BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking on the Commission's Own Motion to Adopt New Safety and Reliability Regulations for Natural Gas Transmission and Distribution Pipelines and Related Ratemaking Mechanisms.

Rulemaking 11-02-019 (Filed February 24, 2011)

OPENING COMMENTS OF SOUTHWEST GAS CORPORATION (U 905 G) REGARDING THE REPORT OF THE INDEPENDENT REVIEW PANEL ON THE SAN BRUNO INCIDENT

Catherine M. Mazzeo Senior Counsel Southwest Gas Corporation 5241 Spring Mountain Road Las Vegas, NV 89150-0002 Phone: (702) 876-7250

Fax: (702) 252-7283

Email: catherine.mazzeo@swgas.com

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Rulemaking 11-02-019 (Filed February 24, 2011)

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OPENING COMMENTS OF SOUTHWEST GAS CORPORATION (U 905 G) REGARDING THE REPORT OF THE INDEPENDENT REVIEW PANEL ON THE SAN BRUNO INCIDENT

On June 8, 2011, the Report of the Independent Review Panel (IRP) - San Bruno Explosion (Report) that was prepared for the California Public Utilities Commission (CPUC or Commission) was released. Through the Scoping Memo and Ruling of the Assigned Commissioner issued on June 16, 2011, parties were advised of the opportunity to file comments on or before July 15, 2011, regarding the IRP Report. Southwest Gas Corporation (Southwest Gas or Company) has reviewed the IRP Report, and submits the opening comments attached hereto as Exhibit A.

Southwest Gas appreciates the opportunity to provide comments on the IRP Report and will continue to participate in this proceeding.

Dated this 15th day of July, 2011, at Las Vegas, Nevada.

SOUTHWEST GAS CORPORATION

/s/ Catherine M. Mazzeo

Catherine M. Mazzeo Senior Counsel Southwest Gas Corporation 5241 Spring Mountain Road Las Vegas, Nevada 89150-0002

Phone: (702) 876-7250 Fax: (702) 252-7283

E-Mail: catherine.mazzeo@swgas.com

EXHIBIT A

COMMENTS

1.

INTRODUCTION

In developing the Report, representatives of the IRP visited Southwest Gas to obtain insight on its management structure and operations related to transmission integrity management. This was a welcomed opportunity as Southwest Gas has worked diligently in establishing and refining its integrity management processes and procedures over the years, particularly since the federal transmission integrity management regulations went into effect in 2003. Southwest Gas has reviewed the IRP Report and submits the following Comments regarding the recommendations to the Commission contained in the Report.

II.

DISCUSSION

Southwest Gas believes that many of the recommendations contained in the Report are meritorious. Some of the recommendations, however, may be unnecessary given that enforcing existing integrity management regulations and utilizing current regulatory oversight mechanisms can accomplish the same objectives intended by the recommendations. Specific examples are provided below, referenced by recommendation number (to the CPUC).

1.15 Recommendations, Page 30: Advise relevant lawmakers of the information contained in Appendix L regarding the complex issues associated with automatic shutoff and remote valves and request sponsors suspend legislative proposals that would require the use of such valves until such time as the detailed plans of the utilities for integrity management have been reviewed and approved by the CPUC.

Southwest Gas fully supports this recommendation.

6.3.3.1 The CPUC should develop a plan and scope for future annual California utility initiated independent integrity management program audits. The results of these audits should be used to provide a basis for future CPUC performance based audits on a three-year basis.

Current federal transmission integrity management regulations require operators to continually review their programs for improvement, but provide flexibility in how the review is conducted. Southwest Gas believes that a utility-initiated independent audit is but one approach to address a continual review, but the audit should not be utilized as a tool for the Commission. The Commission has existing tools for evaluating operator programs, namely the training, protocols, forms, FAQs, and incident and leak data, provided by the Pipeline and Hazardous Materials Administration (PHMSA). The Commission can utilize these resources in conjunction with information obtained from its own inspections of operators' integrity programs, to develop performance-based audits.

