

APPENDIX A

IREC's Proposal for a Pilot CleanCARE Program

CleanCARE—Investing in Communities

This proceeding seeks to examine potential rate proposals based on residential rate design first of those principles. It is not that and medical customers should have access to enough electricity to ensure basic affordable cost. At the same time, the Commission seeks to address cost causation principles and to encourage economically efficient decisions.

To advance both of these sometimes conflicting goals, IREC is an option—CleanCARE—that would occur and provide a baseline customers with access to affordable energy while providing a strong connection between cost causation and customer usage. Under CleanCARE, funds allocated to the CARE support would be invested in the developer shared distributed generation, energy efficiency, storage and demand response. CARE customers electing the CleanCARE option would receive shares that would offset a portion of their monthly bills, with bills to levels equivalent to customer demand under the program. In this respect, the CleanCARE option would provide an opportunity for low-income households to participate in renewable energy while maintaining the rate levels and benefits of the current CARE program.

IREC believes that the CleanCARE program has significant potential to address principles outlined in this proceeding. We do not believe that there is real value in the CleanCARE option as a starting point for the proposals resulting from IREC's process. IREC intends this proposal to be a starting point of discussion on the CleanCARE program option would fit into the residential rate design developed in this proceeding, whether that rate design includes a new pricing, modification of the current tier structure, or other ways.

- - -

How would CleanCARE work?

Currently, the CARE program provides discounted electricity and gas approximately 3.3 million low-income households. The HO CARE program is structured as a direct subsidy and does not provide a path for participation in California's renewable energy programs, which are among the most in the country. The CleanCARE program option would provide a path for the current CARE program cost toward renewable generation for customers.

Initial pilot program: The CleanCARE could be introduced first as a pilot program, it could begin with limited enrollment in a pilot region.

1 November 26 Scoping Ruling, Appendix A, pg. 1

with high levels of participation in the program or large numbers who have high energy usage. This framework would allow for identification “in the community” and focus outreach efforts on a part of creating a sample customer base for a pilot program input from interested parties.

Program Administration: Depending on program design, administrative costs may be relatively low. For example, the use of information on CARE enrollees’ and energy usage which could be used to identify the potential pilot program. Outreach efforts, Energy Savings Assistance Program (ESAP) initial CARE enrollment could be leveraged to keep enrollment costs

It is IREC’s understanding that California utilities handle the administration of the CARE program in their respective service territories and contractors assisting in various capacities related to delivery, enrollment and verification. At present, IREC is not aware with utility management of the CARE program. Accordingly, while CleanCARE could be overseen by a number of different entities, utilities, or a for-profit/NGO, we believe an efficient program could be realized by maintaining CleanCARE as an offering within the broader CARE the state’s investment utilities. However, we are open to discussing an program delivery frameworks with interested stakeholders.

Shared-Distributed-Generation: The renewable distributed generation under CleanCARE could take the form of shared renewable generation of

- Some percentage of facilities (e.g., 30 percent) would be small (e.g., 30-100 kW) located within low communities and could include rooftop solar and small-scale wind
- The remaining capacity would be larger-scale renewable generation (20 MW) located in optimal locations on the main electricity grid or local distribution utility.

Utilizing shared renewable generation allow for economies of scale programmatic basis by facilitating the installation of systems larger site programs while also addressing the fact that many CARE enrollees program for a relatively short period of time. A shared renewable CleanCARE would also complement California’s extremely successful Single Affordable Solar Homes (SASH) and Multi-family Affordable Solar programs by increasing program options for low-income CARE enrollees living in single family homes would be able to choose between and CleanCARE for example. Such an option could extend utility to a broader range of low households, since some low-income are unable to host a system for a variety of reasons. CleanCARE these families to participate in renewable energy.

Standard-Retail-Rate-of-CARE enrollees would remain on their utility's residential rate structure of electricity. Access to affordable electricity would be achieved by reduced overall energy bills rather than energy rates. This shift would be an important improvement over the program because it would provide CleanCARE participants with greater concern for the cost of their energy consumption thereby increasing their energy costs directly based on consistent pricing signals over the duration of enrollment in the CARE program and afterwards if the CARE rates. Moreover, the CleanCARE program would better link market principles and would encourage participating customers to conserve. It is important because many current CARE enrollees are only temporarily but energy cost management decisions can continue to provide the program.

