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Decision 95-08-017 August 11, 1995

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of GTE Telecommunications Services Incorporated for a Certificate of Public Convenience and Necessity to Operate as a Reseller of Inter- and IntraLATA Telecommunications Services Within the State of California.

Application 95-031038 (Filed March 10, 1995)

ORIGINAL

OPINION

As part of its application, GTE Telecommunications Services Incorporated (applicant), a Delaware corporation, qualified to transact intrastate business in California, seeks a certificate of public convenience and necessity (CPCN) under Public Utilities (PU) Code Section 1001 to permit it to resell interLATA and intraLATA telephone services in California.

By Decision (D.) 84-01-037 (14 CPUC2d 317 (1984)) and later decisions we authorized interLATA entry generally. However, we limited the authority conferred to interLATA service, and we subjected the applicants to the condition that they not hold themselves out to the public to provide intraLATA service. By D.94-09-065, we authorized competitive intraLATA services effective January 1, 1995, for carriers meeting specified criteria.

California is divided into ten Local Access and Transport Areas (LATAs) of various sizes, each containing numerous local telephone exchanges. "InterLATA" describes services, revenues, and functions that relate to telecommunications originating in one LATA and terminating in another. "IntraLATA" describes services, revenues, and functions that relate to telecommunications originating and terminating within a single LATA.

AND I OUA

Decision 92-08-017 August 11, 1992

The Commission has established two major criteria for determining whether a CPCN should be granted. The applicant that is a switchless reseller² must demonstrate that it has a minimum of \$25,000 of cash or cash equivalent (as described in D.91-10-041, Appendix A, Paragraph 5.1), reasonably liquid and readily available to meet the firm's start-up expenses. Such applicants shall also document any deposits required by local exchange companies (LECs) or interexchange carriers (IECs) and demonstrate that they have additional resources to cover all such deposits. (D.93-05-010.) In addition, an applicant is required to make a reasonable showing of technical expertise in telecommunications or a related business.

As part of its application, applicant provided an exhibit including a balance sheet as of December 31, 1994, listing current assets in excess of current liabilities of approximately \$3.3 million demonstrating that applicant has, and will have during the first year of operation, the required financial resources. This indicates that applicant has more than \$25,000 in cash or current assets. It satisfies our criteria for being reasonably liquid and readily available to meet the applicant's needs.

Applicant has provided information on its key employees indicating their education and experience. It can be summarized as follows:

² D.93-05-010 defines a switchless reseller as a non-dominant interexchange carrier (NDIEC) with the following characteristics: it uses the switch of another carrier; it usually, but not always, uses access circuits that the underlying carrier purchases from an LEC; it provides service in its own name, and its customers view it as their telephone company for interLATA and interstate calls. D.92-06-069 noted that it is possible to control, operate, or manage telephone lines without owning them. The decision also notes that resellers which do not own or directly operate their own telephone wires may still have plant which is owned, controlled, operated, and/or managed in order to facilitate communication by telephone originating and terminating within a single LATA.

Applicant's president, Todd E. Eliason, holds B.A. and M.B.A. degrees in business administration and has 19 years' experience in communications marketing and sales.

Applicant's Vice president, Richard S. Kirby, holds a B.S. degree in management and a degree in computer technology. He has more than 20 years' experience in sales, data processing, and telecommunications.

Applicant's vice president, Rolando Espinosa, has more than 14 years' experience in cellular, local exchange, interexchange, and information services.

AT&T Communications of California, Inc. (AT&T-C) and the California Association of Long Distance Companies, Inc. (CALTEL) filed protests to the application. AT&T-C and CALTEL subsequently withdrew their protests at the prehearing conference held on June 12, 1995 upon the agreement of applicant to consent to a condition concerning the exercise of the authority sought in this application in connection with applicant's affiliate GTE California Incorporated (GTEC), a local exchange company.

Findings of Fact

1. Applicant served a copy of the application upon telephone corporations with which it is likely to compete.

A notice of the filing of the application appeared in the Daily Calendar on April 4, 1995 (corrected April 5, 1995).

Protests have been filed, but were subsequently withdrawn.

A hearing is not required.

By prior Commission decisions we authorized competition in providing interLATA telecommunications service but generally barred those offering such service from holding out to the public the provision of intralATA service.

6. By D.94-09+065, we authorized competitive intralATA services effective January 1, 1995, for carriers meeting specified criteria.

7. Applicant has demonstrated that it has a minimum of \$25,000 of current assets, reasonably liquid and readily available to meet its start-up expenses.

8. Applicant has represented that it has made a deposit with a LEC.

9. Applicant's technical experience consists of three employees with a combined experience of over 53 years in telecommunications and related businesses.

10. Applicant has submitted with its application a complete draft of applicant's initial tariff which complies with the requirements established by the Commission including prohibitions on unreasonable deposit requirements.

11. Applicant has represented that no one associated with or employed by applicant was previously associated with a nondominant interexchange carrier (NDIEC) that filed for bankruptcy or went out of business.

12. Since no facilities are to be constructed, it can be seen with certainty that the proposed operation will not have a significant effect upon the environment.

