Proceeding No.: <u>A.13-09-</u> Exhibit No.: Witness: <u>Sheri S. Miller</u>

## **DIRECT TESTIMONY OF**

# SHERI S. MILLER

# **ON BEHALF OF**

# SAN DIEGO GAS & ELECTRIC COMPANY

\*\*redacted, public version\*\*

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA** 

September 27, 2013



## TABLE OF CONTENTS

I.	INTRODUCTION1
II.	BACKGROUND
III.	2014 ERRA AND CTC REVENUE REQUIREMENT FORECASTS2
IV.	LOCAL GENERATION BALANCING ACCOUNT
V.	GREENHOUSE GAS COSTS
VI.	SUMMARY7
VII.	QUALIFICATIONS

hymrod	DIRECT TESTIMONY OF				
2	SHERI S. MILLER				
3	ON BEHALF OF SDG&E				
4	I. INTRODUCTION				
5	The purpose of my testimony is to address cost recovery related to San Diego Gas &				
6	Electric Company's ("SDG&E's") Energy Resource Recovery Account ("ERRA"), Competition				
7	Transition Charge ("CTC"), and Local Generation Balancing Account ("LGBA") revenue				
8	requirements. My testimony:				
9	<ul> <li>describes SDG&amp;E's ERRA and Transition Cost Balancing Account ("TCBA");</li> </ul>				
10	sets forth SDG&E's forecasted 2014 ERRA, CTC, and LGBA revenue				
journand. journand	requirements; and				
12	<ul> <li>discusses the current situation regarding Greenhouse Gas ("GHG").</li> </ul>				
13	II. BACKGROUND				
14	Pursuant to California Public Utilities Commission ("Commission") Decisions				
15	("D.")02-10-062 and D.02-12-074, the purpose of the ERRA is to provide full recovery of				
16	SDG&E's energy procurement costs associated with serving SDG&E's bundled service customers.				
17	Energy procurement costs include expenses associated with the California Independent System				
18	Operator ("CAISO") energy and ancillary services load charges, CAISO revenues from utility				
19	generation and supply contracts, contract costs, generation fuel costs, CAISO-related costs,				
20	hedging costs and previously approved equity re-balancing costs related to the financial statement				
21	consolidation under Accounting Standards Codification 810 ("ASC 810"), <sup>1</sup> formerly referred to as				
22	FIN 46(R), of the Otay Mesa Energy Center ("OMEC"). The ERRA records revenues from				
23					

<sup>&</sup>lt;sup>1</sup> ASC 810, effective January 1, 2010, amended Financial Accounting Standards Board ("FASB") Interpretation No. 46(R).

yanana ya	SDG&E's Electric Energy Commodity Cost ("EECC") rate schedule adjusted to exclude				
2	California Department of Water Resources ("CDWR") purchases and commodity revenues				
3	assigned to the Non-Fuel Generation Balancing Account ("NGBA"), <sup>2</sup> along with other				
4	Commission approved adjustments.				
5	The purpose of the TCBA is to accrue all CTC revenues and recover all CTC-eligible				
6	generation-related costs. Pursuant to D.02-12-074 and D.02-11-022, payments to Qualifying				
7	Facilities ("QFs") that are above the market benchmark proxy are charged to the TCBA. Eligible				
8	CTC expenses <sup>3</sup> reflect the difference between the market proxy and the contract price of costs				
9	associated with certain QF contracts.				
10	III. 2014 ERRA AND CTC REVENUE REQUIREMENT FORECASTS				

As shown in Table 1 below, SDG&E's 2014 ERRA revenue requirement forecast is
\$1,228.035 million, including franchise fees and uncollectibles ("FF&U") and excluding GHG
estimated costs in accordance with D.12-12-033.

14

<sup>&</sup>lt;sup>2</sup> In compliance with D.03-12-063, the NGBA became effective January 1, 2004.

