#### PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Copy for:	RESOLUTION NO. W-3350
Orig. and copy to Executive Director	EVALUATION & COMPLIANCE DIVISION BRANCH/SECTION: Water Utilities DATE: March 6, 1987
Director Numerical File	• • •
Alphabetical File Accounting Officer	

## RESOLUTION

MOUNTAIN WATER COMPANY (MAC). ORDER AUTHORIZING A GENERAL RATE INCREASE PRODUCING \$10,410 OR 15.1% ADDITIONAL ANNUAL REVENUE.

MMC, by an amended draft advice letter filing accepted by the Water Utilities Branch (Branch) on August 15, 1986, requested authority under Section VI of General Order 96-A and Section 454 of the Public Utilities Code to increase rates for water service by \$10,452 or 15.4% in 1986. MMC estimates that the proposed rates would produce a rate of return of 3.10% on rate base in test year 1986. MMC serves about 210 metered rate customers located about one mile west of Panning, Riverside County.

The present rates became effective on October 3, 1984 pursuant to Resolution W-3206 which authorized an offset rate increase. The last general rate increase became effective on June 1, 1980 pursuant to Resolution W-2646.

The Branch made an independent analysis of M/C's summary of earnings for 1986. Appendix A shows M/C's and the Branch's estimates of summary of earnings at present and requested rates. M/C and the Branch differ in their estimates of revenues, purchased power expense and income taxes. The quantities used to develop the Branch's recommendations are shown in Appendix D.

MMC used its 1985 recorded revenue as its 1986 revenue at present rates. To calculate its revenue at proposed rates, it added an increase amount obtained by applying the proposed rate increments to the number of customers and water usage. MMC's method results in revenue figures which are unrealistically low at both present and proposed rates because they ignore the effects of growth in customers and consumption. The Branch derived its present and proposed revenue estimates by using MMC's projected 1986 customers and water usage and applying current and proposed rates.

The Pranch's estimate of purchased power expense is lower than MMC's because the Branch had available the latest power rates which were lower than those in effect when MMC prepared its estimate.

MWC did not estimate any expense for income taxes. The Branch calculated income taxes using the standard method as shown in Appendix D.

The summary of earnings submitted with MC's rate increase request shows a return of 3.10% at proposed rates, while the Branch's analysis shows a return of 2.84% at proposed rates. This rate of return, although lower than the 10.25% to 10.75% rate of return range recommended by the Accounting and Financial Branch of the Evaluation and Compliance Division for 100% equity water companies, results in MWC being granted the full rates it requested. The suthorized rate of return in the last rate case is generally used to determine whether a utility's earnings are excessive when the Commission is considering granting rate relief for offsettable items such as purchased power. Therefore, the Branch recommends the Commission find a rate of return on rate base not exceeding 10.5% to be reasonable for the purpose of earnings tests for MMC in future offset requests.

MAC was informed of the Branch's view of its summary of earnings and has stated that it accepts the Branch's estimates.

Notice of the proposed rate increase was mailed to all customers on September 2, 1986. Two customer protests to the amount of the increase have been received, one from a residential customer and the second from the High Valleys Water District. The District's protest stems from the fact that KWC proposed to charge it a rate \$0.10 per Ccf (hundred cubic feet) higher than that for other metered customers.

The District purchases about 1,500 Ccf per month from MC through a six-inch meter and purps it about 12 miles and 1,200 feet vertically to its own distribution system. MC's rates to the District were initially established by a contract filed with the Commission in 1972. At that time, the District's rates were set at a level approximately 20% higher than rates to other MC customers. The District was switched to MC's general metered rate structure by Resolution No. W-2646 in 1980 and the differential thereby eliminated. MC now proposes to reinstate the differential to reflect the higher costs of providing water to the District.

MAC has provided a study showing that even at its proposed \$0.10 per Ccf differential, the District does not carry its proper share of the costs of providing service. Because the District places extreme peak demands on the system by drawing large volumes of water at very high flow rates and infrequent intervals, KMC has had to drill two additional wells since 1980 and install associated pumps and mains, construct greater storage capacity, and pay electric power demand charges on the pumps. MMC states that these additional facilities were needed solely to meet the water supply needs of the District. The depreciation charges alone on the \$97,635 in additional plant amount to more than \$2,900 annually, or about \$0.17 per Ccf spread over the District's annual water usage. The Branch believes that reestablishing the differential in quantity rates as proposed by MMC is justified by the additional costs to serve the District.

The Branch has drafted a letter to the District and another to the individual customer who protested the increase. These letters explain the Commission's action and will be mailed after this resolution is approved. The draft letters are attached as Appendix E.

