Decision \_\_\_\_\_

### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking Pursuant to Assembly Bill<br/>2514 to Consider the Adoption of Procurement Targets for<br/>Viable and Cost-Effective Energy Storage Systems.R.10-12-007<br/>(Filed December 16, 2010)

### INTERVENOR COMPENSATION CLAIM OF SIERRA CLUB CALIFORNIA AND DECISION ON INTERVENOR COMPENSATION CLAIM OF SIERRA CLUB CALIFORNIA

| Claimant:  | Claimant: Sierra Club California For contribution to D. 12-08-016 |   |  |
|--|---|---|--|
| Claimed (\$): \$68,837.50 Awarded (\$):  |   | Awarded (\$):   |  |
| Assigned Com   | missioner: Peevey   | Assigned ALJ: Yip-Kikukowa  |  |
|  |   | et forth in Parts I, II, and III of this Claim is true to my best |  |
| knowledge, information and belief. I further certify that, in conformance with the Rules of Practice and |   |   |  |
|  |   | •   |  |
| Procedure, this  | Claim has been served this da                                     | ay upon all required persons (as set forth in the Certificate of  |  |
| Procedure, this  |   | •   |  |
| Procedure, this  | Claim has been served this da                                     | ay upon all required persons (as set forth in the Certificate of  |  |

## PART I: PROCEDURAL ISSUES (to be completed by Claimant except where indicated)

3

A. Brief Description of Decision: Adopted energy storage framework staff proposal for analyzing energy storage needs, concluded Phase 1 and commenced Phase 2.

# **B.** Claimant must satisfy intervenor compensation requirements set forth in Public Utilities Code §§ 1801-1812:

|   |                                   | Claimant                         | CPUC Verified |
|---|-----------------------------------|----------------------------------|---------------|
|   | Timely filing of notice of inten  | t to claim compensation (NOI) (§ | 1804(a)):     |
| 4 | 1. Date of Prehearing Conference: | April 21, 2011                   |               |
|   | 2. Other Specified Date for NOI:  |                                  |               |

1

|    | 3. Date NOI Filed:                                      | May 20, 2011                   |
|----|---|--------------------------------|
|    | 4. Was the NOI timely filed?                            |                                |
|    | Showing of customer or custom                           | er-related status (§ 1802(b)): |
|    | 5. Based on ALJ ruling issued in proceeding number:     | R.10-12-007                    |
| 5  | 6. Date of ALJ ruling:                                  | July 5, 2011                   |
|    | 7. Based on another CPUC determination (specify):       |                                |
|    | 8. Has the Claimant demonstrated customer or custome    | er-related status?             |
|    | Showing of "significant finan                           | cial hardship" (§ 1802(g)):    |
| 6  | 9. Based on ALJ ruling issued in proceeding number:     | R.10-12-007                    |
| U  | 10. Date of ALJ ruling:                                 | July 5, 2011                   |
|    | 11. Based on another CPUC determination (specify):      |                                |
| 12 | 12. Has the Claimant demonstrated significant financial | hardship?                      |
|    | Timely request for com                                  | pensation (§ 1804(c)):         |
|    | 13. Identify Final Decision:                            | D.12-08-016                    |
|    | 14. Date of Issuance of Final Order or Decision:        | August 6, 2012                 |
|    | 15. File date of compensation request:                  | October 5, 2012                |
|    | 16. Was the request for compensation timely?            |                                |

### C. Additional Comments on Part I (use line reference # as appropriate):

| # | Claimant       | CPUC | Comment   |
|---|----------------|------|---|
| 3 | Sierra<br>Club |      | Sierra Club California ("Club" or "Sierra Club") is a grassroots environmental organization interested in implementing measures to reduce greenhouse gas emissions and increase reliance on renewable energy sources. The Club"s interest in this proceeding is not related to any business interest. The Club receives funding for environmental advocacy from many sources, including philanthropic donations, member contributions and other sources. The Club has entered into agreements with certain residential rooftop solar installers that will likely result in a small amount of additional funding. However, the Club's involvement in the present proceeding is completely independent and unrelated to those small amounts of funding. |

**PART II: SUBSTANTIAL CONTRIBUTION** (to be completed by Claimant except where indicated)

A. In the fields below, describe in a concise manner Claimant's contribution to the final decision (*see* § 1802(i), § 1803(a) & D.98-04-059). (For each contribution, support with specific reference to the record.)

