

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE  
STATE OF CALIFORNIA**

**ADMINISTRATIVE LAW JUDGE MARIBETH A. BUSHEY, presiding**

**Order Instituting Rulemaking on the  
Commission's Own Motion to Adopt New  
Safety and Reliability Regulations  
for Natural Gas Transmission and  
Distribution Pipelines and Related  
Ratemaking Mechanisms.**

**EVIDENTIARY  
HEARING**

**Rulemaking  
11-02-019**

**REPORTER'S TRANSCRIPT  
San Francisco, California  
November 18, 2013  
Pages 2518 - 2708  
Volume - 17**

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**PUBLIC UTILITIES COMMISSION, STATE OF CALIFORNIA  
SAN FRANCISCO, CALIFORNIA**

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1                   SAN FRANCISCO, CALIFORNIA  
2                   NOVEMBER 18, 2013 - 9:30 A.M.

3                           \* \* \* \* \*

4                   ADMINISTRATIVE LAW JUDGE BUSHEY: The  
5 Commission will come to order.

6                   This is the time and place set for  
7 the evidentiary hearing in order instituting  
8 rulemaking on the Commission's own motion to  
9 adopt new safety and reliability regulations  
10 for natural gas transmission distribution  
11 pipelines and related ratemaking mechanisms.

12                   This is Rulemaking 11 --  
13 R.11-02-019. Good morning. I'm  
14 Administrative Law Judge Maribeth Bushey, the  
15 assigned administrative law judge to this  
16 proceeding. Also presiding with me this  
17 morning is the assigned commissioner,  
18 Commissioner Florio.

19                   We'll begin this morning with  
20 opening statements from four parties. And  
21 then we will proceed to the cross-examination  
22 of PG&E's witness Rosenfeld followed by the  
23 panel of witnesses Johnson and Singh and  
24 finally by witness Harrison.

25                   Any questions before we begin with  
26 opening statements?

27                           (No response)

28                   ALJ BUSHEY: Hearing none, then,

1 Ms. Paull.

2 STATEMENT OF MS. PAULL

3 MS. PAULL: Thank you, your Honor. I'm  
4 Karen Paull representing ORA. PG&E's  
5 vice-president of gas transmission and  
6 maintenance, Mr. Johnson, has testified that  
7 in his professional judgment Line 147 is safe  
8 to operate at 365 psi, even though PG&E's now  
9 requesting 330.

10 He says it is safe to operate at 365  
11 psi because all of Line 147 has been  
12 hydro-tested. And because the tests have  
13 confirmed that 365 psi is a safe MAOP -- MAOP  
14 for the court reporter is maximum allowable  
15 operating pressure -- and hydro-testing is  
16 the gold standard for checking the integrity  
17 of a pipeline.

18 So ORA expected PG&E to demonstrate  
19 in response to the order to show cause that  
20 all segments of Line 147 have been tested,  
21 especially since the line has been  
22 hydro-tested relatively recently.

23 Now, ORA's witness, Mr. Roberts,  
24 carefully reviewed the evidence PG&E provided  
25 up until shortly before this hearing,  
26 excluding the information we received just  
27 before the hearing. And he found that PG&E  
28 has failed to demonstrate that all of

1 Line 147 has been hydro-tested.

2 Keep in mind, if you will, that the  
3 line that runs through San Bruno exploded  
4 when a five-foot long pup failed. Every foot  
5 of a pipe counts.

6 Mr. Roberts' testimony also shows  
7 that the hydro-test information for Line 147  
8 that PG&E has provided is internally  
9 contradictory with inconsistent start and end  
10 points for the same tests and is also  
11 inconsistent with other test information  
12 provided to the Commission. We cannot tell  
13 for sure where PG&E's hydro-tests of Line 147  
14 started and stopped. PG&E doesn't appear to  
15 know, either.

16 Mr. Roberts' concerns are supported  
17 by the fact that SED acknowledges in its  
18 concurrence that two of the hydro-tests  
19 performed for Line 147 resulted in MAOPs of  
20 220 and 236, much lower than the MAOP of 330  
21 that PG&E now says is the corrected MAOP.

22 SED, however, decided that these low  
23 values could not be correct when all the data  
24 is considered. And that conclusion is based  
25 on engineering judgment.

26 No one can honestly stand here today  
27 and say that Line 147 is safe to operate at  
28 an MAOP of 330 psi. PG&E has not provided

1 evidence that demonstrates that. And this  
2 Commission, as you know, is required to make  
3 its decisions based on evidence and the  
4 applicable law.

5 The federal pipeline safety  
6 regulations provide several permissible ways  
7 to determine a line's MAOP. If the different  
8 methods produce different results, the  
9 operator is required to choose the lowest  
10 MAOP.

11 Two of the methods that apply in  
12 this case are based on hydro-test results and  
13 the design of the pipe. And when a pipe has  
14 been in prior use as defined in the federal  
15 regulations, which now appears to be the case  
16 for parts of Line 147, the design MAOP is to  
17 be calculated using a different formula that  
18 uses more conservative values.

19 In this case, both the design MAOP  
20 and the hydro-test MAOP require that Line 147  
21 be operated at an MAOP of 220 psi. The  
22 regulations do not allow the MAOP to be set  
23 higher based on engineering judgment.

24 To be clear, this is not about  
25 whether Mr. Johnson or Mr. Shori have good  
26 judgment. It is a question about what the  
27 safety regulations specifically require.  
28 Engineering cannot trump those requirements.

1           In summary, Mr. Roberts' testimony  
2 explains how PG&E's evidence of hydro-testing  
3 is incomplete and inconsistent. In the  
4 interests of public safety, the Commission  
5 should not ignore deficiencies in PG&E's  
6 showing and should require that the MAOP be  
7 properly calculated as required by the safety  
8 regulations.

9           That is why ORA recommends that  
10 before the Commission authorizes any MAOP  
11 above the 125 psi that it's operating at now,  
12 it should require PG&E to show that every  
13 foot of Line 147 has been tested consistent  
14 with Mr. Johnson's representations and  
15 confirm that those test results support  
16 PG&E's requested MAOP.

17           And now I would just like to make a  
18 brief comment about process, procedural  
19 issues. The testimony ORA offers into the  
20 record today addresses the question of  
21 whether PG&E has shown that 330 psi is the  
22 correct MAOP for Line 147 under the federal  
23 regulations.

24           That narrow focus is consistent with  
25 the guidance on scope that you provided, your  
26 Honor, at the Prehearing Conference on  
27 October 21st. We just discussed this off the  
28 record. But I want to make the point on the



1 record.

2           Based on that guidance, ORA focused  
3 its preparation for today's hearing on  
4 Line 147. We prioritized our discovery to  
5 make Line 147 the first priority. And we  
6 agree that PG&E could respond to our  
7 discovery requests on the broader issues  
8 raised by the OSC after today's hearing. So  
9 we are expecting that at the conclusion of  
10 today's hearing, a schedule will be set to  
11 address those broader issues.

12           And, finally, one word about SED's  
13 concurrence, which we also discussed off the  
14 record. We received it at the end of the day  
15 Thursday last week. Also on Thursday and on  
16 Friday, PG&E served a series of voluminous  
17 files containing documents that PG&E said it  
18 had provided to SED previously.

19           These documents include transcripts  
20 of the examinations under oath of PG&E staff  
21 that are quoted in the SED concurrence. PG&E  
22 provided these transcripts to SED between  
23 October 24th and October 29th, nearly three  
24 weeks ago. But they were not provided to the  
25 other parties until the eve of this hearing.

26           As we said in our joint motion to  
27 revise the schedule for these hearings, which  
28 we filed on Friday, there was not enough time

1 to process this information before the  
2 hearing. ORA had to choose. We could  
3 prepare for today's hearing on the basis of  
4 the information we have gathered over the  
5 past two and a half months, or we could spend  
6 the entire weekend reviewing the large number  
7 of documents received just before the  
8 hearing. We chose to prepare for the hearing  
9 based on the information we had already  
10 sorted through.

11 And I just want to note for the  
12 record that we did not have adequate time to  
13 review the information provided on Thursday  
14 afternoon and Friday. Thank you.

15 ALJ BUSHEY: Thank you, Ms. Paull.

16 Mr. Gruen.

17 STATEMENT OF MR. GRUEN

18 MR. GRUEN: Your Honor, I might just  
19 echo -- I don't really have a substantive  
20 opening statement to say, but I might just  
21 echo one or two things in ORA's opening  
22 statement. We discussed off the record the  
23 focus of the hearings today. And based upon  
24 SED's understanding of the PHC of what was  
25 discussed at the PHC, SED informed PG&E that  
26 in discovery that data responses not  
27 pertaining to the operating pressure of  
28 Line 147 could be responded to after hearings

1 today.

2 So we too would expect that a  
3 further hearing be provided to focus on  
4 issues not pertaining to Line 147. And SED  
5 as well has not -- SED advocacy has not had  
6 an opportunity to review the transcripts that  
7 were provided on I believe it was Thursday  
8 and supported the concurrence report.

9 ALJ BUSHEY: Thank you, Mr. Gruen.

10 Ms. Strottman.

11 STATEMENT OF MS. STROTTMAN

12 MS. STROTTMAN: Good morning, Judge  
13 Bushey. Good morning, Commissioner Florio.  
14 Britt Strottman for the City of San Carlos.  
15 The City of San Carlos was brought in with  
16 the consent of PG&E, who welcomed our  
17 constructive contributions to these  
18 proceedings.

19 The City would like to renew its  
20 request for more time to conduct fracture  
21 testing. This will help our expert,  
22 Dr. Stevick with BEAR Laboratories to  
23 determine the allowable operating pressure.  
24 PG&E did not make an adequate showing of  
25 urgency that this line needs to be operated  
26 at a higher pressure for the winter months.

27 Or in the alternative, Judge Bushey,  
28 Commissioner Florio, we ask you that you

1 leave the record open until fracture testing  
2 is completed. It seems like this review of  
3 Line 147 is rushed, to state the issue  
4 simply. The City of San Carlos' interest is  
5 that the line is safe. Line 147 runs through  
6 the heart of the city and through densely  
7 populated neighborhoods. The citizens want  
8 to feel safe. The infamous "Are we sitting  
9 on a San Bruno situation?" email, the level  
10 of attention to this issue has led the  
11 citizens to perceive this situation as  
12 dangerous, and rightfully so.

13 We're looking to the Commission to  
14 take prompt action that you keep the  
15 operating pressure lower until the line is  
16 replaced. Specifically, we concur with ORA's  
17 recommendation that the line be operated at  
18 125 until we have complete confidence that  
19 every foot has been hydro-tested. Thank you.

20 ALJ BUSHEY: Thank you, Strottman.

21 Mr. Malkin.

22 STATEMENT OF MR. MALKIN

23 MR. MALKIN: Thank you, your Honor,  
24 Commissioner Florio. I will be brief. The  
25 testimony of the parties who made it last  
26 week raised the question that you heard  
27 discussed this morning. The evidence that  
28 has already been presented to SED and the

1 parties does in fact demonstrate that every  
2 foot of Line 147 has been hydro-tested.

3           The testimony this morning from  
4 Mr. Johnson and Mr. Singh will explain the  
5 confusion that Mr. Roberts apparently had in  
6 trying to line up the documents and  
7 understand how every foot of a line was  
8 tested.

9           SED's concurrence did identify  
10 errors in two of the reports on the  
11 hydro-tests. Those were corrected. And  
12 corrected reports were sent to the parties  
13 last week and to SED's representative  
14 somewhat prior to that.

15           So there were discrepancies in the  
16 test reports. They have been corrected.  
17 Every foot of Line 147 was in fact  
18 hydro-tested, as the evidence will show.  
19 Every foot was hydro-tested to a pressure  
20 sufficient to support an operating pressure  
21 of at least 330 psig, which is all that PG&E  
22 is asking for today.

23           And you will hear from Mr.  
24 Rosenfeld, the living expert on  
25 hydro-testing, about the safety of this line  
26 and the hydro-testing. You will hear from  
27 Mr. Singh and Mr. Johnson as to the analysis  
28 they have gone through and why the

1 hydro-testing does in fact cover everything.

2 And, finally, because of the  
3 publicity around it, you will hear briefly  
4 from Mr. Harrison what he really meant when  
5 he wrote that email that's been splashed all  
6 over the newspapers.

7 MS. PAULL: Your Honor --

8 ALJ BUSHEY: Question?

9 MS. PAULL: Is Mr. Malkin requesting an  
10 opportunity to provide additional direct  
11 testimony on behalf of PG&E? That's what it  
12 sounded like from his statement just now.

13 ALJ BUSHEY: Why don't we wait to get a  
14 witness on the stand and see what he asks  
15 for. And we'll handle it at that time when  
16 we have something specific in front of us  
17 rather an abstract procedural discussion.

18 So, Mr. Malkin, are you ready to  
19 call your first witness?

20 MR. MALKIN: We are, your Honor.  
21 Consistent with the discussion we had before,  
22 our first witness will be Mr. Rosenfeld. My  
23 colleague, Mr. Hariston, will be presenting  
24 Mr. Rosenfeld.

25 As he's coming up, I would like to  
26 ask how we're going -- never mind.

27 ALJ BUSHEY: We'll be off the record.

28 (Off the record)

1 ALJ BUSHEY: We're back on the record.

2 Mr. Malkin, would you like to call  
3 your first witness?

4 MR. MALKIN: Yes, your Honor. PG&E  
5 calls Michael Rosenfeld.

6 ALJ BUSHEY: Raise your right hand.

7 MICHAEL ROSENFELD, called as a  
8 witness by Pacific Gas and Electric  
9 Company, having been sworn, testified  
as follows:

10 ALJ BUSHEY: Thank you. Please be  
11 seated. State your full name for the record  
12 and spell your last name.

13 THE WITNESS: My full name is Michael  
14 Rosenfeld, R-o-s-e-n-f-e-l-d.

15 ALJ BUSHEY: Thank you. Mr. Malkin, I  
16 understand Mr. Hariston will be presenting  
17 this witness.

18 MR. MALKIN: Yes, your Honor.

19 ALJ BUSHEY: Mr. Hariston.

20 DIRECT EXAMINATION

21 BY MR. HARISTON:

22 Q Good morning, Mr. Rosenfeld.

23 A Good morning.

24 Q Thank you for being with us today.

25 Can you briefly summarize your  
26 background qualifications for the record?

27 A Yes. My background is I'm a  
28 mechanical engineer by training. I received

1 a bachelor's degree in mechanical engineering  
2 from the University of Michigan in 1979 and  
3 master's degree in mechanical engineer from  
4 Carnegie Mellon University in 1981. From  
5 1979 to 1981, I worked at Westinghouse  
6 Electric in Pittsburgh performing structural  
7 analysis of power plant electrical  
8 generators.

9           From 1981 to 1985, I worked at  
10 company called EDS Nuclear, which then  
11 changed its name to Impel, I-m-p-e-l. During  
12 that time, I performed stress analysis of  
13 piping systems and site structures and  
14 equipment for nuclear power plants. ]

15           From 1985 to 1991, I worked at  
16 Battelle Memorial Institute in Columbus,  
17 Ohio, where I performed analyses, design and  
18 testing of various types of industrial  
19 equipment, including everything from chicken  
20 fryers to military equipment.

21           Also, began getting involved in  
22 research and development work related to  
23 natural gas pipelines starting around 1987.

24           From 1991 to the present, I've been  
25 employed with Kiefner and Associates in  
26 Columbus, Ohio. During the first ten years  
27 my position was Senior Structural Engineer.  
28 During the second ten years my position was



1 president of the company. For the last two  
2 years, since we've been acquired by another  
3 company, my position has been vice president,  
4 chief engineer and service line manager for  
5 pipeline fitness for service related work.

6 During my time at Kiefner and  
7 Associates, I've been involved in pretty much  
8 all of the types of work that we do on behalf  
9 of operators of oil and gas pipelines,  
10 including numerous pipeline failure  
11 investigations, risk assessment, pipeline  
12 stress analysis, fitness-for-service  
13 assessments, evaluation of the time to  
14 failure for conditions such as fatigue,  
15 stress corrosion and cracking, corrosion, as  
16 well as presenting seminars and training.

17 I am a member of several -- ASME,  
18 that's American Society of Mechanical  
19 Engineers -- committees involved in writing  
20 standards for pipelines and piping systems.  
21 I'm also ASME's designated instructor for  
22 their workshop on the ASME B31.8 gas  
23 transmission and distribution piping systems  
24 workshop.

25 And I'm a registered professional  
26 engineer in the State of Ohio, and have  
27 written a few articles about pipelines.

28 MR. HAIRSTON: Q Thank you,

1 Mr. Rosenfeld. And have you recently been  
2 involved in an occasion with PG&E related to  
3 its natural gas transmission pipeline Line  
4 147?

5 A Yes, I have.

6 Q And can you briefly describe the  
7 objectives of that occasion?

8 A Yeah. The overall objective was to  
9 try and understand whether the hydrostatic  
10 test that was performed on sections of Line  
11 147 in 2011 verified the integrity and  
12 fitness for service of the pipeline at that  
13 time and currently going forward.

14 MS. PAULL: Objection, Your Honor.  
15 This is direct testimony. I thought the  
16 purpose of this hearing was to cross-examine  
17 PG&E's witnesses.

18 ALJ BUSHEY: Do you want a foundation  
19 or do you just want to move it in?

20 MS. PAULL: I'm not moving anything in  
21 right now. Foundation is --

22 ALJ BUSHEY: I assume that Mr. Hairston  
23 is leading up to moving this into the record.  
24 Are you willing to stipulate it into the  
25 record and we can go right to  
26 cross-examination?

27 You can't object to him making a  
28 foundation to move his testimony in.

1 MS. PAULL: No, I'm not objecting to  
2 his putting his testimony into -- offering  
3 his testimony into the record, but I don't --  
4 this hearing should not be allowed to turn  
5 into more new direct testimony from PG&E.  
6 That's what I'm concerned about because  
7 that's what's happened in the past.

8 MR. HAIRSTON: Your Honor, this is  
9 brief foundational testimony.

10 ALJ BUSHEY: He seems to be reading the  
11 first paragraph of his letter from  
12 October 18th.

13 MR. HAIRSTON: And I actually believe,  
14 your Honor, that pursuant to stipulation of  
15 the parties, the October 18th letter will  
16 already be in the record --

17 ALJ BUSHEY: Right.

18 MR. HAIRSTON: -- because -- but there  
19 was a subsequent letter that I would like to  
20 move in and then --

21 ALJ BUSHEY: Where is the subsequent  
22 letter?

23 MR. HAIRSTON: It was circulated to the  
24 parties. It's not in evidence yet, which is  
25 why I would like to move it in, and complete  
26 some brief foundation. And Mr. Rosenfeld  
27 will be available for cross.

28 ALJ BUSHEY: All right. Do you have

1 extra copies of that?

2 MR. HAIRSTON: Yes, we have.

3 MS. BONE: When was that circulated to  
4 the parties?

5 MR. HAIRSTON: I don't know that off  
6 the top of my head.

7 ALJ BUSHEY: We'll be off the record.

8 (Off the record.) ]

9 ALJ BUSHEY: We'll be on the record.

10 While we were off the record, we  
11 received a copy of a November 14, 2013 letter  
12 from Mr. Rosenfeld to Mr. Singh at PG&E. For  
13 the moment we've marked it as Exhibit A.

14 (Exhibit A was marked for  
15 identification.)

16 ALJ BUSHEY: Ms. Strottman.

17 MS. STROTTMAN: Yes. Thank you, your  
18 Honor. And we are objecting to Exhibit A  
19 being entered into evidence. It's 17 pages  
20 we justified received I guess at the end of  
21 the last week. I'd like to renew my request  
22 that this proceeding be continued to  
23 a different time.

24 There are 17 pages of substantive  
25 findings in here. This just isn't background  
26 information and San Carlos thinks that it's  
27 fair for the City to have more time to review  
28 all this information.

1           And I'd also like to note that on  
2 Friday afternoon before 5 o'clock, we  
3 received all of our responses to our data  
4 requests, which we still haven't had time to  
5 review.

6           ALJ BUSHEY: Thank you, Ms. Strottman.

7           Exhibit A is identified only for  
8 the record.

9           Mr. Hairston.

10          MR. HAIRSTON: Thank you, your Honor.  
11 I think I'll just ask one more foundational  
12 question and make Mr. Rosenfeld available.

13          Q    So Mr. Rosenfeld, before we went  
14 off the record we were discussing your  
15 analysis of Line 147. Do you recall that?

16          A    Yes.

17          Q    And what was your conclusion  
18 regarding the safety of Line 147?

19          A    My conclusion is that  
20 the hydrostatic test was effective at  
21 demonstrating the integrity and fitness for  
22 service of Line 147 at that time and  
23 current -- there's no reason to believe that  
24 that's not still the case, and the pipeline  
25 is safe to continue operating.

26          MR. HAIRSTON: Thank you,  
27 Mr. Rosenfeld.

28                Your Honor, I'm going to ask just

1 a few more foundational questions before we  
2 make Mr. Rosenfeld available.

3 Q So Mr. Rosenfeld, can you briefly  
4 summarize the materials that you relied on to  
5 conduct your analysis?

6 A Yes. I relied on data from the --

7 MS. PAULL: Objection, your Honor.

8 This again is direct testimony.

9 ALJ BUSHEY: He's describing what he  
10 relied on.

11 MS. PAULL: But --

12 ALJ BUSHEY: It cannot possibly be more  
13 foundational.

14 MS. PAULL: Isn't it in the document?  
15 Isn't it in the document?

16 ALJ BUSHEY: It's repetitious? Is that  
17 your objection is repetitious?

18 MS. PAULL: Your Honor, if it's in the  
19 document, it's not necessary to take up  
20 precious hearing time with direct testimony  
21 when the purpose of the hearing is to permit  
22 the other parties to cross-examine PG&E's  
23 witnesses.

24 ALJ BUSHEY: Are you willing to  
25 stipulate -- well, this is already in  
26 the record.

27 MS. PAULL: Yes.

28 ALJ BUSHEY: So let's just -- that's

1 enough. Mr. Hairston, you're done.

2 MR. HAIRSTON: Okay. Thank you.

3 ALJ BUSHEY: Cross-examination of  
4 the witness, who would like to begin?

5 MR. GRUEN: Your Honor, we're prepared  
6 to cross.

7 ALJ BUSHEY: Please begin, Mr. Gruen.

8 CROSS-EXAMINATION

9 BY MR. GRUEN:

10 Q Good morning, Mr. Rosenfeld. My  
11 name is Darryl Gruen. I'm representing  
12 the Safety and Enforcement Division for the  
13 California Public Utilities Commission.

14 Just a couple of questions and just  
15 to specifically note for the record I'm only  
16 asking questions about the October 18 letter.

17 Were there any other individuals  
18 other than yourself either who you supervised  
19 or colleagues who helped you write that  
20 letter?

21 A Well, I wrote all of the letter.  
22 However, there's a fair amount of analysis  
23 work involved and so I -- there were two  
24 other engineers in our office who performed  
25 analyses at my direction.

26 Q Okay. And so the information that  
27 came, the results of these analyses from  
28 those two other engineers were incorporated

1 into the October 18 letter; is that right?

2 A That's correct.

3 Q Okay. One other question about  
4 the letter is, would it be your view if PG&E  
5 had -- could conduct an in-line inspection of  
6 Line 147, would it be able to pick up cracks  
7 on that line?

8 A Currently, in-line inspection  
9 technology for detecting cracks is not very  
10 well developed for natural gas pipelines,  
11 so --

12 Q So it would not be able to pick up  
13 cracks on Line 147 if it was conducted; is  
14 that correct?

15 A It's conceivable that it may. It's  
16 also possible that it may not.

17 MR. GRUEN: Thank you, your Honor. No  
18 further questions.

19 ALJ BUSHEY: Thank you.

20 Ms. Paull.

21 MS. PAULL: I do not have questions.

22 ALJ BUSHEY: Mr. Long.

23 MR. LONG: No questions.

24 ALJ BUSHEY: Ms. Strottman?

25 MS. STROTTMAN: Thank you. Sorry.

26 CROSS-EXAMINATION

27 BY MS. STROTTMAN:

28 Q Good morning, Mr. Kief- -- I'm



1     sorry, Mr. Rosenfeld. I'm Britt Strottman  
2     with the City of San Carlos.

3             So, I wanted to you ask a few  
4     questions about your October 18 letter.

5             You stated that there are three  
6     limitations to hydrostatic testing and  
7     I believe that's on page 5 of your letter.  
8     Do you recall that?