<sup>&</sup>lt;sup>3</sup> Expenses eligible for CTC recovery are defined by Assembly Bill ("AB") 1890.

jumané 2

(Millions of Dollars)							
No.	Component	2014 F	orecast	2013 Fo	precast <sup>4</sup>	2012 Fo	recast <sup>5</sup>
1.	Load ISO Charges				1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.		
2.	Supply ISO Revenues	a University -		dinnese.			
3.	Contract Costs (non- CTC)						
4.	Contract Costs (CTC up to market)			alla and			
5.	Generation Fuel						
6.	Net Supply ISO Revenues						
7.	Equity Re-balancing Cost						
8.	CAISO Misc. Costs						
9.	Hedging Costs						
10.	Subtotal		1,213.259		1,003.679		811.883
11.	FF&U <sup>6</sup>		14.776		11.851		9.587
12.	TOTAL <sup>7</sup>		1,228.035		1,015.531		821.470

# **TABLE 1 - ERRA REVENUE REOHIREMENT**

3 The line items contained in Table 1, above, as well as the reasons for the \$212.504 million

increase in the 2014 ERRA revenue requirement forecast compared to the 2013 ERRA revenue 4

5 requirement as submitted in the 2013 forecast are addressed in detail in the direct testimony of

SDG&E witness Andrew Scates. 6

7 SDG&E's 2014 ERRA revenue requirement forecast includes the fuel costs for its electric generation facilities, including Miramar Energy Facility I ("Miramar I"), Miramar 8 Energy Facility II ("Miramar II"), Palomar Energy Center ("Palomar"), Desert Star Energy 9

<sup>&</sup>lt;sup>4</sup> The 2013 ERRA Forecast, Application ("A.")12-10-002, is pending Commission approval at the time of this filing.

<sup>&</sup>lt;sup>5</sup> The 2012 ERRA forecasted revenue requirement was approved in D.12-07-006 (issued on July 16, 2012).

 $<sup>^{6}</sup>$  The 2014 Forecast reflects the combined franchise fee (1.031%) and uncollectible (0.174%) expense approved in D.13-05-010 (SDG&E 2012 GRC) such that 1/((1-0.00174)-((1-0.00174)\*0.01031)) = 1.012179 gross-up factor. The 2013 and 2012 Forecasts reflect the combined franchise fee (1.0%) and uncollectible (0.141%) factor approved in A.06-12-009/D.08-07-046 (SDG&E 2008 GRC) such that 1/(1-.01-.00141) = 1.012 gross-up factor.

,	Center ("Desert Star"), and the Cuyamaca Peak Energy Plant ("Cuyamaca"). The actual fuel				
2	costs of Miramar I, Miramar II, Palomar, Desert Star, and Cuyamaca are recorded in the ERRA				
3	for recovery through commodity rates. SDG&E's non-fuel costs for these facilities are recorded				
4	in the	e NGBA and also recovered	l through SDG&E's co	mmodity rates.	
5	As shown in Table 2 below, SDG&E's 2014 CTC revenue requirement forecast is				
6	\$14.557 million, including FF&U.				
7	TABLE 2 - CTC REVENUE REQUIREMENT				
8	(Millions of Dollars)				
	No.	Component	2014 Forecast	2013 Forecast <sup>8</sup>	2012 Forecast <sup>9</sup>
	1.	Portland General Electric <sup>10</sup> and QF Contracts	14.382	41.538	48.617
	2.	FF&U <sup>11</sup>	.175	.490	.574
	3.	TOTAL	14.557	42.028	49.191
9		· /		······································	,

10

For CTC eligible purchase power contracts, the power purchased is recorded to the

11 ERRA at the market proxy of \$54.41/MWh. The difference between the actual contract price

and the market proxy is included in the 2014 CTC forecast and recorded to the TCBA. The 12

direct testimony of SDG&E witness Yvonne Le Mieux discusses in more detail the market proxy 13

14 of \$54.41/MWh.