| Contribution   | Specific References to Claimant's<br>Presentations and to Decision   | Showing<br>Accepted<br>by CPUC |
|--|--|--------------------------------|
| 1. The Club was an active participant<br>throughout Phase 1 of this proceeding. The<br>Sierra Club details the substantial<br>contribution it made to D.12-08-016 and<br>the Energy Storage Framework Staff<br>Proposal below:   | D.12-08-016 and Attachment A, Energy<br>Storage Framework Staff Proposal<br>("Framework Proposal").  |                                |
| Cost-Effectiveness and Valuing   |  |                                |
| Sierra Club January 31, 2012 Opening<br>Comments on the ALJ <sup>°</sup> s Ruling Seeking<br>Comments on the Initial Staff Proposal:   | Decision:<br>"[S]ome parties expressed concern with an   |                                |
| "[W]hatever cost-effectiveness test is<br>developed, it must address the unique<br>characteristics of EES and account for its<br>stacked benefits." (p. 15)  | application-based approach. Sierra Club<br>believes that an application-based approach<br>would "result in a perpetual undervaluing of<br>the multiple benefits of energy storage,<br>since IOUs [investor-owned utilities] would<br>be limited to looking only at specific          |                                |
| September 16, 2011 Reply Comments to<br>ALJ Ruling   | applications outside the context of the<br>Commission"s power to establish a general<br>value for purposes of rate recovery for<br>energy storage." It further notes: "By  |                                |
| "By developing a mechanism that values<br>energy storage, the Commission can assess<br>the cost-effectiveness of energy storage and<br>satisfy its legislative mandate by using this<br>valuation mechanism for the purpose of<br>establishing procurement targets." (p.1) | matching energy storage to one specific<br>application, the multifunctional role of<br>energy storage is limited to a single or<br>preferred task, and the additional functions<br>may be overlooked or lack a market to<br>monetize the value of the additional<br>function." (p.8) |                                |
| "Creating mechanisms for valuing energy<br>storage and the associated payment<br>structures for the various services that<br>storage can provide are also necessary for<br>determining cost effectiveness." (p.2)  | Many parties believe that the unique<br>operational aspects of energy storage pose a<br>challenge in recognizing all relevant<br>benefits, as many of these benefits are not<br>part of current calculation methods. Parties<br>argue that as a result, the total benefit of         |                                |
| "Understanding the grid"s present and<br>future needs for energy storage will inform<br>this analysis and will create inputs for a   | energy storage is significantly<br>underestimated." (p.14)   |                                |

valuation methodology. Sierra Club advocated in its opening comments that this proceeding should develop information about the locational and operational needs of the grid. Sierra Club suggested that mapping of the transmission and distribution system that identifies the locational benefits of certain energy storage placement would provide important information for assessing the value of specific energy storage assets." (p.4)

"This proceeding should eliminate the barriers to the widespread adoption of energy storage such as the current inability to value the multiple benefits of energy storage and the lack of a basis for determining cost-effectiveness." (p. 6)

"Sierra Club disagrees with the "application-specific approach" because it would result in a perpetual undervaluing of the multiple benefits of energy storage, since IOUs would be limited to looking only at specific applications outside of the context of the Commission"s power to establish a general value for purposes of rate recovery for energy storage. A general approach can create a stable market for energy storage, and such certainty can help reduce the cost of clean energy technologies that are in early stages of market adoption." (p.7)

"By matching energy storage to one specific application, the multifunctional role of energy storage is limited to a single or preferred task, and the additional functions may be overlooked or lack a market to monetize the value of the additional function." (p.8) "There is general consensus that development of an evaluation methodology should be included in the second phase of this proceeding... Sierra Club further notes that developing a methodology to value energy storage"s multiple benefits is needed to comply with AB 2514." (p. 15) (citing Sierra Club September 16 Comments at 1).

"Sierra Club also notes "[b]y developing a mechanism that values energy storage, the Commission can assess the costeffectiveness of energy storage."" (p. 15) (citing Sierra Club September 16 Comments at 1).