9             A     Yes, I do.

10            Q     And I believe the first one is that  
11     it doesn't ensure the -- assure the integrity  
12     of the line.

13            A     Sorry. I'm just trying to find --  
14     oh, I'm sorry.

15            Q     The first one is that it may only  
16     assure integrity for a finite period of time;  
17     is that correct?

18            A     That's correct.

19            Q     And what do you mean by that?

20            A     Well, the hydrostatic test, if it's  
21     successful and the test pipeline doesn't fail  
22     during the test, the hydrostatic test proves  
23     that there are no flaws or defects of a size  
24     that would fail at the test pressure or at  
25     the operating pressure since the operating  
26     pressure is much lower than the test  
27     pressure. However, there may still be flaws  
28     that remain in the pipe that are not

1 currently a threat to the safe operation of  
2 the pipeline.

3 If there's a mechanism for those  
4 flaws to enlarge over time in service whether  
5 it's due to corrosion or fatigue or anything  
6 else, then essentially the proof of  
7 the integrity of the pipeline or its fitness  
8 for service eventually is no longer reliable  
9 and you have to perform another assessment.

10 Q So can you give me a list of when  
11 you would have to perform another assessment  
12 when you have to hydro it, a line it again?

13 A Well, there are no regulatory  
14 requirements. If you're in a designated high  
15 consequence area, you have to perform --  
16 under Part 192, you have to perform  
17 a reassessment typically every seven to ten  
18 years, depending on circumstances. Or if you  
19 have a circumstance that you're concerned  
20 about, for example, fatigue or something of  
21 that nature, then one could perform  
22 engineering analyses that evaluate how long  
23 it will take for those conditions to become  
24 a concern and one would perform  
25 a reassessment prior to that time.

26 Q And a condition that would cause  
27 concern, would that -- would a reconditioned  
28 pipe be considered a condition that would

1 cause concern?

2 A Not if it's successfully undergone  
3 a hydrostatic test to a high level above what  
4 it's going to operate at.

5 Q What about the importance of good  
6 recordkeeping. Is that a consideration of  
7 whether a test should be -- or whether a pipe  
8 should be hydrottested?

9 If you don't know what's in  
10 the ground, for example, should a pipe be  
11 hydrottested more often?

12 A No. I don't think that that  
13 necessarily ties into how frequently one  
14 would hydrottest the pipeline. The main  
15 determinant for how frequently one would do  
16 that is the ratio of test pressure to  
17 operating pressure.

18 Q Do you think it's important to know  
19 what's in the ground, though?

20 A Important. I'm not quite sure what  
21 you mean by "important" and to what end so...

22 Q Whether a pipeline can be safely  
23 operated, do you think it's important that a  
24 utility know what's in the ground and have  
25 accurate records?

26 A Certainly it's useful.

27 There are I think many pipeline  
28 systems in the country that are operating

1 with some degree of uncertainty about exactly  
2 what every individual feature in the pipeline  
3 is. PG&E is not necessarily unique in this  
4 regard. In fact, I know pipeline systems  
5 built in the 1990s where there isn't complete  
6 correlation between what's on the record and  
7 what's in the facility.

8 Q But you still would agree that it's  
9 useful to have that information to know  
10 what's in the ground to have accurate  
11 records?

12 A It's useful, but I believe that one  
13 can operate a pipeline system safely provided  
14 you have performed a hydrostatic test to  
15 a high level with a generous margin over and  
16 above what you operate at. Beyond that,  
17 being a prudent operator means doing things  
18 that you're supposed to do in day-to-day  
19 operation of -- doing things to prevent  
20 corrosion, doing things to prevent damage,  
21 and so on. That doesn't necessarily rely on  
22 having a great deal of specific data about  
23 some things about the pipeline.

24 Q Now, referring to your October 13th  
25 letter -- or I'm sorry, October 18, 2013,  
26 letter, did any attorneys review your letter?

27 A I have no idea.

28 Q Did you notice any changes in your

1 letter from your initial draft that I assume  
2 you sent over to PG&E and your final draft?

3 A No. I'm not aware of any changes.

4 Q And how many contracts do you have  
5 with PG&E? And if you can estimate the total  
6 income that you've made from your contracts  
7 with PG&E.

8 A Yes. We have other work with PG&E.  
9 I think this year we'll probably come close  
10 to \$200,000.

11 Q And then how much is your rate per  
12 hour?

13 A My rate is \$245 per hour.

14 MS. STROTTMAN: Your Honor, may I just  
15 have one moment.

16 ALJ BUSHEY: Off the record.

17 (Off the record)

18 ALJ BUSHEY: We'll be back on the  
19 record.

20 MR. MEYERS: Thank you, Judge Bushey,  
21 Commissioner Florio.

22 CROSS-EXAMINATION

23 BY MR. MEYERS:

24 Q Mr. Rosenfeld, my name is Steven  
25 Meyers. I'm representing the City of  
26 San Bruno in this proceeding. I just have  
27 a few questions for you this morning.

28 Line 147, a portion of Line 147

1 consists of what's called AO Smith pipe; is  
2 that correct?

3 A Yes, sir.

4 Q And do you know the vintage of that  
5 pipe; in other words, when was that pipe  
6 manufactured?

7 A It appears to be first generation  
8 AO Smith line pipe which would have been made  
9 prior to the middle of 1930.

10 Q All right. Prior to 1930. And do  
11 you know whether that pipe was previously  
12 used at a PG&E facility or PG&E pipeline  
13 system?

14 A No. I don't know specifically  
15 where it might have been used.

16 Q Do you know whether this pipe is  
17 reconditioned pipe as that term is generally  
18 used?

19 A It appears to be, based on some  
20 welding and repair features discovered on  
21 the pipe.

22 Q And when was that reconditioned?

23 A Well, most likely would have been  
24 before it was installed in that pipeline.

25 Q But you don't know specifically?

26 A No, I don't know specifically.

27 Q Does PG&E have records showing when  
28 it was reconditioned?

1           A    I haven't seen those.

2           Q    Do you know where it reconditioned?

3           A    No, I do not.

4           Q    Does PG&E have records showing  
5 where it was reconditioned?

6           A    You'll have to ask PG&E that.

7           Q    And do you know how it was  
8 reconditioned, in other words, what did they  
9 do to the pipe to recondition it?

10          A    Generically, what is typically done  
11 with reconditioned --

12          Q    Sorry. I'm not asking you  
13 generically. I'm asking you specifically  
14 with respect to that portion of Line 147  
15 existing at Mile Post 2.2.

16          A    It appears that they filled  
17 corrosion pits with weld metal.

18          Q    Is that customarily what's done to  
19 recondition pipe?

20          A    Well, as I was about to explain  
21 with the previous question, yes, that is  
22 actual my fairly typical. In fact, there are  
23 many pipelines all over the country that  
24 contain reconditioned pipe. In fact, I know  
25 of one pipeline that has been salvaged and  
26 reinstalled in different locations three  
27 different times.

28                    So typically, what's involved is

1 the pipeline is -- the pipe materials are  
2 cleaned up so that they can examine  
3 the condition inside and outside of the pipe.  
4 Any features such as corrosion pits are  
5 filled with weld metal to restore  
6 the strength. If there are -- if there's  
7 damage that can't be properly repaired that  
8 way, it's cut off the piece of pipe and  
9 the pipe is recoated and reinstalled in  
10 a pipeline.

11 Q Is there CPUC guidance given to  
12 utility operators in California on how to  
13 recondition pipe?

14 A I do not know that. I do know that  
15 the American Society of Mechanical Engineers'  
16 standard for gas transmission and  
17 distribution pipeline systems has provisions  
18 for using or reusing pipe, and they do  
19 require going through exactly the steps that  
20 I described before the pipe can be reused.

21 Q But as an expert for PG&E and as  
22 you sit here today, you have no personal  
23 knowledge that PG&E went through those steps  
24 to recondition this pipe; is that correct?

25 A Well, it appears that they did do  
26 some of those steps because there are  
27 corrosion pits that have been repaired with  
28 weld metal.



1           Q    How much AO Smith pipe remains in  
2 PG&E's system?

3           A    I don't know.

4           Q    Does PG&E have records showing  
5 the amount of AO Smith pipe that it has in  
6 its system?

7           A    You'll have to ask PG&E that  
8 question.

9           Q    How many feet of AO Smith pipe is  
10 there in Line 147?

11          A    Off the top of my head, I'm not  
12 exactly certain.

13          Q    So if you were building a pipeline  
14 today and you were advising the utility they  
15 had a choice between 84-year old  
16 reconditioned pipe or new pipe, what would  
17 you tell them to use?

18          A    Well, I'm not aware of people  
19 using -- reusing old line pipe today. This  
20 was a practice that was very common in the  
21 '40s and '50s because the demand for pipe was  
22 much larger than the available supply. It's  
23 what people did.

24          Q    So it's not done anymore; is that  
25 your testimony?

26          A    It's still allowed but I don't know  
27 people who do that anymore.

28          Q    Okay. Well, you're an expert --

1           A    Because --

2           Q    You're an expert in this business.  
3    You obviously have extensive qualifications.  
4    Are you aware of any recent, recent within  
5    the last decade utilities in the United  
6    States that have used reconditioned pipe? ]

7           A    Within the last decade, installing  
8    reconditioned pipe?

9           Q    Yes, sir.

10          A    No.

11          Q    I'm sorry?

12          A    No.  But they're certainly using  
13    reconditioned pipe that's already in their  
14    system.

15          Q    You testified that PG&E  
16    hydro-tested the entirety of Line 147 from  
17    its connection at Line 132 to its connection  
18    at Line 101; is that correct?

19          A    I don't know that I used that word  
20    anywhere.  I said that they tested their  
21    pipeline.

22          Q    Okay.  Well, let me ask it a  
23    different way.  To your personal knowledge,  
24    based upon the records that you reviewed  
25    produced by PG&E, did PG&E test -- hydro-test  
26    Line 147 through its entire length from  
27    Line 132 to Line 101 including all the  
28    shorts, elbows, miters, joints, valves

1 associated with that pipeline?

2 A I did not check that. I didn't  
3 view the purpose of my evaluation to be a  
4 verification of start and end points or  
5 reconciliation of discrepancies in records.  
6 We have hydro-test records from 1987 and 1990  
7 pipeline replacements. We have hydro-test  
8 records from 2011 showing extensive amounts  
9 of hydrostatic testing. And I take that  
10 information at face value that line has been  
11 hydrostatically tested.

12 Q I'm not sure I got an answer to my  
13 question. Let me try it a different way,  
14 Mr. Rosenfeld.

15 In your testimony, you said that  
16 even though records may not exist for a  
17 particular pipeline and even though the  
18 pipeline that exists in Line 147 in San  
19 Carlos that we may not have accurate pipeline  
20 features for that, it's okay because PG&E  
21 tested that line to a level that was  
22 sufficient to maintain a maximum allowable  
23 operating pressure of 365 -- in this case,  
24 330 -- and it's okay because they  
25 hydro-tested the line.

26 Are you with me so far?

27 A Yes, sir.

28 Q Okay. Did PG&E hydro-test all

1 aspects of that line from 132 to 101  
2 including the shorts, the valves, the miters,  
3 the elbows, the joints, everything else  
4 associated with the line?

5 A I did not verify that.

6 Q Well, then how can you tell us that  
7 the line is fit for service?

8 A The issue that I was asked to  
9 evaluation was whether the hydrostatic test  
10 is a good measure of the integrity of the  
11 pipeline system. I was not asked to verify  
12 that the test extended to every foot of the  
13 pipeline.

14 Q But you testified that the line was  
15 fit for service.

16 A That's correct. And Mr. Singh, I  
17 believe, is PG&E's witness for describing the  
18 reconciliation of reported various pressure  
19 test records with respect to their start and  
20 stop end points. And he has told me that he  
21 believes that all of those discrepancies are  
22 resolvable. So I'm going on the information  
23 that I received from PG&E.

24 Q Okay. So just so the record's  
25 clear and I'm clear -- I may be the only one  
26 in this room that doesn't quite understand  
27 this -- but your opinion is not based upon  
28 your own personal analysis of the data. Your

1 opinion is based to some extent on the  
2 statements made by other members of the PG&E  
3 staff to you?

4 A With respect to the reconciliation  
5 of discrepancies and start and stop points,  
6 yes.

7 Q Okay. Thank you. What is API 579?

8 A API 579 is a fitness-for-service  
9 standard that's panel recognized in various  
10 industries for evaluating the fit for service  
11 of pressure vessels in piping systems.

12 Q Does it have to do with crack  
13 growth in pressure vessels?

14 A One aspect of it does discuss that,  
15 yes.

16 Q And in the literature on API 579,  
17 does any of that discuss weld material that  
18 dates back to 1929?

19 A Not specifically, no. It discusses  
20 weld material and carbon steels, among other  
21 things.

22 Q Have you ever performed any crack  
23 growth test for pipe that dates back to 1929?

24 A We performed a lot of mechanical  
25 testing on line pipe of various vintages.  
26 And the 1929 line pipe is basically a very  
27 plain carbon steel that is no different than  
28 a wide variety of carbon steels that are

1 adequately represented, in my opinion, by the  
2 crack growth rate parameters recommended by  
3 API 579.

4 Q Did you ever examine the cracks  
5 that were evident in Line 132, Segment 180,  
6 that exploded in San Bruno in 2010?

7 A I have read the metallurgist's  
8 reports and other documents associated with  
9 it. I haven't personally examined the pipe.

10 Q Have you done any study of the  
11 crack growth rates in that section of pipe?

12 A The crack growth rates in that  
13 section of pipe have never been tested.

14 Q And Doctor -- it's Doctor, isn't  
15 it?

16 A No, no.

17 Q Sorry.

18 A Sorry. I can't prescribe  
19 prescriptions.

20 Q But after today, you may need to.

21 If Line 147 were built today by  
22 PG&E, would you recommend PG&E use  
23 reconditioned A.O. Smith pipe if it was  
24 available?

25 A No, because it's possible to get  
26 new line pipe today.

27 Q Better pipe?

28 A New pipe.

1 Q New is generally better, isn't it?

2 A Not necessarily.

3 Q What time of seam weld is there on  
4 A.O. Smith pipe?

5 A A.O. Smith Pipe made seam welds  
6 using a variety of technologies depending on  
7 when the pipe was made. In this particular  
8 pipe, it would have been an automated  
9 shielded metal arc weld used to fill a groove  
10 from the outside of the pipe.

11 Q And the shielded metal arc weld  
12 welds the top of the pipe, but not the inside  
13 of the pipe; is that correct?

14 A No, that's not true. The way A.O.  
15 Smith made this pipe was they machined a wide  
16 bevel in the ends that would form a U-shaped  
17 groove. They then pressed the edges of the  
18 pipe together. And the inner portion of the  
19 what would be called the land, the bottom of  
20 the U-shaped groove, would then deform into  
21 what's called a chill bar on the inside of  
22 the pipe that would provide for cooling of  
23 the weld metal that may come through the gap.  
24 And then they would fill up the groove with  
25 weld metal.

26 Q So the weld bead cap extends all  
27 the way through the cross-section of the  
28 pipe?

1           A    That would be normally the case,  
2    yes.

3           Q    And why did they stop doing that in  
4    1930?

5           A    Because it was too slow a process.  
6    They couldn't make pipe fast enough using  
7    that process.  So they went to something that  
8    could allow them to make more pipe faster.

9           Q    And in your examination of the  
10   section of pipe from Line 147 that was  
11   removed by PG&E in August of this year, did  
12   you see that there was in fact shielded metal  
13   arc welding on that piece of pipe?

14          A    What I saw were photographs.  I  
15   didn't examine the pipe personally, but I  
16   relied on photographs that I believe were in  
17   the metallurgist's report.

18          Q    So you didn't examine that pipe  
19   yourself?

20          A    I did not examine that pipe  
21   personally.  But based on a photograph that I  
22   saw that was supposed to be of the scene from  
23   that pipe, I concluded that it was A.O. Smith  
24   pipe of that particular variety.

25          Q    Does steel pipe get brittle as it  
26   gets older?

27          A    No.  Its properties do not change  
28   with time.



1           Q    So 500 years from now, that pipe  
2 would still have the same plastic properties?

3           A    It should, yes.

4           MR. MEYERS: Thank you. I have no  
5 further questions.

6           ALJ BUSHEY: Thank you, Mr. Meyers.

7                    Other parties have further  
8 questions?

9                    Commissioner.

10           COMMISSIONER FLORIO: Thank you,  
11 Mr. Rosenfeld. Appreciate you being here  
12 today.

13                               EXAMINATION

14           BY COMMISSIONER FLORIO:

15           Q    At some point in the not too  
16 distant future, my colleagues and I, none of  
17 whom have a background in metallurgy or  
18 welding, are going to be asked to allow the  
19 pressure on this line to be restored to at  
20 least 330 psi.

21                    In the face of what appears to be  
22 some fair degree of public skepticism, what  
23 degree of assurance can you provide us that  
24 this line is safe to operate? I don't know  
25 if you can put percentages on it or. But,  
26 you know, this is a big decision. And it's a  
27 challenge for us.

28           A    Sure. I understand that. You

1 know, I looked at it from the standpoint of  
2 what do I believe the pressure test shows  
3 about the pipe? What didn't it show as well?  
4 And what other evidence is there that PG&E  
5 understands the various integrity threats  
6 affecting the pipe? And are they doing  
7 something to manage that? And I think my  
8 October letter describes that thought  
9 process.

10 I believe that there's actually a  
11 regulatory basis dating back to when Part 192  
12 was first adopted that would support an MAOP  
13 of 400 psi, which is greater than pressures  
14 that you're talking about right now. And I  
15 believe that the current condition of the  
16 pipeline does in fact support that as  
17 demonstrated by the pressure test.

18 And, to be honest, I'm aware there  
19 are people living around the pipeline. And  
20 throughout this process, I've contemplated  
21 knowing what I know as a pipeline engineer  
22 knowing what I or based on what I can  
23 determine or infer from the information  
24 available, how would I feel about living next  
25 to that pipeline? And I don't see a cause  
26 for concern. I mean, the only question I  
27 came away with was are the schools any good?  
28 So I wouldn't have a concern about it, about

1 living there.

2 Q Apparently some concern about  
3 whether the entire pipe was tested. I take  
4 it you're not in a position to say any more  
5 about that than that you're relying on PG&E's  
6 representation that it was?

7 A That is correct. I will point out,  
8 though, that it's not unusual for a pipeline  
9 operator to have discrepancies in stationing  
10 or location information because what happens  
11 is that the pipeline does have its length  
12 changed at various times. New pipe is added.  
13 Other pipe is taken out. Portions can be  
14 relocated.

15 How you establish that, those  
16 locations -- you can -- the positional  
17 information you get can vary depending on the  
18 technique you use, whether it's surveyor's  
19 chain in transit or you're using electronic  
20 theodolite or you resort to GPS sort of data,  
21 every pipeline operator that I know of has to  
22 carry forward historic locational data and  
23 then try and reconcile that with new or  
24 updated data that doesn't tie in. And it's  
25 just thing that operators learn to work with.

26 COMMISSIONER FLORIO: Thank you very  
27 much.

28 ///

## EXAMINATION

1  
2 BY ALJ BUSHEY:

3 Q I just have a couple questions for  
4 you. I wanted to circle back to your notion  
5 that the -- well, I'm sorry. Let's start  
6 with a foundational question.

7 In the pantheon of pressure test  
8 experts in the United States, would you place  
9 yourself near the top?

10 A Well, I guess if I didn't, I  
11 shouldn't be here. But, you know, I would  
12 certainly put Dr. John Kiefner probably at  
13 the top of that list. And there are other  
14 well known experts in the pipeline industry  
15 on hydrostatic testing. And I've tried to  
16 make sure I understand exactly what they're  
17 doing as well.

18 Q Okay. So it would be safe to say  
19 that you're one of the top experts in the  
20 United States on pressure testing of natural  
21 gas pipelines?

22 A I'll accept that, yes.

23 Q Okay. Thank you. All right. Now,  
24 I want you to think about all of the  
25 pipelines that you've seen and that you've  
26 had experience with in your history.

27 Of those that are reusing 1940s and  
28 1950s pipeline or reconditioned pipeline,

1 what share of them do you think of them  
2 pressure tested?

3 A I can't give you a proportion. I  
4 do know of plenty of instances where that  
5 we've been involved in hydrostatically  
6 testing pipe that does contain salvaged or  
7 reconditioned pipe, often with visible  
8 crack-like features in repair welds not  
9 unlike what we've seen here. And in most  
10 cases, they do just fine in a hydrostatic  
11 test and subsequently.

12 Q So you've seen this before in  
13 pressure test. So that brings us though to  
14 the efficacy of pressure tests and how  
15 much -- what we can draw from the fact that a  
16 pressure test has been conducted. I'd like  
17 to put that together with the record-keeping  
18 challenges that PG&E seems to experience.

19 Let me ask you first, based on your  
20 experience, what is your assessment of the  
21 level of record-keeping challenges that PG&E  
22 seems to be facing? Are they above average,  
23 average, or below average for the industry?

24 A Well, I think they're in the  
25 category where they're not alone. Other  
26 pipeline systems have -- there are many other  
27 pipeline systems that are equally old or  
28 variegated or complicated. And they also

1 have -- there other pipeline systems that  
2 don't have any significant things to talk  
3 about.

4           So, you know, in terms of  
5 challenges, they're probably at the more  
6 challenged end of things. But I know of  
7 systems where pipeline operators are  
8 operating at much higher pressures than this,  
9 ten times this pressure, literally. And they  
10 actually don't know what the pipe is, so --

11           Q And has it been pressure tested?

12           A That's the question.

13           Q Right. Let's talk a little bit  
14 about that, about assuming that we have above  
15 average record discrepancy problem at this  
16 utility, what the best means for a regulator  
17 to address that problem?

18           A Well, you know, the CPUC did direct  
19 PG&E to hydrostatically test pipeline systems  
20 where they can't verify a prior test or are  
21 lacking information about the pipe. That's  
22 an appropriate -- that's an appropriate  
23 response because regardless of what's  
24 actually in the pipeline, if you tested to  
25 this level and you're operating down here, if  
26 you tested this level and you have a  
27 successful test where the pipe doesn't  
28 rupture or, you know, doesn't leak during the

1 test, you've demonstrated the ability of the  
2 pipeline to safely operate here. It's just  
3 logical.

4 Q Okay. Back up to your preparatory  
5 statements. Regardless of what's in the  
6 pipeline -- explain that.

7 A It's like a load test, or it's a  
8 proof test. You may not know the precise  
9 properties of the material or certain other  
10 data. But what you've proven is that the  
11 pipe can withstand a pressure that's much --  
12 and is therefore stressed that is much higher  
13 than what you're intending to operate at.

14 Now, you're not proving that the  
15 pipe is perfect, flawless material. But what  
16 you are showing is that there's nothing  
17 present in the pipeline today that could  
18 threaten the safe operation of the pipeline  
19 at this proposed operating level that's well  
20 below the test pressure.

21 Now, you know, the validity of that  
22 may decrease over time, if there's a  
23 mechanism for whatever remaining flaws that  
24 you don't know about, if there's a mechanism  
25 for them to worsen over time. But insofar as  
26 its current condition and for near-term  
27 foreseeable future, you've proven the  
28 strength of the system irrespective of what

1 the specific materials or details of the pipe  
2 are.

3 Q So then really the only practical  
4 response that a regulator has is  
5 hydro-testing to when there are instances of  
6 incomplete or inaccurate records?

7 A I think it's a good practical  
8 response. One might -- actually, I believe  
9 PHMSA is contemplating proposed rulemaking  
10 right now concerning what's called their IVP  
11 or Integrity Verification Process where they  
12 are leaving the door open for performing an  
13 engineering critical assessment and other  
14 measures instead of hydrostatic testing.

15 So but the onus would be on the  
16 operator to demonstrate that the combination  
17 of engineering analyses and, say, in-line  
18 inspections and institute properties testing  
19 and whatever other methods operator may  
20 attempt to use will be safe and reliable.  
21 And the people who are performing it are  
22 capable of doing it consistently and  
23 repeatedly, repeatably, and so on. But they  
24 are leaving the door open for -- I believe  
25 for performing engineering assessment.  
26 However, that's not a regulation yet.

27 Q And it's certainly not a regulation  
28 in California?



1           A    No, it's not.

2           Q    Thank you.  Just a couple last  
3 questions.  You stated that the most  
4 important thing is the ratio of the test  
5 pressure to the operating pressure?

6           A    Yes, it is.

7           Q    Okay.  And, in your opinion, the  
8 ratio of the test pressure here to the  
9 operating pressure here or the proposed  
10 operating pressure here is in excess of the  
11 ratio that you would recommend?

