PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

COMMISSION ADVISORY AND COMPLIANCE DIVISION Advisory Branch RESOLUTION E-3120 December 19, 1988

RESOLUTION

RESOLUTION E-3120, AUTHORIZING SOUTHERN CALIFORNIA EDISON COMPANY (EDISON) TO INCREASE ITS ELECTRIC BASE RATES IN ACCORDANCE WITH THE ATTRITION RATE ADJUSTMENT (ARA) MECHANISM AND FOR OTHER FACTORS, EFFECTIVE JANUARY 1, 1989.

BY ADVICE LETTER 809-E FILED OCTOBER 31, 1988.

SUMMARY

- 1. By Advice Letter 809-E filed October 31, 1988 and subsequent changes in response to inquiries from the staff of the Commission Advisory and Compliance Division (CACD), Edison requests authorization to increase its Authorized Level of Base Rate Revenue by \$173,760,000 and concurrently revise its electric base rates to reflect this increase. Edison requests this increase to compensate for operational and capital-related attrition as provided for in Decision (D.) 87-12-066 and for the impacts of the Tax Reform Act of 1986 (TRA), postage rate increase, State Board of Equalization (SBE) reassessment, the transfer of Palo Verde Nuclear Generating Station (PVNGS) Units 1,2 and 3 investment to base rates, and the transfer of San Onofre Nuclear Generating Station Units 2 and 3 (SONGS 2&3) pre-Commercial Operating Date (pre-COD) expenses to base rates.
- 2. Ordering Paragraph 2 of D.88-12-094 requires that the adopted 1989 cost of capital be used in conjunction with Edison's advice letter filing. By this Resolution, Edison is authorized an increase in Authorized Level of Base Rate Revenues of \$116,367,000.
- 3. In addition to the above requests, Edison also seeks to eliminate its Uranium Contract Termination Rate (UCTR) of

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0.118 cents/Kwh. These termination payments are being recorded in a subaccount of the Energy Cost Adjustment Clause (ECAC) balancing account. This request is granted. Based upon the sales forecast adopted in D.88-09-031, the resulting reduction in ECAC revenues would be \$77,066,000.

4. The net of the authorized increase in Authorized Level of Base Rate Revenues and the authorized decrease in ECAC revenues for Edison is \$39,301,000.

BACKGROUND

- 1. D.87-12-066 authorized Edison to revise electric base rates to compensate for 1989 operational and financial attrition.
- 2. Operational attrition is a decrease in a utility's net operating income due to increases in operation and maintenance expenses attributable to inflation between general rate case test years.
- 3. Capital-related attrition is a change in a utility's net operating income due to changes in rate base and cost of capital between general rate case test years.
- 4. Edison's presently authorized capital structure and its requested 1989 capital structure are shown in Attachment A to this Resolution.
- 5. D.87-11-013 and D.87-10-042 authorized Edison to increase the UCTR to recover the reasonable level of termination payments made by Edison for its contract settlements with the Bear Creek Mining Company and Homestake Mining Company. These termination payments are being recorded in Edison's Uranium Contract Termination Account (UCTA), a subaccount of the ECAC balancing account.

DISCUSSION

- 1. In Advice Letter 809-E Edison requested a 1989 base rate revenue increase of \$186,582,000 for attrition and other factors. Following discussions with the CACD, Edison agreed to reduce its base rate revenue request to \$173,760,000, exclusive of any adjustment for the rate of return authorized in Application (A.) 88-07-023.
- 2. In accordance with the conventional ARA mechanism, Edison now requests an attrition increase of \$145,043,000. The CACD recalculated the appropriate increase to be \$107,224,000 at the rate of return adopted in D.88-12-094. This is a decrease of \$37,819,000 from Edison's request.

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This and other revenue changes are shown in Attachment B. The adopted rate of return is shown in Attachment A.