Clean-Energy-Package: A portion of the costs associated with the program would be shifted into investment in a robust "clean energy" package designed to be equivalent or better monthly bill for CleanCARE as compared to bills they would have received under the program. In order to achieve such bills for CleanCARE enrollees, the "clean energy package" begins with targeted efficiency upgrades to lower the enrollee's overall consumption. Bill credits from shared renewable generation stem from investment in shared renewable generation such as solar would fund further lower enrollee's bill down to levels seen in the existing program.

Clean-Energy-Package-Development: The concept of the "clean energy" package intentionally left flexible to allow for development and offering of a set of targeted measures that meet the needs of CleanCARE enrollees. The program allows for packages to include an appropriate mix of renewable energy efficient distributed generation to achieve effective bill savings while enrollees using energy storage and demand response to drive grid benefits. Program participants and their agents overseeing the program would be required to identify and assess their energy needs, and develop a plan to meet those parameters. Our discussions with organizations regarding commonalities on energy issues show broad support for this idea of a stable, well-designed support investment in a holistic "package" of services to meet their energy needs.

Funding-the-Clean-Energy-Package: There are several options available to develop a funding mechanism for CleanCARE resources. Examples of ways to fund the program include a shared renewable credit fee, a grid-in tariff mechanism, a market-based Renewable Auction Mechanism (RAM). Regardless of the mechanism chosen, it would be critical to the program's long-term funding for the "clean energy" package income stream would be locked in for a significant period of time (e.g., 20 years). Long-term funding of the CleanCARE program is essential because it would not be "buying down" the upfront cost of their participation in other renewable energy programs.

□

The □ ESAP □ could □ fund □ energy □ efficiency □ offerings □ ESAP □ could □ be □ coordinated □ with □ the □ CleanCARE □ program □ enrollment □ process □ to □ ensure □ enrollees □ receive □ energy □ efficiency □ upgrades □ to □ reduce □ their □ consumption □ in □ CleanCARE. □ Similarly, □ coordination □ between □ CleanCARE □ and □ response □ programs □ targeted □ at □ residential □ customers, □ such □ as □ Electric □ San □ Company's □ Summer □ Saver □ program, □ could □ be □ increased □ to □ drive □ over □ and □ grid □ benefits.

□

Each □ aspect □ of □ the □ "clean □ energy □ contribution" □ CleanCARE's □ success. □

□

✓ It □ should □ offer □ renewable □ distributed □ generation □ in □ a □ package □ enrollee's □ individual □ situation. □

□

✓ It □ should □ complement □ and □ be □ coordinated □ with □ existing □ energy □ funded □ within □ the □ CARE □ program □ consistent □ with □ California's □ loops □ energy □ efficiency □ at □ the □ top □ of □ the □ resource □ stack.

□

✓ It □ should □ combine □ renewable □ distributed □ generation □ with □ energy □ demand □ response □ in □ ways □ that □ maximize □ benefits □ to □ both □ an □ end □ the □ electricity □ grid.

□

✓ It □ should □ promote □ investment □ in □ low □ income □ communities □ in □ employment □ opportunities □ via □ direct □ investment □ in □ shared □ renewable □ generation □ within □ the □ community. □

□

✓ It □ should □ ensure □ that □ the □ entire □ California □ long □ term □ climate □ and □ energy □ policy □ objectives, □ including □ supporting □ market □ growth □ efficiency, □ renewable □ distributed □ generation □ and □ energy □ storage.