12          A    Yeah, I think it's plenty adequate  
13 for the need.  Essentially, I think for a  
14 system like this, anything over one and a  
15 half is going to provide good assurance.  And  
16 you're well above that.

17          ALJ BUSHEY:  All right.  Thank you.

18                    Redirect, Mr. Hariston?

19          MR. HARISTON:  Yes, briefly.

20          MR. LONG:  Can I just ask a couple of  
21 questions based on the questions of you and  
22 the commissioner?

23          ALJ BUSHEY:  Recross -- new cross.  All  
24 right, Mr. Long.

25                    CROSS-EXAMINATION

26          BY MR. LONG:

27           Q    I'm curious about something,  
28 Mr. Rosenfeld.  I'm Tom Long with TURN.

1           A    Yes.

2           Q    You're aware that under the federal  
3 regulations maximum allowable operating  
4 pressure or MAOP is to be determined by the  
5 lower of MAOP calculated under various  
6 methods; is that right?

7           A    Correct.

8           Q    Okay. And one method is based on  
9 hydro-testing. And that's what you've been  
10 talking about; is that right?

11          A    Yes.

12          Q    And another is based on the design  
13 pressure calculated according to Barlow's  
14 Formula; is that right?

15          A    The design pressure is calculated  
16 according to a formula that's in 192.105.  
17 And that is not precisely Barlow's Formula.

18          Q    Okay. Thank you. So under the  
19 federal regulations, if the design pressure  
20 is lower than the test pressure MAOP, then  
21 the operator's is required to use the design  
22 pressure MAOP; is that right?

23          A    Well, what I have to point out is  
24 that this pipeline system was already in  
25 place and in operation before the federal  
26 regulations were enacted in 1970 and in fact  
27 before the concept of class location fact was  
28 existed as well. So the regulations in 1970

1 contained provisions for dealing with already  
2 existing systems which would have applied to  
3 this pipeline.

4           And 192.619(c) said -- well, I  
5 mean, 619 listed some of those various  
6 methods of establishing the MAOP. But it  
7 also said those requirements notwithstanding,  
8 the pipeline operator could continue to  
9 operate at the highest pressure that it had  
10 experienced during the five years prior to  
11 July 1st, 1970. So that would have been 400  
12 pounds in this case.

13           And so there's a basis there. And  
14 in addition to that, there's a paragraph  
15 192.607 which no longer appears in the  
16 regulations. That was taken out in like 1993  
17 or '96 or something because it was no longer  
18 needed. But that provided for a procedure  
19 for the operator for the first establishment  
20 of the -- or verification of the MAOP under  
21 the new regulation.

22           And both 619(c) and 607 pointed to  
23 meeting the requirements of 192.611. And  
24 192.611 said that in lieu of doing a  
25 hydrostatic test, you could -- the pipeline  
26 could continue to operate not in excess of  
27 what it experienced during the five years  
28 prior to 1970. And provided the pipeline was

1 in good condition, it could operate or its  
2 pressure had to be adjusted so that the  
3 stress did not exceed what was allowed for  
4 the particular location class. So this being  
5 a Class 3 area, that would be 50 percent of  
6 SMYS.

7 Now, there was also in 1979 PHMSA  
8 or at that time it was called Office of  
9 Pipeline Safety issued an interpretation  
10 written by acting director, Cesar de Leon.  
11 And he said in that interpretation, you do  
12 not use the joint efficiency factor in  
13 establishing -- in calculating the hoop  
14 stress.

15 So when you piece all these  
16 together, what that would indicate is that  
17 the prior MAOP of 400 psi is essentially  
18 validated going forward from 1970. There's  
19 nothing in the regulations that took that  
20 away.

21 Q Okay. I didn't know your answer  
22 was going to go that long. I probably should  
23 have interrupted. But anyway I appreciate  
24 that response.

25 But I wanted you to focus on just  
26 the MAOP. Put aside the grandfathering  
27 provision. Put aside one class out. And  
28 let's just focus on MAOP based on pressure

1 test and MAOP based on design pressure. And  
2 if you just have those two and put aside  
3 these other exceptions, the rules say if the  
4 design MAOP is lower than the test pressure  
5 MAOP, the operator is to use the design MAOP;  
6 is that right?

7 A Well, no. The regulations say what  
8 I just recited earlier.

9 Q But putting aside those, though, if  
10 you have -- I mean, in fact, what's going on  
11 here is PG&E is limited from Line 147 by the  
12 design pressure; is that right?

13 A No. I believe PG&E is limited in  
14 its pressure based on the chain of what the  
15 different paragraphs in 192 permitted both  
16 historically and currently.

17 Q You're aware that PG&E is proposing  
18 an MAOP for Line 147 of 330 psi?

19 A Yes, sir.

20 Q And is that the MAOP calculated by  
21 design pressure?

22 A That would be the MAOP that you  
23 would get by taking the -- yeah, that would  
24 be the pressure that you would get using the  
25 design pressure for the least favorable pipe.  
26 But that is not the MAOP that you would  
27 arrive at using all of what the regulations  
28 state.

1           Q    The question I'm trying to get to  
2 here is do you have an understanding of why  
3 the experts who drafted the federal pipeline  
4 regulations would say that, notwithstanding  
5 your views, that the pressure test is the  
6 gold standard, that in instances where the  
7 design MAOP is lower than the pressure test  
8 MAOP, that the operator should use the design  
9 MAOP?

10           A    I'm sorry. I'm going to have to  
11 ask you to rephrase or restate the question.

12           Q    Okay. Why does design MAOP  
13 trump -- under the regulations, why are the  
14 regulations set up so that the design MAOP  
15 trumps pressure test MAOP?

16           A    Well, you know, there are a number  
17 of different things that for designing and  
18 commissioning a new pipeline, which is not  
19 what we're talking about here. But if you're  
20 building a new pipeline, this is where design  
21 enters. So you've got multiple multiple  
22 criteria. You can't operate at more than the  
23 lowest pressure --

24           ALJ BUSHEY: Excuse me, Mr. Rosenfeld.  
25 I'm sorry to interrupt, but I want to back up  
26 for a minute because I think it's important  
27 that the record be clear. And I'm not clear  
28 on the foundation of Mr. Long's question. So

1 let's try and get clarity on that. I'm going  
2 to split it down into a couple of simple  
3 questions.

4 I'm looking at Subpart J right here.

5 THE WITNESS: Okay.

6 ALJ BUSHEY: Is there a subsection of  
7 this that says that you compare the results  
8 of a pressure test to a calculated MAOP based  
9 on pipeline features? Is there regulation  
10 that says that?

11 THE WITNESS: If you go to 192.619,  
12 that is where they will list that. So that's  
13 not under Subpart J. Subpart J only talks  
14 about the requirements for carrying out a  
15 pressure test.

16 ALJ BUSHEY: And why would we use 619?

17 THE WITNESS: Well, because 619 is the  
18 paragraph that talks about operation and  
19 maximum allowable operating pressure.

20 ALJ BUSHEY: Okay.

21 MR. LONG: Your Honor, I was  
22 referencing Section 619(a), Subpart 1.  
23 Subpart A says lowest of the following. And  
24 then the first one listed is the design  
25 pressure calculated according to Subpart C  
26 and D. And that is what Mr. Rosenfeld was  
27 referring to as 192.105, I believe.

28 ALJ BUSHEY: Okay. All right. So

1 that's what we're talking about. Not  
2 Subpart J.

3 THE WITNESS: That's correct.

4 ALJ BUSHEY: Okay. So it's the  
5 operational requirements. Okay.

6 MR. LONG: How to set the MAOP.

7 ALJ BUSHEY: Right. Okay. Thank you.

8 MR. LONG: Q And the regulations,  
9 Mr. Rosenfeld, said "lowest of." And one of  
10 the listed elements is design pressure.

11 So my question is -- back to my  
12 question, why are the regulations drafted  
13 this way -- if you know, why do the  
14 regulations require the design pressure to  
15 trump a pressure established by  
16 hydro-testing, if that design pressure is  
17 lower? ]

18 A Well, again, this is for  
19 establishing the MAOP of -- essentially of a  
20 new pipeline. There were already  
21 provisions -- there are other provisions that  
22 deal with establishing or verifying the MAOP  
23 of an existing pipeline system, and that  
24 occurred in 1970. So that would have carried  
25 forward to today. So really you have to look  
26 at this in the context of what have the  
27 regulations always said.

28 Q Right. But let's -- okay. We'll



1 talk about an older pipeline, one that's  
2 grandfathered, et cetera. But if the design  
3 pressure is lower than all of those, then the  
4 design pressure is still going to control;  
5 isn't that right?

6 A Well, in 1970, what the language  
7 said was "those requirements  
8 notwithstanding," meaning, you don't have to  
9 abide by those. Alternatively, you can  
10 operate at how you operated for -- at the  
11 highest pressure during the five years before  
12 the regulations and subject to the  
13 requirements of 192.611.

14 Q Let's talk about a post-1970  
15 pipeline, then. Why -- back to my question.  
16 Why would the regulations be drafted in such  
17 a way that the design pressure trumps the  
18 MAOP test pressure -- test pressure MAOP?

19 MR. HAIRSTON: Your Honor, I object.  
20 Mr. Rosenfeld is here to discuss and opine  
21 upon the safety of Line 147. He is being  
22 asked to describe the original intent of  
23 these pipeline safety regulations. I don't  
24 know that this is the necessary forum for  
25 that or that he's --

26 MR. LONG: Frankly, I'm trying to  
27 understand why Mr. Rosenfeld is relying on  
28 the test pressure as the gold standard for

1 safety -- and that's PG&E's position and  
2 Mr. Johnson's statement as well -- when we  
3 have the rules that seem to say a different  
4 type of pressure is important to getting the  
5 right MAOP.

6 MR. HAIRSTON: Your Honor, I suggest  
7 that that's the appropriate question to ask  
8 Mr. Rosenfeld, not to ask him to interpret  
9 the original intent of the draft regulations.

10 ALJ BUSHEY: But he seems to be giving  
11 us answers that -- there are two other  
12 subsections to this particular rule and there  
13 is a sub-subsection that talks about if  
14 something is unknown, that it's 80 percent of  
15 what looks like SMYS. It seems to be a rule  
16 that has a lot of different permutations to  
17 it.

18 MR. LONG: It's true, but I think  
19 Mr. Rosenfeld has agreed that at least for  
20 post-1970 pipeline, that if the design  
21 pressure is lower than the MAOP pressure,  
22 then we're going -- the operator must use the  
23 design pressure as the controlling MAOP.

24 Q Is that right, Mr. Rosenfeld?

25 ALJ BUSHEY: Right. And that's a very  
26 interesting point, Mr. Long, but Line 147  
27 isn't post-1970.

28 MR. LONG: We don't follow the

1 grandfathering rule. And we can have --  
2 there is a debate we can have about one class  
3 out, but PG&E's current interpretation is one  
4 class out doesn't apply here either.

5 ALJ BUSHEY: Well, the Subsection 3  
6 seems to follow exactly what he says about  
7 the highest operating pressure. So --

8 MR. LONG: That's the grandfather.

9 MS. PAULL: That's the grandfather  
10 clause.

11 MS. BONE: That's been eliminated by  
12 this Commission.

13 MR. LONG: We don't follow that. That  
14 was your decision.

15 ALJ BUSHEY: I understand that. But  
16 now you've gone perfectly in a circle. Now  
17 you're back to pressure testing because that  
18 decision said "pressure test."

19 MR. LONG: I guess I'm happy to ask it  
20 the way counsel wanted me to ask it.

21 Q I would like an answer to the  
22 question of why design pressure is important  
23 and why the federal regulations seem to think  
24 that if design pressure was lower than these  
25 other ways of establishing MAOP, that we  
26 should use the design pressure.

27 A Well, disregarding the original  
28 language which included the "notwithstanding"

1 paragraph, it doesn't say what -- what it  
2 says is use the lowest of any of about four  
3 or five different ways of getting to that  
4 pressure.

5           So it doesn't place a higher  
6 priority on the design pressure. It says you  
7 use the lowest of several alternatives. If  
8 the design pressure is the lowest, then  
9 that's the one you use. But there could be  
10 other things that are lower than the design  
11 pressure.

12           Q Right. But if the design pressure  
13 is lower, then we use that.

14           A Yes, in the simplest  
15 interpretation.

16           Q And why would that be?

17           A It's no different than saying --  
18 they're saying use the lowest of several. If  
19 that's the lowest, then that's the one you  
20 use.

21           Q And is that for safety?

22           A Well, the whole regulation is for  
23 safety.

24           Q Okay.

25           A It says minimum federal safety  
26 standards.

27           MR. LONG: Okay. Thank you.

28           ALJ BUSHEY: Additional questions?

1 Ms. Paull?

2 MS. PAULL: Yes.

3 CROSS-EXAMINATION

4 BY MS. PAULL:

5 Q Mr. Rosenfeld, I'm Karen Paull, for  
6 the Office of Ratepayer Advocates.

7 If you look at Subsection (a) 1 of  
8 192.619 -- do you have the regulation in  
9 front of you?

10 A No, I don't.

11 Q You don't. Okay. Well, are you  
12 aware that it has a provision for pipe being  
13 converted under Section 192.14?

14 A Being converted. So that would be  
15 conversion of service from transporting  
16 hazardous liquids, I think.

17 Q Well, here's what it says. "The  
18 design" -- this is the section you've been  
19 discussing with Mr. Long about the  
20 requirement of the regulations at the lowest  
21 MAOP be used if the different methods,  
22 allowable methods, produce different results.

23 So Subsection (a) 1 says

24 "The design pressure of the weakest  
25 element in the segment determined in  
26 accordance with Subparts C and D," but it  
27 says, "however, for steel pipe in pipelines  
28 being converted under Section 192.14," and

1 then it goes on to say there is a different  
2 formula that has to be used as a design -- to  
3 calculate design MAOP.

4 Are you aware of that, that aspect  
5 of the rule?

6 A Well, I'm not sure how it's  
7 applicable. What's the title of 192.14?

8 Q That's the section about if a pipe  
9 has been used, it's called conversion to  
10 service subject to this part.

11 MR. HAIRSTON: Your Honor, can I ask  
12 that Mr. Rosenfeld be provided a copy of the  
13 regulations and a chance to look at them if  
14 he is going to be questioned on this specific  
15 language?

16 MS. PAULL: May I approach, your Honor?

17 (Pause in the proceedings.)

18 THE WITNESS: Well, I'm not sure how  
19 this is applicable because the first sentence  
20 of 192.14 says "A steel pipeline previously  
21 used in service not subject to this part."

22 So this pipeline already was  
23 subject to this part. So whatever it says in  
24 there isn't necessarily applicable unless it  
25 has identical requirements to parts that are  
26 applicable.

27 MS. PAULL: Q What if you -- if you  
28 don't know what the prior use was, prior use

1 of the pipe? What if you have no way of  
2 knowing how it was used before it was put in  
3 the ground in Line 147?

4 A Well, I'm pretty sure PG&E believes  
5 that Line 147 has already been a natural gas  
6 service.

7 Q But if it used pipe. There is  
8 evidence in the record that PG&E -- at a  
9 certain point in the past PG&E put --  
10 relocated pipe from somewhere else and put it  
11 into Line 147.

12 A Well, I believe that --

13 Q As far as I know, we don't know  
14 where that pipe was before and how it was  
15 used. So wouldn't this provision be  
16 applicable?

17 A I don't see how. I think that all  
18 parts of Line 147 that were in service as of  
19 July 1, 1970, were covered by the grandfather  
20 rules at that time, irrespective of how it  
21 might have been used sometime -- how  
22 individual pieces of pipe might have been  
23 used sometime in the past.

24 Q Let me clarify. The grandfather  
25 clause is really not applicable to my  
26 question.

27 A I understand.

28 Q My question is simply: If the

1 pipe -- some of the pipe was used previously  
2 somewhere else -- we don't know where, we  
3 don't know how -- isn't it possible that this  
4 provision about prior use calculating the  
5 MAOP when a pipe has had a prior use and is  
6 unknown, isn't it possible that this formula,  
7 this provision, applies in that case?

8 A Well, I think you're overreaching  
9 what the language says. I think the fact is  
10 the pipeline was already in service when the  
11 regulations came into effect in natural gas  
12 service. I mean, if you really need an  
13 interpretation on this, then you should write  
14 to PHMSA.

15 Q No, I'm not asking you for an  
16 interpretation.

17 I have -- let me just ask you one  
18 more question about that. Do you know how  
19 the -- the pipe that was previously used  
20 somewhere else before it was installed in  
21 Line 147, do you know where it was used?

22 A No, I do not.

23 Q Do you know how it was used?

24 A No, I do not.

25 Q Okay. Thank you. And then just  
26 another question about the test, the hydro  
27 test records that you looked at. Did you  
28 look at any of the -- well, you're aware that



1 the line was hydro tested at times before  
2 2011; correct? You're aware of that?

3 A Portions of new pipe were installed  
4 in 1987 and 1990. So there is evidence that  
5 they were pressure tested, if that's what  
6 you're referring to.

7 Q Yes, it is what I'm referring to.

8 Did you look at those records?

9 A I did look at those records, yes.

10 Q Okay. And did you -- for the 2011  
11 hydro test records that you looked at, which  
12 test records did you -- the records for which  
13 test did you look at?

14 A Well, I don't recall all of the  
15 test section designations. I think there was  
16 a test T 42 and a T 43A and a T 43B. And I  
17 think there was one other and I don't  
18 remember what it was called.

19 Q So a total of four?

20 A I recall four test sections, yes.

21 MS. PAULL: Thank you. No further  
22 questions.

23 ALJ BUSHEY: Anyone else?

24 Mr. Meyers.

25 MR. MEYERS: Your Honor, just a couple  
26 of questions for follow up.

27 ///

28 ///

## 1 CROSS-EXAMINATION

2 BY MR. MEYERS:

3 Q Mr. Rosenfeld, what's a mill test?

4 A What is a mill test. A mill test  
5 is a pressure test of the pipe that the pipe  
6 manufacturer performs to a specified level in  
7 accordance with either the pipe product  
8 specification that the pipe was manufactured  
9 to or perhaps by an agreement between the  
10 pipe manufacturer and the purchaser of the  
11 pipe.

12 Q And that includes a percentage of  
13 the SMYS of that particular steel; is that  
14 correct?

15 A That's correct.

16 Q And today, as we sit here today,  
17 what is the customary mill test pressure as a  
18 percentage of the SMYS that a piece of steel  
19 would have associated with pipe  
20 manufacturing?

21 A Well, that depends on the pipe  
22 product specifications. The API 5L versus  
23 some ASTM -- that's the American Society for  
24 Testing and Materials -- pipe product  
25 specifications which may have requirements  
26 that differ from API 5L. And it also depends  
27 in 5L on the diameter and the grade of the  
28 pipe.

1           Q    Let me just simplify.  For purposes  
2 of Pacific Gas and Electric Company's  
3 acquisition of gas pipeline today, do you  
4 know, as you sit here, what the standard mill  
5 test pressures would be for that pipe that  
6 they acquire?

7           A    Well, as I said, it would depend on  
8 the diameter and the specified strength grade  
9 for the pipe.  But if we're talking about  
10 large diameter high-strength pipe, it would  
11 be 90 percent of the yield strength.

12          Q    Thank you.  And what was the  
13 percentage of SMYS that A.O. Smith used in  
14 1929 when they manufactured the pipe that is  
15 in Line 147?

16          A    It would have been at least  
17 60 percent.

18          Q    And why has that changed over time?

19          A    Well, it's like anything else,  
20 things have -- technology has evolved.  So as  
21 pipe manufacturers started making larger  
22 diameter, higher-strength grades of pipe, the  
23 value of testing to higher levels in the mill  
24 became recognized.  So they could do it.

25          Q    Would it be correct for me to say  
26 that this is a margin of safety?

27          A    Well, it can be in lieu of a test  
28 in the field.  Although, I'm not certain that

1 the CPUC has necessarily recognized the  
2 agreed direct value of a mill test as opposed  
3 to a hydro test in the field. But we have  
4 sometimes in evaluating other pipelines used  
5 the mill test as a basis for judging the  
6 integrity of the pipe.

7 Q And the mill test is information  
8 that Pacific Gas and Electric Company would  
9 have in its records for its pipelines  
10 features list? Is that a correct statement?

11 A The mill test would be something  
12 that one could determine if one knows the  
13 specification that the pipe is manufactured  
14 to and when.

15 Q And for the piece of pipe that  
16 we're talking about here today in Line 147,  
17 do you know what the mill test was?

18 A Are you talking about the A.O.  
19 Smith pipe --

20 Q Yes, sir?

21 A -- or all of the various varieties  
22 of pipe that are in there?

23 Q Well, we only know about the A.O.  
24 Smith pipe so far. So let's try that.

25 A Well, actually, we know about other  
26 varieties of pipe in there, too. We know  
27 there is Grade B and X42 and X52.

28 Q The A.O. Smith pipe.

1           A    Okay.  Yeah, I believe that because  
2 of what's known about A.O. Smith's pipe  
3 manufacturing processes, I think that we can  
4 conclude that those pieces of pipe were  
5 tested by the manufacturer to 60 percent of  
6 the specified minimum yield strength.

7           Q    I'm sorry.  Is that an assumption  
8 or is that fact?

9           A    It's informed by knowledge about  
10 A.O. Smith's pipe manufacturing processes at  
11 the time.

12          Q    So that's an assumption.

13          A    It's an informed assumption.

14          MR. MEYERS:  Very well, Mr. Rosenfeld.  
15 Thank you.

16          ALJ BUSHEY:  Anyone else?

17          MS. STROTTMAN:  I'm sorry, your Honor.  
18 I have three questions.

19          ALJ BUSHEY:  Okay.

20                        CROSS-EXAMINATION

21 BY MS. STROTTMAN:

22          Q    Mr. Rosenfeld, you said you had  
23 performed many tests on old pipe; is that  
24 correct?

25          A    Yes.

26          Q    Any actual crack weld tests on  
27 single-sided submerged arc welds  
28 with porosity and inclusion like San Bruno?

1           A    No, we have not performed that  
2 specific type of test. It's fairly uncommon  
3 to do those kinds of test.

4           Q    What about any crack growth tests  
5 on pipes similar to Line 147 at issue here,  
6 which is A.O. Smith pipe with SSAW?

7           A    No, we have not. But there is test  
8 data in the literature for pipe of a variety  
9 of grades and vintages, all of which -- and  
10 which would have similar -- I mean, at some  
11 level steel is steel when we're talking about  
12 plain carbon steel materials. And for a wide  
13 variety of plain carbon and as well as high  
14 strength low alloy structural steels, the  
15 crack growth rate behavior falls within a  
16 fairly narrow band irrespective of the  
17 details of the grade, and they're all  
18 bound -- upper bounded by the API 579 rate.

19          Q    And then last question: Did you  
20 perform a crack growth analysis for the mitre  
21 bend?

22          A    No, we didn't. We did perform a  
23 structural or a piping stress analysis for  
24 the span including the mitre bend.

25          MS. STROTTMAN: Okay. Thank you. I  
26 have nothing further.

27          ALJ BUSHEY: Thank you. Redirect,  
28 Mr. Hairston?

1           MR. HAIRSTON: Very brief redirect,  
2 your Honor.

3                           REDIRECT EXAMINATION

4 BY MR. HAIRSTON:

5           Q   Mr. Rosenfeld, you testified  
6 earlier I believe in a question from  
7 Miss Strottman that Kiefner and Associates'  
8 revenue from PG&E would be approximately  
9 \$200,000; is that correct?

10          A   That's correct.

11          Q   Now, is Kiefner and Associates a  
12 stand-alone entity or is it part of a larger  
13 group?

14          A   We're now a wholly owned company  
15 operating -- a wholly owned company owned by  
16 Applus -- that's spelled A-P-P-L-U-S -- and,  
17 but we're operating as a separate company  
18 called Kiefner and Associates.

19          Q   Could you estimate the percentage  
20 of total revenue for Applus that the PG&E  
21 engagements represent?

22          A   Well, Kiefner and Associates this  
23 year will probably be -- do about  
24 \$7.3 million. So for our company, it's  
25 200,000 out of 7.3 million. Applus is about  
26 a \$750 million company.

27          Q   Thank you. Now, you were asked a  
28 series of questions earlier about the

1 potential prejudice of reconditioned and/or  
2 A.O. Smith pipe in Line 147.

