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June 17, 2011

ADVICE LETTER 2262-E

(U 902-E)

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

<u>SUBJECT</u>: Request to Modify Electric Rule 21 to Establish an Interim Interconnection Procedure for Electric Qualifying Facilities Signing Power Purchase Agreements with SDG&E

San Diego Gas & Electric Company (SDG&E) hereby submits for approval the following revisions to Electric Rule 21 as shown on Attachment A.

<u>PURPOSE</u>

The purpose of this advice letter is to insert language into SDG&E's Electric Rule 21 which would establish an interim interconnection procedure for Rule 21 Qualifying Facilities (QFs) signing Power Purchase Agreements with SDG&E that will allow SDG&E to use the California Independent System Operator's tariff (CAISO) or SDG&E's Wholesale Distribution Tariff (WDAT) as applicable for an interim period until the Commission can determine the best interconnection procedures for these generators.

Reforms to Rule 21 are necessary to meet the technical needs and policy goals of interconnecting distributed generation. SDG&E requests authorization for the interim changes described herein to immediately address the potential increase in QF interconnection applications resulting from the QF and Combined Heat and Power Settlement (QF/CHP Settlement) approved in Decision (D.) 10-12-035, the Assembly Bill 1613 program (AB 1613),¹ and the continued growth in SDG&E's feed-in tariff programs, WATER and Customer Renewable Energy ("CRE"), mainly due to the planned expansion to 3 MW pursuant to Senate Bill 32.

SDG&E's proposal is to allow the interconnection process to proceed efficiently for new QF procurement programs and the existing and expanded WATER and CRE programs. This request

¹ Advice Letter 2179-E-B, Establishment of Combined Heat & Power Tariff (CHP) in Compliance with Decision 09-12-042 and Assembly Bill 1613, was filed with the Commission on May 16, 2011.

is not intended to call into question the Commission's jurisdiction over QF interconnections; SDG&E requests that the Commission exercise its jurisdiction and require that new QF interconnections use the existing CAISO and WDAT interconnection procedures on an interim basis. This will give the Commission time to consider the best and most effective interconnection procedures for these generators, either through an updated Rule 21, continued use of the CAISO/WDAT process, or a hybrid approach.

BACKGROUND

In response to the passage of the Public Utilities Regulatory Policy Act of 1978 (PURPA), the Commission commenced a proceeding to establish rules concerning utility purchase of electricity from QFs under PURPA. Electric Rule 21 was established as a result. Since that time, there have been a number of important changes in generating facility interconnection and grid management that were not contemplated in Rule 21.

Significant market changes have occurred as a result of the CAISO assuming operational control of the California grid and responsibility for generator interconnections to the transmission system. The CAISO and the investor owned utilities (IOUs) have implemented (or will implement), and the Federal Energy Regulatory Commission (FERC) has approved (or will be asked to approve), a number of new procedures for the management and coordination of the interconnection queues at both transmission and distribution levels. Rule 21 does not appropriately distinguish between the transmission and distribution system, yet some QFs may propose to interconnect at the transmission level and clear rules for such interconnections do not currently exist in Electric Rule 21.

The CAISO procedures address certification for Resource Adequacy (RA) credit for eligible QFs. Rule 21 has no provisions to obtain the CAISO Deliverability Studies that are necessary to qualify for RA.

Additionally, the current Electric Rule 21 tariff lacks Commission-approved interconnection and study agreements for the interconnection of QFs making sales to SDG&E. The tariff also lacks information on how studies will be performed and how the Rule 21 queue will be handled with the other interconnection queues maintained by SDG&E. This ignores the interdependency that exists among generators. Following recent reforms of the CAISO and WDAT tariffs, generators are now either evaluated in a fast track process or studied in an independent study or cluster study process. This creates a problematic mismatch between the study methods used in the CAISO, WDAT and Rule 21 tariffs.