-□□□

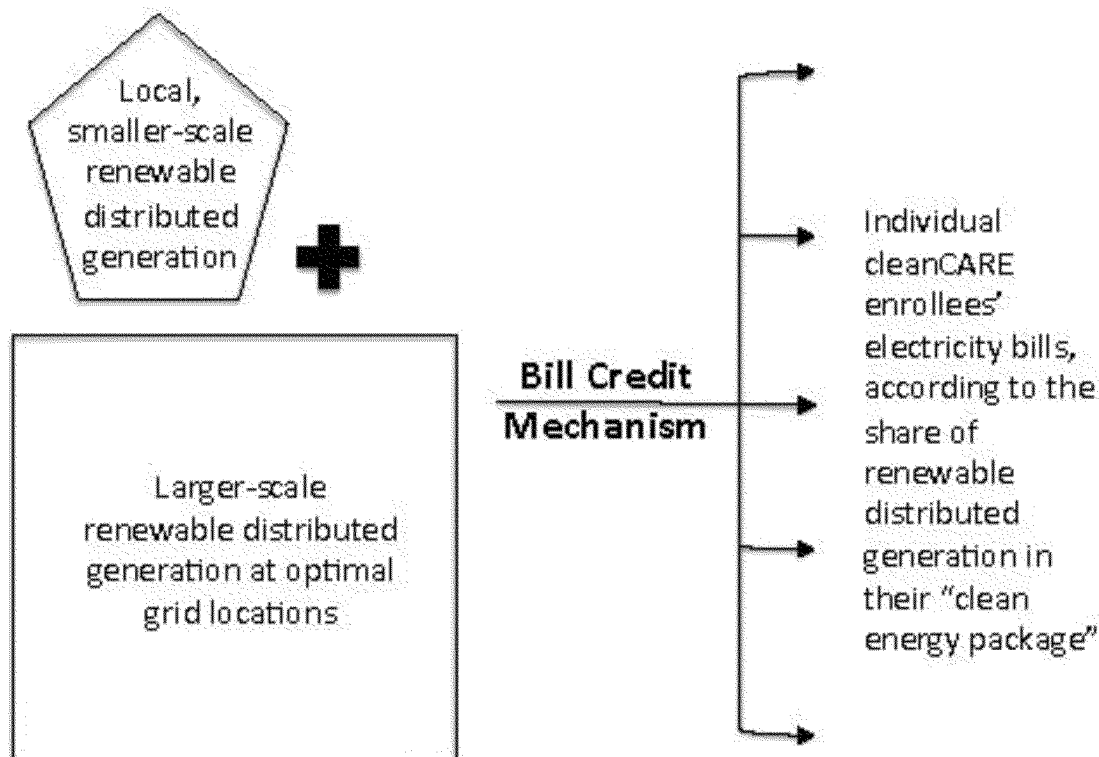
□

□

□

Bill-Credit-Mechanism: □ To □ mitigate □ the □ bill □ impacts □ of □ this □ transition □ would □ receive □ energy □ efficiency □ improvements □ to □ lower □ their □ overall □ bill □ and □ then □ a □ bill □ credit □ that □ is □ shared □ with □ renewable □ DG □ developed □ under □ program □ that □ would □ ensure □ that □ their □ electricity □ bills □ would □ be □ (better) □ than □ they □ experience □ under □ the □ CARE □ program. □

□



Moreover, to further address cost concerns, CleanCARE could be designed to unlock broader grid benefits by targeting areas of the grid identified by the local distribution utility as benefiting from renewable distributed generation and possibly energy storage. These benefits would flow to the local utilities' ratepayers as a whole.

Benefits of CleanCARE

The cornerstone of the CleanCARE program is that it would achieve the same beneficial bill impacts for enrollees as the current CARE program, and could empower program participants to achieve even better results. In addition, low-income customers enrolled in CleanCARE would be able to enjoy the benefits of renewable energy generation, which have typically had high-cost barriers to participation. Because enrollees would be served under their utility's standard retail rates, CleanCARE would more directly and continuously provide the same price signals as other customers, instead of masking those signals with below-cost rates. In the longer term, this should provide these customers the information about rates that they need to continue to make long-term decisions about energy conservation and efficiency. Finally, as part of installing shared generation in

CleanCARE enrollees' communities, CleanCARE could promote local, green communities.

CleanCARE should also drive down rates for all California energy consumers as represents a more efficient use of ratepayer funds for low-income assistance.

Importantly, if implemented quickly, development of CleanCARE allows California to leverage the federal Tax Incentive Credit, set to expire in 2020 result in a 30 percent reduction in renewable production used to serve the program with an additional 20 percent reduction in depreciation. Additionally, by installing renewable distributed generation on the grid identified by as suitable benefiting from DG, CleanCARE would maximize benefits from the program, which in turn should help to drive rates over time.

Beyond these benefits, the modifications to the CARE program embodied in CleanCARE are aligned with California's overall renewable energy goals. These include the Commission's loading order, the 33 percent Renewable the Governor's 12,500 MW distributed generation goal.