"At the same time however, we agree with Staff and parties that energy storage attributes must be considered in a comprehensive manner to identify opportunities where storage could provide value to the electric system." (p.26)

"We realize that several parties are concerned that the proposed framework and iterative nature of the analysis approach could delay the implementation of energy storage systems. However, we believe that this concern has been addressed thorough the prioritization of end-uses. This prioritization would allow us to evaluate energy storage opportunities in a manageable manner. We believe that focusing on the end uses, and applying them to specific scenarios will reduce the risk that this potential resource will be undervalued. More importantly, this approach will allow us to identify those relevant situations where storage could be utilized and whether it would be appropriate to set targets to encourage the cost-effective deployment of energy storage systems." (p.29)

|   | Framework Staff proposal:  |   |
|---|--|---|
|   | <ul> <li>"Many parties identified uncertainty around cost-effectiveness evaluation methods as a major barrier to adoption of storage. In particular, they state that the unique operational aspects of energy storage pose a challenge in recognizing all relevant benefits and quantifying them. Parties express a concern that some of the benefits, particularly environmental, are not part of the current calculation methods and the total benefits of energy storage, therefore, end up being significantly underestimated." (p.8)</li> <li>"Phase 2 of this proceeding will consider the appropriate methodology for evaluating costs and benefits of energy storage." (p.8)</li> <li>[Although Sierra Club California"s proposals were not accepted in full,</li> </ul> |   |
|   | elements from Sierra Club <sup>*</sup> s discussion in<br>Comments were addressed by the<br>Commission.]   |   |
| Rate Structures and Incentives  |  | _ |
| August 29, 2011 Comments on ALJ<br>Ruling:  | Decision:  |   |
| "Of those issues, rate design is the biggest<br>and most immediate barrier, since storage<br>will be built only if it is paid for. Without a<br>mechanism for fitting energy storage into<br>the existing regulatory and cost recovery<br>structure, there will be regulatory barriers<br>and inadequate methods for valuing and<br>paying for energy storage." (p.3) | "The ability for energy storage to meet<br>transmission, generation and distribution<br>needs also means that its services can be<br>recovered under cost-based or market-based<br>rates. Sierra Club maintains that "[w]ithout<br>a mechanism for fitting energy storage into<br>the existing regulatory and cost recovery<br>structure, there will be regulatory barriers<br>and inadequate methods for valuing and<br>paying for energy storage."" (p.16) (citing<br>Sierra Club August 29 Comments at 3).  |   |

| September 16, 2011 Reply Comments to<br>ALJ:<br>"As Sierra Club explained in its opening<br>comments, the lack of a rate design for<br>energy storage is also a major barrier to its<br>implementation." (p.1) | "Some parties advocate changes in retail<br>rate design that would include time-variant<br>rates. Sierra Club identifies rate design as<br>the "biggest and most immediate barrier,<br>since storage will only be built if it is paid<br>for."" (p.19) (citing Sierra Club August 29<br>comments at 3).  |
|--|--|
|  | Framework Proposal:  |
|  | "[W]ithout a clear way to fit energy storage<br>into the existing regulatory and cost<br>recovery structure, it will be difficult to both<br>value and pay for energy storage." (citing<br>Sierra Club August 29, 2011 comments at<br>3.) (p.9)  |
|  | "This proceeding should consider how<br>storage applications across different grid<br>functions can inform cost recovery policy<br>that falls within the Commission"s<br>ratemaking jurisdiction (distribution service<br>and energy commodity procurement), and if<br>appropriate, consider revising the regulatory<br>and cost recovery guidelines to facilitate the<br>use of storage assets for multiple<br>applications where feasible to maximize the<br>benefits of storage." (p.9) |
| Discussion of benefits and need for energy<br>storage  |  |
| August 29, 2011 Comments on ALJ<br>Ruling:   | Decision:  |
| "Energy storage should be considered as a<br>superior alternative to supporting the grid<br>with natural gas plants because it can better  | Lack of Cohesive Regulatory Framework –<br>"Sierra Club echoes this conclusion, noting<br>"the current regulatory framework for  |