A field investigation of KWC's system was made on October 28, 1986 by a member of the Branch. Visible portions of the water system were inspected, customers

and company employees were interviewed, and methods of operations checked. The investigation indicated that KWC's system is in compliance with the requirements of the Commission's General Order 103, Rules Governing Water Service, and that service is satisfactory. There are no outstanding Commission orders requiring system improvements.

MWC has an adequate water supply to serve its customers and an ongoing program of leak repairs to minimize water loss. Its declining block rate structure was eliminated in the last general rate case in 1980 and it is fully metered. No additional conservation measures are needed.

The present metered rate schedule consists of a service charge and a single quantity block for all usage. MMC proposes to raise the service charges for the two smallest meter sizes to more closely approximate the Commission's standard meter charge ratios. Only four users are affected and the increases are small. MMC also proposes to place the remainder of the increase in the quantity charges. MMC's proposed rate design will result in service charges recovering approximately 47.7% of its fixed costs. This is in accordance with the Commission's rate design policy for small water companies established by Decision 86-05-064 which calls for fewer rate blocks, the elimination of lifeline, and service charges which recover up to 50% of fixed costs. The Branch concurs.

MWC was granted a rate increase in 1984 to amortize a \$6,957 undercollection in its purchased power balancing account. According to MWC's later calculations, the undercollection at that time was \$15,213 rather than \$6,957. The Branch has reviewed MWC's records and agrees that the amount to be amortized was probably understated. Because the City of Banning uses a complex rate structure involving time of use rates (peak/off peak), MWC finds it burdensome to maintain the balancing account, does not wish to recover any possible undercollection, and requests that the balancing account be terminated. The Branch agrees that MWC's request is reasonable but notes that, should power rates rise, MWC would have the opportunity to request an offset rate increase. Accordingly, it is equitable that they also be required to decrease rates should power rates drop below those adopted in this resolution and we will so order.

The Branch recommends that the Commission authorize an increase in gross revenue of \$10,410 or 15.1%. This increase would provide a 2.84% return on rate base but result in MAC being granted the full rates it requested.

At the recommended rates, the monthly bill for a typical metered customer using 38 Ccf per month would increase from \$22.92 to \$25.62, or 11.8%. A comparison of the present and recommended rates is shown in Appendix C.

The Commission's opinion, after investigation by the Water Utilities Branch, is that:

- a. The Branch's recommended summary of earnings (Appendix A) is reasonable and should be adopted.
- b. The rates recommended by the Branch (Appendix B) are reasonable and should be authorized.

- c. The quantities (Appendix D) used to develop the Branch's recommendation are reasonable and should be adopted.
- d. For the purpose of earnings tests in any future offset rate increase requests, a rate of return on rate base not exceeding 10.5% should be considered reasonable.
- e. MNU should be authorized to terminate its purchased power balancing account and it should not be allowed to file a subsequent rate request to amortize any present undercollection in its balancing account. MNU should be required to reduce rates in the future should its electric power rates drop below those adopted in this resolution.

THE COMISSION FINDS that the increased rates hereby authorized are justified and that the present rates are, for the future, unjust and unreasonable.

#### IT IS RESOLVED that:

- 1. Authority is granted under Public Utilities Code Section 454 for Mountain Water Company to file an advice letter incorporating the summary of earnings and revised rate schedule attached to this resolution as Appendices A and B, respectively, and concurrently to cancel the presently effective rate Schedule No. 1. Such filing shall comply with General Order 96-A.
- 2. The effective date of the revised rate schedule shall be the date of filing.
- 3. Mountain Water Company is authorized to terminate its purchased power balancing account.
- 4. Should its future electric power rates decrease below those adopted in this resolution, Mountain Water Company shall within 30 days of such reduction file an advice letter reducing its water rates to reflect its lower power rates.
- 5. This resolution is effective today.

I certify that this resolution was adopted by the Public Utilities Commission at its regular meeting on MAR 6 1987 . The following Commissioners approved it:

STANLEY W. HULETT
President
DONALD VIAL
FREDERICK R. DUDA
G. MITCHELL WILK
Commissioners