PROPSOED INTERIM PROCESS

To address the issues described above, Electric Rule 21 will need to be extensively modified. Because such changes will not occur immediately, SDG&E requests Commission approval to use FERC-approved CAISO and WDAT interconnection rules, procedures, and forms for QFs on a temporary basis.

Interim approval would allow interconnections to proceed while stakeholders conduct a more thorough review of long-term options and revisions required to Rule 21. Approving a temporary

Public Utilities Commission

process would allow the Commission the time to explore the best interconnection procedures, either through an updated Rule 21, continued use of the WDAT and CAISO processes, or a hybrid solution.

Interim use of the FERC-approved CAISO and WDAT interconnection procedures has several advantages -- they are well-established and familiar to many applicants, they have been vetted by stakeholders including the generation community, and (most significantly) they will ensure a level of consistency among the interconnection procedures for QFs and other wholesale generators. Using WDAT would also satisfy stakeholders calling for greater transparency in the queue process. Further, with the use of the WDAT by all applicants, there will be a complete queue list of all interconnections to the distribution system published on the internet.

SDG&E asks Commission approval for SDG&E to use the CAISO and WDAT procedures, rules and applications for all QFs for an interim period. Accordingly, this Advice Letter (AL) modifies SDG&E's Electric Rule 21 by including language directing QF applicants to use the applicable currently effective CAISO or WDAT interconnection procedures for new applications. This AL does not affect any QF generator that has submitted an application under Rule 21 prior to the effective date of this AL.

PROPOSED TARIFF CHANGES

SDG&E inserts the following language to Rule 21 Section A, Applicability, authorizing the use of the CAISO and WDAT Generation Interconnection Procedures, rules and applications on a temporary basis:

For an interim period until otherwise ordered by the Commission, the Commission directs SDG&E to use the currently effective interconnection procedure contained in the California Independent System Operator's (CAISO) tariff or SDG&E's Wholesale Distribution Tariff (WDAT) for an applicant for the interconnection of a Generating Facility that has contracted to sell or intends to sell all its exports to the grid to SDG&E under: (1) a Public Utility Regulatory Policies Act (PURPA) power purchase agreement with SDG&E or (2) the California Renewable Energy Small Tariff (CRE or WATER) or other procurement programs that allow applicants to interconnect under this Rule. A net energy metering (NEM) customer's generating facility is exempt from this provision and may be interconnected pursuant to the other provisions of this Rule.

EFFECTIVE DATE

SDG&E believes that this filing is subject to Energy Division disposition and should be classified as Tier 3 (effective after Resolution) pursuant to GO 96-B.

PROTEST

Anyone may protest this Advice Letter to the California Public Utilities Commission. The protest must state the grounds upon which it is based, including such items as financial and service

3

Public Utilities Commission

impact, and should be submitted expeditiously. The protest must be made in writing and received by July 7, 2011, which is 20 days of the date of this Advice Letter. There is no restriction on who may file a protest. The address for mailing or delivering a protest to the Commission is:

CPUC Energy Division Attention: Tariff Unit 505 Van Ness Avenue San Francisco, CA 94102

Copies of the protest should also be sent via e-mail to the attention of both Honesto Gatchalian (<u>inj@cpuc.ca.gov</u>) and Maria Salinas (<u>mas@cpuc.ca.gov</u>) of the Energy Division. A copy of the protest should also be sent via both e-mail <u>and</u> facsimile to the address shown below on the same date it is mailed or delivered to the Commission.

Attn: Megan Caulson Regulatory Tariff Manager 8330 Century Park Court, Room 32C San Diego, CA 92123-1548 Facsimile No. (858) 654-1788 E-Mail: <u>mcaulson@semprautilities.com</u>

NOTICE

A copy of this filing has been served on the utilities and interested parties shown on the attached list, including parties in R.08-06-024, R.11-05-005, and A.08-11-001 by either providing them a copy electronically or by mailing them a copy hereof, properly stamped and addressed.

