RR/KLH/ARM/WPSC



ALIG 3 1983 83 08 011 Decision

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of SOUTHERN CALIFORNIA EDISON COMPANY to issue, sell and deliver one or more series of its First and Refunding Mortgage Bonds, debentures, convertible debentures, debentures with warrants, promissory) notes and/or other evidences of indebtedness in an aggregate principal amount of outstanding at any one time not exceeding \$150,000,000; to execute and deliver) one or more supplemental indentures;) to guarantee the obligations of another in respect of the issuance of securities; to issue shares of its Common Stock upon conversion of another's convertible debentures: and for an exemption from the Commission's Competitive Bidding Rule.

Application 83-06-23 (Filed June 13, 1983)

<u>o p i n i o n</u>

Southern California Edison Company (Edison) requests authority, under Public Utilities (PU) Code Sections 816 through 818, 821, 830, and 851 for the following:

> 1. To issue, sell, and deliver on a negotiated basis to a corporation organized and existing under the laws of the Netherlands Antilles, one or more series of Edison's First and Refunding Mortgage Bonds (Bonds), debentures, convertible debentures, debentures with warrants, promissory notes, and/or other evidences of indebtedness (collectively referred to as Debt Securities) in the aggregate principal amount outstanding at any one time up to \$150.000.000:

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- To guarantee unconditionally the obligations of the corporation in respect to the securities issued by the corporation;
- 3. To guarantee unconditionally borrowings by affiliates or subsidiaries of Edison in connection with the making of capital contributions to the corporation;
- 4. To execute and deliver a supplemental indenture in connection with each proposed series of Bonds;
- 5. To issue the number of shares of Edison's common stock, in exchange for and upon retirement of the corporation's convertible debentures, upon conversion of these debentures, as may be required from time to time for this purpose under provisions governing such conversions; and
- 6. To have each proposed issue of Edison's Debt Securities exempted from the requirements of the Commission's competitive bidding rule.

Notice of the filing of the application appeared on the Commission's Daily Calendar of June 15, 1983. No protests have been received.

Edison, a California corporation, operates as a public utility under the jurisdiction of this Commission. Edison generates, purchases, transmits, distributes, and sells electric energy in portions of central and southern California.

For the 12 months ended March 31, 1983, Edison reported in its Statement of Income attached to the application as part of Exhibit A that it generated total operating revenues of \$4,214,139,000 and net income of \$600.011.000.

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Also shown as part of Exhibit A is Edison's Balance Sheet as of March 31, 1983 summarized as follows:

Assets	Amount
Net Utility Plant Other Property and Investment Current Assets Deferred Debts	\$ 8,728,154,000 124,092,000 1,410,147,000 102,266,000
Total	\$10,364,659,000
Liabilities and Equity	
Shareholders' Equity Long-Term Debt Current Liabilities Reserves and Deferred Credits	\$ 4,396,598,000 3,909,513,000 1,526,259,000 532,289,000
Total	\$10,364,659,000

Edison proposes to issue, sell, and deliver up to \$150,000,000 aggregate principal amount of its Debt Securities in connection with Eurodollar offerings, to be issued at times and upon terms as determined by Edison's board of directors, at or immediately prior to their date of issue, in light of the existing market conditions at time of issuance.

As Edison presently contemplates the financing structure, Southern California Edison Finance Company N.V., or another corporation (Finance), organized under the laws of the Netherlands Antilles, which has favorable tax treaties with the United States, would issue and sell, through one or more offerings to foreign investors, bonds, debentures, convertible debentures, debentures with warrants, promissory notes, and/or other evidences of

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indebtedness (Finance's Debt). Edison would borrow from Finance the net proceeds of these offerings by issuing one or more series of Edison's Debt Securities to Finance. The cost of the money to Edison's ratepayers after giving effect to the laws of the Netherlands Antilles and the United States, will be substantially the same as the cost of money to Finance.

Edison requests Commission authorization to issue Edison's Debt Securities in connection with one or more Eurodollar offerings by Finance on or before June 30, 1984. The maturity date, interest rate, and other terms and conditions of Finance's Debt will be negotiated at the time of offering because Edison is informed that there is no effective competitive bidding market for Eurodollar offerings. The terms and conditions of each series of Edison's Debt Securities issued to Finance will be determined by Edison and Finance on the basis of the terms and conditions of Finance's Debt.

Because of the volatility of the Eurodollar market, Edison states that it is impractical at this time to provide the Commission with a meaningful estimate of interest rates or other terms of the contemplated issue(s) of Finance's Debt or Edison's Debt Securities. However, Edison states that Finance's Debt would be issued and sold only when the issuances were designed to result in an overall cost of money to Edison lower than issuances of comparable domestic debt in the U.S. market.

