Decision 92-07-004 July 1, 1992

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of Transystems, Inc., doing business in California as Transport Newco, Inc., for authority to deviate from the rates, rules and regulations of Minimum Rate Tariff 7-A for the transportation of rock, sand, gravel and asphalt materials pursuant to Section 3666 of the Public Utilities Code.

Application 92-03-041 (Filed March 23, 1992).

OPINION

By this application Transystems, Inc. (applicant), doing business as Transport Newco, Inc., requests authority to deviate from the rates, rules and regulations of Minimum Rate Tariff (MRT) 7-A when performing transportation of rock, sand, gravel, and asphalt materials for Kaiser Sand & Gravel Company (Kaiser).

By Decision (D.)89-09-104, the Commission adopted a new three-tiered approach to the filing of requests for the expedited handling of deviations from dump truck minimum rates. Concurrently, we ordered that former deviation procedures set forth in Resolution TS-682 and Rules 42.1 and 42.2(b) of the Commission's Rules of Practice and Procedure (Rules) be superseded by the three new deviation methods. Nevertheless, there is consensus among the parties attending the current proceedings concerning dump truck regulation (Case (C.) 5437, Order Setting Hearing (OSH) 325, et al.) that in specialized circumstances, parties may file requests pursuant to Public Utilities (PU) Code § 3666 for authority to deviate from rates and rules in the Commission's minimum rate tariffs naming rates for the transportation of commodities in dump truck equipment, rather than observing those

expedited procedures available under D.89-09-104. This application is filed pursuant to Resolution TS-682, as well as under the provisions of PU Code \$ 3666.

We find that the expedited procedures adopted pursuant to D.89-09-104 are applicable insofar as they apply to the processing of deviation requests filed in accordance with those procedures; but that in special circumstances, such as those alleged in this application, the provisions of TS-682 apply.

The application was filed and consolidated with C.5437, OSH 325, and the two proceedings were to have been the subjects of evidentiary hearings on May 11, 1992. However, before the commencement of hearings on that date it became apparent that none of the parties intended to conduct cross-examination of applicant's witness. Therefore, the application may be processed by ex parte action without the need for the filing of a proposed decision under the provisions of PU Code § 311.

Applicant alleges that the following circumstances support its request:

- 1. Applicant functions as a "house" carrier for Kaiser, handling most of the tonnage from this shipper's Sonoma County facilities.
- 2. Applicant's fleet of equipment in Sonoma County is dedicated to Kaiser. This equipment is used exclusively in the performance of transportation services for this shipper. The transportation is akin to that of a proprietary trucking operation.
- 3. Kaiser works closely with applicant to insure that trucks are fully loaded whenever possible. It does this by radio communications links which enable contact with drivers in order to minimize empty miles.
- 4. The equipment has been designed to meet the transportation needs solely of Kaiser. It is lighter in weight than the equipment of most carriers because it does not have to be

used in a wide range of transportation circumstances. This permits payloads (depending upon product) of 28 tons or more.

- 5. All of applicant's drivers are employees, rather than independent subhaulers.
- 6. In rare circumstances, when subhaulers are needed to provide excess capacity in serving Kaiser, they are paid on the basis of minimum, rather than deviated rates.
- 7. Because of the integrated nature of this transportation with Kaiser's overall business, it is possible to realize efficiencies throughout the entire transportation operation. It is possible to reflect these efficiencies in the rates applicant proposes to assess. However, the three-tiered processes adopted by D.89-09-104 make this procedurally impossible because of a requirement that the specific origin and specific destination of each haul be named in the deviation application. When conducting the type of integrated transportation service described, it is not possible to know each destination location in advance, and to respond with an appropriate deviation request which becomes effective before the transportation is performed.

Applicant has submitted a copy of the California Highway Patrol's (CHP) acknowledgement of receipt of applicant's application and fee for a Biennial Inspection of Terminals (BIT inspection) at its Santa Rosa facility. Applicant received a "satisfactory" rating from the CHP. Applicant's Requestor Code number assigned by the Department of Motor Vehicles as part of its participation in the Pull Notice Program is A8400. Applicant has furnished a letter of support from Kaiser. Its balance sheet dated December 31, 1991 indicates total assets of \$8,821,085, and total equities of \$2,972,356.

Rates proposed will apply from Kaiser's facilities located in Sonoma County, to all Kaisers and Kaiser customer facilities located in Sonoma, Napa, Marin, Lake, Mendocino, Solano, and Humboldt Counties. They will apply on broad distance and

hourly bases, without particularity as to precise points of origin and destination.

Applicant proposes to assess hourly and distance rates 10% less than those applicable under MRT 7-A. It has submitted a cost study demonstrating that the proposed rates are justified in light of the costs portrayed in its study. The study includes hourly labor costs as well as vehicle fixed and running costs. Costs are those incurred by applicant. Most performance elements are brought forward from existing datum plane studies underlying rates in MRT 7-A. However, in connection with average payloads applicant's own experience has been substituted. In the case of insurance costs, premiums are based on a percentage of gross revenues; therefore, such costs are included in the development of indirect expenses.

The summaries of revenues and expenses included with the study indicate that applicant, in performing this transportation, will experience operating ratios, depending upon length of haul, ranging from 78% to 85% (in connection with the transportation of rock, sand, and gravel in bottom dump units); from 87% to 94.71% (in connection with the transportation of rock, sand, and gravel in transfer units); from 79% to 89% (in connection with the transportation of asphaltic concrete in bottom dump units); and from 85% to 99% (in connection with the transportation of asphaltic concrete in transfer units).

