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PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA JUN 2 0 1990

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EX-9

Investigation on the Commission's own motion into the operations and practices of Paul James Nave, an individual, doing business as Nave's Limousine Service.



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ORDER INSTITUTING INVESTIGATION AND ORDER TO SHOW CAUSE

Paul James Navé, an individual doing business as Navé's Limousine Sérvicé, (Navé) is holder of a charter-party carrier permit under TCP 3617-P. The permit was issued on July 11, 1989 and will expire on December 27, 1991. Navé first was issued charter-party authority by the Commission on December 27, 1985. The carrier's mailing address is 1679 Center Road, Novato, CA 94947. Nave's terminal address is 351 Airport Road, Novato, CA 94947.

On October 23, 1989 and November 29, 1989 the Marin County District Attorney filed criminal complaints against Nave alleging felony drug and weapon charges. Copies of these complaints are attached as Attachment A. On April 3, 1990 in Marin County Superior Court, Nave pled guilty to the charges, specifically, three felony counts of sale of cocaine, one felony count of possession for sale of cocaine, and one felony count of possession of a sawed-off shotgun. A copy of the court record of the plea is attached as Attachment B.

The San Rafael Police Départment, the investigating agency in this case, has advised Transportation Division Staff (Staff) that it is their belief that Nave used his limousine business to further his narcotics business, and that Nave's limousine terminal was a site of narcotics activity. A copy of a letter from Captain P. Robert Krolak, San Rafael Police Department, to Staff Investigator Larry McNeely is attached as Attachment C.

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Sections 5374 and 5375 of the Public Utilities (PU) Code require applicants for charter-party authority, among other things, to establish reasonable fitness to initiate and conduct the proposed transportation services. The Commission may refuse to issue operating authority to any applicant who has not demonstrated that it possesses the requisite fitness.

In <u>App. of Walter Hoffman</u> ((1976) 80 Cal.P.U.C. 117) we said:

". . . 'réasonablé fitness' connotés moré than méré adéquacy or sufficiency in training competéncy, or adaptability to thé appropriaté téchnical and vocational aspects of the servicé to be réndéréd. It also includes an élement of moral trustworthiness, réliance, and dependability. The standards must be based on the interests of the public and distinguished from the interests of the applicant, and the burden rests with the applicant to demonstrate that hé is reasonably fit to be entrusted with a rénewal of Commission authority."

After the issuance of authority, the Commission exercises continuing oversight of carrier fitness under other sections of law. PU Code Section 5378(a) authorizes the Commission to cancel, revoke, or suspend a charter-party carrier permit or certificate for, among other reasons, failure of a permit or certificate holder to operate and perform reasonable service. Section 5381 gives the Commission power to supervise and regulate every charter-party carrier of passengers in the State and to do all things which are necessary and convenient in the exercise of such power and jurisdiction.

A felony conviction of an owner or those in charge of carrier operations for sale and possession of narcotics and/or possession of a deadly weapon creates a serious question about fitness and may be good cause to revoke the authority of such an existing carrier. Unless the respondent to this investigation can demonstrate to the contrary, we will find that it is not in the public interest for such an individual to operate as a passenger carrier. In this regard, we are mindful that limousine

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operators and other charter-party carriers sometimes transport unaccompanied minors, particularly during prom season.

One of Nave's arrests occurred while his renewal for charter-party authority was still pending. Had we known of the arrest, Nave's fitness to serve the public as a charter-party carrier could have been called into question at the time. The fact that a permit was issued to Nave does not preclude us from acting at some later point should we then determine that he is not fit to continue as a permit holder.

The April 3, 1990 plea of guilty to felony charges of sale and possession of narcotics, and possession of a deadly weapon, taken in the absence of any convincing reason to the contrary, provides ample basis to order Nave to show cause why we should not revoke TCP 3671-P.