Address changes should be directed to SDG&E Tariffs by facsimile at (858) 654-1788 or by email at <u>SDG&ETariffs@semprautilities.com</u>.

> CLAY FABER Director – Regulatory Affairs

(cc list enclosed)

4

CALIFORNIA PUBLIC UTILITIES COMMISSION ADVICE LETTER FILING SUMMARY ENERGY UTILITY MUST BE COMPLETED BY UTILITY (Attach additional pages as needed) Company name/CPUC Utility No. SAN DIEGO GAS & ELECTRIC (U 902) Utility type: Contact Person: Megan Caulson □ GAS Phone #: (858) 654-1748 HEAT WATER | E-mail: mcaulson@semprautilities.com EXPLANATION OF UTILITY TYPE (Date Filed / Received Stamp by CPUC) ELC = Electric GAS = GasPLC = Pipeline HEAT = Heat WATER = Water Advice Letter (AL) #: 2262-E Subject of AL: _Request to Modify Electric Rule 21 to Establish an Interim Interconnection Procedure for Electric Qualifying Facilities Signing Power Purchase Agreements with SDG&E Keywords (choose from CPUC listing): Agreements, Rules, Qualifying Facility AL filing type: 🗌 Monthly 🗌 Quarterly 🗌 Annual 🕅 One-Time 🗍 Other If AL filed in compliance with a Commission order, indicate relevant Decision/Resolution #: Does AL replace a withdrawn or rejected AL? If so, identify the prior AL _____N/A Summarize differences between the AL and the prior withdrawn or rejected AL1: N / A Does AL request confidential treatment? If so, provide explanation: Resolution Required? Xes No Tier Designation: \Box 1 \Box 2 \boxtimes 3 Requested effective date: <u>Upon Commission Approval</u> No. of tariff sheets: 4 Estimated system annual revenue effect: (%): N/A Estimated system average rate effect (%): ____N/A When rates are affected by AL, include attachment in AL showing average rate effects on customer classes (residential, small commercial, large C/I, agricultural, lighting). Tariff schedules affected: Electric Rule 21, Table of Contents Service affected and changes proposed¹: <u>N / A</u> Pending advice letters that revise the same tariff sheets: N/A Protests and all other correspondence regarding this AL are due no later than 20 days after the date of this filing, unless otherwise authorized by the Commission, and shall be sent to: **CPUC**, Energy Division San Diego Gas & Electric **Attention: Tariff Unit** Attention: Megan Caulson 8330 Century Park Ct, Room 32C 505 Van Ness Ave., San Francisco, CA 94102 San Diego, CA 92123 mcaulson@semprautilities.com mas@cpuc.ca.gov and jnj@cpuc.ca.gov

¹ Discuss in AL if more space is needed.

Public Utilities Commission DRA D. Appling S. Cauchois J. Greig R. Pocta W. Scott Energy Division P. Clanon S. Gallagher H. Gatchalian D. Lafrenz M. Salinas CA. Energy Commission F. DeLeon R. Tavares Alcantar & Kahl LLP K. Harteloo American Energy Institute C. King **APS Energy Services** J. Schenk BP Energy Company J. Zaiontz Barkovich & Yap, Inc. B. Barkovich **Bartle Wells Associates** R. Schmidt Braun & Blaising, P.C. S. Blaising California Energy Markets S. O'Donnell C. Sweet California Farm Bureau Federation K. Mills California Wind Energy N. Rader <u>CCSE</u> S. Freedman J. Porter Children's Hospital & Health Center T. Jacoby City of Chula Vista M. Meacham E. Hull City of Poway R. Willcox City of San Diego J. Cervantes G. Lonergan M. Valerio Commerce Energy Group V. Gan Constellation New Energy W. Chen CP Kelco A. Friedl Davis Wright Tremaine, LLP E. O'Neill J. Pau

