

Clay Faber - Director Regulatory Affairs 8330 Century Park Court San Diego, CA 92123-1548

Tel: 858-654-3563 Fax: 858-654-1788 CFaber@semprautilities.com

July 6, 2012

### ADVICE LETTER 2377-E (U 902-E)

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

### SUBJECT: REQUEST FOR APPROVAL OF GREEN ATTRIBUTE PURCHASE AND SALE AGREEMENTS WITH WHITEWATER HILL WIND LLC AND CABAZON WIND PARTNERS LLC

### I. INTRODUCTION

### A. <u>PURPOSE OF THE ADVICE LETTER</u>

San Diego Gas & Electric Company ("SDG&E") herein seeks California Public Utilities Commission ("CPUC" or "Commission") approval of two short term Green Attribute Purchase and Sale Agreements (together the "GAPSAs" or "Proposed Agreements"), executed on July 3, 2012, with Cabazon Wind Partners, LLC ("Cabazon") and Whitewater Hill Wind Partners, LLC ("Whitewater") (together, the "Projects"), both wholly-owned subsidiaries of a joint venture of Shell Wind Energy Incorporated ("Shell Wind") and Goldman Sachs ("Goldman"). As discussed in more detail herein, the GAPSAs allow SDG&E to acquire unbundled renewable energy credits ("RECs") to be "re-united" with underlying generation delivered by the Projects pursuant to contracts between the California Department of Water Resources ("CDWR") and Cabazon and Whitewater, respectively, administered by SDG&E on behalf of CDWR. Accordingly, pursuant to Commission Decision ("D.") 11-12-052, SDG&E requests that it receive RPS credit for the GAPSAs as though the RECs and underlying generation had been purchased together.<sup>1</sup> Specifically, it requests that the "re-united" generation be deemed a "Category 1" product for purposes of compliance with § 399.16(c).<sup>2</sup>

The Proposed Agreements are for a two year term and involve delivery of RECs from Projects that are existing California Energy Commission ("CEC")-certified wind renewable resource generating facilities located near Palm Springs, California. The Projects have been operating since 2002. SDG&E currently receives the electric generation produced by the Projects pursuant to two contracts administered by SDG&E on behalf of the CDWR.<sup>3</sup> The CDWR contracts with Cabazon and Whitewater expressly provide that all rights and interests in the renewable attributes, emissions reductions or credit (offsets) associated with the wind generation delivered under these CDWR contracts is retained by the seller. Accordingly, the Proposed Agreements are intended to reunite the RECs associated with renewable electric generation currently received by SDG&E pursuant to the CDWR contracts and apply this "re-united" generation toward SDG&E's RPS procurement obligation as a "Category 1" bundled product. The Projects were offered into, and shortlisted, in SDG&E's 2011 Renewable

<sup>&</sup>lt;sup>1</sup> D.11-12-053, *mimeo*, p. 58.

<sup>&</sup>lt;sup>2</sup> See D.11-12-053, *mimeo*, pp. 18-43. A "Category 1" transaction is deemed to have met the criteria set forth in Public Utilities Code § 399.16(b)(1) for purposes of compliance with § 399.16(c).

Public Utilities Code § 399.16(0)(1) for purposes of compliance with § 399.16(0).

<sup>&</sup>lt;sup>3</sup> The underlying Cabazon and Whitewater CDWR contracts expire on December 31, 2013.

Portfolio Standard ("RPS") request for offers ("RFO") as RECs that could be re-united with the underlying energy to equate to a Category 1 product (shown on Confidential Appendix G, "Up-Front Showing"). The proposed transaction is identical to the transactions that the Commission approved in Resolution No. E-4335 and addressed in D.11-12-052.<sup>4</sup>

The Commission concluded in D.11-12-052 that under the new framework adopted under Senate Bill ("SB") 2 (1X),<sup>5</sup> unbundled REC transactions fit within the product category established pursuant to Public Utilities Code § 399.16(b)(3) for purposes of RPS compliance ("Category 3").<sup>6</sup> It further determined, however, that an exception from this classification was warranted for "the unique and limited circumstance of the contracts signed by the Department of Water Resources during the energy crisis with [Cabazon] and [Whitewater] and assigned to [SDG&E].<sup>\*7</sup> In the case of these contracts, the Commission found that SDG&E "may be allowed to acquire the unbundled renewable energy credits separately from the energy conveyed under the contracts, but receive credit for compliance with the California renewables portfolio standard as though they had been purchased together.<sup>\*8</sup>

The Proposed Agreements will contribute to SDG&E's ability to meet the 20% RPS requirement during compliance period ("CP") 1 established by SB 2 (1X). This purchase will also help to balance the development risk already embedded in SDG&E's 2012-2013 RPS portfolio and contribute to reducing and containing ratepayer costs, given the short-term nature of the transactions.

### B. <u>SUBJECT OF THE ADVICE LETTER</u>

- 1. <u>PROJECT NAME</u>: Whitewater Hill Wind and Cabazon Wind Partners
- 2. <u>TECHNOLOGY (INCLUDING LEVEL OF MATURITY)</u>: Wind turbine technology, which is a mature technology that continues to develop improved designs and greater capacity. According to the California Wind Energy Association, more than 3,141 MW of wind capacity is operating in California alone.<sup>9</sup>
- 3. <u>GENERAL LOCATION AND INTERCONNECTION POINT</u>: The Projects are located at the western end of the Coachella Valley, on private lands, approximately 10 miles from Palm Springs and south of Interstate 10 in Riverside County. The Projects are currently connected to the Devers-Banning-Garnet 115 kV line, through connections to the Transwind and Sandwind substations.

### 4. <u>OWNER(S) / DEVELOPER(S)</u>:

<sup>&</sup>lt;sup>4</sup> Ordering Paragraph 14, page 79.

<sup>&</sup>lt;sup>5</sup> Senate Bill (SB) x1 2 (Stats. 2011, Ch. 1).

<sup>&</sup>lt;sup>6</sup> D.11-12-052,

<sup>&</sup>lt;sup>7</sup> D.11-12-052, *mimeo*, Ordering Paragraph 14.

<sup>&</sup>lt;sup>8</sup> Id.

<sup>&</sup>lt;sup>9</sup> http://www.calwea.org/

**a.** Name(s): Whitewater Hill Wind, LLC and Cabazon Wind Partners, LLC, which are owned by Three Wind Holding, LLC. The equity owners of Three Wind Holdings are Shell WindEnergy Inc. (a subsidiary of Shell Oil Company) and GS Wind Power II (a subsidiary of Goldman Sachs) at 50% each.

b. Type of entity(ies) (e.g. LLC, partnership): Limited liability companies

**c.** Business Relationships between seller/owner/developer: N/A: existing Projects.

### 5. <u>PROJECT BACKGROUND, E.G., EXPIRING QF CONTRACT, PHASED PROJECT, PREVIOUS</u> <u>POWER PURCHASE AGREEMENT, CONTRACT AMENDMENT</u>

SDG&E currently receives the electric generation produced by the Cabazon and Whitewater renewable wind facilities pursuant to two contracts administered by SDG&E on behalf of the CDWR. The CDWR contracts with Cabazon and Whitewater expressly provide that all rights and interests in the renewable attributes, emissions reductions or credit (offsets) associated with the wind generation delivered under these CDWR contracts is retained by the seller. The Projects were bid into SDG&E's 2011 RPS RFO and shortlisted by SDG&E.

### 6. SOURCE OF AGREEMENT, I.E., RPS SOLICITATION YEAR OR BILATERAL NEGOTIATION

The Agreements are a product of SDG&E's 2011 Renewable RFO.

PROJECT NAME	Whitewater Hill Wind Partners Cabazon Wind Partners	
TECHNOLOGY	Wind	
CAPACITY (MW)	61.5 MW installed capacity (Whitewater) 40.9 MW installed capacity (Cabazon)	
CAPACITY FACTOR	Approx. 33.3%	
Expected Generation (GWH/Year)	175,000 GWh (Whitewater) 119,000 GWh (Cabazon)	
INITIAL ENERGY DELIVERY DATE <sup>10</sup>	January 1, 2012	
GUARANTEED COMMERCIAL OPERATION DATE	Existing	
DATE CONTRACT DELIVERY TERM BEGINS	January 1, 2012	
DELIVERY TERM (YEARS)	2 years	
VINTAGE (NEW/EXISTING/REPOWER)	Existing	
LOCATION (CITY AND STATE)	Near Palm Springs, CA	
CONTROL AREA (E.G., CAISO, BPA)	CAISO SP 15	

### C. <u>GENERAL PROJECT(S) DESCRIPTION</u>

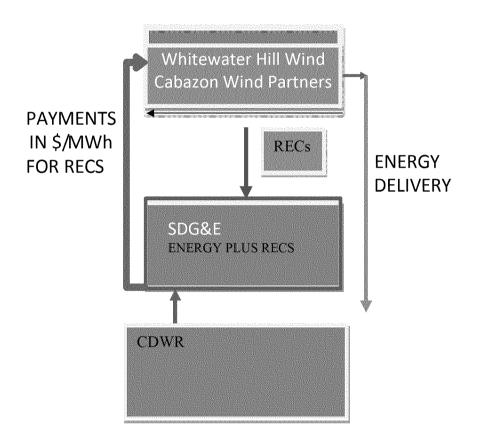
<sup>&</sup>lt;sup>10</sup> As defined in the Proposed Agreement. Details are provided in Confidential Appendix D, Section D (1), "Energy Delivery Requirements" in the Matrix of Major Contract Provisions of this Advice Letter.

NEAREST COMPETITIVE RENEWABLE ENERGY ZONE (CREZ) <sup>11</sup>	CREZ 32
TYPE OF COOLING, IF APPLICABLE	Not applicable
PRICE <sup>12</sup> RELATIVE TO MPR (I.E. ABOVE/BELOW)	Not applicable. REC only. Below 2011 MPR

### D. GENERAL DEAL STRUCTURE

CHARACTERISTICS OF CONTRACTED DEAL (I.E. PARTIAL/FULL OUTPUT OF FACILITY, DELIVERY POINT (E.G. BUSBAR, HUB, ETC.), ENERGY MANAGEMENT (E.G. FIRM/SHAPE, SCHEDULING, SELLING, ETC.), DIAGRAM AND EXPLANATION OF DELIVERY STRUCTURE

The Proposed Agreements provide for the purchase of all the RECs, to be re-united with the associated energy generated from the Project, for a 2-year term.



### E. <u>RPS STATUTORY GOALS</u>

THE PROJECT IS CONSISTENT WITH AND CONTRIBUTES TOWARDS THE RPS PROGRAM'S STATUTORY GOALS SET FORTH IN PUBLIC UTILITIES CODE §399.11.

<sup>&</sup>lt;sup>11</sup> As identified by the Renewable Energy Transmission Initiative ("RETI"). Information about RETI is available at: http://www.energy.ca.gov/reti/

<sup>&</sup>lt;sup>12</sup> Refers to the maximum price under the Proposed Agreements.

Public Utilities Code § 399.11 declares that increasing California's reliance on eligible renewable energy resources is intended to displace fossil fuel consumption within the state, promote stable electricity prices, reduce greenhouse gas ("GHG") emissions, improve environmental quality and promote the goal of a diversified and balanced energy generation portfolio. The Proposed Agreement involves renewable resources that will generate clean energy with zero fuel costs, will create zero need for foreign fuel imports, will produce little if any GHG emissions directly associated with energy production and will help to maintain a diversified and balanced energy generation portfolio.

### F. <u>CONFIDENTIALITY</u>

Appendix A: Consistency with Commission decisions and Rules and Project Development Status

- Appendix B: Solicitation Overview
- Appendix C: Final RPS Project-Specific Independent Evaluator Report
- Appendix D: Contract Summaries
- Appendix E: Green Attribute Purchase and Sale Agreements
- Appendix F: Projects' Contributions Toward RPS Goals
- Appendix G: Up-front Showing for Category 1 Products

These appendices contain market sensitive information protected pursuant to Commission Decision D.06-06-066, *et seq.*, as detailed in the concurrently-filed declaration. The following table presents the type of information contained within the confidential appendices and the matrix category under which D.06-06-066 permits the data to be protected.

Type of Information	D.06-06-066 Confidential Matrix Category
Analysis and Evaluation of Proposed RPS Projects	VII.G
Contract Terms and Conditions	VII.G
Raw Bid Information	VIII.A
Quantitative Analysis	VIII.B
Net Short Position	V.C
IPT/APT Percentages	V.C

### II. CONSISTENCY WITH COMMISSION DECISIONS

SDG&E's RPS procurement process complies with the Commission's RPS-related decisions, as discussed in more detail in the following sections.

### A. **<u>RPS PROCUREMENT PLAN</u>**

1. <u>THE COMMISSION APPROVED SDG&E'S 2011 RPS PROCUREMENT PLAN AND</u> SDG&E ADHERED TO COMMISSION GUIDELINES FOR FILING AND REVISIONS. On December 18, 2009 SDG&E filed its draft 2011 Renewable Procurement Plan (the 2011 RPS Plan).<sup>13</sup> On April 14, 2011, the CPUC issued D.11-04-030 ("the Decision") conditionally approving SDG&E's 2011 RPS Plan. In compliance with the direction set forth in the Decision, SDG&E filed a revised 2011 RPS Plan to incorporate changes required by the Commission. The Decision authorized SDG&E to proceed with its amended Plan, unless suspended by the Energy Division Director. No such suspension was issued by the Energy Division; therefore, on May 12, 2011, SDG&E issued the 2011 RPS RFO.

Below SDG&E demonstrates the reasonableness of the Proposed Agreements through comparison of the terms and conditions of the Proposed Agreements against the results of its 2011 RPS RFO.

### 2. <u>THE PROCUREMENT PLAN'S ASSESSMENT OF PORTFOLIO NEEDS.</u>

The 2011 RPS Plan expresses SDG&E's commitment to meet the goal of serving 33% of its retail sales with renewable resources by 2020. SB 2 (1x) requires SDG&E to purchase 20% of its retail sales, on average, for the 2011-2013 period; 25% by 2016, and 33% by 2020 from eligible renewable sources. Because of its 2012-2013 term, the Projects are expected to contribute materially to SDG&E's renewable energy portfolio during the first (2011-2013) compliance period.

SDG&E's goal is to comply with applicable RPS legislation by developing and maintaining a diversified renewable portfolio, selecting from offers using the Least-Cost, Best-Fit ("LCBF") evaluation criteria. The 2011 RPS RFO sought offers from all technologies of renewable projects that meet the requirements for eligible facilities as specified in applicable statute and as established by the CEC. The 2011 RPS RFO sought unit firm or as-available deliveries. SDG&E's 2011 RPS Plan also stated that, to the extent a bilateral offer complies with RPS program requirements, fits within SDG&E's resource needs, is competitive when compared against recent RFO offers and provides benefits to SDG&E customers, SDG&E will pursue such an agreement. Amended contracts, as with bilateral offers, will be compared to alternatives presented in the most recent RPS solicitation.

3. <u>THE PROJECT IS CONSISTENT WITH SDG&E'S PROCUREMENT PLAN AND MEETS</u> <u>SDG&E'S PROCUREMENT AND PORTFOLIO NEEDS (E.G. CAPACITY, ELECTRICAL</u> <u>ENERGY, RESOURCE ADEQUACY, OR ANY OTHER PRODUCT RESULTING FROM THE</u> <u>PROJECT).</u>

The Proposed Agreements conform to SDG&E's Commission-approved 2011 RPS Plan by delivering re-united RECs that fill a portion of SDG&E's RPS net short position. The transaction complies with RPS program requirements, meets the portfolio needs outlined by the 2011 RPS Plan and is competitive when compared to the other bids submitted in the 2011 RFO.

<sup>&</sup>lt;sup>13</sup> The draft Plan submitted by SDG&E was originally submitted as its 2010 draft Plan. D.11-04-030 refers to the draft Plan as the "2011" Plan since the decisión was issued in 2011 and the solicitation resulting from the final decisión was held in 2011.

### 4. <u>THE PROJECT MEETS REQUIREMENTS SET FORTH IN THE SOLICITATION.</u>

The minimum requirements established in the 2011 RPS RFO were as follows:

- a. Commence deliveries in 2011, 2012, 2013, 2014 or 2015
- b. Short term agreements of up to 4 years in duration
- c. The project must be RPS-eligible
- d. The Net Contract Capacity must be ≥ 1.5MW, net of all auxiliary and station parasitic loads; (if within SDG&E service area)
- e. The Net Contract Capacity must be ≥ 5MW, net of all auxiliary and station parasitic loads; (if outside of SDG&E service area)
- f. All green attributes must be tendered to SDG&E

The Proposed Agreements fulfill these minimum requirements; the Proposed Agreements cover all RECs generated from two existing RPS-eligible facilities for two years with installed capacity greater than 1.5 MW.

### B. BILATERAL CONTRACTING – IF APPLICABLE

1. <u>THE CONTRACT COMPLIES WITH D.06-10-019 AND D.09-06-050</u>.

The Proposed Agreements were not procured through bilateral negotiations.

2. <u>THE PROCUREMENT AND/OR PORTFOLIO NEEDS NECESSITATING SDG&E TO PROCURE</u> <u>BILATERALLY AS OPPOSED TO A SOLICITATION.</u>

The Proposed Agreements were not procured through bilateral negotiations.

3. <u>WHY THE PROJECT DID NOT PARTICIPATE IN THE SOLICITATION AND WHY THE</u> <u>BENEFITS OF THE PROJECT CANNOT BE PROCURED THROUGH A SUBSEQUENT</u> <u>SOLICITATION.</u>

The Proposed Agreements were not procured through bilateral negotiations.

### C. <u>LEAST COST BEST FIT (LCBF) METHODOLOGY AND EVALUATION – IF APPLICABLE</u>

The following sections review SDG&E's 2011 RPS RFO process. The offers into the 2011 RPS RFO were used to benchmark the Proposed Agreements.

### 1. <u>THE SOLICITATION WAS CONSISTENT WITH SDG&E'S COMMISSION-APPROVED REQUEST</u> <u>FOR OFFERS (RFO) BIDDING PROTOCOL.</u>

As specified by the Commission-approved RFO bidding protocol, the 2011 RPS RFO was issued on May 12, 2011. Responses were due July 11, 2011. SDG&E solicited bids from all RPS-eligible technologies.

SDG&E sought proposals for peaking, baseload, dispatchable (unit firm) or as-available deliveries. Such proposals could include capacity and energy from:

- a) Re-powering of existing facilities;
- b) Incremental capacity upgrades of existing facilities;
- c) New facilities;
- d) Existing facilities that are scheduled to come online during the years specified in the RFO that have excess or uncontracted quantities of power for a short time frame;
- e) Existing facilities with expiring contracts; or
- f) Eligible resources currently under contract with SDG&E. SDG&E shall consider offers to extend terms of or expand contracted capacities for existing agreements.

SDG&E solicited two types of projects:

- a) Power purchase agreements for short-term deliveries up to four years and longterm deliveries up to thirty years;
- b) Tradable Renewable Energy Credits ("TRECs").

SDG&E established an open, transparent, and competitive process for the procurement effort. The following protocols were established within its solicitation:

- a) An RFO website was created, allowing respondents to download solicitation documents, participate in a Question and Answer forum and see updates or revisions associated with the process;
- b) Two bidders conference were held, one in San Diego, CA and the other in El Centro, CA with more than 150 people in attendance. The San Diego conference included a webinar available for interested parties who could not attend in person.
- c) Internet upload capabilities were available to accept electronic offers;
- d) The Independent Evaluator participated in the selection process, including the direct evaluation of bids; and

<u>DATE</u>	EVENT	
May 12, 2011	RFO Issued	
June 2, 2011	Pre-Bid Conference (in San Diego, California)	
June 8, 2011	Pre-Bid Conference (in El Centro, California)	
July 11, 2011	Offers Due	
August 10, 2011	Briefed PRG on all offers received, preliminary LCBF ranking, preliminary list of highest ranked offers and preliminary shortlist.	
August 19, 2011	Briefed PRG and sought PRG feedback on SDG&E's need determination, selection criteria based on the need, final LCBF ranking and final shortlist based on the selection criteria.	
September 7, 2011	Notified Energy Division of final shortlist.	
November 7, 2011	Final LCBF Report to the CPUC	

e) SDG&E adhered to the following RFO schedule:

### 2. <u>THE LCBF BID EVALUATION AND RANKING WAS CONSISTENT WITH COMMISSION</u> <u>DECISIONS ADDRESSING LCBF METHODOLOGY; INCLUDING SDG&E'S APPROACH</u> <u>TO/APPLICATION OF:</u>

SDG&E evaluated all offers, in accordance with the LCBF process outlined in D.03-06-071, D.04-07-029, and its approved 2011 RPS Plan. The Commission established in D.04-07-029 a process for evaluating "least-cost, best-fit" renewable resources for purposes of IOU compliance with RPS program requirements. SDG&E has adopted such a process in its renewable procurement plan. In D.06-05-039, the Commission observed that "the RPS project evaluation and selection process within the LCBF framework cannot ultimately be reduced to mathematical models and rules that totally eliminate the use of judgment."<sup>14</sup> It determined, however, that each IOU should provide an explanation of its "evaluation and selection model, its process, and its decision rationale with respect to each bid, both selected and rejected," in the form of a report to be submitted with its short list of bids (the "LCBF Report"). In addition, SDG&E authorized the Independent Evaluator to perform the LCBF analysis to determine the least-cost best-fit ranking of projects in the 2011 RPS RFO.

### A. MODELING ASSUMPTIONS AND SELECTION CRITERIA

To incorporate a "best-fit" element into evaluation of offers, instead of simply comparing prices for all offers ("least-cost"), SDG&E calculated an "All-In Bid Ranking Price" for each offer. Elements of the All-In Bid Ranking Price are described below.

SDG&E compared bids from the 2011 RPS RFO by sorting all projects by the All-In Bid Ranking Price, from lowest to highest. Those projects with the lowest All-In Bid Ranking Price that passed through qualitative filters for location and viability were short listed. From a "best-fit" perspective for 2011, projects that fit SDG&E's portfolio needs best were in-state projects that would be served by the Sunrise Powerlink.

The All-In Bid Ranking Price of the Proposed Agreements, as calculated and presented in *Confidential Appendix A – Consistency with Commission Decisions and Rules*, is economically justifiable because it is consistent with other selected projects and thus it is a crucial component of SDG&E's renewable portfolio.

### B. **QUANTITATIVE FACTORS**

Market valuation (the "All-In Bid Ranking Price") - The following discussion describes how SDG&E calculated an all-in price that included the factors listed. Included in *Confidential Appendix D – Contract Summary* is a detailed description of how each of these factors applied to the specific calculation of the Projects' All-In Bid Ranking Prices.

<u>Levelized Contract Cost</u>: The offered bundled energy or TREC prices were multiplied by deliveries over the life of the proposed contract (and time-of-day factors, if applicable) and discounted back to the beginning of the contract to form Levelized Contract Cost.

<sup>&</sup>lt;sup>14</sup> See D.06-05-039, *mimeo*, p. 42.

<u>Above Market Cost</u>: For power purchase agreement bids in the 2011 RPS RFO, a project-specific MPR was calculated based upon a set of baseload price referents calculated using the 2009 MPR model and forward prices for natural gas in June and July of 2011. The project-specific Price Referent was then subtracted from the Levelized Contract Cost as offered in the bid to produce the Above Market Cost. All other adders were added to the Above Market Cost to form the Bid Ranking Price, which was used to rank bids in the RFO. TREC offers are automatically considered Above Market Costs and are ranked with the Above Market Costs from power purchase agreement bids, as modified with the adders below.

<u>Transmission Cost Adder</u>: Typically SDG&E calculates costs for transmission network upgrades or additions, using the information provided through the Transmission Ranking Cost Report ("TRCR") approved by the CPUC. To be as inclusive as possible, SDG&E uses TRCR-based transmission costs even for offers that were not submitted to the TRCR rather than considering those offers to be non-conforming. The total amount of contemplated generation interconnections studied in the TRCR always exceeded the amount of generating capacity that SDG&E would consider short-listing.

Deliverability Adder: In order to comply with resource adequacy requirements issued by the Commission and the CAISO, SDG&E assumes that new generating resources can meet the CAISO's requirements for full deliverability within SDG&E's service territory. For projects that are unable or unwilling to meet deliverability requirements for generation in SDG&E's service territory, an adder was assessed to estimate the cost of additional full-deliverability capacity that SDG&E will have to procure that would otherwise have been provided. Projects outside of SDG&E's territory but within California were assessed a System Deliverability Adder: projects outside of California that are subject to CAISO's import allocation criteria, or projects that elected to have an "energyonly" interconnection, were assessed the Full Deliverability Adder. The value of the deliverability adder is set by differences between the project's project-specific Market Price Referent calculated with SDG&E's all-in time-of-day factors, and the project-specific Market Price Referent calculated with SDG&E's energy-only timeof-day factors and adjusted by the ratio of system to local resource adequacy costs for projects with a System Deliverability Adder.

<u>Congestion cost adders</u>: Congestion analysis was performed using a model which provided hourly Locational Marginal Prices ("LMP") for specific years for each of the shortlisted bids. Due to the large number of bids, congestion costs were calculated at major Locational Marginal Pricing nodes within the CAISO system that were located at or near interconnections for bids offered into the RFO for solar, wind, and baseload delivery profiles. Congestion costs (\$/MWh) were then calculated based on the difference between the hourly LMP at each major LMP node and the hourly LMP values for SDG&E's Load Aggregation Point ("LAP"). The LMP values in the LAP were weighted for all bus points within SDG&E's service territory using approved CAISO allocation factors.

### 1. PORTFOLIO FIT

SDG&E's RPS Procurement Plan states that SDG&E does not have a preference for a particular product or technology type and that SDG&E has latitude in the resources

that it selects. However, as explained above, time of delivery factors, transmission cost, congestion costs, commercial operations date and deliverability adders were evaluated to determine the impact to SDG&E's portfolio. These portfolio fit factors were valued and included in the economic comparison of options in order to ensure the least-cost projects were also best-fit selections for the portfolio. Given the short-term nature, the Proposed Agreements both balance the development risk already embedded in SDG&E's 2011-2013 RPS portfolio and contain procurement costs.

See Section C "Least Cost Best-Fit" in the *Confidential Appendix A – Consistency With Commission Decisions And Rules* for details on the Proposed Agreements' costs and benefits in the context of SDG&E's portfolio needs.

### 2. TRANSMISSION ADDER

See Section C "Least Cost Best-Fit" in the *Confidential Appendix A – Consistency With Commission Decisions And Rules* for details on the Proposed Agreements' application of the transmission cost adder.

### 3. APPLICATION OF TIME OF DELIVERY FACTORS (TODS)

TOD factors were used to compute Levelized Contract Costs for bids where TOD pricing was requested, and was used to compute Deliverability Adders in its LCBF evaluation. The Levelized Contract Cost, and project-specific Price Referents, were computed using projected delivery profiles provided by the respondents. Application of TOD factors in the evaluation of the Proposed Agreements are explained in Section C "Least Cost Best-Fit" in the *Confidential Appendix A – Consistency With Commission Decisions And Rules*.

	<u>SUMMER</u> July 1 – October 31	<u>WINTER</u> November 1 – June 30
ON-PEAK	Weekdays 11am – 7pm <b>2.501</b>	Weekdays 1pm - 9pm <b>1.089</b>
Semi-Peak	Weekdays 6am – 11am; Weekdays 7pm - 10pm <b>1.342</b>	Weekdays 6am – 1pm; Weekdays 9pm – 10pm <b>0.947</b>
OFF-PEAK*	All other hours 0.801	All other hours 0.679

SDG&E's standard "all-in" TOD factors from the 2011 RFO:

SDG&E's "energy-only" TOD factors for Deliverability Adder computations::

	<u>SUMMER</u> July 1 – October 31	<u>WINTER</u> November 1 – June 30
On-Peak	Weekdays 11am – 7pm <b>1.531</b>	Weekdays 1pm - 9pm <b>1.192</b>
Semi-Peak	Weekdays 6am – 11am; Weekdays 7pm - 10pm <b>1.181</b>	Weekdays 6am – 1pm; Weekdays 9pm – 10pm <b>1.078</b>
Off-Peak*	All other hours	All other hours

0.900	0.774
*All hours during	NERC holidays are off-peak.