VICTOR R. WEISSER Executive Director

APPENDIX A

# Mountain Water Company

## SUMMARY OF EARNINGS (Estimated Year 1986)

	11411140	Patimated	Branch	Patimated	1
	Present	: Requested			Adopted
: Item		Rates	Rates	Rates	Rates
i Itali	Intes	· iaws	1 141000	12400	
Total Oper. Revs.	\$ 67,963	\$ 78,415	\$ 68,930	\$ 79,390	\$ 79,390
Operating Expenses					50 500
Purchased Power	39,182	39,182	38,320	38,320	38,320
<u>Katerials</u>	480	480	480	480	490
Contract Work	4,665	4,665	4,665	4,665	4,665
Employee Labor	3,376	3,376	3,376	3,376	3,376
Insurance	650	650	650	650	650
Management Sal.	2,310	2,310	2,310	2,310	2,310
Office Supplies	558	558	558	558	558
Vehicle Expenses	1,560	1,560	1,560	1,560	1,560
Office Salaries	2,730	2,730	2,730	2,730	2,730
General Expense	120	120	120	120	120
Office Storage	600	600	600	600	600
Total Expenses	56,231	56,231	55,369	55,369	55,369
Depreciation	10,387	10,387	10,387	10,387	10,387
Property Taxes	1,458	1,458	1,458	1,458	1,458
Other Taxes	649	649	649	649	649
Income Taxes	-	-	338	2,670	2,670
2.000.00					
Total Deductions	68,725	68,725	68,201	70,533	70,533
Net Revenue	(762)	9,690	779	8,857	8,857
Rate Base					
Average Plant	366,854	366,854	366,854	366,854	366,854
Avg. Depr. Reserve	65,273	65,273	65,273	65,273	65,273
Net Plant	301,581	301,581	301,581	301,581	301,581
Less: Advances	0,70,	0	0	0	0
Contributions	-	ŏ	ŏ	ŏ	ŏ
•	_	6,035	6,035	6,035	6,035
Working Cash		4,745	4,745	4,745	4,745
Matls. & Sup.	4,745	4, 147	4,147	すりコン	T) (T)
Rate Base	312,361	312,361	312,361	312,361	312,361
Rate of Return	Loss	3.10%	0.25%	2.84%	2.84%
Wave of Departs	10.00	707	V•-J/-	,	,,-

#### APPENDIX B

## · MOUNTAIN WATER COMPANY

## Schedule No. 1

## GENERAL METERED SERVICE

## APPLICABILITY

Applicable to all metered water service.

## TERRITORY

Portions of Banning, and vicinity, Riverside County.

## RATES

Service		er Meter er Month	
	/8 x 3/4-inch meter \$		(I) (I)
For	3/4-inch meter	5.00	(1)
For	1-inch meter	7.00	(D)
For	1-1/2-inch meter	10.50	
For	2-inch meter	14.00	
For	3-inch meter	21.00	
For	4-inch meter	28.00	
For	6-inch meter	42.00	
	The Service Charge is applicable to all meter service. It is a readiness-to-serve charge twhich is added the charge, computed at the Quantity Rate, for water used during the month	to	
Quantity	Rates:		
	Valleys Water Dist., per 100 cu.ft\$ thers, per 100 cu.ft	0.59 0.49	(I)

#### APPENDIX C

#### COMPARISON OF RATES

A comparison of present and Branch's recommended rates for metered service is shown below:

KETHRID SERVICE	MER	RED	SIR	VICE
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ETIRID SIRVICE	Per Meter Per Month	
$ec{\mathbf{p}}$	resent	Recommended
j	Rates	Rates
Service Charge:		<del></del>
For 5/8 x 3/4-inch meter\$	2.50	\$ 4.00
For 3/4-inch meter	4.65	5.∞
For 1-inch meter	7.00	7.∞
	10.50	10.50
	14.00	14.00
	21.00	21.00
101	28.00	28.00
101	42.00	42.00
Quantity Rates:		
High Valleys Water Dist., per 100 cu.ft \$	0.419	\$ 0.59
All Others, per 100 ca.ft	0.419	0.49

A comparison of monthly customer bills at present and the Branch's recommended rates for a 1-inch meter is tabulated below:

Usage	Present	Proposed	Inc	rease
100 cu.ft.	Bills	Bills	Amount	Percent
0	\$ 7.00	\$ 7.00	\$ 0.00	0.0%
3	8.26	8.47	0.21	2.6
1Ó	11.19	11.90	0.71	6.3
30	19.57	21.70	2.13	10.9
38(Avg.)	22.92	25.62	2.70	11.8
50	27.95	31.50	3.55	12.7

## High Valleys Water District

A comparison of monthly bills at present and the Branch's recommended rates for a 6-inch meter is tabulated below:

Usage	Present	Proposed	Inc	rease
100 cu.ft.	Bills	Bills	Amount	Percent
0	\$ 42.00	\$ 42.00	\$ 0.00	0.0
500	251.50	<i>337.</i> ∞	<b>85.5</b> 0	34.0
1,000	461.00	632.00	171.00	37.1
1,500	670.50	927.00	256.50	38.3
2,000	880.00	1,222.00	342.00	38.9
2,500	1,089.50	1,517.00	427.50	39.2
3,000	1,299.00	1,812,00	513.00	39.5

