Decision 95-11-069 November 21, 1995

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the matter of the application) of the Port of Los Angeles to construct various public streets) across the right-of-ways of the Port of Los Angeles and the Port of Long Beach at New Dock Street) and Henry Ford Avenue in both the City of Long Beach and the City of Los Angeles.

Application 95-05-052 (Filed May 19, 1995) Amended August 30, 1995)

OPINION

As part of the Terminal Island Intermodal Container
Transfer Facility (TICTF) project, the City of Los Angeles, Harbor
Department (Port), also acting on behalf of the Port of Long Beach,
requests authority to make improvements to the railroad trackage
between the Badger Avenue Bridge at Cerritos Channel and Brighton
Beach Yard. Port proposes to construct a temporary ladder track in
Brighton Beach Yard. Port also proposes to construct grade
separations at New Dock Street and Henry Ford Avenue, close four
existing grade crossings, modify three existing grade crossings,
construct two new permanent grade crossings, and construct four
temporary grade crossings in the City of Los Angeles and the City
of Long Beach, Los Angeles County.

The Port of Los Angeles is currently embarking on a major program known as the 2020 Plan which creates substantial new port facilities on landfills in the outer harbor south of and contiguous to Terminal Island. New port facilities are expected to generate a substantial increase in railroad traffic on Terminal Island.

The proposed project will provide multi-user, double-stack unit train access and service to terminal facilities in the Terminal Island district of Los Angeles through the addition of an intermodal container transfer facility that would meet planned cargo growth, while maintaining existing street traffic flows. Rail access to Terminal Island will be improved through enhanced rail connections within the vicinity of the project site.

Furthermore, a level of service that will meet future projected rail transportation needs can be maintained at Brighton Beach Rail Yard.

The proposed crossings, including New Dock Street and Henry Ford Underpasses, as set forth by Appendix A through D, are necessary to provide improved public access to and from terminal facilities.

Port is the lead agency for this project under the California Environmental Quality Act of 1970 (CEQA), as amended, Public Resources (PR) Code Sections 21000, et seq. An Environmental Impact Report (EIR) was prepared for Terminal Island Intermodal Container Transfer Pacility Project. On March 8, 1993, Port filed a Notice of Determination with the Los Angeles County Clerk. Mitigation measures were made a condition of approval of the project. Port has also determined that constructing Henry Ford Avenue Grade Separation is categorically exempt from the reporting requirements of CEQA under PR Code Section 21080.13.

The Commission is a responsible agency for this project under CEQA and has independently reviewed and considered the lead agency's BIR and Notice of Determination. The site of the proposed project has been inspected by the Commission's Safety and Enforcement Division staff - Traffic Engineering Section.

The application was found to be in compliance with the Commission's filing requirements, including Rules 38 and 40 of the Rules of Practice and Procedure which relate to the construction of public highways across railroads, and the construction of railroad tracks across public highways. Detailed drawings of the proposed construction are included in the appendices of this order.

Findings of Fact

- 1. Notice of the Application was published in the Commission Daily Calendar on June 6, 1995. Notice of the Amendment to Application was published in the Commission Daily Calendar on September 27, 1995. No protests have been received. A public hearing is not necessary.
- 2. Port requests authority under Public Utilities Code Sections 1201-1205 to construct a temporary track in Brighton Beach

Yard, construct grade separations at New Dock Street and Henry Ford Avenue, close four existing grade crossings, modify three existing grade crossings, construct two new permanent grade crossings, and construct four temporary grade crossings in the City of Los Angeles and the City of Long Beach, Los Angeles County.

- 3. Construction of the grade crossings is required to provide train access and service to terminal facilities in the Terminal Island District of Los Angeles through the addition of an intermodal container transfer facility that would meet planned cargo growth while maintaining existing street traffic flows.
- 4. Public convenience and necessity require construction of the proposed crossings, in connection with the TICTF project, as set forth in the appendices.
- 5. Public safety requires that New Dock Street and Henry Ford Avenue be grade separated at the location indicated by Appendices A through D of this order.
- 6. Public safety also requires that all crossings that are not grade separated be protected by automatic warning devices as set forth by Appendices A through D attached to this order.
- 7. Port is the lead agency for this project under CEQA, as amended.
- 8. The Commission is a responsible agency for this project and has reviewed and considered the lead agency's Environmental Impact Report and Notice of Determination.