### 4. OTHER FACTORS CONSIDERED

Aside from the above considerations no other quantitative factors were considered by SDG&E in determining the All-In Bid Ranking Price.

# C. QUALITATIVE FACTORS (E.G., LOCATION, BENEFITS TO MINORITIES, ENVIRONMENTAL ISSUES, ETC.)

As stated in the RFO, SDG&E differentiates offers of similar cost or may establish preferences for projects by reviewing, if applicable, qualitative factors including the following:

- a) Project viability
- b) Local reliability
- c) Benefits to low income or minority communities
- d) Resource diversity
- e) Environmental stewardship

Due to the changes in law made by SB 2 (X1), flexible compliance mechanisms contained in the original RPS legislation have been removed and compliance targets have changed, requiring SDG&E to focus entirely upon projects coming online and providing RPS deliveries within the years 2011 to 2013 in order to meet the new RPS compliance targets. Due to this change in need, the large number of bids that were received in the 2011 RPS RFO, and the limited number of Commission meetings scheduled to consider new RPS agreements between late 2011 and mid-year 2013, qualitative rules were imposed during the bid evaluation process to consider only those bids that could reasonably meet SDG&E's near term RPS needs. Projects eligible for short listing were limited to those bids with deliveries of 90,000 MWh or more from the period 2011 to 2013; in particular, low priced projects were considered if they were able to generate more than 45,000 MWh in the same period as long as they were among the five lowest-cost bids.

SDG&E also considered viability factors included in the Commission's Project Viability Calculator, such as the degree of experience of the developer, ability to achieve interconnection, technical feasibility, site control, and resource quality in the vicinity of the project site.

### D. COMPLIANCE WITH STANDARD TERMS AND CONDITIONS

### 1. <u>THE PROPOSED CONTRACT COMPLIES WITH D.08-04-009, D.08-08-028 AND D.11-01-025</u>

The Proposed Agreements contain standard terms and conditions as authorized by the Commission in D.04-06-014, D.08-04-009, D.08-08-028 and D.11-01-025. A side-by-side comparison of the standard terms and conditions is located in Section D – Standard terms and Conditions of Confidential Appendix A – Consistency with Commission Decisions and Rules found in Part 2 of this Advice Letter. Also a summary of major contract provisions is provided in Confidential Appendix D – Contract Summary. Copies

of the Proposed Agreements and supporting documentation are also provided in *Confidential Appendix F – Power Purchase Agreements.* 

### 2. <u>SPECIFIC PAGE AND SECTION NUMBER WHERE THE COMMISSION'S NON-MODIFIABLE</u> <u>TERMS ARE LOCATED IN THE PPA.</u>

The locations of non-modifiable terms are indicated in the table below: WHITEWATER HILL WIND CONTRACT

Non-Modifiable Term	<b>PPA SECTION; PPA PAGE #</b>	
STC 1: CPUC Approval	Definitions; Page 3	
STC 2: Green Attributes & RECs Definitions; Pages 4-5		
STC 6: Eligibility	Article 4: Representations and Warranties; Covenants; Sec. 4.B.(2), Page 11	
STC 17: Applicable Law	Article 8: Miscellaneous, Section Governing Law, Page 20	
STC REC-1 Transfer of renewable energy credits	Article 4: Representations and Warranties; Covenants; Section 4.B.(1), page 11	
STC REC-2 Tracking of RECs in WREGIS	Article 8, Section C, page 17	

### CABAZON WIND PARTNERS CONTRACT

Non-Modifiable Term	<b>PPA SECTION; PPA PAGE #</b>	
STC 1: CPUC Approval	Definitions; Page 3	
STC 2: Green Attributes & RECs	Definitions; Pages 4-5	
STC 6: Eligibility	Article 4: Representations and Warranties; Covenants; Sec. 4 B. (2), Page 11	
STC 17: Applicable Law	Article 8: Miscellaneous, Section Governing Law, Page 20	
STC REC-1 Transfer of renewable energy credits	Article 4: Representations and Warranties; Covenants; Section 4.B.(1), page 11	
STC REC-2 Tracking of RECs in WREGIS	Article 8, Section C, page 17	

### 3. <u>REDLINE OF THE CONTRACT AGAINST SDG&E'S COMMISSION-APPROVED PRO FORMA</u> <u>RPS CONTRACT.</u>

See Confidential Appendix E – Comparison of Contract with SDG&E's Pro Forma Power Purchase Agreement of this Advice Letter.

### E. UNBUNDLED RENEWABLE ENERGY CREDIT (REC) TRANSACTIONS

As defined under D.10-03-021, *et seq.*, the Proposed Agreements are for unbundled RECs to be re-united with the underlying associated energy generation.

### F. MINIMUM QUANTITY

MINIMUM CONTRACTING REQUIREMENTS APPLICABLE TO SHORT TERM CONTRACTS WITH EXISTING FACILITIES

### 1. <u>THE PROPOSED AGREEMENT TRIGGERS THE MINIMUM QUANTITY REQUIREMENT SET FORTH IN</u> D.07-05-028.

In D.07-05-028, the Commission established that an IOU's ability to count short term contracts (less than ten years) toward its RPS compliance goal is dependent upon satisfaction of Commission-established requirements for procurement of minimum quantities through long-term contracts (with new or existing facilities) and/or short-term contracts with newer facilities. The Proposed Agreements trigger the minimum quantity requirement.

### 2. THE EXTENT TO WHICH SDG&E HAS SATISFIED THE MINIMUM QUANTITY REQUIREMENT

SDG&E's 2011 retail sales were 16,249,031 MWh. Thus, the minimum 0.25% quantity is 40,623 MWh. SDG&E executed two long term contracts in 2012 that provide for aggregate deliveries that far exceed this minimum quantity.

The listing below illustrates SDG&E's 2012 executed contracts which demonstrate compliance with the 0.25% threshold:

<u>Project</u>	Execution Date	<u>Annual MWh</u>
82LV 8MW Mt. Signal Solar	2/3/2012	469,900
Manzana Wind (Iberdrola)	2/14/2012	259,296
	Total MWh	729,196

### G. TIER 2 SHORT-TERM CONTRACT "FAST TRACK" PROCESS

SDG&E is not seeking approval via a Tier 2 Advice Letter and the "fast track" process.

### H. MARKET PRICE REFERENCE (MPR)

### 1. <u>Contract price relative to the MPR.</u>

In the context of this unbundled REC product, the MRP pricing is not a meaningful measure. The exact pricing and relation to the MPR is discussed in detail in *Confidential Appendix D – Contract Summary.* 

### 2. <u>TOTAL COST RELATIVE TO THE MPR.</u>

Even though an unbundled REC purchase is considered above MPR, the total contract cost of each contract when added to the underlying energy and how it compares to the MPR is discussed in more detail within *Confidential Appendix D* – *Contract Summary*.

### I. ABOVE MPR FUNDS (AMFS)

### 1. <u>ELIGIBILITY FOR AMFS UNDER PUBLIC UTILITIES CODE 399.15(D) AND RESOLUTION E-</u> <u>4199</u>

The Proposed Agreements are from the 2011 RPS RFO and may be eligible for AMFs.

### 2. <u>THE STATUS OF THE UTILITY'S AMFS LIMIT.</u>

SB 1036 establishes five explicit criteria for the award of AMFs and states that once AMFs reach a cap that is equal to the maximum SEPs that would have been allotted to SDG&E, SDG&E is no longer required to procure renewable energy at above MPR prices. SDG&E's Commission-approved contracts have exhausted SDG&E's AMFs and, therefore, SDG&E is no longer required to procure renewable energy at above MPR prices. SDG&E's AMF limit has been exhausted.<sup>15</sup>

# 3. <u>EXPLAINING WHETHER SDG&E VOLUNTARILY CHOOSES TO PROCURE AND INCUR THE</u> <u>ABOVE-MPR COSTS.</u>

N/A.

### J. INTERIM EMISSIONS PERFORMANCE STANDARD

COMPLIANCE WITH D.07-01-039, WHERE THE COMMISSION ADOPTED A GREENHOUSE GAS EMISSIONS PERFORMANCE STANDARD (EPS) APPLICABLE TO CONTRACTS FOR BASELOAD GENERATION, AS DEFINED, WITH DELIVERY TERMS OF FIVE YEARS OR MORE.

### 1. <u>EXPLAIN WHETHER OR NOT THE CONTRACT IS SUBJECT TO THE EPS.</u>

The Proposed Agreements are not subject to the EPS as they have a delivery term of less than five years.

### 2. <u>HOW THE CONTRACT IS IN COMPLIANCE WITH D.07-01-039</u>

N/A. The term is less than 5 years.

3. <u>How specified baseload energy used to firm/shape meets EPS requirements</u> (Only for PPAs of Five or more years and will be firmed/shaped with specified baseload generation.)

N/A. The term is less than 5 years.

4. UNSPECIFIED POWER USED TO FIRM/SHAPE WILL BE LIMITED SO THE TOTAL PURCHASES UNDER THE CONTRACT (RENEWABLE AND NONRENEWABLE) WILL NOT EXCEED THE TOTAL EXPECTED OUTPUT FROM THE RENEWABLE ENERGY SOURCE OVER THE TERM OF THE CONTRACT. (ONLY FOR PPAS OF FIVE OR MORE YEARS.)

N/A

### 5. <u>SUBSTITUTE SYSTEM ENERGY FROM UNSPECIFIED SOURCES</u>

a. <u>A SHOWING THAT THE UNSPECIFIED ENERGY IS ONLY TO BE USED ON A SHORT-TERM</u> <u>BASIS</u>

<sup>&</sup>lt;sup>15</sup> See correspondence dated May 28, 2009 from CPUC Energy Division Director, Julie Fitch, advising SDG&E that its AMF balance is zero.

N/A.

# b. <u>THE UNSPECIFIED ENERGY IS ONLY USED FOR OPERATIONAL OR EFFICIENCY REASONS;</u>

N/A.

### c. <u>THE UNSPECIFIED ENERGY IS ONLY USED WHEN THE RENEWABLE ENERGY SOURCE IS</u> <u>UNAVAILABLE DUE TO A FORCED OUTAGE, SCHEDULED MAINTENANCE, OR OTHER</u> <u>TEMPORARY UNAVAILABILITY FOR OPERATIONAL OR EFFICIENCY REASONS</u>

N/A.

### d. <u>THE UNSPECIFIED ENERGY IS ONLY USED TO MEET OPERATING CONDITIONS REQUIRED</u> <u>UNDER THE CONTRACT, SUCH AS PROVISIONS FOR NUMBER OF START-UPS, RAMP</u> <u>RATES, MINIMUM NUMBER OF OPERATING HOURS.</u>

N/A.

### K. PROCUREMENT REVIEW GROUP (PRG) PARTICIPATION

1. <u>PRG PARTICIPANTS (BY ORGANIZATION/COMPANY).</u>

SDG&E's PRG is comprised of over fifty representatives from the following organizations:

- a. California Department of Water Resources
- b. California Public Utilities Commission Energy Division
- c. California Public Utilities Commission Division of Ratepayers Advocates
- d. The Utility Reform Network
- e. Union of Concerned Scientists
- f. Coalition of California Utility Employees

### 2. <u>WHEN THE PRG WAS PROVIDED INFORMATION ON THE CONTRACT</u>

Along with proposals received in the 2011 RPS RFO, the Proposed Agreements, as part of SDG&E's short-list, were presented to the PRG on August 10, September 16, October 21, November 18, and December 16, 2011.

### 3. <u>SDG&E CONSULTED WITH THE PRG REGARDING THIS CONTRACT</u>

SDG&E consulted with the PRG regarding these Proposed Agreements at the meetings cited above. The slides used at these Meetings are provided in Section J - PRG Participation and Feedback of the *Confidential Appendix A - Consistency with Commission Decisions and Rules* contained in this Advice Letter.

### 4. <u>WHY THE PRG COULD NOT BE INFORMED (FOR SHORT-TERM CONTRACTS ONLY)</u>

As listed above, the PRG was informed of the RFO shortlist.

### L. INDEPENDENT EVALUATOR (IE)

The use of an IE is required by D.04-12-048, D.06-05-039, 07-12-052, and D.09-06-050

- 1. NAME OF IE: PA Consulting Group
- 2. OVERSIGHT PROVIDED BY THE IE

PA Consulting Group was involved in all aspects of SDG&E's 2011 RPS RFO process including, but not limited to: reviewing RFO document development and creation of evaluation criteria, reviewing and monitoring of all received bids, involvement in bid evaluation for conformance and ranking, conducting the LCBF analysis, as well as monitoring of communications and negotiations with affiliated parties.

SDG&E worked with its IE on evaluation of the Proposed Agreements. The IE has reviewed the major contract terms and SDG&E's method of comparing the project to bids received from the 2011 RFO and has spot-checked relevant calculations. A confidential Independent Evaluator Report was issued on the Proposed Agreements and is attached as *Confidential Appendix C – Final RPS Project Specific IE Report* in this Advice Letter. Below is a public version of that same report.

3. IE MADE ANY FINDINGS TO THE PROCUREMENT REVIEW GROUP

The IE did not provide any specific findings related to the Proposed Agreements to the PRG.

4. public version of the project-specific IE Report<sup>16</sup>



### **III. PROJECT DEVELOPMENT STATUS**

The Projects are already commercially operational so this section is not applicable according to the Advice Letter Template.

### **IV. CONTINGENCIES AND/OR MILESTONES**

A. MAJOR PERFORMANCE CRITERIA AND GUARANTEED MILESTONES.

Not applicable. Existing facilities.

B. <u>Other contingencies and milestones</u> (I.E. 500 kV line, interconnection costs, generator financing, permitting)

Not Applicable. Existing facilities.

<sup>&</sup>lt;sup>16</sup> A full printed copy of this public IE Report is located at the end of Part 2 of this Advice Letter

### V. PROCEDURAL MATTERS

### A. REQUESTED RELIEF

SDG&E respectfully requests that the Commission approve the Proposed Agreements through the adoption of a final Resolution approving this Advice Letter no later than August 31, 2012.

As detailed in this Advice Letter, SDG&E's entry into the Proposed Agreements and the terms of such agreements are reasonable; therefore, all costs associated with the Proposed Agreements, including RECs, should be fully recoverable in rates.

The Proposed Agreements are conditioned upon "CPUC Approval." Therefore, SDG&E requests that the Commission include the following findings in its Resolution approving the agreements:

1. The Proposed Agreements are consistent with SDG&E's CPUC-approved RPS Plan and procurement from the Proposed Agreements will contribute towards SDG&E's RPS procurement obligation.

2. SDG&E's entry into the Proposed Agreements and the terms of such agreements are reasonable; therefore, the Proposed Agreements are approved in their entirety and all administrative and procurement costs associated with the Proposed Agreements, including the RECs, are fully recoverable in rates over the term of the Proposed Agreements, subject to Commission review of SDG&E's administration of the Proposed Agreements.

3. RECs procured pursuant to the Proposed Agreements constitute RECs from generation from eligible renewable energy resources for purposes of determining SDG&E's compliance with any obligation that it may have to procure eligible renewable energy resources pursuant to the California Renewable Portfolio Standard program (Public Utilities Code §§ 399.11, et seq. and/or other applicable law) and relevant Commission decisions.

4. The RECs purchased pursuant to the Proposed Agreements (i) are deemed to have satisfied the product content requirements set forth in Public Utilities Code Section 399.16(b)(1) ("Category 1"), as adopted in California Senate Bill 2 (1x) (Stats. 2011, Ch. 1) and implemented by the California Public Utilities Commission in D.11-12-053; and (ii) will be counted as a Category 1 product for purposes of compliance with the requirements of the California Renewables Portfolio Standard Program and other applicable Law.

### B. <u>Protest</u>

Anyone may protest this Advice Letter to the California Public Utilities Commission. The protest must state the grounds upon which it is based, including such items as financial and service impact, and should be submitted expeditiously. The protest must be made in writing and received no later than July 26, 2012, which is 20 days from the date this Advice Letter was filed with the Commission. There is no restriction on who may file a protest. The address for mailing or delivering a protest to the Commission is:

CPUC Energy Division Attention: Tariff Unit 505 Van Ness Avenue San Francisco, CA 94102

Copies should also be sent via e-mail to the attention of Energy Division at EDTariffUnit@cpuc.ca.gov. It is also requested that a copy of the protest be sent via electronic mail <u>and</u> facsimile to SDG&E on the same date it is mailed or delivered to the Commission (at the addresses shown below).

Attn: Megan Caulson Regulatory Tariff Manager 8330 Century Park Court, Room 32C San Diego, CA 92123-1548 Facsimile No. 858-654-1879 *E-Mail: MCaulson@semprautilities.com* 

### C. <u>EFFECTIVE DATE</u>

This Advice Letter is classified as Tier 3 (effective after Commission approval) pursuant to GO 96-B. As discussed above, the ability to secure the RECs associated with underlying generation delivered pursuant to CDWR contracts for 2012 and 2013 is critical to SDG&E's RPS compliance effort. Accordingly, SDG&E requests approval of Advice Letter 2377-E, at the earliest possible date, but in no event later than August 31, 2012.

### D. <u>NOTICE</u>

In accordance with General Order No. 96-B, a copy of this filing has been served on the utilities and interested parties shown on the attached list, including interested parties in R.11-05-005, by either providing them a copy electronically or by mailing them a copy hereof, properly stamped and addressed.

Address changes should be directed to SDG&E Tariffs by facsimile at (858) 654-1879 or by e-mail to SDG&ETariffs@semprautilities.com.

CLAY FABER Director – Regulatory Affairs

(cc list enclosed)

# CALIFORNIA PUBLIC UTILITIES COMMISSION

ADVICE LETTER FILING SUMMARY

ENERGY UTILITY MUST DE COMPLETED DY LITHITY (Attach additional name as maded)					
MUST BE COMPLETED BY UTILITY (Attach additional pages as needed)					
Company name/CPUC Utility No. SAN DIEGO GAS & ELECTRIC (U 902)         Utility type:       Contact Person: Joff Morales					
$\boxtimes$ ELC $\square$ GAS	Phone #: (858) <u>650-4098</u>				
$\square$ PLC $\square$ HEAT $\square$ WATER					
EXPLANATION OF UTILITY TY	EXPLANATION OF UTILITY TYPE (Date Filed/ Received Stamp by CPUC)				
CLC = Electric GAS = Gas					
PLC = Pipeline HEAT = Heat W					
Advice Letter (AL) #: <u>2377-E</u>					
		Purchase and Sale of Agreements with			
Whitewater Hill Wind LLC and Cal					
Keywords (choose from CPUC listing)					
AL filing type: Monthly Quarter	-				
If AL filed in compliance with a Com	mission order, indi	cate relevant Decision/Resolution #:			
Does AL replace a withdrawn or rejec	ated AI2 If so iden	tify the prior AL: None			
Summarize differences between the A					
	ill and the prior wi				
Does AL request confidential treatment? If so, provide explanation:See attached					
Resolution Required? 🛛 Yes 🗌 No		Tier Designation: 🗌 1 🔲 2 🕅 3			
Requested effective date: <u>9/30/201</u>	2	No. of tariff sheets: <u>0</u>			
Estimated system annual revenue ef	fect: (%): <u>N/A</u>	<u> </u>			
Estimated system average rate effect	(%): <u>N/A</u>				
When rates are affected by AL, include attachment in AL showing average rate effects on customer classes (residential, small commercial, large C/I, agricultural, lighting).					
Tariff schedules affected: <u>None</u>					
Service affected and changes proposed <sup>1</sup> : None					
Pending advice letters that revise the same tariff sheets: <u>None</u>					
Protests and all other correspondence regarding this AL are due no later than 20 days after the date of this filing, unless otherwise authorized by the Commission, and shall be sent to:					
CPUC, Energy Division	-	an Diego Gas & Electric			
Attention: Tariff Unit	c	Attention: Megan Caulson			
505 Van Ness Ave., San Francisco, CA 94102		330 Century Park Ct, Room 32C an Diego, CA 92123			
EDTariffUnit@cpuc.ca.gov					

 $<sup>^{\</sup>scriptscriptstyle 1}$  Discuss in AL if more space is needed.

**Public Utilities Commission** DRA Y. Schmidt W Scott Energy Division P. Clanon S. Gallagher H. Gatchalian D. Lafrenz M. Salinas CA. Energy Commission F. DeLeon R. Tavares Alcantar & Kahl LLP K. Harteloo American Energy Institute C. King **APS Energy Services** J. Schenk **BP Energy Company** J. Zaiontz Barkovich & Yap, Inc. B. Barkovich **Bartle Wells Associates** R. Schmidt Braun & Blaising, P.C. S. Blaising California Energy Markets S. O'Donnell C. Sweet California Farm Bureau Federation K. Mills California Wind Energy N. Rader CCSE S. Freedman J. Porter Children's Hospital & Health Center T. Jacoby City of Chula Vista M. Meacham E. Hull City of Poway R. Willcox City of San Diego J. Cervantes G. Lonergan M. Valerio **Commerce Energy Group** V. Gan Constellation New Energy W. Chen CP Kelco A. Friedl Davis Wright Tremaine, LLP E. O'Neill J. Pau

### General Order No. 96-B ADVICE LETTER FILING MAILING LIST

Dept. of General Services H. Nanio M. Clark Douglass & Liddell D. Douglass D. Liddell G. Klatt **Duke Energy North America** M. Gillette Dynegy, Inc. J. Paul Ellison Schneider & Harris LLP E. Janssen Energy Policy Initiatives Center (USD) S. Anders Energy Price Solutions A. Scott Energy Strategies, Inc. K. Campbell M. Scanlan Goodin, MacBride, Squeri, Ritchie & Day B. Cragg J. Heather Patrick J. Squeri Goodrich Aerostructures Group M. Harrington Hanna and Morton LLP N. Pedersen Itsa-North America L. Belew J.B.S. Energy J. Nahigian Luce, Forward, Hamilton & Scripps LLP J. Leslie Manatt, Phelps & Phillips LLP D. Huard R. Keen Matthew V. Brady & Associates M. Brady Modesto Irrigation District C. Mayer Morrison & Foerster LLP P. Hanschen MRW & Associates D. Richardson OnGrid Solar Andy Black Pacific Gas & Electric Co. J. Clark M. Huffman S. Lawrie E. Lucha Pacific Utility Audit, Inc. E. Kelly R. W. Beck, Inc. C. Elder

School Project for Utility Rate Reduction M. Rochman Shute, Mihaly & Weinberger LLP O. Armi Solar Turbines F. Chiang Sutherland Asbill & Brennan LLP K. McCrea Southern California Edison Co. M. Alexander K. Cini K. Gansecki H. Romero TransCanada R. Hunter D. White TURN M. Florio M. Hawiger UCAN M. Shames U.S. Dept. of the Navy K. Davoodi N. Furuta L. DeLacruz Utility Specialists, Southwest, Inc. D. Koser Western Manufactured Housing **Communities Association** S. Dev White & Case LLP L. Cottle Interested Parties R.11-05-005

San Diego Gas & Electric Advice Letter 2377-E July 6, 2012

# ATTACHMENT A

### DECLARATION OF MAUREEN BISHOP REGARDING CONFIDENTIALITY OF CERTAIN DATA

### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

### DECLARATION OF F. MAURENE BISHOP REGARDING CONFIDENTIALITY OF CERTAIN DATA

I, F. Maurene Bishop, do declare as follows:

1. I am an Energy Contracts Originator for San Diego Gas & Electric Company ("SDG&E"). I have reviewed the Advice Letter 2377-E, requesting approval of two Green Attribute Purchase and Sale Agreements, one with Whitewater Hill Wind and the other with Cabazon Wind Partners (wholly-owned subsidiaries of Shell WindEnergy Inc. and GS Wind III), (with attached confidential and public appendices), dated July **5**, 2012 ("Advice Letter"). I am personally familiar with the facts and representations in this Declaration and, if called upon to testify, I could and would testify to the following based upon my personal knowledge and/or belief.

2. I hereby provide this Declaration in accordance with D.06-06-066, as modified by D.07-05-032, and D.08-04-023, to demonstrate that the confidential information ("Protected Information") provided in the Advice Letter submitted concurrently herewith, falls within the scope of data protected pursuant to the IOU Matrix attached to confidentiality decision, D.06-06-066 (the "IOU Matrix").<sup>1</sup> In addition, the Commission has made

<sup>&</sup>lt;sup>1</sup> The Matrix is derived from the statutory protections extended to non-public market sensitive and trade secret information. (*See* D.06-06-066, *mimeo*, note 1, Ordering Paragraph 1). The Commission is obligated to act in a manner consistent with applicable law. The analysis of protection afforded under the Matrix must always produce a result that is consistent with the relevant underlying statutes; if information is eligible for statutory protection, it must be protected under the Matrix. (*See Southern California Edison Co. v. Public Utilities Comm.* 2000 Cal. App. LEXIS 995, \*38-39) Thus, by claiming applicability of the Matrix, SDG&E relies upon and simultaneously claims the protection of applicable statutory provisions including, but not limited to, Public Utilities Code §§ 454.5(g) and 583, Govt. Code § 6254(k) and General Order 66-C.

clear that information must be protected where "it matches a Matrix category exactly . . .

or consists of information from which that information may be easily derived."<sup>2/</sup>

3. I address below each of the following five features of Ordering Paragraph 2 in

D.06-06-066:

- That the material constitutes a particular type of data listed in the Matrix,
- The category or categories in the Matrix to which the data corresponds,
- That it is complying with the limitations on confidentiality specified in the Matrix for that type of data,
- That the information is not already public, and
- That the data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure.<sup>3/</sup>
- 4. <u>SDG&E's Protected Information</u>: As directed by the Commission,

SDG&E demonstrates in table form below that the instant confidentiality request satisfies

the requirements of D.06-06-066: $\frac{4}{2}$ 

Data at issue	D.06-06-066 Matrix Requirements	How moving party meets requirements
Bid Information <sup>5</sup>	Demonstrate that the material submitted	The data provided is non-public bid data from
Locations:	constitutes a particular	SDG&E's Renewable
1. Confidential Appendix A	type of data listed in	RFOs.
Section C, LCBF, page 4	the IOU Matrix	
How the Project compares with	Identify the Matrix	This information is

<sup>&</sup>lt;sup>2/</sup> See, Administrative Law Judge's Ruling on San Diego Gas & Electric Company's April 3, 2007 Motion to File Data Under Seal, issued May 4, 2007 in R.06-05-027, p. 2 (emphasis added).

<sup>&</sup>lt;sup>3/</sup> D.06-06-066, as amended by D.07-05-032, *mimeo*, p. 81, Ordering Paragraph 2.

See, Administrative Law Judge's Ruling on San Diego Gas & Electric Company's Motions to File Data Under Seal, issued April 30 in R.06-05-027, p. 7, Ordering Paragraph 3 ("In all future filings, SDG&E shall include with any request for confidentiality a table that lists the five D.06-06-066 Matrix requirements, and explains how each item of data meets the matrix").