15

<sup>10</sup> The PGE component only applies to the years 2012 and 2013.

<sup>&</sup>lt;sup>7</sup> This schedule excludes GHG amounts.

<sup>&</sup>lt;sup>8</sup> The 2013 ERRA Forecast, A.12-10-002, is pending Commission approval at the time of this filing.

<sup>&</sup>lt;sup>9</sup> The 2012 ERRA forecasted revenue requirement was approved in D.12-07-006 (issued on July 16, 2012).

<sup>&</sup>lt;sup>11</sup> The 2014 Forecast reflects the combined franchise fee (1.031%) and uncollectible (0.174%) expense approved in D.13-05-010 (SDG&E 2012 GRC) such that 1/((1-0.00174)-((1-0.00174)\*0.01031))= 1.012179 gross-up factor. The 2013 and 2012 Forecasts reflect the combined franchise fee (1.0%) and uncollectible (0.141%) factor approved in A.06-12-009/D.08-07-046 (SDG&E 2008 GRC) such that 1/(1-.01-.00141) = 1.012 gross-up factor.

janend

## IV. LOCAL GENERATION BALANCING ACCOUNT ("LGBA")

2 The LGBA, approved in D.13-03-029 and implemented in Advice Letter ("AL") 2499-E effective July 31, 2013, is a two-way balancing account to record the revenues and costs of 3 generation where the Commission has determined that a resource is subject to the Cost 4 Allocation Mechanism ("CAM"). Such generation may take the form of power purchasing 5 agreements as well as company-owned generation units associated with new generation 6 resources and any other resources approved by the Commission for CAM treatment. 7 As shown in Table 3 below, SDG&E's 2014 LGBA revenue requirement forecast is 8 9 \$5.173 million, including FF&U.

10 11

TABLE 3 - LGBA REVENUE REQUIREMENT (Millions of Dollars)

No.	Component	2014 Forecast	2013 Forecast	2012 Forecast
1.	Escondido Energy Center	5.111	0	0
2.	FF&U <sup>12</sup>	.063	0	0
3.	TOTAL	5.174	0	0

12

13

The LGBA will have sub-accounts corresponding to each generation resource, such as

14 Escondido.

## 15 V. GREENHOUSE GAS COSTS ACCOUNTING

16 This section of my testimony serves to support the accounting treatment of GHG costs in

17 the ERRA proceedings and on SDG&E's accounting books. GHG costs forecasted in this

18 application are supported by SDG&E witness Ana Garza-Beutz.

19 In compliance with Ordering Paragraph ("OP") 10 of D.12-04-046, which addressed

20 Track 1 and Track III of the Long-Term Procurement Plan ("LTPP"), SDG&E was granted

<sup>&</sup>lt;sup>12</sup> The 2014 Forecast reflects the combined franchise fee (1.031%) and uncollectible (0.174%) expense approved in D.13-05-010 (SDG&E 2012 GRC) such that 1/((1-0.00174)-((1-0.00174)\*0.01031))= 1.012179 gross-up factor.

authority to update its ERRA balancing account to record "costs incurred for the GHG hymerod compliance instrument transactions" for cost recovery. To implement this authority, SDG&E 2 filed AL 2387-E on July 20, 2012<sup>13</sup> to modify its ERRA preliminary statement and with the 3 authority provided in D.12-04-046 and AL 2387-E, SDG&E began recording GHG-related 4 procurement costs in ERRA in November 2012. 5