General Order No. 96-B ADVICE LETTER FILING MAILING LIST

Dept. of General Services H. Nanio M. Clark Douglass & Liddell D. Douglass D. Liddell G. Klatt **Duke Energy North America** M. Gillette Dynegy, Inc. J. Paul Ellison Schneider & Harris LLP E. Janssen Energy Policy Initiatives Center (USD) S. Anders Energy Price Solutions A. Scott Energy Strategies, Inc. K. Campbell M. Scanlan Goodin, MacBride, Squeri, Ritchie & Day B. Cragg J. Heather Patrick J. Squeri Goodrich Aerostructures Group M. Harrington Hanna and Morton LLP N. Pedersen Itsa-North America L. Belew J.B.S. Energy J. Nahigian Luce, Forward, Hamilton & Scripps LLP J. Leslie Manatt, Phelps & Phillips LLP D. Huard R. Keen Matthew V. Brady & Associates M. Brady Modesto Irrigation District C. Mayer Morrison & Foerster LLP P. Hanschen MRW & Associates D. Richardson OnGrid Solar Andy Black Pacific Gas & Electric Co. J. Clark M. Huffman S. Lawrie E. Lucha Pacific Utility Audit, Inc. E. Kelly R. W. Beck, Inc. C. Elder

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ATTACHMENT A ADVICE LETTER 2262-E

Cal. P.U.C. Sheet No.	Title of Sheet	Canceling Cal. P.U.C. Sheet No.
Revised 22375-E	RULE 21, INTERCONNECTION STANDARDS FOR NON- UTILITY OWNED GENERATION, Sheet 1	Revised 17275-E*
Revised 22376-E	RULE 21, INTERCONNECTION STANDARDS FOR NON- UTILITY OWNED GENERATION, Sheet 2	Revised 17276-E
Revised 22377-E Revised 22378-E	TABLE OF CONTENTS, Sheet 1 TABLE OF CONTENTS, RULES, Sheet 7	Revised 22365-E Revised 22317-E



22375-E

San Diego Gas & Electric Company San Diego, California

Canceling <u>Revised</u> Cal. P.U.C. Sheet No.

RULE 21

17275-E* Sheet 1

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INTERCONNECTION STANDARDS FOR NON-UTILITY OWNED GENERATION

A. <u>APPLICABILITY AND INTRODUCTION</u>

Applicability. This Rule describes the Interconnection, operating and Metering requirements for Generating Facilities to be connected to San Diego Gas & Electric's (SDG&E) Distribution System over which the California Public Utilities Commission (Commission) has jurisdiction. Subject to the requirements of this Rule, SDG&E will allow the Interconnection of Generating Facilities with its Distribution System.

For an interim period until otherwise ordered by the Commission, the Commission directs SDG&E to use the currently effective interconnection procedure contained in the California Independent System Operator's (CAISO) tariff or SDG&E's Wholesale Distribution Tariff (WDAT) for applicants for the interconnection of a Generating Facility that has contracted to sell or intends to sell all its exports to the grid to SDG&E under: (1) a Public Utility Regulatory Policies Act (PURPA) power purchase agreement with SDG&E or (2) the California Renewable Energy Small Tariff (CRE or WATER) or other procurement programs that allow applicants to interconnect under this Rule. A net energy metering (NEM) customer's generating facility is exempt from this provision and may be interconnected pursuant to the other provisions of this Rule.

Definitions. Capitalized terms used in this Rule, and not defined in SDG&E's other tariffs, shall have the meaning ascribed to such terms in Section H of this Rule. The definitions set forth in Section H of this Rule shall only apply to this Rule and may not apply to SDG&E's other tariffs.

Consistency with IEEE 1547. This Rule has been revised to be consistent with the requirements of ANSI/IEEE¹ 1547-2003 *Standard for Interconnecting Distributed Resources with Electric Power Systems* (IEEE 1547). In some cases, IEEE 1547 language has been adopted directly, in others, IEEE 1547 requirements were interpreted and this Rule's language was changed to maintain the spirit of both documents.

