPC reported it generated total operating revenues of 433,593,000 and net income of 60,438,000 shown as part of Exhibit B(h)-ii to the application.

Also shown as part of Exhibit B(h)-i is WWPC's Balance Sheet as of November 30, 1991, which is summarized below:

Assets	Amount	
Net Utility Plant Other Property and Investments Current Assets Deferred Charges	\$1,140,493,000 204,118,000 57,046,000 58,065,000	
Total	\$1,459,723,000	
Liabilities and Equity	Amount	
Common Equity Preferred Stock Long-Term Debt Current Liabilities Deferred Credits	\$ 514,575,000 125,000,000 613,189,000 96,814,000 	
Total	\$1,459,723,000	

#### Equity Financing

WWPC proposes to issue and sell up to and including 1,500,000 shares of Common Stock, no par value, under its Periodic Offering Program over the next two years when market conditions are optimum and financing requirements necessitate additional equity. WWPC will seek the necessary regulatory commission approvals in Washington, Idaho, and Oregon for the issuance of the 1,500,000 shares of Common Stoc.

WWPC will submit copies of the final prospectus filed with the Securities and Exchange Commission (SEC) in connection with this Periodic Offering Program to CACD within 15 days of execution.

### Description of Plan and Manner of Issuance

The stock will be sold on an agent basis. The price before agent commission will not be less than \$0.25 below the last sale price of WWPC's Common Stock as quoted in the Wall Street Journal on the business day immediately prior to the day of the sale and will also not be less than 125% of the book value of WWPC's Common Stock as of the last day of the most recently ended calendar quarter.

The shares will be sold by an exclusive sales agent, Goldman, Sachs & Company (Agent). The Agent's commission will not exceed \$0.25 per share.

On February 16, 1990, WWPC adopted a Rights Agreement whereby holders of common stock outstanding on March 2, 1990, or issued thereafter, were granted one preferred share purchase right (Right) on each outstanding share of common stock, as shown in Exhibit C(a) to Application (A.) 91-09-054, filed September 30, 1991. In 91-09-054 WWPC requested authority to issue and sell up to and including 750,000 shares of Common Stock, no par value, under a Periodic Offering Program; the Commission granted this request in part in Decision (D.) 91-10-031, dated October 23, 1991.

#### Exemption from Competitive Bidding

The breakdown of WWPC's total operating revenues for the year ended December 31, 1991, shown as part of Supplemental Exhibit I to the Application, is as follows:

Total Washington, Idaho & Montana	\$472,619,342
Oregon	8,755,170
California	3,700,150
Total Company Operating Revenues	\$485,074,662

As shown above, the revenue generated by WWPC in California is only \$3,700,150, or .76% of total operating revenues. The majority of WWPC's revenues are derived from Washington, Idaho, and Montana.

Rules adopted by this Commission in D.38614 dated January 15, 1946 in Case 4761, as amended by D.49941, D.75556 and D.81908 generally require California public utilities to obtain competitive bids for the purchase of their debt securities. The rules also authorize this Commission to grant exemptions from the competitive bidding requirements in response to the numerous changes which have occured in the financial markets since the adoption of the Competitive Bidding Rule. WWPC's California revenues when compared to the revenues generated from Washington, Idaho, and Montana, is not significant.

CACD has determined that because of the small size of WWPC's California operations, it should be exempted from the Competitive Bidding Rule. The Commission has considered CACD's recommendation and, finding it reasonable, will adopt it.

#### Construction Budget

A summary of WWPC's construction program for 1991 and 1992, included as Supplemental Exhibit A to WWPC's Application, is set forth below:

<u>Item</u>	Amount	
	<u> </u>	1992
	(Actual data)	
Electric:		
Production	\$ 18,773,000	\$ 26,083,000
Transmission and Distribution	26,955,000	34,511,000
General	8,955,000	8,066,000
Total Electric	\$ 54,683,000	\$ 68,660,000
Gası		
Washington/Idaho	\$ 13,212,000	\$ 12,528,000
Oregon/California *	73,743,000	7,370,000
Total Gas	\$ 86,955,000	\$ 19,898,000
Weatherization	\$ 1,611,000	\$ 17,482,000
Preliminary Survey and Investigation	2,228,000	109,000
Total	\$145,477,000	106,149,000

\* 1991 data includes acquisition of CP National properties in Oregon and South Lake Tahoe, CA.