6.3.3.3 The CPUC should consider requiring the major regulated utilities operating in the State of California to submit the results of the independent integrity management audits as part of their respective rate case processes.

As mentioned in the comment to 6.3.3.1, the independent audit is but one approach to address a continual review of an operator's integrity management program. Operators should be allowed to allocate resources and conduct independent audits at intervals most beneficial to ensuring the quality of their respective programs.

6.3.3.6 To raise the profile of the audits among all the stakeholders, add the following requirements to the safety and pipeline integrity audits of the utilities that includes the following features: (1) posting of audit findings and company responses on the CPUC's website; (2) use of a "plain English" standard to be applied for both staff and operators in the development of their findings and responses, respectively; and (3) a certification by senior management of the operator that parallels that certification now required of corporate financial statements pursuant to Sarbanes-Oxley.

Regarding the certification in item (3), it is unclear as to what is being certified by senior management. If it is certification that an audit has been conducted or that certain processes were followed, then this can likely be supported. However, Southwest Gas notes that existing federal integrity management regulations require that programs specify roles and responsibilities for the implementation and oversight of the processes and procedures involved. This recommendation appears to be redundant in light of the existing code requirements.

7.3.1 The CPUC should seek to align its pipeline enforcement authority with that of the State Fire Marshal's by providing the CPSD staff with additional enforcement tools modeled on those of the OSFM and the best from other states.

Based on the information provided, the potential impact of this change is unclear; therefore, Southwest Gas cannot comment at this time. Southwest Gas suggests that if the Commission seeks to adopt this recommendation, it should provide specific information as to the "additional enforcement tools" to be implemented, and allow the parties an opportunity for further comment.

CERTIFICATE OF SERVICE

I hereby certify that I have this day served the foregoing OPENING COMMENTS OF SOUTHWEST GAS CORPORATION (U 905 G) REGARDING THE REPORT OF THE INDEPENDENT REVIEW PANEL ON THE SAN BRUNO INCIDENT upon the individuals on the established service list in proceeding R.11-02-019 by electronic mail (email) service. Those individuals without an email address were served by regular, first-class mail.

Dated this 15th day of July, 2011 at Las Vegas, Nevada.

/s/ Valerie J. Ontiveroz

Valerie J. Ontiveroz State Regulatory Affairs Southwest Gas Corporation 5241 Spring Mountain Road Las Vegas, Nevada 89150-0002

Phone: (702) 876-7323

E-mail: valerie.ontiveroz@swgas.com



CALIFORNIA PUBLIC UTILITIES COMMISSION

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Parties

STEPHANIE C. CHEN
ATTORNEY
THE GREENLINING INSTITUTE
EMAIL ONLY
EMAIL ONLY, CA 00000
FOR: THE GREENLINING INSTITUTE

CARL WOOD
UTILITY WORKERS UNION OF AMERICA
EMAIL ONLY
EMAIL ONLY, CA 00000-0000
FOR: UTILITY WORKERS UNION OF AMERICA

JUSTIN LEE BROWN
ASSIST COUNSEL - LEGAL
SOUTHWEST GAS CORPORATION
5241 SPRING MOUNTAIN ROAD
LAS VEGAS, NV 89150-0002
FOR: SOUTHWEST GAS CORPORATION

NORMAN A. PEDERSEN
ATTORNEY AT LAW
HANNA & MORTON
444 S. FLOWER STREET, SUITE 1500
LOS ANGELES, CA 90071
FOR: SOUTHERN CALIFORNIA GENERATION
COALITION

DOUGLAS PORTER SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE STEVEN GARBER
PACIFIC GAS AND ELECTRIC COMPANY
EMAIL ONLY
EMAIL ONLY, CA 00000
FOR: PACIFIC GAS AND ELECTRIC COMPANY

STEPHEN CITTADINE
CENTRAL VALLEY GAS STORAGE, LLC
3333 WARRENVILLE ROAD, STE. 630
LISLE, IL 60532
FOR: CENTRAL VALLEY GAS STORAGE, LLC