13. The Commission has routinely granted NDIECs, such as applicant, an exemption from Rule 18(b) to the extent that the rule requires applicant to serve a copy of its application on cities and counties in the proposed service area and to the extent that it requires applicant to provide a conformed copy of all exhibits attached to applicant's filed application on potential competitors.

14. Exemption from the provisions of PU Code §§ 816+830 has been granted to other resellers. (See, e.g., D.86-10-007 and D.88-12-076.)

Conclusions of Law

O R D E R

1. Applicant has the financial ability to provide the proposed service.
2. Applicant has made a reasonable showing of technical expertise in telecommunications or in a related business?
3. Public convenience and necessity require the interLATA and intraLATA services to be offered by applicant.
4. Applicant is subject to:
 - a. The current 3.0% surcharge applicable to service rates of intraLATA toll and intrastate interLATA toll to fund the Universal Lifeline Telephone Service (PU Code § 879; Resolution T-15322);
 - b. The current 0.3% surcharge on gross intrastate interLATA revenues to fund the California Relay Service and communications devices fund (PU Code § 288; Resolution T-15254);
 - c. The user fee provided in PU Code §§ 431-435, which is 0.1% of gross intrastate revenue for the 1995-96 fiscal year (Resolution M-4777); and
 - d. The California High Cost Fund fee of 0.5% (D-94-09-065).
5. Applicant should be exempted from Rule 18(b)'s requirement of service of the application on cities and counties in the proposed service area and service of all exhibits attached to this application on potential competitors.
6. The application should be granted to the extent set forth below.
7. Applicant should not be exempted generally from the requirements of PU Code § 851.
8. Because of the public interest in competitive interLATA and intraLATA services, the following order should be effective immediately.

ORDER

Continuation of Case

Applicant has the financial ability to provide the

IT IS ORDERED that:

proposed services.

1. A certificate of public convenience and necessity is granted to GTE Telecommunications Services Incorporated (applicant) to operate as a reseller of the interLocal Access and Transport Area (LATA) and, to the extent authorized by Decision (b.) 94-09-065, intralATA telecommunication services offered by communication common carriers in California.

2. Applicant shall file a written acceptance of the certificate granted in this proceeding.

3. a. Applicant is authorized to file with this Commission tariff schedules for the provisions of interLATA and intralATA service. Applicant may not offer interLATA or intralATA service until respective tariffs are on file. Applicant's initial filing shall be made in accordance with General Order (GO) 96-A, excluding Sections IV, V, and VI, and shall be effective not less than 1 day after filing.

b. Applicant is a nondominant interexchange carrier (NDIEC). The effectiveness of its future tariffs is subject to the schedules set forth in Ordering Paragraph 5 of D.90-08-032, as modified by D.91-12-013 and D.92-06-034:

5. All NDIECs are hereby placed on notice that their California tariff filings will be processed in accordance with the following effectiveness schedule:

"a. Inclusion of FCC-approved rates for interstate services in California public utilities tariffs shall become effective on one (1) day's notice.

"b. Uniform rate reductions for existing services shall become effective on five (5) days' notice.

(e) Uniform rate increases, except for minor rate increases, for existing services shall become effective on thirty (30) days' notice and shall require bill inserts, a message on the bill itself, or first class mail notice to customers of the pending increased rates.

(d) Uniform minor rate increases, as defined in D.90-11-029 for existing services shall become effective on not less than 5 working days' notice. Customer notifications is not required for such minor rate increases.

(g) Advice letter filings for new services and for all other types of tariff revisions, except changes in text not affecting rates or relocations of text in the tariff schedules, shall become effective on forty (40) days' notice.

(f) Advice letter filings merely revising the text or location of text material which do not cause an increase in any rate or charge shall become effective on not less than five (5) days' notice.

4 Applicant may deviate from the following provisions of GO 96-A: (a) paragraph II.C. (1) (b), which requires consecutive sheet numbering and prohibits the reuse of sheet numbers, and (b) paragraph II.C. (4); which requires that "a separate sheet or series of sheets should be used for each rule." Tariff filings incorporating these deviations shall be subject to the approval of the Commission Advisory and Compliance Division's (CACD)

Telecommunications Branch. Tariff filings shall reflect all fees and surcharges to which applicant is subject, as reflected in Conclusion 4.

Practice and procedure to the extent that the rule requires applicant to serve a copy of its application on the cities and

5. Applicant shall file a service area map as part of its initial tariff, after the effective date of this order and consistent with Ordering Paragraph 3.

6. Applicant shall notify this Commission in writing within 5 days of the dates on which each of the interLATA and intraLATA service is first rendered to the public.

7. Applicant shall keep its books and records in accordance with the Uniform System of Accounts specified in Title 47, Code of Federal Regulations, Part 32.2

8. Applicant shall file an annual report, in compliance with GO 104-A, on a calendar-year basis using the information request form developed by the CACD Auditing and Compliance Branch and contained in Attachment A's

9. Applicant shall ensure that its employees comply with the provisions of PU Code § 2889.15 regarding solicitation of customers.

