PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 10 COST ALLOCATION AND RATES

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PACIFIC GAS AND ELECTRIC COMPANY CHAPTER 10 COST ALLOCATION AND RATES

A. Introduction and Summary of Request

This chapter presents Pacific Gas and Electric Company's (PG&E) cost allocation proposal for its Pipeline Safety Enhancement Plan (or Implementation Plan) revenue requirements associated with Backbone Transmission, Local Transmission and Storage services, as set forth in Chapter 9. This chapter also presents PG&E's proposed rate treatment of Implementation Plan costs beginning in 2012[1] and provides illustrative[2] gas rate impacts by customer class based on target annual Implementation Plan revenue requirements.

PG&E requests that the California Public Utilities Commission (CPUC or Commission) adopt PG&E's Implementation Plan cost allocation and rate proposals as reasonable.

B. Cost Allocation Proposal

This section presents PG&E's cost allocation proposals for target annual Implementation Plan revenue requirements associated with Backbone Transmission, Local Transmission and Storage services.

1. Backbone Transmission

PG&E's Backbone Transmission services are unbundled. As a result, PG&E does not currently collect Backbone Transmission costs through the end-use rates paid by noncore^[3] customers. Instead, Backbone Transmission services are provided to noncore customers under separate tariffs that are established to specifically collect PG&E's Backbone Transmission revenue requirement. The cost of Backbone Transmission

As stated in Chapter 8, revenue requirements for capital expenditures are incorporated in rates in the year following the projects' operational dates.

Present and proposed core bundled rates include illustrative annual average gas procurement rates consistent with the illustrative annual average gas procurement rates filed in PG&E's 2011 General Rate Case (GRC) implementation advice letter filing 3206-G effective June 1, 2011. Actual gas costs and procurement rates change monthly.

Noncore customers include wholesale customers served by PG&E under rate Schedule G-WSL – "Gas Transportation Service to Wholesale Customers."

capacity used to serve core customers is collected through PG&E's core procurement rates.[4]

The portion of the Backbone Transmission revenue requirements attributed to core and noncore customers is determined in PG&E's Gas Transmission and Storage (GT&S) Rate Cases. The most recent apportionment of PG&E's Backbone Transmission revenue requirement between core and noncore customers was established in PG&E's 2011 GT&S Rate Case Gas Accord V Settlement, approved by the Commission on April 14, 2011 in Decision 11-04-031. [5] PG&E proposes to allocate its target annual Implementation Plan Backbone Transmission-related revenue requirements to core and noncore customers based on their annual percentages of Backbone Transmission revenue requirement responsibility [6] established in the Gas Accord V Settlement.

Table 10-1, below, shows annual Backbone Transmission cost allocation factors based on the percentages of core and noncore Backbone Transmission revenue responsibility established in each year of the Gas Accord V Settlement.

2. Local Transmission

PG&E's Local Transmission service is bundled. Local Transmission cost allocation and rates are established in Gas Accords and collected through the end-use transportation rates paid by core and noncore customers.

PG&E proposes to allocate its target annual Implementation Plan Local Transmission-related revenue requirements to core and noncore customers

The rates paid by PG&E's core customers who receive gas procurement services from a gas supplier other than PG&E (i.e., third-party supplier) do not include Backbone Transmission costs. The cost of Backbone Transmission capacity required to serve these customers is incurred by the third-party suppliers and included in the gas procurement rates they charge their customers.

See Gas Accord V Settlement Agreement, Appendix A, Table A-3 – "GT&S Revenue Requirement Including Core and Noncore Revenue Responsibility."

Noncore revenue requirement responsibility does not include the Backbone Transmission revenue requirement associated with incremental Line 401 Backbone Transmission service provided under PG&E rate Schedule G-XF – Pipeline Expansion Firm Intrastate Transportation Service.

based on their annual percentages of Local Transmission revenue requirement responsibility established in the Gas Accord V Settlement.

Table 10-1, below, shows annual Local Transmission cost allocation factors based on the percentages of core and noncore Local Transmission revenue responsibility established in each year of the Gas Accord V Settlement.

3. Storage

PG&E's gas Storage services are unbundled. As a result, PG&E does not currently collect gas Storage costs through the end-use rates paid by noncore customers. Instead, gas Storage services are provided to noncore customers under separate tariffs that are established to specifically collect PG&E's gas Storage revenue requirement. The cost of gas Storage capacity used to serve core customers is collected through PG&E's core procurement rates.[7]

PG&E proposes to allocate its target annual Implementation Plan gas Storage-related revenue requirements to core and noncore customers based on their annual percentages of gas Storage revenue requirement responsibility established in the Gas Accord V Settlement.