| achieve California"s energy policy goals of integrating renewables into the grid." (p.3)  | energy policy in California does not<br>recognize the benefits of energy storage.""<br>(p.12)  |
|---|--|
| "Energy storage systems possess attributes<br>that can reduce the use and/or avoid the<br>building of peaker power plants while<br>simultaneously providing other essential<br>services to the grid such as voltage<br>regulation and the equivalent of spinning<br>reserve." (p.4)   | "These scenarios are intended to align with<br>existing state and Commission policy<br>objectives particularly those related to<br>increasing renewables and distributed<br>generation, reducing greenhouse gas<br>emissions, limiting peak growth and<br>modernizing the grid." (p.25)  |
| "Curtailing intermittent renewables wastes<br>the ratepayers" investment in renewable<br>energy, and it provides a disincentive to<br>renewable energy developers to build<br>projects." (p.5)<br>"Rather than backing up this new<br>generation only with natural gas, the<br>Commission should maximize the<br>environmental benefits of the distributed<br>generation goals and policies by<br>encouraging the development of new<br>energy storage systems that integrate this<br>increase in distributed generation." (p.7)<br>"[S]trategically located energy storage can<br>allow for cost effective deferment or<br>replace the need for transmission and<br>distribution infrastructure upgrades,<br>providing greater local reliability and | Eramework Proposal:<br>Different types of energy storage add<br>another layer of complexity Additionally,<br>not only do different types of storage enable<br>different applications and operational uses,<br>but where energy storage is located on the<br>grid also increases the complexity of<br>defining benefits and uses." (p.16) |
| capturing significant benefits for<br>ratepayers, end users, and the<br>environment." (p.8)   |  |
| Procurement Targets   |  |
| Sierra Club January 31, 2012 Opening<br>Comments on the ALJ"s Ruling Seeking<br>Comments on the Initial Staff Proposal:   | Decision:<br>"Parties in favor of having the Commission  |

| "Once a valuation framework is created,<br>procurement targets can be set and a<br>roadmap developed. The priorities for these<br>targets should be maximizing the cost-<br>effective use of EES to meet the State<br>energy and environmental policy goals<br>including compliance with AB 32." (p.15)<br><u>August 29, 2011 Comments on ALJ Ruling</u> | establish procurement targets argue that it<br>would assist in the widespread deployment<br>of energy storage Sierra Club further<br>notes that these targets do not necessarily<br>need to be based on a certain quantity of<br>energy storage. Rather, it believes other<br>criteria, such as reduced peak load or<br>reduction in certain air pollutants, could be<br>used." (p.21) (citing Sierra Club September<br>16 Comments at 12.) |
|--|---|
| "The successful completion of this<br>proceedingincluding the adoption of<br>targets for load-serving entities to procure<br>energy storage systemswill eliminate a<br>major barrier to the deployment of energy<br>storage in California." (p.2)  | "Staff states that the outcomes of the<br>analysis "will be used to evaluate whether or<br>not to adopt a procurement target or if other<br>policy options are better suited to meet the<br>objectives of AB 2514."" (p.25)   |
| <ul> <li>"Lack of procurement targets and a method to value energy storage are the major impediments to widespread deployment of energy storage systems." (p.6)</li> <li><u>September 16, 2011 Reply Comments to ALJ Ruling</u></li> </ul>   | <u>Framework Proposal:</u><br>"The end goal of this proceeding is to<br>determine what procurement targets, if any,<br>should be established for energy storage."<br>(p.16)   |
| "[T]his proceeding will promote energy<br>storage by developing proactive regulatory<br>policies such as assessing the need for<br>procurement targets for energy storage in<br>particular." (p.6)   |   |
| "Regulatory incentives, such as<br>procurement targets, can compensate for<br>this market inefficiency by incorporating<br>more accurate price signals in an otherwise<br>undervalued asset." (p.10)   |   |
| "[A] procurement target could be based on<br>environmental values such as reducing<br>peak load by a certain percentage to<br>achieve reduction in criteria air pollutants<br>and greenhouse gases." (p.12)  |   |

| Resource Adequacy  |   |
|--|---|
| Sierra Club January 31, 2012 Opening<br>Comments on the ALJ <sup>*</sup> s Ruling Seeking<br>Comments on the Initial Staff Proposal:   | Decision:   |
| "Adoption of an energy storage "end use"<br>framework could be a useful tool for<br>assessing cost-effectiveness. Staff proposes   | "A large number of parties identified the<br>RA accounting rules as a barrier to more<br>widespread energy storage deployment."<br>(p.13)   |
| that this framework be used in "cost-<br>effectiveness evaluations and defining<br>Resource Adequacy value." Sierra Club<br>cautions that this "end-use" framework<br>should not be used as a method to limit an<br>assessment of the broad categories of<br>benefits that specific energy storage   | "Parties generally agree that this barrier<br>should be addressed in the Commission"s<br>RA proceeding, but note that there should<br>be coordination with this proceeding."<br>(p.14)  |
| devices would provide. Sierra Club agrees<br>with the PIER Report recommendation that<br>the Commission "should consider a   | Framework Staff proposal:   |
| determination of cost effectiveness under<br>the statute as including the value of various<br>societal and environmental benefits." This<br>is especially important in that none of the<br>studies to date regarding EES has<br>considered these benefits." (p.14)   | "CPUC Staff believes that the creation of a<br>Resource Adequacy value and development<br>of other rules allowing storage providers to<br>participate more effectively in the utilities"<br>procurement programs will mitigate many<br>of the identified barriers." (p.4)   |
| August 29, 2011 Comments on ALJ Ruling   | "A large number of parties have identified<br>RA accounting rules as a barrier to broader<br>energy storage deployment (citing in part<br>Sierra Club August 28, 2011 comments at 4;<br>Sierra Club September 16, 2011 comments   |
| "All of these features avoid potential use of<br>other grid resources, especially generation<br>capacity. If an energy storage system can<br>provide resource adequacy and other<br>separate attributes that serve the<br>functioning of the electric grid, it may be<br>appropriate to "double count" the stacked<br>values of that system for the specific | at 1). In the current RA methodology, no<br>value has been assigned to storage-based<br>services. Additionally, the current process<br>of requiring load-serving entities to<br>purchase generic RA capacity does not<br>account for grid operational characteristics<br>necessary to operate the grid with an<br>expected high penetration of intermittent |
| purpose of determining the economic value<br>of storage." (p.4-5)  | renewable resources." (p.8)   |