3 Do you recall those?

4 A Yes.

5 Q Mr. Rosenfeld, does the presence of  
6 reconditioned or A.O. Smith pipe on Line 147  
7 change in any way your conclusions about the  
8 safety of that line?

9 A No, it does not.

10 Q And why not?

11 A Well, for one, A.O. Smith pipe was  
12 pretty good pipe, to start with. In fact,  
13 for most of the period -- in fact, as far as  
14 I know, as far as I'm concerned, for all of  
15 the periods of time in which it was  
16 manufacturing pipe, it was probably the best  
17 stuff that you could buy.

18 Secondly, the hydrostatic test  
19 establishes the ability of the pipeline to  
20 safely operate at significantly lower  
21 pressures. You've got a very large margin  
22 between the test pressure and the operating  
23 pressure. That's a -- provides a minimum  
24 immediate factor of safety. And the larger  
25 the test margin, the more time you have  
26 before there is any -- any other concern  
27 arises.

28 Q And that actually leads to my next



1 question. You testified in response to  
2 Miss Strottman that the hydro test only  
3 confirms the safe operation of pipe for a  
4 certain period of time.

5 Do you recall that?

6 A Yes.

7 Q And is that in part because of the  
8 impact of subsequent pressure cycles on any  
9 remaining defects in the pipe?

10 A Well, in principle, yes. I mean,  
11 that's what the -- that's what the NTSB found  
12 in the case of San Bruno and that's why we  
13 were looking at that particular issue of the  
14 effects of pressure cycle crack growth,  
15 specifically in this case. It's not commonly  
16 an immediate or short-term problem for  
17 natural gas pipelines, but it needed to be  
18 looked at.

19 Q So you did in fact analyze the  
20 crack growth on Line 147?

21 A Yes, we performed analyses about  
22 that.

23 Q And what were your conclusions  
24 about the remaining fatigue life of that  
25 pipe?

26 A The fatigue crack growth due to  
27 operating pressure cycles would not be a  
28 problem in this pipeline for many hundreds of

1 years.

2 MR. HAIRSTON: Thank you,  
3 Mr. Rosenfeld.

4 One minute, Your Honor.

5 (Pause in the proceedings.)

6 No further questions.

7 ALJ BUSHEY: Thank you, Mr. Hairston.

8 Final questions for anyone?

9 (No response.)

10 ALJ BUSHEY: Hearing none, then the  
11 witness is excused. Thank you,  
12 Mr. Rosenfeld.

13 We will take our morning break,  
14 then, until 11:20. Off the record.

15 (Recess taken.)

16 ALJ BUSHEY: We'll be back on the  
17 record.

18 Mr. Malkin, would you like to call  
19 your next witnesses?

20 MR. MALKIN: Yes, Your Honor. PG&E  
21 calls Kirk Johnson and Sumeet Singh.

22 ALJ BUSHEY: Stand.

23 MANLY KIRK JOHNSON, called as a  
24 witness by Pacific Gas and Electric  
Company, having been sworn, testified  
as follows:

25 SUMEET SINGH, called as a witness by  
26 Pacific Gas and Electric Company,  
27 having been sworn, testified as  
follows:

28 ALJ BUSHEY: Please be seated. State

1 your full name for the record and spell your  
2 last name.

3 WITNESS JOHNSON: My name is Manly Kirk  
4 Johnson, J-O-H-N-S-O-N.

5 WITNESS SINGH: My name is Sumeet  
6 Singh, S-I-N-G-H.

7 ALJ BUSHEY: Mr. Malkin?

8 DIRECT EXAMINATION

9 BY MR. MALKIN:

10 Q Mr. Johnson and Mr. Singh, you have  
11 both changed positions since you last  
12 testified.

13 Mr. Johnson, would you please tell  
14 us what your current position is at PG&E.

15 WITNESS JOHNSON: I am currently the  
16 vice president of project management for gas  
17 operations responsible for all the  
18 transmission and distribution, major  
19 projects.

20 Q And Mr. Singh, what is your current  
21 position?

22 WITNESS SINGH: I am the senior  
23 director of integrity management and  
24 responsible for providing oversight of the  
25 application of risk methodologies to develop  
26 integrity management programs, to ensure  
27 we're investing in projects to reduce the  
28 risk on our system.

1           Q    Thank you.  We're going to jump  
2 right into the elephant in the room:  Hydro  
3 testing.

4           Mr. Johnson, you signed the safety  
5 certification for this pressure restoration  
6 on Line 147; correct?

7           WITNESS JOHNSON:  I did.

8           Q    And what did you do to satisfy  
9 yourself that the line had been hydro  
10 tested -- that all of the line had been hydro  
11 tested before you signed it?

12          MS. PAULL:  Objection, Your Honor.  I  
13 would just like to note for the record that  
14 we are going -- we are now having new direct  
15 testimony from PG&E's witnesses, when we  
16 thought the purpose of the hearing was to  
17 cross-examine them on their previous  
18 testimony that's already in the record.

19          ALJ BUSHEY:  Same response as before.  
20 Foundational information.

21          Please continue, Mr. Malkin.

22          MS. STROTTMAN:  I'm sorry.  The City of  
23 San Carlos would like to share in ORA's  
24 objection.

25          ALJ BUSHEY:  Thank you.

26          Mr. Malkin?

27          MR. MALKIN:  Q   Do you remember the  
28 question?

1           WITNESS JOHNSON: I believe so. So  
2 prior to signing my verified statement in the  
3 safety certificate, I reviewed the pipeline  
4 features list and specifically focused on  
5 things that had changed in that features list  
6 since our filing approximately two years ago.  
7 I went over the MAOP validation exercises,  
8 and went through all that activity sitting  
9 with Mr. Sumeet Singh and some of his team.  
10 I reviewed all of the hydrostatic test  
11 reports for the work we did in 2011.

12           I also looked at all of our  
13 pipeline patrols and our pipeline inspection  
14 records for the previous three years. I  
15 reviewed PG&E's pipeline center line survey  
16 information. And, in addition to that, I sat  
17 down with Mr. Rosenfeld privately to ensure  
18 that I had done my due diligence and to see  
19 if he had any questions, any concerns  
20 whatsoever with everything he was in the  
21 process of reviewing for PG&E.

22           Q And focusing specifically on hydro  
23 testing, what did you do to get comfortable  
24 that all of Line 147 had been hydro tested?

25           A Well, previously, two years ago, we  
26 had gone through that same exercise and I had  
27 sat down with my engineering team, Ben  
28 Campbell and Mark Cabral, and walked through

1 and made sure they had walked through tie-in  
2 piece by tie-in piece and ensured that Line  
3 147 had been hydrostatically tested either  
4 with a hydro test in 2011 or a prior  
5 hydrostatic test.

6 In addition, we conducted the same  
7 exercises for shorts that operated above  
8 20 percent, as consistent with the CPUC  
9 recommendations or requests to uprate the  
10 pressure. This time around I again reviewed  
11 those records, asked those very same  
12 questions, and reviewed one additional  
13 document and that was for the leak repair  
14 that had taken place at the end of last year.

15 Q Mr. Singh, you heard described in  
16 ORA's opening statement and you read in  
17 Mr. Robert's testimony the questions he  
18 raises about his inability to line up the  
19 mile posts and the stationing on the strength  
20 test pressure reports and various other  
21 reports, and his uncertainty whether  
22 everything in Line 147 has in fact been hydro  
23 tested.

24 Could you, please, explain how one  
25 can determine and verify that all of Line 147  
26 has been hydro tested?

27 MS. STROTTMAN: Your Honor, I would  
28 object to that question. ]

1 MS. STROTTMAN: Your Honor, I would  
2 object to that question. That is, once  
3 again, additional direct.

4 MS. PAULL: It's essentially rebuttal  
5 and PG&E has the opportunity -- PG&E can  
6 cross-examine Mr. Roberts if it wishes to do  
7 so on his testimony.

8 ALJ BUSHEY: Is this information in the  
9 MAOP records that were presented already?

10 MR. MALKIN: Well, the information,  
11 your Honor, can be derived from the records.

12 ALJ BUSHEY: Right, but we need  
13 someone --

14 MR. MALKIN: One needs to understand  
15 how to do it, and obviously Mr. Roberts  
16 doesn't.

17 And so I understand the parties  
18 would like to have the record where they can  
19 raise questions and there are never answers.

20 ALJ BUSHEY: I'll take that as an  
21 editorial comment, Mr. Malkin.

22 MR. MALKIN: Yes, it is.

23 ALJ BUSHEY: Let's focus on the  
24 question I asked you.

25 So the information is already in  
26 the MAOP test records and this witness is  
27 just going to tell us where to look for the  
28 correct information. Is that an accurate

1 statement?

2 MR. MALKIN: I think it is  
3 a fundamentally accurate statement.  
4 The records consist of strength test pressure  
5 reports, reports from RCP, the company that  
6 oversaw the strength tests, as-built  
7 drawings, and some other drawings the name of  
8 which I can't remember, that Mr. Singh can  
9 explain. And he can explain why Mr. Roberts  
10 couldn't match up mile points and stationing  
11 and why the records, in fact, show that  
12 a hundred percent of the line, including  
13 shorts over 20 percent, has been tested.

14 ALJ BUSHEY: To the extent that those  
15 representations can be made without reliance  
16 on documents that are not part of  
17 the supporting information, then the witness  
18 may proceed.

19 MR. MALKIN: Okay. Well, there is  
20 information beyond that which was  
21 specifically submitted that has been provided  
22 to all of the parties, namely all of these  
23 drawings.

24 ALJ BUSHEY: But those were the  
25 background.

26 MR. MALKIN: They're not part of  
27 the initial supporting information. They  
28 were information that was data provided at



1 a later point.

2 ALJ BUSHEY: Okay. And was that -- did  
3 that data provide the foundation for the MAOP  
4 calculations and tests?

5 MR. MALKIN: Yes. It provides  
6 the basis for being able to verify that every  
7 foot of pipe has been hydrotested.

8 MS. PAULL: Your Honor, if those  
9 records exist, if there are records that  
10 Mr. Roberts should have looked at if he had  
11 had them that make that showing, let PG&E  
12 distribute those records and add them to the  
13 record if they're not already in there.

14 ALJ BUSHEY: I think he just told me he  
15 did that.

16 MR. MALKIN: Yeah. All the parties  
17 have them.

18 MS. PAULL: When were these documents  
19 served that you just referred to, Mr. Malkin?

20 MR. MALKIN: Would your Honor like me  
21 to find that out?

22 ALJ BUSHEY: No. Let's get going here.  
23 Let's get -- let's hear what he has to say  
24 and go from there. So let's get the direct  
25 on the record.

26 MS. BONE: Before that happens, ORA  
27 renews its objection. If Mr. Johnson is to  
28 simply going to tell us which documents we

1 need to look at, it seems like he should  
2 simply say which documents we need to look at  
3 and produce them.

4 Our point is that PG&E hasn't made  
5 its showing and it shouldn't be able to  
6 supplement its showing today on the stand.  
7 We weren't prepared to cross examine.

8 ALJ BUSHEY: Let's see what they have  
9 to offer and we'll go from there.

10 Mr. Malkin.

11 MR. MALKIN: I think I had asked  
12 a question but let me rephrase it.

13 Q Can you please explain, Mr. Singh,  
14 why Mr. Roberts' inability to match up mile  
15 posts and stationing does not undermine  
16 the fact that PG&E hydrottested all of  
17 Line 147?

18 MS. BONE: I object. This actually  
19 does not go to the issue of whether mis- --  
20 whether PG&E hasn't provided the information.  
21 This goes to the inconsistencies within  
22 PG&E's data.

23 So this is a separate issue from  
24 the issue of showing that PG&E has actually  
25 provided all the documents needed to  
26 demonstrate that this line is safe at an MAOP  
27 of 330.

28 It's -- and it's -- again, it's

1 improper either direct or rebuttal. And to  
2 the extent that Mr. Roberts,  
3 the inconsistency can be explained away, it  
4 should be done through cross-examination of  
5 Mr. Roberts, not direct testimony of PG&E.

6 ALJ BUSHEY: So your objection is  
7 relevance?

8 MS. BONE: Yeah. I mean, you're  
9 allowing them --

10 ALJ BUSHEY: Overruled. Please  
11 continue, Mr. Malkin.

12 MR. MALKIN: Q Mr. Singh, could you  
13 please explain how, from the record,  
14 the hydrotest records one can see that in  
15 fact all of the pipeline has been  
16 hydrotested?

17 WITNESS SINGH: A Based on my review  
18 of the testimony submitted by ORA, there was  
19 one missing key element of the record that  
20 needs to be reviewed which is referenced in  
21 the pipeline features list that have been  
22 submitted as part of our recertification  
23 filing, and they were also referenced in  
24 the 2011 filing. And those records are  
25 the detailed as-built drawings that clearly  
26 show what was the starting location of  
27 the test, what was the ending location of  
28 the test, and that's what our engineers used,

1 coupled with the strength test pressure  
2 records.

3           Furthermore, the analysis of  
4 converting mile points strictly to footage by  
5 multiplying the mile points or miles by 5280  
6 does not get you the associated engineering  
7 footage that's referenced in the Pipeline  
8 Features List. And the reason is the mile  
9 points that are referenced for Line 147 are  
10 the historic mile points.

11           So these were the mile points at  
12 the time the line was installed in 1947.  
13 Since then, there's been a lot of work that's  
14 been done on the lines.

15           In addition, the engineering  
16 station that's referenced in some of the  
17 STPRs is a horizontal footage and distance as  
18 the crow flies and not the actual footage of  
19 the pipeline which is in the Pipeline  
20 Features List.

21           So a simplistic example is if you  
22 have a pipeline that goes from point A to  
23 point B and you have a pipeline that  
24 traverses five feet horizontally, five feet  
25 vertically, and another five feet  
26 horizontally, that distance, when you measure  
27 it as the crow flies on a horizontal plain is  
28 ten feet but the actual footage of

1 the pipeline is 15 feet.

2 Q And is that the same reasoning,  
3 same reason why you can't use the stationing  
4 to line up with the actual footage tested?

5 A That is correct.

6 Q And based upon the work that you  
7 and your team did in developing the Pipeline  
8 Features List and looking at all of those  
9 hydrotest documents, is there any doubt in  
10 your mind that PG&E has in fact hydrotested  
11 every foot of Line 147 main line pipe and all  
12 of the shorts operating over 20 percent of  
13 SMYS?

14 A Based on the discussions I've had  
15 with my team, the work that our records team  
16 has done, there's no doubt in any mind.

17 MR. MALKIN: That concludes my direct,  
18 your Honor.

19 ALJ BUSHEY: Thank you, Mr. Malkin.

20 Who wants to go first for cross?  
21 Mr. Gruen?

22 MR. GRUEN: Your Honor, may I approach  
23 and circulate an exhibit?

24 ALJ BUSHEY: We'll be off the record.

25 (Off the record)

26 ALJ BUSHEY: We'll be back on  
27 the record.

28 Mr. Gruen.

1 MR. GRUEN: Your Honor, may I circulate  
2 the next exhibit.

3 ALJ BUSHEY: Yes, please.

4 We're not going to mark this as an  
5 exhibit. This will just be used for our  
6 reference at this point.

7 While the copies are being  
8 distributed, why don't you ask the witnesses  
9 the questions so they can start formulating  
10 their answers.

11 MR. GRUEN: Okay.

12 Q Mr. Singh, the exhibit that's being  
13 circulated is in reference to your testimony  
14 on -- for hearings on -- that happened on  
15 September 6. And this is page 2469 of  
16 the September 6 transcripts and it notes,  
17 the last line of the testimony right above  
18 where Mr. Malkin says "Thank you" on line 19.

19 It says:

20 "And we're ... going to continue  
21 to be open and transparent.

22 Do you recall making that  
23 statement?

24 WITNESS SINGH: A It's on the  
25 transcript, so I'm certain I made  
26 the statement.

27 Q Okay. What do the terms "open" and  
28 "transparent" mean to you?

1           A    Open and transparent to me mean  
2   that we're providing understanding of  
3   the work that we are doing to all of our  
4   stakeholders internal and, to the extent  
5   relevant, external stakeholders as well.  And  
6   it's consistent with what we've done with  
7   the MAOP validation project.

8           Q    And would that include  
9   the Commission?

10          A    That's correct.

11          MR. GRUEN:  Okay.  And if I may  
12   circulate one more, another exhibit, your  
13   Honor.  It's also a transcript so I wouldn't  
14   ask that it be entered into the record but  
15   just for referencing.

16                  This is a -- also a section of page  
17   2473.  It's referenced as 2473 of  
18   the September 6 transcripts.  And it asks  
19   Mr. Johnson:

20                         I guess I would like a little more  
21                         [context] -- organizational  
22                         context.  Who do you report to in  
23                         the organization?

24                         And if I may take latitude, this is  
25   a question from Commissioner Ferron that was  
26   asked.

27                         And the answer that Mr. Johnson  
28   said is:

1 "I currently report to Jesus Soto,  
2 Senior Vice President of Gas  
3 Transmission."

4 "And Mr. Soto reports to?"

5 And the answer:

6 "Nick Stavropoulos."

7 And continuing onto the next page

8 2474:

9 "... Mr. Stavropoulos reports to?"

10 "Chris Johns."

11 And then the question:

12 "Your verified statement laid out  
13 in some detail the timeline of  
14 events surrounding Line 147. When  
15 were you informed of  
16 the discrepancy relating to that  
17 line?"

18 So this is a line of questions that  
19 go to when Mr. Stavropoulos and Mr. Soto were  
20 informed of the discrepancy relating to  
21 Line 147.

22 And Mr. Johnson, this is for you.  
23 Isn't that accurate?

24 WITNESS JOHNSON: A As I read through  
25 it, the best of my recollection, that's  
26 accurate.

27 Q Okay. And turning on to the next  
28 page 2475 of this document, it states:



1 "Okay. So if I" --

2 This is line 5, and I believe this  
3 is Commissioner Ferron continuing.

4 "Okay. So if I could [ask you],  
5 when you were first informed of  
6 that information, who do you  
7 inform up the chain of command?"

8 And the answer is:

9 "I honestly don't recall exactly  
10 who I would have told at that  
11 time. That was sometime ago."

12 Question:

13 "But presumably it would have been  
14 Mr. Soto in the first instance?"

15 Answer:

16 "It would have presumably been  
17 Mr. Soto."

18 "And Mr. Stavropoulos?" is  
19 the question.

20 And the answer is: "I don't know."

21 Do you recall that or does that  
22 seem true to you, Mr. Johnson?

23 A The questions seem true to me, yes.

24 Q Okay. And Mr. Singh, when those  
25 questions were asked, you did not provide an  
26 answer to Commissioner Ferron's questions,  
27 those particular questions; is that right?

28 WITNESS SINGH: A To the best of my

1 recollection, no, I did not.

2 Q But in fact, you did know  
3 the answers to those questions about when  
4 Mr. Stavropoulos and Mr. Soto were informed  
5 about the discrepancies on Line 147; isn't  
6 that true?

7 A I did not recall at that the point  
8 in time.

9 MR. GRUEN: Your Honor, I'd like to  
10 circulate the next exhibit. And this I would  
11 ask to be included in the record as  
12 a transcript.

13 I have a copy, an unredacted copy  
14 that's available for your viewing, your  
15 Honor, and the rest of these circulated  
16 exhibits need to be -- are redacted versions.

17 ALJ BUSHEY: We'll be off the record.

18 (Off the record)

19 ALJ BUSHEY: We'll be back on  
20 the record.

21 Mr. Gruen.

22 MR. GRUEN: Q Mr. Singh, I have -- the  
23 document I have circulated is an e-mail from  
24 you to Mr. Soto and Mr. Stavropoulos, dated  
25 November 16. Do you see that at the top of  
26 the e-mail?

27 WITNESS SINGH: A Yes, I do.

28 Q And do you see on the subject,

1 the subject area where it says: Forward:  
2 Line 147, Mile Post 2.2 Brittan Ave & Rogers  
3 Ave, San Carlos -- Pipe Specification  
4 Discrepancy. Do you see that?

5 A I do.

6 Q And was this an e-mail forwarded by  
7 you on November 16th to Mr. Soto and Mr.  
8 Stavropoulos?

9 A Now, that you've provided me with  
10 a copy, I can see that.

11 Q So you are now familiar with the --  
12 in fact, you did inform Mr. Soto and  
13 Stavropoulos of pipe discrepancy information  
14 on November 16th?

15 A In terms of the specific date,  
16 right.

17 Q Okay. And also in terms of  
18 the specific subject; correct?

19 A We did. And I did not respond to  
20 the question as it was not directly stated to  
21 me, but I believe we did state that  
22 the discrepancy was communicated to our  
23 leadership, executive leadership, and had  
24 the exact specifics of the date and time.  
25 And I did not recall that at the time until  
26 you put this in front of me.

27 Q So you didn't recall. I see.  
28 Okay.

1           Oh, yes, your Honor. May we have  
2 this exhibit marked for identification?

3           ALJ BUSHEY: It's marked Confidential  
4 pursuant to 583.

5           MR. GRUEN: The version that we  
6 provided you is the only version that is not  
7 redacted, your Honor.

8           ALJ BUSHEY: Oh. Okay. Well, then we  
9 have a problem because that's what becomes  
10 the record.

11          MR. GRUEN: Yes, your Honor. We can  
12 provide you a redacted version as well.

13          ALJ BUSHEY: All right. We'll mark  
14 that for identification as Exhibit B.

15                   (Exhibit B was marked for  
16 identification.)

17          MR. GRUEN: Thank you, your Honor.

18                   The next line of questions --

19          ALJ BUSHEY: We'll be off the record.

20                   (Off the record)

21          ALJ BUSHEY: We'll be back on  
22 the record.

23                   Mr. Gruen.

24          MR. GRUEN: Q This is also  
25 a transcript from September 6 hearings, page  
26 2434. And Mr. Johnson, I believe this is  
27 your testimony.

28                   Going to line 11, this is a,

1 I believe a question from Mr. Malkin. It  
2 says:

3 In this morning's session, which  
4 you were not present for, there  
5 were questions raised as to  
6 whether the error with respect to  
7 Segments 103, 103.1, and 103.6 on  
8 Line 147 -- where the MAOP  
9 validation report incorrectly  
10 listed seamless pipe was the same  
11 type of error and raised the same  
12 issues as on Segment 180 of  
13 Line 132 where the accident took  
14 place. It is it the same?

15 And the answer:

16 "No, I don't believe they have  
17 anything in common. This  
18 particular pipeline has seen a  
19 hydrostatic test. It has ... one  
20 with a spike on top of it."

21 So Mr. Johnson, is it your  
22 testimony that Line 132 did not have  
23 a hydrostatic test?

24 WITNESS JOHNSON: A I don't believe it  
25 had a hydrostatic test or a hydrostatic test  
26 with a spike.

27 MR. GRUEN: Thank you.

28 Your Honor, I could circulate

1 the next exhibit.

2 I'm sorry. This is -- circulate  
3 another piece of transcript from --

4 ALJ BUSHEY: Another transcript?

5 MR. GRUEN: Yes, your Honor.

6 ALJ BUSHEY: All right. Mr. Gruen, how  
7 many of these do you have you?

8 MR. GRUEN: I believe that this is --  
9 okay.

10 Your Honor, may we go off  
11 the record for a moment?

12 ALJ BUSHEY: We'll be off the record.

13 (Off the record)

14 ALJ BUSHEY: We'll be back on  
15 the record.

16 Mr. Gruen.

17 MR. GRUEN: Q Mr. Singh, do you recall  
18 answering questions about, in your direct  
19 testimony on September 6 about the amount of  
20 effort that went into the amount of time and  
21 effort and resources that went into the MAOP  
22 validation effort?

23 WITNESS SINGH: A I vaguely recall  
24 that.

25 Is there a specific section in  
26 the transcript you were going to point me to?

27 Q I -- no. I just asked for your  
28 take on it. Not necessary.

1                   But perhaps you could give  
2 a general sense of how many man hours or  
3 staff hours, excuse me, it took to complete  
4 or to do the MAOP validation effort up to  
5 this point?

6                   MR. MALKIN: Your Honor?

7                   ALJ BUSHEY: Relevance, yes.

8                   Mr. Gruen, can we get focused on  
9 Line 147?

10                  MR. GRUEN: Okay.

11                  Q Let me ask a hypothetical.

12                  ALJ BUSHEY: And the hypothetical is  
13 going to relate to some fact that has some  
14 relationship to Line 147?

15                  MR. GRUEN: Line 147, yes, your Honor.

16                  ALJ BUSHEY: Okay, please do.

17                  MR. GRUEN: Q In your opinion, what is  
18 a safe maximum allowable operating pressure  
19 for a line that contains AO Smith pipe  
20 manufactured in 1929 and that PG&E cannot  
21 assure the Commission has not been damaged by  
22 hydrotesting it?