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Edison contemplates that Finance's Debt and Edison's Debt Securities will bear call provisions more favorable than those typically found in domestic debt. Call restrictions will be for a period not greater than five years, and the initial call price will command a premium over par of less than one full year's interest payments. Finance's Debt will mature between 3 and 20 years from its date of issuance.

The financing structure which Edison contemplates may also require that it guarantee the obligations of Finance as evidenced by Finance's Debt. Therefore, Edison requests authorization to guarantee unconditionally Finance's payment of up to \$150,000,000 aggregate principal amount of Finance's Debt, plus premium (if any), interest, and other charges on Finance's Debt. This guarantee is common in Eurodollar offerings, and it would be in Edison's best interest to have the flexibility to effect Eurodollar offerings in a form which is familiar to foreign investors. The obligations of Finance and/or Edison's guarantee may also be secured by an issuance of a series of Debt Securities and/or an agreement to issue a series of Debt Securities. The definitive terms and conditions of a guarantee and/or a security arrangement will be determined at the time of, and be consistent with. each Eurodollar offering.

In addition, Edison requests authorization to guarantee unconditionally up to \$150,000,000 principal amount of notes or

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other evidences of indebtedness of subsidiaries or affiliates of Edison, together with interest and premium (if any) in connection with borrowings for the purpose of making or refinancing capital contributions to Finance. Edison states that in order for Finance to maintain the debt-to-equity ratio which has been recommended by legal counsel, capital contributions have been and will be made to Finance by Edison or its subsidiaries. Edison states that it may be advantageous for Edison to cause one of its subsidiaries to borrow moneys to be contributed as capital to Finance. Edison is informed that a guarantee of these borrowings may be required and may result in a lower interest rate. The borrowings could be used to provide capital contributions in future Eurodollar financings and also as a means of replacing or refinancing the equity arrangements in prior Eurodollar financings.

Each series of Bonds, if issued, would be issued in accordance with the provisions of Edison's Trust Indenture, dated as of October 1, 1923, executed and delivered by Edison to certain trustees, and amendatory and supplemental indentures. The forms of these have been filed with the Commission. A supplemental indenture would be executed and delivered with each series of Bonds. Each supplemental indenture will set forth (among other things) the aggregate principal amount, interest rate, and the maturity date of that series of Bonds. Each supplemental indenture will be in a form similar to prior forms of supplemental indentures

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filed with the Commission. We authorize Edison to execute and deliver each supplemental indenture in a form which Edison believes appropriate and which reflects an aggregate principal amount, interest rate, and final maturity date of each series of Bonds.

Edison requests authority to issue shares of its common stock. Finance's Debt and Edison's Debt Securities may be in the form of convertible debentures, which would be convertible into shares of Edison's common stock. Edison would effect any necessary registration of the common stock under federal securities laws which may be required before Edison can deliver the common stock upon conversion of the debentures.

Edison indicates that Finance's Debt and Edison's Debt Securities may also be issued as debentures with warrants attached. The warrants would entitle the bearer to purchase, during a oneyear period, an additional debenture under the same terms and conditions as the original debenture. This one-year period would commence on or about the issue date of the original debentures. Edison is informed that under certain conditions, in the European market, investors may over-value warrants, resulting in the possibility of additional interest savings as compared to an offering of debentures without warrants. If debentures with warrants are issued, the total principal amount of debentures originally issued plus debentures to be issued upon exercise of warrants would not exceed \$150,000,000.

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Request for Exemption from the Competitive Bidding Rule

The nature, mechanics, and timing of Eurobond offerings require an exemption for Edison's issuances of its Debt Securities from the Commission's competitive bidding rule established by Commission Decision (D.) 38614 dated January 15, 1946 in Case 4761, as amended by D.49941, D.75556, and D.81908 which generally require California public utilities to obtain competitive bids for the purchase of their debt securities.

Because the interest rate and other terms and conditions of Finance's Debt offered by Finance must be determined on a negotiated basis, Edison's Debt Securities must be placed privately on a negotiated basis with Finance. Consequently, unless the Commission authorizes an exemption from the rule, Edison will be precluded from participating in Eurodollar financings.

In D.91984 dated July 2, 1980 in Application (A.) 59633 for San Diego Gas & Electric Company, we discussed the granting of exemptions from the competitive bidding rule; we clarified the nature of the compelling showing that must be made to warrant an exemption from the rule, and we stated that it must be in the best interest of the ratepayers. We are satisfied that Edison has made this compelling showing. The Commission believes that granting an exemption from the competitive bidding requirements will be in the best interests of Edison's ratepayers becuase of Edison's Debt Securities, issued in connection with Eurodollar offerings, will

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result in an overall cost of money to Edison's ratepayers lower than that obtainable from comparable competitively bid securities in the domestic market. These issues will also provide a new source of capital to Edison which results indirectly in lowering the costs of other Edison financings for the benefit of its ratepayers.