<sup>&</sup>lt;sup>5</sup> The confidential information referenced has a GREEN font color / has a green box around it in the confidential appendices.

other bids, paragraph C.2 (Portfolio Fit) – project ranking with other bids in 2011 RPS	corresponds	protected under IOU Matrix category VIII.A.
<ul> <li>RFO and Application of TODs on pg.4;</li> <li>Transmission Details, pg. 41</li> <li>Confidential Appendix B – embedded 2011 Solicitation Overview Report on p.43</li> <li>Confidential Appendix C – embedded project specific IE Report on p. 44</li> <li>Confidential Appendix D</li> <li>Contract Price Section, paragraph 13, How the Contract Price Compares with other bids, pgs. 55-56</li> </ul>	Affirm that the IOU is complying with the limitations on confidentiality specified in the Matrix for that type of data Affirm that the information is not already public	In accordance with the limitations on confidentiality set forth in the IOU Matrix, SDG&E requests that this information be kept confidential until the final contracts from each of the RFOs have been submitted to the CPUC for approval. SDG&E has not publicly disclosed this information and is not aware that it has been
	Affirm that the data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure.	disclosed by any other party. SDG&E cannot summarize or aggregate the bid data while still providing project- specific details. SDG&E cannot provide redacted or masked versions of these data points while maintaining the format requested by the CPUC.
<ul> <li>Specific Quantitative Analysis<sup>6</sup></li> <li>Location: <ol> <li>Confidential Appendix A</li> <li>Consistency with Commission Decisions and Rules section, paragraph C.1 Least- Cost Best-Fit If Applicable, 1. The</li> </ol> </li> </ul>	Demonstrate that the material submitted constitutes a particular type of data listed in the IOU Matrix	This data is SDG&E's specific quantitative analysis involved in scoring and evaluating renewable bids. Some of the data also involves analysis/evaluation of proposed RPS projects.
<ul> <li>Project's Bid scores under SDG&amp;E's approved LCBF Evaluation Criteria on pgs.3-4;</li> <li>Consistency with Commission Decisions and Rules section, paragraph C.2 (Portfolio Fit) -</li> </ul>	Identify the Matrix category or categories to which the data corresponds Affirm that the IOU is complying with the	This information is protected under IOU Matrix categories VII.G and/or VIII.B. In accordance with the limitations on

 $^{6}$  The confidential information referenced has a BLUE font color / has a blue box around it in the confidential appendices

·

<ul> <li>computed factors for Project in 2011 LCBF evaluation and embedded SDG&amp;E's LCBF Ranking for the 2011 RPS RFO on p.4;</li> <li>Consistency with Commission Decisions and Rules section, paragraph C.2 (Transmission Adders) - computed factors for Projects in 2011 LCBF evaluation and embedded SDG&amp;E's LCBF Ranking for</li> </ul>	limitations on confidentiality specified in the Matrix for that type of data Affirm that the	confidentiality set forth in the IOU Matrix, SDG&E requests that this information be kept confidential for three years. SDG&E has not publicly
	information is not already public	disclosed this information and is not aware that it has been disclosed by any other party.
<ul> <li>the 2011 RPS RFO on p.4;</li> <li>Consistency with Commission Decisions and Rules section, paragraph C.3, 4, 5 (LCBF Adders and Impact on Ranking and other criteria) - computed factors for Project in 2011 LCBF evaluation on pgs. 5-8;</li> <li>Consistency with Commission Decisions and Rules section, paragraph H. MPR and I. AMFs on p.37;</li> <li>Project Development Status Section D. PTC/ITC. Page 39;</li> <li>Project Development Status Section E, Transmission, pgs. 39-40</li> </ul>	Affirm that the data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure.	SDG&E cannot summarize or aggregate the evaluation data while still providing project- specific details. SDG&E cannot provide redacted or masked versions of these data points while maintaining the format requested by the CPUC.
<ul> <li>2. Confidential Appendix B – Embedded 2011 Solicitation Overview Report on p.43</li> <li>Confidential Appendix C – Final RPS Project-Specific Independent Evaluator Report on p.44. [See IE report, section 6.1, Analysis and Project Viability Calculator section 6.2]</li> <li>3. Confidential Appendix D</li> <li>Paragraph E.1, Contract Price, Levelized contract price, p. 52</li> <li>Contract Summary section, Paragraph E.10, 11, AMF calculations, AMF Results and embedded AMF calculator on</li> </ul>		

.

•

<ul> <li>pgs. 54-55</li> <li>Contract Summary section, paragraph E. 13, Contract Price Comparison and Paragraph E. 14, Rate Impact, pg. 56</li> <li>Contract Terms<sup>7</sup></li> <li>Locations: <ol> <li>Confidential Appendix A</li> <li>Consistency with Commission Decisions and Rules section Paragraph C, Application of TODs, pg. 4</li> <li>Paragraph D – Standard Terms and Conditions, Non- modifiable and Modifiable Contract Terms Summary Table (Modifiable Terms) pgs. 8-9 and Modifiable Terms Red-line tables on pgs. 13-36</li> <li>Confidential Appendix D</li> <li>Contract Summary Section Paragraph D. 1. – Major Contract Provisions pgs, 49-51</li> <li>Paragraph D. 2, Controversial and/or Major Provision not Expressly identified in the Matrix. Pgs, 51-52</li> </ol> </li> </ul>	Demonstrate that the material submitted constitutes a particular type of data listed in the IOU Matrix Identify the Matrix category or categories to which the data corresponds Affirm that the IOU is complying with the limitations on confidentiality specified in the Matrix for that type of data Affirm that the information is not already public	This data includes specific contract terms. This information is protected under IOU Matrix category VII.G. In accordance with the limitations on confidentiality set forth in the IOU Matrix, SDG&E requests that this information be kept confidential for three years. SDG&E has not publicly disclosed this information and is not aware that it has been disclosed by any other party. In order to include as
<ul> <li>(Modifiable Terms) pgs. 8-9 and Modifiable Terms Red-line tables on pgs. 13-36</li> <li>Confidential Appendix D</li> <li>Contract Summary Section Paragraph D.1. – Major Contract Provisions pgs, 49-51</li> <li>Paragraph D. 2, Controversial and/or Major Provision not Expressly identified in the Matrix. Pgs,</li> </ul>	limitations on confidentiality specified in the Matrix for that type of data Affirm that the information is not already public	in the IOU Matrix, SDG&E requests that this information be kept confidential for three years. SDG&E has not publicly disclosed this information and is not aware that it has been disclosed by any other party.
<ul> <li>Confidential Appendix E         <ul> <li>Embedded files containing the two Green Attribute Purchase and Sale Agreements with Cabazon Wind Partners and Whitewater Hill Wind PPA on p. 57</li> </ul> </li> <li>Confidential Appendix F</li> </ul>	allows partial disclosure.	

<sup>&</sup>lt;sup>7</sup> The confidential information referenced has a RED font color / has a red box around it in the confidential appendices

.

.

•

Analysis and Evaluation of Proposed RPS Projects <sup>8</sup>	Demonstrate that the material submitted	The Commission has concluded that Actual
	constitutes a particular	Procurement Percentage
Locations:	type of data listed in	data must be protected in
1. Confidential Appendix A	the IOU Matrix	order to avoid disclosing
Consistency with		SDG&E's Bundled
Commission Decisions and		Retail Sales data. <sup>2/</sup>
Rules section, Paragraph C.2. –	Identify the Matrix	This information is
Qualitative Factor, p.5-8.	category or categories	protected under IOU
■ MPR p. 37	to which the data	Matrix category V.C.
<ul> <li>Locational Attributes pages</li> </ul>	corresponds	Matrix category v.c.
= 1000 $another and 1000 are proges39-40.$	Affirm that the IOU is	In accordance with the
<ul> <li>PRG Participation and</li> </ul>		limitations on
Feedback, paragraph J on p.	complying with the limitations on	confidentiality set forth
40;		in the IOU Matrix,
40;	confidentiality	SDG&E requests that
	specified in the Matrix	-
	for that type of data	the "front three years" of this information he kent
		this information be kept confidential.
	Affirm that the	
	information is not	SDG&E has not publicly disclosed this
		information and is not
	already public	aware that it has been
		disclosed by any other
	Affirm that the data	party.
		It is not possible to
	cannot be aggregated,	provide this data point in
	redacted, summarized,	an aggregated, redacted,
	masked or otherwise	summarized or masked
	protected in a way that	fashion.
	allows partial	
IDT/ADT Deve antes 10	disclosure. Demonstrate that the	The Commission has
IPT/APT Percentage <sup>10</sup>	material submitted	concluded that since
Locations:		
Locutions:	constitutes a particular	APT Percentage is a formula linked to
1 Confidential Ameridia A	type of data listed in the IOU Matrix	Bundled Retail Sales
1. Confidential Appendix A -		
Consistency with Commission Decisions and		Forecasts, disclosure of APT would allow
Rules section, paragraph A,		interest parties to easily calculate SDG&E's
the project's contribution		calculate SDG&E S

 <sup>&</sup>lt;sup>8</sup> The confidential information referenced has a VIOLET font color / has a violet box around it in the confidential appendices
 <sup>9</sup> Id.
 <sup>10</sup> The confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential information referenced has a Brown font color / has a brown box around it in the confidential brown box around brown box around brown brown

.

confidential appendices

	numbers to the SDG&E's		Total Energy Forecast –
	RPS obligations on p. 3;		Bundled Customer
2.	Confidential Appendix D,		(MWH). <sup>11/</sup> The same
	Paragraph Section B. The		concern exists with
	Project's Contribution to		regard to IPT
	SDG&E's RPS Procurement		percentage.
	Targets, pg. 47	Identify the Matrix	This information is
	Paragraph Section D.13,	category or categories	protected under IOU
	pg. 58	to which the data	Matrix category V.C.
ļ ·		corresponds	
		Affirm that the IOU is	In accordance with the
		complying with the	limitations on
		limitations on	confidentiality set forth
		confidentiality	in the IOU Matrix,
		specified in the Matrix	SDG&E requests that
		for that type of data	the "front three years" of
			this information be kept
			confidential.
		Affirm that the	SDG&E has not publicly
		information is not	disclosed this
		already public	information and is not
			aware that it has been
			disclosed by any other
			party.
		Affirm that the data	It is not possible to
		cannot be aggregated,	provide these data points
		redacted, summarized,	in an aggregated,
		masked or otherwise	redacted, summarized or
		protected in a way that	masked fashion.
		allows partial	
		disclosure.	

5. As an <u>alternative</u> basis for requesting confidential treatment, SDG&E submits that the Green Attribute Purchase and Sale Agreements enclosed in the Advice Letter is material, market sensitive, electric procurement-related information protected under §§ 454.5(g) and 583, as well as trade secret information protected under Govt. Code §

See, Administrative Law Judge's Ruling on San Diego Gas & Electric Company's April 3, 2007 Motion to File Data Under Seal, issued May 4, 2007 in R.06-05-027; Administrative Law Judge's Ruling Granting San Diego Gas & Electric Company's May 21, 2007 Amendment to April 3, 2007 Motion and May 22, 2007 Amendment to August 1, 2006 Motion, issued June 28, 2007 in R.06-05-027.

6254(k). Disclosure of this information would place SDG&E at an unfair business disadvantage, thus triggering the protection of G.O. 66-C.<sup>III/</sup>

6. Public Utilities Code § 454.5(g) provides:

The commission shall adopt appropriate procedures to ensure the confidentiality of any market sensitive information submitted in an electrical corporation's proposed procurement plan or resulting from or related to its approved procurement plan, including, but not limited to, proposed or executed power purchase agreements, data request responses, or consultant reports, or any combination, provided that the Office of Ratepayer Advocates and other consumer groups that are nonmarket participants shall be provided access to this information under confidentiality procedures authorized by the commission.

7. General Order 66-C protects "[r]eports, records and information requested or required by the Commission which, if revealed, would place the regulated company at an unfair business disadvantage."

8. Under the Public Records Act, Govt. Code § 6254(k), records subject to the privileges established in the Evidence Code are not required to be disclosed.<sup>12/</sup> Evidence Code § 1060 provides a privilege for trade secrets, which Civil Code § 3426.1 defines, in pertinent part, as information that derives independent economic value from not being

8

<sup>&</sup>lt;sup>[1]/</sup> This argument is offered in the alternative, not as a supplement to the claim that the data is protected under the IOU Matrix. California law supports the offering of arguments in the alternative. *See, Brandolino v. Lindsay*, 269 Cal. App. 2d 319, 324 (1969) (concluding that a plaintiff may plead inconsistent, mutually exclusive remedies, such as breach of contract and specific performance, in the same complaint); *Tanforan v. Tanforan*, 173 Cal. 270, 274 (1916) ("Since . . . inconsistent causes of action may be pleaded, it is not proper for the judge to force upon the plaintiff an election between those causes which he has a right to plead.")

<sup>&</sup>lt;sup>12/</sup> See also Govt. Code § 6254.7(d).

generally known to the public or to other persons who could obtain value from its disclosure.

9. Public Utilities Code § 583 establishes a right to confidential treatment of information otherwise protected by law.<sup>13/</sup>

10. If disclosed, the Protected Information could provide parties, with whom SDG&E is currently negotiating, insight into SDG&E's procurement needs, which would unfairly undermine SDG&E's negotiation position and could ultimately result in increased cost to ratepayers. In addition, if developers mistakenly perceive that SDG&E is not committed to assisting their projects, disclosure of the Protected Information could act as a disincentive to developers. Accordingly, pursuant to P.U. Code § 583, SDG&E seeks confidential treatment of this data, which falls within the scope of P.U. Code § 454.5(g), Evidence Code § 1060 and General Order 66-C.

11. Developers' Protected Information: The Protected Information also constitutes confidential trade secret information of the developer listed therein. SDG&E is required pursuant to the terms of its Green Attribute Purchase and Sale Agreements, to protect non-public information. Some of the Protected Information in the original Green Attribute Purchase and Sale Agreements, and my supporting declaration (including confidential appendices), relates directly to viability of the respective projects. Disclosure of this extremely sensitive information could harm the developers/owners or could invite interference by competitors.

12. In accordance with its obligations under its Green Attribute Purchase and Sale Agreements and pursuant to the relevant statutory provisions described herein,

<sup>&</sup>lt;sup>13/</sup> See, D.06-06-066, mimeo, pp. 26-28.

SDG&E hereby requests that the Protected Information be protected from public disclosure.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 6<sup>th</sup> day of July, 2012, at San Diego, California.

F. Maurene Bishop

Energy Contracts Originator Electric and Fuel Procurement San Diego Gas & Electric

San Diego Gas & Electric Advice Letter 2377-E

July 6, 2012

## PART II

### REQUEST FOR APPROVAL OF GREEN ATTRIBUTE PURCHASE AND SALE AGREEMENTS WITH WHITEWATER HILL WIND LLC AND CABAZON WIND PARTNERS LLC

# PUBLIC VERSION (Distributed to Service List R.11-05-005)

### PART 2 – CONFIDENTIAL APPENDICES OF ADVICE LETTER

# PROTECTED INFORMATION WITHIN PART 2 OF THIS ADVICE LETTER IS IDENTIFIED WITH COLOR FONTS AND CATEGORIZED IN ACCORDANCE WITH THE CONFIDENTIALITY CODE SHOWN BELOW:

### CONFIDENTIALITY KEY

VIOLET FONT = ANALYSIS AND EVALUATION OF PROPOSED RPSP ROJECTS (VII.G) RED FONT = CONTRACT TERMS & CONDITIONS (VII.G) GREEN FONT = BID INFORMATION (VIII.A) BLUE FONT = SPECIFIC QUANTITATIVE ANALYSIS (VIII.B) BROWN FONT = NET SHORT POSITION (V.C)

**BID INFORMATION (VIII.A) AND SPECIFIC OUANTITATIVE** 

- -

### Appendix A CONTAINS CONFIDENTIAL MATERIAL

### Consistency with Commission Decisions and Rules and Project Development Status

 This Confidential Appendix A

 1.
 Provides, where appropriate, confidential information

 Necessary to fully answer any items in Part 1 of the advice letter.

 2.
 Provide answers to the additional items included in this

 Appendix A. To the extent such information is not confidential, it is included in the public

 Version of the Advice Letter.

### CONSISTENCY WITH COMMISSION DECISIONS AND RULES

### A. <u>RPS Procurement Plan</u>

SDG&E's 2011 RPS Plan was originally filed with the Commission on December 18, 2009. On April 14, 2011, the Commission issued Decision 11-04-030 conditionally approving SDG&E's 2011 RPS Plan and ordering that a Renewable Request for Offers ("RFO") be issued by SDG&E within seven days of filing amended RPS plans to conform to the Commission's directions in Decision 11-04-030. SDG&E issued the 2011 RPS RFO on May 12, 2011 and received bids from counterparties until July 11, 2011. Consistent with its RPS Plan, SDG&E launched the 2011 RFO with the goal of attracting bids from existing and developing renewable projects to deliver RPS-eligible renewable energy in order to enable SDG&E to continue to be compliant with State RPS requirements. With respect to determining need, SDG&E stated in its RPS Plan its intent to:

- \* Comply with applicable Commission and California Energy Commission ("CEC") RPS program requirements;
- \* Issue a renewable-only RFO in 2011 for projects that can deliver renewable power beginning in years 2011-2015; and
- \* Procure in excess of near-term annual RPS procurement goals in order to account for unanticipated project failures, delays or under-deliveries.<sup>1</sup>

The Proposed Agreements provide unbundled green attributes/renewable energy credits ("RECs") that will be reunited with underlying generation to create a bundled product that will help to fulfill SDG&E's RPS need.

On April 13, 2011, Governor Brown signed into law Senate Bill 2 from the First Extraordinary Session 2011-12 (SB2x1). This resulted in several major changes to the RPS program which directly affected SDG&E's ability to comply with RPS requirements. Two of these changes had the greatest impact upon the 2011 RPS RFO; the removal of flexible compliance mechanisms and the changing of near-term compliance targets from an annual target to an "average" annual target of 20% in a three-year period from January 1, 2011 to December 31, 2013 ("Compliance Period 1").

The combined effect of removing flexible compliance and setting an average target of 20% in 2011-13 required SDG&E to modify its compliance strategy, within the parameters of its approved RPS Plan. Without flexible compliance, SDG&E would find itself well short of the 20% goal, as SDG&E was able to procure only 11.9% of retail sales through existing contracts in 2010, and most of SDG&E's procurement efforts had been directed towards fulfilling the commitments to provide 100% renewable power on the Sunrise Powerlink with contracted projects expected to start in the 2014-16 time frame. This required SDG&E

As noted above, the Commission approved SDG&E's 2011 RPS Plan in D.11-04-030 and ordered issuance of SDG&E's RFO. In order to account for the changes to the RPS program

<sup>&</sup>lt;sup>1</sup> RPS Plan, pp. 4, 9 – 11. See also RPS Plan, pp. 3-4 ("In the event that such compliance flexibility is removed from the RPS program . . . SDG&E would, in such a case, seek to procure as many short-term offers as needed in order to achieve RPS compliance . . . ")

made by SB2x1, SDG&E applied certain additional qualitative and quantitative factors to bids received in the 2011 RFO that were not expressly articulated in the original 2009 RPS Plan, but nevertheless reflect the procurement approach outlined in SDG&E's approved RPS Plan and detailed above.

Part 1 of the Advice Letter provides a discussion of how the Proposed Agreement is consistent with SDG&E's RPS Plan. The Proposed Agreement is a product of SDG&E's 2011 RFO soliciting offers for renewable resources and resulting negotiations between Cabazon Wind Partners and Whitewater Hill Wind ("Cabazon and Whitewater") and SDG&E. From a least-cost best fit perspective, the Cabazon and Whitewater proposed Green Attribute Purchase and Sale Agreements rank very favorably when compared to other offers SDG&E shortlisted in 2011 RPS solicitations. The Proposed Agreements provide an opportunity for incremental RPS procurement of firm bundled deliveries from an existing facility beginning in 2012.

## **B.** BILATERALS

In D.06-10-019, the Commission concluded that bilateral contracts used for RPS compliance must be submitted for approval via advice letter and, while not subject to the MPR, must contain pricing that is "reasonable." On June 19, 2009, the Commission issued D.09-06-050 establishing price benchmarks and contract review processes for very short term (less than four years), moderately short term (at least 4 years, less than 10 yrs) and bilateral RPS contracts. Below, SDG&E reviews the Least Cost Best Fit evaluation used in the 2011 RPS RFO. This analysis confirms that the Proposed Agreement conforms to the price benchmarking requirements of D.06-10-019 and D.09-06-050.

## C. LEAST-COST BEST-FIT – IF APPLICABLE

### 1. BOTH PROJECT'S BID SCORES UNDER SDG&E'S APPROVED LCBF EVALUATION CRITERIA.

LCBF Criteria / Component		Project Score/Details	Notes	
А	Levelized Contract Cost (\$/MWh)			
В	Project specific Price Referent (\$/MWh)			
C = A – B	Above Market Price (\$/MWh)			
D	Short-Term/Long-Term Adder (\$/MWh)			
Е	Deliverability Adder (\$/MWh)			
F	Congestion Cost (\$/MWh)			

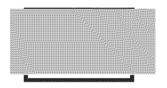
F = C + D + E	TRCR Adder (\$/MWh)	
G = C + D + E + F	Bid Ranking Price (\$/MWh)	

2. HOW THE PROJECT COMPARES WITH OTHER BIDS RECEIVED IN THE SOLICITATION WITH REGARD TO EACH LCBF FACTOR AND WHY THE SUBMITTED CONTRACT RANKED HIGHER (QUANTITATIVELY AND/OR QUALITATIVELY) THAN THE OTHER BIDS USING THE LCBF CRITERIA.

# \* PORTFOLIO FIT

As discussed below, various factors which describe "portfolio fit" have been quantitatively and qualitatively evaluated. Each is presented in this section. One of the strongest attributes of the projects is the low unbundled REC price relative to other RPS offerings, the ability to provide green attributes from an existing facility, and the rebundling of unbundled RECs with energy that is currently provided under contracts with CDWR to create "Category 1" products (*i.e.*, products that are deemed to have met the requirements of Public Utilities Code Section 399.16(b)(1) for RPS compliance purposes).

Attached below is SDG&E's LCBF Ranking for the 2011 RPS RFO.



\* TRANSMISSION ADDER

There are no transmission upgrade costs associated with the Proposed Agreements. The projects providing power under the Proposed Agreement are existing and are currently interconnected with the California ISO. The TRCR

\* APPLICATION OF TODS

# \* QUALITATIVE FACTORS

SDG&E's 2011 RFO analysis included a rule that rejected bids with insufficient deliveries in the 2011-2013 time frame to help SDG&E reach a 20% average compliance target in that period ("Compliance Period 1"). Although SDG&E received a large number of bids in the 2011 RPS RFO, many of these bids were for projects that were either too small, or had commercial operation dates after June 2011 that limited the deliveries from these projects in Compliance Period 1 and would have required the shortlisting of many more bids than could have been submitted for approval before the Commission between mid-

2011 and the end of 2013. Due to the limitations imposed by the Commission's limited number of hearing dates prior to the end of 2013 and the substantial need for near-term TRECs to meet the SB2x1 Compliance Period 1 target, it was decided that:

a) the five lowest-cost proposed Purchased Power Agreements ("PPAs") in the RFO would have to deliver more than 45,000 MWh prior to January 1, 2014;

b) all other proposed PPAs would have to deliver at least 90,000 MWh prior to January 1, 2014.

The Proposed Agreements satisfy the minimum requirement of the RFO by providing approximately 588,000 MWhs of deliveries prior to the end of 2013, and has the further advantage of expiring at the end of 2013, so that the deliveries under the Proposed

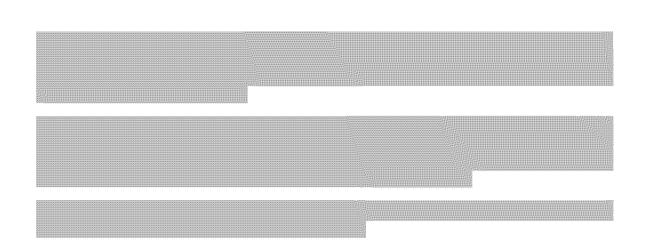
RPS requirements.

## 3. <u>The adders applied in the LCBF analytical process and the impact of those adders</u> <u>on the Project's ranking.</u>

Levelized Contract Price - The Levelized Contract Price is \$22/MWh for all Green







## 4.H OW AND WHY THE PROJECT'S BID RANKING CHANGED AFTER NEGOTIATIONS.



# 5.<u>U SING LCBF CRITERIA AND OTHER RELEVANT CRITERIA, EXPLAIN WHY THE SUBMITTED</u> CONTRACT WAS PREFERRED RELATIVE TO OTHER SHORTLISTED BIDS OR OTHER PROCUREMENT OPTIONS.

<sup>3</sup> Bids with online dates between July 2013 and December 2015 are considered CP2 bids.

	Price	

## **D.S** TANDARD TERMS AND CONDITIONS

(THE TERMS OF THE CONTRACTS ARE IDENTICAL EXCEPT FOR THE SIZE, AMOUNTS, AND PERFORMANCE ASSURANCE, AS NOTED BELOW)

Modifiable? (Yes/No)	STC No.	STANDARD TERM AND CONDITION	Modified? (Yes/No)	Description of Change and Rationale
	1	CPUC Approval	No	Term included without modification
No	2	RECs and Green Attributes	No	Term included without modification
	6	Eligibility	No	Term included without modification
	17	Applicable Law	No	Term included without modification
No	REC-1	Transfer of RECs	No	Term included without modification
No	REC-2	Tracking of RECs in WREGIS	No	Term included without modification
Yes	4	Confidentiality	Yes	Description - See "Modifiable Term Red-line table"

				Rationale – Clarifications / results of negotiation.
	5	Contract Term	Yes	Description - See "Modifiable Term Red-line table" Rationale – simplification / results of negotiation.
	7	Performance Standards/Requireme nts	Yes	Description - See "Modifiable Term Red-line table" Rationale – Clarifications / results of negotiation.
	8	Product Definitions	Yes	Description - See "Modifiable Term Red-line table" Rationale – Clarifications / results of negotiation.
Yes	9	Non-Performance or Termination Penalties and Default Provisions	Yes	Description - See "Modifiable Term Red-line table" Rationale – Clarifications / results of negotiation.
	12	Credit Terms	Yes	Description - See "Modifiable Term Red-line table" Rationale – Clarifications / results of negotiation.
	15	Contract Modifications	Yes	NA - Term not included
	16	Assignment	Yes	Description - See "Modifiable Term Red-line table" Rationale – Clarifications / results of negotiation.
	18	Application of Prevailing Wages	Yes	

Note: Decision D.08-04-009 removed STC 3, stating:

"Given implementation of SB 1036, STC 3 has no continuing relevance and should be deleted from the current 14 STCs"

# Modifiable Term Red-line Table

(Red-line is actual contract language relative to the standard modifiable term language)

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
STC 1: CPUC Approval (Non-Modifiable)	STC 1: CPUC Approval (Non-Modifiable)
"CPUC Approval" means a final and non-appealable order of the CPUC, without conditions or modifications unacceptable to the Parties, or either of them, which contains the following terms:	"CPUC Approval" means a final and non-appealable order of the CPUC, without conditions or modifications unacceptable to the Parties, or either of them, which contains the following terms: (a) approves this Agreement in its entirety, including
(a) approves this Agreement in its entirety, including payments to be made by the Buyer, subject to CPUC	payments to be made by the Buyer, subject to CPUC review of the Buyer's administration of the Agreement; and

Language from D.09.04.000 as amonded by D.09.00 Barellel Terms in SDC 9.E. Coheren Wind Dertage				
Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind			
<ul> <li>review of the Buyer's administration of the Agreement; and</li> <li>(b) finds that any procurement pursuant to this Agreement is procurement from an eligible renewable energy resource for purposes of determining Buyer's compliance with any obligation that it may have to procure eligible renewable energy resources pursuant to the California Renewables Portfolio Standard (Public Utilities Code Section 399.11 <i>et seq.</i>), Decision 03-06-071, or other applicable law.</li> <li>CPUC Approval will be deemed to have occurred on the date that a CPUC decision containing such findings becomes final and non-appealable.</li> </ul>	(b) finds that any procurement pursuant to this Agreement is procurement from an eligible renewable energy resource for purposes of determining Buyer's compliance with any obligation that it may have to procure eligible renewable energy resources pursuant to the California Renewables Portfolio Standard (Public Utilities Code Section 399.11 <i>et seq.</i> ), Decision 03-06-071, or other applicable <del>law Law</del> . CPUC Approval will be deemed to have occurred on the date that a CPUC decision containing such findings becomes final and non-appealable. Article 2, B. 1. Page 3-4 of the Agreements			
STC 2: RECs and Green Attributes (Non-Modifiable)	STC 2: RECs and Green Attributes (Non-Modifiable)			
"Green Attributes" means any and all credits, benefits, emissions reductions, offsets, and allowances, howsoever entitled, attributable to the generation from the Project, and its avoided emission of pollutants. Green Attributes include but are not limited to Renewable Energy Credits, as well as: (1) any avoided emission of pollutants to the air, soil or water such as sulfur oxides (SOX), nitrogen oxides (NOX), carbon monoxide (CO) and other pollutants; (2) any avoided emissions of carbon dioxide (CO2), methane (CH4), nitrous oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride and other greenhouse gases (GHGs) that have been determined by the United Nations Intergovernmental Panel on Climate Change, or otherwise by law, to contribute to the actual or potential threat of altering the Earth's climate by trapping heat in the atmosphere; <sup>4</sup> (3) the reporting rights to these avoided emissions, such as Green Tag Reporting Rights. Green Tag Reporting Rights are the right of a Green Tag Purchaser to report the ownership of accumulated Green Tags in compliance with federal or state law, if applicable, and to a federal or state agency or any other party at the Green Tag Purchaser's discretion, and include without limitation those Green Tag Reporting Rights accruing under Section 1605(b) of The Energy Policy Act of 1992 and any present or future federal, state, or local law, regulation or bill, and international or foreign emissions trading program. Green Tag represents the Green Attributes associated with one (1) MWh of Energy. Green Attributes do not include (i) any energy, capacity, reliability or other	"Green Attributes" means any and all credits, benefits, emissions reductions, offsets, and allowances, howsoever entitled, attributable to the generation from the Project, and its avoided emission of pollutants. Green Attributes include but are not limited to Renewable Energy Credits, as well as: (1) any avoided emission of pollutants to the air, soil or water such as sulfur oxides (SOx), nitrogen oxides (NOx), carbon monoxide (CO) and other pollutants; (2) any avoided emissions of carbon dioxide (CO2), methane (CH4), nitrous oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride and other greenhouse gases (GHGs) that have been determined by the United Nations Intergovernmental Panel on Climate Change, or otherwise by <u>lawLaw</u> , to contribute to the actual or potential threat of altering the Earth's climate by trapping heat in the atmosphere; 1 <u>and (3)</u> the reporting rights to these avoided emissions, such as Green Tag Reporting Rights. Green Tag Reporting Rights are the right of a Green Tag Purchaser to report the ownership of accumulated Green Tags in compliance with federal or state <u>lawLaw</u> , if applicable, and to a federal or state agency or any other party at the Green Tag Purchaser's discretion, and include without limitation those Green Tag Reporting Rights accruing under Section 1605(b) of The Energy Policy Act of 1992 and any present or future federal, state, or local <u>lawLaw</u> , regulation or bill, and international or foreign emissions trading program. Green Tags are accumulated on a MWh basis and one Green Tag represents the Green Attributes associated with one (1) MWh of Energy. Green Attributes do not include (i) any energy, capacity, reliability or other power attributes from the			

<sup>&</sup>lt;sup>1</sup> Avoided emissions may or may not have any value for GHG compliance purposes. Although avoided emissions are included in the list of Green Attributes, this inclusion does not create any right to use those avoided emissions to comply with any GHG regulatory program.