SHARON L. TOMKINS
SOUTHERN CALIFORNIA GAS COMPANY
555 WEST FIFTH STREET, SUITE 1400
LOS ANGELES, CA 90013-1034
FOR: SAN DIEGO GAS & ELECTRIC
COMPANY/SOUTHERN CALIFORNIA GAS COMPANY

BOB GORHAM
DIVISION CHIEF -PIPELINE SAFETY DIVISION
CALIFORNIA STATE FIRE MARSHALL
3950 PARAMOUNT BLVD., NO. 210
LAKEWOOD, CA 90712
FOR: CALIFORNIA STATE FIRE MARSHALL SAFETY DIVISION

FAITH BAUTISTA
PRESIDENT
NATIONAL ASIAN AMERICAN COALITION

RUSEMEAD, CA 91770 1758 EL CAMINO REAL FOR: SO. CALIF. EDISON CO. (CATALINA SAN BRUNO, CA 94066 ISLAND)

CONNIE JACKSON CITY MANAGER FOR: CITY OF SAN BRUNO

GREGORY HEIDEN CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 5039 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 FOR: CPSD

AUSTIN M. YANG

CITY AND COUNTY OF SAN FRANCISCO

OFFICE OF THE CITY ATTORNEY, RM. 234

1 DR. CARLTON B. GODDLETT PLACE

SAN FRANCISCO, CA 94102-4682

FOR: THE UTILITY REFORM NETWORK

FOR: CITY AND COUNTY OF CAN FRANCISCO FOR: CITY AND COUNTY OF SAN FRANCISCO

BRIAN K. CHERRY
PACIFIC GAS AND ELECTRIC COMPANY
PRINCIPAL
77 BEALE ST., MC B10C, PO BOX 770000
SAN FRANCISCO, CA 94177
FOR: PACIFIC GAS AND ELECTRIC COMPANY
OAKLAND, CA 94607
FOR: CITY OF SAN BRUNO

LEN CANTY

MICHAEL E. BOYD CALIFORNIANS FOR RENEWABLE ENERGY, INC. ATTORNEY 5439 SOQUEL DRIVE SOQUEL, CA 95073 FOR: CALIFORNIANS FOR RENEWABLE ENERGY, SAN JOSE, CA 95113

MIKE LAMOND CHIEF FINANCIAL OFFICER ALPINE NATURAL GAS OPERATING CO. #1 LLC DOWNEY BRAND, LLP PO BOX 550, 15 ST. ANDREWS ROAD 621 CAPITOL MALL, 18TH FLOOR VALLEY SPRINGS, CA 95252 SACRAMENTO, CA 95814

FOR: NATIONAL ASIAN AMERICAN COALITION

RACHAEL E. KOSS ADAMS BROADWELL JOSEPH & CARDOZO CITY MANAGER

CITY OF SAN BRUNO

567 EL CAMINO REAL

SAN BRUNO, CA 94066-4299

FOR: COALITION OF CALIFORNIA UTILITY

EMPLOYEES

> MARION PELEO CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 4107 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 FOR: DRA

CHRISTOPHER P. JOHNS
PACIFIC GAS AND ELECTRIC COMPANY
77 BEALE STREET
SAN FRANCISCO, CA 94105
FOR: PACIFIC GAS AND ELECTRIC COMPANY
FOR: PACIFIC GAS AND ELECTRIC COMPANY
LOCAL NOS. 246 & 342

FOR: CITY OF SAN BRUNO

REBECCA WILLIFORD CHAIRMAN

BLACK ECONOMIC COUNCIL

484 LAKE PARK AVE., SUITE 338

OAKLAND, CA 94610

DISABILITY RIGHTS ADVOCATES

BERKELEY, CA 94704-1204

FOR: DISABILITY RIGHTS ADVOCATES LD ACCESS/RYDER FNDTN FELLOWSHIP ATTY. FOR: DISABILITY RIGHTS ADVOCATES

> BARRY F. MCCARTHY MCCARTHY & BERLIN, LLP 100 W. SAN FERNANDO ST., SUITE 501 FOR: NORTHERN CALIFORNIA GENERATION COALITION (NCGC)

> > DAN L. CARROLL ATTORNEY AT LAW

FOR: ALPINE NATURAL GAS

FOR: LODI GAS STORAGE, LLC

TRANSMISSION EVALUATION UNIT

CALIFORNIA ENERGY COMMISSION

CHIEF FINANCIAL OFFICER

1516 NINTH STREET, MS-46

SACRAMENTO, CA 95814-5512

FOR: CALIFORNIA ENERGY COMMISSION

SACRAMENTO, CA 95826-9702

FOR: WEST COAST GAS COMPANY, INC.