Conclusion of Law

The application should be granted as set forth in the following order.

ORDBR

IT IS ORDERED that:

1. The City of Los Angeles, Harbor Department (Port), also acting on behalf of the Port of Long Beach, is authorized to construct New Dock Street and Henry Ford Avenue Underpasses, to be identified as Crossing Nos. 3A-23.52-B and 3A-23.64-B,

respectively, at separated grades and to perform other rail related projects as indicated in Appendices A through D in Los Angeles and Long Beach, Los Angeles County, at the location and substantially as shown by plans attached to the application.

- 2. Port shall construct a temporary ladder track connecting the turnouts of the proposed Shoofly No. 1 to Brighton Beach Yard tracks, as indicated in appendices of this order.
- 3. Construction of the crossings shall be in accordance with the provisions of General Order (GO) 72-B.
- 4. Crossing warning devices shall be in accordance with the provisions of GO 75-C.
- 5. Clearances shall be in accordance with GO 26-D. Walkways shall conform to GO 118.
- 6. Construction and maintenance costs shall be borne in accordance with an agreement to be entered into between the parties. A copy of the agreement, together with plans approved by the railroad, shall be filed with the Commission's Safety and Enforcement Division Staff prior to commencing construction. Should the parties fail to agree, the Commission will apportion the costs of construction and maintenance by further order.
- 7. Within 30 days after completion of the work under this order, Port shall notify the Commission's Safety and Enforcement Division in writing that the authorized work has been completed.
- 8. This authorization shall expire if not exercised within three years unless time is extended or if the above conditions are not complied with. Authorization may be revoked or modified if public convenience, necessity, or safety so require.

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9. The application is granted as set forth above.
This order becomes effective 30 days from today.
Dated NOV 21, 1995, at San Francisco, California.

President
P. GREGORY CONLON
JESSIE J. KNIGHT, JR.
HENRY M. DUQUE
JOSIAH L. NEEPER
Commissioners

Appendix A

The ship-to-rail transfer of containers has become a major focus for the Port of Los Angeles (Port) and its tenants as rail becomes a major mode of container transport in the Los Angeles Basin. The continuing and steady growth of containerized intermodal shipments through the Port's container terminal, has prompted the Port to plan for construction and operation of a new intermodal container transfer facility adjacent to Port operations.

As part of the Terminal Island Intermodal Container Transfer Pacility (TICTF), the Port is currently embarking on a major, program known as the 2020 Plan which creates substantial new port facilities on landfills in the outer harbor south of and contiguous to Terminal Island. New port facilities are expected to generate a substantial increase in railroad traffic on Terminal Island. The authority requested in this application begins at Badger Avenue Bridge at Cerritos Channel and ends at Brighton Beach Yard. The project includes: (a) construction of two grade-separated crossings, (b) closure of four existing grade crossings,

- (c) modification of three existing grade crossings,
- (d) construction of two new permanent grade crossings, and
- (e) construction of four temporary grade crossings, and
- (f) construction of a temporary ladder track connecting the turnouts of the proposed Shoofly No. 1 and Brighton Beach Yard, as set forth below and other appendices:
- (a) Construction of Two Grade-Separated Crossings:
 a. New Dock Street 3A-23.52-B
 b. Henry Ford Avenue 3A-23.64-B
- (b) Closure of Four Existing Grade Crossings
 a. Henry Ford Avenue
 (Between Old Dock Street
 and New Dock Street)
 3A-23.42

b. New Dock Street 3A-23.51
c. Henry Ford Avenue (South of New Dock Street) 3A-23.65
d. New Dock Street 3A-23.73-C