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
<ul> <li>credits associated with the construction or operation of the Project and other financial incentives in the form of credits, reductions, or allowances associated with the project that are applicable to a state or federal income taxation obligation, (iii) fuel-related subsidies or "tipping fees" that may be paid to Seller to accept certain fuels, or local subsidies received by the generator for the destruction of particular preexisting pollutants or the promotion of local environmental benefits, or (iv) emission reduction credits encumbered or used by the Project for compliance with local, state, or federal operating and/or air quality permits. If the Project is a biomass or biogas facility and Seller receives any tradable Green Attributes based on the greenhouse gas reduction benefits or other emission offsets attributed to its fuel usage, it shall provide Buyer with sufficient Green Attributes to ensure that there are zero net emissions associated with the production of electricity from the Project.</li> <li>3.2. Green Attributes. Seller hereby provides and conveys all Green Attributes from the Project to Buyer as part of the Product being delivered. Seller represents and warrants that Seller holds the rights to all Green Attributes from the Project, and Seller agrees to convey and hereby conveys all such Green Attributes to Buyer as included in the delivery of the Product from the Project.</li> </ul>	construction or operation of the Project and other financial incentives in the form of credits, reductions, or allowances associated with the projectProject that are applicable to a state or federal income taxation obligation, (iii) fuel-related subsidies or "tipping fees" that may be paid to Seller to accept certain fuels, or local subsidies received by the generator for the destruction of particular preexisting pollutants or the promotion of local environmental benefits, or (iv) emission reduction credits encumbered or used by the Project for compliance with local, state, or federal operating and/or air quality permits. If the Project is a biomass or biogas facility and Seller receives any tradable Green Attributes based on the greenhouse gas reduction benefits or other emission offsets attributed to its fuel usage, it shall provide Buyer with sufficient Green Attributes to ensure that there are zero net emissions associated with the production of electricity from the Project. <b>Article 2, B. 1 Pages 4-5 of the Agreements</b> Green Attributes. Seller hereby provides and conveys all Green Attributes associated with all electricity generation from the Project to Buyer as part of the Product being delivered. Seller represents and warrants that Seller holds the rights to all Green Attributes from the Project, and Seller agrees to convey and hereby conveys all such Green Attributes to Buyer as included in the delivery of the Product from the Project. <b>Article 2, B. 2 Pages 6-7 of the Agreements</b>
STC 6: Eligibility (Non-Modifiable) Seller, and, if applicable, its successors, represents and warrants that throughout the Delivery Term of this Agreement that: (i) the Project qualifies and is certified by the CEC as an Eligible Renewable Energy Resource ("ERR") as such term is defined in Public Utilities Code Section 399.12 or Section 399.16; and (ii) the Project's output delivered to Buyer qualifies under the requirements of the California Renewables Portfolio Standard. To the extent a change in law occurs after execution of this Agreement that causes this representation and warranty to be materially false or misleading, it shall not be an Event of Default if Seller has used commercially reasonable efforts to comply with such change in law.	<b>STC 6: Eligibility (Non-Modifiable)</b> Seller Representations and Warranties. Seller, and, if applicable, its successors, represents and warrants that throughout the Delivery Term of this Agreement that: (i) the Project qualifies and is certified by the CEC as an Eligible Renewable Energy Resource ("ERR") as such term is defined in Public Utilities Code Section 399.12 or Section 399.16; and (ii) the Project's output delivered to Buyer qualifies under the requirements of the California Renewables Portfolio Standard. To the extent a change in <del>law</del> Law occurs after execution of this Agreement that causes this representation and warranty to be materially false or misleading, it shall not be an Event of Default if Seller has used commercially reasonable efforts to comply with such change in <del>law</del> Law. <b>Article 4, B. (1) page 11 of the Agreements</b>

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
<b>STC REC-1. Transfer of renewable energy credits</b> <b>Renewable Energy Credits. (Non-modifiable)</b> Seller and, if applicable, its successors, represents and warrants that throughout the Delivery Term of this Agreement the renewable energy credits Renewable Energy Credits transferred to Buyer conform to the definition and attributes required for compliance with the California Renewables Portfolio Standard, as set forth in California Public Utilities Commission Decision 08-08- 028, and as may be modified by subsequent decision of the California Public Utilities Commission or by subsequent legislation. To the extent a change in law occurs after execution of this Agreement that causes this representation and warranty to be materially false or misleading, it shall not be an Event of Default if Seller has used commercially reasonable efforts to comply with such change in law.	STC REC-1. Transfer of renewable energy credits Renewable Energy Credits. (Non-modifiable) Seller and, if applicable, its successors, represents and warrants that throughout the Delivery Term of this Agreement the renewable energy credits Renewable Energy Credits transferred to Buyer conform to the definition and attributes required for compliance with the California Renewables Portfolio Standard, as set forth in California Public Utilities Commission CPUC Decision 08- 08-028, and as may be modified by subsequent decision of the California Public Utilities Commission CPUC or by subsequent legislation. To the extent a change in law occurs after execution of this Agreement that causes this representation and warranty to be materially false or misleading, it shall not be an Event of Default if Seller has used commercially reasonable efforts to comply with such change in law. Law. Article 4,B. (2), page 11 of the Agreements
<b>STC REC-2. Tracking of RECs in WREGIS. (Non- modifiable)</b> Seller warrants that all necessary steps to allow the Renewable Energy Credits transferred to Buyer to be tracked in the Western Renewable Energy Generation Information System will be taken prior to the first delivery under the contract.	STC REC-2. Tracking of RECs in WREGIS. (Non-modifiable)         WREGIS.       Seller warrants that all necessary steps to allow the Renewable Energy Credits transferred to Buyer to be tracked in the Western Renewable Energy Generation Information SystemWREGIS will be taken prior to the first delivery under the contract. Agreement.         Article 8, C. page 17 of the Agreements
STC 17: Applicable Law (Non-Modifiable)Governing Law.THIS AGREEMENT AND THE RIGHTS ANDDUTIES OF THE PARTIES HEREUNDERSHALL BE GOVERNED BY ANDCONSTRUED, ENFORCED AND PERFORMEDIN ACCORDANCE WITH THE LAWS OF THESTATE OF CALIFORNIA, WITHOUT REGARDTO PRINCIPLES OF CONFLICTS OF LAW.TO THE EXTENT ENFORCEABLE AT SUCHTIME, EACH PARTY WAIVES ITSRESPECTIVE RIGHT TO ANY JURY TRIALWITH RESPECT TO ANY LITIGATIONARISING UNDER OR IN CONNECTION WITHTHIS AGREEMENT.	STC 17: Applicable Law (Non-Modifiable)THIS AGREEMENT AND THE RIGHTS ANDDUTIES OF THE PARTIES HEREUNDERSHALL BE GOVERNED BY AND CONSTRUED,ENFORCED AND PERFORMED INACCORDANCE WITH THE LAWS OF THESTATE OF CALIFORNIA, WITHOUT REGARDTO PRINCIPLES OF CONFLICTS OF LAW. TOTHE EXTENT ENFORCEABLE AT SUCH TIME,EACH PARTY WAIVES ITS RESPECTIVERIGHT TO ANY JURY TRIAL WITH RESPECTTO ANY LITIGATION ARISING UNDER OR INCONNECTION WITH THIS AGREEMENT.Article 8, M. page 20 of the Agreements

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
STC 4: Confidentiality (Modifiable)	STC 4: Confidentiality (Modifiable)
"Confidentiality: Neither Party shall disclose the non-	
public terms or conditions of this Agreement or any	
Fransaction hereunder to a third party, other than (i) the	
Party's employees, lenders, counsel, accountants or	
dvisors who have a need to know such information and	
ave agreed to keep such terms confidential, (ii) for	
lisclosure to the Buyer's Procurement Review Group, as	
lefined in CPUC Decision (D.) 02-08-071, subject to a	
onfidentiality agreement, (iii) to the CPUC under seal for	
purposes of review, (iv) disclosure of terms specified in nd pursuant to Section 10.12 of this Agreement; (v) in	
order to comply with any applicable law, regulation, or	
ny exchange, control area or ISO rule, or order issued by	
court or entity with competent jurisdiction over the	
isclosing Party ('Disclosing Party'), other than to those	
ntities set forth in subsection (vi); or (vi) in order to	
omply with any applicable regulation, rule, or order of	
he CPUC, CEC, or the Federal Energy Regulatory	
Commission. In connection with requests made pursuant	
b clause (v) of this Section 10.11 ('Disclosure Order') ach Party shall, to the extent practicable, use reasonable	
efforts: (i) to notify the other Party prior to disclosing the	
confidential information and (ii) prevent or limit such	
disclosure. After using such reasonable efforts, the	
Disclosing Party shall not be: (i) prohibited from	
complying with a Disclosure Order or (ii) liable to the	
other Party for monetary or other damages incurred in	
connection with the disclosure of the confidential	
nformation. Except as provided in the preceding	
sentence, the Parties shall be entitled to all remedies available at law or in equity to enforce, or seek relief in	
connection with, this confidentiality obligation."	
enneenen maa, and eennaenaant, eenganeen	
10.12 RPS Confidentiality. Notwithstanding	
Section 10.11 of this Agreement at any time	
on or after the date on which the Buyer makes	
ts advice filing letter seeking CPUC Approval	
of the Agreement either Party shall be	
ermitted to disclose the following terms with espect to such Transaction: Party names,	
esource type, delivery term, project location,	
and project capacity. If Option B is checked	
on the Cover Sheet, neither Party shall	
lisclose party name or project location,	
pursuant to this Section 10.12, until six	
nonths after such CPUC Approval."	
The Cover Sheet of the Agreement shall be amended by	Applicable.

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
STC 5: Contract Term (Modifiable) The following provision shall be included as a standard term in the Confirmation(s) for the Transaction(s) entered into under the Agreement: "Delivery Term: The Parties shall specify the period of Product delivery for the 'Delivery Term,' as defined herein, by checking one of the following boxes: <ul> <li>* Delivery shall be for a period of ten (10) years.</li> <li>* Delivery shall be for a period of fifteen (15) years.</li> <li>* Delivery shall be for a period of twenty (20) years.</li> </ul>	STC 5: Contract Term (Modifiable)
<ul> <li>* Non-standard Delivery shall be for a period of years."</li> <li>f the "Non-standard Delivery" contract term is selected, Parties need to apply to the CPUC justifying the need for non-standard delivery.</li> <li>STC 7: Performance Standards/Requirements</li> </ul>	Article 2, Definitions, page 4 of the Agreements STC 7: Performance Standards/Requirement

028		and Whitewater Hill Wind
(Modifiable)		(Modifiable)
	The following shall be included in the applicable post Commercial Operation Date performance standards/requirement provisions of the Agreement or Confirmation for "As Available" projects: <u>"Energy Production Guarantees</u> The Buyer shall in its sole discretion have the right to declare an Event of Default if Seller fails to achieve the Guaranteed Energy Production in any [12 month period] [or] [24 month period] and such failure is not excused by the reasons set forth in subsections (ii), (iii), or (v) of Section of this Agreement, "Excuses for Failure to Perform." Guaranteed Energy Production = MWh."	Article 4, Section D. page 12 of the Agreements
B.	The following shall be included in the applicable performance standards/requirement provisions, as "Excuses for Failure to Perform" in the Agreement or Confirmation for "As Available" projects:	
	"Seller shall not be liable to Buyer for any damages	

guage from D.08-04-009, as amended by D.08-08-	Parallel Terms in SDG&E Cabazon Wind Partne and Whitewater Hill Wind
determined pursuant to Article Four of the Agreement	asset(s) are unavailable as a result of a Forced
in the event that Seller fails to deliver the Product to	
Buyer for any of the following reasons:	
buyer for any of the following reasons.	
i if the specified concretion	
i. if the specified generation	
asset(s) are unavailable as a result of a Forced	
Outage (as defined in the NERC Generating	
Unit Availability Data System (GADS)	
Forced Outage reporting guidelines) and such	
Forced Outage is not the result of Seller's	
negligence or willful misconduct;	
ii. Force Majeure;	
II. Polee Majeure,	
iii. by the Buyer's	
failure to perform;	
lanure to perform,	
iv. by scheduled maintenance	
5	
outages of the specified units;	
v a reduction in Output as	
v. a reduction in Output as ordered under terms of the dispatch down and	
Curtailment provisions (including CAISO or	
Buyer's system emergencies); or	
Buyer's system emergencies), or	
vi. [the unavailability of landfill	
gas which was not anticipated as of the date	
this [Confirmation] was agreed to, which is	
not within the reasonable control of, or the	
result of negligence of, Seller or the party	
supplying such landfill gas to the Project, and	
which by the exercise of reasonable due	
diligence, Seller is unable to overcome or	
avoid or causes to be avoided; OR	
insufficient wind power for the specified	
units to generate energy as determined by the	
best wind speed and direction standards	
utilized by other wind producers or	
purchasers in the vicinity of the Project or if	
wind speeds exceed the specified units'	
technical specifications; OR the	
unavailability of water or the unavailability	
of sufficient pressure required for operation	
of the hydroelectric turbine-generator as	
reasonably determined by Seller within its	
operating procedures, neither of which was	
anticipated as of the date this [Confirmation]	
was agreed to, which is not within the	
reasonable control of, or the result of	
negligence of, Seller or the party supplying	
such water to the Project, and which by the	
exercise of due diligence, such Seller or the	
party supplying the water is unable to	

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
overcome or avoid or causes to be avoided.]	
The performance of the Buyer to receive the Product may be excused only (i) during periods of Force Majeure, (ii) by the Seller's failure to perform or (iii) during dispatch down periods."	
	Antiple 6 Dage 16 of the Agreements
	Article 6, Page 16 of the Agreements

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
C. The following shall be included in the applicable performance standards/requirement provisions as "Excuses for Failure to Perform" in the Agreement or Confirmation for "Unit Firm" projects: <u>"Net Rated Output Capacity</u> . If the Net Rated Output Capacity at the Commercial Operation Date or at the end of the first twelve (12) consecutive months after the Commercial Operation Date [and every twelve (12) consecutive months thereafter] is less than MW, Buyer shall have the right to declare an Event of Default. For subsequent contract years, Buyer shall trigger an Annual Capacity Test to determine each year's Net Rated Output Capacity by scheduling Deliveries from the facility for two consecutive weeks. Buyer shall provide Seller two (2) weeks notice of the Annual Capacity Test. For the second year and thereafter the Net Rated Output Capacity shall be the ratio of the sum of average hourly Energy Delivered for two (2) weeks divided by 336 hours (24 hours x 14 days). Energy Delivered shall exclude any energy greater thanMW average in each hour. The resulting Net Rated Output Capacity Test. The Net Rated Output Capacity shall the next Annual Capacity Test. The Net Rated Output Capacity shall not exceed the Contract Capacity ofMW. Additional Event of Default. It shall be an additional Event of Default if (i) the Availability Adjustment Factor is less than% for consecutive months, or (ii) Net Rated Output Capacity falls belowMW. In no event shall the Seller have the right to procure Energy from sources other than the Facility for sale and delivery pursuant to this Agreement."	Excuses for Failure to Perform for Unit Firm projects Agreement is not for Unit Firm Product.
<ul> <li>D. The following shall be included in the applicable performance standards/requirement provisions of the Agreement or Confirmation for "Unit Firm" projects:</li> <li>"Seller shall be excused from achieving the Availability Adjustment Factor for the applicable time period, in the event that Seller fails to deliver the Product to Buyer for any of the following reason: <ol> <li>during Force Majeure;</li> <li>by Buyer's failure to perform; or,</li> <li>a reduction in Output as ordered under terms of the dispatch-down and Curtailment provisions (including CAISO or Buyer's system emergencies.)"</li> </ol> </li> </ul>	Excuses for Failure to Perform – availability adjustment factor: Agreement is not a Dispatchable Product.

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
<ul> <li>E. The following shall be included in the applicable performance standards/requirement provisions as "Excuses for Failure to Perform" in the Agreement or Confirmation for "Unit Firm," "Baseload," "Peaking," and "Dispatchable" Products:</li> <li>"Seller shall not be liable to Buyer for any damages determined pursuant to Article Four of the Agreement, in the event that Seller fails to deliver the Product to Buyer for any of the following reason:</li> </ul>	Excuses for Failure to Perform – unit firm: Agreement is not unit firm, baseload or dispatchable.
i. if the specified generation asset(s) are unavailable as a result of a Forced Outage (as defined in the NERC Generating Unit Availability Data System (GADS) Forced Outage reporting guidelines) and such Forced Outage is not the result of Seller's negligence or willful misconduct;	
ii. Force Majeure;	
iii. by the Buyer's failure to perform;	
iv. by scheduled maintenance outages of the specified units; or, a reduction in Output as ordered under terms of the dispatch down and Curtailment provisions (including CAISO or Buyer's system emergencies).	
The performance of the Buyer to receive the product may be excused only (i) during periods of Force Majeure, (ii) during periods of dispatch-down, or (iii) by the Seller's failure to perform."	
STC 8: Product Definitions (Modifiable)	STC 8: Product Definitions (Modifiable)
" <u>As Available</u> ' means, with respect to a Transaction, that Seller shall deliver to Buyer and Buyer shall purchase at the Delivery Point the Product from the Units, in accordance with the terms of this Agreement and subject to the excuses for performance specified in this Agreement."	
The "Unit Firm" Product Definition in Schedule P of the EEI Agreement shall be deleted in its entirety and replaced with the following:	
" ' <u>Unit Firm'</u> means, with respect to a Transaction, that the Product subject to the Transaction is intended to be supplied from a specified generation	

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
asset or assets specified in the Transaction. The following Products shall be considered "Unit Firm" products:	Article 4, Section E. page 12 of the Agreements
<u>'Peaking'</u> means with respect to a Transaction, a Product for which Delivery Periods coincide with Peak Periods, as defined by Buyer. <u>'Baseload'</u> means with respect to a Transaction, a Product for which Delivery levels are uniform for all Delivery Periods.	
<u>'Dispatchable'</u> means with respect to a Transaction, a Product for which Seller makes available unit-contingent capacity for a Buyer to schedule and dispatch up or down at Buyer's option."	
STC 9: Non-Performance or Termination Penalties and Default Provisions (Modifiable)	STC 9: Non-Performance or Termination Penalties and Default Provisions (Modifiable)
<ul> <li><i>"5.1 Events of Default.</i> An 'Event of Default' shall mean, with respect to a Party (a 'Defaulting Party'), the occurrence of any of the following:</li> <li>(a) the failure to make, when due, any payment required pursuant to this Agreement if such failure is not remedied within three (3) Business Days after written notice;</li> <li>(b)any representation or warranty made by such Party herein is false or misleading in any material respect when made or when deemed made or repeated;</li> <li>(c) the failure to perform any material covenant or obligation set forth in this Agreement (except to the extent constituting a separate Event of Default, and except for such Party's obligations to deliver or receive the Product, the exclusive remedy for which is provided in Article Four) if such failure is not remedied within three (3)</li> </ul>	
<ul> <li>Business Days after written notice;</li> <li>(d)such Party becomes Bankrupt;</li> <li>(e) the failure of such Party to satisfy the creditworthiness/collateral requirements agreed to</li> </ul>	
<ul><li>pursuant to Article Eight hereof;</li><li>(f) such Party consolidates or amalgamates with, or merges with or into, or transfers all or substantially all of its assets to, another entity and, at the time of</li></ul>	

nguage from D.08-04-009, as amended by D.08-08- 3	Parallel Terms in SDG&E Cabazon Wind Partne and Whitewater Hill Wind
such consolidation, amalgamation, merger or transfer, the resulting, surviving or transferee entity fails to assume all the obligations of such Party under this Agreement to which it or its predecessor was a party by operation of law or pursuant to an agreement reasonably satisfactory to the other Party;	
(g)if the applicable cross default section in the Cover Sheet is indicated for such Party, the occurrence and continuation of (i) a default, event of default or other similar condition or event in respect of such Party or any other party specified in the Cover Sheet for such Party under one or more agreements or instruments, individually or collectively, relating to indebtedness for borrowed money in an aggregate amount of not less than the applicable Cross Default Amount (as specified in the Cover Sheet), which results in such indebtedness becoming, or becoming capable at such time of being declared, immediately due and payable or (ii) a default by such Party or any other party specified in the Cover Sheet for such Party in making on the due date therefore one or more payments, individually or collectively, in an aggregate amount of not less than the applicable Cross Default Amount (as specified in the Cover Sheet), individually or collectively, in an aggregate amount of not less than the applicable Cross Default Amount (as specified in the Cover Sheet);	
(h) with respect to such Party's Guarantor, if any:	
<ul> <li>(i) if any representation or warranty made by a Guarantor in connection with this Agreement is false or misleading in any material respect when made or when deemed made or repeated;</li> </ul>	
(ii) the failure of a Guarantor to make any payment required or to perform any other	

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
material covenant or obligation in any guaranty made in connection with this Agreement and such failure shall not be remedied within three (3) Business Days after written notice;	(viii) with respect to any outstanding Letter of Credit
(iii) a Guarantor becomes Bankrupt; the failure of a Guarantor's guaranty to be in full force and effect for purposes of this Agreement (other than in accordance with its terms) prior to the satisfaction of all obligations of such Party under each Transaction to which such guaranty shall relate without the written consent of the other Party; or	
<ul> <li>(v) a Guarantor shall repudiate, disaffirm,</li> <li>disclaim, or reject, in whole or in part, or challenge</li> <li>the validity of any guaranty."</li> </ul>	
Section 5.1 of the Agreement, as provided above, shall be modified as follows:	
Section 5.1(c) is amended by deleting the reference to "three (3) Business Days" and replacing it with "thirty (30) days;" and	
Sections 5.1(b) and 5.1(h)(i) are amended by adding the following at the end thereof: "or with respect to the representations and warranties made pursuant to Section 10.2 of this Agreement or any additional representations and warranties agreed upon by the parties, any such representation and warranty becomes false or misleading in any material respect during the term of this Agreement	
or any Transaction entered into hereunder." The following new "Events of Default" shall be included	
in Section 5.1 of the Agreement, as amended:	
Section 5.1 (i) is added as follows: "if at any time during	
the Term of Agreement, Seller delivers or attempts to	
deliver to the Delivery Point for sale under this Agreement	
electrical power that was not generated by the Unit(s)";	
and	Article 5 Pages 13-15 of the Agreements
Section 5.1(j) is added as follows: "failure to meet the	
performance requirements agreed to pursuant to Section	
hereof."	