DISTRICT

WILLIAM W. WESTERFIELD III

SACRAMENTO MUNICIPAL UTILITY DISTRICT
6201 S ST., MS B406 / PO BOX 15830
SACRAMENTO, CA 95852-1830
FOR: SACRAMENTO MUNICIPAL UTILITY

ALFRED F. JAHNS
1620 AMERICAN RIVER DRIVE, SUITE 105
SACRAMENTO, CA 95864
FOR: SACRAMENTO NATURAL GAS STORAGE, LLC

DAVE WEBER

GILL RANCH STORAGE, LLC

220 NW SECOND AVENUE

PORTLAND, OR 97209

FOR: GILL RANCH STORAGE, LLC

CANADA

FOR: WILD GOOSE STORAGE LLC

CANADA

FOR: WILD GOOSE STORAGE, LLC WILD GOOSE STORAGE LLC 607 8TH AVENUE S.W., SUITE 400

Information Only

ANTHEA LEE PACIFIC GAS AND ELECTRIC COMPANY EMAIL ONLY EMAIL ONLY, CA 00000

ART FRIAS UWUA LOCAL 132 EMAIL ONLY EMAIL ONLY, CA 00000

CASSANDRA SWEET DOW JONES NEWSWIRES EMAIL ONLY EMAIL ONLY, CA 00000 CHRISTINE TAM CITY OF PALO ALTO - UTILITIES EMAIL ONLY EMAIL ONLY, CA 00000

CHUCK MARRE PACIFIC GAS AND ELECTRIC COMPANY EMAIL ONLY EMAIL ONLY, CA 00000

CLEO ZAGREAN MACQUARIE CAPITAL (USA) EMAIL ONLY EMAIL ONLY, NY 00000

ENRIQUE GALLARDO THE GREENLINING INSTITUTE EMAIL ONLY EMAIL ONLY, CA 00000

GRANT KOLLING CITY OF PALO ALTO EMAIL ONLY EMAIL ONLY, CA 00000

GREG CLARK COMPLIANCE MGR. LODI GAS STORAGE, LLC EMAIL ONLY EMAIL ONLY, CA 00000

JAMES J. HECKLER LEVIN CAPITAL STRATEGIES EMAIL ONLY EMAIL ONLY, NY 00000

JOHN W. LESLIE LUCE FORWARD HAMILTON & SCRIPPS LLP EMAIL ONLY EMAIL ONLY, CA 00000

KARLA DAILEY SR. RESOURCE PLANNER CITY OF PALO ALTO EMAIL ONLY EMAIL ONLY, CA 00000 LAUREN DUKE DEUTSCHE BANK SECURITIES INC. EMAIL ONLY