# APPENDIX D Page 1

# ADDPTED QUANTITIES (1986 Test Year)

Name of Company: Mountai	ın water	conpany
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USTA OI OCTIVATA INDUITATA MATOR CONTRACT	
Federal Tax Rate: State Tax Rate: Local Franchise Tax Rate: Business License: Uncollectible Rate:	15% 9.6% 0 0 0
Expenses 1. Aurchased Power	
City of Banning	
Rff. Sch. Date kWh \$/kWh Total Cost	5/01/85 271,770 0.09926 \$ 26,975
Southern California Edison	
Rate Schedule Mf. Sch. Date kWh \$/kWh Service Charge Total Cost	PA-1 9/19/86 132,685 0.08007 \$ 720 \$11,345
2. Purchased Water:	None
3. Pump Tax-Replenishment Tax:	None
4. Payroll Operations and Maintenance Administrative & General	\$ 3, <i>3</i> 76 \$ 5,040
5. Ad Valoren Taxes: Tax Rate Assessed Value	\$ 1,458 1,174% \$124,225

# APPENDIX D Page 2

# Service Connections

Meter Size	Number
5/8 x 3/4-inch	3
3/4-inch	1
1-inch	198
1-1/2-inch	5
2-inch	2
6-inch	
Total	210

# Metered Water Sales Used to Design Rates:

	Usage Ccf
High Valleys Water District	17,491
All Other Custoners	103,594

## APPENDIX D Page 3

# ADOPTED TAX CALCULATIONS

Line		fro5A	1986 ed Rates
No.	Item	CETT	FIT
1.	Operating Revenues	\$79,390	\$79,390
2.	Operating Expenses	55,369	55,369
3.	Taxes Other Than Income	2,107	2,107
4.	Tax Depreciation	10,387	10,387
5.	Interest	-	
6.	State Income Tax	-	1,107
7.	Sub-Total Deduction	67,863	68,970
8.	State Taxable Income	11,527	
9.	State Income Tax (9.6%)	1,107	
10.	Federal Taxable Income		10,420
11.	Federal Income Tax (15%)		1,563
12.	Total Income Tax		2,670

(END OF APPENDIX D)

Dorald D. Sullivan President, Board of Directors High Valleys Water District HCR 1 Box 33 Banning, CA 92220

Dear Mr. Sullivan:

On September 2, 1986 Mountain Water Company notified its customers that it was requesting authorization to increase the rates it charges its customers for water service. Included in Mountain's request was a \$0.10 per Ccf differential in the quantity rate for metered water supplied to High Valleys Water District. On September 17, 1986 you wrote on behalf of the District protesting Mountain's proposed differential.

On September 21, 1987 Mountain wrote to the Commission staff in response to your protest letter and explained why it believed the differential is appropriate. On October 11th, Mountain submitted a study which shows that the costs of serving the District are higher than the costs of serving its other customers. Copies of both items were sent to the District.

After considering all the relevant facts of which it is aware, the Commission has authorized Mountain to increase its rates by \$10,410 (15.1%) and to charge the District a higher metered quantity rate than other customers.

We recognize the District's objection to paying a higher rate than Mountain's other customers. However, it would be inappropriate for customers of Mountain to subsidize customers of the District by artifically maintaining equal quantity rates. The differential authorized now by the Commission is similar to the differential established when Mountain initiated service to the District by contract in 1972.

If you have questions or would like to discuss this matter further, please write or call Al Arellano at our los Angeles office, (213) 620-2608.

Yery truly yours,

WESLEY FRANKLIN, Chief Water Utilities Branch Robert W. Thorensen 4402 Terry Lee Circle Running, CA 92220

Dear Mr. Thorensen:

On September 2, 1986 Mountain Water Company notified its customers that it was requesting authorization to increase the rates it charges its customers for water service. On September 22, 1986 you wrote to the Commission protesting Mountain's proposed increase.

After considering all the relevant facts of which it is aware, the Commission has authorized Mountain to increase its rates by \$10,410 (15.1%). The bill for a typical customer using 38 Ccf per month will rise to \$25.62 from \$22.92, or about 11.8.%.

Even with this rate increase, Mountain will be earning less than a 3% return on its investment in water plant. The increase granted in 1984 was to offset the higher costs of electric power only. Mountain has not had a rate increase to reflect the rising costs of payroll, materials and other operations and maintenance expenses since June, 1980.

In establishing rates, the Commission's role is twofold. Rates must be kept as low as possible for customers while at the same time allowing utilities to cover their operating expenses and earn a reasonable return on their investment in plant. You may be assured that Mountain Water Company's request was thoroughly reviewed by the Commission before this change in rates was authorized.

If you have questions, please write or call Al Arellano at our los Angeles office, (213) 620-2608.

Yery truly yours,

WESLEY FRANKLIN, Chief Water Utilities Branch