CACD has reviewed the Application and WWPC's construction program budget. CACD concludes that the proposed financing is necessary for WWPC's construction requirements; however, WWPC is placed on notice, by this decision, that the Commission does not find that WWPC's construction budget is necessary or reasonable for ratemaking purposes. These are issues which are normally tested in general rate cases or rate base offset proceedings.

#### **Capitalization Ratios**

WWPC's capitalization ratios at November 30, 1991, recorded, and at November 30, 1991, pro forma after giving effect to the proposed second Periodic Offering Program of 1,500,000 shares of Common Stock, are as set forth below:

	Recorded		<u>Pro Forma</u>		
	Amount	Percentag	e	Amount	<u>Percentage</u>
Long-Term Debt Pref. Stock Common Stock Totals	 613,189,000 125,000,000 <u>514,575,000</u> ,252,764,000	$\begin{array}{r} 48.9\$\\ 10.0\$\\ \underline{41.1}\$\\ 100.0\$\end{array}$	\$ \$1	734,189,000* 150,000,000** <u>657,521,000</u> ** ,541,710,000	

- Includes \$11 million of Medium Term Notes, Series A, \$85 million of Medium Term Notes, Series B (the remaining \$65 million of the Series B shelf registration will be used to refinance previously issued debt), and \$25 million from the new California Debt Securities Shelf Application (remaining \$400 million is divided into \$200 million for refinancing previously issued debt and \$200 million for new Bank Lines of Credit replacing the current \$150 million Bank Lines of Credit).
- \*\* \$75 million of \$100 million shelf application will be used to redeem previously issued Preferred Stock (\$20 million shelf registration from March 1990 will be rolled into new \$100 million shelf application).

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\*\*\* Includes estimated \$5,590,000 from the Company's Employee Stock Purchase Plan, \$54,280,000 from the Company's Dividend Reinvestment Plan, \$11,993,000 from the Company's 401-K Investment Plan, the \$21,395,000 remaining from the first Periodic Offering Program of 750,000 shares, and the \$49,688,000 estimated het proceeds from the second Periodic Offering Program of 1,500,000 shares (using current market price of \$33.125 per share as of the close of business on 1-13-92).

All of WWPC's outstanding issues have been previously authorized by the utility commissions of the States of Washington, Idaho, and Oregon.

WWPC is placed on notice, by this decision, that the Commission does not find that the above capital ratios are necessary or reasonable for ratemaking purposes. These are issues which are normally tested in general rate cases or cost of capital proceedings.

#### Cash Requirements Porecast

WWPC's cash requirements forecast for 1991 and 1992 is summarized as follows:

<u>Components</u>	<u>1991 *</u> (Actual data)	1992
Funds Needed for Construction Expenditures	\$145,477,000	\$106,149,000
Funds Used or Required for Cash Dividends	67,810,000	69,192,000
Maturities of Long-Term Debt	8,842,000	45,000,000
Maturities of Medium-Term Debt	0	30,000,000
Preferred Stock Redemption	0	25,000,000
Total	\$222,129,000	\$275,341,000
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Estimated Cash Available from	120,623,000	133,833,000
Internal Sources		• • • • • •
Additional New Funds Required From Outside Sources	\$101,506.000	\$141,508,000

\* 1991 data includes acquisition of CP National properties in Oregon and South Lake Tahoe, CA.

CACD has analyzed WWPC's cash requirements forecast for 1991 and 1992, provided in WWPC's Supplemental Exhibit C, and has concluded that internally generated funds will only provide \$120,623,000 or 54.3% of WWPC's cash requirements for 1991 and \$133,833,000 or 48.6% in 1992. WWPC projects it will need funds from external sources amounting to \$141,508,000 in 1992. CACD concludes that the proposed issuance of WWPC Common Stock is necessary to help meet forecasted cash requirements which includes capital expenditures.