EMAIL ONLY, NY 00000

RAY WELCH
ASSOCIATE DIRECTOR
CONSULTING, INC. EMAIL ONLY EMAIL ONLY, CA 00000

SCOTT COLLIER LOCI GAS STORAGE, LLC EMAIL ONLY EMAIL ONLY, CA 00000

MRW & ASSOCIATES, LLC
SACRAMENTO MUNICIPAL UTILITY DISTRICT
EMAIL ONLY
EMAIL ONLY
EMAIL ONLY EMAIL ONLY, CA 00000

PACIFIC GAS AND ELECTRIC COMPANY EMAIL ONLY EMAIL ONLY, CA 00000

MELISSA A. LAVINSON PACIFIC GAS & ELECTRIC COMPANY 900 7TH ST., NW STE. 950 WASHINGTON, DC 20001

RRISTINA M. CASTRENCE

PACIFIC GAS AND ELECTRIC COMPANY

77 BEALE ST., MC B10A

SOUTHWEST GAS CORPORATION

5241 SPRING MOUNTAIN RO. KRISTINA M. CASTRENCE

JIM MATHEWS 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150-0002

ROBERT L. PETTINATO LOS ANGELES DEPT. OF WATER & POWER SOUTHERN CALIFORNIA GAS COMPANY 111 NORTH HOPE ST., RM. 1150 555 W. FIFTH ST., GT14D6 LOS ANGELES, CA 90012

JEFFREY L. SALAZAR

NANCY LOGAN UWUA LOCAL 132 EMAIL ONLY EMAIL ONLY, CA 00000

ROBERT RUSSELL LODI GAS STORAGE, LLC EMAIL ONLY EMAIL ONLY, CA 00000

TIMOTHY REA EMAIL ONLY EMAIL ONLY, CA 00000

SCOTT SENCHAK DECADE CAPITAL EMAIL ONLY EMAIL ONLY, NY 00000-0000

ANDREW GAY

ARC ASSET MANAGEMENT, LTD

237 PARK AVENUE, 9TH FLOOR

NEW YORK, NY 10017

BREINIGSVILLE, PA 18031 FOR: LODI GAS STORAGE, LLC

> DANIEL J. BRINK COUNSEL EXXON MOBIL CORP. 800 BELL ST., RM. 3497-0 HOUSTON, TX 77002

> > CHRISTY BERGER SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150-0002

PRISCILA CASTILLO ADMIN - COMPLIANCE - ENGINEERING LOS ANGELES DEPT OF WATER & POWER SOUTHWEST GAS CORPORATION 111 NORTH HOPE ST., RM. 340 LOS ANGELES, CA 90012

> GREG HEALY LOS ANGELES, CA 90013

NADIA AFTAB

SOUTHERN CALIFORNIA GAS COMPANY SOCALGAS/SDG&E

555 WEST FIFTH STREET, GT14D6 555 W. FIFTH STREET (GT14D6)

LOS ANGELES CA 20013 LOS ANGELES, CA 90013

DEANA NG

SOUTHERN CALIFORNIA GAS COMPANY

555 WEST FIFTH STREET, SUITE 1400

LOS ANGLELES, CA 90013-1034

RASHA PRINCE

SOUTHERN CALIFORNIA GAS COMPANY

555 WEST 5TH STREET, GT14D6

LOS ANGELES, CA 90013-1034

JORGE CORRALEJO JORGE CORRALEJO

CHAIRMAN / PRESIDENT

LAT. BUS. CHAMBER OF GREATER L.A.

634 S. SPRING STREET, STE 600

LOS ANGELES, CA 90028-5223 LOS ANGELES, CA 90014 FOR: LATINO BUSINESS CHAMBER OF GREATER LOS ANGELES

ELLEN ISAACS TRANS. DEPUTY ASM MIKE FEUER

9200 SUNSET BLVD., STE. 1212

WEST HOLLYWOOD, CA 90069

CITY OF SOUTHGATE
4244 SANTA ANA ST.
SOUTHGATE, CA 90280

PAT JACKSON
BRANCH MANAGER
TEAM INDUSTRIAL SERVICES, INC.
14909 GWENCHRIS COURT

GREGORI REILI
DOUGLASS & LIDDELL
411 E. HUNTINGTON DR., STE. 107-356
ARCADIA, CA 91006 PARAMOUNT, CA 90723

DANIEL W. DOUGLASS

DOUGLASS & LIDDELL

21700 OXNARD ST., STE. 1030

WOODLAND HILLS, CA 91367
FOR: TRANSWESTERN PIPELINE COMPANY

CHRISTINA SCARBOROUGH
REGIONAL CONSERVATION ORGANIZER
NORTH HOLLYWOOD, CA 91605 DANIEL W. DOUGLASS

GLORIA ING ATTORNEY AT LAW SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 ROSEMEAD, CA 91770