23                  WITNESS SINGH: A I believe we've  
24 already submitted the MAOP validation reports  
25 for each and every feature of Line 147 as  
26 well as the associated shorts. And in those  
27 filings, we have stated at this point  
28 330 psig, which is what we're here talking

1 about.

2 Q Let me just ask. Related to -- in  
3 the hypothetical if the pipe had been damaged  
4 by hydrotesting and it contained AO Smith  
5 pipe manufactured in 1929, what would be --  
6 what is, in your opinion, what would a safe  
7 MAOP be for a line like that under those  
8 circumstances?

9 MR. MALKIN: I'm going to object to the  
10 form of the question. "Damaged by  
11 hydrotesting" is incomprehensible.

12 MR. GRUEN: Your Honor, I believe I can  
13 prove that up if I'm given a little bit of  
14 latitude.

15 ALJ BUSHEY: Prove up?

16 MR. GRUEN: I believe I can show  
17 evidence that suggests that PG&E at least has  
18 concerns about damage to -- from hydrotest.  
19 It's from their own data responses, your  
20 Honor.

21 ALJ BUSHEY: Right, I understand that.  
22 But I think the way you've worded your  
23 question, it's too vague. What are you  
24 talking about "damaged by hydrotesting?"  
25 Damaged how? Did a front-end loader hit it?  
26 Was it dug out? What happened?

27 MR. GRUEN: Ah. Thank you, your Honor.  
28 I would modify the question to say damage



1 from overpressurization related to  
2 hydrotesting.

3 ALJ BUSHEY: Well now, what does  
4 overpressurization mean?

5 MR. GRUEN: It would be above a hundred  
6 percent SMYS.

7 ALJ BUSHEY: Okay. That's what your  
8 question is about?

9 MR. GRUEN: Yes.

10 ALJ BUSHEY: Tests that go above  
11 a hundred percent SMYS.

12 Mr. Singh or Mr. Johnson, have you  
13 performed any of those tests, PG&E?

14 WITNESS JOHNSON: I'm not aware of any  
15 tests where we have performed them above  
16 a hundred percent SMYS based on  
17 the information we have available to us.

18 ALJ BUSHEY: All right.

19 WITNESS JOHNSON: And our testing  
20 records where we do stress strain curves and  
21 yield testing has not indicated any yielding  
22 of any pipelines that have been tested under  
23 the PSEP program.

24 ALJ BUSHEY: Thank you.

25 They don't have any.

26 MR. GRUEN: Okay.

27 Q Does PG&E's hydrotesting procedure  
28 recognize that damage to the pipe from going

1 over a hundred percent SMYS being tested may  
2 occur if the test is conducted with too high  
3 a pressure?

4 WITNESS JOHNSON: A Are you asking  
5 that in theory can it be done, is that your  
6 question?

7 Q No. I'm asking if hydrotesting  
8 procedure, PG&E's own procedure recognizes  
9 that damage to the pipe being tested may  
10 occur if the test goes over a hundred percent  
11 SMYS.

12 A I think I believe PG&E's  
13 procedure -- and I don't have it in front of  
14 me -- probably references the potential for  
15 damage if you go over a hundred percent SMYS.

16 Q Okay.

17 A Potentially.

18 MR. GRUEN: The next exhibit would go  
19 to that point, your Honor. May I circulate?

20 ALJ BUSHEY: Let's back up for  
21 a minute. I'm wondering about the relevance  
22 here. If they've never done this and their  
23 rules say -- where are we going with this?

24 MR. GRUEN: Your Honor, I believe and  
25 I have evidence later that I intend to use on  
26 cross with Mr. Harrison that would suggest  
27 that in fact they have gone over a hundred  
28 percent SMYS on -- for hydrotesting on

1 Line 147. ]

2 ALJ BUSHEY: Why are you going to wait  
3 for Mr. Harrison? These are the experts.  
4 And they just made representations that they  
5 haven't gone over 100 percent.

6 MR. GRUEN: Because, well, I have to  
7 look back at the email. Mr. Harrison was  
8 part of the email. So I was going to use it  
9 to lay a foundation with him because I  
10 believe he would be familiar with the  
11 documents, your Honor.

12 ALJ BUSHEY: All right. Bring it  
13 forward.

14 MR. GRUEN: And, your Honor, before I  
15 circulate this, I provided PG&E with a copy  
16 of an excerpt of this and asked whether they  
17 had any concerns. It's marked confidential,  
18 but it's not redacted. So I would wonder if  
19 PG&E has any concerns with circulating it.

20 ALJ BUSHEY: Why don't we get it  
21 circulated so we can see what it is. And  
22 we'll go from there.

23 MR. GRUEN: Yes, your Honor.

24 ALJ BUSHEY: Mr. Gruen, this just looks  
25 like a copy of the regulations.

26 MR. GRUEN: It is, your Honor. That's  
27 my understanding of it as well. This is a  
28 copy of PG&E's own requirements, as I

1 understand it. But I note that it's marked  
2 confidential provided pursuant to PU Code  
3 Section 583. I didn't see any concerns, but  
4 I wanted to be sure that PG&E didn't either  
5 from a confidentiality standpoint.

6 ALJ BUSHEY: Mr. Malkin, do you have  
7 any confidentiality objections to this?

8 MR. MALKIN: We don't have a  
9 confidentiality objection to that excerpt.  
10 We do believe the witnesses should be shown a  
11 full section. This is one page out of a  
12 middle of a section of a 41-page procedure.

13 ALJ BUSHEY: Right. But is there  
14 any -- do we have any doubt --

15 MR. MALKIN: No confidentiality concern  
16 about a single page.

17 ALJ BUSHEY: Do we have any doubt that  
18 this is the page -- this is a page of the  
19 actual regulations?

20 MR. MALKIN: We don't dispute that this  
21 is a page taken --

22 ALJ BUSHEY: Good. So they're willing  
23 to stipulate to that.

24 What else do you need from these  
25 witnesses?

26 MR. GRUEN: Just to note the part that  
27 identifies caution. It's under the first --

28 ALJ BUSHEY: Mr. Gruen, you don't need

1 to read things to us. That's why we put  
2 things in the record so that we have them.

3 MR. GRUEN: Yes, your Honor.

4 ALJ BUSHEY: So other than reading this  
5 to us, is there anything else you want these  
6 witnesses to do?

7 MR. GRUEN: Q So after looking at  
8 this, you would agree that PG&E's procedure  
9 for hydro-testing prohibits pressures above  
10 SMYS values, hydro-test pressures above SMYS  
11 values?

12 WITNESS JOHNSON: A I'm not exactly  
13 sure what you're referencing. This is one  
14 page of a document, if I look at this  
15 correctly, of 3-29-13. I'm not sure if  
16 you're trying to back-date this to when the  
17 hydro-tests were done, which was 2011.

18 And, again, without going through  
19 the whole document and putting everything in  
20 context and you can read it, I do believe at  
21 the very end it says the pipeline cannot be  
22 established without exceeding the rating  
23 pressure of the equipment. Consult the  
24 pipeline engineering. So if there's  
25 questions about our hydro-test program, you  
26 consult the pipeline engineers.

27 Q And doesn't it say before that that  
28 the test pressure for any pipeline must not

1 be greater than the pressure which produces a  
2 hoop stress of 100 percent of SMYS of the  
3 pipe regardless of the strength of the  
4 valves, regulators, and similar equipment?

5 Do you see that?

6 A Yes.

7 Q Okay.

8 ALJ BUSHEY: Okay. Now we both read  
9 it. That's good. Let's mark this as  
10 Exhibit C.

11 (Exhibit No. C was marked for  
12 identification.)

13 ALJ BUSHEY: Put it in the record, and  
14 we'll go from there.

15 Do you have any substantive  
16 questions for these witnesses on this topic?

17 MR. GRUEN: Yes, your Honor.

18 Q What's the reason for this  
19 prohibition against exceeding SMYS in a  
20 hydro-test?

21 WITNESS JOHNSON: A I didn't write the  
22 document. So I can't tell you exactly  
23 everything they were thinking of as they went  
24 through this. What I believe is -- I don't  
25 know how many -- 41 pages. So I didn't write  
26 all of it. I can simply state that, in  
27 general, we would like to avoid going over  
28 the MAOP of SMYS in some specific conditions

1 so as not to create problems.

2 Q And would those problems be safety  
3 related?

4 A They could be safety related.

5 Q Does PG&E recognize that  
6 hydro-testing damage to a pipe at too high a  
7 pressure for the strength of the pipe can  
8 damage and weaken the pipe without causing a  
9 complete failure of the pipe during the  
10 hydro-test?

11 A I'm sorry. Can you repeat that  
12 question again?

13 Q Sure. Does PG&E recognize that  
14 hydro-testing damage to a pipe again at too  
15 high a pressure higher than a hundred percent  
16 SMYS for the strength of the pipe can damage  
17 and weaken the pipe without causing a  
18 complete failure of the pipe during the  
19 hydro-test?

20 A I believe there is a possibility of  
21 that occurring in some types of pipe. But  
22 Mr. Kiefner -- excuse me -- Mr. Rosenfeld,  
23 who was up on the stand earlier, is much more  
24 of an expert on that specific issue than I  
25 am.

26 MR. GRUEN: In fact, your Honor, I  
27 provided Mr. Malkin with another data  
28 response that was marked as confidential.

1 And I would ask if PG&E has any concerns with  
2 circulating this next document. I'm happy to  
3 circulate it again if --

4 ALJ BUSHEY: We'll be off the record.

5 (Off the record)

6 ALJ BUSHEY: We'll back on the record.

7 Mr. Gruen.

8 MR. GRUEN: Your Honor, there is  
9 additional explanation on this that may be  
10 valuable for the Commission's and your  
11 Honor's understanding of PG&E's precise  
12 concerns with going over a hundred percent  
13 SMYS.

14 May I circulate this in for the --

15 ALJ BUSHEY: We're not here for  
16 edification. We're here for cross-  
17 examination.

18 What do you need from this witness  
19 that you don't already have on the record?

20 MR. GRUEN: Okay. I'll ask the next  
21 question.

22 Q Didn't in fact PG&E contend that  
23 hydro-testing damage to a pipe at too high a  
24 pressure for the strength of the pipe, that  
25 in the case of San Bruno, it was damaged but  
26 it didn't fail and then it later failed --  
27 isn't that exactly what happened in the case  
28 of San Bruno?



1 MR. MALKIN: I'm got to object on both  
2 relevance grounds and also it mis-  
3 characterizes Dr. Caligiuri's testimony  
4 rather egregiously.

5 ALJ BUSHEY: Mr. Gruen, what does it --  
6 let's get back to Line 147. I understand  
7 that you've got a witness coming that's going  
8 to tell us that at some part of the line went  
9 over 100 percent. Okay. These witnesses  
10 have already admitted that if you go over 100  
11 percent, there could be safety issues.

12 What more do we need to weave  
13 together a story here?

14 MR. GRUEN: Okay. I believe that  
15 that's it. I can move on to the next line of  
16 questions, your Honor.

17 ALJ BUSHEY: Okay. Let's go.

18 MR. GRUEN: Q Let me ask you about the  
19 leak found in the field on Line 147 now.

20 WITNESS JOHNSON: A I'm sorry. Who  
21 are you addressing the question to?

22 Q I'll ask it, and then maybe we'll  
23 see who can answer it.

24 ALJ BUSHEY: Let me interject.  
25 Mr. Johnson, when you present yourselves as a  
26 panel, the question is presented to the  
27 panel. You can decide amongst yourself who  
28 is going to answer, but he doesn't have to

1 decide who answers. Okay. We're not going  
2 to play a guessing game here. Okay. All  
3 right.

4 Mr. Gruen.

5 MS. BONE: Could you also admonish them  
6 to tell the whole truth so that if one person  
7 doesn't answer the question and the other  
8 person knows the answer, that they should  
9 answer the question.

10 ALJ BUSHEY: I just swore them both in.  
11 Okay.

12 Go, Mr. Gruen.

13 MS. BONE: Well, that wasn't relevant  
14 previously.

15 MR. GRUEN: Q And just touching  
16 back -- actually, maybe this is for  
17 Mr. Johnson because it's in your verified  
18 statement. It's just confirming that the  
19 leak on Line 147 that caused PG&E to file the  
20 errata in July of 2013, just for memory, when  
21 was that leak discovered again?

22 WITNESS JOHNSON: A It's in my  
23 verified statement. I don't remember the  
24 exact date.

25 Q Just the month is sufficient. Was  
26 it October?

27 A I believe it was October.

28 Q October of 2012; is that right?

1           A    October of 2012.  That's correct.

2           Q    And what was the date of the  
3 hydro-testing for the segment of line that  
4 PG&E found a leak on?

5           A    Again, I don't have those documents  
6 in front of me, but I think we consistently  
7 said it was done in 2011.

8           Q    So is it correct that no leak was  
9 discovered during hydro-testing?

10          A    Correct.  There was no leak seen  
11 during hydro-testing of that segment of line.

12          Q    Okay.  And PG&E later had third  
13 parties test a small section where the leak  
14 was observed; isn't that right?

15          A    PG&E had two independent parties do  
16 a I would say different testing and root  
17 cause analysis on that.

18          Q    I'm just asking about testing.  I'm  
19 sorry.  I'm just asking about testing at this  
20 point.  I'll get --

21          A    What kind of testing?

22          Q    Testing for a leak.

23          A    Testing for the leak itself?

24          Q    I'm sorry.  Field testing.

25          A    I'm not following you at all.  I'm  
26 sorry.  What field testing?

27          Q    PG&E had third parties do field  
28 testing of a small section where the leak was

1 observed; isn't that right?

2 A I believe what I'm thinking of --  
3 and maybe this isn't what you're thinking  
4 of -- but PG&E removed that section of pipe  
5 with the leak in it and sent that into two  
6 third parties for testing. So I wouldn't  
7 consider that field testing.

8 Q I appreciate the correction. Thank  
9 you.

10 And how long after the hydro-test  
11 did PG&E take before sending the section into  
12 the lab for testing?

13 A I don't have the dates when we sent  
14 it into the lab, but you could do the math.

15 Q Could you give an approximation?

16 A Eighteen months. I don't know.

17 Q Eighteen months.

18 A That was my approximation, yes.

19 WITNESS SINGH: A I actually like to  
20 add something here. We removed the section  
21 in August of 2013. And it was sent shortly  
22 thereafter for testing. Don't have that  
23 exact date in front of me. Somewhere in the  
24 August, September 2013 time frame.

25 Q Okay. August 2013, did you say?

26 A That is correct.

27 Q Okay. So, again, a significant  
28 amount of time after the section where the

1 leak was actually observed -- after when the  
2 leak was actually observed; isn't that right?

3 A I think you can quantify the exact  
4 number.

5 Q And the two labs that it went to  
6 were Anamet and Exponent. Are those the  
7 names of the labs?

8 A That is correct.

9 Q Okay. And did the lab reports from  
10 Anamet or Exponent identify an actual leak on  
11 the section tested?

12 A That wasn't the objective of their  
13 analysis. The objective of their analysis  
14 was to identify potential root cause of the  
15 contributing factor why that potential leak  
16 occurred.

17 Q But isn't it true that you can't do  
18 a root cause analysis if you don't know where  
19 the leak is?

20 A Is your question you can't do a  
21 root cause analysis if you don't know the  
22 source of the leak?

23 Q Don't you need to know the leak to  
24 see the leak before you can do a root cause  
25 analysis of what actually caused the leak?

26 A You don't necessarily need to see  
27 the leak. You actually don't see the actual  
28 gas molecules.

1           Q    But you need to know that the leak  
2 exists.  You need to have found the leak.  
3 Let me ask it that way.

4           WITNESS JOHNSON:  A  If the question is  
5 do you need to find the leak, yes, we found  
6 the leak.  We repaired the leak.  We later  
7 cut out the section with the leak in it, and  
8 we sent it in to these two parties.

9           Q    The question is did these labs find  
10 the leak?

11          A    I don't know.  PG&E found the leak.  
12 We found the leak.  We had -- I think in our  
13 certified statement we tell you exactly how  
14 we found the leak, how we tested for the  
15 leak, how we repaired the leak.  And then we  
16 took that segment, sent it in to the labs to  
17 ask them to do root cause analysis.

18          Q    Right.  You're saying that -- if I  
19 understand your verified statement, it's that  
20 PG&E observed the leak through happenstance  
21 in the field in October of 2013.  And then  
22 after observing the leak, took the section of  
23 the pipe where it believed the leak was, sent  
24 it in to the labs for analysis?

25          A    No.  We repaired the leak.  Then  
26 later on went back and cut out the section  
27 that had the leak in it and sent it in to the  
28 lab.  The leak was repaired.

1 Q How did you repair the leak?

2 A We put a PLIDCO cap over the leak.

3 Q Okay. Can you describe the repair?

4 A We put a PLIDCO cap, which is  
5 simply a cap, over the top of the section  
6 that was leaking. We welded it on. We  
7 tested it. The leak was gone. And that's  
8 how we repaired the leak.

9 Q Okay. So that PLIDCO cap -- when  
10 it was sent in to the lab, wasn't that cap  
11 removed? And didn't they then look for the  
12 leak in the lab?

13 A I don't have all the documents in  
14 front of me. I think the reports have been  
15 turned over, is my understanding.

16 MR. MALKIN: I would want to object to  
17 this line of questioning. If we had an  
18 infinite amount of hearing time, we could go  
19 on forever. The reports are part --

20 ALJ BUSHEY: The reports are what they  
21 are. So, Mr. Gruen, where are we going with  
22 this?

23 MR. GRUEN: This gets at the actual  
24 labs doing root cause analysis. And if the  
25 labs can't identify the root cause of the  
26 leak, how can PG&E be certain there aren't  
27 other problems on the line? If they can't  
28 identify the leak, they can't identify the

1 cause of the leak in the labs, how does PG&E  
2 know there aren't problems elsewhere?  
3 Perhaps there's a root cause that they need  
4 to look at elsewhere on the line that they  
5 haven't found yet.

6 ALJ BUSHEY: So is your point that  
7 their vendor labs gave them incomplete or  
8 useless analysis?

9 MR. GRUEN: Not necessarily, your  
10 Honor. It's just that I'm clarifying whether  
11 they know that the lab reports identify the  
12 actual leaks and the lab reports themselves  
13 did a root cause analysis.

14 ALJ BUSHEY: Do we have copies of the  
15 lab reports?

16 MR. GRUEN: I don't have those --

17 ALJ BUSHEY: But you have them?

18 MR. GRUEN: I believe they're in the  
19 record. One of those is attached to  
20 Mr. Singh's declaration, I believe.

21 ALJ BUSHEY: Okay. All right. So it's  
22 in the record. It's there. So what do we  
23 need more from these witnesses? The labs did  
24 what they did. What else do we need from  
25 these witnesses that goes to the ability to  
26 operate 147 at 330?

27 MR. GRUEN: We're good, your Honor.  
28 Thank you.



1           ALJ BUSHEY:  Okay.  Where are you in  
2 your cross-examination?  It's time for us to  
3 take our lunch break.

4           MR. GRUEN:  I have a bit more to do,  
5 but I do have a new line of questioning.

6           ALJ BUSHEY:  And what's your best  
7 estimate for how much more time you have?  
8 Well, hold that when we go off the record.

9                   We're going to take our lunch break.  
10 It's 12:20.  We'll resume at 1:20.

11                   We'll be off the record.

12                           (Whereupon, at the hour of  
13 12:20 p.m., a recess was taken until  
14 1:20 p.m.)

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1 CROSS-EXAMINATION (resumed)

2 BY MR. GRUEN:

3 Q So good afternoon, Mr. Singh and  
4 Mr. Johnson. Just want to ask a question  
5 about the -- related to the leak that was  
6 discovered in October on Line 147.

7 Could the gas on the line have been  
8 coming from somewhere else on the line other  
9 than the leak that verified statement said it  
10 discovered?

11 WITNESS JOHNSON: A We had no reason  
12 to believe it was coming from somewhere else.  
13 We found the leak. We soak test for leaks.  
14 We take the wrap off. You soap test, soap  
15 bubbles. We found the bubbles or what are  
16 sometimes referred to a bubble or a fizz  
17 leak. We identified the location of the  
18 leak. We repaired it. And then we recheck.  
19 And there was no leak after this. So we're  
20 confident we've got the leak.

21 Q Okay. I want to switch to another  
22 topic and ask you in addition to those values  
23 identified in the verified statement, what  
24 other PFL values have you found in Line 147  
25 that are either missing or wrong?

26 A Can I just ask what you're  
27 representing when you say "those values"?  
28 Which page or what section are you --

1           Q    I don't have the verified statement  
2 in front of me handy at the moment.  But just  
3 the reference is to the values on Segment  
4 109, Segments 103 and 103.1, those particular  
5 values, particularly with relation to seam  
6 types.  Let me ask it this way:

7                   What values in the PFL -- what  
8 other PFL values on Line 147 related  
9 specifically to seam types are either missing  
10 or --

11           A    I'm sorry.  Are either missing or  
12 what?

13           Q    Or incorrect.

14           A    Everything we've given you on  
15 Line 147 we believe to be accurate.

16           Q    Okay.  Wasn't the A.O. Smith pipe  
17 characterized variously as both seamless and  
18 DSAW in the PFL?

19           WITNESS SINGH:  A   If you're alluding  
20 specifically to Segment 109, it was  
21 characterized as DSAW when we initially  
22 submitted the filing in 2011.  And subsequent  
23 to that, we discovered it was A.O. Smith when  
24 we were performing leak repair in October and  
25 November time of 2012.  I think that's all  
26 stated.

27           Q    Was part of the PFL -- did some of  
28 the values in the PFL initially reported on

1 Line 147 show that that particular segment  
2 was -- showed that as being seamless as well?

3 A If you're specifically alluding to  
4 Segment 109 on Line 147?

5 Q Yes, I am.

6 A My understanding is what we  
7 submitted to the Commission -- is all on  
8 record -- initially the October 2011 filing  
9 where that segment showed it was DSAW. And  
10 subsequent to that, we discovered it was A.O.  
11 Smith.

12 Q Okay. Can PG&E assure the  
13 Commission that no other characteristics that  
14 affect Line 147 MAOP have been stated in  
15 error on the PFL or elsewhere, for that  
16 matter?

17 A The information that we provided is  
18 the best available information we have today.  
19 We have successfully strength tested the line  
20 with a spike test in 2011, as our expert --  
21 the pipeline expert Mr. Rosenfeld testified  
22 to previously. To the best of our  
23 information that we have today, we have filed  
24 all the information that we have regarding  
25 Line 147 to the Commission including all the  
26 specifications.

27 MR. GRUEN: Okay. Your Honor, no  
28 further questions for the panel at this time.

1 ALJ BUSHEY: Thank you, Mr. Gruen.

2 Ms. Paull?

3 MS. PAULL: Yes, your Honor. May we go  
4 off the record for a moment?

5 ALJ BUSHEY: We're off the record.

6 (Off the record)

7 ALJ BUSHEY: We'll be back on the  
8 record.

9 While we were off the record, we  
10 identified the following exhibits: Exhibit D  
11 is PG&E's data request -- I'm sorry -- PG&E's  
12 response to DRA 86-40.

13 Exhibit E is PG&E's response to  
14 DRA's data request 87-45.

15 Exhibit E (sic) is PG&E's response  
16 to DRA's data request 87-39.

17 Exhibit G is PG&E's response to  
18 DRA's data request 87-44.

19 And Exhibit H is PG&E's response to  
20 SED's data request 11-05.

21 And Exhibit I is PG&E's response to  
22 SED's data request 003-06.

23 (Exhibits Nos. E, E, G, H, and I  
24 were marked for identification.)

25 ALJ BUSHEY: Okay. Ms. Paull, would  
26 you like to begin your cross-examination?

27 MS. PAULL: Thank you, your Honor.

28 ALJ BUSHEY: Mr. Malkin.

1 MR. MALKIN: On that last one, we  
2 haven't got that.

3 ALJ BUSHEY: I is 003-06.

4 Please begin, Ms. Paull. ]

5 CROSS-EXAMINATION

6 BY MS. PAULL:

7 Q Good afternoon, Mr. Johnson, Mr.  
8 Singh. I'm Karen Paull representing the  
9 Office of Ratepayer Advocates today, and I  
10 have actually only a few questions for you.  
11 Mr. Roberts will have other questions. My  
12 questions should take maybe 10 minutes.  
13 First, I have a couple --

14 MR. MALKIN: May I ask a procedural  
15 point? In various other proceedings Mr.  
16 Long, who I feel a colleague since we're  
17 sitting next to each other, has raised the  
18 objection to more than one counsel for a  
19 party making argument, let alone questioning.  
20 I understand Mr. Roberts is not an attorney.  
21 And we're fine with that, but we certainly  
22 don't want the attorneys ganging up on  
23 people.