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
NON- PERFORMANCE/TERMINATION PENALITES:	
The following modifications to Article One of the EEI Agreement are offered as "Non-Performance/Termination Penalties" for the Agreement:	
The definition of "Gains" shall be deleted in its entirety and replaced with the following:	
" 'Gains' means with respect to any Party, an amount equal to the present value of the economic benefit to it, if any (exclusive of Costs), resulting from the termination of a Terminated Transaction for the remaining term of such Transaction, determined in a commercially reasonable manner. Factors used in determining economic benefit may include, without limitation, reference to information either available to it internally or supplied by one or more third parties, including, without limitation, quotations (either firm or indicative) of relevant rates, prices, yields, yield curves, volatilities, spreads or other relevant market data in the relevant markets market referent prices for renewable power set by the CPUC, comparable transactions, forward price curves based on economic analysis of the relevant markets, settlement prices for comparable transactions at liquid trading hubs (e.g., NYMEX), all of which should be calculated for the remaining term of the applicable Transaction and include the value of Environmental Attributes."	
The definition of "Losses" shall be deleted in its entirety and replaced with the following:	
" 'Losses' means with respect to any Party, an amount equal to the present value of the economic loss to it, if any (exclusive of Costs), resulting from the termination of a Terminated Transaction for the remaining term of such Transaction, determined in a commercially reasonable manner. Factors used in determining the loss of economic benefit may include, without limitation, reference to information either available to it internally or supplied by one or more third parties including without limitation, quotations (either firm or indicative) of relevant rates, prices, yields, yield curves, volatilities, spreads or other relevant market data in the relevant markets, market referent prices for renewable power set by the CPUC, comparable transactions, forward price curves based on economic analysis of the relevant markets, settlement prices for comparable transactions at liquid trading hubs (e.g. NYMEX), all of which should be calculated for the remaining term of the applicable Transaction and include value of Environmental Attributes."	
The definition of "Costs" shall be deleted in its entirety and replaced with the following:	
" 'Costs' means, with respect to the Non-Defaulting Party,	

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
Section 5.2 of the Agreement shall be deleted in its entirety and replaced with the following: "5.2 Declaration of Early Termination Date and Calculation of Settlement Amounts:	Article 5 B, page 15 of the Agreements

anguage from D.08-04-009, as amended by D.08-08- 28	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
If an Event of Default with respect to a Defaulting Party shall have occurred and be continuing, the other Party ('Non-Defaulting Party') shall have the right to (i) designate a day, no earlier than the day such notice is effective and no later than 20 days after such notice is effective, as an early termination date ('Early Termination Date') to accelerate all amounts owing between the Parties and to liquidate and terminate all, but not less than all, Transactions (each referred to as a 'Terminated Transaction') between the Parties, (ii) withhold any payments due to the Defaulting Party under this Agreement and (iii) suspend performance. The Non-defaulting Party shall calculate, in a commercially reasonable manner, a Settlement Amount for each such Terminated Transaction as of the Early Termination Date. Third parties supplying information for purposes of the calculation of Gains or Losses may include, without limitation, dealers in the relevant markets, end-users of the relevant product, information. The Settlement Amount shall not include consequential, incidental, punitive, exemplary, indirect or business interruption damages. The Non- Defaulting Party shall not have to enter into replacement transactions to establish a Settlement Amount."	ge 15 of the Agreements
Section 5.3 through 5.5 of the Agreement shall be adopted in their entirety. For reference Section $5.3 - 5.5$ are as follows:	
"5.3 <u>Net Out of Settlement Amounts</u> . The Non- Defaulting Party shall aggregate all Settlement Amounts into a single amount by: netting out (a) all Settlement Amounts that	

Language from D.08-04-009, as amended by D.08-08- 28	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
are due to the Defaulting Party, plus, at the option of the Non-Defaulting Party, any cash or other form of security then available to the Non-Defaulting Party pursuant to Article Eight, plus any or all other amounts due to the Defaulting Party under this Agreement against (b) all Settlement Amounts that are due to the Non-Defaulting Party, plus any or all other amounts due to the Non-Defaulting Party under this Agreement, so that all such amounts shall be netted out to a single liquidated amount (the 'Termination Payment'). If the Non- Defaulting Party's aggregate Gains exceed its aggregate Losses and Costs, if any, resulting from the termination of this Agreement, the Termination Payment shall be zero.	Article 5, Section E., page 15 of the Agreements
5.4 <u>Notice of Payment of Termination Payment</u> . As soon as practicable after a liquidation, notice shall be given by the Non-Defaulting Party to the Defaulting Party of the amount of the Termination Payment and whether the Termination Payment is due to the Non- Defaulting Party. The notice shall include a written statement explaining in reasonable detail the calculation of such amount and the sources for such calculation. The Termination Payment shall be made to the Non-Defaulting Party, as applicable, within two (2) Business Days after such notice is effective.	Article 3, J, page 10 of Agreement
.5 Disputes With Respect to Termination Payment. If	

Language from D.08-04-009, as amended by D.08-08- 28	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
the Defaulting Party disputes the Non-Defaulting Party's calculation of the Termination Payment, in whole or in part, the Defaulting Party shall, within five (5) Business Days of receipt of Non-Defaulting Party's calculation of the Termination Payment, provide to the Non-Defaulting Party a detailed written explanation of the basis for such dispute; provided, however, that if the Termination Payment is due from the Defaulting Party, the Defaulting Party shall first transfer Performance Assurance to the Non-defaulting Party in an amount equal to the Termination Payment."	Article 3, Section J. page 10 of the Agreements
STC 12: Credit Terms (Modifiable)	STC 12: Credit Terms (Modifiable)
Sections 8.1 through 8.3 of the EEI Agreement shall be adopted in their entirety for inclusion in the Agreement as	Sections 8.1 through 8.3 of the EEI Agreement shall be
follows:	

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
specified on the Cover Sheet and shall only apply if	
marked as "Applicable" on the Cover Sheet.	
(a) Financial Information. Option A: If	
requested by Party A, Party B shall deliver (i) within 120	
days following the end of each fiscal year, a copy of Party	
B's annual report containing audited consolidated	
financial statements for such fiscal year and (ii) within 60	
days after the end of each of its first three fiscal quarters	
of each fiscal year, a copy of Party B's quarterly report	
containing unaudited consolidated financial statements for	
such fiscal quarter. In all cases the statements shall be for	
the most recent accounting period and prepared in	
accordance with generally accepted accounting	
principles; provided, however, that should any such	
statements not be available on a timely basis due to a	
delay in preparation or certification, such delay shall not	
be an Event of Default so long as Party B diligently	
pursues the preparation, certification and delivery of the	
statements.	
<i>Option B: If requested by Party A, Party B shall</i>	
deliver (i) within 120 days following the end of each fiscal	
year, a copy of the annual report containing audited	
consolidated financial statements for such fiscal year for	
the party(s) specified on the Cover Sheet and (ii) within 60	
days after the end of each of its first three fiscal quarters	
of each fiscal year, a copy of quarterly report containing	
unaudited consolidated financial statements for such fiscal	
quarter for the party(s) specified on the Cover Sheet. In	
all cases the statements shall be for the most recent	
accounting period and shall be prepared in accordance	
with generally accepted accounting principles; provided,	
however, that should any such statements not be available	
on a timely basis due to a delay in preparation or	
certification, such delay shall not be an Event of Default	
so long as the relevant entity diligently pursues the	
preparation, certification and delivery of the statements.	
Option C: Party A may request from Party B the information gracified in the Cover Sheet	
information specified in the Cover Sheet. (b) Credit Assurances. If Party A has	
<i>(b)</i> Crean Assurances. If Farty A has reasonable grounds to believe that Party B's	
creditworthiness or performance under this Agreement has	
become unsatisfactory, Party A will provide Party B with	
written notice requesting Performance Assurance in an	
amount determined by Party A in a commercially	
reasonable manner. Upon receipt of such notice Party B	
shall have three (3) Business Days to remedy the situation	
by providing such Performance Assurance to Party A. In	
the event that Party B fails to provide such Performance	
Assurance, or a guaranty or other credit assurance	
acceptable to Party A within three (3) Business Days of	
receipt of notice, then an Event of Default under Article	
Five will be deemed to have occurred and Party A will be	
entitled to the remedies set forth in Article Five of this	
chance to the remedies set jorth in Article Five of this	

Language from D.08-04-009, as amended by D.08-08-	Parallel Terms in SDG&E Cabazon Wind Partners
	and Whitewater Hill Wind
Master Agreement.	
(c) Collateral Threshold. If at any time and	
from time to time during the term of this Agreement (and	
notwithstanding whether an Event of Default has	
occurred), the Termination Payment that would be owed	
to Party A plus Party B's Independent Amount, if any,	
exceeds the Party B Collateral Threshold, then Party A, on	
any Business Day, may request that Party B provide	
Performance Assurance in an amount equal to the amount	
by which the Termination Payment plus Party B's	
Independent Amount, if any, exceeds the Party B	
Collateral Threshold (rounding upwards for any fractional	
amount to the next Party B Rounding Amount) ("Party B	
Performance Assurance"), less any Party B Performance	
Assurance already posted with Party A. Such Party B	
Performance Assurance shall be delivered to Party A	
within three (3) Business Days of the date of such request.	
On any Business Day (but no more frequently than weekly	
with respect to Letters of Credit and daily with respect to	
cash), Party B, at its sole cost, may request that such Party	
B Performance Assurance be reduced correspondingly to	
the amount of such excess Termination Payment plus	
Party B's Independent Amount, if any, (rounding upwards	
for any fractional amount to the next Party B Rounding	
Amount). In the event that Party B fails to provide Party B	
Performance Assurance pursuant to the terms of this	
Article Eight within three (3) Business Days, then an Event	
of Default under Article Five shall be deemed to have	
occurred and Party A will be entitled to the remedies set	
forth in Article Five of this Master Agreement.	
For purposes of this Section $8.1(c)$ , the	
calculation of the Termination Payment shall be	
calculated pursuant to Section 5.3 by Party A as if all	
outstanding Transactions had been liquidated, and in	
addition thereto, shall include all amounts owed but not	
yet paid by Party B to Party A, whether or not such	
amounts are due, for performance already provided	
pursuant to any and all Transactions.	
(d) Downgrade Event. If at any time there shall	
occur a Downgrade Event in respect of Party B, then Barth A may naming Party P to provide Partormanea	
Party A may require Party B to provide Performance	
Assurance in an amount determined by Party A in a	
commercially reasonable manner. In the event Party B	
shall fail to provide such Performance Assurance or a	
guaranty or other credit assurance acceptable to Party A within these (3) Pusings Draw of usering the part of partice, there are	
within three (3) Business Days of receipt of notice, then an Event of Default shall be deemed to have occurred and	
Event of Default shall be deemed to have occurred and Party A will be aptilled to the remedies set forth in Article	
Party A will be entitled to the remedies set forth in Article Fire of this Master Agreement	
Five of this Master Agreement.	
(e) If specified on the Cover Sheet, Party B shell deliver to Party A prior to an consummently with the	
shall deliver to Party A, prior to or concurrently with the	
execution and delivery of this Master Agreement a	
guarantee in an amount not less than the Guarantee	

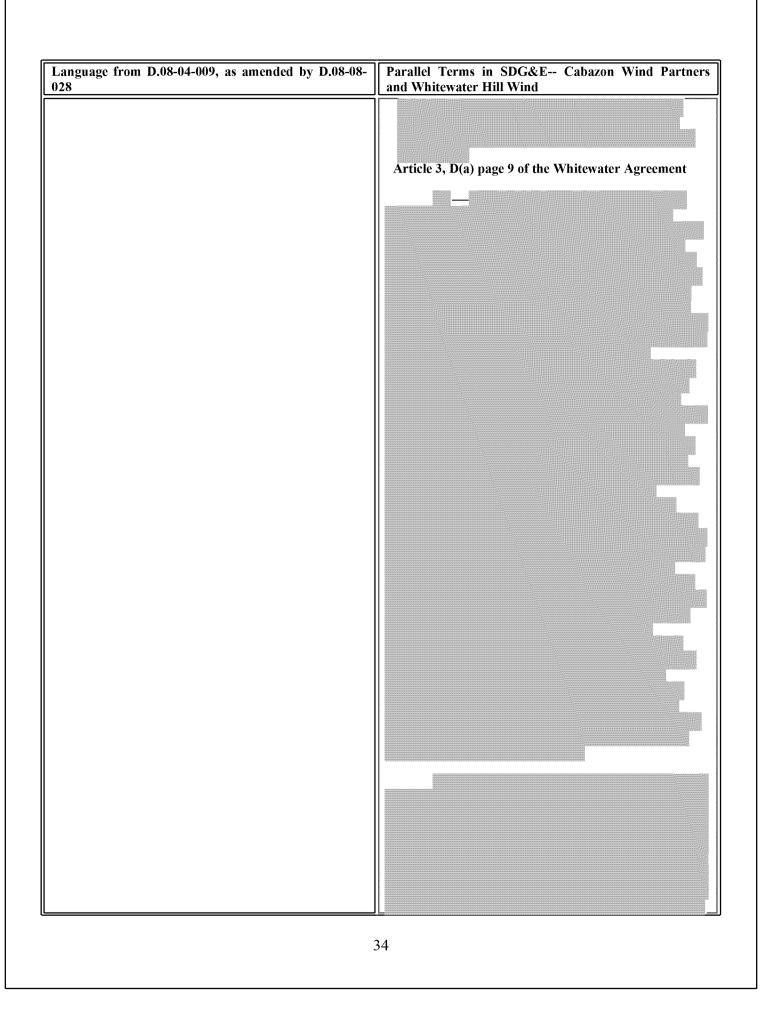
Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
Amount specified on the Cover Sheet and in a form	
reasonably acceptable to Party A.	
8.2 Party B Credit Protection. The applicable	
credit and collateral requirements shall be as specified on the Course Sheet and shall such marking when a	
the Cover Sheet and shall only apply if marked as	
"Applicable" on the Cover Sheet.	
(a) Financial Information. Option A: If	
requested by Party B, Party A shall deliver (i) within 120	
days following the end of each fiscal year, a copy of Party	
A's annual report containing audited consolidated	
financial statements for such fiscal year and (ii) within 60	
days after the end of each of its first three fiscal quarters	
of each fiscal year, a copy of such Party's quarterly report	
containing unaudited consolidated financial statements for	
such fiscal quarter. In all cases the statements shall be for	
the most recent accounting period and prepared in	
accordance with generally accepted accounting	
principles; provided, however, that should any such	
statements not be available on a timely basis due to a	
delay in preparation or certification, such delay shall not	
be an Event of Default so long as such Party diligently	
pursues the preparation, certification and delivery of the	
statements.	
Option B: If requested by Party B, Party A shall	
deliver (i) within 120 days following the end of each fiscal	
year, a copy of the annual report containing audited	
consolidated financial statements for such fiscal year for	
the party(s) specified on the Cover Sheet and (ii) within 60	
days after the end of each of its first three fiscal quarters	
of each fiscal year, a copy of quarterly report containing	
unaudited consolidated financial statements for such fiscal	
quarter for the party(s) specified on the Cover Sheet. In	
all cases the statements shall be for the most recent	
accounting period and shall be prepared in accordance	
with generally accepted accounting principles; provided,	
however, that should any such statements not be available	
on a timely basis due to a delay in preparation or	Article 3 Section J. page 10 of the Agreements
certification, such delay shall not be an Event of Default	An itere 5 Section 5. page 10 of the Agreements
so long as the relevant entity diligently pursues the	
preparation, certification and delivery of the statements.	
Option C: Party B may request from Party A the	
information specified in the Cover Sheet.	
(b) Credit Assurances. If Party B has	
reasonable grounds to believe that Party A's	
creditworthiness or performance under this Agreement has	
become unsatisfactory, Party B will provide Party A with	
written notice requesting Performance Assurance in an	
amount determined by Party B in a commercially	
reasonable manner. Upon receipt of such notice Party A	
shall have three (3) Business Days to remedy the situation	
by providing such Performance Assurance to Party B. In	
the event that Party A fails to provide such Performance	
Assurance, or a guaranty or other credit assurance	

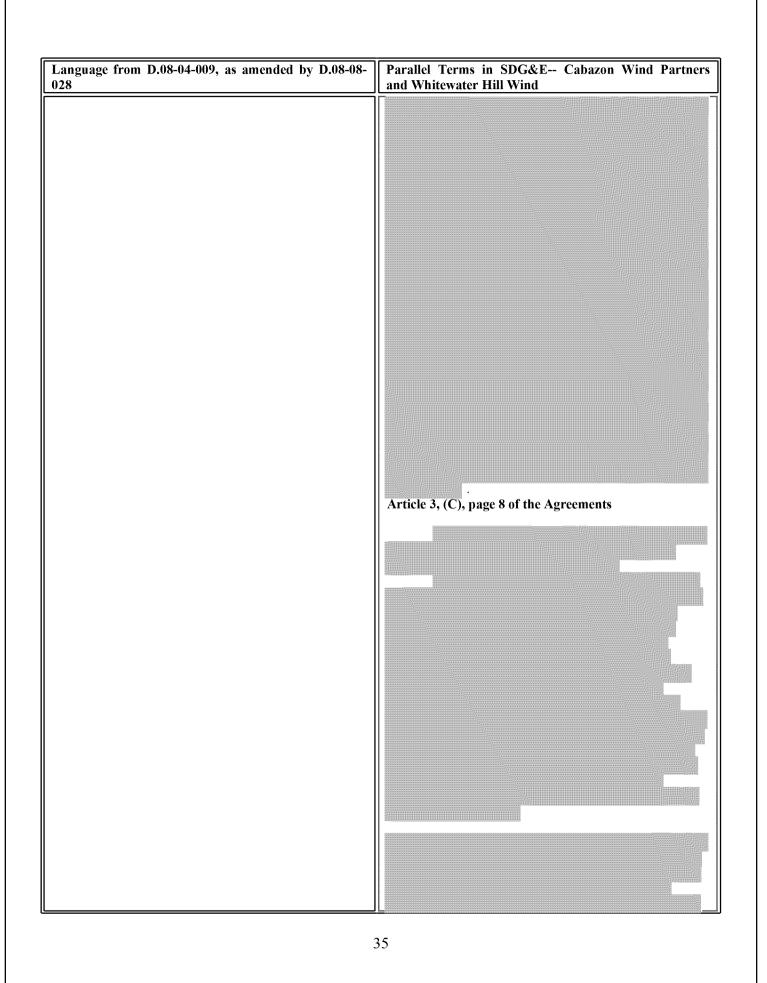
Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
acceptable to Party B within three (3) Business Days of	however, that should any such statements not be available
receipt of notice, then an Event of Default under Article	
Five will be deemed to have occurred and Party B will be	
entitled to the remedies set forth in Article Five of this	
Master Agreement.	
(c) Collateral Threshold. If at any time and	995200000000000000000000000000000000000
from time to time during the term of this Agreement (and	
notwithstanding whether an Event of Default has	
occurred), the Termination Payment that would be owed	
to Party B plus Party A's Independent Amount, if any,	
exceeds the Party A Collateral Threshold, then Party B, on	
any Business Day, may request that Party A provide	
Performance Assurance in an amount equal to the amount	
by which the Termination Payment plus Party A's	
Independent Amount, if any, exceeds the Party A	
Collateral Threshold (rounding upwards for any fractional	
amount to the next Party A Rounding Amount) ("Party A	
Performance Assurance"), less any Party A Performance	
Assurance already posted with Party B. Such Party A	
Performance Assurance shall be delivered to Party B	
within three (3) Business Days of the date of such request.	
On any Business Day (but no more frequently than weekly	
with respect to Letters of Credit and daily with respect to	
cash), Party A, at its sole cost, may request that such Party	
A Performance Assurance be reduced correspondingly to	
the amount of such excess Termination Payment plus	
Party A's Independent Amount, if any, (rounding upwards	
for any fractional amount to the next Party A Rounding	
Amount). In the event that Party A fails to provide Party A	
Performance Assurance pursuant to the terms of this	
Article Eight within three (3) Business Days, then an Event	
of Default under Article Five shall be deemed to have	
occurred and Party B will be entitled to the remedies set	
forth in Article Five of this Master Agreement. For purposes of this Section 8.2(c), the calculation of the	
<i>Termination Payment shall be calculated pursuant to</i>	
Section 5.3 by Party B as if all outstanding Transactions	
had been liquidated, and in addition thereto, shall include	
all amounts owed but not yet paid by Party A to Party B,	
whether or not such amounts are due, for performance	
already provided pursuant to any and all Transactions.	
(d) Downgrade Event. If at any time there shall	
occur a Downgrade Event in respect of Party A, then	
Party B may require Party A to provide Performance	
Assurance in an amount determined by Party B in a	
commercially reasonable manner. In the event Party A	
shall fail to provide such Performance Assurance or a	
guaranty or other credit assurance acceptable to Party B	
within three (3) Business Days of receipt of notice, then an	
Event of Default shall be deemed to have occurred and	
Party B will be entitled to the remedies set forth in Article	
Five of this Master Agreement.	
(e) If specified on the Cover Sheet, Party A	
(c) If specifica on the cover sheet, I arry I	L

Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
shall deliver to Party B, prior to or concurrently with the	
execution and delivery of this Master Agreement a	
guarantee in an amount not less than the Guarantee	
Amount specified on the Cover Sheet and in a form	
reasonably acceptable to Party B.	
8.3 Grant of Security Interest/Remedies. To	
secure its obligations under this Agreement and to the	
extent either or both Parties deliver Performance	Article 3 Section C, page 8 of the Agreements
Assurance hereunder, each Party (a "Pledgor") hereby	
grants to the other Party (the "Secured Party") a present	
and continuing security interest in, and lien on (and right	
of setoff against), and assignment of, all cash collateral	
and cash equivalent collateral and any and all proceeds	
resulting therefrom or the liquidation thereof, whether	
now or hereafter held by, on behalf of, or for the benefit	
of, such Secured Party, and each Party agrees to take such	
action as the other Party reasonably requires in order to	
perfect the Secured Party's first-priority security interest	
in, and lien on (and right of setoff against), such collateral	
and any and all proceeds resulting therefrom or from the	
liquidation thereof. Upon or any time after the occurrence	
or deemed occurrence and during the continuation of an	Article 3, D.(2) page 9 of the Agreements
Event of Default or an Early Termination Date, the	There is, D.(2) page > of the regreements
Non-Defaulting Party may do any one or more of the	
following: (i) exercise any of the rights and remedies of a	
Secured Party with respect to all Performance Assurance,	
including any such rights and remedies under law then in	
effect; (ii) exercise its rights of setoff against any and all	
property of the Defaulting Party in the possession of the	
Non-Defaulting Party or its agent; (iii) draw on any	
outstanding Letter of Credit issued for its benefit; and (iv)	
liquidate all Performance Assurance then held by or for	
the benefit of the Secured Party free from any claim or	
right of any nature whatsoever of the Defaulting Party,	
including any equity or right of purchase or redemption by	
the Defaulting Party. The Secured Party shall apply the	
proceeds of the collateral realized upon the exercise of	
any such rights or remedies to reduce the Pledgor's	
obligations under the Agreement (the Pledgor remaining	
liable for any amounts owing to the Secured Party after	
such application), subject to the Secured Party's	
obligation to return any surplus proceeds remaining after	
such obligations are satisfied in full."	
<i>If the parties elect as being applicable on the</i>	
Cover Sheet, the following new Section 8.4 shall be added	
to Article Eight of the EEI Master Agreement:	
To secure its obligations under this Agreement, in	
addition to satisfying any credit terms pursuant to the	

addition to satisfying any credit terms pursuant to the terms of Section [8.1 or 8.2] to the extent marked applicable, Seller agrees to deliver to Buyer (the "Secured Party") within thirty (30) days of the date on which all of the conditions precedent set forth in Section \_\_\_\_ are either satisfied or waived, and Seller shall maintain in full force

Language from D.08-04-009, as amended by D.08-08- 028	Parallel Terms in SDG&E Cabazon Wind Partner and Whitewater Hill Wind
	and Whitewater Hill Wind





Language from D.08-04-009, as amended by D.08-08-028	Parallel Terms in SDG&E Cabazon Wind Partners and Whitewater Hill Wind
	Article 3, (F) page 9 of the Agreements
<b>STC 15: Contract Modifications</b> (Modifiable) "Except to the extent herein provided for, no amendment or modification to this Agreement shall be enforceable unless reduced to writing and executed by both parties."	STC 15: Contract Modifications (Modifiable) Article 8, (Q) page 21 of the Agreements
STC 16: Assignment (Modifiable)	STC 16: Assignment (Modifiable)
"Assignment. Neither Party shall assign this Agreement or its rights hereunder without the prior written consent of the other Party, which consent shall not be unreasonably withheld; provided, however, either Party may, without the consent of the other Party (and without relieving itself from liability hereunder), transfer, sell, pledge, encumber or assign this Agreement or the accounts, revenues or proceeds hereof to its financing providers and the financing provider(s) shall assume the payment and performance obligations provided under this Agreement with respect to the transferring Party provided, however, that in each such case, any such assignee shall agree in writing to be bound by the terms and conditions hereof and so long as the transferring Party delivers such tax and enforceability assurance as the non-transferring Party may reasonably request."	Article 8, G. page 19 of the Agreements
<b>STC 18: Application of Prevailing Wage (Modifiable)</b> To the extent applicable, Seller shall comply with the prevailing wage requirements of Public Utilities Code section 399.14, subdivision (h).	STC 18: Application of Prevailing Wage (Modifiable)

# E. UNBUNDLED RENEWABLE ENERGY CREDIT TRANSACTIONS

This Proposed Agreements are for unbundled RECs/Green Attributes purchased based on the expectation that, in accordance with D.11-12-052, the reunification of the unbundled RECs with the underlying generation received by SDG&E pursuant to the Cabazon and Whitewater CDWR contracts would result in the rebundled generation/RECs being deemed Category 1 products for RPS compliance purposes. In accordance with D.10-03-021, the product contracted for is the associated green attributes of existing generation facilities (as may be verified by audit). The renewable generating units are located in California and interconnected directly to the CAISO grid. Buyer's request in this Advice Letter is a finding that the Green Attributes purchased by Buyer pursuant to this Agreement are unbundled RECs, but in accordance with the exception established in D.11-12-052, will be deemed to be Category 1 products for RPS compliance purposes.

## F. MINIMUM QUANTITY (IF APPLICABLE)

As described in Part 1 of the Advice Letter the Proposed Agreement, the minimum quantity requirement set forth in D.07-05-028 has been satisfied.

## G.SHORT-TERM CONTRACT (IF APPLICABLE)

The Proposed Agreements are short term contracts (24 months) but SDG&E is not seeking Fast Track approval.

## H. MPR



### I.AMFs

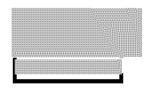
Pursuant to SB 1036 this contract is not eligible for AMFs because the contract term is not at least 10 years in length.

## J.E MISSIONS PERFORMANCE STANDARD

Pursuant to D.07-01-039 this contract is not subject to the EPS as it is has a delivery term of less than five years.

## K. PRG PARTICIPATION AND FEEDBACK

Part 1 of the Advice Letter provides a discussion of PRG briefings and feedback on the Proposed Agreement. Attached below is a compilation of the various presentations that were made to the PRG from August 2011 to March 2012.



## L. INDEPENDENT EVALUATOR

The Independent Evaluator, PA Consulting, was involved in every step of the 2011 RPS RFO process and evaluated bids for the 2011 RPS RFO. The Independent Evaluator also monitored the negotiations between the parties and provided information in this Advice Letter to evaluate the fairness of this project's evaluation compared to other bids the 2011 RPS RFO. The Proposed Agreements were evaluated by PA Consulting Group, which was asked by SDG&E to evaluate the Proposed Agreement for the conduct of negotiations and the overall ratepayer value. PA concluded that the price of the Proposed Agreements are competitive and highly viable and that the contracts merit CPUC approval. PA based its report for this contract upon its IE report for the most recently completed RFO 2011. Please refer to Appendix C for the full version of the IE Report.

### **PROJECT DEVELOPMENT STATUS**

## A.C OMPANY/DEVELOPMENT TEAM

As stated in Part 1 of the Advice Letter, Cabazon Wind Partners, LL and Whitewater Hill Wind Partners, LLC, wholly owned subsidiaries of Shell WindEnergy Inc and GS Wind III, are counterparties with experience and expertise in wind power generation, including project development, construction, transmission, operations, finance, legal and environmental.

Shell WindEnergy and GS Wind III have variety of energy interests in the state of California (both active and passive investments).

### **B.T**ECHNOLOGY

1. <u>TYPE AND LEVEL OF TECHNOLOGY MATURITY.</u>

The bundled power from this project is from a mature wind resource that has been operational and all are under long term contracts to CDWR since 2002 and 2003. The technology consists of Vestas V-47 wind turbine generators.

### 2. <u>RESOURCE AND/OR AVAILABILITY OF FUEL</u> Cabazon Wind Partners and Whitewater Hill Wind currently project that the resource will The CDWR and Green Attribute contracts with SDG&E expire at the end of 2013.

### C.D EVELOPMENT MILESTONES

## 1. SITE CONTROL

Not applicable; existing facility.

#### 2. EQUIPMENT PROCUREMENT

Not applicable; existing facility.

#### 3. PERMITTING STATUS

Not applicable; existing facility.

#### D.PTC/ITC

The wind farm generators under this Proposed Agreement have operating histories ranging from 2002 and 2003 to the present, which renders it ineligible for production tax credits or investment tax credits. Tax issues are assumed settled and the tax implications related to the facility related to the contract are assumed included in the financials related to the ownership and operation of these on-line wind generating facilities under the existing CDWR contract

#### E.T RANSMISSION

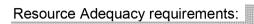
1. HOW ELECTRICITY WILL BE DELIVERED UNDER THE CONTRACT IN TERMS OF COST, TIMING, AND LOCATION. ANY IMPROVEMENTS, TRANSACTIONS, AND OTHER CONTINGENCIES THAT MUST BE MET, TO ENABLE DELIVERY AS PLANNED

As existing facilities, there are no required transmission upgrades.

2. <u>CONFIDENTIAL INFORMATION ON GEN-TIE AND NETWORK UPGRADES AND COSTS THAT IS</u> NOT PROVIDED IN THE PUBLIC PORTION OF THE ADVICE LETTER.

The facilities associated with the Proposed Agreements are fully constructed, interconnected and in operation.