ROSEMEAD, CA 91770

CENTRAL FILES SDG&E AND SOCALGAS

8330 CENTURY PARK COURT, CP31-E
SAN DIEGO, CA 92123-1550

RIVERSIDE PUBLIC UTILITIES
3435 14TH STREET
RIVERSIDE, CA 92501

LOS ANGELES, CA 90013

JIM MCQUISTON

DAVID E. TORRES FIELD OPERATION MANAGER

CHRISTINA SCARBOROUGH

LESLIE CARNEY

4804 LAUREL CANYON BLVD., NO. 399

VALLEY VILLAGE, CA 91607

CASE ADMINISTRATION

SOUTHERN CALIFORNIA EDISON COMPANY
2244 WALNUT GROVE AVENUE, PO BOX 800
ROSEMEAD, CA 91770

JANET COMBS SOUTHERN CALIFORNIA EDISON

ROBERT F. LEMOINE MARCIE A. MILNER
ATTORNEY AT LAW SHELL ENERGY NORTH AMERICA (US), L.P.
SOUTHERN CALIFORNIA EDISON COMPANY 4445 EASTGATE MALL, STE. 100
2244 WALNUT GROVE AVE. SUITE 346L SAN DIEGO, CA 92121

JASON HUNTER

LAURA SEMIK

PUBLIC WORKS MANAGER CITY OF TUSTIN 300 CENTENNIAL WAY TUSTIN, CA 92780

PO BOX 1107 BELMONT, CA 94002

KLARA A. FABRY

DIR. - DEPT. OF PUBLIC SERVICES

CITY OF SAN BRUNO

567 EL CAMINO REAL

SAN BRUNO, CA 94066-4247

SAN BRUNO, CA 94066-4299 FOR: CITY OF SAN BRUNO

THERESA L. MUELLER CITY AND COUNTY OF SAN FRANCISCO
CITY HALL, ROOM 234
1 DR. CARLTON B. GOODLETT PLACE
SAN FRANCISCO, CA 94102-4682

TOBERT FINCESSIET

LEGAL DIRECTOR
THE UTILITY REFORM NETWORK
115 SANSOME STREET, SUITE 900
SAN FRANCISCO, CA 94104

DAREN CHAN PACIFIC GAS AND ELECTRIC COMPANY

77 BEALE ST., MC B10C

SAN FRANCISCO, CA 94105

DAVIS

DAVIS

DAVIS

DAVIS

SAN FRANCISCO, CA 94105

SAN FRANCISCO, CA 94105

JOSEPH M. MALKIN
ATTORNEY AT LAW
PACIFIC GAS AND ELECTRIC COMPANY
ORRICK, HERRINGTON & SUTCLIFFE LLP
77 BEALE STREET, B30A
SAN FRANCISCO, CA 94105
FOR: PACIFIC GAS AND ELECTRIC COMPANY
FOR: PACIFIC GAS AND ELECTRIC COMPANY
FOR: PACIFIC GAS AND ELECTRIC

KAREN TERRANOVA

SEEMA SRINIVASAN

BRIAN T. CRAGG 505 SANSOME STREET, SUITE 900 505 SANSOME STREET, SUITE 900

ROCHELLE ALEXANDER

445 VALVERDE DRIVE

SOUTH SAN FRANCISCO, CA 94080

MARC D. JOSEPH

ADAMS BROADWELL JOSEPH & CARDOZO

601 GATEWAY BLVD., STE. 1000

SOUTH SAN FRANCISCO, CA 94080-70 SOUTH SAN FRANCISCO, CA 94080-7037

SHARON RANDLE

SAN BRUNO GAS SAFETY TEAM

505 VAN NESS AVE., RM. 2-D

SAN FRANCISCO, CA 94102

ROOM 4101

505 VAN NESS AVENUE CALIF PUBLIC UTILITIES COMMISSION SAN FRANCISCO, CA 94102-3214

ROBERT FINKELSTEIN

JOHN J. DAVIS

FOR: PACIFIC GAS AND ELECTRIC COMPANY

33 NEW MONTGOMERY ST., STE. 1850 PACIFIC GAS AND ELECTRIC COMPANY SAN FRANCISCO, CA 94105 77 BEALE ST., MC B30A KERRY C. KLEIN

