## PREPARED REBUTTAL TESTIMONY OF CYNTHIA S. FANG CHAPTER 2 SAN DIEGO GAS & ELECTRIC COMPANY

## BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

February 25, 2011



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| 1  | PREPARED REPLY TESTIMONY OF   |
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| 2  | CYTNHIA S. FANG   |
| 3  | (CHAPTER 2)   |
| 4  | I. OVERVIEW AND PURPOSE   |
| 5  | My direct testimony filed January 31, 2011, presented SDG&E's proposal to adopt the         |
| 6  | following modifications to the Market Price Benchmark (MPB) used for the calculation of the |
| 7  | indifference amount used for the determination of the Power Charge Indifference Amount      |
| 8  | (PCIA):   |
| 9  | 1. Adopt a method of regularly updating the generation capacity adder; specifically,        |
| 10 | base the generation capacity adder on the price set in the California Independent           |
| 11 | System Operator's ("CAISO") Interim Capacity Procurement Mechanism ("ICPM")                 |
| 12 | (to be superseded by Capacity Procurement Mechanism ("CPM")) in effect when the             |
| 13 | annual MPB is calculated. In addition, the ICPM/CPM is a public source of data on           |
| 14 | capacity value that is expected to be updated regularly to reflect actual CAISO             |
| 15 | capacity payments to generators. The ICPM is currently \$41/kilowatt ("kW")-yr,             |
| 16 | with the CAISO proposed CPM of \$55/kW-yr pending.  |
| 17 | 2. Establish a MPB adder to incorporate the value of renewable energy in the IOU            |
| 18 | portfolio using public data; specifically, weight the MPB using the U.S. Department         |
| 19 | of Energy's survey of reported contract premiums for renewable energy in the                |
| 20 | Western U.S. unless and until a transparent renewable energy credit ("REC") market          |
| 21 | value is available for California RPS compliance;   |
| 22 | 3. Incorporate load profile weighting of the MPB using the IOU generation profile,          |
| 23 | consistent with the load profile underlying the total portfolio cost.                       |
| 24 | In addition, SDG&E supported:   |
| 25 | 4. The exclusion from the total portfolio of the following:                                 |
| 26 | a. forecasted costs associated with load-related CAISO charge types, on a non-              |
| 27 | vintaged basis, from the total portfolio;   |
| 28 | b. forecasted costs associated with energy purchases at CAISO to fill anticipated           |
| 29 | short position to the extent they are included in an IOU's calculation.                     |

| 1  | 5. Resolving the CTC / PCIA issue raised by PG&E specifically, if the indifference              |
|----|---|
| 2  | amount minus the ongoing CTC is less than or equal to zero, then the PCIA should be             |
| 3  | set at zero;  |
| 4  | 6. Reconsideration of the designation of PCIA-Utility Retained Generation ("URG")               |
| 5  | and PCIA-DWR given impending elimination of DWR generation from total                           |
| 6  | portfolios and the incorrect classification of "New Gen" above-market costs as PCIA-            |
| 7  | DWR.  |
| 8  | The purpose of this testimony is to reply to the opening testimony of parties filed in this     |
| 9  | proceeding specific to the proposals identified above. SDG&E notes general consensus among      |
| 10 | parties regarding the following:  |
| 11 | 1. The adoption of a method of regularly updating the generation capacity adder;                |
| 12 | 2. The need to establish to incorporate the value of renewable energy in the IOU                |
| 13 | portfolio by incorporating an adder and weighting the MPB though there continues to             |
| 14 | be debate regarding how;  |
| 15 | 3. The incorporation of load profile weighting of the MPB using the IOU generation              |
| 16 | profile, consistent with the load profile underlying the total portfolio cost. Though           |
| 17 | the Joint parties include a proposal for Basis Adder to account for difference between          |
| 18 | Trading Hub and Load Aggregation Points.  |
| 19 | Specifically, my reply testimony addresses proposals related to modifications related to        |
| 20 | calculation of PCIA:  |
| 21 | • Methodology for weighting and determining a Green Benchmark;                                  |
| 22 | In addition, my reply testimony responds to CLECA's proposed modification to the                |
| 23 | treatment of negative PCIA.   |
| 24 | II. THE GREEN BENCHMARK   |
| 25 | PG&E states "with respect to identifying the proper value for a renewables adder,               |
| 26 | PG&E believes that the best source for obtaining a market value will be from a RECs market,     |
| 27 | specifically, a RECs market that represents the value of renewable generation in California."   |
| 28 | (Chapter 1, pp. 1-13, lines 3-6) SDG&E agrees, however, SDG&E feels the need to have an         |
| 29 | interim value in place prior to the availability of such a market value. PG&E argues that since |
| 30 | "it is anticipated that a transparent REC market will be available by the third quarter 2011"   |
|    |   |