Table 10-1, below, shows annual gas Storage cost allocation factors based on the percentages of core and noncore gas Storage revenue responsibility established in each year of the Gas Accord V Settlement.

4. Proposed Implementation Plan Cost Allocation Factors

Table 10-1 presents PG&E's proposed annual 2012-2014 core and noncore Implementation Plan cost allocation factors based on core and

^[7] The rates paid by PG&E's core customers who receive gas procurement services from a gas supplier other than PG&E (i.e., third-party supplier) do not include gas Storage costs. The cost of Storage capacity required to serve these customers are incurred by their third-party suppliers and included in the gas procurement rates they charge their customers.

noncore Gas Accord V Backbone Transmission, Local Transmission and gas Storage revenue responsibility.[8]

TABLE 10-1
PACIFIC GAS AND ELECTRIC COMPANY
COST ALLOCATION FACTORS

Line No.		2012	2013	2014
1	Backbone Transmission			
2 3	Core Noncore	42.12% 57.88	42.57% 57.43	42.83% 57.17
4	Total	100.00%	100.00%	100.00%
5	Local Transmission			
6 7	Core Noncore	65.68% 34.32	64.62% 35.38	63.80% 36.20
8	Total	100.00%	100.00%	100.00%
9	Storage			
10 11	Core Noncore	58.46% 41.54	58.77% 41.23	59.07% 40.93
12	Total	100.00%	100.00%	100.00%

C. Rate Proposal

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This section presents PG&E's proposal for recovery of annual Implementation Plan revenue requirements. PG&E proposes to recover its annual authorized Implementation Plan revenue requirements through new Gas Pipeline Safety (GPS) rate components included in the Customer Class Charges recovered in the end-use rates paid by PG&E's core and noncore

^[8] The Gas Accord V 2011-2014 Local Transmission revenue requirements and 2013-2014 Backbone Transmission revenue requirements used to determine PG&E's proposed Implementation Plan cost allocation factors include costs for certain adder projects. Section 7.4 of Gas Accord V Settlement specifies that adder project costs will be included in rates only if the projects are actually built and only starting on the January 1 following the projects' in-service dates. These adder projects are subject to a capital expenditure cap for ratemaking purposes during the Gas Accord V Settlement period. The final Gas Accord V Settlement revenue requirement and rates for each adder project will be based on the lower of its actual capital costs or the applicable cap. The Gas Accord V Settlement Local Transmission and Backbone Transmission revenue requirements and the Implementation Plan cost allocation factors shown in Table 10-1 will be revised, if needed, annually to reflect actual adder project in-service dates and/or adder project capital expenditures that are under the established caps.

customers. PG&E's proposed GPS rates provide discrete Implementation Plan rate components that can be used to accurately track recovery of PG&E's annual Implementation Plan revenue requirements. The GPS rate components included in the Customer Class Charge for core and noncore customers are developed by combining the core customer classes into a single class and by combining the noncore customer classes into a single class and developing two average GPS rates—one for core and one for noncore customers.

GPS rates are then calculated by dividing the total Implementation Plan Local Transmission, Backbone Transmission and gas Storage costs allocated to core and noncore customers by the total Average-Year throughput forecast adopted for combined core and combined noncore customers in PG&E's Gas Accord V Settlement.

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Consistent with the methodology adopted for treatment of Local Transmission costs in Gas Accord IV (D.07-09-045), and continued in Gas Accord V (D.11-04-031): (1) wholesale customers pay the noncore GPS rate; and (2) annual Implementation Plan Local Transmission revenue requirements are not included in the GPS rates paid by PG&E's noncore Industrial and Electric Generation customers taking service at the Backbone Transmission level. The GPS rates paid by PG&E's noncore Industrial and Electric Generation customers taking service at the Backbone Transmission level will only include an allocation of annual Implementation Plan Backbone Transmission and Gas Storage revenue requirements. [9]

Table 10-2, below, provides a summary of PG&E's proposed core and noncore GPS rates for the years 2012 through 2014 based on PG&E's target Implementation Plan revenue requirements, as forecast in Phase 1. As stated in Chapter 8, revenue requirements for capital expenditures are incorporated in rates in the year following the projects' operational dates. [10] The 2011

PG&E's Gas Accord III Settlement adopted by the Commission in Decision 04-12-050 provided for Backbone Transmission level end-use service for certain noncore industrial and electric generation customers. Customers qualifying for this service do not pay a Local Transmission rate component. However, they continue to be responsible for all other rate components in their end-user tariffs.