# 3. LOCATIONAL ATTRIBUTES OF THE CONTRACT SUCH AS, CONGESTION RISK, IMPACT ON THE STATUS OF RUN MUST RUN (RMR) GENERATORS, AND RESOURCE ADEQUACY REQUIREMENTS.



#### 4. TRANSMISSION DETAILS:

TRANSMISSION DETAILS			
QUEUE NUMBER (specify control area :CAISO,IID, etc) AND RELATIVE POSITION	N/A – Already Interconnected		
IF IN CAISOS ERIAL GROUP, STATUS OF:			
Feasibility Study	N/A – Completed, facilities are online		
System Impact Study	N/A – Completed, facilities are online		
FACILITIES STUDY	N/A – Completed, facilities are online		
IF IN CAISOC LUSTER:			
NAME OF CLUSTER	N/A – Completed		
Status of Phase I and II studies	N/A – Completed		
Interconnection Agreement – Date Signed or Anticipated	The Whitewater project is interconnected pursuant to an Interconnection Facility Agreement (IFA) between Whitewater Hill Wind Partners, LLC and SCE. The Cabazon project is interconnected pursuant to an IFA between Whitewater Energy Corporation and SCE.		

PREFERRED POINT OF INTERCONNECTION (LINE, SUBSTATION, ETC.)	The projects are and will continue to be interconnected at the Transwind (WHTWTR_1_WINDA-1) and Sanwind (CABZON_1_WINDA-1) substations near Palm Springs, CA
EARLY INTERCONNECTION DETAILS, IF APPLICABLE	NA- completed, facilities are online.
GEN-TIE TYPE (NEW LINE, RECONDUCTOR, INCREASED TRANSFORMER BANK CAPACITY, INCREASED BUS CAPACITY, INCREASED SUB AREA)	Existing/Operating Facilities
Gen-Tie Length	Various
Gen-Tie Voltage	Various
Dependent Network Upgrade(s)	Existing/Operating Facilities
EXPECTED NETWORK UPGRADE COMPLETION DATE	None

#### F. FINANCING PLAN

Not applicable; the facilities associated with the proposed agreements are in operation.

#### G. PROJECT VIABILITY CALCULATOR (PVC)- NOT APPLICABLE IF PROJECT IS COMMERCIALLY OPERATIONAL

1. MODIFICATIONS THAT WERE MADE TO THE PVC

SDG&E did not make any modifications to the Energy Division issued PVC.

2. <u>THE PROJECT'S PVC SCORE RELATIVE TO OTHER PROJECTS ON THE SHORTLIST AND IN</u> <u>THE SOLICITATION (E.G. RELATION TO MEAN AND MEDIAN, ANY PROJECTS NOT</u> <u>SHORTLISTED WITH HIGHER PVC SCORES, ETC.). USE FIGURES FROM BID WORKPAPERS,</u> <u>AS APPROPRIATE.</u>

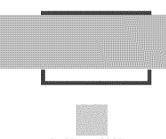
#### 3. GENERATED GRAPHS FROM THE RPSW ORKPAPERS:

The 2011 RPS Report was filed on November 7, 2011. Graphs from the RPS Work papers have been completed and filed.

#### 4. <u>THE PROJECT'S PVC RESULTS</u>

### Confidential Appendix B 2011 Solicitation Overview

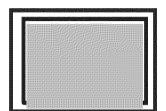
# Attached is the 2011S olicitation Overview (Public and Confidential Versions) which was filed on November 7, 2011



SDG&E AL 2300-E (PUBLIC).pdf

## Confidential Appendix C Final RPS Project-Specific Independent Evaluator Report

## ATTACHED IS THE FINAL, CONFIDENTIAL VERSION OF THE IE'S PROJECT-SPECIFIC REPORT



## **Confidential Appendix D**

Contract Summaries: Cabazon Wind Partners and Whitewater Hill Wind

This Confidential Appendix D sets forth the information required to develop the Project contract summary.

#### CONTRACT SUMMARY

#### A. SITE

#### 1. ADDRESS AND LATITUDE AND LONGITUDE OF THE PROJECT'S STE

Whitewater Hill (Palm Springs, CA)	33.926278 ° North -116.614883° West 33° 55' 34.60" N. 116° 36' 53.27" W.
Cabazon (Palm Springs, CA)	33.917218° North -116.734654° West 33° 55' 1.77" N. 116° 44' 4.75" W.

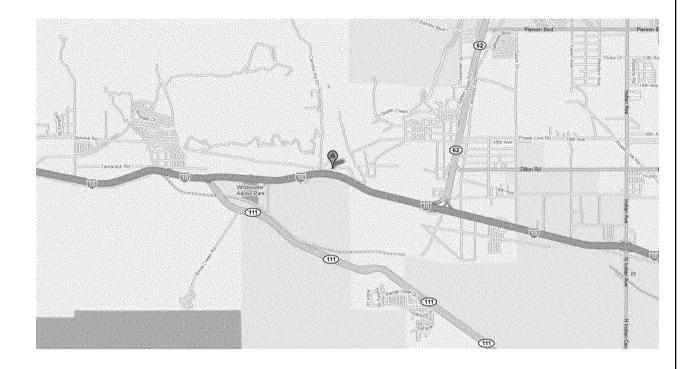
Project physical address: Palm Springs, California

Name of Facility: Whitewater Hill			
Resource Wind			
Location:	Palm Springs, CA		
EIA-860 Number:	56012		
CEC ID:	60737A		
WREGIS ID:	W 835		
CEC Certification Date:	Nov. 19, 2008		
On-line Date:	2002		

Name of Facility: Cabazon

Resource	Wind
Location:	Palm Springs, CA
EIA-860 Number:	56011
CEC ID:	60736A
WREGIS ID:	W 834
CEC Certification Date:	Nov. 19, 2008
On-line Date:	2002

#### 2. GENERAL MAP



#### B. THE PROJECT'S CONTRIBUTION TO SDG&E'S RPS PROCUREMENT TARGETS

The table in Appendix G (below) sets forth the Project's contribution to SDG&E's APT and IPT goals on a percentage basis. The projects contribute toward fulfillment of SDG&E's RPS obligation.

#### C. TERMS AND CONDITIONS OF DELIVERY

#### 1. <u>THE POINT OF DELIVERY FOR THE PROJECT'S ENERGY AND THE SCHEDULING</u> <u>COORDINATOR.</u>

The point of delivery of energy under the CDWR contracts is into two 115 KV substations listed above. However, since this is an unbundled REC/Green Attribute contract only, the point of delivery for the RECs is into SDG&E's WREGIS account.

#### 2. INFORMATION REGARDING FIRMING AND SHAPING ARRANGEMENTS, OR OTHER PLANS TO MANAGE DELIVERY OF THE ENERGY THAT IS NOT INCLUDED IN THE PUBLIC SECTION OF THE ADVICE LETTER.

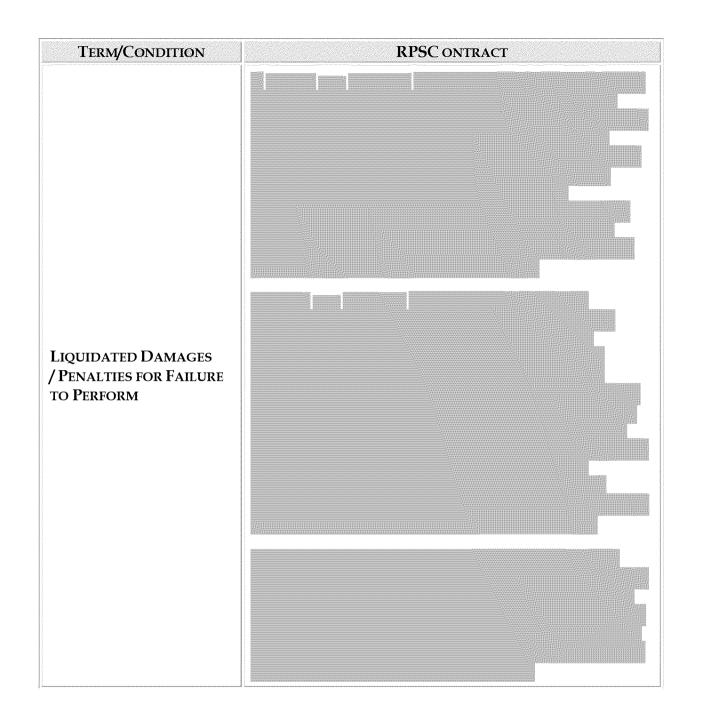
No firming and shaping is required since the contract is for unbundled RECs/Green attributes only that are generated from an in-state facility and the energy is delivered to the CAISO.

#### D. MAJOR CONTRACT PROVISIONS

#### 1. MAJOR CONTRACT PROVISIONS ARE SUMMARIZED IN THE THE MATRIX BELOW.

<b>RPSC</b> ONTRACT

Firming/Shaping	
REQUIREMENTS	
Expected Payments	
LAFECIED I AIMENIS	
Scheduling Coordinator	
ALLOCATION OF CAISO (or other control area)	
CHARGES	
ALLOCATION OF Congestion Risk	
Project Development Security	
DAILY DELAY DAMAGES	
Seller-Required	
PERFORMANCE	
Seller Performance	
ASSURANCES (CALCULATION METHODOLOGY, FORM OF PERFORMANCE ASSURANCE AND AMOUNT)	
Availability Guarantees	
Energy Delivery Requirements	



TERM/CONDITION	<b>RPSC</b> ONTRACT
Force Majeure Provisions	
NO FAULT TERMINATION	
Seller's Termination Rights	
UTILITY'S TERMINATION RIGHTS	
RIGHT OF FIRST REFUSAL OR RIGHTS OF FIRST OFFER	

#### 2. <u>CONTROVERSIAL AND/OR MAJOR PROVISIONS NOT EXPRESSLY IDENTIFIED IN THE MATRIX</u> <u>ABOVE</u>.



#### 3. OTHER CONTRACT PROVISIONS

a. <u>ANY OTHER SIGNIFICANT OR UNIQUE CONTRACT PROVISIONS TO</u>O DETAILED AND/OR COMPLICATED TO INCLUDE IN THE MATRIX ABOVE.

None

b. WHETHER THE DEVELOPER IS TAKING ON THE FULL RISK UNDER CURRENT CONTRACT TERMS AND PRICE (FOR BIOMASS CONTRACTS ONLY).

Not applicable

#### E.C ONTRACT PRICE

.

#### 1. <u>THE LEVELIZED CONTRACT PRICE USING SDG&E'S BEFORE TAX WEIGHTED AVERAGE</u> <u>COST OF CAPITAL DISCOUNT RATE IS INDICATED BELOW.</u>

	Price	Notes
Levelized Bid Price - Initial (\$/MWH)		
LEVELIZED BID PRICE - FINAL (\$/MWH)**		
LEVELIZED CONTRACT PRICE - FINAL (\$/MWH)		
TOTAL SUM OF CONTRACT PAYMENTS		

#### 2. <u>THE INDIVIDUAL COMPONENTS OF THE CONTRACT PRICING STRUCTURE ARE AS FOLLOWS</u>:

- \* FLAT PRICING: price under the Proposed Agreement is flat at
- \* INDEXED PRICING:

- \* ESCALATION FACTORS: There are
- \* NON-AMFS SUBSIDIES:

OTHER:

- 3. <u>CONTRACT TERMS THAT PERMIT MODIFICATIONS TO THE CONTRACT PRICE.</u>
- 4. <u>PRICE ADJUSTMENTS/MODIFICATIONS REQUESTED OF THE DEVELOPER DURING THE</u> <u>NEGOTIATION PERIOD. PRICE ADJUSTMENTS/MODIFICATIONS REQUESTED OF THE UTILITY</u> <u>DURING THE NEGOTIATION PERIOD. REASON(S) FOR THE PRICE ADJUSTMENT(S). HOW</u> <u>THE INITIAL BID PRICE COMPARES TO THE FINAL CONTRACT PRICE.</u>

5. <u>PROJECT CHARACTERISTICS (E.G. NETWORK UPGRADE COSTS, EQUIPMENT COSTS, CHANGES IN CAPACITY FACTOR, ETC.) THAT COULD CHANGE THE CONTRACT PRICE AND THEIR EFFECT ON THE LEVELIZED CONTRACT PRICE.</u>

#### 6. FOR BIOMASS PROJECTS:

1. <u>WHAT LENGTH FUEL CONTRACT(S) HAS BEEN SIGNED, AND FOR HOW MANY YEARS OF</u> <u>THE PPA HAVE FUEL CONTRACT(S) BEEN SECURED?</u>

The project will not depend on biomass fuel.

2. DESCRIBE THE DEVELOPER'S FORECASTED PRICE FOR FUEL SUPPLIES.

The project will not depend on biomass fuel.

3. EXPLAIN HOW THE CONTRACT PRICE TAKES FUEL PRICE VOLATILITY INTO ACCOUNT.

The project will not depend on biomass fuel.

4. <u>EXPLAIN WHAT THE DEVELOPER PLANS TO DO IF FUEL SOURCE DISAPPEARS OR</u> <u>BECOMES MORE EXPENSIVE.</u>

The project will not depend on biomass fuel.

- 7. <u>THE FOLLOWING TABLE ESTIMATES/PROVIDES ALL APPLICABLE ASSUMPTIONS</u> <u>REGARDING DIRECT OR INDIRECT CONTRACT COSTS THAT ARE PART OF THE CONTRACT,</u> <u>BUT NOT INCLUDED IN THE CONTRACT'S \$/MWH PRICE.</u>
- 8. INDIRECT EXPENSES [ARE/ARE NOT] BUILT INTO THE CONTRACT PRICE, PROVIDE:
  - a. A CALCULATION THAT SUBTRACTS THE INDIRECT EXPENSES FROM THE CONTRACT'S TOTAL ABOVE-MARKET COSTS, AND
  - b. A DESCRIPTION OF THE METHODOLOGY USED FOR THE CALCULATION.
- 9. FOR AN OUT-OF-STATE CONTRACT IN WHICH THE ENERGY WILL BE FIRMED AND SHAPED, THE TABLE BELOW IDENTIFIES ALL FIRMING AND SHAPING COSTS ASSOCIATED WITH THE PROJECT AND WHETHER THEY ARE INCLUDED IN THE CONTRACT PRICE. (IF THERE ARE MULTIPLE POTENTIAL DELIVERY OPTIONS, THE TABLE IDENTIFIES THE FIRMING AND SHAPING COSTS ASSOCIATED WITH EACH OPTION, AND A NARRATIVE BELOW EXPLAINS WHICH OPTION SDG&E EXPECTS IS THE MOST AND LEAST LIKELY.)

The project is not an out-of-state contract in which the energy will be firmed and shaped.

#### 10. <u>Results from the Energy Division's AMFs Calculator</u>

	(\$/MWH)	NOTES
LEVELIZED TOD-ADJUSTED CONTRACT PRICE		No TOD adjustment for green attributes
LEVELIZED TOD-ADJUSTED TOTAL CONTRACT COST (CONTRACT PRICE + FIRMING AND SHAPING)		Cost of Green Attributes bundled with cost of project deliveries under existing DWR contract
LEVELIZED MPR		Base 2011 MPR for 2012, 5-yr term

LEVELIZED TOD-ADJUSTED MPR	As per AMF Calculator and Cabazon/Whitewater delivery profile
ABOVE-MPRC OST (\$/MWH)	As per AMF Calculator
TOTAL SUM OF ABOVE-MPRP AYMENTS (\$)	As per AMF Calculator

#### 11. <u>EXPLAINING WHICH MPR WAS USED FOR THE AMFS/COST CONTAINMENT</u> CALCULATION (ONLY IF THE CONTRACT IS ELIGIBLE FOR AMFS).

#### 12. <u>GRAPHS FROM THE RPS WORKPAPERS:</u>

There are no graphs from the 2011 RPS Report that require inclusion in this advice letter, based upon guidance from Energy Division staff as of November 7, 2011.

#### 13. HOW THE CONTRACT PRICE COMPARES WITH THE FOLLOWING:

a. OTHER BIDS IN THE SOLICITATION,

The Proposed Agreements ranked offers in the 2011 RPS RFO.

b. OTHER BIDS IN THE RELEVANT SOLICITATION USING THE SAME TECHNOLOGY,

The Proposed Agreements rank

c. Recently executed contracts

These projects would rank

d. (OTHER PROCUREMENT OPTIONS (E.G. BILATERALS, UTILITY-SPECIFIC PROGRAMS, ETC.)

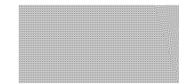


## **Confidential Appendix E**

### **GREEN ATTRIBUTE PURCHASE AND SALE AGREEMENTS**

### CABAZON WIND PARTNERS and WHITEWATER HILL WIND

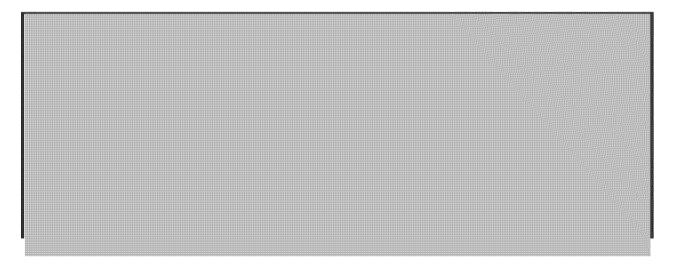
THE FILES ATTACHED BELOW ARE COPIES OF THE GREEN ATTRIBUTE PURCHASE AND SALE AGREEMENTS



## **Confidential Appendix F**

## **Project's Contribution Toward RPS Goals**

Project Name	Technology	COD	Location
Cabazon Wind Partners	Wind	On-line	Palm Springs, CA
Whitewater Hill Wind	Wind	On-line	Palm Springs, CA



The project was not previously included as part of the utility's baseline. Therefore, the following table is not applicable as SDG&E's baseline will not change.

	DELIVERIES (GWH/YR)										
	2010	2011	2012	2013	<b>2</b> 014	2015	2016	2017	2018	2019	2020
PRE-2002/B ASELINE	0	0	0	0		0	0	0	0	0	0
DELIVERIES FROM PROPOSED PROJECT	0	0	0	0	0	0	0	0	0	0	0
UPDATED BASELINE	0	0	0	0	0	0	0	0	0	0	0

	DELIVERIES (GWH/YR)										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
EXPIRING CONTRACTS	0	0	0	0	0	0	0	0	0	0	0
EXPIRING DELIVERIES FROM PROPOSED PROJECT	0	0	0	0	0	0	0	0	0	0	0
UPDATED EXPIRING Contracts	0	0	0	0	0	0	0	0	0	0	0

THE PROJECT IS NEW TO SDG&E. THEREFORE, THE FOLLOWING TABLE IS NOT APPLICABLE AS IT IS NOT AN EXPIRING CONTRACT.

**Confidential Appendix G** 

Up-Front Showing Requirements for Category 1 Products

D 11-12-052 treats this product, an unbundled REC, as an exception to Category 3, by allowing the acquisition of unbundled renewable energy credits separately from the energy conveyed under the contracts to receive credit for compliance with the California renewable portfolio standard as though they had been purchased together. The underlying energy is purchased pursuant to CDWR contracts. The result of reuniting the unbundled REC and the associated energy is a limited exception to classification of unbundled RECs as Category 3 RECs, which deems reunited CDWR generation/unbundled RECs to be a Category 1 product for RPS compliance purposes as explained below.

Category 1 Criteria		Explanation of How Product Meets Criteria				
1.	<ul> <li>ERR first POI with (pg 39):</li> <li>a. WECC Transmission System within CBA boundaries</li> <li>b. Or, distribution system within CBA boundaries</li> </ul>	Both the interconnection point and delivery point are within the California border, near Palm Springs, in Riverside County, and feed into two substations, Transwind and Sandwind, which in turn feed into the 115 Devers-Banning- Garnet 115 kV line. Both projects are interconnected with CAISO and meter data is reported through OMAR. See page 17 of the contract for a description of the CAISO in state meter read at the Delivery Point.				
2.	Prove the product is bundled	The purpose of purchasing these unbundled RECs is to reunite them with the underlying energy produced from the Cabazon Wind Partners and Whitewater Hill projects. SDG&E currently receives and pays for the electric generation from these projects pursuant to two contracts administered by SDG&E on behalf of the California Department of Water Resources ("CDWR"). All rights and interests in the renewable attributes associated with the wind generation are retained by the seller. SDG&E seeks to reunite the RECs with the energy and obtain credit for compliance with the RPS as though they had been purchased together. See D.11-12-052 page 58 which states: "SDG&E and SCE should be allowed to acquire the RECs separately from the energy but receive RPS compliance credit as though they had been purchased together."				
3.	Show RECs originally associated with RPS-eligible generation	The energy and associated RECs are generated from CEC Certified projects #60737A and #60736A.				
4.	The unbundled RECs are registered in WREGIS for RPS compliance	The Whitewater Hill and Cabazon Wind Partners WREGIS ID numbers are W835 and W834				

per 399.21(a)(6)	
5. Risk of actual deliveries not qualifying for expected product category.	There is a risk that D 11-12-052 may be modified in the future to not allow this exception to Category 3. The product doesn't qualify for Category 2 because it is not an import; nor does the contract contemplate the purchase of substitute energy for firming and shaping purposes.

	Value Analysis	
	Expected Product Category	Other Product Category
Price Value, \$/MWh	Exception to Category 3 and treated as a	Category 2 or 3:
	Category 1 equivalent	The contract would terminate if the product is not deemed to be Category 1 for RPS compliance purposes. See page 1-2 of the contract.
<ul><li>RPS Compliance Value, including:</li><li>1. Impact to product percentage limits</li><li>2. Others?</li></ul>	As an exception to Category 3, treatment SDG&E will utilize the "re-united" generation as Category 1 for meeting RPS requirements.	The product has no value as Category 2 or 3 because the contract doesn't allow the purchase if it doesn't meet Category 1 criteria. See page 1-2 of the contract.

San Diego Gas & Electric Advice Letter 2377-E July 6, 2012

## Public Version of the Project Specific IE Report

## San Diego Gas & Electric Co.

Report of the Independent Evaluator on the Cabazon I and Whitewater Hill Renewable Energy Credit contracts selected in the 2011 Request for Offers from Eligible Renewable Resources (2011 Renewable RFO)

April 25, 2012

## San Diego Gas & Electric Co.

Report of the Independent Evaluator on the Cabazon I and Whitewater Hill Renewable Energy Credit contracts selected in the 2011 Request for Offers from Eligible Renewable Resources (2011 Renewable RFO)

April 25, 2012

© PA Knowledge Limited 2012

Prepared by:

Mason Smith Jonathan M. Jacobs Neha Batra PA Consulting Group Suite 3840, 38th Floor, One California Plaza 300 South Grand Avenue, Los Angeles, CA 90071, USA Tel: +1 213 689 1515 Fax: +1 213 689 1129 www.paconsulting.com

Version: 1.0

San Diego Gas & Electric Co. 4/25/12

#### FOREWORD

This is PA Consulting Group's Independent Evaluator (IE) Report analyzing Green Attribute Purchase and Sale Agreements (GAPSAs) through which San Diego Gas & Electric Company (SDG&E) would acquire the Renewable Energy Credits (RECs) and other Green Attributes from the 40.9 MW Cabazon I and the 61.5 Whitewater Hill wind projects ("the Shell projects"). The projects are a joint venture between Shell Wind Energy Incorporated ("Shell Wind") and Goldman Sachs ("Goldman"). Both were originally bid into and shortlisted in SDG&E's 2011 Request for Offers from Eligible Renewable Resources (2011 Renewable RFO).

The contracts would cover RECs and other Green Attributes from the Shell projects for a term of two years, from January 1, 2012 through December 31, 2013. SDG&E contracted for the RECs from the same facilities for the 2010-2011 calendar years.

Technically, because the RECs covered in these contracts have been separated from the "null power" (brown energy), the RECs represented in these contracts would represent tradeable Renewable Energy Credits (TRECs), or Category 3 "REC only" products under Senate Bill x1-2, Ca. Pub. Util. Code 399.16(b). However, the "null power" (brown energy) is already provided to SDG&E under the contracts it administers on behalf of the California Department of Water Resources (CDWR). As a result, SDG&E intends to apply the RECs from these contracts towards its RPS compliance obligations in the same manner that Category 1 "bundled" RECs would be applied, an assumption believed to be consistent with the Commission's Decision regarding the RPS eligibility of these projects.

This report is based on PA Consulting Group's Preliminary Report on the 2011 RFO. The Preliminary Report addressed the conduct and evaluation of SDG&E's 2011 Renewables RFO through the selection of its preliminary short list. This report contains all the text of the Preliminary Report as well as project-specific text in chapters 5 and 6. In the body of the report (that is, except for this Foreword), text from the Preliminary Report is in gray while new text is presented in black. This should help the reader identify the new text. This document has been formatted in accord with a template provided by Cheryl Lee of the CPUC Energy Division in an email dated September 14, 2011.

This report contains confidential and/or privileged materials. Review and access are restricted subject to PUC Sections 454.5(g), 583, D.06-06-066, GO 66-C and the Confidentiality Agreement with the CPUC.

### **TABLE OF CONTENTS**

Fore	word		İffi
<b>1.</b> ffi	1.1ffi 1.2ffi 1.3ffi	of the Independent Evaluator (IE) The IE requirement PA's role as Independent Evaluator PA's activities Confidentiality and additional comments	<b>1-1</b> ffi 1-1ffi 1-2ffi 1-3ffi 1-4ffi
<b>2.</b> ffi	2.1ffi 2.2ffi 2.3ffi 2.4ffi	acy of outreach and robustness of the solicitation Solicitation materials Adequacy of outreach Solicitation robustness Feedback Additional issues	<b>2-5</b> ffi 2-5ffi 2-5ffi 2-5ffi 2-6ffi 2-6ffi
3.ffi	3.1ffi 3.2ffi 3.3ffi 3.4ffi	<b>E's methodology for bid evaluation and selection</b> Principles used to evaluate methodology SDG&E's LCBF methodology Strengths and weaknesses of SDG&E's LCBF methodolog Future improvements Additional comment on the methodology	<b>3-1</b> ffi 3-2ffi 3-2ffi 3-10 ffi 3-14ffi 3-15ffi
<b>4.</b> ffi	4.1ffi 4.2ffi 4.3ffi 4.4ffi 4.5ffi 4.6ffi 4.7ffi 4.8ffi 4.9ffi	dural fairness of the bid evaluation Principles used to determine fairness of process Administration and bid processing Conformance check Parameters and inputs for SDG&E's analysis Parameters and inputs for outsourced analysis Transmission analysis Additional measures Additional criteria or analysis Results analysis Other relevant information	<b>4-1</b> ffi 4-2ffi 4-2ffi 4-3ffi 4-3ffi 4-3ffi 4-3ffi 4-4ffi 4-5ffi 4-8ffi
<b>5.</b> ffi	5.1ffi 5.2ffi 5.3ffi 5.4ffi	ess of project-specific negotiations Principles of evaluation Project-specific negotiations Terms and conditions Relation to other negotiations Additional issues	<b>5-1</b> ffi 5-1ffi 5-2ffi 5-2ffi 5-2ffi
<b>6.</b> ffi	Projec	ct-specific recommendation	<b>6-1</b> ffi

ii

San Diego Gas & Electric Co..4/25/12

6.1ffi	Evaluation	<b>6-1</b> ffi
6.2ffi	Recommendation	6-2ffi
6.3ffi	Additional issues	<b>6-2</b> ffi

#### 1. ROLE OF THE INDEPENDENT EVALUATOR (IE)

Template language: "Describe the IE's role."

This chapter describes the history of the requirements for Independent Evaluators at the Federal level and in California. It includes a list of the roles of the IE as well as a summary of PA's activities in fulfilling those roles.

#### 1.1 THE IE REQUIREMENT

Template language: "Cite CPUC decisions requiring IE participation in RPS solicitations: D.04-12-048 (Findings of Fact 94-95, Ordering Paragraph 28) and D.06-05-039 (Finding of Fact 20, Conclusion of Law 3, Ordering Paragraph 8)."