| "Counting the value of storage for<br>economic and functional purposes may<br>require a different type of assessment than<br>is ordinarily used for resource adequacy,<br>due to the unique characteristics of storage.<br>These separate attributes should be<br>assigned value in accordance with how<br>they are used by the grid. Resource<br>adequacy and capacity values should thus<br>be addressed in a manner that is<br>specifically appropriate to the<br>multifunctional nature of storage systems<br>when creating a rate design." (p.5)   | "The first important outcome of this<br>rulemaking should be to begin the process<br>of having RA value assigned to energy<br>storage as part of the new RA rulemaking<br>" (p.8)                           |  |
|---|---|--|
| Coordination with LTPP<br>Sierra Club February 21, 2012 Reply<br>Comments on the ALJ"s Ruling Seeking<br>Comments on the Initial Staff Proposal:<br>"[T]his proceeding should take the<br>information developed in the Long-Term<br>Procurement Planning proceeding"s<br>("LTPP") renewable integration modeling<br>and analyze it in relation to energy storage.<br>Although the proposed decision regarding<br>this modeling has not been issued in LTPP,<br>the settlement that most parties signed<br>requires system need to be further<br>evaluated. In the interim, this proceeding<br>can address the storage related issues that<br>the LTPP proceeding raises such as how to<br>best integrate renewables and how to<br>address regulation down. After that<br>analysis has been considered, the results of<br>the energy storage proceeding should be<br>used to inform the LTTP and any other<br>relevant proceedings." (p.4) | Decision:<br>"Similarly, Sierra Club proposes that energy<br>storage procurement targets adopted in this<br>proceeding should serve as an input for the<br>LTPP proceeding planning assumptions."<br>(p.11) |  |

### B. Duplication of Effort (§§ 1801.3(f) & 1802.5):

|             |  | Claimant   | CPUC Verified |
|-------------|--|--|---------------|
| a.          | Was the Division of Ratepayer Advocates (DRA) a party to the proceeding?   | Yes  |               |
| b.          | Were there other parties to the proceeding with positions similar to yours?  | Yes  |               |
| e.          | <b>If so, provide name of other parties:</b> Parties filing comments included<br>Initiative (VoteSolar), California Energy Storage Alliance (CESA), and companies.   |  |               |
| j.          | Describe how you coordinated with DRA and other parties to avoid o<br>how your participation supplemented, complemented, or contributed<br>another party:  |  |               |
| Sie         | rra Club brought a unique voice to the proceeding representing environme<br>ratepayer interests rather than an industry perspective. As one of two en<br>groups that actively participated in Phase 1 of the proceeding, Sierra Clu<br>the how the multiple benefits of energy storage could promote California<br>policies and assist in reducing greenhouse gas emissions and other pollut<br>conventional generation. Sierra Club also supported ensuring complianc<br>including an assessment of procurement targets. The IOUs and DRA cor<br>argued against procurement target. Given the different position that Sier<br>DRA had with respect to procurement targets, Sierra Club did not coordi | vironmental<br>b emphasized<br>"s clean energy<br>ants from<br>e with AB 2514<br>isistently<br>ra Club and |               |
| <b>A</b> lt | hough Sierra Club discussed positions with Vote Solar, the other environm<br>involved in the proceeding, Sierra Club filed independent comments. Th<br>of both groups was complementary and added to the fullness of the recor   | e perspective  |               |