24 MS. PAULL: May I respond?

25 ALJ BUSHEY: I think you can take it,  
26 Mr. Malkin.

27 MS. PAULL: I will assure you it will  
28 be much more efficient if Mr. Roberts asks a

1 series of questions.

2 ALJ BUSHEY: That's okay. Go.

3 MS. PAULL: Q So first a few  
4 questions about the circumstances under which  
5 the leak was discovered, or rather, the leak  
6 and the problems with Line 147.

7 Mr. Johnson, you said in your  
8 verified statement of August 30th in  
9 paragraph 25 that it was a routine leak  
10 survey of Line 147 that led to the discovery  
11 of the problems with Line 147, or to a  
12 discovery, rather, to a discovery of the  
13 leak. Do you recall that?

14 WITNESS JOHNSON: A I'm looking at my  
15 verified statement on line 25 to a routine  
16 leak survey. Yes, I see it here now, yeah.

17 Q Okay. And if you could take a  
18 look, please, at the first exhibit I  
19 distributed, which is a brief response to a  
20 DRA data request.

21 A Is it Exhibit D?

22 Q It is.

23 A 086 Q 40?

24 Q It is 86, Question 40, yes.

25 A Okay.

26 Q And so in this we asked -- ORA  
27 asked PG&E why this leak survey was performed  
28 at this location. It was performed on



1 October 15th, correct?

2 A I believe -- I believe, yes,  
3 October 15th, 2012.

4 Q 2012. And we asked why it was  
5 performed at this location. And in the  
6 discovery response PG&E responded that a PG&E  
7 gas crew leader was performing a standby  
8 during a water main repair conducted near our  
9 pipeline by the local water utility. And it  
10 was while he was standing on standby that he  
11 observed the leak.

12 So my question is, that happened on  
13 October 13th, and your discovery responses  
14 indicate that the leak surveyor came to  
15 inspect the leak the same day, right?

16 A The leak surveyor returned to the  
17 site on the morning of October 15th.

18 Q And he returned on October 15th.  
19 Now, why did he return on October 15th?

20 A As I recall, he wasn't able to get  
21 a good read on the gas leak due to the  
22 accumulation of water and mud in the hole.

23 Q Okay. So the original -- the  
24 standby crew was at the location on October  
25 13th because the water utility called PG&E  
26 and told PG&E that they were going to be  
27 doing some work in that location.

28 A Any time you work around a gas

1 transmission line or a critical facility,  
2 standby is required to ensure that parties do  
3 not damage our line. And this was a gas crew  
4 leader who was conducting standby for PG&E.

5 Q And that sounds like a very good  
6 thing. But this sequence of events to me  
7 does not sound like a routine leak survey.  
8 It sounds like a special circumstance. The  
9 water utility was doing some work, called  
10 PG&E. PG&E sent a crew. Those were the  
11 circumstances, correct?

12 A So we had a gas crew leader  
13 standing by, and then we sent a leak surveyor  
14 out after the fact. This is routine leak  
15 survey. It's not special. Special refers to  
16 in our standards as an earthquake, a  
17 landslide, something special and unique.  
18 This is routine work. We do it all the time.  
19 We stand by our facilities every time they're  
20 dug around.

21 Q So the sequence of events we just  
22 went through you consider a routine leak  
23 survey?

24 A I consider it routine work, routine  
25 where it looks, yeah, routine leak survey.

26 Q So you stand by your testimony that  
27 it was a routine leak survey that led to the  
28 discovery that the pipe in the ground at that

1 location on Line 147 was different from what  
2 was indicated in the pipeline record?

3 A I'm sorry. I didn't follow your  
4 question. If you're asking, do I stand by my  
5 statement, my statement as I put in my  
6 verified statement is that it was a routine  
7 leak survey.

8 Q That led to the discovery of the --

9 A Yeah.

10 Q -- of the pipe in the ground?

11 A As I -- we either have routine or  
12 we have special. Special is for unique,  
13 one-off circumstances such as earthquakes,  
14 accelerated leak surveys like after San  
15 Bruno, landslides. Those are considered  
16 special surveys. Everything else is  
17 considered routine. Within the routine  
18 category there are scheduled surveys, that  
19 sort of stuff. This was a routine leak  
20 survey --

21 Q Okay. So --

22 A -- conducted by our leak surveyor.

23 Q -- you've clarified. If the water  
24 utility calls up and says we're doing work  
25 and PG&E sends a crew, you include that, you  
26 categorize that as routine?

27 A We stand by every time they're  
28 working around the pipeline. So any time

1 anybody calls in a USA and is going to dig  
2 within the vicinity of our pipeline and we  
3 require hand digging within that vicinity, we  
4 have a standby personnel there to ensure that  
5 nothing happens to our pipeline. It's done  
6 every time on a gas transmission system.

7 Q Sounds like a good thing. If the  
8 water utility had not called PG&E to notify  
9 PG&E that they were doing work on October  
10 13th would PG&E have sent a crew on October  
11 13th?

12 A We didn't send a crew. We sent a  
13 standby person. If they hadn't called us to  
14 let -- you mean if they hadn't conducted a  
15 USA, it's hard to know whether or not we  
16 would have sent somebody out there. But  
17 they -- it's their obligation to call when  
18 you're digging around a transmission line.  
19 It's everybody's obligation.

20 Q So it wasn't a survey that PG&E had  
21 scheduled independent of the water utility  
22 calling them?

23 A It is not a scheduled survey. It's  
24 not a semiannual or annual scheduled survey.  
25 It's a routine survey.

26 Q Okay. Thank you. Let's move on.  
27 If you could look at the next three exhibits  
28 I distributed. So that E, F, G. They're

1 short data responses that have to do with the  
2 questions about the welding and the leak.  
3 And they all are titled something about root  
4 causes.

5           So if you'd look first at Exhibit  
6 E, which is PG&E's response to ORA's Data  
7 Request 87-45, we asked about the probable  
8 cause of the leak. Was it corrosion, cracks,  
9 other reasons. And the answer, part of your  
10 answer was that those defects were created  
11 during the weld deposition process. Do you  
12 see that?

13           WITNESS SINGH: A I see that.

14           Q Thank you. What's your best  
15 estimate of when this weld deposition process  
16 was performed?

17           A We don't have direct supporting  
18 information that ties it back to a record of  
19 when specifically that was done. Based on  
20 all the facts that we have in front of us,  
21 one of the likely scenarios is potentially  
22 when the line was getting installed back in  
23 1957 as part of the reconditioning process.

24           Q Okay. So that's the most likely --  
25 what you believe is the most likely estimate,  
26 most likely time period?

27           A That is potentially one of the  
28 probable justifications.

1 Q But you don't know for sure? You  
2 don't know for sure when, when this was done?

3 A So I want to define for sure just  
4 so that there's no ambiguity around that.  
5 For sure would be having a record that  
6 identifies when that specific repair was  
7 made. I believe I stated that we do not have  
8 that record. The most probable justification  
9 is what I just articulated.

10 Q Thank you. Okay. Now, would you  
11 please look at Exhibit G, response to DRA  
12 87-39.

13 WITNESS JOHNSON: A 87-39 is G? We  
14 have it as F.

15 Q Oh, F.

16 MR. MALKIN: I thought that was F.

17 WITNESS JOHNSON: A So is it 87-39  
18 you're looking for?

19 MS. PAULL: Q It's 87-39. And you are  
20 correct. It is F.

21 WITNESS JOHNSON: A Okay.

22 Q And if you will -- I'm going to  
23 skip over a couple of questions I was going  
24 to do because I don't believe they're  
25 necessary. We're going to move to my next  
26 couple of questions.

27 Mr. Singh, you participated in an  
28 examination under oath that Mr. Shori

1 conducted; is that right, for purposes of  
2 this proceeding?

3 WITNESS SINGH: A That is correct.

4 Q And at a certain point Mr. Shori  
5 asked you about changes in the safety culture  
6 at PG&E within the last three years; is that  
7 right? Mr. Shori asked you questions about  
8 how things are changing at PG&E with regard  
9 to safety culture; is that correct?

10 A I recall that question.

11 Q Okay. And did you say that one  
12 thing that has changed is that the engineers  
13 and the other PG&E employees now have easy  
14 access to senior management to bring safety  
15 concerns to the attention of senior  
16 management? Did you say something like that?

17 A I recall making a statement that as  
18 part of what we're focused on is fostering,  
19 and I stated this previously as well, open  
20 and transparent communication not just with  
21 external stakeholders but also all of our  
22 internal employees and internal stakeholders.

23 Q So do you feel that the engineers,  
24 field personnel, other employees, middle  
25 management now feel freer to bring their  
26 safety concerns to senior management at the  
27 company?

28 A That's a safety culture that we're

1 fostering. And there has been specific  
2 examples that I've been a part of where an  
3 e-mail from a crew foreman in the field has  
4 gone directly to our Executive Vice President  
5 of Gas Operations. I know that because at  
6 times those questions are asked of me in  
7 terms of what are we doing, some of the  
8 questions, or whatever the potential issue  
9 may be.

10 Q And do you personally feel free to  
11 bring safety concerns to the attention of  
12 management that you report to?

13 A Without a doubt, absolutely.

14 Q Including all the way to the top of  
15 the management structure?

16 A If your question is if I feel that  
17 I have the access to talk to Mr. Earley, who  
18 is our CEO, or Mr. Johns, absolutely I do if  
19 there's a safety related issue.

20 Q Thank you. Okay. Just one more,  
21 one more area I'd like to cover. And if you  
22 could go to the last exhibit, which I believe  
23 is I. It's a data response to data request  
24 from SED No. 003, Question 6. And it  
25 consists of a page and a half question and  
26 answer and then a short table. Do you have  
27 that?

28 A Yes, I do.



1           Q    So one of the questions that was  
2 asked in this data request was which pipeline  
3 features for Line 147 were not accurate. And  
4 in response you said that you -- PG&E  
5 re-reviewed all its records for all of Line  
6 147. Was that the case? That's right, isn't  
7 it, that PG&E reviewed, re-reviewed all its  
8 records for Line 147?

9           A    Yes, we did after we identified the  
10 leak. It was as part of our routine root  
11 cause analysis work that we do. When there's  
12 an issue, we identify what the issue is,  
13 learn from it. And in this case we wanted to  
14 know as a prudent operator where else could  
15 there be a potential discrepancy.

16          Q    So to figure that -- to answer  
17 those questions, you did do another review  
18 of -- that is, you had completed MAOP  
19 validation of Line 147, correct, when this  
20 leak was discovered?

21          A    That is correct. We went through  
22 and completed the pipeline features list,  
23 MAOP validation report that was submitted as  
24 part of our October 2011 filing.

25          Q    Okay. So after the leak was  
26 discovered, you reviewed all of those records  
27 again?

28          A    That is correct.

1           Q    Okay.  And then if you could, in  
2 response to this question you provided a  
3 table showing what information changed when  
4 you did your second review.  That is, it  
5 compares certain values, pipeline feature  
6 values that you provided in October 2011 to  
7 the Commission.  It's on the left side of the  
8 page.  And on the other side you have the  
9 updated specifications.  Highlighted in green  
10 are the things that changed.  Am I reading  
11 this correctly?

12           A    That is correct.

13           Q    Okay.  And we've got several kinds  
14 of things that change, don't we?  We've got,  
15 looks like there were changes to wall  
16 thickness for some segments, correct?

17           A    Correct.

18           Q    And to the type of seam?

19           A    That's what's stated here.

20           Q    And changes to the SMYS, S-M-Y-S,  
21 the yield strength?

22           A    The Specified Minimum Yield  
23 Strength, yes.

24           Q    Specified Minimum Yield Strength.  
25 So there were changes to those, those three  
26 features after you reviewed your records in  
27 2012 or 2013; is that right?

28           A    That is correct.

1           Q    So how long is Line 147,  
2 approximately?

3           A    Slightly over 4 miles.

4           Q    Okay.  And about how many feet or  
5 how many miles of pipe had incorrect data,  
6 incorrect feature data at one time or  
7 another?

8           A    I don't have that number in front  
9 of me.

10          Q    Well, if you look at the -- if you  
11 look at the length of these various segments,  
12 it appears that nearly 25 percent of the  
13 length of the line had some kind of incorrect  
14 data in what was presented to the Commission  
15 in October 2011.  Do you agree?

16          A    If you add the lengths and do the  
17 calculation, I'm sure you can come up with a  
18 percentage to validate that.

19          Q    So approximately 25 percent of the  
20 pipe data for Line 147 was incorrect prior to  
21 the leak investigation?

22          A    The specification information was  
23 different, correct.

24          Q    Different and presumably incorrect?

25          A    To the best available information  
26 we had in October 2011, we presented that  
27 information.  As that information was  
28 updated, we presented that.  As you can see,

1 the sections were tested, tested and strength  
2 tested to well above what the MAOP was  
3 required for that line. And it was tested to  
4 establish a MAOP of 400 pounds. And none of  
5 that information changed. And we've stated  
6 that on several occasions that strength  
7 testing, and Mr. Rosenfeld also testified to  
8 this this morning, is the industry's trusted  
9 safety validation.

10 Q Thank you, Mr. Singh, but that  
11 doesn't really respond to my question. I  
12 think you have agreed that this table we were  
13 just looking at shows features, pipeline  
14 features for the line that were corrected  
15 after you reviewed your pipeline records  
16 after the leak?

17 A That's correct. They were updated.

18 Q That's all I want to know.

19 A Absolutely they were updated. And  
20 it's a record of the continuous improvement  
21 process.

22 Q When you say "updated," is that the  
23 same thing as corrected in this case?

24 A They were updated to reflect what's  
25 in the ground.

26 Q So when PG&E -- PG&E has used this  
27 word "updated" quite a lot in its  
28 presentations to the Commission. So if I

1 understand what you just said correctly, when  
2 you say "updated to reflect what is in the  
3 ground," to me that's the same thing as  
4 correcting. If the record did not reflect  
5 what was in the ground and you then change it  
6 to reflect what was in the ground, isn't that  
7 a correction?

8 A Yes. Could say that is true.

9 MS. PAULL: Thank you. Those are all  
10 my questions. And now we -- if you -- could  
11 we go off the record for a moment so that Mr.  
12 Roberts can come forward?

13 ALJ BUSHEY: We'll be off the record.  
14 (Off the record) ]

15 ALJ BUSHEY: We'll be back on  
16 the record.

17 While we were off the record, we  
18 identified Exhibit J. It is PG&E's response  
19 to DRA Data Request 086-22.

20 (Exhibit J was marked for  
21 identification.)

22 ALJ BUSHEY: Mr. Roberts is going to  
23 ask some questions regarding this document.

24 Please begin, Mr. Roberts.

25 MR. ROBERTS: Well, the questions don't  
26 begin with questions about this document, but  
27 that's in the first line of questions.

28 ALJ BUSHEY: Okay.

1 MR. ROBERTS: Okay.

2 CROSS-EXAMINATION

3 BY MR. ROBERTS:

4 Q Good afternoon. I'm Tom Roberts.  
5 I'm with ORA.

6 I'd like you to start by turning to  
7 page A-64 of Exhibit A to PG&E's October 11  
8 filing.

9 WITNESS JOHNSON: A We don't have the  
10 documents up here.

11 ALJ BUSHEY: I don't have one either.

12 MR. MALKIN: May we be off the record?

13 ALJ BUSHEY: We'll be off the record.

14 (Off the record)

15 ALJ BUSHEY: We'll be back on the  
16 record.

17 Mr. Roberts.

18 MR. ROBERTS: Thank you.

19 Q So now if you can turn to page A-64  
20 of Exhibit A.

21 WITNESS SINGH: A Okay.

22 Q Under section A, this is  
23 determining the maximum allowable pressure  
24 for Line 147. This summary report is to  
25 determine the MAOP for Line 147 as a whole;  
26 is that correct?

27 A That's correct.

28 Q Okay. Section A provides three

1 types of values used to determine the MAOP;  
2 is that correct?

3 I can be specific. It provides  
4 a design pressure, a pressure test data  
5 point, and a historic operations data point.

6 A That is correct.

7 Q Can you explain why the value for  
8 historic operation says not -- N/A which  
9 I assume means is not applicable?

10 A I'm sorry. Can you restate your  
11 question?

12 Q Yes. Under the -- so the bottom  
13 left of this page, it says Historic  
14 Operations and instead of a numeric value, it  
15 says N/A, which I assume to be not  
16 applicable.

17 I'd like to understand why that is  
18 letters as opposed to numbers.

19 A On part B?

20 Q This is part 19 -- no. It's part  
21 A.

22 A Okay.

23 Q Says part 192.619 A-3 Historic  
24 Operations.

25 A Yes, I see that.

26 Q It's N/A. So why is there an N/A  
27 there as opposed to a number?

28 A Because as part of the MAOP

1 validation process, the Commission was clear  
2 that we would not be basing the MAOP of our  
3 lines on the grandfather clause. And that's  
4 what that's referring to.

5 Q I believe that the decision  
6 actually refers to 192.619(c) only. But is  
7 it correct then to say that your  
8 interpretation that this other section of  
9 the code is also influenced by the removal of  
10 the grandfather clause?

11 A Correct. If you actually look at  
12 the description, it's very similar -- it's  
13 the same description, actually.

14 Q Okay. Thank you.

15 Now if we can turn -- and part B of  
16 this page doesn't apply because this isn't  
17 a distribution system. This is transmission,  
18 correct?

19 A That will be correct.

20 Q Now for part C, there is a number  
21 of 330 given and it's provided as the highest  
22 operating pressure considered safe based on  
23 operating history. I didn't find that  
24 description in the code in either of  
25 the sections you cite. Do you know what  
26 the source of that language is?

27 A I show on page A-64.

28 Q No. This is page 65 now. Part C.



1           A    Okay.

2           Q    It gives a highest operating  
3 pressure considered safe based on operating  
4 history of 330.  And that narrative  
5 description isn't consistent with language in  
6 either of the two regulations cited above it,  
7 so I'm curious what the source of that  
8 language is.

9           A    Well, this number references 330 in  
10 this case because the line over time has  
11 operated at a pressure above this value.  And  
12 this is what we call our MAOP of record, of  
13 what was the actual MAOP of the line when it  
14 was put in service.  The line was put in  
15 service in 1947 and various modifications  
16 were made to the line subsequent to that.

17          Q    Thank you.  For answering my next  
18 question about what the number meant.  That  
19 still doesn't address -- what I was trying to  
20 find out is how to tie this number back to  
21 the federal code.  And these citations here  
22 do not reference the part of the code that  
23 I would have expected it to and the language  
24 doesn't exactly match.  But let me -- maybe I  
25 can paraphrase to get around this.

26                   Is this the reference to the CFR  
27 that says you can establish that one of  
28 the pressures you look at in establishing

1 MAOP is what the operator considers to be  
2 a safe operating pressure, is that what this  
3 is referring to?

4 A This in this case is referring to  
5 what has been PG&E's historical pressure of  
6 that pipeline. And this is not a form that  
7 we developed. We've made a few modifications  
8 to it but it comes right out of what's cited  
9 off the top of the report on page A-6. It's  
10 based on AGA white paper on verification of  
11 MAOPs for existing CO transmission pipelines.

12 And if you pull up that report from  
13 the AGA, this specific form comes from the  
14 1998 PHMSA guideline. And it's a form that's  
15 taken right out of that reference guideline.

16 Q So if there's something that's  
17 inconsistent between this document and the  
18 federal code, it's because the AGA white  
19 paper has it wrong?

20 A That's not what I stated. What  
21 I stated is that this document is referenced  
22 in the AGA white paper and the origination of  
23 that is the 1998 PHMSA guideline on how to  
24 establish MAOPs.

25 Q Correct. But if the language here  
26 and the citations are not accurate references  
27 to the federal code, then there's something  
28 wrong with this page, this certification of

1 the MAOP of this line. And I'm trying to --  
2 if you're saying you got this form somewhere  
3 else, then AGA is the one -- AGA is the one  
4 that started this, and we don't need to  
5 discuss it any further.

6 A That's not what I stated. It's  
7 referenced in the AGA white paper and PHMSA  
8 is the one that developed the form as part  
9 of --

10 Q This line references federal code?

11 A That's correct.

12 Q It does not reference applicable  
13 federal code to a transmission line in this  
14 case.

15 A Understood.

16 MR. MALKIN: Your Honor, I'm going to  
17 object. This is irrelevant.

18 ALJ BUSHEY: Argumentive. Not focused.  
19 Probably more correctly labeled as discovery.

20 Mr. Roberts.

21 MR. ROBERTS: We can move.

22 ALJ BUSHEY: Yeah, let's.

23 MR. ROBERTS: I think that it matters  
24 that we cited the federal code correctly  
25 but --

26 ALJ BUSHEY: But Mr. Roberts, that's  
27 the type of thing you do on discovery, not  
28 cross-examination.

1 MS. PAULL: I think he was trying to  
2 clarify whether they relied on the Code of  
3 Federal Reg- -- what in the Code of Federal  
4 Regulations they were relying on --

5 ALJ BUSHEY: So he's got his answer  
6 where the form came from.

7 MR. ROBERTS: Yes.

8 ALJ BUSHEY: So please move on,  
9 Mr. Roberts.

10 MR. ROBERTS: Q When you described  
11 what that number was, it sounded like it was  
12 based on what you operated at historically,  
13 the pressure you operated on historically to  
14 determine this number which contradicts that  
15 you are not using the grandfathering clause.

16 So I do want to understand  
17 the source of this number.

18 And the reason I mentioned the code  
19 is because what I think is the correct code  
20 states that an operator can determine what  
21 the minimum operating pressure is. And this  
22 seems like the right slot for that number  
23 that you operated this line, you know how it  
24 operates. It's not that it was operated at a  
25 lower pressure or a higher pressure before.  
26 You know the line and did determine what's  
27 safe.

28 MR. MALKIN: I'm not sure, your Honor,

1 who's the witness.

2 ALJ BUSHEY: Yeah.

3 WITNESS JOHNSON: What's the question?  
4 Your question --

5 ALJ BUSHEY: You keep asking  
6 the same -- do you have a clear answer  
7 Mr. Johnson?

8 WITNESS JOHNSON: No. I'm asking what  
9 the question was. I heard a lot of  
10 conjecture, but hearing you need to go talk  
11 to PHMSA.

12 MS. PAULL: Based on operating history.

13 MR. ROBERTS: No. I can do this.

14 ALJ BUSHEY: Let's back up.

15 The question I hear you asking is you put the  
16 number 330 in this column.

17 MR. ROBERTS: Yes.

18 ALJ BUSHEY: Where did you get that  
19 number from?

20 MR. ROBERTS: And what does it mean.

21 ALJ BUSHEY: Let's take it one step at  
22 a time.

23 Where did you get the number from?

24 WITNESS SINGH: A So the number was  
25 based on the fact that the pipeline, ever  
26 since it was installed, either operated at  
27 that value or higher.

28 ALJ BUSHEY: So you decided?

1           WITNESS SINGH: A No. We have  
2 a record between 1965 to 1970 that states  
3 what the highest operating pressure was of  
4 the line, and that's what we've used as  
5 the MAOP of record which was 400 psig.

6           The other aspect --

7           ALJ BUSHEY: Wait a minute back up.  
8 Where did you get the 330 then?

9           WITNESS SINGH: So 330 in this case was  
10 based on the fact that it was limiting MAOP  
11 based on the design, based on the strength  
12 test, and based on what we have operated  
13 the pipeline at. We take a minimum of those  
14 three values.

15          ALJ BUSHEY: Okay. So the historic was  
16 400, the design was 330, and you took the  
17 minimum of those two, 330?

18          WITNESS SINGH: We also take the test  
19 pressure established for that respective  
20 class, which was 404.

21          ALJ BUSHEY: 404. Okay. So 404, 400  
22 and 330, and you took 330.

23                 And we know where all three of  
24 those numbers came from. Okay.

25          MR. ROBERTS: Q Actually,  
26 the determination of the lowest seems to be  
27 the final number where it says choose  
28 the lowest. I think that's still unclear.

1           It seems like you're saying that  
2 Part C value of 330 came from historic  
3 operating pressures; is that correct?