Regulatory requirements for an IE of resource procurement can be traced to the Federal Energy Regulatory Commission's (FERC's) "Opinion and Order ... Announcing New Guidelines for Evaluating Section 203 Affiliate Transactions" (108 FERC ¶ 61,081 (2004)). That decision addressed ways to demonstrate that a utility's procurement of power from an affiliate was not abusive or unfair, under the standards of the *Edgar* decision (55 FERC ¶ 61,382 (1991)). FERC provided a set of guidelines, which presumably would be sufficient to demonstrate that the utility had not unfairly favored its affiliate. One of those guidelines was that "an independent third party should design the solicitation, administer bidding, and evaluate bids prior to the company's selection." FERC proposed not just independent evaluation but independent conduct of all aspects of the solicitation (except, presumably, the need determination).

The California Public Utilities Commission (CPUC) referenced those guidelines in its December 2004 decision on long-term resource procurement.<sup>1</sup> The CPUC stated that although it had not previously required the use of an IE for resource procurement, it would "require the use of an IE in resource solicitations where there are affiliates, IOU-built, or IOU-turnkey bidders" from that point forward.<sup>2</sup> The CPUC's intention was clearly that the IE should ensure that the utility did not favor itself, its affiliates or its shareholders (shareholders would earn a return on "ownership projects" – IOU-built or turnkey – but not on independent PPAs). The CPUC stated explicitly that it would not require the IE to conduct or administer the solicitation, nor would it "allow the IEs to make binding decisions on behalf of the utilities." Under this decision the role of the IE is to provide advice to the utility in "the design, administration, and evaluation aspects of the RFO" and to observe the utility's procurement and evaluation process in order to provide a fairness opinion.

D. 04-12-048 did not require IEs for procurements in which there were no affiliate or ownership bids. But in its decision approving the utilities' plans for 2006 Renewable Portfolio Standard (RPS) solicitations, the CPUC determined that Independent Evaluators would be required for these and "all future solicitations" (it is unclear whether this means only all future

San Diego Gas & Electric Co. 4/25/12

<sup>&</sup>lt;sup>1</sup> California Public Utilities Commission, Decision (D.) 04-12-048, May 26, 2006, p. 135f and Findings of Fact 94-95 on pp. 219-220.

<sup>&</sup>lt;sup>2</sup> D. 04-12-084, p. 135f and Ordering Paragraphs 26i and 28 on p. 245.

#### 1. Role of the Independent Evaluator (IE)

*RPS* solicitations).<sup>3</sup> The role of the IE is still not to conduct or administer the solicitation but to "separately evaluate and report on the IOU's entire solicitation, evaluation and selection process".<sup>4</sup> The Decisions that approved the utility RPS solicitation plans for 2007 and 2008<sup>5</sup> did not further elaborate on the IE role but took the participation of an IE as a given.

D. 09-06-018, which approved the utility RPS solicitation plans for 2009, contained additional requirements related to the use of Project Viability Calculators and directed "that project-specific project viability information should be included in the confidential appendices to advice letters and validated by the IE in the confidential versions of IE reports."<sup>6</sup> The reference to the Project Viability Calculator has been incorporated by Energy Division in its template language for Section 7, which is only completed in the final IE report submitted with each contract Advice Letter.

#### 1.2 PA'S ROLE AS INDEPENDENT EVALUATOR

Template language: "B. Description of key IE roles: IEs provide an independent evaluation of the IOU's RPS bid evaluation and selection process:

- *"1. Did the IOU do adequate outreach to potential bidders and was the solicitation robust?"*
- "2. Was the IOU's LCBF methodology designed such that all bids were fairly evaluated?
- *"3. Was the IOU's LCBF bid evaluation and selection process fairly administered?"*

*"4. Did the IOU make reasonable and consistent choices regarding which bids were brought to CPUC for approval?"* 

In April 2006, SDG&E retained PA to be the Independent Evaluator for an All-Source Request for Offers (All-Source RFO). SDG&E anticipated that there might be affiliate bids in that RFO, as in fact there were. The CPUC Energy Division, as well as the rest of SDG&E's Procurement Review Group (PRG), participated in the decision to select PA. PA's contract was subsequently amended to include the independent evaluation of additional SDG&E procurement activities.

When PA was contracted as IE for the All-Source RFO, PA and SDG&E agreed on an interpretation of the IE role that would not include a complete LCBF evaluation or full replication of the utility's computations, although PA would spot-check them. PA's role would be that of an observer and an adviser as needed. PA subsequently served as Independent

San Diego Gas & Electric Co. 4/25/12

<sup>&</sup>lt;sup>3</sup> California Public Utilities Commission, Decision (D.) 06-05-039, May 26, 2006, p. 46, Finding of Fact 20b on p. 78, Conclusion of Law 3e(2) on p. 82 and Ordering Paragraph 8 on p. 88.

<sup>&</sup>lt;sup>4</sup> D. 06-05-039, p. 46.

<sup>&</sup>lt;sup>5</sup> California Public Utilities Commission, Decision (D.) 07-02-011, Feb. 15, 2007 and Decision (D.) 08-02-008, Feb. 15, 2008. The decisions actually only conditionally approved the plans but the conditions were not connected with the use of IEs.

<sup>&</sup>lt;sup>6</sup> California Public Utilities Commission, Decision (D.) 09-06-018, June 8, 2009, p. 24.

#### 1. Role of the Independent Evaluator (IE)

Evaluator for SDG&E's 2006 Renewable RFO, the Local Peaker RFO (conducted in 2006-7), and the 2006, 2008 and 2009 Renewable RFOs. In each case, PA and SDG&E used the above interpretation of the IE role, and it was adopted for the 2011 Renewables RFO.

PA's emphasis has been on issues of fairness and equity. PA reviews the reasonableness of SDG&E's evaluation criteria and algorithms and spot-checks the calculations but does not enforce a single standard of evaluation. While PA may have an opinion about the "best" way to value certain attributes or even to conduct a multi-attribute evaluation, its role as IE has not been to judge SDG&E's evaluation against a standard, but rather to determine that SDG&E's evaluation has not unfairly favored affiliates or ownership bids, or favored SDG&E and its shareholders in any other way<sup>7</sup>.

For the 2009 RFO, SDG&E also asked PA to conduct the quantitative LCBF evaluation of bids, except for the congestion adder computation. This was a direct response to experience of past RFOs, and the efforts that SDG&E had to make to avoid any appearance of conflict in its evaluation of affiliate bids. PA also determined the TRCR clusters, and hence TRCR costs, in cases where the bidder had not specified them. PA's approach to conducting this evaluation was consistent with its approach to reviewing SDG&E's evaluation: the criteria to be applied were SDG&E's, not PA's, the spreadsheet model used to apply those criteria had been developed by SDG&E, and PA ensured that the criteria and model were reasonable and then applied them. PA did not itself determine the evaluation standards but PA did advise SDG&E on the definition and refinement of the evaluation criteria.

For the 2011 RFO, PA similarly conducted the LCBF evaluation, except that PA did not use SDG&E's spreadsheet model (which was linked to an Access database) but its own version (that was not linked to SDG&E's database).

#### 1.3 PA'S ACTIVITIES

Template language: "Description of activities undertaken by the IE to fulfill the IE's role (i.e. attended negotiation meetings, reviewed Request for Proposals materials, attended pre-bid conference, evaluated proposals and/or reviewed evaluation process and results, etc.) and reporting/consultation with CPUC, PRG and others."

PA and SDG&E began to discuss plans for the 2011 RFO in December, 2009. SDG&E provided PA the draft RPS plan for review prior to its filing, and PA responded with a number of specific comments based on past experience. SDG&E and PA discussed several of these areas at length, most notably the use of a measure of avoided energy cost and the treatments of duration equivalence and capacity value. SDG&E adopted several of PA's suggestions and declined to adopt others. In all these cases SDG&E's decisions were reasonable (even if they were to disagree with PA).

<sup>&</sup>lt;sup>7</sup> E.g., it would have been unfair for SDG&E to design an evaluation method that favored a category of bidders on whose behalf SDG&E would have to make extensive rate-based transmission or distribution investments.

#### 1. Role of the Independent Evaluator (IE)

PA was provided access to all the SDG&E staff involved in the evaluation of the Renewables RFO. PA met with SDG&E to review the evaluation criteria and reviewed the LCBF model constructed by SDG&E.

PA was present at both pre-bidder conferences: in San Diego on June 2, 2011 and in El Centro on June 8, 2011. PA was provided all questions submitted by bidders either at the bidder conference or submitted by the July 1 deadline. PA met with SDG&E to discuss some questions received and how to best answer questions in a fair and concise manner. PA got a copy of all of SDG&E's answers and they are posted on the website. PA received the electronic bids from SDG&E in San Diego on the day bids were due.

PA was in regular contact with the SDG&E evaluation team and was provided all the data in the evaluation process. PA was responsible for interpreting all bids in order to conduct the LCBF evaluation. PA also reviewed questions put by SDG&E to bidders, and bidders' answers. PA advised SDG&E on judgments that certain bids did not conform to RFO requirements. PA participated in Procurement Review Group (PRG) meetings during the evaluation period. SDG&E discussed the short list with PA as well as with the PRG.

SDG&E in no way prevented PA from observing its process and analyzing its methods, and did not interfere with PA's conduct of the LCBF evaluation.

#### 1.4 CONFIDENTIALITY AND ADDITIONAL COMMENTS

Template language: "Any other relevant information or observations."

It is PA's understanding that confidential treatment of the information in an IE report is obtained through procedures defined in CPUC Rulemaking (R.) 05-06-040.<sup>8</sup> Under that Ruling a person or party that serves testimony, supplies data or files an advice letter requests confidential treatment of some data within that submittal and must accompany the data by a declaration under penalty of perjury that justifies the claim of confidentiality.

PA delivers its IE report to SDG&E and SDG&E in turn submits it to the CPUC. It is PA's understanding that each utility separately submits its IE's report and requests confidential treatment for parts of that report. Because it is the utility that identifies confidential data and provides the associated declaration, PA believes that it is the utility's right to determine which data in the report is confidential and the utility's responsibility to defend that determination. SDG&E's view of confidentiality may be more or less expansive than PA's. While PA has in the past provided recommendations to SDG&E about which parts of its IE reports should be held confidential, in general PA takes a "minimal redaction" (redaction only of information about identifiable bids) view. SDG&E always makes the ultimate determination of data to redact.

<sup>&</sup>lt;sup>8</sup> "Administrative Law Judge's Ruling Clarifying Interim Procedures for Complying with Decision 06-06-066", August 22, 2006.

#### 2. ADEQUACY OF OUTREACH AND ROBUSTNESS OF THE SOLICITATION

Template language: "Did the IOU do adequate outreach to bidders and was the solicitation robust?"

This chapter describes the information provided by the utility to potential bidders, and the utility's efforts to stimulate a wide and robust response to the RFO.

#### 2.1 SOLICITATION MATERIALS

Template language: "Were the solicitation materials clear and concise to ensure that the information required by the utility to conduct its evaluation was provided by the bidders?"

PA reviewed SDG&E's RFO and supporting forms. PA's opinion was that the RFO was clear and supporting forms were generally well-designed and would elicit appropriate information except for the "Capacity Buildout" table. This was an additional table, not present in previous years' bid forms, which SDG&E thought would help represent bids that came online in phases. After concluding the evaluation we do not believe that this table was useful in its present form.

SDG&E held two pre-bid conferences, in San Diego and El Centro, and also posted on its website answers to questions submitted by bidders. Even so, not all bidders entered data correctly and completely, but PA does not believe this was the fault of the forms.

#### 2.2 ADEQUACY OF OUTREACH

California's Renewable Procurement Standard and its utilities' attempts to meet that standard have been widely publicized. The investor-owned utilities have conducted annual RFOs for renewable resources for several years. Because of the publicity, it should not have been necessary for SDG&E to take on the responsibility of informing bidders that California has a renewables program or that utilities would be contracting with renewable suppliers. Furthermore, it was well-known in the California energy industry that at the time of the adoption of the RPS, SDG&E was the furthest of the three utilities from satisfying the RPS (least renewable energy relative to retail sales). It would have been adequate for SDG&E to advertise the RPS solicitation on its website and to a sizable email list.

In PA's opinion, SDG&E did adequate outreach. SDG&E provided PA with a list of 877 email addresses, associated with 655 separate organizations, to which it sent the RFO. Some of those addresses are consultants probably not working with any particular bidder. In addition, SDG&E publicized the RFO with a press release and notices appeared in *Platt's MW Daily* and *California Energy Markets*.

#### 2.3 SOLICITATION ROBUSTNESS

PA judges the robustness of the solicitation by the number of bids received. In PA's opinion, the solicitation engendered a robust response. Separate organizations responded to the solicitation with a total of 418 project proposals having 1 pricing options. That is stimes as many projects, and times as many pricing options, as were submitted in SDG&E's 2009 RFO.

2-5

San Diego Gas & Electric Co. 4/25/12

## 2. Adequacy of outreach and robustness of the solicitation

The CPUC has encouraged SDG&E to do specific outreach to the Imperial Valley and, more generally, the SPL area. 53 project proposals were submitted from the SPL area, with 153 pricing options, from a total of 31 separate bidders.<sup>9</sup>

# 2.4 FEEDBACK

Template language: "Did the IOUs seek adequate feedback about the bidding/bid evaluation process from all bidders after the solicitation was complete?"

SDG&E did not formally seek bidder feedback.

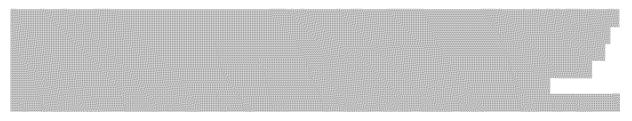
## 2.5 ADDITIONAL ISSUES

Template language: "Any other relevant information or observations"

SDG&E originally filed its Renewables Procurement Plan on Dec. 18, 2009. The CPUC review of the utilities' plans was lengthy and plans had to be brought into compliance with new policies such as those regarding Tradable RECs and buyer-directed economic curtailment. The three IOUs filed various revisions and amendments to their plans, with the last utility amendment having been filed in June, 2010. The Commission issued Decision (D.) 11-04-030 conditionally accepting the plans on April 20, 2011, and SDG&E made its compliance filing on May 4.

In the time between SDG&E's initial RPS Plan filing and the actual release of the RFO on May 12, 2011, SDG&E's perception of its RPS need changed somewhat.

Previously, section 399.14(a)(2)(C)(i) of the Public Utilities Code had required the CPUC to have rules that allowed utilities to "apply ... inadequate procurement in one year to no more than the following three years." The CPUC's approach was to permit utilities to "earmark" later deliveries from specific contracts to be applied against a renewables procurement deficit. SBX1-2 deleted that language.



In its May 4 compliance filing, SDG&E made minimal changes to its plan and attachments (including the draft RPS RFO), only as directed by D.11-04-030. Adding a statement to the RFO emphasizing early delivery would not have been a compliance change. It was therefore necessary for SDG&E to communicate this emphasis to bidders more directly. At PA's suggestion, SDG&E sat for an interview with *California Energy Markets* to describe its

SB GT&S 0716609

<sup>&</sup>lt;sup>9</sup> For each bid, PA determined (if possible) the TRCR "cluster" to which it corresponded. "SPL bids," as counted here, are those PA identified as belonging to clusters SDGE2 and SDGE3.

### 2. Adequacy of outreach and robustness of the solicitation

renewable procurement strategy.<sup>10</sup> SDG&E held two bidder conferences, on June 2 in San Diego and on June 8 in El Centro, at which it described its emphasis on delivery in 2012 and 2013.

included one or more options that would provide deliveries in CP1. Almost the submitted projects would not come online by 2013. This probably reflects a tendency among bidders to bid projects that are early in the development cycle, several years away from commercial delivery. The supply of projects that could deliver by 2013 appears not to have been very deep, and some of those projects might only be available because negotiations with another utility had broken down. For example, section 4.10 references the

While SDG&E staff have said they felt they strongly expressed their preference both in the bidder conferences and in answers to subsequent questions, bidders may not have attended to it. PA recommends that in the future any supplemental information expressing SDG&E's product preferences be issued as a formal addendum to the RFO; that it be emailed (if possible) to all parties that had already downloaded the RFO; and that all respondents be required to acknowledge receipt of any amendments to the RFO.

<sup>&</sup>lt;sup>10</sup> PA does not subscribe to *California Energy Markets* so we cannot comment on the article that was or was not published based on that interview.

# 3. SDG&E'S METHODOLOGY FOR BID EVALUATION AND SELECTION

Template language: "Was the IOU's LCBF methodology designed such that bids were fairly evaluated?"

This chapter describes SDG&E's quantitative evaluation methodology and PA's opinion of its application.

# 3.1 PRINCIPLES USED TO EVALUATE METHODOLOGY

Template language: "Identify the principles the IE used to evaluate the IOU's bid evaluation methodology. Example principles (each IE should include the specific principles he/she used in his/her evaluation):

*"1. The IOU bid evaluation should be based only on information submitted in bid proposal documents."* 

"2. There should be no consideration of any information that might indicate whether the bidder is an affiliate.

"3. Procurement targets and objectives were clearly defined in IOU's solicitation materials.

*"4. The IOU's methodology should identify quantitative and qualitative criteria and describe how they will be used to rank bids. These criteria should be applied consistently to all bids.* 

*"5. The LCBF methodology should evaluate bids in a technology-neutral manner.* 

*"6. The LCBF methodology should allow for consistent evaluation and comparison of bids of different sizes, in-service dates, and contract length."* 

PA has used the following principles to guide its evaluation. These principles were originally codified by PA in its report on SDG&E's 2006 RPS RFO:<sup>11</sup>

- The evaluation should only be based on those criteria requested in the response form. There should be no consideration of any information that might indicate whether the bidder is an affiliate.
- The methodology should identify how quantitative measures will be considered and be consistent with an overall metric.
- The approach should not be biased for or against specific technologies, solely based on the choice of technology (as opposed to, e.g., quantifiable differences between the value of peaking and baseload technologies).

<sup>&</sup>lt;sup>11</sup> Jacobs, Jonathan M., *Preliminary Report of the Independent Evaluator on the 2006 Request for Offers from Eligible Renewable Resources (Renewable RFO)*, PA Consulting Group, Los Angeles CA, January 16, 2007, p. 2-1.

- PA
- The methodology does not have to be the one that the IE would independently have selected but it needs to be "reasonable".

These principles do not require the upfront identification of procurement targets, as those may depend on committed contract quantities and commitments may be made between release of the RFO and selection of the shortlist. They do not also specifically address "consistent" evaluation of bids of different sizes and timing because PA considers the fairness of such analysis to fall within the area of reasonableness; and it is conceivable that a consistent evaluation may not be the most reasonable.

# 3.2 SDG&E'S LCBF METHODOLOGY

Template language: "Briefly describe the IOU's LCBF methodology. Does the methodology incorporate the comparison of bids based on price, value, need and viability?"

In the final version of its 2011 Renewables Procurement Plan, SDGE characterized its LCBF methodology as being based on a Bid Ranking Price that included four quantitative factors:<sup>12</sup>

- 1. Above Market Cost (AMC), which equals the levelized amount by which the Contract Cost exceeds a measure of energy and capacity value
- 2. Transmission upgrade costs or credits
- 3. Estimated congestion costs
- 4. Deliverability adder

Shortly before bids were received, SDG&E and PA reviewed the bid evaluation model and discussed SDG&E's need forecast. At that time SDG&E indicated it intended to include another term in the Bid Ranking Price, applicable only to bids delivering in CP1:

5. Near Term Long Term (NTLT) Adder

SDG&E called it the "Short Term Long Term Adder" although, but PA noted some confusion among PRG members owing to that name. Therefore this report refers to it as a Near Term, rather than Short Term, adder.

The next five subsections describe the four numbered components of the Bid Ranking Price listed above. SDG&E abandoned

The sixth subsection addresses the reasonableness of those changes; we address the appropriateness of the NTLT adder in section 3.2.5.

PA's opinion of the use of LCBF methodology is included in section 3.3.

<sup>&</sup>lt;sup>12</sup> San Diego Gas & Electric Company, *2011 Renewables Procurement Plan Compliance Filing*, May 4, 2011, Appendix C, p. 3.

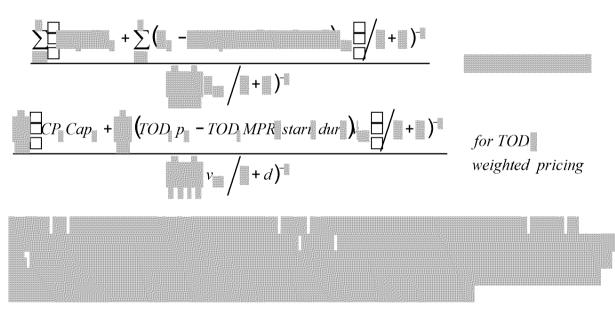
## 3.2.1 Above market cost (AMC)

The benefit or value sought from RPS-qualified energy is in its renewability. The cost of that energy also includes "energy value" and "capacity value". The AMC component describes the cost of renewability, assuming that the contract provides both energy and capacity. It is computed as the amount paid for the contract, minus the cost of energy and capacity that could be avoided through purchase of the contracted energy. The deliverability adder (described below) corrects this in the case of contracts that do not provide full capacity value.

In its RPS RFOs SDG&E has consistently chosen not to compute an "avoided cost" or "market price" by hour or subperiod to be compared with contract costs. In 2011, SDG&E used a proxy for the approved Market Price Referent (MPR), along with its approved TOD factors, to estimate the avoided cost. SDG&E was unable to use an approved MPR, because the most recent MPR values were from 2009.<sup>13</sup> The proxy is the levelized price produced by the CPUC's MPR model, with updated commodity price assumptions.

Bidders were able to specify a uniform contract price throughout the year, or a price that was adjusted by TOD factors. The difference between contract payment and the weighted MPR was volume-weighted and levelized to produce this component of the ranking costs. The following equation describes the computation:

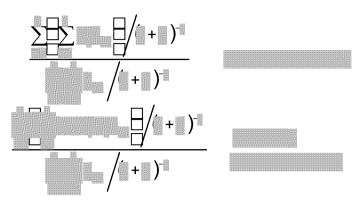
AMC =



These formulas applied to power purchase agreement bids. A TREC bid provides not energy and hence gets no avoided cost benefit. Therefore:

<sup>&</sup>lt;sup>13</sup> 2011 MPR values were contained in CPUC Draft Resolution E-4442, as received by email Oct. 31, 2011, which has not yet been approved. After SBS1-2 becomes effective (Dec. 10, 2011) the CPUC may no longer compute the MPR.

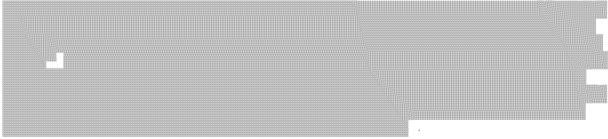




# 3.2.2 Estimated costs of transmission network upgrades or additions

For offers for new projects or projects proposing to increase the size of existing facilities, SDG&E's model calculated costs for transmission network upgrades or additions, using the information provided through the TRCRs. SDG&E considered

PA therefore recommended that the interconnection study cost estimates, which are really upper bounds on interconnection costs, were not appropriate for use for comparative evaluation. On the other hand, the TRCRs themselves were over 18 months old, having been submitted in January, 2010 -- there was no really good source of transmission upgrade cost information.



If a bidder identified the cluster to which a project belonged, the transmission cost

# 3.2.3 Estimated congestion costs

Congestion impacts from the proposed point of delivery to SDG&E's load aggregation point were determined

PA agreed that it was reasonable for SDG&E's transmission planning group

<sup>&</sup>lt;sup>14</sup> SDG&E pointed out that PA had misinterpreted the definition of the SDGE2 cluster, thinking it had been comparable to a cluster in the 2009 TRCR.



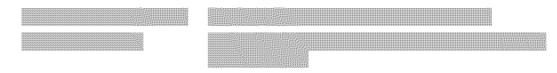
The deliverability adder represents the amount by which the avoided cost

In previous years SDG&E had	l used	

<sup>15</sup> D. 11-04-030, pp. 46-47.

San Diego Gas & Electric Co. 4/25/12

PA



These rules imply that a plant in California that does not have a full deliverability interconnection provides

# 3.2.5 Near Term Long Term (NTLT) adder

Under SBX1-2, instead of having to achieve an annual renewables penetration level, utilities have to achieve that level on average over several years. For example, SDG&E has to obtain 20% of its total sales from 2011-2013 from renewable sources. SDG&E characterized its total need for additional renewable energy in that period in three ways:

- · The nominal need, based on the assumption that all signed contracts succeed, was
- The *probability-weighted need*, which assigns a nonzero failure probability to contracted plants not yet operational, was a second secon
- The contingent need, based on adding a

SDG&E's intention was to shortlist enough projects to meet the contingent need, and contract with at least the probability weighted need.

On the other hand, SDG&E already had a number of additional contracts with plants slated to come on line after 2013, even though some of those contracts had not yet been approved by the CPUC.

The need after 2013 is significantly less than the need in the first compliance period. It was therefore quite possible that by contracting to fill the need through 2013, SDG&E would eliminate the need for the next three years. SDG&E viewed this as undesirable, because its market view was at that renewables prices would continue to drop. SDG&E did not want entirely to miss its opportunity to contract at those lower prices, and therefore it sought to fulfill its near-term need through 2013 with shorter-term contracts, by penalizing long-term contracts that had large delivery volumes after 2013.

SDG&E defined a Near-Term Long-Term (NTLT) adder, which would only be added to the bid ranking prices of contracts delivering in CP1, by first

For a given offer, the adder

3-6

Effectively the adder scales with contract cost	

This adder was the cause of considerable discussion in SDG&E's PRG. We believe that part of that discussion was just due to the confusing name of the adder, which is why we prefer to call it a

## a. PRIORITY ON CP1 NEED

In constructing its shortlist, SDG&E first selected enough bids to cover its projected renewables need in

This is a reasonable approach.



SDG&E believes that renewable energy prices from plants with online dates of

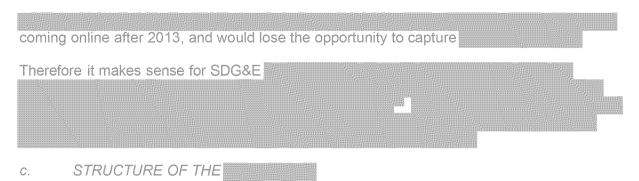
The assumption may be incorrect but it still behooves SDG&E to allow for the possibility that prices



3-7

San Diego Gas & Electric Co. 4/25/12

SB GT&S 0716617



|--|

The penalty cost for failing to meet RPS targets is \$50/MWh; although it is paid by shareholders and not ratepayers it is still a good indication of the value of meeting RPS targets. Therefore, SDG&E subtracted from each

Members of the PRG

Upon further reflection we believe that the attribution for all contracts.

that were eliminated for qualitative reasons anyway.



3-8 San Diego Gas & Electric Co. 4/25/12

PA

# 3.2.6 Changes from the 2009 LCBF model

a. MPR AS A MEASURE OF VALUE

In previous RFOs, SDG&E's bid evaluation method

The price" method is an example of a practice that PA would not have employed, but which is a reasonable approximation.



In the 2011 RFO, SDG&E used an intermediate method: instead of SDG&E used the levelized MPR prices (actually the prices that would be produced by the MPR calculator with updated assumptions) as proxy avoided costs. PA and SDG&E discussed the use of this methodology when SDG&E put together its 2010 RPS plan, and PA supported the change. PA participated in a workshop and explained its belief that the changed method would be superior as it would eliminate the previous confusion and provide an identifiable standard of energy value.

# b. ABANDONMENT OF DURATION EQUALIZATION METHOD

Contracts often have not a single price but a series of prices due to internal escalation factor; even a constant price should be interpreted as a series due to discounting. Quantitative evaluation methods have to reduce the series to a single value and there is no single accepted method for doing so.