B. <u>GENERAL RULES, RIGHTS AND OBLIGATIONS</u>

- Authorization Required to Operate. A Producer must comply with this Rule, execute an Interconnection Agreement with SDG&E, and receive SDG&E's express written permission before Parallel Operation of its Generating Facility with SDG&E's Distribution System. SDG&E shall apply this Rule in a non-discriminatory manner and shall not unreasonably withhold its permission for a Parallel Operation of Producer's Generating Facility with SDG&E's Distribution System.
- Separate Agreements Required for Other Services. A Producer requiring other electric services from SDG&E including, but not limited to, Distribution Service provided by SDG&E during periods of curtailment or interruption of the Producer's Generating Facility, must enter into agreements with SDG&E for such services in accordance with SDG&E's Commissionapproved tariffs.
- 3. **Services Not Provided with Interconnection**. Interconnection with SDG&E's Distribution System under this Rule does not provide a Producer any rights to utilize SDG&E's system for the transmission, distribution, or wheeling of electric power, nor does it limit those rights.

¹ ANSI – American National Standards Institute; IEEE – Institute of Electrical and Electronic Engineers

		(Continued)		
1P7		Issued by	Date Filed	Jun 17, 2011
Advice Ltr. No.	2262-E	Lee Schavrien	Effective	
Decision No.		Senior Vice President Regulatory Affairs	Resolution No.	



Canceling <u>Revised</u> Cal. P.U.C. Sheet No.

RULE 21

17276-E Sheet 2

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INTERCONNECTION STANDARDS FOR NON-UTILITY OWNED GENERATION

B. <u>GENERAL RULES, RIGHTS AND OBLIGATIONS</u> (Continued)

- 4. **Compliance with Laws, Rules, and Tariffs Schedules**. A Producer shall ascertain and comply with applicable Commission-approved tariffs of SDG&E; applicable Federal Energy Regulatory Commission (FERC) approved rules, tariffs, and regulations; and any local, state or federal law, statute or regulation which applies to the design, siting, construction, installation, operation, or any other aspect of the Producer's Generating Facility and Interconnection Facilities.
- 5. Design Reviews and Inspections. SDG&E shall have the right to review the design of a Producer's Generating and Interconnection Facilities and to inspect a Producer's Generating and/or Interconnection Facilities prior to the commencement of Parallel Operation with SDG&E's Distribution System. SDG&E may require a Producer to make modifications as necessary to comply with the requirements of this Rule. SDG&E's review and authorization for Parallel Operation shall not be construed as confirming or endorsing the Producer's design or as warranting the Generating and/or Interconnection Facility's safety, durability or reliability. SDG&E shall not, by reason of such review or lack of review, be responsible for the strength, adequacy, or capacity of such equipment.
- 6. **Right to Access**. A Producer's Generating Facility and Interconnection Facilities shall be reasonably accessible to SDG&E personnel as necessary for SDG&E to perform its duties and exercise its rights under its tariffs approved by the Commission, and any Interconnection Agreement between SDG&E and the Producer.
- 7. **Confidentiality of Information**. Any information pertaining to Generating and/or Interconnection Facilities provided to SDG&E by a Producer shall be treated by SDG&E in a confidential manner. SDG&E shall not use information contained in the Application to propose discounted tariffs to the Customer unless authorized to do so by the Customer or the information is provided to SDG&E by the Customer through other means.
- 8. **Prudent Operation and Maintenance Required**. A Producer shall operate and maintain its Generating Facility and Interconnection Facilities in accordance with Prudent Electrical Practices and shall maintain compliance with this Rule.
- 9. Curtailment and Disconnection. SDG&E may limit the operation or disconnect or require the disconnection of a Producer's Generating Facility from SDG&E's Distribution System at any time, with or without notice, in the event of an Emergency, or to correct Unsafe Operating Conditions. SDG&E may also limit the operation or disconnect or require the disconnection of a Producer's Generating Facility from SDG&E's Distribution System upon the provision of reasonable written notice: 1) to allow for routine maintenance, repairs or modifications to SDG&E's Distribution System; 2) upon SDG&E's determination that a Producer's Generating Facility is not in compliance with this Rule; or 3) upon termination of the Interconnection Agreement. Upon the Producer's written request, SDG&E shall provide a written explanation of the reason for such curtailment or disconnection.