### C. Additional Comments on Part II (use line reference # or letter as appropriate):

|    | # | Claimant | CPUC | Comment |  |
|----|---|----------|------|---------|--|
| 11 |   |          |      |         |  |
|    |   |          |      |         |  |

# PART III: REASONABLENESS OF REQUESTED COMPENSATION (to be completed by Claimant except where indicated)

### A. General Claim of Reasonableness (§§ 1801 & 1806):

| 12 | a. Concise explanation as to how the cost of Claimant's participation<br>bears a reasonable relationship with benefits realized through<br>participation (include references to record, where appropriate) | CPUC Verified |
|----|--|---------------|
|    | Sierra Club California focused its participation on demonstrating the value to   |               |
|    | ratepayers and the numerous operational and environmental benefits of a comprehensive approach to energy storage systems, including providing  |               |

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| incentives through procurement targets and developing a valuation method for<br>energy storage in the current regulatory system. As Phase 1 only identified a<br>Framework, the benefits cannot be quantified, but the Decision identifies many<br>aspects from Sierra Club"s contributions that are expected to produce benefits to<br>ratepayers and the environment that far exceed the cost of Sierra Club California<br>participation.  |    |
|--|----|
| b. Reasonableness of Hours Claimed.  |    |
| Sierra Club California participated actively in all aspects of Phase 1 of this proceeding by attending workshops and commenting on the ALJ Ruling requesting initial comment, the ALJ Ruling requesting comment on the Framework proposal, and the Proposed Decision.  |    |
| Sierra Club California is claiming a reasonable amount of hours for the work of<br>two attorneys who for the most part worked on separate aspects of the proceedin<br>The limited overlap in the work involved internal review of filings. Sierra Club<br>worked with volunteers who had experience and expertise related to energy<br>storage. Sierra Club is not claiming any fees for these hours. Additionally, in th<br>exercise of reasonable billing judgment, the Club excised hours that appeared<br>excessive and to eliminate redundancy between billers. Also Sierra Club is not<br>claiming 13.5 hours billed by Earthjustice"s law clerks. | g. |
| c. Allocation of Hours by Issue  |    |
| A. Initial workshop/prehearing conference/motion for party status/ review of scoping ruling/coordination with other parties  | of |
| B. NOI and Request for Compensation  |    |
| C. June 28 workshop, related opening comment and coordination with clients on same   |    |
| D. Reply Comment on workshop topics  |    |
| E. Comments on 12/14/11 ALJ Order and Staff Report   |    |
| F. Reply Comments on 12/14/11 Order  |    |
| G. Comment on Phase 1 Proposed Decision  |    |
| H. Reply Comment on Phase 1 Proposed Decision <sup>1</sup>   |    |
| Based on the number of hours recorded and included in the attached timesheets, the allocation by activity code is approximately:   |    |
| Category %   |    |
| A 7.46%  |    |
| B 6.09%  |    |
| C 19.83%   |    |

<sup>&</sup>lt;sup>1</sup> Sierra Club allocated time by task because all the issues described in this request were addressed in each stage of Phase 1.

\_\_\_\_\_

| D | 16.18% |
|---|--------|
| Е | 23.44% |
| F | 14.86% |
| G | 9.31%  |
| Н | 2.83%  |
|   |        |
|   |        |

### **B.** Specific Claim:

13 **CPUC AWARD** CLAIMED ATTORNEY, EXPERT, AND ADVOCATE FEES Hours Item Year Hours Rate **Basis for Rate\*** Total \$ Rate Total \$ William 2011 70.4 \$360 See Comment 1, \$25,344 14 Rostov below \$380 William 2012 97.7 See Comment 1, \$37,126 Rostov below \$190 Andy Katz 2011 22.5 D.12-05-032. See \$4,275 Comment 2, below 2.1 Andy Katz 2012 \$200 See Comment 2, \$420 below Subtotal: \$67,165 Subtotal: **OTHER FEES** Describe here what OTHER HOURLY FEES you are Claiming (paralegal, travel \*\*, etc.): Item Year Hours **Basis for Rate\* Total \$** Hours Rate Total \$ Rate [Person 1] 15 [Person 2] Subtotal: Subtotal: **INTERVENOR COMPENSATION CLAIM PREPARATION \*\*** Year **Basis for Rate\* Total \$** Hours Item Hours Rate Rate Total \$ William 16 2011 2.0 \$180 Half of 2011 Rate. \$360 Rostov see Comment 1 William 2012 3.0 \$190 Half of 2012 Rate. \$570 see Comment 1 Rostov Andy Katz 2011 1.5 \$95 Half of 2011 rate, \$142.50 see Comment 2 Andy Katz 2012 6.0 \$100 Half of 2012 rate. \$600 see Comment 2 Subtotal: \$1,672.50 Subtotal: COSTS Detail Amount # Item Amount 17

| Subtotal:   | \$0           | Subtotal:       |
|---|---------------|-----------------|
| TOTAL REQUEST \$:   | \$68,837.50   | TOTAL AWARD \$: |
| When entering items, type over bracketed text; add additional r | ows as necess | ary.            |

\*If hourly rate based on CPUC decision, provide decision number; otherwise, attach rationale.

