NYSERDA Market Transformation Indicators: Policy Context, Development and Application

CPUC Market Transformation Workshop

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How does MT relate to overall objectives/activities and their regulatory environment?



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Energy Innovation Chain



New York Policy Context

2009 State Energy Plan

• Five public policy objectives

- 1. Assure reliable energy and transportation systems
- 2. Support energy and transportation systems that significantly reduce greenhouse gas emissions
- 3. Address affordability and improve economic competitiveness
- 4. Reduce health and environmental risks of energy production and use
- 5. Improve energy independence and fuel diversity



System Benefits Charge

Market Transformation – history of programs beginning in 1998

SBC Portfolio Policy Goals:

- Improve energy system reliability and security
- Reduce energy cost burden
- Mitigate the environmental and health impacts of energy use
- Create economic opportunity and promote economic well-being



Energy Efficiency Portfolio Standard

Resource Acquisition – previously integrated into MT programs, currently a separate, coordinated effort

EEPS Portfolio Policy Goals:

- "15 by 15" Energy Efficiency Target Goal
- Cost Effectiveness
- Improve energy system reliability and security
- Reduce energy cost burden



Technology & Market Development Program

Objectives

- Prove out emerging energy efficiency, renewable, and smart grid technologies/strategies and accelerate market readiness in NY
- Move new/under-utilized technologies and services into marketplace to help achieve EEPS & RPS goals
- Stimulate technology and business innovation to provide more clean energy options and lower cost solutions, while growing NY's clean energy economy
- Spur actions and investments to achieve results distinct from incentive-based programs



MT Difficult to Quantify Benefits

- Energy Benefits (in some cases)
- Acceleration through the Innovation Chain — "Tipping Point"
- Technology Innovation and Market Acceptance
- Influence on Market Actor Business Model



Defining and Tracking MT Metrics and Evaluating MT Programs: Challenges/Lessons Learned



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Defining MT Indicators

Program Theory and Logic (PT/L) Models

- Bottom-up
- Identify inputs, activities, outputs, short and long term outcomes, external influences and barriers
- Identify indicators to assess at various points in time to determine whether the program is on track

Linkage to overall policy goals

- Top-down
- Energy impact, affordability and economic opportunity/options for customers



Tracking/Evaluating MT (1)

- Program Tracking Databases

 Basic output measurements, early indicators
- Program Partner Data Trends

- Primary sales data can be invaluable if it can

- be reliably obtained over time
- Industry Data Trends

 Purchased or publicly available data can be useful to benchmark progress



Tracking/Evaluating MT (2)

- Market Characterization
 - Building stock, firmographics, energy use
 - Prevailing supply chain, technical service delivery channels, business cycles
 - Market penetration estimates
 - Secondary data (e.g., DOE energy consumption surveys, Dodge, industry associations, etc.)
- Market Assessment
 - Market perceptions, awareness, knowledge, practices, decision making processes, etc.
 - Primary data collection, surveys/interviews
 - Longitudinal analysis



Example: ENERGY STAR Products Program Goals

- Expand partnerships to include mass merchandisers, big-box stores, and new retail partners selling home electronics
- Significantly increase market share of ENERGY STAR[®] and energy-efficient appliances, electronics, and lighting products
- Improve energy efficiency and access to energy options for underserved customers
- Improve system-wide reliability and peak reduction

Source: NYSERDA, Market Support Program – Program Logic Model Report, May 4, 2007, by GDS Associates, Inc.



Products Select Outcomes &

	Short Term	Intermediate	Long Term
Outcome	Increased valid information on ENERGY STAR (ES) labeled and high efficiency (HE) products	Retailers, manufacturers and distributors recognize profitability of promoting ES/HE products (without NYSERDA assistance)	Increased proportion of equipment purchased is ES/HE
Indicator	Level of awareness, understanding, attitudes and intentions regarding ES/HE	Retailers, manufacturers and distributors supply and promote high efficiency products	Number and proportion of product sales that are ES/HE
Data Source	Customer Surveys	Surveys/interviews with retailers, manufacturers and distributors Mystery shopping	Retailer data and evaluation of market penetration and program-induced changes

Source: NYSERDA, Market Support Program – Program Logic Model Report, May 4, 2007, by GDS Associates, Inc.



Example: ENERGY STAR Products Program Evaluation

Consumer Awareness of ENERGY STAR Label



Source: NYSERDA, New York Energy \$martSM Products Program Market Characterization and Assessment Evaluation, May 2011, by The Cadmus Group and Navigant Consulting.

End-Use Customer Telephone Survey 2007 (n=894) and 2010 (n=948)

Example: ENERGY STAR Products Program Evaluation

Market Penetration of ENERGY STAR Refrigerators by Year and Partnership



Source: NYSERDA, New York Energy \$martSM Products Program Market Characterization and Assessment Evaluation, May 2011, by The Cadmus Group and Navigant Consulting. Lockheed Martin NYSERDA partner and D&R national partner sales data.



Key Lessons Learned

Program Design

- Effective tracking of program progress/outputs
- Weigh tradeoffs of requiring primary sales data or other trade ally data from participants
- Evaluation Planning
 - Program Theory and Logic Model is an important early step
 - Longitudinal analysis requires careful planning (indicator data sources, survey question development, etc.)
- Assessing Progress
 - Early, intermediate and long term indicators
 - Qualitative story and evidence of progress along the "innovation chain" rather than a quantitative answer
 - Identify decision points/levels that indicate when to move on or change strategy



Questions?

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