10. The certificate granted and the authority to render service under the rates, charges, and rules authorized will expire if not exercised within 12 months after the effective date of this order.

11. The corporate identification number assigned to applicant is U-5495-C which shall be included in the caption of all original filings with this Commission, and in the titles of other pleadings filed in existing cases.

12. Within 60 days of the effective date of this order, applicant shall comply with PU Code § 708, Employee Identification Cards, and notify the Chief of CACD's Telecommunications Branch in writing of its compliance.

13. Applicant is exempted from the provisions of PU Code §§ 816-830.

14. In response to the applicant's request for waiver applicant is exempted from Rule 18(b) of the Commission's Rules of Practice and Procedure to the extent that the rule requires applicant to serve a copy of its application on the cities and

counties it proposes to operate in and to the extent that the rule requires applicant to serve a copy of all exhibits attached to its application on potential competitors.

15. If applicant is 90 days or more late in filing an annual report or in remitting the fees listed in Conclusion of Law 4, CACD shall prepare for Commission consideration a resolution that revokes the applicant's certificate of public convenience and necessity, unless the applicants have received the written permission of CACD to file or remit late.

16. In the event the books and records of the applicant are required for inspection by the Commission or its staff, applicant shall either produce such records at the Commission's offices or reimburse the Commission for the reasonable costs incurred in having Commission staff travel to applicant's office.

17. Applicant shall limit its service offering to cellular or other wireless carriers and shall not, in the exercise of the authority granted hereby, receive any access, sales, or marketing services directly from GTE California Incorporated (GTEC) and in the event that applicant desires to offer its service offering in the future to anyone other than that stated above, or desires to receive any access, sales, or marketing services directly from GTEC, applicant shall seek Commission authorization either through amendment of the authority granted hereby or by subsequent application.

I HEREBY CERTIFY THAT THIS DECISION WAS APPROVED BY THE ABOVE COMMISSIONERS TODAY.

Walter J. ...

Acting Executive Director

The application is granted as set forth above. This order is effective today.

Dated August 11, 1995 at San Francisco, California.

If applicant is 90 days or more late in filing an annual report or in meeting the fees listed in Conclusion of Law 4, (W) shall prepare for Commission consideration a resolution that DANIEL Wm. PESSLER, President, P. GREGORY CONLON, JESSIE J. KNIGHT, JR., HENRY M. DUQUE, Commissioners

the books and records of the applicant are required for inspection by the Commission or its staff, applicant shall either produce such records at the Commission's office or reimburse the Commission for the reasonable costs incurred in having Commission staff travel to applicant's office.

IV. Applicant shall limit its services offering to cellular or other wireless carriers and shall not, in the exercise of the authority granted hereby, receive any access, sales, or marketing services directly from GTE California Incorporated (GTE) and in the event that applicant desires to offer its service offering in the future to anyone other than that stated above, or desires to receive any access, sales, or marketing services directly from GTE, applicant shall seek Commission authorization either through amendment of the authority granted hereby or by subsequent application.

I CERTIFY THAT THIS DECISION WAS APPROVED BY THE ABOVE COMMISSIONERS TODAY

Wesley Franklin

Acting Executive Director

TO: ALL INTEREXCHANGE TELEPHONE UTILITIES

Article 5 of the Public Utilities Code grants authority to the California Public Utilities Commission to require all public utilities doing business in California to file reports as specified by the Commission on the utilities' California operations.

A specific annual report form has not yet been prescribed for the California interexchange telephone utilities. However, you are hereby directed to submit an original and two copies of the information requested in Attachment A no later than March 31st of the year following the calendar year for which the annual report is submitted.

Address your report to:

California Public Utilities Commission
Auditing and Compliance Branch, Room 3251
505 Van Ness Avenue
San Francisco, CA 94102-3298

Failure to file this information on time may result in a penalty as provided for in §§ 2107 and 2108 of the Public Utilities Code.

If you have any question concerning this matter, please call (415) 703-1961.

ATTACHMENT A

Information Requested of California Interexchange Telephone Utilities.

To be filed with the California Public Utilities Commission, 505 Van Ness Avenue, Room 3251, San Francisco, CA 94102-3298, no later than March 31st of the year following the calendar year for which the annual report is submitted.

1. Exact legal name and U # of reporting utility.
2. Address.
3. Name, title, address, and telephone number of the person to be contacted concerning the reported information.
4. Name and title of the officer having custody of the general books of account and the address of the office where such books are kept.
5. Type of organization (e.g., corporation, partnership, sole proprietorship, etc.).
If incorporated, specify:
 - a. Date of filing articles of incorporation with the Secretary of State.
 - b. State in which incorporated.
6. Commission decision number granting operating authority and the date of that decision.
7. Date operations were begun.
8. Description of other business activities in which the utility is engaged.
9. A list of all affiliated companies and their relationship to the utility. State if affiliate is a:
 - a. Regulated public utility.
 - b. Publicly held corporation.
10. Balance sheet as of December 31st of the year for which information is submitted.
11. Income statement for California operations for the calendar year for which information is submitted.

(END OF ATTACHMENT A)