CACD has reviewed the application and has concluded that the proposed issuance of the Common Stock under the Periodic Offering Program is reasonable and that the authority should be granted. The Commission has considered CACD's recommendations and, finding them reasonable, will adopt them as stated above.

#### Use of Proceeds

WWPC states in Supplemental Exhibit I of the Application, that it estimates that the sale of the 1,500,000 shares of Common Stock will result in net proceeds of \$49,500,000 based on the current market price of WWPC's Common Stock on the New York Stock Exchange.

In the Application, WWPC proposes to use the funds for any or all of the following purposes: (1) the applicant's construction program, (2) the refunding of other securities of the applicant, and (3) to reimburse the treasury for funds previously expended for such purposes.

WWPC will submit copies of the final prospectus filed with the Securities and Exchange Commission (SEC) in connection with this Periodic Offering Program to CACD within 15 days of execution.

CACD recommends that the Commission grant the authority, absent a Prospectus, based on the stated use of proceeds as appearing on the Application. The Commission concurs and will adopt CACD's recommendation.

WWPC is placed on notice, by this decision, that the Prospectus for the 1,500,000 shares of Common Stock (no par value) must conform with the foregoing stated purposes.

<u>Findings of Fact</u>

1. WWPC, a Washington corporation, operates as a public utility subject to the jurisdiction of this Commission.

2. The proposed issuance of Common Stock would be for proper purposes, conforming with the provisions of PU Code §817.

3. WWPC has need for external funds for the purposes and reasons set forth in the Application.

4. The money, property, or labor to be procured, or paid for, by the proposed sale of WWPC's Common Stock is reasonable and required for the purposes specified in WWPC's Application.

5. WWPC is seeking the necessary regulatory commission approvals in Washington, Idaho, and Oregon for the issuance of the 1,500,000 shares of Common Stock.

6. WWPC's 1991 California revenue is only 0.76% of total operating revenues.

7. There is no known opposition to the Application and there is no reason to delay granting the authority requested.

### Conclusions of Law

1. A public hearing is not necessary.

2. The Application should be granted to the extent set forth in the order which follows.

3. The proposed security issue is for lawful purposes and the money, property, or labor to be obtained by it are required for these purposes. Proceeds from the Common Stock issue may not be charged to operating expenses or income.

4. The number of shares outstanding, the total par value of the shares, and the dividends paid do not determine allowable return on plant investment. This authorization is not a finding of the value of WWPC's stock or property, nor does it indicate the amounts to be included in ratemaking proceedings.

5. Because WWPC's California revenue is less than 1% of total revenues, it should be granted an exemption from the Competitive Bidding Rule.

6. WWPC will pay the fee in accordance with PU Code \$\$1904.1 and 1904.2(b).

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#### ORDER

#### IT IS ORDERED that:

1. On or after the effective date of this order, Washington Water Power Company (WWPC) may issue and sell up to and including 1,500,000 shares of its Common Stock, no par value, under a Periodic Offering Program over a two-year period.

2. WWPC shall apply the net proceeds from the sale of its Common Stock to the purposes set forth in this decision.

3. WWPC's proposed issuance and sale of Common Stock is exempted from the requirements of the Commission's Competitive Bidding Rule.

4. WWPC shall file with the Commission Advisory and Compliance Division (CACD) copies of its final Prospectus, pertaining to the Periodic Offering Program of the Common Stock authorized by this Order, within 15 days of execution. This Prospectus shall state the purposes set forth in this decision.

5. On or before the 25th day of each month, WWPC shall file the reports required by General Order Series 24.

6. WWPC shall submit an original and four copies of the Prospectus and the reports required by ordering paragraphs 3 and 4 to CACD with a transmittal letter stating the application and decision numbers. The Director of the CACD shall send the original and one copy of each report to the Docket Office for filing.

7. The Application is granted as set forth above.

8. The authority granted by this order to issue the Common Stock will become effective when WWPC pays \$755.17, the fee set forth by Public Utilities Code \$1904(b). In all other respects this order is effective today.

Dated May 20, 1992, at San Francisco, California.

DANIEL Wm. FESSLER President JOHN B. OHANIAN NORMAN D. SHUMWAY Commissioners

ULMAN, Exocutive Director

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