IT IS ORDERED that an investigation on the Commission's own motion is hereby instituted into the operations and practices of Paul James Nave, doing business as Nave's Limousine Service. A public hearing on this matter shall be held before Administrative Law Judge Watson on Monday, July 2, 1990 at 10:00 a.m., in the Commission's Courtroom at 505 Van Ness Avenue, San Francisco, at which time respondent Nave may appear and show cause why his permit should not be revoked. The respondent has the burden of showing why, given the facts documented by our Staff, the operating authority should not be revoked. Staff, if it elects to do so, may present additional evidence, either by testimony or through documentation, bearing on the fitness of the respondent.

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The Executive Director is directed to cause a certified copy of this order to be personally served upon respondent Paul James Nave.

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This order is effective today.

Dated June 20, 1990 at San Francisco, California.

FREDERICK R.DUDA STANLEY W. HULETT JOHN B. OHANIAN PATRICIA M. ECKERT Commissioners

President G. Mitchell Wilk, be nécessarily absent, did not participate.

L CERTIFY THAT THIS DECISION WAS APPROVED BY THE ACCUSE COMMISSIONERS TODAY

AN, Executive Director

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	ATTACHMENT A	
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2	Althriston and is a one leaft we to the hel	
3	FILED	
4	HOWARD HAHEON A HANSON A 24/89	
6	NAUN CELERA	
7	WINN WINN	
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA	
9	COUNTY OF MARIN	
10		
11	THE PEOPLE OF THE STATE OF CALIFORNIA, NO. 11387 Plaintiff, INFORMATION FOR	
13	VIOLATION OF SECTIONS VS.) 11351 AND 11352 OF THE	
14	NOPE SAWANGWAN, and) HEALTH AND SAFETY CODE AND SECTION 12020(a)	
15	PAUL JAMES NAVE, and TEELAPON PON SAWANGWAN,	
16	Defendants	
17 18	The District Attorney of the County of Marin, State of California, hereby accuses NOPE SAWANGWAN, PAUL JAMES NAVE, AND TEFLAPON DON SAWANGWAN & A DELEMANOWAN, PAUL JAMES NAVE, AND	
10	TEELAPON PON SAWANGWAN of a Felony, to wit: Possession of Narcotic for sale, in violation of Section 11351 of the Health and Safety Code, in that on or about the 1st day of May, 1989, in	
20	willfully and unlawfully have in their possession for sale a	
21	concroired substance, to wit, cocaine.	
22	It is further alleged that the defendants possessed for sale and sold 28.5 grams and more of cocaine, a substance containing 28.5 grams and more of cocaine and 57 grams and more	
23	of a substance containing cocaine within the meaning of Penal Code section 1203.073(b)(1).	
24 25	SECOND COUNT: And the said NOPE SAWANGWAN and PAUL JAMES NAVE	
26	are further accused by the District Attorney of the County of Marin, State of California, by this Second Count of this Information of a Felony, to wit: the Sale or Transportation	
27	Realth and Safety Code, in that the said defendants in the	
28	County of Marin, State of California, on or about the 1st day of May, 1989, did willfully and unlawfully transport, import into	
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1,90-06-039 L/ddb the State of California, sell, furnish, administer, and give 1 away, and offer to transport, import into the State of Callfornia, sell, furnish, administer, and give away, and attempt 2 to import into the State of California and transport a controlled 3 substance, to wit, cocaine. And the said PAUL JAMES NAVE is further accused by THIRD COUNT: 4 the District Attorney of the County of Marin, State of California, by this Third Count of this Information of a 5 Felony, to with Possession of a deadly weapon, in violation of Section 12020(a) of the Penal Code, in that the said defendant, 6 in the County of Marin, State of California, on or about the 1st day of May, 1989, did willfully and unlawfully manufacture, cause 7 to be manufactured, import into the State of California, keep for sale, offer and expose for sale, and give, lend, and possess an 8 instrument and weapon of the kind commonly known as a sawed off 9 shotqun. The above counts are connected in their commission. 10 All of which is contrary to the form, force and effect 11 of the statute in such case made and provided, and against the peace and dignity of the People of the State of California. 12 13 DISTRICT ATTORNEY FOR THE COUNTY OF MARIN State of California 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 2