WILLIAM V. MANHEIM ALCANTAR & KAHL

33 NEW MONTGOMERY ST., SUITE 1850
SAN FRANCISCO, CA 94105

ATTORNEY AT LAW
PACIFIC GAS AND ELECTRIC COMPANY
77 BEALE ST., MC B30A SAN FRANCISCO, CA 94105 FOR: PACIFIC GAS AND ELECTRIC COMPANY

JEANNE B. ARMSTRONG GOODIN, MACBRIDE, SQUERI, DAY & LAMPREY GOODIN MACBRIDE SQUERI DAY & LAMPREY LLP SAN FRANCISCO, CA 94111 SAN FRANCISCO, CA 94111 FOR: ENGINEERS AND SCIENTISTS OF FOR: WILD GOOSE STORAGE,, LLC CALIFORNIA, LOCAL 20

MARTIN A. MATTES ATTORNEY NOSSAMAN, LLP 50 CALIFORNIA STREET, 34TH FLOOR SAN FRANCISCO, CA 94111-4799

AARON J. LEWIS UC-HASTINGS COLLEGE OF LAW 721 BAKER STREET SAN FRANCISCO, CA 94115

ROBERT GNAIZDA CALIFORNIA ENERGY MARKETS

425 DIVISADERO ST. STE 303

SAN FRANCISCO, CA 94117-2242

SAN FRANCISCO, CA 94117-2242

SAN FRANCISCO, CA 9413 SAN FRANCISCO, CA 94131

ALLIE MCMAHON

JANET LIU PACIFIC GAS AND ELECTRIC COMPANY
77 BEALE STREET, RM. 1056
SAN FRANCISCO, CA 94177
PACIFIC GAS AND ELECTRIC COMPANY
PO BOX 770000; MC B9A
SAN FRANCISCO, CA 94177

SUSAN DURBIN CALIFORNIA STATE DEPARTMENT OF JUSTICE MANAGING DIRECTOR 1300 I STREET, PO BOX 944255 SPURR SACRAMENTO, CA 94244-2550