4           WITNESS SINGH: A What I'm saying is  
5 we've historically operated the baseline up  
6 to 400 pounds based on the actual pressure  
7 log information we have from 196. And we've  
8 at least operated the line at 330 or higher.  
9 And that's what you see here is 330.

10          Q Okay. And so in -- okay. Thank  
11 you.

12           On pages before this summary page,  
13 you provide this MAOP data for each feature  
14 in the pipeline, is that correct, that we  
15 have a more fine resolution breakdown of  
16 the MAOP of record for each feature that  
17 leads to this summary report for the entire  
18 line?

19          A That is correct.

20          Q And in that table, you have  
21 different values for the MAOP of design for  
22 each feature, you have different values for  
23 the MAOP of -- per test because there were  
24 multiple tests performed. But the MAOP per R  
25 is consistent for the entire line. So that's  
26 because you operated at 400 psi so you  
27 consider, as the operator, you can operate it  
28 safely at 330; is that correct?

1           A    That's correct.

2           Q    Okay.  Now, if we can go to page  
3 A-175.  Actually, I'm sorry.  It's good to  
4 hold that page, but now I do want to turn to  
5 Exhibit J.

6           WITNESS JOHNSON:  A   Which is what now  
7 again?

8           Q    In particular, I'll be asking about  
9 PG&E's response to DRA 86 Question 22.

10          A    Okay.

11          Q    And in particular the response to  
12 part a) on page 2.  The question asked  
13 basically if there are repercussions of  
14 testing a pipe at too high a pressure if you  
15 didn't know what the pipe was made of.

16                  And if I could ask one of you to  
17 read the first sentence of your response to  
18 part A.

19          A    I can read it.

20                        If the test pressure causes the  
21 hoop stress on the pipe to exceed  
22 a hundred percent of the specified  
23 minimum yield strength (SMYS) of  
24 the steel, then the steel can  
25 weaken and experience structural  
26 damage.

27          Q    Thank you.

28          A    I think it is important to point



1 out we didn't have any of that on Line 147.  
2 As we've already stated, the pipeline was  
3 tested. It was hydrotested. There was no  
4 yielding of the pipeline. So this discussion  
5 on what can happen is simply theoretical. It  
6 didn't happen on Line 147.

7 Q But since -- I understand that.  
8 Okay. But what I wanted to get at is there  
9 are negative repercussions if you don't have  
10 the correct pipe specifications, isn't that  
11 correct, in performing the hydrotest?

12 A If you exceed -- if you go to too  
13 high a test pressure, things such as rupture  
14 can occur, things such as significant yield  
15 could occur if you not do any information  
16 whatsoever. That's why you do stress strain  
17 curves and that's why you check for yield  
18 when we do a hydrotest, to ensure that you  
19 don't put yourself in that circumstance.

20 Q Okay.

21 A As we've already stated, that  
22 didn't happen on Line 147 and we haven't had  
23 it happen on any hydrotest we've done.

24 We've done -- we will have done  
25 over 500 miles in the last three years. So  
26 we've got a strong record there.

27 Q So now we can turn to 175, please.  
28 Let me know when you are there.

1           A    Okay.

2           Q    This document on this page refers  
3 to which test?

4           A    Test 43 B.  We're on Exhibit A-175,  
5 correct?

6           Q    Correct.  Yes.

7           A    Page 1 of 12?

8           Q    Correct.

9           A    It says at the top it's T-43-B.

10          Q    Okay.  Do you happen to know if  
11 Segment 109 was tested as part of this  
12 particular hydrotest?

13          A    My recollection is Segment 109 was  
14 part of the Test 43-B.

15          Q    Okay, thank you.

16                This report was written by it says  
17 at the top of the page RCP.  What was RCP's  
18 role in the hydrotest?

19          A    RCP is an independent third party  
20 that oversees our hydrotests and makes sure  
21 that things like stress strain and all  
22 the relevant features of a hydrotest are  
23 conducted properly for in-situ hydrotesting  
24 that we're doing under the PSEP program.

25          MR. MALKIN:  Your Honor, if there's  
26 going to be questioning about that test  
27 report, may we provide the witnesses with  
28 a corrected copy that we provided to

1 the parties last week?

2 ALJ BUSHEY: Do you have copies,  
3 corrected copies?

4 MR. MALKIN: Well, I know we have one  
5 but I don't know --

6 MS. PAULL: What was the question?

7 ALJ BUSHEY: We'll be off the record.

8 (Off the record) ]

9 MICHAEL ROSENFELD

10 resumed the stand and testified further as  
11 follows:

12

13 ALJ BUSHEY: We'll be back on the  
14 record.

15 While we were off the record we had  
16 an extensive discussion about stress-strain  
17 curves and evidence and yielding.

18 Mr. Rosenfeld has retaken the stand.  
19 He remains under oath, and he's going to  
20 describe in summary terms what he explained  
21 off the record. And he's going to address  
22 changes that have been presented by PG&E to  
23 their report from RCP regarding pressure test  
24 43 B.

25 Mr. Rosenfeld.

26 THE WITNESS: Yes. So the pressure  
27 versus volume chart is analogous to a  
28 material stress-strain curve because pressure

1 is -- stress is tied directly to pressure in  
2 the pipe. And strain is a measure of  
3 deformation which is tied to the volume of --  
4 the volume of the pipe. And so if the  
5 material is behaving elastically, meaning it  
6 hasn't -- has not yet yielded, you would  
7 normally expect a linear portion of the  
8 stress-strain curve, and you would expect the  
9 pressure volume chart to also be linear in  
10 that range.

11           However, that as far as the pressure  
12 versus volume, that assumes that in fact the  
13 pipeline has -- is full of water with no  
14 bubbles or pockets of air in the pipeline.  
15 And when you introduce water into a pipeline  
16 that has various elevations and so on, air is  
17 going to get trapped in portions, portions of  
18 the pipe inevitably.

19           So what we see here is that if  
20 your -- you see on the stress-strain curve  
21 which we talked about earlier, the curve does  
22 in fact deviate from a straight line, but  
23 it's curving and bending to the left and  
24 going -- and the slope is increasing as it's  
25 doing that. That is not indicative of  
26 yielding. If a joint of pipe or several  
27 pieces of pipe in the pipeline were in fact  
28 yielding, what would happen is that the curve

1 would bend to the right and it would move  
2 farther to the right faster than it goes up.  
3 Here instead we see it's rising, and it's  
4 essentially showing that the system is in  
5 fact stiffening.

6           So that's occurring as -- my  
7 interpretation of this is that that's a  
8 result of air being absorbed in the water.  
9 When it finally does go straight, it's  
10 behaving in an elastic manner. It doesn't  
11 necessarily match the slope of what was  
12 predicted potentially for a number of  
13 reasons. For example, one could be that  
14 there's still a pocket of air trapped at  
15 the -- say in the header at the end of the  
16 test section, and it's continuing to compress  
17 kind of like a big spring. And so what you  
18 see is an air spring. And the pipe is also  
19 elastic, and it's behaving like a steel  
20 spring. And the water is elastic, and it  
21 behaves like a big hydraulic spring.

22           So these springs in series are going  
23 to have, especially with the air pocket, are  
24 going to -- will have a lower elastic slope,  
25 which is going to affect the pressure versus  
26 volume relationship. However, that does not  
27 mean that it didn't get to the pressure. The  
28 pressure is pressure, and the pipe doesn't

1 really know the difference whether it's  
2 coming from water or air or a combination of  
3 those. So I don't think that this shows  
4 yielding.

5           The earlier version of the report  
6 indicates a -- that a yield pressure of 442  
7 pounds, you can see that that's actually not  
8 even on this -- that pressure level isn't  
9 even shown on this chart. I don't think  
10 there's any way that it could have been -- I  
11 think the only explanation for that number is  
12 a typo. People do make typos. So the second  
13 -- the revised version of this shows the --  
14 it indicates a yield pressure at 748. That's  
15 simply the maximum pressure that it was taken  
16 to during the test. So it very likely would  
17 have yielded a -- if it were pressured to the  
18 point of yielding, that would have been at a  
19 most likely a much higher pressure than that.  
20 So that's my interpretation of this  
21 information.

22           ALJ BUSHEY: Thank you, Mr. Rosenfeld.

23           Any questions for Mr. Rosenfeld?

24 All right then.

25           CROSS-EXAMINATION

26 BY MS. BONE:

27           Q Yes, Mr. Rosenfeld. Which chart  
28 are you referring to, on what page of the

1 report or what's supposed to replace what  
2 page of the report?

3 A I was referring to this chart.

4 Q Okay. And that's the only one you  
5 were referring to?

6 A Yes.

7 Q Okay.

8 A I don't believe that chart changed  
9 in the two different versions.

10 Q For the record, what page is that?

11 A I see that as page 11 of 14 on the  
12 corrected report.

13 Q The corrected report, the third  
14 corrected report?

15 A The one that --

16 Q By RCP?

17 A -- is dated 11/11/2013.

18 Q Okay. The one we don't have here.

19 ALJ BUSHEY: Okay. Final questions?  
20 Yes, Ms. Strottman.

21 MS. STROTTMAN: Yes. Thank you.

22 CROSS-EXAMINATION

23 BY MS. STROTTMAN:

24 Q Mr. Rosenfeld, looking at this  
25 chart, there's a green line that says  
26 predicted, correct?

27 A Mm-mm.

28 Q And then you have the -- it's the

1 actual line --

2 A Yes.

3 Q -- there? Okay. And so you  
4 testified that there were some, I guess  
5 perhaps some air bubbles. Is that between  
6 150 and 200? I was trying to give you a  
7 reference. Where are the air bubbles located  
8 on the actual line?

9 A Well, they're -- what I would  
10 interpret as absorption of air in the water  
11 is indicated by the fact that the curve is as  
12 it goes up it's curving to the left and the  
13 slope of it is increasing. So what that  
14 indicates is that the overall stiffness of  
15 water plus air plus steel all being elastic  
16 under pressure is increasing. So that's the  
17 opposite of yielding.

18 Q So then why didn't the estimated  
19 level go back to the predicted level?

20 A Well, because it has -- it has  
21 absorbed -- it's taken additional water to  
22 arrive at that pressure. So what happens is  
23 if you have the whole system having a --  
24 behaving with a lower stiffness or lower  
25 compliance, it will take more water to arrive  
26 at a particular pressure. It's affecting the  
27 pressure versus volume relationship because  
28 portions of -- essentially what's happening



1 is you're collapsing pockets of air or  
2 something of that nature. So it's behaving  
3 with a lower -- lower overall compliance.  
4 But you can see that it eventually does  
5 become elastic. In other words, you've got a  
6 straight line as you're coming to the  
7 completion of the test.

8 Q But it's still not behaving as  
9 predicted?

10 A No. That's because you can't  
11 predict the quantity of air that might be  
12 trapped somewhere in the pipeline.

13 Q And was any one -- was any one at  
14 the leak site when this pressure test was  
15 conducted? Do you know?

16 A At the leak site.

17 Q Yes.

18 A You mean the place that leaked a  
19 year later?

20 Q Yes.

21 A I couldn't tell you that, but it  
22 would surprise me if they were.

23 MS. STROTTMAN: Thank you.

24 ALJ BUSHEY: Mr. Meyers.

25 MR. MEYERS: One question, your Honor.

26 CROSS-EXAMINATION

27 BY MR. MEYERS:

28 Q Mr. Rosenfeld, referring to excerpt

1 from PG&E response to DRA Data Request 86,  
2 Question 2, Attachment 4, this chart.

3 A Yes.

4 Q When is the first time you saw  
5 this?

6 A I saw this when I was reviewing the  
7 data back in October.

8 Q And this was part of your  
9 conclusions then when you evaluated the  
10 hydrostatic test?

11 A You know, I wasn't especially  
12 focused on this chart. I was actually more  
13 interested, to tell you the truth, in this  
14 chart. And this shows --

15 Q Sir, can you identify for the  
16 record what chart you're holding up?

17 A That is on page 10 of 14 on the  
18 11/11 report, but it also appears in the  
19 earlier reports as well. It's in both. It's  
20 the page before the pressure versus volume  
21 chart. And what this shows is, I was  
22 concerned about were there changes in  
23 pressure during the whole period that would  
24 have indicated a leak. And if there were  
25 changes in pressure, would they be tied to a  
26 leak or would they be tied to changes in  
27 temperature of the pipeline because a long  
28 column of water is a pretty sensitive

1 temperature transducer.

2           And what I see is that the  
3 pressures held steady. The pressures on the  
4 chart match the pressures that were in the  
5 test notes. And so this to me, this was the  
6 chart that I felt was most important in terms  
7 of understanding the outcome of the test.

8           Q Is the predicted path of this chart  
9 in the spike pressure test, is that an  
10 arithmetic calculation or is that someone's  
11 opinion?

12           A Well, you would have to really ask  
13 RCP about that. All of these spreadsheets  
14 and worksheets are their work products. But  
15 they have indicated to me in conversations  
16 that it was based on their information about  
17 the lengths of various segments of the  
18 pipeline having different diameters and wall  
19 thicknesses.

20           Q So would it also be affected by the  
21 hydraulic head of the section being tested?  
22 In other words, the fact that the spike line  
23 runs up downhill?

24           A I don't think it would be  
25 significantly affected by that.

26           Q And so you asked the experts how  
27 they arrived at the calculations that led to  
28 the expected yield. And did you have any

1 concerns with respect to the analysis that  
2 they gave you as justification for the  
3 predicted calculation here?

4 A I'm not sure I answered your  
5 ques -- understand your question.

6 Q Were you satisfied in your  
7 discussions with the retained consultant by  
8 PG&E that the information or assumptions or  
9 calculations that they were using to come up  
10 with the expected yield as shown on this  
11 graph was in fact accurate and would be  
12 consistent with what you would do if you were  
13 in the same position as the world's expert on  
14 hydrotesting?

15 A Their description of what they did  
16 made sense to me.

17 Q Thank you.

18 CROSS-EXAMINATION

19 BY MS. BONE:

20 Q One more clarification. Mr.  
21 Rosenfeld, Mr. Meyers just asked you when you  
22 reviewed this report. And you mentioned I  
23 think October of this year. So the report  
24 you reviewed, was it the one dated March  
25 15th, 2012, or was it the current one, the  
26 11/11/2013 report that's now been corrected?

27 A Well, since I was reviewing it in  
28 October, it couldn't have been the one dated

1 11/11.

2 Q Right. So the report you reviewed  
3 for Test T 43 B showed the 236 psig on that,  
4 on page -- what is that, I can't see -- 10 of  
5 the 12.

6 A Right. And I -- I was somewhat  
7 baffled by that number. But I was more  
8 concerned with things like the actual written  
9 pressure and stroke counts and the chart that  
10 I just showed you a minute ago showing  
11 pressure over time and temperature over time.  
12 And so that was -- that was what I focused  
13 on.

14 Q So the 11/11 version, when did you  
15 first see that version of the report?

16 A I think yesterday.

17 Q Okay. And can you rule out for us  
18 that Line 147 was not damaged by this test?

19 A Yeah, I think I can. First of all,  
20 there's no evidence that yielding took place,  
21 and to be perfectly honest, yielding does not  
22 necessarily mean that the pipe -- pipe is  
23 damaged. A lot of pipe is actually  
24 manufactured by expanding it to a final  
25 diameter to get -- get strength. So you  
26 know, yielding is -- all pipe is yielded in  
27 some form in turning it from a flat plate to  
28 a circular cylinder.

1           I think the -- without going out on  
2 a limb here, I suspect that you're concerned  
3 about the possibility of some kind of damage  
4 during the test from some kind of tearing or  
5 crack growth, kind of like what the NTSB  
6 reported observing in the pipe that failed at  
7 San Bruno. And you know, you actually can't  
8 rule that out with any test. Even in brand  
9 new pipe that's always a possibility.

10           The issue is, can it be so bad that  
11 it -- the creation of or the occurrence of  
12 tearing, small amount of tearing at the root  
13 of a flaw that may have been present before  
14 the test, if that reduces the strength of the  
15 pipe such that it affects the reliability or  
16 the integrity of the pipe at its operating  
17 pressure. And the -- so long as you've got a  
18 significant, a reasonable or significant  
19 margin between what you test to and what you  
20 operate at the answer is no, it's not going  
21 to do that.

22           Now, in fact, this isn't supposed  
23 to be a discussion about -- I mean this whole  
24 thing isn't about San Bruno. It's about this  
25 particular pipe, but San Bruno is sort of the  
26 reference for everything that we're talking  
27 about in a way. And so tearing did occur  
28 there. That pipe was tested to only -- to a

1 relatively small margin over what it operates  
2 at. And yet it was in fact able to tolerate  
3 that condition for quite a few decades. And  
4 that's with a relatively small test margin.

5 Now, this pipe has been tested  
6 with, effectively, that was a test of 1.25  
7 times what it operated. In this case the  
8 spike test level was double what the pipe is  
9 proposed to operate at. So that's  
10 essentially four times the margin of what we  
11 saw with the San Bruno pipe. So even if a  
12 small amount of tearing did occur, it will  
13 take a long, long time for that to ever  
14 affect the pipe.

15 The other thing that people worry  
16 about is the so-called pressure reversal  
17 phenomenon where the tearing is actually  
18 significant enough to lower the failure --  
19 lower the failure pressure after achieving a  
20 successful test. And you know, this is  
21 something that's been observed with some old  
22 varieties of old low frequency ERW pipe, for  
23 example, or occasionally with something like  
24 mechanical damage which is where the pipe has  
25 been hit by a backhoe.

26 And the vast majority of observed  
27 incidences of that have been on the order of  
28 5 or 10 percent of -- a reduction in failure

1 pressure of 5 to 10 percent of what the test  
2 pressure is. In fact, that's why you use  
3 that 5 to 10 percent bump up for the spike  
4 test. All right. It's the same issue there.

5           So I don't think that there have  
6 ever been so-called pressure reversals that  
7 lower, immediately lower the strength of the  
8 pipe after a successful test by more than  
9 about 25 percent. So something like here  
10 where you've tested to double what you're  
11 going to operate at. I'm not worried about  
12 that affecting this pipe.

13           Q Okay. Thank you. One other  
14 clarification. I thought PG&E witnesses  
15 testified this morning that there was no  
16 hydrotest on the San Bruno line?

17           A You know, there's -- there was a  
18 metallurgist, Bob Caligiuri with Exponent,  
19 who examined those fracture surfaces. And I  
20 think he has gone on the record as saying,  
21 well, there's ductile tearing. There's --  
22 you think about what are the opportunities  
23 where that could have occurred. It didn't  
24 occur where at wherever whoever made that --  
25 wherever that piece of pipe was made, whoever  
26 made it we don't know because the material  
27 was -- the weld was so weak and the material  
28 was so low in strength there's no way that it



1 was -- you can't even call it pipe. It's  
2 cylindrical, but it's not pipe. And so it  
3 wasn't made the way pipe is supposed to be  
4 made or even was supposed to be made at that  
5 time. It didn't occur then.

6           There was no evidence of the  
7 pipe -- pipeline operating at excessively  
8 high pressures, at least not in past -- the  
9 past ten years of pressure records. So it  
10 didn't occur then. And so, you know, I have  
11 been -- I'm given to understand that there  
12 was a sworn witness who claimed that they did  
13 see a pressure test at 1.25 times the MAOP at  
14 that time. So given the choice between  
15 something that a sworn witness has said  
16 versus something for which I have no  
17 evidence, I'm going with there probably was a  
18 pressure test to 1.25.

19           And you know, the occurrence of a  
20 possible pressure test for a short time is  
21 not -- and then a failure about 50 years  
22 later is not inconsistent with what we know  
23 about the behavior of pipelines that have  
24 been pressure tested. 1.25 is great for a  
25 pipeline operating at very high stress  
26 because 1.25 times a high stress is a very  
27 high stress. And only very small flaws could  
28 withstand that. Whereas 1.25 times a low

1 stress is -- or a low or moderate stress  
2 isn't a very high stress. And very large  
3 flaws can potentially survive that. And  
4 large flaws grow faster all -- grow faster  
5 than small flaws all other things being  
6 equal.

7           And in fact, we did, just to  
8 satisfy ourselves that we understood what  
9 might have been going on, we used the NTSB's  
10 metallurgical report to make our own  
11 calculations in using the pressure data that  
12 we had from Line 132 to make our own  
13 estimates of the time to failure. And we  
14 calculated a time to failure that was about  
15 49 years. It went 56. So I think it all  
16 ties together.

17           But in this case you've tested to a  
18 very large margin over -- or PG&E has tested  
19 to a very large margin over what the pipes  
20 can operate at. And consequently, I don't  
21 have concerns about pressure reversals that  
22 would affect this pipeline as a result of the  
23 phenomenon that we were talking about. And  
24 that ties directly to the long predicted  
25 times to failure from pressure cycle fatigue.

26           Q Thank you.

27           ALJ BUSHEY: Mr. Gruen.

28           MR. GRUEN: May I ask a follow up, your

1 Honor.

2 CROSS-EXAMINATION

3 BY MR. GRUEN:

4 Q Mr. Rosenfeld, does it factor into  
5 your thinking, assuming that Line 147 was  
6 hydrotested above 100 percent SMYS, if that  
7 fact is true, can you still rule out the  
8 possibility of damage to the pipe from the  
9 hydrotest?

10 A I don't consider yielding to be  
11 necessarily a no man's land in terms of what  
12 that does to -- what that does to the pipe.  
13 There are situations where it's -- where you  
14 actually have to test to above a hundred  
15 percent of the Specified Minimum Yield  
16 Strength of the pipe to deal with particular  
17 situations. There are other situations where  
18 that's not a good idea, mainly if you have  
19 pipe with seams that have shown a sensitivity  
20 to extremely high -- to trying to be tested  
21 or a sensitivity to being tested to higher  
22 than the pressures that it may have seen  
23 historically or at the pipe mill.

24 So that would be some low-frequency  
25 ERW seam pipe that has had seam ruptures in  
26 the past, or it could be lap-welded pipe, for  
27 example, which has a -- tends to fail  
28 spontaneously at a historically high test

1 pressure. You couldn't take some of those to  
2 above a hundred percent SMYS. I don't think  
3 this pipe went that high, but if it did, I  
4 wouldn't necessarily be -- consider that it  
5 was irreparably damaged.

6 Q Would you think it's a good idea if  
7 there were unknown values in the pipe and  
8 that there could in fact be reconditioned  
9 pipe on Line 147, what about then, would it  
10 be a concern for you?

11 A No. No, it wouldn't. I mean if it  
12 was a problem for the pipe, it would have  
13 failed during the test. And if this was pipe  
14 that was susceptible to pressure reversals  
15 after being tested that high, the next  
16 attempt to test would probably have resulted  
17 in a failure as well, probably at a lower  
18 pressure. In fact, where you have  
19 subsequent -- where you have test failures at  
20 lower pressures than the prior occurrence,  
21 that's when you know that you're damaging  
22 your pipe. There's no evidence that that  
23 occurred here. There were no failures. I  
24 don't think it did yield.

25 MR. GRUEN: No further questions, your  
26 Honor.

27 ALJ BUSHEY: Thank you. Final  
28 questions for the witness?

1 (No response)

2 ALJ BUSHEY: Thank you again, Mr.  
3 Rosenfeld.

4 THE WITNESS: Thank you.

5 ALJ BUSHEY: We will let Mr. Singh and  
6 Mr. Johnson resume the stand then and return  
7 to Mr. Roberts' cross-examination.

8 SUMEET SINGH and KIRK JOHNSON  
9 resumed the stand and testified further as  
10 follows:

11  
12 ALJ BUSHEY: Mr. Roberts.

13 CROSS-EXAMINATION

14 BY MR. ROBERTS:

15 Q Thank you. I'd like to start with  
16 an exhibit that I circulated initially. It  
17 hasn't gotten an exhibit number yet, but it  
18 says, "Pipe features with assumed data on  
19 Line 147 DRA sort of PG&E spreadsheet."

20 ALJ BUSHEY: This will be Exhibit K.

21 (Exhibit No. K was marked for  
22 identification.)

23 WITNESS JOHNSON: What document was it  
24 again? There are documents everywhere here.

25 WITNESS SINGH: Was it titled "Pipeline  
26 features with assumed data"?

27 MR. ROBERTS: Q Yes. Let me know when  
28 you're there.

1 WITNESS SINGH: A Okay.

2 Q You may recognize that this is data  
3 that was taken from the spreadsheet that PG&E  
4 provided, which was an Excel version of the  
5 MAOP report that was included in Exhibit A,  
6 PG&E's October 11, 2013 filing. Does that  
7 look familiar and correct to you?