- 3. D.87-12-066 authorized Edison (a) an increase of \$9,800,000 for changes in jurisdictional allocation factors, (b) a decrease of \$356,000 for hydro automation, and (c) an increase of \$1,013,000 for optional Time-of-Use (TOU) meter charges. Edison now requests these adjustments with the exception that the increase for the changes in jurisdictional factors be \$9,400,000. Edison's request for these adjustments is granted.
- 4. Ordering paragraph 34 of D.87-12-066 required Edison and the Commission's Division of Ratepayer Advocates (DRA) to determine whether reductions in Qualifying Facilities (QF) program funding are warranted and to submit a report to that effect. Edison filed the required report on August 31, 1988. DRA reviewed the report and concurs with Edison that there should be no reduction in the funding level for 1989. Edison's request for no reduction in the QF program funding level is granted.
- 5. Edison has also requested (a) an increase of \$2,003,000 for SBE reassessment, (b) an increase of \$1,545,000 for higher postal rates and (c) an increase of \$11,964,000 for the impact of TRA 1986 on capitalized overheads. The CACD has reviewed these requests and finds them reasonable and in compliance with past Commission decisions. Edison's requests are granted.
- 6. D.87-12-065 authorized Edison to recover its costs for SONGS 2&3 pre-COD expenses in base rates. Edison has requested a decrease of \$4,524,000 for operational and capital-related attrition relating to these expenses. The CACD recalculated the decrease to be \$16,770,000 at the rate of return adopted in D.88-12-094.
- 7. D.86-10-023 authorized Edison to recover the costs of owning, operating and maintaining PVNGS Units 1 and 2 in base rates. Edison has requested a decrease of \$894,000 for operational and capital-related attrition relating to these expenses. The CACD recalculated the decrease to be \$5,471,000 at the rate of return adopted in D.88-12-___.
- 8. D.88-03-022 authorized Edison to recover the costs of owning, operating and maintaining PVNGS Unit 3 in base rates. Edison has requested an increase of \$368,000 for operational and capital-related attrition relating to these expenses. The CACD recalculated the adjustment to be a decrease of \$2,385,000 at the rate of return adopted in D.88-12-094.

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- 9. Edison also requests an increase of \$8,200,000 for changes in the jurisdiction allocation factors for PVNGS Units 1,2 and 3 and SONGS 2&3. The DRA has reviewed this request and finds it reasonable. The CACD concurs and finds the request consistent with the intentions of D.87-12-066 in Edison's test year 1988 general rate case. Edison's request is granted.
- 10. Edison requests the elimination of its UCTR of 0.118 cents/Kwh. Edison estimates that the balance in the UCTA will be recovered by January 1, 1989 and proposes that any remaining balance in the UCTA be transferred to the ECAC balancing account. Termination of the UCTR will result in a decrease of \$77,066,000 in ECAC revenues. Edison's request is granted.
- 11. Edison requested that the 1989 attrition rate increase be calculated on a System Average Percent Change (SAPC) basis, subject to baseline and other constraints. It now appears that Edison's net revenue change (shown in Attachment C) due to the combined effects of Advice Letter 809-E and Edison's pending A.87-05-031, regarding SONGS 2&3 post-COD costs, will exceed 1% of present rate revenues, which is the maximum change allowable for "equal cents per kilowatt-hour" rate changes. Therefore the net January 1, 1989 rate change should be on an SAPC basis. Because the revenue increase is relatively small, Edison should apply the increase to energy components of rates only.
- 12. Under the terms of the ARA mechanism, attrition year rate base is forecast in general rate proceedings. The CACD notes that Edison's latest estimate of 1988 rate base is lower than that adopted in its general rate proceeding for 1988. Although this enables the utility to increase its earnings, we do not take issue with Edison's latest estimate of 1988 rate base. However, we note that Pacific Gas and Electric (PG&E) revenues for attrition year 1985 were reduced to account for unrealized plant additions, and that the DRA has protested PG&E's 1989 attrition filings (Advice Letters 1226-E and 1499-G) for the same reason. We commend that dispute to Edison's attention and urge Edison to participate in any litigation of the issue in PG&E's test year 1990 general rate proceeding, A.88-12-005.
- 13. Public notification of this filing has been made by mailing copies of each filing to other utilities, governmental agencies and to all interested parties who requested such notification.