6 Later in the year (on December 20, 2012), the Commission approved D.12-12-033 adopting the Cap-and-Trade GHG allowance revenue allocation methodology in the GHG Order 7 Instituting Rulemaking 11-03-012 ("GHG OIR"). As directed by D.12-12-033 OP 20, a 8 9 sub-balancing account in ERRA was to be set up to record "estimated greenhouse gas costs for subsequent recovery in rates" (emphasis added). Also in that same OP, the term estimated 10 "Greenhouse Gas" was defined: "Greenhouse gas costs will be based upon the 2013 greenhouse 11 12 gas forecast approved in each utility's Energy Resource Recovery Account...forecast proceeding." The sub-balancing account referenced in D.12-12-033 OP 20 was set up in 13 14 AL 2452-E, effective January 22, 2013, and is awaiting GHG cost approval from the 2013 15 ERRA Forecast Proceeding (A.12-10-022) to have estimated costs booked. In the interim, costs associated with the November 2012 GHG-related costs remain in ERRA but await a decision in 16 the GHG OIR as to how and when to recover those costs. 17

18 In compliance with the above mentioned decisions and rulings, SDG&E, while presenting the cost estimates in Ms. Garza-Beutz's testimony, does not seek the recovery of 19 20 GHG-related costs in this ERRA Forecast Application.

21

However, as noted in the accompanying direct testimony of Ms. Garza-Beutz, the 22 Commission has convened a new proceeding, A.13-08-002 et al., to further address GHG-related

<sup>&</sup>lt;sup>13</sup> Approved on August 23, 2012.

1					
januari	cost and revenue issues. Ms. Garza-Beutz's testimony is submitted in this Application in the				
2	event that the Commission does not resolve SDG&E's 2013 and 2014 forecasted GHG-related				
3	costs in A.13-08-002 et al.				
4	VI. SUMMARY				
5	In my testimony, SDG&E requests that the Commission:				
6	<ul> <li>approve the 2014 ERRA revenue requirement forecast of \$1,228.035 million;</li> </ul>				
7	<ul> <li>approve the 2014 CTC revenue requirement forecast of \$14.557 million; and</li> </ul>				
8	approve the 2014 LGBA revenue requirement forecast of \$5.174 million.				
9	The above amounts all include FF&U.				
10	Further, my testimony described the current situation that SDG&E finds itself in relating				
a de	to GHG costs and the necessary accounting treatment to be in compliance with CPUC directives.				
12	SDG&E is including the GHG section of this application, found in Ms. Garza-Beutz's testimony,				
13	to complement A.13-08-002 et al.				
14	This concludes my testimony.				
15					

potente

### **VII. QUALIFICATIONS**

2 My name is Sheri S. Miller. I am employed by SDG&E as a Principal Accountant in the Regulatory Accounts Department. My business address is 8330 Century Park Court, San Diego, 3 CA 92123. My current responsibilities include the development, implementation and analysis of 4 regulatory balancing and memorandum accounts. I assumed my current position in July of 2013. 5 6 I have been employed by SDG&E since October of 2000. In addition to my current role in Regulatory Accounts, I have worked in three other departments at SDG&E in positions of 7 increasing responsibility. From December 2009 to July 2013, I was employed in the Regulatory 8 9 Reporting group and prepared filings of financial data to the CPUC and FERC, and also closed and analyzed the balancing accounts each month. Prior to that, I worked in various SDG&E 10 11 accounting groups preparing monthly financial statements, analysis, and cost allocations.

I received a Bachelor of Science degree in Accounting from National University in 1999.
I also received a Masters of Business Administration with an emphasis in Finance from National
University in 2003. I received a CPA designation in California in 2007 and have maintained
active CPA status.

16

17

I have not previously testified before the Commission.

#### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

#### DECLARATION OF SHERI S. MILLER

#### A.13-09-XXX

Application of San Diego Gas & Electric Company (U 902-E) for Adoption of its 2014 Energy Resource Recovery Account Revenue Requirement, Competition Transition Charge Revenue Requirement, and Local Generation Balancing Account Revenue Requirement Forecasts

I, Sheri S. Miller, declare as follows:

1. I am a Principal Accountant for San Diego Gas & Electric Company ("SDG&E"). I included my Prepared Direct Testimony ("Testimony") in support of SDG&E's September 27, 2013 Application for Adoption of its 2014 Energy Resource Recovery Account ("ERRA"), Competition Transition Charge ("CTC"), and Local Generation Balancing Account ("LGBA") revenue requirement forecasts. Additionally, as a Principal Accountant, I am thoroughly familiar with the facts and representations in this declaration, and if called upon to testify I could and would testify to the following based upon personal knowledge.