In Edison's A.60773 filed July 18, 1981, as amended July 31, 1981, Edison demonstrated that there are compelling reasons why Eurodollar offerings should be exempted from the competitive bidding requirements. These reasons include the availability of needed sources of additional capital at favorable interest rates during "window" periods in the European market, the need to act swiftly to take advantage of the opportunities, the availability of more favorable call provisions and the absence of certain restrictive financial covenants. In D.93486 dated September 1, 1981, the Commission recognized the need for an exemption from the competitive bidding rule in order to allow Edison to obtain the benefits of Eurodollar offerings and granted it an exemption.

The Commission has previously encouraged utilities to explore innovative financing methods to give their ratepayers the lowest cost of money available. It is not the intent of the Commission or its competitive bidding rule to preclude proven methods of innovative financing which provide an innovative method

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of raising capital. In view of the reasons already mentioned, this is one of the instances where it is appropriate to grant an exemption from the competitive bidding rule.

Edison is put on notice that in its next general rate proceeding before the Commission, the reasonableness of the resulting interest rate and cost of money to the company will be scrutinized closely and may result in a disallowance of interest expense if it is determined that the cost of money incurred was not the most prudent at the time of the financing. We will also require Edison to provide us with a showing that the resulting interest rate and cost of money were the most advantageous to the company and its ratepayers. We will require this showing within a reasonable period after the issuance and sale of the proposed securities.

Edison is engaged in an extensive construction program and, as of March 31, 1983, Edison's uncapitalized construction expenditures amounted to about \$1,942,589,000. Edison estimates that the gross expenditure required for its proposed construction

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program during the calendar years 1983 and 1984 will be about \$1,946,000,000 as summarized below:

		(000 omitted)			
Purpose		<u>1983</u>	1984	Total	
Electric Generating Plant : Electric Transmission	\$	906,000	\$416,000	\$1,322,000	
Lines and Substations Electric Distribution		124,000	177,000	301,000	
Lines and Substations Other Expenditures	_	268,000 87,000	318,000 70,000	586,000 157,000	
	\$1	,385,000	\$981,000	\$2,366,000	
Less:					
Allowance for Funds used During Construction Funds used and/or Required for Construction	s_	305,000	\$115,000	\$_420,000	
	\$1	,080,000	\$866,000	\$1,946,000	

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In view of these construction expenditures, it is important that Edison have access to the broadest possible range of capital markets in addition to the domestic market.

The Commission's Revenue Requirements Division has reviewed Edison's 1983 and 1984 construction budget and finds that the proposed issue and sale of Debt Securities is necessary to fund the planned construction expenditures. The Division is not finding that Edison's construction is necessary and reasonable nor that the expenditures are reasonable in amount. These are issues normally tested in general rate or rate base proceedings.

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Edison's capital ratios reported as of March 31, 1983 are shown below as recorded and adjusted to give pro forma effect to the transactions that follow:

	March 31, 1983	Pro Forma
Long-Term Debt Preferred and	47-0%	48.3%
Preference Stock Common Stock Equity	11.1 41.0	10_7 41_0
Total	100.0%	100-02

- The proposed issuance and sale of up to \$150,000,000 aggregate principal amount of Edison's Debt Securities in connection with a Eurobond or Eurodollar financing;
- 2. The sale of 243,322 shares of Common Stock, \$8-1/3 par value, producing net proceeds of \$8,924,467 under Edison's Employee Stock Purchase Plan on April 1, 1983 (D.82-06-058 dated June 15, 1982 in A.82-04-023);
- 3. The sale of 77,124 shares of Common Stock, \$8-1/3 par value, producing net proceeds of \$2,867,641 under Edison's Employee Stock Ownership Plan on April 1 and May 2, 1983 (D.87785, D.91198, and D.83-03-066 dated August 30, 1977, January 8, 1980, and March 2, 1983 in A.57478, A.59295, and A.83-01-43, respectively);
- 4. The sale of 630,675 shares of Common Stock, \$8-1/3 par value, producing net proceeds of \$22,639,488 under Edison's Dividend Reinvestment and Stock Purchase Plan on May 2, 1983 (D.82-11-055 dated November 17, 1982 in A.82-09-38); and
- 5. The issuance of \$75,000,000 aggregate principal amount of Eurobonds on April 15, 1983 (D.82-07-094 dated July 21, 1982 in A.83-06-48).