It is often difficult to compare contract alternatives with different durations or starting dates. If two contracts have equal duration, but one starts (say) a year later than the other, then the later contract ought to have higher prices. Alternatively there is no obvious way to compare a

In past Renewables RFOs, SDG&E used a "duration equalization" approach to handle start and end effects. All contracts were put on an equal term basis by using an early start date (in principle, the earliest start date over all bids) and a late end date (in principle, the latest end date over all bids). The "pricing" for each contract prior to its start date and after its end date was based on a proxy. In earlier years the proxy was a value computed using the CPUC's MPR methodology applied to contemporary cost assumptions. For the 2009 RFO,

3-9

In the 2011 RFO SDG&E

Many people do believe that the cost of renewable power will come down in the next decade but we consider it unlikely that it will match the cost of conventional power absent a carbon tax. On the other hand it is also unlikely that the value of renewability would be \$50/MWh (the RPS penalty cost), and probably a more reasonable value.

## c. COMPUTATION OF DELIVERABILITY ADDER

In past RPS RFOs, deliverability or RA adders (or credits) were computed based on estimates of the value of local and system RA, and assumptions about the amount of Net Qualifying Capacity (NQC) that the California ISO would compute for different technologies. There was always a considerable amount of uncertainty in these assumptions – for example, there was very little history of ISO determinations of NQC for solar plants. The approach used in 2011,

is much more defensible.

# 3.3 STRENGTHS AND WEAKNESSES OF SDG&E'S LCBF METHODOLOGY

*Template language: "Using the principles identified in section III.A, evaluate the strengths and weaknesses of IOU's methodology in this solicitation:* 

"1. Market valuation. Were both price and value taken into consideration when projects were shortlisted? Did the IOU adequately take into consideration all financial benefits and costs of a project when determining the value of projects that were shortlisted? Did the IOU include the cost of transmission upgrades in the value calculation of projects that were shortlisted? In your opinion, were any costs or benefits that should have been included in the IOU's LCBF calculation not included?

"2. Evaluation of portfolio fit. This should include evaluating how a project meets the IOU's RPS generation need for each compliance period under SB 2. Did the IOU reasonable calculate its net short compliance period? Did the IOU adequately take into account a project's portfolio fit against the IOU's net short position in each compliance period? Does the shortlist conform to the needs of the IOU's portfolio?

"3. Evaluation of bids with varying sizes, in-service dates, and contract lengths. Did the IOU choose projects for the shortlist that provide the best overall value while meeting the needs of the IOU's three compliance periods? Could the IOU have incorporated a decision-making process that provided for a different portfolio of projects that provide better overall ratepayer value while meeting the IOU's RPS compliance needs?

"4. Evaluation of bids' transmission costs. Did the IOU rely more on TRCR studies than Phase I or Phase II studies to ascertain transmission costs? Did the IOU weigh the total cost of transmission upgrades for a project against the relative value in resource adequacy that the transmission upgrade will provide for each project? Did the IOU perform any data conformance checks related to transmission study results and cost information for projects before they were included on the shortlist?

"5. Evaluation of bids' project viability. Did the IOU (or IE or developer) reasonably measure the viability of each project in the bid evaluation process? Did the IOU perform conformance checks related to the accuracy of the projects' viability scores before the projects were included on the shortlist?

"6. Other."

Overall, PA believes that the SDG&E methodology is reasonable. This judgment is within the context of the principles set forth in 3.1. The LCBF model was computed directly from bidder response forms and took no notice of potential affiliation. It bears a rational, consistent relationship to cost and value, and was set out prior to any bids having been seen by SDG&E or PA. The 2011 LCBF model is superior to the models SDG&E used in previous RFOs, incorporating lessons learned. The model itself was not biased for or against any technologies (although

We will address the points above in turn.

## 3.3.1 Market valuation

The LCBF model accounted for both price and value of projects. Both energy and deliverability value were taken into account, by first subtracting

The MPR model produces proxy costs that depend on the year in which a project comes online, so that a project with a

PA suggests that SDG&E convert the MPR costs into a stream of subperiod price proxies that do not depend on commercial online dates.

SDG&E's method



It is clear from the explanation in the template that by "portfolio fit" the CPUC

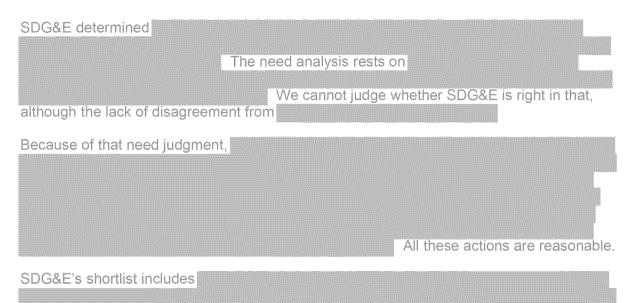
reviewed SDG&E's probabilistic determination of its need by compliance period and we consider it to be reasonable. SDG&E estimated success and appears to have been conservative in doing so.

3-11

We

San Diego Gas & Electric Co. 4/25/12

PA



Although photovoltaics have gone down in price,

## 3.3.3 Evaluation of bids with various sizes, in-service dates and contract lengths

Once the bids had been ranked by the LCBF model, SDG&E chose bids for its shortlist.

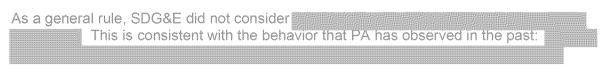


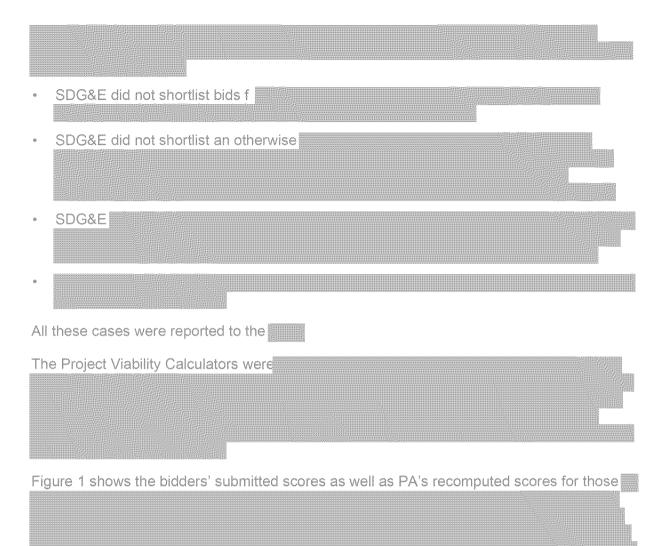
## 3.3.4 Evaluation of bids' transmission costs

The transmission upgrade cost estimation was based on

t this point we have no suggestion for improvement.

## 3.3.5 Evaluation of bids' project viability





3-13

San Diego Gas & Electric Co. 4/25/12

PA

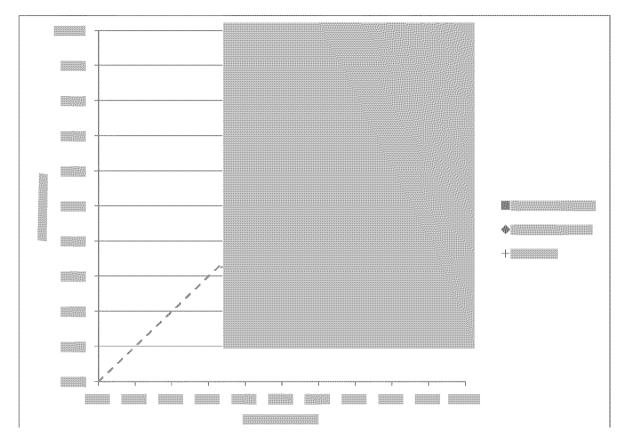


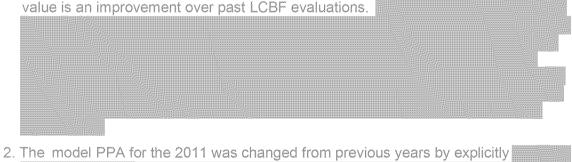
Figure 1. Project Viability Calculator Scores

# 3.4 FUTURE IMPROVEMENTS

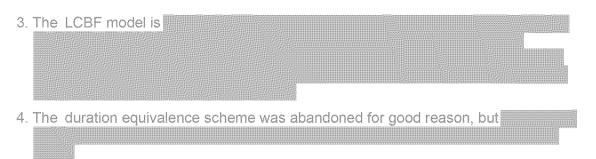
Template language: "What future LCBF improvements would you recommend?"

PA has noted several potential improvements to the LCBF evaluation.

1. The use of the CPUC's MPR model to provide estimates of energy and capacity value is an improvement over past LCBF evaluations.



3-14



# 3.5 ADDITIONAL COMMENT ON THE METHODOLOGY

Template language: "Any additional information or observations regarding the IOU's evaluation methodology (e.g. capacity valuation, congestion cost adder, etc."

PA has nothing else to add to this chapter.

San Diego Gas & Electric Co. 4/25/12

PA

# 4. PROCEDURAL FAIRNESS OF THE BID EVALUATION

Template language: "Was the LCBF bid evaluation process fairly administered?"

This chapter addresses the application or administration of the methodology described in chapter 3.

# 4.1 PRINCIPLES USED TO DETERMINE FAIRNESS OF PROCESS

"Template language: "Identify guidelines used to determine fairness of evaluation process. Example guidelines (each IE should identify the specific guidelines he/she used in his/her evaluation)

*"1. Were all bids treated the same regardless of the identity of the bidder?* 

*"2. Were bidder questions answered fairly and consistently and the answers made available to all bidders?* 

"3. Did the utility ask for "clarifications" that provided one bidder an advantage over others?

"4. Was the economic evaluation of the bids fair and consistent?

*"5. Was there a reasonable justification for any fixed parameters that were a part of the IOU's LCBF methodology (e.g., RMR values; debt equivalence parameters)?* 

"6. What qualitative and quantitative factors were used to evaluate bids?"

As in the previous section, PA used principles originally codified by PA in its report on SDG&E's 2006 RPS RFO:<sup>17</sup>

- Were affiliate bids treated the same as non-affiliate?
- Were bidder questions answered fairly and consistently and the answers made available to all?
- Did the utility ask for "clarifications" that provided the bidder an advantage over others?
- Were bids given equal credibility in the economic evaluation?
- Was the procurement target chosen so that SDG&E would have a reasonable chance of meeting its target (taking into account contract failures)?
- Was there a reasonable justification for any fixed parameters that enter into the methodology (e.g., RMR values; debt equivalence parameters)?
- Were qualitative factors used only to distinguish among substantially equal bids?

<sup>&</sup>lt;sup>17</sup> Jacobs, op. cit., p. 3-1.

## 4.2 ADMINISTRATION AND BID PROCESSING

Template language: "Utilizing the guidelines in Section IV.A, describe the IE methodology used to evaluate administration of the IOU LCBF process."

A complete description of PA's activities is in section 1.3. Based on PA's review of the solicitation and evaluation process:

- Affiliate and non-affiliate bids were treated identically.
- · Bidder questions were answered fairly and consistently.
- SDG&E did not ask for clarifications in such a way as to advantage any bidder.
- All bids were given equal credibility in the quantitative (LCBF) evaluation with the exception of those bids that were eliminated as described in 3.3.5.
- The target for CP1 would definitely give SDG&E a reasonable chance of meeting its RPS target. After discussion with PA, SDG&E did shortlist enough capacity to meet that target although it did not require exclusivity from all those bidders.
- PA reviewed with SDG&E the justification for any parameters that entered the computations. Most of them have been approved by the CPUC (e.g., the TOD factors) or are market indexes (e.g., the gas prices used in computing the proxy MPR cost).
- · Very little use was made of qualitative factors except for the eliminations noted above.

## 4.3 CONFORMANCE CHECK

Template language: "Did the utility identify, for each bid, the terms that deviate from the utility RFO? Did the IOU identify nonconforming bids fairly – fair both to the nonconforming bidders and to conforming bidders?"



SDG&E's treatment of non-conforming bids was fair and reasonable.

# 4.4 PARAMETERS AND INPUTS FOR SDG&E'S ANALYSIS

Template language: "If the IOU conducted any part of the bid evaluation, were the parameters and inputs determined reasonably and fairly? What controls were in place to ensure that the parameters and inputs were reasonable and fair?"

The quantitative bid analysis was conducted by SDG&E and PA separately. In general PA used inputs taken directly from bid forms. Certain key parameters were supplied by SDG&E independent of any bids, including the TOD multipliers. Parameters and inputs for the congestion analysis were determined by SDG&E's transmission function independent of the procurement group.

# 4.5 PARAMETERS AND INPUTS FOR OUTSOURCED ANALYSIS

Template language: "If the IE or a third party conducted any part of the bid evaluation, what information/data did the utility communicate to that party and what controls did the utility exercise over the quality or specifics of the out-sourced analysis?"

PA conducted the quantitative LCBF analysis using its own spreadsheet model, developed based on SDG&E's methodology and parameters supplied by SDG&E. SDG&E and PA were in communication throughout the analysis, generally in order to compare results and verify that any interpretations of the data or model were consistent with the philosophy and approach that had been stated prior to receiving bids. SDG&E did not exercise control over the quality or specifics of the analysis.

Congestion impacts from the proposed point of delivery to SDG&E's load aggregation point were determined by a study conducted by SDG&E's transmission function. PA and SDG&E's procurement group discussed the locations and delivery profiles to be communicated to the transmission function for this analysis.

# 4.6 TRANSMISSION ANALYSIS

Template language: "Were transmission cost adders and integration costs properly assessed and applied to bids?"

For offers for new projects or projects proposing to increase the size of existing facilities, the model calculated costs for transmission network upgrades or additions, using the information provided through the TRCRs. PA identified clusters for projects whose bids did not contain that information. Projects outside of the California ISO were expected to have internalized the cost of transmission to the ISO, as well as the cost of required transmission upgrades outside the ISO, into their bid price; they could still be assigned additional upgrade costs within California based on the TRCRs. The transmission analysis is described in 3.2.2 and 3.3.4 above.

# 4.7 ADDITIONAL MEASURES

*Template language: "Describe any additional measures the utility exercised in evaluating affiliate, buyout, and turnkey bids."* 

SDG&E did not use any special measures in evaluating affiliate, buyout and turnkey bids.

4-3

# 4.8 ADDITIONAL CRITERIA OR ANALYSIS

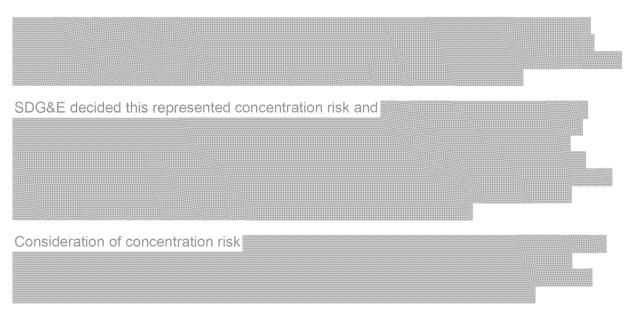
Template language: "Describe any additional criteria or analysis used in creating its short list (e.g. seller concentration, online date, transmission availability, etc.). Were the additional criteria included in the solicitation materials?"

# 4.8.1 Short-term bid evaluation method

The RFO document included a special method for evaluating bids whose term was 4 years of less. It is basically equivalent to a method specified in the 2009 RFO for evaluating bids whose terms were 9 years or less. The method was not very precisely stated. First SDG&E would "assess price reasonableness" by comparing bids to a publicly available index plus, if necessary, a valuation of other attributes. Bids would be sorted from "most reasonably priced" to "least reasonably priced". SDG&E would then "short list the most reasonably priced offers that are most viable and reliable." PA had raised some concerns about this method when SDG&E was constructing the RFO, based on the fact that



# 4.8.2 Concentration risk



# 4.9 **RESULTS ANALYSIS**

Template language:" 1. Please identify instances where the IE and the IOU disagreed in the LCBF evaluation process.

- "a. Discuss any problems and solutions
- "b. Identify specific bids if appropriate

"c. Does the IE agree that the IOU made reasonable and justifiable decisions to exclude, shortlist and or/ execute contracts with projects? If the IE did its own separate bid ranking and selection process and it differed from the IOU's results, then identify and describe differences.

*"d. What actions were taken by the IOU to rectify any deficiencies associated with rejected bids?* 

"e. Other

"2. Overall, was the overall bid evaluation fairly administered?"

PA and SDG&E were in close and regular communication throughout the RFO process. In many cases when a ruling or judgment had to be made SDGE would first solicit PA's opinion, or would ask PA to make the judgment. In this section we describe several examples where SDG&E solicited PA's input, asked PA for a decision, or modified its conduct of the evaluation. Of these, the most important are the first one and the two in section 4.9.2.

## 4.9.1 Interactions between PA and SDG&E during bid evaluation

## a. EMPHASIS ON THE NEAR TERM

We believe that one of the reasons SDG&E was willing generally to accept PA's judgments was that SDG&E's main goal, which was to acquire renewable energy in 2012-2013 without jeopardizing its ability to sign cheaper contracts for later delivery, was not threatened. SDG&E discussed its concerns with PA several times in the May-July timeframe.

PA did not feel competent to judge whether something like and was willing to accept SDG&E's opinion for the purpose of this solicitation. As we have noted before, the utilities are at risk of financial penalties if they fail to achieve their RPS targets. On the one hand this means that the utility should be able to follow a strategy which PA – but not the utility – thinks enhances the danger of missing its RPS target, since the utility is at risk. On the other hand, though, if a utility outlines a strategy that is motivated by a desire to avoid penalties – in other words when it follows the exact incentives the RPS program seeks to create – it should be able to adopt that strategy so long as it is implemented fairly and without creating extra benefits for the utility or its affiliates at the expense of ratepayers.

SDG&E explained to PA its main goal, noted above. SDG&E told PA that it intended to state at the bidder conferences its preferences for renewable power delivered in the near term. PA was initially unsupportive of adding objectives to the procurement that were not detailed in the RFO. PA came to agree with SDG&E's plan, because this strategy and objectives would be clearly explained to bidders at the bidder conferences, which occurred more than a month

4-5

#### 4. Procedural fairness of the bid evaluation



before bids were due. As we noted earlier, these verbal presentations were accompanied by some statements in the media, but not by an RFO addendum or other written communication to all bidders.

Later, but prior to the bid evaluation, SDG&E described to PA its proposed Short Term Long Term (STLT -- NTLT in PA's nomenclature) adder. PA questioned SDG&E closely on the reasoning behind the adder and its computation. PA was convinced that the adder provided reasonable guidance to the "lost opportunity" cost and accepted its use.

### b. ACCEPTANCE OF LATE BIDS

In section 4.3 we describe the late submissions. SDG&E asked PA to make the decision as to whether to accept late bids, or where to set the cutoff.

#### c. TECHNICAL POINTS OF BID EVALUATION

PA and SDG&E evaluated the bids separately.

In almost all these cases we were able to convince SDG&E that we were correct, or more consistent with the philosophy of the RFO. In some cases, PA yielded to SDG&E, generally when SDG&E was able to demonstrate that PA was factually incorrect. Specifically:

0	
0	PA did not agree that SDG&E's initial proposal for
	SDG&E changed its approach to agree with PA's.
۰	SDG&E argued that PA had assigned
	PA reviewed the TRCR report, decided that SDG&E was correct, and revised its assignment.
8	PA and SDG&E disagreed on whether the
	– PA stated that it was acceptable to leave the issue unresolved.

d. BID ELIMINATION

Section 3.3.5 lists several bids that were eliminated. In some cases PA felt SDG&E provided

SDG&E

#### 4-6

eventually backed away from that reasoning, but then presented an alternative rationale which PA accepted.

# 4.9.2 PRG issues

### a. ACCEPTANCE OF BILATERAL SHORT TERM BIDS

After bidding was closed, SDG&E informed PA that it received several bids for short-term renewable energy from portfolios of resources, and asked PA for its opinion as to whether it was appropriate to consider them simultaneously with the RFO, provided that they evaluated them consistent with the LCBF methodology. It would surely have been unacceptable to evaluate them with the short-term bid evaluation method referenced in 4.8.1 since that would have given SDG&E freedom to decide how much short-term capacity to accept independent of other bids.

PA considered the important issue to be whether these bilateral portfolio bidders had sought or would receive any inappropriate advantage relative to those bidders who had gone through the RFO. It seemed clear that their advantage would be that they had been able to observe and account for market developments that the RFO bidders had not. But, the RFO bidders

In the LTPP process the CPUC has recognized the difference between short-term (portfolio) contracts and longer-term (unitspecific) by encouraging the use of RFOs for longer-term contracts while allowing ongoing rule-based procurement of shorter-term contracts. PA decided that it was reasonable to consider the bilateral bids. As an aside, PA remarked that SDG&E should consider

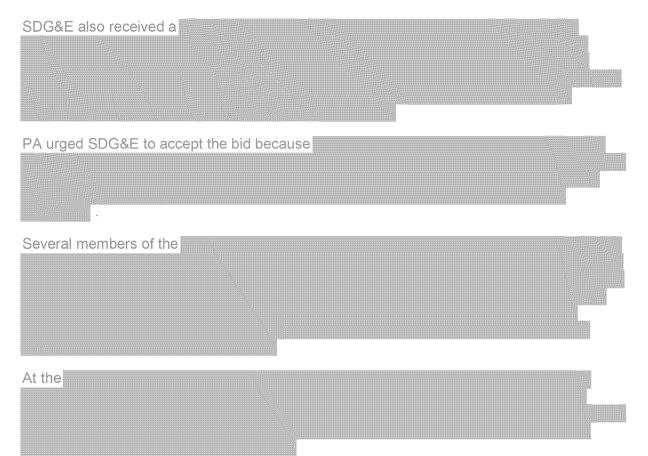
Some disagreed with the consideration of the short-term contracts. PA noted two major objections:



We believe that SDG&E's consideration of the short-term bilateral contracts was reasonable.

b.





# 4.9.3 Overall judgment

PA's judgment is that solicitation was fairly administered.

# 4.10 OTHER RELEVANT INFORMATION

Template language: "Any other relevant information or observations."

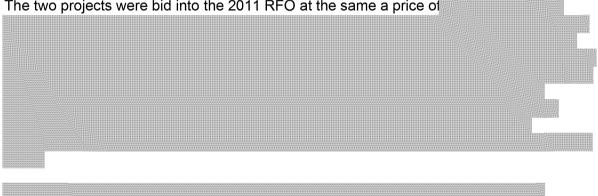
Please see section 2.5 for a discussion of SDG&E's emphasis on projects that could deliver significant amounts of renewable energy by 2013, how it communicated that emphasis to bidders, and the degree to which SDG&E succeeded in eliciting bids with early delivery. PA recommends that in the future any supplemental information expressing SDG&E's product preferences be issued as a formal addendum to the RFO; that it be emailed (if possible) to all parties that had already downloaded the RFO; and that all respondents be required to acknowledge receipt of any amendments to the RFO.

EnXco had bid its Shiloh IV into the RPS RFP. The bid had a better ranking price than



SDG&E is familiar with the counterparty as well as the assets (which have been operating since 2002). SDG&E previously contracted for the RECs from the same facilities for the 2010 and 2011 calendar years.

Although these are technically TREC contracts, they are unique in the fact that SDG&E currently receives the associated null power through contracts originally executed by the CDWR. As a result, because they are effectively "re-uniting" the RECs with the associated null power, SDG&E intends to treat the RECs as part of a bundled Category 1 resource, subject to approval from the CPUC, given their interpretation of CPUC Decision 11-12-052, (December 15, 2011).



The two projects were bid into the 2011 RFO at the same a price of

#### 5.1 PRINCIPLES OF EVALUATION

Template language: "A. Identify principles used to evaluate the fairness of the negotiations."

The key questions are whether SDG&E showed favoritism to this or any other bidder, and whether SDG&E negotiated harder or less hard with them than with any other bidder. Note that in the context of negotiations, favoritism toward a bidder is not the same as favoritism toward a technology.

#### 5.2 **PROJECT-SPECIFIC NEGOTIATIONS**

Template language: "Using the above principles (section V.A), please evaluate fairness of project-specific negotiations."

In general PA does not directly observe most contract negotiations, except for those with affiliates. PA follows negotiations through discussions with SDG&E, contract drafts, and SDG&E's reports to its Procurement Review Group. This is consistent with the original understanding of PA's role as IE, which was developed when PA and SDG&E negotiated their initial contract (with the participation of the PRG).

5-1

For this deal, PA has reviewed

PA has not seen any drafts for the Whitewater Hill project, but understands from SDG&E that that contract will be nearly identical to the Cabazon I version, with adjustments only for project specifics such as size and RECs produced. PA also reviewed SDG&E presentations to its PRG.

The review herein is based on the GAPSA draft dated April 5, 2012.

The negotiations with Shell for these contracts were fair, as far as PA can tell.

# 5.3 TERMS AND CONDITIONS

Template language: "Identify the terms and conditions that underwent significant changes during the course of negotiations."

The key terms and conditions include:

The Conditions
 One significant addition to the GAPSA over the course of the negotiations was the
 The price, which was identified as

# 5.4 RELATION TO OTHER NEGOTIATIONS

Template language: "Was similar information/options made available to other bidders, e.g. if a bidder was told to reduce its price down to \$X, was the same information made available to others?"

We have no information to indicate that Shell was given any specific directions or information that would have been useful to another bidder.

# 5.5 ADDITIONAL ISSUES

Template language: "Any other relevant information or observations."

PA has nothing further to add to this chapter.

# 6. PROJECT-SPECIFIC RECOMMENDATION

PA recommends that the CPUC approve this contract. It is priced at a significant discount to the market for bundled RECs due to the special circumstances related to the re-uniting of the TRECs with the null power from the CDWR contracts. It will also provide significant renewable energy credit in compliance period 1.

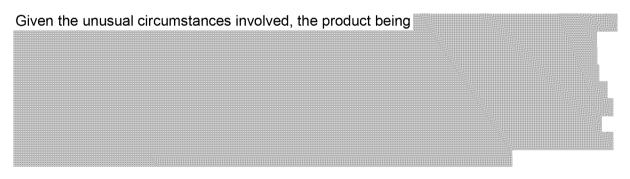
## 6.1 EVALUATION

Template language: "A. Provide narrative for each category and describe the project's ranking relative to: 1) other bids from the solicitation; 2) other procurement opportunities (e.g. distributed generation programs); and 3) from an overall market perspective:

- 1. Contract Price, including transmission cost adders
- 2. Portfolio Fit
- 3. Project Viability
- a. Project Viability Calculator score
- b. IOU-specific project viability measures

c. Other (credit and collateral, developer's project development portfolio, other site-related matters, etc.)

4. Any other relevant factors."



## 6.1.1 Relative Pricing

At almost any price below the Category 1 market price, this deal will appear

And it would

appear that SDG&E negotiated a fair price, under the circumstances.

To determine the range of potential prices under this unique deal, PA reviewed the opportunities available in the market.



PA also requested current REC market information from SDG&E. information provided, purportedly from the latest	The REC market
SDG&E appears to have negotiated a fair price.	

# 6.1.2 Project Viability Calculator

In the process of developing its Preliminary Report, PA computed Project Viability Calculator scores for a number of bids and compared them with the bidders'. Shell estimated a Project Viability Calculator score of for the Cabazon and Whitewater Hill project. PA also computed a score of and sees no reason to reconsider that score at this time. The two projects have been operating since 2002, reportedly reliably and relatively consistently.

## 6.2 **RECOMMENDATION**

Template language: "Do you agree with the IOU that the contract merits CPUC approval? Explain the merits of the contract based on bid evaluation, contract negotiations, final price, and viability."

PA agrees that this contract merits approval. SDG&E appears to have negotiated a fair price that is significantly more favorable than the market alternative, compares favorably with the offers shortlisted in the 2011 RFO, and results in significant RECs during compliance period 1. The Shell projects have operated effectively since 2002 and rely on widely used and tested technologies, and there's no reason to expect that to change over the 2-year life of the contract.

## 6.3 ADDITIONAL ISSUES

Template language: "Any other relevant information or observations."

PA has nothing else to add to this chapter.