Notice of filing of the application appeared in the Commission's Daily Transportation Calendar. No objection has been received to the granting of the request. In the circumstances the application will be granted.

Findings of Pact

1. Applicant requests authority, pursuant to PU Code § 3666 and Resolution TS-682 to depart from the rates, rules, and regulations named in MRT 7-A.

- 2. D.89-09-104 adopted a three-tiered procedure for obtaining expedited deviations from rates in the Commission's minimum rate tariffs naming rates for commodities when transported in dump truck equipment.
- 3. In adopting the expedited three-tiered deviation procedure, the Commission in D.89-09-104 stated that the procedure superseded the provisions of Resolution TS-682 and Rules 42.1 and 42.2(b). However, that decision superseded the TS-682 resolution procedure and Rules 42.1 and 42.2(b) only in connection with applications filed pursuant to such expedited procedures, and did not foreclose applicants from prosecuting requests pursuant to PU Code § 3666 and Resolution TS-682 in connection with applications involving special circumstances such as those presented here.
- 4. The rates proposed by applicant are justified by the conditions and circumstances surrounding the transportation described in the application.

 Conclusions of Law 1997.
- 1. The application should be granted for a period of one year, as provided in PU Code § 3666.
- 2. Since there is an immediate opportunity for rate relief and there is no objection to the request, the effective date of this order should be today.

ORDER

IT IS ORDERED that:

1. Transystems, Inc. may depart from the provisions of Minimum Rate Tariff 7-A by assessing not less than the rates shown in Appendix A.

2. This authority shall expire one year after the effective date of this decision.

This order is effective today. Dated July 1, 1992, at San Francisco, California.

DANIEL Wm. FESSLER
President
JOHN B. OHANIAN
PATRICIA M. ECKERT
NORMAN D. SHUMWAY
Commissioners

I CERTIFY THAT THIS DECISION WAS APPROVED BY THE ABOVE COMMISSIONERS TODAY

NEAL J. SHULMAN, Executive Director

APPENDIX A

TRANSYSTEMS, INC.

Points of Origin: Pacilities of Kaiser Sand & Gravel Company in Sonoma County.

Points of
Destination: Pacilities of Kaiser Sand & Gravel Company and its
customers located in Sonoma, Napa, Marin, Lake,
Mendocino, Solano, and Humboldt Counties.

Conditions: Distances used in the determination of charges on hauls moving at distance rates will be determined in accordance with Item 150 of MRT 7-A. Hourly rates will be applied only when the shipper and the carrier execute a written agreement in accordance with Item 360 of MRT 7-A.

Commodities: Rock, Sand, Gravel, and Asphalt materials ("Hot Stuff" and "Plant Mix").

Applicable tariff: Minimum Rate Tariff 7-A.

Rates: See Attachment A, Parts A, B, and C hereto. Rates shown are plus all required surcharges in NRT 7-A. In all other respects, the provisions of NRT 7-A will apply.

Use of
Subhaulers: If independent contractor-subhaulers are used in the performance of this transportation, such carriers shall be paid not less than the applicable rates, including all applicable surcharges, shown in MRT 7-A.

ATTACHMENT A

For each additional 10 miles or

fraction, add

⁽¹⁾ Plus all required surcharges in MRT 7-A.

ATTACHMENT A

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name of a large	halt Materia	il as describe	 	300, MRT 7-A

	PART B	- Asphalt Material as o	L	100		
MIES		RATE (1) (a)	MILES		RATE (1) (a)	
Over	Not Over	RAID (2) (C)	Over	Not Over		
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5 6 7 8 9	6 7 8 9	122 132 141 151 161	45 46 47 48 49	46 47 48 49 50	466 474 481 489 498	
10 11 12 13 14	11 12 13 14 15	170 179 188 197 206	50 52 54 56 58	52 54 56 58 60	513 529 545 560 576	
15 16 17 18 19	16 17 18 19 20	215 223 233 241 249	60 63 66 69 72	63 66 69 72 75	599 623 646 669 693	
20 21 22 23 24	21 22 23 24 25	258 266 275 284 292	75 80 85 90 95	80 85 90 95 100	727 763 799 824 850	
25 26 27 28 29	26 27 28 29 30	301 309 317 325 333	100 110 120 130 140	110 120 130 140 150	915 986 1056 1128 1198	
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35 36 37 38 39	36 37 38 39 40	383 391 399 408 416			71	
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(a) When the unloading condition at the point of destination requires the use of dump truck with transfer-type end dump pull trailer, the rates on this page shall be increased, subject to a minimum weight of 24 tons transported in one unit of equipment at one time, as follows:

	Rate in Cents Per Ton (1)		
Asphaltic Concrete and Cold Road Oil Mixture	60		

(1) Plus all required surcharges in MRT 7-A.

ATTACHMENT A

PART C - Hourly Rates Applicable to Commodities Described in Item 30

SAN FRAN	icisco bi	Y AREA REGIÓN	
No. of Axles	1	HOURLY RATE (1)	
	Colum	A S AT THE	
-	м	\$47.70	
5 or more	0	\$62.10	
	P	\$54.00	
5 or more]	-	

(1) Plus all required surcharges in MRT 7-A.

(END OF ATTACHMENT A)