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14. No protests to this advice letter have been received by CACD.

FINDINGS

- 1. For the reasons discussed above, a base rate revenue requirement increase of \$116,367,000 is just and reasonable.
- 2. For the reasons discussed above, it is reasonable for Edison to terminate its UCTR and to transfer any remaining balance in the UCTA to the ECAC balancing account.
- 3. Rate changes should be calculated on a system average percent change basis, subject to baseline and other constraints.

THEREFORE, IT IS ORDERED, that:

- 1. Southern California Edison Company is authorized to increase its Authorized Level of Base Rate Revenue by \$116,367,000 and to increase base rates to recover that amount in revenues, effective January 1, 1989, as shown in Attachment B to this Resolution.
- 2. Southern California Edison Company shall terminate its Uranium Contract Termination Rate and transfer any remaining balance in the Uranium Contract Termination Account to the Energy Cost Adjustment Clause balancing account effective January 1, 1989.
- 3. On or before December 28, 1988, Southern California Edison Company is authorized to file revised tariffs reflecting the combined effect of base rate revenue changes and the Uranium Contract Termination Rate change adopted by this Resolution.
- 4. The rate changes shall be calculated on a system average percent change basis, subject to baseline and other constraints.
- 5. The tariff sheets shall be marked to show that they were authorized for filing by Commission Resolution E-3120 and that the rates are effective January 1, 1989. The revised tariffs shall apply to service rendered on or after January 1, 1989.

This Resolution is effective today.

I certify that this Resolution was adopted by the Public Utilities Commission at its regular meeting on December 19, 1988. The following Commissioners approved it:

STANLEY W. HULETT President DONALD VIAL FREDERICK R. DUDA G. MITCHELL WILK JOHN B. OHANIAN Commissioners

Executive Director

Southern California Edison Company 1989 Attrition Allowance

Present Authorized Capital Structure (Test Year 1988)

Component	Capital Ratio	Cost Factor	Weighted Cost			
Long Term Debt Preferred Stock Common Equity	47.00% 7.00 46.00	9.22% 7.88 12.75	4.33% 0.55 5.87			
Total Rate of Return	100.00%		10.75%			

Requested Capital Structure (Attrition Year 1989)

Component	Capital Ratio	Cost Factor	Weighted Cost			
Long Term Debt Preferred Stock Common Equity	48.00% 6.00 <u>46.00</u>	9.30% 7.84 13.75	4.46% 0.47 6.33			
TOTAL Rate of Return	100.00%		11.26%			

Adopted Captial Structure (Attrition Year 1989)

Component	Capital Ratio	Cost Factor	Weighted Cost
Long Term Debt Preferred Stock Common Equity	48.00% 6.00 <u>46.00</u>	9.30% 7.84 13.00	4.46% 0.47 5.98
TOTAL Rate of Return	100.00%		10.91%

Southern California Edison Company 1989 Attrition Allowance Revenue Requirements (\$000)

Description

Operational Attrition:	<u>Requested</u>	<u>Adopted</u>
Labor Inflation Non-Labor Inflation SONGS Refueling	\$ 21,961 24,635 (11,718)	\$ 21,961 24,635 (11,718)
Capital-Related Attrition	110,165	72,346
ARA Mechanism for 1989	\$145,043	\$107,224
Other Items:		
Jurisdictional allocation change Hydro automation adjustment Optional TOU meter charges QF program funding SBE reassessment (property tax) Postage rate increase TRA 1986 (capitalized overheads) SONGS 2&3 pre-COD PVNGS 1&2 PVNGS 3 Nuclear units jurisdiction allocat	\$9,400 (356) 1,013 0 2,003 1,545 11,964 (4,524) (894) 368 ion 8,200	\$9,400 (356) 1,013 0 2,003 1,545 11,964 (16,770) (5,471) (2,385) 8,200
Total 1989 ARA Base Rate Revenue Chang	ge \$173,760	\$116,367
ECAC revenue change due to the termination of UCTR	(\$77,066)	(\$77,066)
NET INCREASE	\$96,694	\$39,301