	(Continued)		
2P6	Issued by	Date Filed	Jun 17, 2011
Advice Ltr. No. 2262-E	Lee Schavrien	Effective	
Decision No.	Senior Vice President Regulatory Affairs	Resolution No.	



San Diego Gas & Electric Company San Diego, California

Revised Cal. P.U.C. Sheet No.

Cal. P.U.C. Sheet No.

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Revised

22377-E

22365-E Sheet 1

TABLE OF	CONTENTS She
The following sheets contain all the effective rates and rules in effect on the date indicated herein.	s affecting rates, service and information relating thereto,
	Cal. P.U.C. Sheet No
TITLE PAGE	1601
TABLE OF CONTENTS	22377, 21847, 22058, 22356 22366, 22009, 2237
	21940, 22357, 22358, 21855, 22333, 1952

Т

16015-E TITLE PAGE..... 22009, 22378-E TABLE OF CONTENTS..... 22333, 19529-E PRELIMINARY STATEMENT: I. General Information..... 8274, 18225, 22140-E **Balancing Accounts** Description/Listing of Accounts 19402, 20706-E California Alternate Rates for Energy (CARE) Balancing Account 21639, 21640-E Rewards and Penalties Balancing Account (RPBA)...... 21643, 21857-E Transition Cost Balancing Account (TCBA)..... 19410, 19411, 19412, 19413, 19414-E Post-1997 Electric Energy Efficiency Balancing Account (PEEEBA)..... 19415, 19416-E Research, Development and Demonstration (RD&D) Balancing Account..... 19417, 19418-E Renewables Balancing Account (RBA)..... 19419, 19420-E 19421, 19422-E Tree Trimming Balancing Account (TTBA)..... Baseline Balancing Account (BBA)..... 21377, 19424-E El Paso Turned-Back Capacity Balancing Account (EPTCBA)..... 19425-E 21606, 21932, 21933, 19429, 19430-E Energy Resource Recovery Account (ERRA)..... Low-Income Energy Efficiency Balancing Account (LIEEBA)..... 19431, 19432-E Non-Fuel Generation Balancing Account (NGBA)..... 21484, 22081, 22082, 21487-E Electric Procurement Energy Efficiency Balancing Account (EPEEBA)..... 19438-E Common Area Balancing Account (CABA)..... 19439-E Nuclear Decommissioning Adjustment Mechanism (NDAM)..... 19440-E Pension Balancing Account (PBA)..... 19441, 19442-E Post-Retirement Benefits Other Than Pensions Balancing Account (PBOPBA)..... 19443, 19444-E Community Choice Aggregation Implementation Balancing Account (CCAIBA)..... 19445-E

(Continued) 1P6 Date Filed Jun 17, 2011 Issued by Lee Schavrien Advice Ltr. No. 2262-E Effective Senior Vice President Resolution No. Decision No. **Regulatory Affairs**



