PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

COMMISSION ADVISORY AND COMPLIANCE DIVISION WATER UTILITIES BRANCH

RESOLUTION W-3631 February 5, 1992

CA-32

RESOLUTION

(RESOLUTION W-3631) DEL ESTE WATER COMPANY. REQUEST FOR DEVIATION FROM COMMISSION TARIFF RULE NO. 15, MAIN EXTENSIONS, IN CONNECTION WITH PROVISION OF SERVICE TO THE MORRISON HOMES, THE LUCKEY COMPANY, AND ANDERSON HOMES DEVELOPMENTS.

BY ADVICE LETTER NO. 122, FILED ON NOVEMBER 22, 1991

SUMMARY



Del Este Water Company (DEWC) is requesting Commission authority to deviate from its tariff Rule 15, Main Extensions (Rule 15) and require the developers Morrison Homes, the Luckey Company, and Anderson Homes (Morrison, Luckey, and Anderson) to make full contribution of the cost of facilities and the resultant federal income tax liabilities associated with DEWC's provision of water service to Morrison's, Luckey's, and Anderson's developments in a proposed extension of DEWC's Salida service area. This resolution grants the request.

BACKGROUND

There is substantial urban growth adjacent to DEWC's existing service areas. Due to the financial impact on DEWC associated with refunds and the utility funded portion of the federal income tax resulting from the Tax Reform Act of 1986 (TRA 86), DEWC has concluded that it does not have available now, nor will it have in the immediate future, funds sufficient to meet refunds and TRA 86 tax liabilities posed by the extension of service to new areas which are now outside of its service area. Therefore, in order to maintain its financial integrity, DEWC will require full contribution of facilities and TRA 86 gross-up in connection with providing service to such areas. Similar treatment was requested in Advice Letters 119A, 120, and 121 and the Commission authorized the Tariff Rule 15 deviations by DEWC in Resolutions W-3573, W-3610, and W-3621, respectively.

Morrison, Luckey, and Anderson are developing an area contiguous to DEWC's Salida service area, and have requested water service for their developments from DEWC. Until recently DEWC would have provided service to Morrison, Luckey, and Anderson under the advance provisions of Rule 15. Rule 15 requires such a developer Resolution W-3631 DEWC/AL122/YAR/REP

to advance to DEWC the cost of facilities necessary to serve the development.

DEWC would have then, from its net revenues, refunded Morrison, Luckey, and Anderson advances at the rate of 2-1/2 percent over a period of 40 years. Rule 15 also provides that under particular financial circumstances, such as those DEWC finds itself in, full contribution of the cost of facilities to serve the developments can be required from the developers in lieu of advances.

The federal TRA 86 classifies contributions and advances made to investor-owned utilities as income to the utility and requires such utilities to pay income tax on the value of the facilities. The Commission by Decision 87-09-026 in Investigation 86-11-019 ruled that Class A utilities would be allowed to pass only part of these costs to the developer. These "gross-up" requirements are included in Rule 15, and would normally require Morrison, Luckey, and Anderson to contribute only an additional 28 percent of the cost of the facilities to cover its part of the income tax cost of the facilities. This contract requires Morrison, Luckey, and Anderson to contribute enough to cover all federal tax liabilities for a total gross up of 51.5%.

DISCUSSION

Had Morrison's, Luckey's, and Anderson's developments been within DEWC's authorized service area at the time service was requested, DEWC would be required to provide service under the provisions of DEWC's filed tariffs, including Rule 15. However, because the developments are not yet within it's service area, DEWC has the right to refuse service. Because of the rapid growth in the area, DEWC states that it finds itself with substantial refund and income tax obligations associated with that growth. It further states that as a consequence of this financial impact, it can no longer extend service into areas not currently within its service area unless those seeking service agree to contribute both the facilities and the full amount of the associated income tax obligation. Morrison, Luckey, and Anderson have agreed to these requirements and have signed a nonstandard main extension contract with DEWC. Morrison Homes has agreed to contribute \$847,681, which includes the associated income tax and the Luckey Company and Anderson Homes will contribute \$652,588 and \$400,426, respectively, including the cost of the associated income tax.

The Water Utilities Branch has reviewed the request for authority to deviate from Rule 15 and the nonstandard contract, and finds both to be reasonable and in agreement with Commission rules and procedures.

NOTICE



DEWC's public notification regarding Advice Letter No. 122 was in conformance with the provisions of General Order No. 96-A.

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PROTESTS

No protest has been received by the Commission.

FINDINGS

1. DEWC's request to deviate from its filed Rule 15 has been made in conformance with General Order No. 96-A.

2. DEWC's requested deviation and associated nonstandard main extension contract are reasonable.

3. DEWC's request to deviate from its filed Rule 15 in connection with providing service to Morrison, Luckey, and Anderson should be approved.

IT IS ORDERED that:

1. Del Este Water Company is authorized to deviate from its filed tariff Rule No. 15, Main Extensions, as requested in Advice Letter No. 122 in connection with providing service to developments by Morrison, Luckey, and Anderson in the Salida service area. The effective date of this authorization shall be five days after the effective date of this resolution.

This resolution is effective today.

I certify that this resolution was adopted by the Public Utilities Commission at its regular meeting on February 5, 1992. The following Commissioners approved it:

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J. SHULMAN Executive Director

DANIEL WM. FESSLER President JOHN B. OHANIAN PATRICIA M. ECKERT NORMAN D. SHUMWAY Commissioners