| 1        | (Chapter 1, pp. 1-13, lines 9-11) that this would be sufficient time for the market to evolve in  |
|----------|---|
| 2        | time to meet a January 1, 2012 implementation that would be needed for a Green Benchmark to   |
| 3        | be based on this price. SDG&E recommends that adoption of an interim price, such as the U.S.  |
| 4        | Department of Energy's survey of reported contract premiums for renewable energy in the   |
| 5        | Western U.S., in the event that the California RECs market is not sufficiently developed for the  |
| 6        | use in determining a Green Benchmark for the 2012 PCIA.   |
| 7        | The Joint Parties provided a proposal for a methodology to determine a Green  |
| 8        | Benchmark that would involve:   |
| 9        | 1. Each utility would identify all RPS-compliant resources that began delivery in year  |
| 10       | 2010 and those projected in their ERRA forecast applications to begin delivery in   |
| 11       | 2011. This would include both contracts and IOU-owned resources.  |
| 12       | 2. The IOUs would identify the projected costs of energy produced by each of these  |
| 13       | resources in 2011.  |
| 14       | 3. IOUs would then provide these data (costs in dollars and volumes in MWh) to the  |
| 15       | Energy Division.  |
| 16       | 4. The Energy Division would then calculate the average cost of power from these  |
| 17       | resources in 2011 by summing up all the costs from all three IOUs and dividing by   |
| 18       | the sum of all the MWHs from all three IOUs. This could be calculated or verified by  |
| 19       | trusted non-market participant(s).  |
| 20       | 5. This average value would be the Green Benchmark for all three IOUs. (page 24)  |
| 21       | This value would then be applied with a vintaged weighting factor to the MPB.   |
| 22       | The Joint Parties proposal adds notably to the complexity of the PCIA calculation   |
| 23       | methodology as well as adding to the administrative burden. SDG&E disagrees that the added  |
| 24       | complexity and administrative burden is necessary to improve the PCIA methodology such that   |
| 25       | it is a better determination of bundled customer indifference.  |
| 26       | III. NEGATIVE PCIA  |
|          |   |
| 27       | CLECA proposes that negative PCIA should be issued as a credit to DA customers,   |
| 28<br>20 | arguing that "as a matter of fairness, departing customers should be able to be paid for leaving the system if this creates a banefit for remaining bundled systemates" (page 16). However, these |
| 29<br>30 | the system if this creates a benefit for remaining bundled customers." (page 16) However, these credits would effectively DA customers paying an effective total rate that would be below the     |
| 50       | creates would effectively DA customers paying an effective total rate that would be below the   |

total Utility Distribution Company rate which would no longer preserve bundled customerindifference and in fact result in harm to bundled customers.

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IV.

## SUMMARY AND CONCLUSION

SDG&E continues to recommend the adoption of

- Establishment of a MPB adder to incorporate the value of renewable energy in the IOU portfolio using public data; specifically, weight the MPB using the U.S.
  Department of Energy's survey of reported contract premiums for renewable energy in the Western U.S. unless and until a transparent REC market value is available for California RPS compliance; and
- Rejection of CLECA's proposal to change the treatment of negative PCIA.

This concludes my prepared direct testimony.