Use of Proceeds

After payment and discharge of obligations incurred for expenses incidental to the issuance and sale of Finance's Debt and Edison's Debt Securities, Edison proposes to use the proceeds to reimburse Edison for moneys expended previously from income or other moneys in its treasury not secured by, or obtained from, the issue of stock, stock certificates, or other evidences of indebtedness for the acquisition of property or for the construction, completion, extension, or improvement of its facilities (exclusive of maintenance of service and replacements). The amounts so reimbursed will become a part of Edison's general treasury funds. Edison proposes to use a portion of the general treasury funds to repay a portion of its short-term bank borrowings, commercial paper and bankers' acceptances outstanding at the time of Edison's receipt of the proceeds. Edison's outstanding short-term borrowings and commercial paper aggregate approximately \$90,000,000 on May 25. 1983.

The Commission's Revenue Requirements Division has analyzed Edison's cash requirement forecast, attached to the application as Exhibit D, and has concluded that internally generated funds will provide only about 23% of capital expenditures for each of the years 1983 and 1984. The Division has concluded that the proposed debt issue will be necessary to help meet forecasted cash requirements.

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Findings of Fact

1. Edison, a California corporation, operates as a public utility under the jurisdiction of this Commission.

2. The proposed Debt Securities and common stock would be for proper purposes.

3. Edison has need for external funds for the purposes set forth in the application.

4. The money, property, or labor to be procured or paid for by the proposed Debt Securities and common stock is reasonably required for the purposes specified in the application.

5. The issue(s) of the proposed Debt Securities is not required to be by competitive bidding.

6. There is no known opposition to the application and no reason to delay granting the authority requested.

Conclusions of Law

1. A public hearing is not necessary.

2. The application should be granted to the extent set forth in the order which follows.

The proposed security issue is for lawful purposes and the money, property, or labor to be obtained by it is required for these purposes. Proceeds from the security issue may not be charged to operating expenses or income.

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The following order should be effective on the date of signature and payment of the fees set by PU Code Sections 1904(b) and 1904.1 to enable Edison to proceed with its financings expeditiously.

ORDER

IT IS ORDERED that:

1. Southern California Edison Company (Edison), on or after the effective date of this order and on or before June 30, 1984, may issue, sell, and deliver, on a negotiated basis to Southern California Edison Finance Company N.V., or another corporation (Finance) organized and existing under the laws of the Netherlands Antilles, one or more series of its First and Refunding Mortgage Bonds (Bonds), debentures, convertible debentures, debentures with warrants, promissory notes, and/or other evidences of indebtedness, or any of them, in an aggregate principal amount outstanding at any one time up to \$150,000,000, with all issues and sales of Edison's Debt Securities being upon terms and conditions substantially consistent with those set forth, or contemplated, in the application.

2. Edison may guarantee unconditionally up to \$150,000,000 aggregate principal amount of Bonds, debentures, convertible debentures, debentures with warrants, promissory notes, and/or other evidences of indebtedness, plus premium (if any), interest, and other charges on Finance's Debt, and/or may secure the payment

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of Finance's Debt obligations, and/or Edison's guarantee by an issuance of a series of Edison's Debt Securities, and/or agreement(s) to issue a series of Edison's Debt Securities.

3. Edison may guarantee unconditionally or otherwise secure up to \$150,000,000 aggregate principal amount of notes or other evidences of indebtedness of subsidiaries or affiliates of Edison. plus premium (if any), interest, and any other debt service obligations attendant thereto, such notes or other evidences of indebtedness representing borrowings the proceeds of which will be used to effect, to repay, or reimburse Edison or any of its subsidiaries for borrowings the proceeds of which were used to effect, capital contributions to Finance.

4. Edison's proposed issue or issues, of its Debt Securities is exempted from the Commission's competitive bidding rule as set forth in D.38614 dated January 15, 1946 in Case 4761, as amended.

5. Edison may execute and deliver a supplemental indenture in connection with each series of Bonds issued under this order.

6. Edison may issue shares of its common stock in exchange for and upon retirement of Finance's Debt, as may be required from time to time for this purpose.

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7. Promptly after Edison ascertains the number of its common shares that may be issued upon conversion of the proposed Debt Securities and ascertains the conversion price and ratio applicable to the conversion, it shall notify the Commission in writing.

8. Within 30 days after the issuance and sale of the Debt Securities, Edison shall file with the Commission a report showing why the resulting interest rate and cost of money were the most advantageous to the company and its ratepayers.

9. Edison shall file the reports required by General Order Series 24.

10. The authority granted by this order to issue Debt Securities and common stock will be effective when Edison pays S81,000, the fee set by PU Code 1904(b) and 1904.1. In all other respects, this order is effective today.

Dated _____AUG 3 1983 ____, at San Francisco, California.

LEONARD M. GRIMES, JR. President VICTOR CALVO PRISCILLA C. GREW DONALD VIAL WILLIAM T. FAGLEY Commissioners

I CERTIFY THAT THIS DECISION WAS APPROVED BY THE ABOVE CONMICSICATERS TODAY. Joseph E. Bodovitz, Enecative PUBLIC UTILITIES CAMMISSION STATE OF CALIFORNIA