1.90-06-039 1/446 1 2 1.1 ng in tes 10/~3 3 MARIN COUNTY CLE 4 1 5 6 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF MARIN 10 THE PEOPLE OF THE STATE OF CALIFORNIA,) 11 NO. 11345 12 Plaintiff, INFORMATION FOR VIOLATION OF 13 SECTION 11352 H&S vs. PAUL JAMES NAVE aka JAMES PAUL JOSUE, 14 15 Defendant. The District Attorney of the County of Marin, State of 16 California, hereby accuses PAUL JAMES NAVE aka JAMES PAUL JOSUE of a Felony, to wit: Sale or Transportation of Narcotic, in violation of Section 11352 of the Health & Safety Code, in that 17 on or about the 20th day of July, 1989, in the County of Marin, 18 State of California, the said defendant did willfully and unlawfully transport, import into the State of California, sell, 19 furnish, administer, and give away, and offer to transport, import, into the State of California, sell, furnish, administer, 20 and give away, and attempt to import into the State of California and transport a controlled substance, to wit, cocaine. 21 22 It is further alleged that at the time of the commission of the above offense, the defendant, PAUL JAMES NAVE aka JAMES PAUL JOSUE, was released from custody on bail in case 23 number C8903809 within the meaning of Penal Code Section 12022.1. 24 SECOND COUNT: And the said PAUL JAMES NAVE aka JAMES PAUL JOSUE 25 is further accused by the District Attorney of the County of Marin, State of California, by this Second Count of this 26 Information of a Felony, to wit: Sale or Transportation of Narcotic, in violation of Section 11352 of the Health & Safety Code, in that on or about the 24th day of July, 1989, in the 27 County of Marin, State of California, the said defendant did willfully and unlawfully transport, import into the State of 28

1,90-06-039 L/ddb 1 California, sell, furnish, administer, and give away, and offer to transport, import, into the State of California, sell, 2 furnish, administer, and give away, and attempt to import into the State of California and transport a controlled substance, to 3 wit, cocaine. 4 It is further alleged that the defendant possessed for sale and sold 28.5 grams and more of cocaine, a substance 5 containing 28.5 grams and more of cocaine and 57 grams and more of a substance containing cocaine within the meaning of Penal 6 Code Section 1203.073(b)(1). 7 It is further alleged that at the time of the commission of the above offense, the defendant, PAUL JAMES NAVE 8 aka JAMES PAUL JOSUE, was released from custody on bail in case number C8903809 within the meaning of Penal Code Section 12022.1. 9 The above counts are connected in their commission. 10 All of which is contrary to the form, force and effect 11 of the statute in such case made and provided, and against the peace and dignity of the People of the State of California. 12 13 DISTRICT ATTORNEY FOR THE COUNTY OF MARIN State of California 14 15 · By Assistant District Attorney 16 17 18 19 20 21 22 23 24 END OF ATTACHMENT A 25 26 27 28 2

1.90-06-039 L/ddb	CHMENT B	
SUPERIOR COURT OF CAL	IFORNIA, MARIN COUNTY	
DATE: APRIL 3, 1990 COURT MET AT	1:50 OFFICIALINENT NO. Three	
PINI: HON. HENRY J. BRODERICK	JUDGE DEPUTY CLERI	
D. Bartunek	, REPORTER	
THLE: PEOPLE OF THE STATE OF CALIFORNIA	COUNSEL	
V 11345 PAUL JAMES NAVE	1 DOM	
PEOPLE OF THE STATE OF CALIFORNIA	A. Leon, Dep DA	
V 11387 NOPE SÄWANGWAN	Robert Diskint	
PAUL JAMES NAVE	L. Rosen	
-	- 44 Day ACTION NO. 11345	
(CHANGE OF PLEA -	BOTH DEFENDANTS)	
Court convened on a regular continuance ou Defendants, on bail, present with counsel.	tside the presence of the prospective jurors.	
Court advised that defendant Nope Sawangwa and enter a plea of guilty to Count 2 1135	n wishes to withdraw his plea of not guilty 2 H&S.	
Court advised that defendant Paul Nave wis enter a plea of guilty to all counts and e	shés to withdraw his plea of not guilty and enhancements.	
Change of Plea Forms executed by the defendants submitted to the court.		
The court advised both defendants of their constitutional rights.		
be 5 years State Prison; subject to restite	onsequences; Marin County Jail up to one year	
FINDING: Defendant Nope Sawangwan has a full and complete understanding of his rights and has made a knowing and intelligent waiver of those rights. Notion to Withdraw his not guilty plea is granted.		
Defendant Nope Sawangwan with the consent Count 2, violation of Sec. 11352 H&S, Sal	of counsel entered has guilty plea to e or Transportation of a Controlled Substance.	
On motion of the District Attorney Count enhancement is stricken.	l ás to Nope Sawangwan is dismissed and the	
Defendant waives time for sentencing.		
Matter is referred to the Probation Dopar and Judgment is set on the calendar for M	tment for PreSentence Report and the Report AY 22, 1990 at 4:00 pm Dept 3.	
	PAGE ONE OF TWO	