^[10] The revenue requirement for 2014 capital expenditures will be included in 2015 rates in Phase 2 of PG&E's Implementation Plan.

revenue requirements for capital projects and expenses are not included in rates.

TABLE 10-2 PACIFIC GAS AND ELECTRIC COMPANY PROPOSED GAS PIPELINE SAFETY RATES (\$ PER THERM)

Line No.		2012	2013	2014
1	Core	\$0.05211	\$0.04501	\$0.06223
2	Noncore – Local Transmission/Distribution Level	\$0.02494	\$0.02266	\$0.03157
3	Noncore – Backbone Transmission Level	\$0.00213	\$0.00369	\$0.00318

D. Illustrative Gas Rate Impact Summary

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Illustrative present (2011) and proposed annual average 2012 rates are summarized in Table 10-3 below. Illustrative bundled present core rates are based on gas transportation rates filed in PG&E's 2011 GRC decision (D.11-05-018) implementation core Advice 3206-G, effective June 1, 2011. Present noncore and wholesale rates are based on those filed in PG&E's 2011 GRC implementation noncore Advice 3207-G, effective June 1, 2011.

TABLE 10-3 PACIFIC GAS AND ELECTRIC COMPANY ILLUSTRATIVE CLASS AVERAGE PRESENT AND PROPOSED RATES (\$ PER THERM)

Line No.	Customer Class	Present June 2011 Rate(a) (\$/th)	Proposed 2012 Rates(a) With Implementation Plan Costs (\$/th)	Percentage Change
1	Core Retail – Bundled(b)			
2 3 4 5 6	Residential (Non-CARE)(c)(e) Commercial, Small (Non-CARE)(e) Commercial, Large NGV Service – Compression on Customer Premises Compressed NGV Service	\$1.223 \$0.975 \$0.766 \$0.661 \$1.912	\$1.275 \$1.027 \$0.818 \$0.713 \$1.965	4.3% 5.3% 6.8% 7.9% 2.7%
7	Core Retail - Transportation Only(d)			
8 9 10	Residential Commercial, Small Commercial, Large	\$0.650 \$0.418 \$0.248	\$0.702 \$0.470 \$0.300	8.0% 12.5% 21.0%
11	Noncore - Transportation Only(d)			
12 13 14 15 16	Industrial Distribution Industrial Transmission Industrial Backbone Electric Generation – Distribution/Transmission Electric Generation – Backbone	\$0.171 \$0.069 \$0.042 \$0.029 \$0.007	\$0.196 \$0.094 \$0.044 \$0.054 \$0.010	14.6% 36.0% 5.0% 86.0% 28.6%
17	Noncore NGV Service - Distribution	\$0.155	\$0.180	16.1%
18	Noncore NGV Service – Transmission	\$0.055	\$0.080	45.2%
19	Wholesale - Transportation Only(d)			
20 21 22 23 24 25 26	Alpine Natural Coalinga Island Energy Palo Alto West Coast Gas – Castle(f) West Coast Gas – Mather Distribution(f) West Coast Gas – Mather Transmission	\$0.026 \$0.026 \$0.027 \$0.025 \$0.100 \$0.123 \$0.026	\$0.051 \$0.051 \$0.052 \$0.050 \$0.125 \$0.148 \$0.051	97.1% 96.8% 90.9% 98.6% 24.9% 20.2% 96.0%

⁽a) Rates represent class average. Actual transportation rates will vary depending on the customer's load factor and seasonal usage. Rates are rounded to three decimal places for ease of viewing. Percentage rate changes are calculated on a 5-digit basis.

⁽b) Bundled core rates include: (i) an illustrative procurement component that recovers intrastate and interstate backbone transmission charges, storage, brokerage fees and an average annual Weighted Average Cost of Gas (WACOG) of \$0.429 per therm; (ii) a transportation component that recovers Customer Class Charge (CCC), customer access charges, CPUC fees, local transmission (where applicable) and distribution costs (where applicable); and (iii) where applicable, a G-PPP surcharge that recovers the costs of low-income California Alternate Rates for Energy (CARE), Low Income Energy Efficiency (LIEE), Customer Energy Efficiency (CEE), Research Development and Demonstration program and State Board of Equalization (BOE)/CPUC Administrative costs. Actual procurement rates change monthly.