\*\*Travel and Reasonable Claim preparation time typically compensated at ½ of preparer's normal hourly rate.

### C. Attachments Documenting Specific Claim and Comments on Part III (Claimant completes; attachments not attached to final Decision):

| 18 | Attachment or<br>Comment # | Description/Comment           Hourly Rates of William Rostov   |  |
|----|----------------------------|--|--|
|    | Comment 1                  |  |  |
|    |                            | William Rostov is 1996 law school graduate and Staff Attorney in the California Regional<br>Office of Earthjustice, a non-profit public interest law firm dedicated to protecting the<br>magnificent places, natural resources, and wildlife of this earth, and to defending the right of<br>all people to a healthy environment. Earthjustice is the largest non-profit, environmental law<br>firm in the United States; it recruits and hires top environmental lawyers. Earthjustice received<br>no compensation for its representation and will only receive compensation for its services<br>based on the award of intervenor compensation.   |  |
|    |                            | Mr. Rostov is an experienced litigator in both state and federal court, and he also has extensive administrative law experience. Since joining Earthjustice in 2008, Mr. Rostov has focused on energy and global warming issues. In addition to participating in the 2010 LTPP, Mr. Rostov represents Sierra Club in the successor LTPP Proceeding as well as in the energy storage proceeding. Mr. Rostov has a long history of working on energy issues and power plant siting decisions before California Energy Commission. Mr. Rostov has also worked on a variety of matters related to pollution from industrial facilities including power plants. (Seeattached resume describing Mr. Rostov"s experience, Attachment 2.)  |  |
|    |                            | Mr. Rostov falls into the top range of experience 13+ years of experience. Mr. Rostov has not yet had rates set in a PUC decision. However, Mr. Rostov did apply for compensation in the 2010 Order Instituting Rulemaking to Integrate and Refine Procurement Policies and Consider Long-Term Procurement Plans ("2010 LTPP") on June 18, 2012. A decision on that request has not been issued. Based on review of the PUC"s compensation decisions, Sierra Club requested the following rates: \$345 for 2010; \$360 for 2011; and \$380 for 2012 in that case. Sierra Club requests the same here.  |  |
|    |                            | The requested rates fit within the rate range for attorneys with similar experience. For example, in the 2010 LTPP request for compensation, Sierra Club set Mr. Rostov"s initial 2010 rate at \$345 which is the hourly rate assigned to Lisa Belenky, staff attorney for the Center for Biological Diversity. <i>See</i> D.11-10-041, at 7-8. Ms. Belenky is an environmental law practitioner who participated in her first PUC proceeding and did not have an awarded rate, <i>id.</i> ; she was admitted to the bar in 1999, three years after Mr. Rostov. <i>Id.</i> Although Rostov is experienced environmental attorney who, <i>inter alia</i> , has considerable experience working on issues related to power plants and energy issues, the 2010 LTPP was the first Public Utilities Commission Proceeding for Mr. Rostov. Correlating the hourly rate with Ms. Belenky"s rate, |  |