San Diego Gas & Electric Company San Diego, California

RULE NO.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

18

19

20

21

22378-E Revised Cal. P.U.C. Sheet No. Canceling Revised Cal. P.U.C. Sheet No. 22317-E Sheet 7 TABLE OF CONTENTS RULES SERVICE CAL. P.U.C. SHEET NO. 19043, 19044, 21386, 20288, 18867, 17687, 14852, 15188-E 14854, 18972, 21239, 18268, 20289, 18270-E Definitions 15591, 15592, 15593, 15594, 15595, 15596, 15597, 15598-E Description of Service 15599, 15600, 15601, 15602, 15603, 20415-E Applications for Service..... 15484, 15485-E 15488, 15489, 15490-E Contracts Special Information Available for Customers...... 14157, 11452, 5925, 8797, 6499-E Establishment & Re-establishment of Credit..... 15481, 22128-E 22315, 6652-E Deposits..... Notices..... 17405-E Rendering and Payment of Bills..... 15695, 9112, 16598, 13231, 16599, 16094, 18981, 19975, 19047-E 19048-E Disputed Bills..... 22212, 19691, 19692, 19693, 19694, 19695, 19696, 19697-E Discontinuance of Service..... Rates and Optional Rates..... 15765-E 19049-E Temporary Service Shortage of Electric Supply/Interruption of Delivery 4794-E 19050, 11221, 11222, 22237, 13202, 13203, 20417, 12777-E Distribution Line Extensions..... 17074, 17075, 17076, 22238, 22239, 20420-E 11233, 13237, 10501, 11235, 11236, 13238-E Service Extensions..... 11238, 11239, 11240, 19051, 11242, 11243-E, 11244, 11245-E 16585, 22130, 22131-E Meter Tests and Adjustment of Bills 18457, 18458, 20925, 20926-E Supply to Separate Premises and Resale..... Replacement of Overhead With Underground Electric Facilities..... 15504, 15505, 15506, 15507, 15508-E 22375, 22376, 17277, 17278, 19597, 19598, 19599, 17282-E Interconnection Standards for Non-Utility Owned Generation..... 17283, 17284, 17285, 17286, 17287, 17288, 19108, 19109-E

- 21.1 Final Standard Offer 4 Qualifying Facilities..... 22 Special Service Charges..... 23 Competition Transition Charge Responsibility...... 25 Direct Access Rules Switching Exemptions..... 25.1 Direct Access Service for Qualified Nonprofit 25.2 Charitable Organizations 27 Community Choice Aggregation......
- 27.2 Community Choice Aggregation Open Season ... 28 Provision of Utility Right-of-Way Information. 29 Third-Party Marketers for BIP
- Participating Load Pilot 31
- Demand Response Wholesale Market Pilot...... 31.1
- 40 **On-Bill Financing Program**
- 41 Demand Response Multiple Program Participation
- 17291, 19600, 19111, 19112, 19113, 19114, 19115, 19116-E 17299, 17300, 17301, 19601, 17303, 17304, 17305, 17306-E 17307, 18699, 17309, 17310, 17311, 17312, 17313, 17314-E 17315, 17316, 17317, 17318, 17319, 17320, 17321, 17322 & 23-E 7966 to 7986, 7989-E 8713, 8714-E 19052, 15189, 15190, 15191, 15192, 15123, 10623, 10624-E 10625, 12720, 12721, 12722, 12723, 12724-E 10526, 21668, 21669, 21670-21675, 21676, 21677, 21678-E 21679, 21680, 21681, 21682-21693, 10915, 20294, 20295-E 10918-10920, 20296, 10922-10924, 20297, 20298, 10927-11930-E 21694, 21695, 21696, 21697, 21698, 21699, 21700, 21701-E 21702, 21703, 21704-E 19818-E 19763-19770, 20299, 21898, 19773-76, 21899, 21900, 21901 19780-91, 20300, 19793-98-E 19091, 19092, 20466, 20467-E 14167, 14168, 14169, 14170, 14171-E 19190, 19191, 19192, 19848, 19194, 19195, 19196, 19197-E

21265, 21266, 21267, 21268, 21269, 21270-E 22041, 22042, 22043, 22044, 22045, 22046-E 20937-E 21501,21502, 21503, 21504, 21505, 21506-E

	(Continued)		
7P6	Issued by	Date Filed	Jun 17, 2011
Advice Ltr. No. 2262-E	Lee Schavrien	Effective	
	Senior Vice President		
Decision No.	Regulatory Affairs	Resolution No.	

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