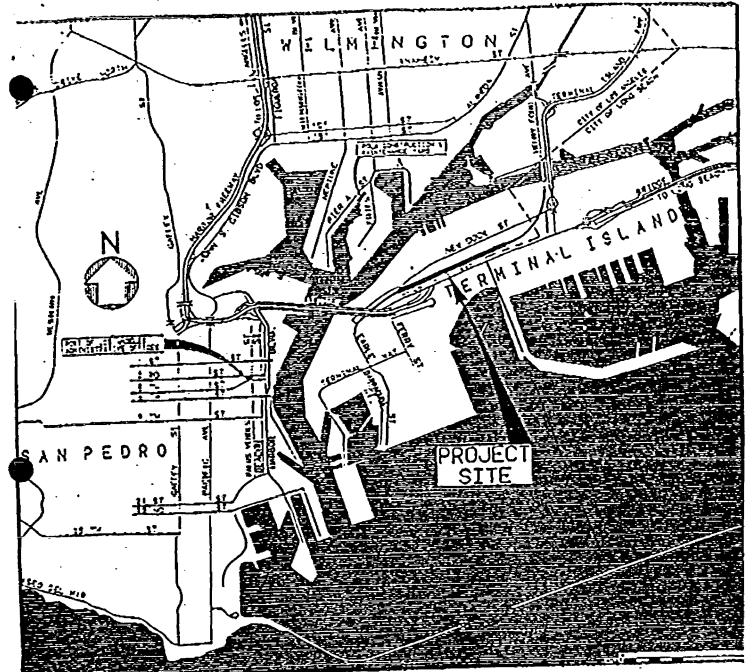
(c) Modification of Three Existing Grade Crossings a. Off-Ramp from Terminal

	Island Freeway	3A-23,47-C
b.	New Dock Street	3A-23.48-C
c.	SERRF North Entrance	3A-23.68-C

- (d) Construction of Two Permanent Grade Crossings a. New Dock Street 3A-23.69-C b. Access Road 3A-23.66-C
- (e) Construction of Four Temporary Grade Crossings
 a. New Dock Street 3A-23.49-C
 b. Henry Ford Avenue Detour 3A-23.70-C
 c. Kenry Ford Avenue Detour 3A-23.72
 d. New Dock Street Detour 3A-23.57-C
- (f) Construction of a Temporary Track
 The connection will be made with turnouts of the proposed Shoofly No. 1 in Brighton Beach Yard. This ladder track connection would be made on an interim basis pending construction of the proposed Terminal Island Container Transfer Facility (TICTF).

Appendix B

Street Name/ Crossing Number	Existing Warning Device	Proposed Warning Devices
Henry Ford Avenue (Between Old Dock Street and New Dock Street)	·	
3A-23.42	1 No. 3	Closed
Off-Ramp From Terminal Island Freeway 3A-23.47-C	1 No. 8-A	1 No. 9 1 No. 9-A
New Dock Street 3A-23.48-C	1 No. 8-A	1 No. 9 1 No. 9-A
New Dock Street 3A-23.49-C	New & Temporary	2 No. 8
New Dock Street 3A-23.51	2 No. 8-A's	Closed
New Dock Street Underpass 3A-23.52-B	New Grade Separation	•
New Dock Street Detour 3A-23.57-C	New & Temporary	2 No. 8-A's
Henry Ford Avenue 3A-23.64-B	New Grade Separation	
Henry Ford Avenue (South of New Dock Street) 3A-23.65	2 No. 8-A's	Closed
Access Róad 3A-23.66-C	New	2 No. 9-A's
SERRF North Entrance 3A-23.68-C	2 No. 1-R's	2 No. 9's 1 No. 9-A
New Dock Street 3A-23.69-C	New	3 No. 9-A's
Henry Ford Avenue Detour 3A-23.70-C	New & Temporary	2 No. 8-A's 1 No. 9-A
Henry Ford Avenue Detour 3A-23.72	New & Temporary	2 No. 8-A's
New Dock Street 3A-23.73-C	2 No. 8-A's	Closed