|              | who similarly received a rate for her first participation before the Commission, supports the reasonableness of the requested 2010 hourly rate of \$345. <sup>2</sup> For 2011, Mr. Rostov requested the 5% step increase pursuant to D.08-04-110 for an hourly rate of \$360. Mr. Rostov requested the second 5% step increase for 2012 for a rate of \$380 per hour. Sierra Club is requesting the same rates in this case even though Mr. Rostov had gained significant PUC experience by participation the 2010 LTPP prior to entering this proceeding.   |  |
|--------------|---|--|
|              | Not only is this a reasonable rate in relation to other environmental attorneys practicing before the Commission, it is a substantial discount on the hourly rate that Mr. Rostov has received in court proceedings. For example, two separate Northern District of California federal courts have awarded Mr. Rostov an hourly rate of \$575. In <i>Geertson Seed Farms v. Johanns</i> , the court awarded fees for appellate work done by Mr. Rostov in 2007 and 2008 at the hourly rate of \$575. ( <i>See</i> Attachment 3, Order Awarding Attorneys" Fees, at 17.) The court in <i>Center for Food Safety v. Vilsack</i> applied the same \$575 rate for Mr. Rostov"s 2007 and 2008 work in that matter. <sup>3</sup> ( <i>See</i> Attachment 4, Report and Recommendation Re: Plaintiffs" Motion for Attorneys" Fees, at 15 and Order Adopting Report and Recommendations.) Mr. Rostov also settled fees in a significant CEQA case in which he received the same rate of \$575 per hour. |  |
| Comment 2    | Andy Katz was awarded a hourly rate of \$190 for 2011 work in D.12-05-032, p14. This rate includes Mr. Katz's first step increase. ( <i>Id.</i> ) Sierra Club requests Mr Katz's second 5% step increase for his 2012 rate. Rounding to this nearest five dollar increment, this equals a rate of \$200 per hour.   |  |
| Attachment 1 | Certificate of Service  |  |
| Attachment 2 | William Rostov Resume   |  |
| Attachment 3 | Geertson Seed Farms v. Johanns: Order Awarding Attorneys" Fees  |  |
| Attachment 4 | <i>Center for Food Safety v. Vilsack</i> : Report and Recommendation re: Attorneys" Fees; Order Adopting Report and Recommendations   |  |
| Attachment 5 | Timesheets  |  |

### D. CPUC Disallowances, Adjustments, and Comments (CPUC completes):

|    | # | Reason |
|----|---|--------|
| 19 |   |        |
|    |   |        |

<sup>&</sup>lt;sup>2</sup> This request is slightly less than two other attorneys who graduated law school after Mr. Rostov. Marcel Hawiger, a 1998 law school graduate, received an hourly rate of \$350 in 2010. *See* D.11-09-014. Alexis Wodtke, a 1997 law school graduate, received the same rate of \$350 per hour in 2010. *See* D.10-08-0178. <sup>3</sup> This decision has been appealed, *Center for Food Safety, et al v. Vilsack*, No. 12-15323 (9<sup>th</sup> Cir.).

### **PART IV: OPPOSITIONS AND COMMENTS** Within 30 days after service of this Claim, Commission Staff or any other party may file a response to the Claim (see § 1804(c))

#### (CPUC completes the remainder of this form)

### A. Opposition: Did any party oppose the Claim?

If so:

| Party | Reason for Opposition | <b>CPUC</b> Disposition |
|-------|-----------------------|-------------------------|
|       |                       |                         |
|       |                       |                         |

# B. Comment Period: Was the 30-day comment period waived (*see* Rule 14.6(2)(6))?

If not:

| Party | Comment | <b>CPUC</b> Disposition |
|-------|---------|-------------------------|
|       |         |                         |
|       |         |                         |

### FINDINGS OF FACT

- 1. Claimant [has/has not] made a substantial contribution to Decision (D.) \_\_\_\_\_.
- 2. The requested hourly rates for Claimant's representatives [,as adjusted herein,] are comparable to market rates paid to experts and advocates having comparable training and experience and offering similar services.
- 3. The claimed costs and expenses [,as adjusted herein,] are reasonable and commensurate with the work performed.
- 4. The total of reasonable contribution is \$\_\_\_\_\_.

### CONCLUSION OF LAW

1. The Claim, with any adjustment set forth above, [satisfies/fails to satisfy] all requirements of Public Utilities Code §§ 1801-1812.

### **ORDER**

1. Claimant is awarded \$\_\_\_\_\_.

- 2. Within 30 days of the effective date of this decision, \_\_\_\_\_ shall pay Claimant the total award. [for multiple utilities: "Within 30 days of the effective date of this decision, ^, ^, and ^ shall pay Claimant their respective shares of the award, based on their California-jurisdictional [industry type, for example, electric] revenues for the ^ calendar year, to reflect the year in which the proceeding was primarily litigated."] Payment of the award shall include interest at the rate earned on prime, three-month commercial paper as reported in Federal Reserve Statistical Release H.15, beginning \_\_\_\_\_, 200\_\_, the 75<sup>th</sup> day after the filing of Claimant"s request, and continuing until full payment is made.
- 3. The comment period for today"s decision [is/is not] waived.
- 4. This decision is effective today.

Dated \_\_\_\_\_, at San Francisco, California.