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1.90-06-039 L/ddb SUPERIOR QUET OF THE STATE OF CALIFORNIA IN AND FOR THE COUNTY OF MARIN APRIL 3. 1990 ÅΤ CONTINUE ABBREVIATED TITLE PEOPLE OF THE STATE V NAVE/SAWANGWAN _ACTION NO. 11345 11387 DEFENDANT PAUL NAVE 11345 and 11387 Defendant Nave advised by the court that the maximum term of sentence could be eight (8) years State Prison; subject to resitution fine up to \$10,000; register as narcotic offender; parole period of 3 years. FINDING: Defendant Nave has a full and complete understanding of this rights and has made a knowing and intelligent waiver of those rights. Motion to withdraw his not guilty plea is granted. Defendant Paul Nave with the consent of counsel entered his guilty plea to: Case Count 1, violation of 11352 H&S, sale or transportation of narcotic 11345 and admits the 12022.1 PC allegation; Count 2, Violation of 11352 H&S, sale or transportation of narcotic and admits the 1203.073(b)(1) PC and 12022.1 PC allegations Case Count 1, violation of 11351 H&S, Possession of Narcotic for Sale and admits 11387 the 1203.073(b)(1) PC allegation; . Count 2, violation of 11352 H&S, Sale or transportation of narcotic;

Count 3, violation of 12020(a) PC Possession of a deadly weapon.

Defendant waives time for sentencing.

Matter is referred to the Probation Department for PreSentence Report, due 5/18/90, and the Report and Judgment is set on the calendar for MAY 31, 1990 at 4:00 pm Dept 3.

The District Attorney requested that Defendant Nave be remanded into custody. RULING: Both defendants to remain on established bail.

Defendant Sawangwan is to surrender his passport to the County Clerk by noon April 4, 1990.

The court thanked and excused the prospective jurors from the jury assembly room.

END OF ATTACHMENT B

cc: Probation Department Master Calendar ATTACHMENT C

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TO: LARRY MCNEELY, PUBLIC UTILITIES COMMISSION FORM: CAPTAIN P. ROBERT KROLAK, SAN RAFAEL POLICE DEPARTMENT REI PEOPLE VS. PAUL JAMES NAVE

The San Rafael Police Department has concluded an investigation into Paul James Nave and his business, Nave Limousine. Nave has pled guilty to three counts of sale of cocaine, one count of possession for sale of cocaine and possession of a sawed-off shotgun. Attached to these charges were enhancements for committing a felony while on bail and for the amount of cocaine involved.

During the investigation into Nave and his business investigators observed what they believed to be a narcotics transaction occur at 351 Airport Road, Novato Ca. This is where Nave's business is located. Nave was involved in this

The Marin County District Attorneys Office has vigorously prosecuted this case and Nave has pled guilty to all of the charges brought against him. He is due to be sentenced on June 11, 1990.

Paul Nave has operated his limousine business in the city of San Rafael for many years. It is the belief of the San Rafael Police Department that Nave has used the limousine business to further his narcotics business. During the first search warrant at the limousine business there were no business records found. Further it is the position of the Police Department that the Public Utilities Commission should take the appropriate action against the state issued license for Nave limousine.

END OF ATTACHMET C