⁽c) CARE customers receive a 20 percent discount on transportation and procurement and are exempt from paying CARE surcharges.

⁽d) Transportation Only rates include: (i) a transportation component that recovers CCC, customer access charges, CPUC fees, local transmission (where applicable) and distribution costs (where applicable); and (ii) where applicable, a G-PPP surcharge that recovers the costs of low income CARE, LIEE, CEE, Research Development and Demonstration program and State BOE/CPUC Administrative costs. Transportation only customers must arrange for their own gas purchases and transportation to PG&E's Citygate/local transmission system.

⁽e) Residential and Small Commercial Classes are 20 percent averaged.

⁽f) West Coast Gas is allocated 60 percent of its full distribution cost as of January 1, 2011.

PG&E does not provide gas procurement service to noncore and wholesale customers. Consequently, the noncore and wholesale rates shown in Table 10-3 only reflect the impact that PG&E's proposed 2012 GPS rates will have on the gas transportation rates that noncore and wholesale customers pay directly to PG&E. In order to better reflect the impact of GPS rates on total noncore and wholesale burner-tip gas costs, including gas transportation and procurement service, Table 10-4 shows the impact that PG&E's proposed 2012 GPS rates will have on noncore and wholesale customers assuming they pay a proxy gas procurement rate equivalent to the illustrative gas procurement rate paid by customers in PG&E's core Large Commercial customer class.

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TABLE 10-4 PACIFIC GAS AND ELECTRIC COMPANY ILLUSTRATIVE NONCORE CLASS AVERAGE PRESENT AND PROPOSED RATES (ASSUMING NONCORE CUSTOMERS PAY CORE SMALL COMMERCIAL PROCUREMENT RATES) (\$ PER THERM)

Line No.		Present June 2011 Rate(a)(b) (\$/th)	Proposed 2012 Rates(a)(b) With Implementation Plan Costs (\$/th)	Percentage Change
1	Customer Class Noncore			
2 3 4 5 6	Industrial Distribution Industrial Transmission Industrial Backbone Electric Generation – Distribution/Transmission Electric Generation – Backbone	\$0.689 \$0.587 \$0.560 \$0.547 \$0.525	\$0.714 \$0.612 \$0.562 \$0.572 \$0.527	3.6% 4.2% 0.4% 4.6% 0.4%
7	Noncore NGV Service – Distribution	\$0.673	\$0.698	3.7%
8 9	Noncore NGV Service – Transmission Wholesale	\$0.573	\$0.598	4.4%
10 11 12 13 14 15	Alpine Natural Coalinga Island Energy Palo Alto West Coast Gas – Castle(c) West Coast Gas – Mather Distribution(c) West Coast Gas – Mather Transmission	\$0.544 \$0.544 \$0.545 \$0.543 \$0.618 \$0.641 \$0.544	\$0.569 \$0.569 \$0.570 \$0.568 \$0.643 \$0.666 \$0.569	4.6% 4.6% 4.6% 4.0% 3.9% 4.6%

⁽a) Rates represent class average. Actual transportation rates will vary depending on the customer's load factor and seasonal usage. Rates are rounded to three decimal places for ease of viewing. Percentage rate changes are calculated on a 5-digit basis.

(c) West Coast Gas is allocated 60 percent of its full distribution cost as of January 1, 2011.

E. Conclusion

- PG&E's Implementation Plan cost allocation and rate proposal should be adopted by the Commission because it:
- Apportions PG&E's authorized Implementation Plan Backbone
 Transmission, Local Transmission and Storage revenue requirements
 between core and noncore customers consistent with the core and noncore

⁽b) Rates include: (i) an illustrative core small commercial procurement component that recovers intrastate and interstate backbone transmission charges, storage, brokerage fees and an average annual WACOG of \$0.429 per therm; (ii) a transportation component that recovers CCC, customer access charges, CPUC fees, local transmission (where applicable) and distribution costs (where applicable); and (iii) where applicable, a G-PPP surcharge that recovers the costs of low-income CARE, LIEE, CEE, Research Development and Demonstration program and State BOE/CPUC Administrative costs. Actual core procurement rates change monthly.

- revenue responsibilities established for each respective revenue requirement in the Gas Accord V Settlement.
- 2. Provides for recovery of Implementation Plan annual revenue requirements through discrete core and noncore rate components included in the end-use rates paid by all PG&E customers.
- 3. Facilitates accurate tracking of PG&E's annual Implementation Plan revenue
 requirement recovery.