SCUTHERY CALIFORNIA EDISON CONFAST Revenue Changes Adopted for Attrition, Uranius Contract Termination and SONGS 283 CFUC Jurisdictional - Effective January 1, 1987

	REVENUE ELEMENT	FRESEN REVI 1/ 2/	NUE	REVENUE CHANGE		ADOPTED REVENUE EQUIREMENT	AYER RA	AGE ITE
LIXE	SESSUAC CECAMA	(\$ mi	illon)	(\$ sillion)	(!	s million)	(cents	:/አላስ)
	(e)	(1	h)	(c)		(d)	(e	:)
t	lose roles	s 5,:	314.271	\$ 0.000	\$	3,314.271		
2	bisticati antuctifo terrines	,	0.000	116.367		116.367		
3	1989 attrition increase		0.000	48.155		48.155		
4	SONGS 243 post-COD base rates	1	115.271	164.522		3,478.793		5.32
5		J4.	,,,,,,,,			•		
6	Major Additions Adjustment Clause (MAAC)	•	8,450	(0.653)		7.837	5/	0.01
ž	inuce 314 bra-fifth fallanting eccount		52,248	(\$2.248)		0.000		0.00
8	couce 21% most-COD interim cates		0.000	43,105	٠	43.105		0.06
š	SCHOS 283 post-COO balancing account		35.921	0.000		35.921	•	0.05
10	Balana Mandou Interim CAICS		• • • • •	0.000		19.593		0.03
iĭ	Devers Yalley-Serrano Interim rates		19.593	(9,797)		105.456		0.16
12			116.252	(11111)		1001111		
• •	Conservation Load Management Adjustment Clause (CLMAC)	, ,	(16.981)	0.000		(16.981)	(\$0.0
14	Energy Cost Adjustment Clouse (ECAC)	•	203.733	0.000		2,203.733		3.37
13	fuel and purchased power	٠,٠	(1.959)			(1.959)	(0.0
16	Balancing account		52,501	0.000		52,901		0.0
17	LSTO writedown		4.572	0.000		4.572		0.00
18	Distillate writedown		201.809	0.000	•	201.809		0.30
19	chevron settlement	•	77.066	(77,066)		0.000		0.0
20	ticantus contract termination	•		(77,066)		2,461.055		3.76
žĭ		۲,	538.121	(1111100)				
	Arrust Energy Rate (AER)		0.000	0.000		0.000		0.00
	Electric Revenue Adjustment Billing Factor (ERABF)		(50.942)		•	(50.942)		(0.07
		s 5,	900.722	\$ 77.659	\$	5,978.381		9.15
			57.557	0.000		57,547		
25	Other Revenue		7.841	0.000		7.841		0.0
	cruc lees					4 041 7/0		
27	TOTAL	\$ 5,	966.110	\$ 77.659	\$	6,043.769		

^{1/} Based on adopted ECAC sales of 65,310.25 GVM, after edjustment for employee discounts and exclusion of fringe and Sequota sales (65,340 GVN unadjusted).

^{2/} fresent rates using current tariffs, which were mide effective 10/1/68. 3/ Fresent rate revenues differ slightly from adopted revenues in 0.88-07-031 due to rate rounding.

^{4/} from Attachment 8, catculated at 10.91% rate of return (13.00% return on equity).

^{5/} From Appendix C, 0.68-12-035 In A.87-05-031, adjusted for 13% return on equity.