MICHAEL ROCHMAN 1850 GATEWAY BLVD., SUITE 235 CONCORD, CA 94520

LAURENCE L. GEORGE RELIABILITY ENGINEER / STATISTICIAN 1573 ROSELLI DRIVE LIVERMORE, CA 94550

SEAN P. BEATTY DIR - WEST REGULATORY AFFAIRS GENON ENERGY, INC. PO BOX 192 PITTSBURGH, CA 94565

BRITT STROTTMAN ATTORNEY AT LAW MEYERS NAVE 555 12TH STREET, STE. 1500 OAKLAND, CA 94607 FOR: CITY OF SAN BRUNO

DAVID MARCUS ADAMS BROADWELL & JOSEPH PO BOX 1287 BERKELEY, CA 94701-1287

THOMAS BEACH CROSSBORDER ENERGY 2560 9TH ST., SUITE 213A BERKELEY, CA 94710-2557

C. SUSIE BERLIN ATTORNEY AT LAW MC CARTHY & BERLIN, LLP 100 W SAN FERNANDO ST., STE 501 SAN JOSE, CA 95113

WILLIAM JULIAN UTILITY WORKERS UNION OF AMERICA 43556 ALMOND LANE DAVIS, CA 95618

BETH ANN BURNS CAL. INDEPENDENT SYSTEM OPERATOR CORP. 250 OUTCROPPING WAY FOLSON, CA 95630 FOR: CAISO

BREGORY VAN PELT CAL. INDEPENDENT SYSTEM OPERATOR 250 OUTCROPPING WAY FOLSOM, CA 95630

CATHERINE M. ELDER ASPEN ENVIRONMENT GROUP 8801 FOLSOM BLVD., SUITE 290 SACRAMENTO, CA 95826

ANN L. TROWBRIDGE DAY CARTER & MURPHY LLP DIANA S. GENASCI ATTORNEY AT LAW

3620 AMERICAN RIVER DRIVE, SUITE 205 DAY CARTER & MURPHY LLP SACRAMENTO, CA 95864

3620 AMERICAN RIVER DRIVE, STE. 205 SACRAMENTO, CA 95864

MIKE CADE ALCANTAR & KAHL, LLP 1300 SW 5TH AVE, SUITE 1750 PORTLAND, OR 97201

State Service

AIMEE CAUGUIRAN CALIF PUBLIC UTILITIES COMMISSION SAFETY & RELIABILITY BRANCH 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

ELIZABETH M. MCQUILLAN CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 4107 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

HARVEY Y. MORRIS CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 5036 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

JOYCE ALFTON
CALIF PUBLIC UTILITIES COMMISSION
MARKET STRUCTURE, COSTS AND NATURAL GAS
AREA 4-A

505 VAN NESS AVENUE

JULIE HALLIGAN
CALIF PUBLIC UTILITIES COMMISSION
CONSUMER PROTECTION AND SAFETY DIVISION
ROOM 2203
505 VAN NESS AVENUE 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

KELLY C. LEE MARCELO POIRIER
CALIF PUBLIC UTILITIES COMMISSION CALIF PUBLIC UTILITIES COMMISSION ENERGY COST OF SERVICE & NATURAL GAS BRA LEGAL DIVISION ROOM 5025 ROOM 4102 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION
DIVISION OF ADMINISTRATIVE LAW JUDGES
ROOM 5018
505 VAN NESS AVENUE

MATTHEW TISDALE
CALIF PUBLIC UTILITIES COMMISSION
EXECUTIVE DIVISION
ROOM 5303 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

PAUL A. PENNEY CALIF PUBLIC UTILITIES COMMISSION SAFETY & RELIABILITY BRANCH AREA 2-D 505 VAN NESS AVENUE

ANGELA K. MINKIN CALIF PUBLIC UTILITIES COMMISSION EXECUTIVE DIVISION ROOM 5017 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

EUGENE CADENASSO CALIF PUBLIC UTILITIES COMMISSION MARKET STRUCTURE, COSTS AND NATURAL GAS AREA 4-A 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

JONATHAN J. REIGER CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 5035 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

PAUL S. PHILLIPS CALIF PUBLIC UTILITIES COMMISSION EXECUTIVE DIVISION ROOM 4-A 505 VAN NESS AVENUE

SAN FRANCISCO, CA 94102-3214

SAN FRANCISCO, CA 94102-3214

PEARLIE SABINO CALIF PUBLIC UTILITIES COMMISSION

ENERGY COST OF SERVICE & NATURAL GAS BRA MARKET STRUCTURE, COSTS AND NATURAL GAS ROOM 4209 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

RICHARD CLARK CALIF PUBLIC UTILITIES COMMISSION CALIF PUBLIC UTILITIES COMMISSION ROOM 2205 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

SARAH R. THOMAS CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION ROOM 5033 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

GEOFFREY LESH CALIFORNIA ENERGY COMMISSION 1516 9TH STREET, MS-46 SACRAMENTO, CA 95814

SYLVIA BENDER CALIFORNIA ENERGY COMMISSION 1516 NINTH STREET, MS 29 SACRAMENTO, CA 95814

RICHARD A. MYERS AREA 4-A 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

ROBERT M. POCTA CONSUMER PROTECTION AND SAFETY DIVISION ENERGY COST OF SERVICE & NATURAL GAS BRA ROOM 4205 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

> JANILL RICHARDS DEPUTY ATTORNEY GENERAL CALIFORNIA ATTORNEY GENERAL'S OFFICE 1515 CLAY STREET, 20TH FLOOR OAKLAND, CA 94702 FOR: DEPARTMENT OF JUSTICE

ROBERT KENNEDY CALIFORNIA ENERGY COMMISSION 1516 9TH STREET, MS-20 SACRAMENTO, CA 95814

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