LOS ANGELES HARBOR VICINITY MAP

TERMINAL ISLAND CONTAINER TRANSFER FACILITY

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TABLE 1 EXISTING RAILROAD CROSSINGS NEW DOCK STREET/HENRY FORD AVENUE GRADE SEPARATION

		1111	93 TRAVERS		PROTECTION			
CAOSSING	1004708	(i) Pre (ii)	Yelk day	Mundry Device	Matriches 8g	Heleta	RAR	COMMENTS
ж	Hery food Army Bahmen Cod Ooch Steet and Here Dock Steet	4.8		One (1) Wig Wag on West Side of Early Food A trans	Union Pacific Rathaud	Aphal	tantha. Will	Closs Gossing
3A2181	Oct & est Exection to Terrahal Mand Fleters	3		Tra (\$) Sunsard No. 0.A Cosseng Separa	Union Pacific Fuitherd	Aspar	Han the west tog of Was	Cost County Replace with Guide Separties (County Hu. "34.23 st 87)
342188	Hary ford Amera South of Hest Dock Street	83		Teo (3 Santurd Na 6 A Crossing Sgnak	Urbon Pacific Pailtoad	Concrete	Watths.West Leg of Wis	Con County Paper and Gase Separation (Costing Ha. "M2364 B)
34280	SEFUE NOTA Entance	••	•	Two (?) Standard No. 1-A Crossing Signs	Union Pacific Raticad	Concrete	Doe Cherkel Spel Southles of Was	Paulge Tiech - Mühilds Sarre Number of Occident
жило	Her Doch Sten	•		Teo (() Sendard (b. 6.4) Cousing Squats	Union Pacific Paltos 1	Carcrett	Ove Chemical Spur	Onse Costing Refere with (Costing No. 1A22 II (5) Privity)
94,73 th O	Dack Serve	•		Fro El Sundad the LA	Union Pacific Rational	Asplut	Doe Charital Spar	No Change • Pirite Octains
nanc	Of Facy from Secretal Mead Secret	. 2		One (4) Sundard Ho. 8 A. Crossing Squar	Urba Paole Pelicad	Asphal	East lag of Wys	Worly Oneing
MAGG	Onfamp to furthal bland from the freeze			One (1) Sundard No. 8.A. Crossing Syneth	Union Pacific Relicad	Corarés	Eastley of Wys	Healt Cossing
೫ಜ೫೦	Testrical Idana fraesey	HAY	·vh	Nos	v	•	South leg of WYE	God Sparied Aprilyidal Ngame Wandi Ma Grusse
M2510	Turnical Mand Francey	YÅ4	vÀ	None	. ,	•	East lag of WIE	Grafe Sapurind Ağısı Vadcal Ağırması Marin Vadcal Ağırması

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TABLE 2 PROPOSED HAILROAD CROSSINGS NEW DOCK STREET/HENRY FORD AVENUE GRADE SEPARATION