2. I am providing this Declaration to demonstrate that the confidential information ("Protected Information") in support of the referenced Application falls within the scope of data provided confidential treatment in the IOU Matrix ("Matrix") attached to the Commission's Decision ("D.") 06-06-066 (the Phase I Confidentiality decision). Pursuant to the procedure adopted in D.08-04-023, I am addressing each of the following five features of Ordering Paragraph 2 of D.06-06-066:

- that the material constitutes a particular type of data listed in the Matrix;
- the category or categories in the Matrix the data correspond to;
- that SDG&E is complying with the limitations on confidentiality specified in the Matrix for that type of data;
- that the information is not already public; and

• that the data cannot be aggregated, redacted, summarized, masked or otherwise protected in a way that allows partial disclosure.

3. The Protected Information contained in my Testimony constitutes material,

market sensitive, electric procurement-related information that is within the scope of Section 454.5(g) of the Public Utilities Code.<sup>1</sup> As such, the Protected Information is allowed confidential treatment in accordance with the Matrix, as follows:

Confidential	Matrix	Reason for Confidentiality
Information	Reference	÷
Table 1, line 1:	II.A.2	Utility Electric Price Forecasts; confidential for 3 years.
Load ISO Charges	V.C	LSE Total Energy Forecast; confidential for the front 3 years.
Table 1, lines 2	II.A.2	Utility Electric Price Forecasts; confidential for 3 years.
and 6: Supply ISO	II.B.1	Generation Cost Forecasts of Utility Retained Generation;
Revenues		confidential for 3 years.
	II.B.3	Generation Cost Forecasts of QF Contracts; confidential for 3
		years.
	II.B.4	Generation Cost Forecasts of Non-QF Bilateral Contracts;
		confidential for 3 years.
Table 1, lines 3	II.B.4	Generation Cost Forecasts of Non-QF Bilateral Contracts;
and 7: Contract		confidential for 3 years.
Costs (non-CTC)		
& Equity Re-		
balancing Costs		
Table 1, line 4:	II.B.3	Generation Cost Forecasts of QF Contracts; confidential for 3
Contract Costs		years.
(CTC up to	II.B.4	Generation Cost Forecasts of Non-QF Bilateral Contracts;
market)		confidential for 3 years.
Table 1, line 5:	II.B.1	Generation Cost Forecasts of Utility Retained Generation;
Generation Fuel		confidential for 3 years.
	II.B.4	Generation Cost Forecasts of Non-QF Bilateral Contracts;
		confidential for 3 years.
Table 1, line 8:	II.A.2	Utility Electric Price Forecasts; confidential for 3 years.
CAISO Misc.		
Costs		
Table 1, line 9:	I.A.4	Long-term Fuel (gas) Buying and Hedging Plans; confidential
Hedging Costs		for 3 years.

<sup>&</sup>lt;sup>1</sup> In addition to the details addressed herein, SDG&E believes that the information being furnished in my Testimony is governed by Public Utilities Code Section 583 and General Order 66-C. Accordingly, SDG&E seeks confidential treatment of this data under those provisions, as applicable.

4. I am not aware of any instances where the Protected Information has been disclosed to the public. To my knowledge, no party, including SDG&E, has publicly revealed any of the Protected Information.

5. SDG&E will comply with the limitations on confidentiality specified in the Matrix for the Protected Information.

6. The Protected Information cannot be provided in a form that is aggregated, partially redacted, or summarized, masked or otherwise protected in a manner that would allow further disclosure of the data while still protecting confidential information.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 25th day of September, 2013, at San Diego, California.

Ulille

Sheri S. Miller Principal Accountant San Diego Gas & Electric Company