8 WITNESS SINGH: A There's no specific  
9 date on this report. So I'll take your word  
10 for it. This is a MAOP validation report.

11 Q What this is, I sorted -- so first  
12 of all, if you look at the first page of that  
13 attachment, you'll see that in the very far  
14 right column are either a 3 or a 1. ]

15 Do you see that?

16 A I do.

17 Q The legend's a little bit blurred,  
18 but can you tell me what a value of 3 means  
19 relative to the adjacent SMYS to the left of  
20 that?

21 Let me rephrase that.

22 Does that indicate that this is  
23 a federal minimum standard?

24 A The 24 -- are you alluding to  
25 a specific feature and number?

26 Q No. I'm referring to  
27 the Footnote 3 that -- if we were to go back  
28 to Exhibit A, the footnote's clear and it

1 says federal minimum is what that footnote  
2 means. And so I'm asking, does that mean  
3 that the 24,000 SMYS is a federal minimum  
4 number?

5 A Yes. That's cited in the federal  
6 code.

7 Q Okay. And then short of  
8 the manufacturing bends at the top of this  
9 list, we then go to a number 1 and the values  
10 start at 30,000 for SMYS; is that correct?

11 A That's what's included here,  
12 correct.

13 Q Okay. And that footnote 1 says  
14 historical procurement practices sound  
15 engineer analysis. Is that the same thing as  
16 your PRUPF document used to determine assumed  
17 data?

18 A Yes. The Pipeline Resolution for  
19 Unknown Pipe Features, PRUPF for short.

20 Q Okay. Now, just so we have an idea  
21 of the scope of this assumed data, I sorted  
22 on features that have assumed data and summed  
23 the footage on the final page of this  
24 exhibit. So it shows both total footage and  
25 assumed length. And that number indicates  
26 that 10 percent of the pipeline 147 currently  
27 as updated by PG&E through this OSC has  
28 assumed data. Does that sound correct to

1 your knowledge about the line?

2 A That's what this analysis states.  
3 Without looking at this in more detail, I'll  
4 take your word for it.

5 Q Okay, thank you.

6 Okay. So we have 10 percent  
7 assumed data. So if you look through this  
8 exhibit, other than the values that are  
9 indicated with the 3, is it correct that this  
10 lowest SMYS value in this table is 30,000  
11 meaning 30,000 psi?

12 A That's what this data shows.

13 Q Okay. Now, if I can turn your  
14 attention to Exhibit A to the October 11  
15 filing page A-60 about halfway down the page.

16 A I'm sorry. I'm not there yet.

17 Q Sure.

18 A Okay.

19 Q And if you can look at any piece of  
20 data with the seam type that says AO Smith  
21 SMAW and with an MAOP per design of 330,  
22 there are a few of them right in the middle  
23 of that page.

24 Let me know when you find that.

25 A I'm there.

26 Q Okay. For any of those lines, is  
27 the SMYS value shown 33,000?

28 A Yes, it is.



1           Q    If that SMYS value were lower than  
2 33,000, what would happen to the MAOP of  
3 design that's shown for that feature, would  
4 it go higher or lower?

5           A    It would be lower.

6           Q    And from the safety perspective of  
7 say the City of San Carlos, would the use of  
8 a SMYS for a piece of pipe where you don't  
9 know everything about it, would an MAOP that  
10 is higher be more conservative or less  
11 conservative than an MAOP of design using  
12 a lower SMYS?

13                    Want me to rephrase?

14           A    Yes, please.

15           Q    Is a lower MAOP more or less  
16 conservative than a higher MAOP whether that  
17 MAOP is based on an assumed SMYS?

18           A    Well, it depends. It's relative to  
19 the design factors for that respective class  
20 location. And again, the values that we're  
21 looking at here, and I believe Mr. Rosenfeld  
22 addressed this earlier, the MAOP of design is  
23 for pipelines installed in 1970 and going  
24 forward. And what we've done is we've  
25 actually been conservative in our methodology  
26 and we've retroactively applied section  
27 192.105 as part of the MAOP validation  
28 process.

1           Mr. Rosenfeld also stated there's a  
2 difference in the code between the design and  
3 the operations section of the code. And he  
4 made a reference to hoop strengths to ensure  
5 if the hoop stress is operating within  
6 the respective class which does not use  
7 a joint efficiency factor. So in essence --

8           Q   Excuse me. I'm sorry. This was  
9 a very general question.

10          MR. MALKIN: Your Honor, I'm going to  
11 object to the witness being interrupted.  
12 I mean, I understand we're not really  
13 searching for truth but --

14          ALJ BUSHEY: At least we want some.

15          MR. MALKIN: The witness ought to be  
16 allowed to complete the question. We've got  
17 one engineer asking another engineer and --

18          ALJ BUSHEY: At a minimum, this will  
19 inconvenience the court reporter. So for  
20 the convenience of the court reporter,  
21 Mr. Roberts, let's let the witness answer.

22          MR. ROBERTS: My apologies.

23          ALJ BUSHEY: So Mr. Singh, do you have  
24 anything you wish to add?

25          THE WITNESS: I've stated what I needed  
26 to state.

27          ALJ BUSHEY: Thank you.

28                 Mr. Roberts.

1           MR. ROBERTS:   Q   MAOP of design is  
2 something that's required by federal  
3 standards for determining the MAOP for  
4 a line; is that correct?

5           A   For pipelines installed in 1970 and  
6 going forward.

7           Q   Is it a coincidence here that  
8 the MAOP of design of 330 happens to  
9 correspond to the hoop per R a few columns to  
10 the right.

11          A   Well, there's no coincidence.  
12 The -- what I stated earlier was the MAOP of  
13 R is the MAOP of record. And this value is  
14 the value that PG&E operated the line to  
15 prior to the MAOP validation effort as well  
16 as the strength test effort and the actual  
17 MAOP of record that we have is 400 psig.  
18 The reason why we're showing 330 here is  
19 because that's what the limiting factor is  
20 based on our current interpretation of  
21 the regulatory code.

22          Q   This whole Order to Show Cause is  
23 taking place because PG&E has to adjust  
24 the MAOP for this line down to 330; is that  
25 correct?

26          A   That is correct, but there's  
27 several factors that brought us to the place  
28 of where we are today from the starting

1 point.

2 Q Is one of those factors the changed  
3 assumed data for line segment 109?

4 A One of the factors is the fact that  
5 we identified at the time the leak was done a  
6 AO Smith section of pipe which we take on  
7 a conservative basis the value of .8. We do  
8 an efficiency factor. And that's what  
9 reduced the MAOP of design. There's also  
10 another key contributing factor and that was  
11 the application of a repealed section of  
12 the code which was 192.607 and in our current  
13 interpretation it states, which is  
14 counterintuitive to engineering, that you  
15 can't use a more recent strength test to  
16 operate one class out. And had this pipeline  
17 been tested between '71 and '74 which was  
18 the then-applicable section of that code, we  
19 would be able to operate one class out. So  
20 those two inputs taken together end up  
21 reducing the MAOP on the design basis.

22 Q When was section 607 repealed?

23 A My understanding is it was repealed  
24 in 1996, maybe earlier, subject to check.

25 Q Okay. Let me try this one other  
26 way. Going back to the exhibit that we  
27 started on, you have assumed SMYS values in  
28 this table which are used to calculate

1 the MAOP of design which is included in, for  
2 whatever reason, you have included it in your  
3 MAOP certification report and it does show in  
4 the summary and it just so happens that  
5 the value that you want to run this line at  
6 corresponds to the MAOP of design of  
7 the segment that that had revised  
8 characteristics.

9 The SMYS value that's used there is  
10 33,000, which is higher than the federal  
11 minimum; is that correct?

12 A That is correct. And that is also  
13 consistent with -- I'll point you to  
14 a document that we submitted on the record,  
15 was I believe a public document March 21 of  
16 2011, and that clearly articulated to  
17 the Commission our methodology that we're  
18 going to use for the MAOP validation effort.  
19 The specifications and the MAOP of design is  
20 not a substitute for strength testing. We do  
21 not use it as such. It's an interim safety  
22 measure.

23 And in that March 21, 2011,  
24 document, we also clearly stated that we  
25 don't have traceable, verifiable, complete  
26 specifications with a hundred percent perfect  
27 chain of custody for every single  
28 specification given that some of these

1 records are 60, 70, 80 years old. And in  
2 those cases, we would use conservative  
3 assumptions based on PG&E's historical  
4 procurement practices.

5 Q Okay. So that's what PG&E said it  
6 wanted to use, correct, and it submitted that  
7 to the Commission for approval?

8 A That was filed March 21 of 2011,  
9 correct.

10 Q So there's a federal standard,  
11 192.107 which says if you don't know what  
12 kind of pipe is in the ground, the default  
13 value unless you've done tensile testing is  
14 24,000 psi; is that correct?

15 A That is correct. But it also  
16 states what you just read that you don't know  
17 anything about that pipe, which is not true  
18 in some of these cases. And that's the basis  
19 for the conservative assumptions being based  
20 on historical procurement practices because  
21 we do know something about those lines, i.e.,  
22 the diameter of the line, i.e., when was that  
23 particular line installed, the fact that it  
24 was engineered and constructed under PG&E's  
25 standards. So those, that serves as  
26 additional information that we use to make  
27 and base our engineering analysis on.

28 In those circumstances where we

1 have acquired pipe from third-party operators  
2 and we didn't have that information,  
3 absolutely we use the federal minimum  
4 standard.

5 Q So in other words, according to  
6 PG&E's discretion in their document where  
7 they design -- where they define their  
8 assumption criteria, it allows you to  
9 establish, according to what we see in this  
10 line, a value no lower than 30,000 psi for  
11 a SMYS where you know limited information  
12 about the pipe, which is higher than  
13 the federal minimum standard of 24,000.

14 So in essence, what it seems that  
15 you're saying is that if PG&E feels it knows  
16 more about the pipe than nothing, it's  
17 justified in coming up with a SMYS for that  
18 unknown pipe where you don't know where  
19 the pipe came from, let's say you don't know  
20 where it was purchased, you don't know when  
21 it was purchased, which is the case with 109,  
22 that you can use a SMYS value which is higher  
23 than the federal minimum which results in an  
24 MAOP that is higher than would be calculated  
25 using the federal minimum SMYS; is that  
26 correct?

27 A That the basis of our analysis and  
28 conservative assumptions is exactly as

1 I've stated. And what we do is, if you  
2 actually follow the PRUPF, that there's  
3 certain specifications associated with  
4 diameters of lines and when they were  
5 purchased and when they were installed and we  
6 use the actual minimum of those values.

7 So our specifications didn't state  
8 just 30,000. They stated 30,000, 35,000,  
9 42,000, 52,000. But we use the minimum of  
10 our procurement standards and material  
11 specifications consistent with the  
12 methodology that we submitted.

13 MR. ROBERTS: Your Honor, I can finish  
14 this line of argument if I could refer  
15 directly to the PRUPF, which I did include as  
16 a attachment but it is confidential because  
17 it's considered proprietary, it sounds like.

18 ALJ BUSHEY: Well, first of all, it's  
19 not a line of argument. It's a line of  
20 questioning.

21 Second of all, what is it that you  
22 want to ask him about? And is it possible to  
23 take just a couple sentences out of that and  
24 just read that to him?

25 MR. ROBERTS: I can refer to a specific  
26 table and ask a question about that.

27 ALJ BUSHEY: Okay. Why don't you do  
28 that without saying what's in the table.



1           And for clarity of the record, if  
2 you could call it by something other than its  
3 acronym, that would be helpful.

4           MR. ROBERTS: I will try.

5           Q    So you have a document called  
6 Procedure for the Resolution of Unknown Pipe  
7 Features, correct, that defines how you  
8 populate MAOP calculations where there's  
9 limited information; is that correct?

10          WITNESS SINGH: A That is correct.

11          Q    And since we're limited in what we  
12 can discuss about that, there is a table in  
13 that procedure which specifically relates to  
14 the diameter of pipe that we have in Line 109  
15 which we know is not confidential. It's  
16 20-inch diameter. I can tell you it's on  
17 page 80 of the document.

18                Just let me know when you're there.

19          A    It's page 80 of 89?

20          Q    80 of 89, yes.

21          A    Is that page --

22          Q    You're there?

23          A    I'm there.

24          Q    Okay. Is there a value in this  
25 table that is as low as the federal minimum  
26 standard of 24,000 psi?

27          A    No, there's not.

28          Q    So PG&E's Procedure for Resolution

1 of Unknown Pipe Features does not allow  
2 the assignment of a SMYS at the federal  
3 minimum for pipe with certain unknown pieces  
4 of data?

5 I'm sorry. I could be clearer if  
6 I could refer directly to this, but my hands  
7 are a little bit tied.

8 A If you actually review the rest of  
9 this document, it makes a distinction  
10 between, as I just articulated previously,  
11 those pipelines that were engineered by PG&E  
12 and constructed at PG&E's oversight versus  
13 those pipelines that were acquired by third  
14 party operators. In the instances where  
15 PG&E's standards do not cover third-party  
16 acquisitions, we absolutely defer to  
17 the minimums in the federal standard.

18 Q So in the case of 109 where you had  
19 reconditioned pipe brought in to use on that  
20 line in 1956, if I recall from the record  
21 correctly, we don't have verifiable,  
22 traceable procurement records for that pipe  
23 so we don't really know where it came from,  
24 wouldn't it be more appropriate to assign a  
25 SMYS of 24,000 to that the same way you would  
26 have if it was owned by a third party?

27 A Not in this instance because we  
28 have a specification associated with AO Smith

1 which identified that the minimum yield  
2 strength that we purchased or specified for  
3 AO Smith pipe would be 33,000.

4 And in the specific instance that  
5 was actually validated that our assumption of  
6 33,000 is more conservative, there's a  
7 metallurgical report that we submitted from  
8 Anamet in addition to the root cause  
9 analysis.

10 We're just looking at the material  
11 properties and those material properties  
12 conclude two things. First, the actual SMYS  
13 of the base metal which we are assuming here  
14 of 33,000. It was greater than that number.  
15 Subject to check, if my memory serves me  
16 right, that was 39,300. And the second piece  
17 it validated was we also tested the strength  
18 of the base metal versus the strength of  
19 the weld. And what it showed was the weld  
20 had a greater strength and that actually  
21 gives an indication of your joint efficiency  
22 factor. It continued and continued to  
23 use .8. But for that specific location, we  
24 validated through destructive testing and  
25 laboratory testing. We did not have to  
26 derate a joint efficiency factor nor did we  
27 have to derate a yield strength at that  
28 specific location. But we will continue to

1 use .8 and 33,000 as a conservative  
2 assumption. ]

3 Q You say that it's conservative, but  
4 you're using a value that is less  
5 conservative than the federal minimum  
6 standard when it comes to establishing the  
7 MAOP; is that correct?

8 WITNESS SINGH: A But lower than the  
9 actual value of the validated as part of the  
10 destructive examination in the laboratory.

11 Q So then what you're saying it  
12 sounds like is that rather than using the  
13 default per 192.109, you're establishing a  
14 SMYS based on the existence of a tensile test  
15 in accordance with Section 2-D of Appendix B.

16 Is that a correct statement?

17 A I'm not following what you just --

18 Q Well, the federal standard says you  
19 can use 24,000 or do tensile testing. And  
20 that seems to make sense. What I haven't  
21 seen is a test report that says a single  
22 sample on one portion of Line 109 allows you  
23 to make an assumption about all A.O. Smith  
24 pipe that was reconditioned and is used in  
25 Line 147 throughout the MAOP validation  
26 process.

27 So I guess my question is do you  
28 have a report that says you have established

1 the SMYS for these segments with assumed  
2 values per Section 2-D of Appendix B of  
3 Section 192.109?

4 A I believe everything that I've  
5 stated is consistent with the MAOP validation  
6 methodology that we put forward prior to  
7 commencing this work. And we have stated  
8 that in those instances where we do not have  
9 the specifications for some of the features,  
10 that we would base it off PG&E's historical  
11 procurement practices. And that's exactly  
12 what we've done. Our specifications for A.O.  
13 Smith pipe have always been a minimum yield  
14 strength of 33,000.

15 And one other aspect I just wanted  
16 to clarify is that the MAOP -- and the  
17 Commission's been very clear about this -- is  
18 only established through strength testing.  
19 And that's been done in this instance as  
20 well.

21 Q The Commission is a state  
22 regulatory body, correct? The CPUC is a  
23 state regulatory body?

24 MR. MALKIN: I think we're getting a  
25 little --

26 ALJ BUSHEY: Mr. Roberts, at a minimum,  
27 that's argumentative.

28 MS. BONE: Well, it's actually leading

1 to a very important point that he wants to  
2 make.

3 ALJ BUSHEY: Can we do that in a  
4 nonargumentative respectful way? Mr. Singh  
5 knows that we're the California Public  
6 Utilities Commission, okay?

7 MR. ROBERTS: What seems confusing is  
8 that Mr. Singh's response is saying that  
9 because we said we're going to do it this  
10 way, we did it this way, while it is less  
11 conservative than what the federal standard  
12 says they should do. And so because the CPUC  
13 has approved their request to do it that way,  
14 there seems to an argument that it's okay to  
15 do something less conservative than the  
16 federal minimum standards because they said  
17 this is what they were going to do. So  
18 that's what I'm trying to clarify.

19 ALJ BUSHEY: That seems to be an  
20 accurate summary of Mr. Singh's testimony.

21 MR. ROBERTS: Okay. Q Going back to  
22 Exhibit A -- this is the last question --  
23 once again, Exhibit A, page 60. And one of  
24 those examples with A.O. Smith pipe with a  
25 design MAOP of 330.

26 Do you see that?

27 WITNESS SINGH: A I do.

28 Q If instead of using the 33,000 from

1 the procedure for Unknown Pipeline Features  
2 document, if instead of using that value, you  
3 used the federal minimum of 24,000 psi, would  
4 you agree that the MAOP of design would be  
5 lower and in fact it would be 241 psi?

6 A If that was a pipe we were  
7 installing in 1970, that will be correct.  
8 Given the fact that it was a pipeline that  
9 was installed in 1957 and if we want to be  
10 consistent with the federal regulations, we  
11 should go back to Mr. Rosenfeld's statement  
12 which was when we're actually calculating the  
13 hoop stress of the line, you use Barlow's  
14 equation, which was clarified by PHMSA  
15 themselves, the acting director at that point  
16 in time in 1979, that you would not use joint  
17 efficiency factor of 0.8, that you would  
18 continue to use the joint efficiency factor  
19 of 1.0. That's a clarification that  
20 Mr. Rosenfeld cited this morning.

21 Q So with that clarification -- and  
22 this is strictly an arithmetic question, not  
23 a question of policy or regulations -- if you  
24 were to use a SMYS of 2400 in your  
25 calculation of design MAOP, would the MAOP of  
26 design -- would it be lower?

27 You have a formula. And it's got  
28 an input variable. That input variable can

1 be higher or lower. And I'm asking what the  
2 output of that equation would be. It seems  
3 like an easy yes/no.

4 A So I believe in the question you  
5 stated 2400. I just want to clarify and  
6 validate did you mean to say 24,000?

7 Q No. If we used a SMYS of 24,000,  
8 we would have an MAOP of design significantly  
9 less than 330 psi?

10 A For pipeline installed in 1970 or  
11 thereafter, you would be correct because the  
12 code has to be applied to the relevant time  
13 frame that it exists.

14 Q Does the equation change depending  
15 on when the pipe was installed? because I'm  
16 asking a question about an equation, how you  
17 got from one column to another. And I wasn't  
18 aware that the calculation -- the Barlow's  
19 equation had changed.

20 A So I believe Mr. Rosenfeld  
21 clarified this earlier as well. Barlow's  
22 equation actually does not include the joint  
23 efficiency factors. The design equation  
24 referenced in 192.105 does. And that  
25 pertains to pipelines installed in 1970 and  
26 going forward.

27 And in our conservative  
28 methodology, we applied that same design



1 equation retroactively. So we've in essence  
2 treated any pipeline that's ever been  
3 installed in PG&E's system as a new pipeline.  
4 That's how we've done our methodology. And  
5 that's conservative methodology.

6 MS. BONE: Your Honor, could you please  
7 direct the witness to answer the question?  
8 It was a very simple question about if you  
9 used 24,000 psi in the calculation, would you  
10 have an MAOP of lower than 330? It's an  
11 arithmetic calculation.

12 ALJ BUSHEY: Arithmetic doesn't change.  
13 And we don't need this witness to do  
14 arithmetic for us. If it's simply  
15 arithmetic, then the answer is what it is.  
16 Okay.

17 So, yes, Mr. Malkin. Nothing.

18 Okay. Do we have further questions  
19 for these witnesses? We have a little bit  
20 of -- Mr. Roberts, are you done?

21 MR. ROBERTS: No.

22 ALJ BUSHEY: No, you're not done?

23 MR. ROBERTS: No. I have no more  
24 questions.

25 ALJ BUSHEY: Okay. Ms. Bone, do you  
26 have some questions?

27 MS. BONE: No, I do not.

28 ALJ BUSHEY: Okay. Ms. Paull,

1 questions?

2 MS. PAULL: No.

3 ALJ BUSHEY: Okay. We've got a little  
4 bit of time. Does somebody have a short  
5 series of questions that they'd like to get  
6 started with? No one has any questions for  
7 these witnesses?

8 MR. MEYERS: We have questions.

9 MS. STROTTMAN: We have questions. Do  
10 you want me to start?

11 ALJ BUSHEY: Yeah, we have got 15 or 20  
12 minutes. Is there something that we can get  
13 taken care of? We don't want to waste one  
14 moment.

15 MR. MEYERS: Before we get to that,  
16 your Honor, if I can ask, what's the  
17 resolution of this issue of coming back in a  
18 workshop context? Are we likely to come back  
19 here to finish our questions tomorrow  
20 morning?

21 ALJ BUSHEY: Or we can -- we'll be off  
22 the record.

23 (Off the record) ]

24 ALJ BUSHEY: We'll be back on the  
25 record.

26 While we were off the record we  
27 discussed the schedule for the remaining  
28 cross-examination. We have decided that we

1 will reconvene for evidentiary hearings,  
2 cross-examination of these witnesses and an  
3 additional witness at 9:00 a.m. on Wednesday,  
4 November 20th.

5 In addition, PG&E's witnesses will  
6 arrange for a clarification session with DRA  
7 and any other party that's interested in  
8 participating regarding the issues raised in  
9 DRA's testimony tomorrow.

10 So is there anything further to come  
11 before the Commission at this time?

12 (No response)

13 ALJ BUSHEY: Hearing none, then this  
14 evidentiary hearing is continued to November  
15 20th at 9:00 a.m., and the Commission is  
16 adjourned. Thank you.

17 (Whereupon, at the hour of 4:35  
18 p.m., this matter having been continued  
19 to 9:00 a.m., November 20, 2013, at  
San Francisco, California, the  
Commission then adjourned.)

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BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE  
STATE OF CALIFORNIA

Order Instituting Rulemaking on the  
Commission's Own Motion to Adopt New  
Safety and Reliability Regulations  
for Natural Gas Transmission and  
Distribution Pipelines and Related  
Ratemaking Mechanisms.

Rulemaking  
11-02-019

CERTIFICATION OF TRANSCRIPT OF PROCEEDING

I, Alejandrina E. Shori, Certified Shorthand Reporter No. 8856, in and for the State of California do hereby certify that the pages of this transcript prepared by me comprise a full, true and correct transcript of the testimony and proceedings held in the above-captioned matter on November 18, 2013.

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EXECUTED this 18th day of November, 2013.

\_\_\_\_\_  
Alejandrina E. Shori  
CSR No. 8856

BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE  
STATE OF CALIFORNIA

Order Instituting Rulemaking on the  
Commission's Own Motion to Adopt New  
Safety and Reliability Regulations  
for Natural Gas Transmission and  
Distribution Pipelines and Related  
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\_\_\_\_\_  
Thomas C. Brenneman  
CSR No. 9554

BEFORE THE PUBLIC UTILITIES COMMISSION  
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STATE OF CALIFORNIA

Order Instituting Rulemaking on the  
Commission's Own Motion to Adopt New  
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Distribution Pipelines and Related  
Ratemaking Mechanisms.

Rulemaking  
11-02-019

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Michael J. Shintaku  
CSR No. 8251

BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE  
STATE OF CALIFORNIA

Order Instituting Rulemaking on the  
Commission's Own Motion to Adopt New  
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for Natural Gas Transmission and  
Distribution Pipelines and Related  
Ratemaking Mechanisms.

Rulemaking  
11-02-019

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Gayle Pichierri  
CSR No. 11406