		1945	TRACIO	PROTECTION				
CROSSING INJUNEER	LOCATION	Francis	KHAMIN	Warning Device	Mahitaked By	Material	RUR	COMMENTS
3423490	Here foods Street (Editing)	4	tso(sec)	Four (4) Standard Ho. 9 A Crossing Signals	Part of Los Angoles	Concrete with number lessen	Dow Lead	Perboading of Crossing No. 3A 23.73 C
3A-23.70 C	Henry Fold Avecua Delove	4	stobad	Fine (2) Standard Ho. &A. Ordssing Signals	Port of Los Angels	Concrete with rubber insect	Dow Lead	Temporary Crossing Length of Sorvice: 313 Days
अधारम	Here Dock Street Detout	4	290(000)	Two (2) Standard No. 8 A Crocaling Sophake	Port of Los Angabas	Asphak	Doe tesd and Dow Spur	Temporary Crossing Langth of Service: \$10 Days
Mado	Of Perso Fore Terminal Mand and Freezey (Eding)	13	200(849)	One (1) Standard No. #A Grossing Stynal, and One (1) Standard No. # Grossing Signal	Ped of long Boach	Concrete with nebber insert	East Lag of Wys	Accountsection of Extrang Crossing
inna	Here Dock Street (Edisfron)	41	70(130)	One (1) Standard Ho. # A Ocasing Sgrad, and One (1) Standard Ho. # Crossing Sgrad	Port of Long Beach	Concrete with subber teams.	East log of Wyo	Pace native tion of Exhaung Crossing
342172	Henry Ford Areaus Delour Proposed	4.5	290(390)	Tere (2) Standard No. B.A. Crossing Signals	Fort of Los Angeles	Asphalt	Shoo by Ho. 5	Temporary Cressing Length of Service: 311 Days
3A21860	SEARS Horth Entrance (Existing)		•	Two P) Standard Ho. 8 Crossing Signals One (1) Standard Ho. 8 A Crossing Signal	Port of Long Seach	Concrete with rubber lesect	Sorth Leg of Wys	Asiocation of Crossing No. 3A-23 68 G
अधार	New Dock Street (Proposed)	44	390(393)	Hona	Fort of los Argeis	-	Main Tracks	Grade Separation - Rull Over Short
77246	Henry Ford Areas (Proposed)	44	590(390 d	Hone	Fort of Les Angeles	-	Meia Tracks	Grade Separation - Rull Over Street
342860	Access Road Proposed	1	•	Two (2) Standard Ho. S.A. Grossing Signals	Post of Los Angeles	Concrete with nobber lossed	Dow Lead	New Grossing
34240	New Dock Street (Exhibits)		200/253)	Two (2) to fire (1) Standard No. 8 Crossing Signals	Port of Los Angulus	Asphalt	Shoo by Ho. 4	Temporary Crossing Length of Service: 154 Days

⁽¹⁾ Humber of Erain Creatings Par Day Negligible Yolurce C00387

⁽²⁾ MAPIA Peak Hour Volumes to Indequent Traffic - Lasa Than One Train Per Day

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TAPLES

PHASING OF CONSTRUCTION OF PROPOSED CROSSINGS AND CLOSING OF EXISTING CROSSINGS NEW DOCK STREET/HENRY FORD AVENUE GRADE SEPARATION

CROSSING	-		PHASE			COMMENTS
NUMBER	1	2	3	4	5	COMMENTS
EXISTING	•					
Chossings	THE RELATION					Ciosa Ciosaling
3A-23.42	र्वे कर्षे	77.51675 21				Replace Crossing with Grade Separation (Crossing No. 154-23 52-8)
3A-23.51						Perplace Crossing with Grade Separation (Crossing No. 134-2351-87)
3A-23.65				THE PERSON	Transfer in	
SA-23.68-0				提用市民		FleeSgn Track - Marthin Some Harriser of Crossings
3A-23.73-C			werestra (122)			Proplete Crossing with (Crossing 110 "34 - 23 71 - C7 (Filesh)
34-23.47-0						Hosely Grossings
8A-23.48-G	·		第3 位	j	<u> </u>	Modify Grossings
PROPÓSED CROSSWGS	GETXVETTA	·		· · · · · · · · · · · · · · · · · · ·		Relocation at Crossing No. 54-23.73-0
1A-23.69-0				^		Temporary Crossing Length of Service: 311 Days
SA-23.70-C		·				Temporary Crossing Langth of Service: \$11 Days
3A-23.72		स्वकार्यसम	ALEXSA C	2	- 1848 × 1848	
SA-23.52-B	·	AMIM		Ä	-	Underpass - Rel Over Steet
3A-23.64-B				<u> </u>		Underpass - Rail Over Stool
3A-23.66-C					1	Here Crossing
3A-23.57-C	SEATT.			.]	_	Temporary Crossing Langth of Service: 189 Days
SA-29.49-C		1				Temporary Crossing Length of Service: 154 Deys
34-23.49-0			CLOSED UNDER CON IN SERVICE	STRUCTION		
	1	T CROSSING	NOT WER	VICE	-	H100/300 LHS-TACHCE-ACCEL/REWAL

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