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November 8, 2013

Advice 2498-E-A/2210-G-A (San Diego Gas & Electric Company - U902-M)

Advice 4514-G-A (Southern California Gas Company – U 904-G)

Advice 2919-E-A (Southern California Edison Company – U 338-E)

Advice 3395-G-A/4241-E-A (Pacific Gas and Electric Company - U 39-M)

Public Utilities Commission of the State of California

SUBJECT: SUPPLEMENTAL DATA AND UPDATES ON PROGRAM DESIGN AND EM&V REQUEST OF SAN DIEGO GAS AND ELECTRIC COMPANY. SOUTHERN CALIFORNIA GAS COMPANY, SOUTHERN CALIFORNIA EDISON COMPANY AND PACIFIC GAS AND ELECTRIC COMPANYFOR UPSTRAM INCENTIVE PROGRAM FOR DISTRIBUTORS OF RESIDENTIAL HEATING, VENTILATION AND AIR CONDITIONING EQUIPMENT IN COMPLIANCE WITH **DECISION 12-11-015**

PURPOSE

San Diego Gas & Electric Company (SDG&E), on behalf of itself, Southern California Gas Company (SCG), Southern California Edison Company (SCE) and Pacific Gas and Electric Company (PG&E) (together the Investor-Owned Utilities (IOUs)), hereby submit for filing their supplement to SDG&E Advice 2498-E/2210-G, SCG Advice 4514-G, SCE Advice 2919 E, and PG&E Advice 3395-G/4241-E (Advice 2498-E/2210-G, et. al.), filed July 1, 2013, in response to the Energy Division's request for additional information and program design changes. Supplemental supporting documentation is attached hereto.

BACKGROUND

Ordering Paragraph 6 of D.12-11-015 required the IOUs to propose an upstream incentive program for distributors of residential HVAC equipment in a Tier 2 advice letter by April 1, 2013.

On March 19, 2013 SDG&E, on behalf of the IOUs, requested a three-month extension until July 1, 2013, to comply with OP 6.The IOUs' request was approved by the Commission's Executive Director on March 28, 2013, and the IOUs filed Advice 2498-E/2210-G, et. al. on July 1, 2013.

On July 26, 2013 the Energy Division submitted a Suspension Notice citing "Advice Letter Requires Staff Review".

On October 4, 2013, the Energy Division informed the IOUs via conference call of their request for supplemental information and program design changes, based on feedback received in discussions with industry stakeholders. Specifically, the Energy Division requested the following information be provided through a supplemental advice letter:

- A table that compares both IOU and Industry recommended incremental measure cost (IMC) information
 - o Columns:
 - 2008 Benchmark of Incremental Measure Cost (IMC) data from the Database for Energy Efficient Resources (DEER)
 - IMCs implied by the Western HVAC Performance Alliance (WHPA) Working Group's proposal
 - 3. IMC data from Heating, Air conditioning, and Refrigeration Distributors International's (HARDI) data aggregator
 - o Rows:
 - 1. Tier 2 and Tier 3 efficiency specification tiers, related to the WHPA Working Group's proposal and the proposed measures of the IOUs
- Percentage of IMC covered by the incentive levels in the current commercial Upstream HVAC Program addressing industry feedback that residential HVAC IMC needs to be covered via incentive levels at a higher percentage than for commercial HVAC in order to move the market).
- Address concerns from some industry stakeholders regarding the timing of paying rebates to distributors.
- Eliminate the WHPA Working Group's recommended Tier I from consideration, but incorporate add the recommended at Tier 2 incentive levels.
- If the IOUs need their concerns of low cost effectiveness to be considered further, they can file a hardship to the Commission.

SUPPLEMENTAL INFORMATION

Program Design

The residential upstream HVAC equipment incentive program offers incentives to upstream market actors, such as HVAC distributors, to stock and promote qualifying high efficiency residential HVAC equipment. The logic that underscores this program's design is that a relatively small number of upstream market actors are in a position to influence the choice of equipment of thousands of downstream market actors, such as customers, architects, and retailers. With an incentive, these upstream market actors are expected to increase the market penetration of high efficiency HVAC equipment.

The residential upstream HVAC incentive program design is modeled after the successful commercial upstream HVAC incentive program. Incentives are provided to upstream market

actors for the sale of high-efficiency residential HVAC systems in the IOUs' service territories, with measures covering air-conditioning units and furnaces to drive a variety of energy savings for customers.

Since the residential HVAC market is different from the commercial HVAC market in terms of the levels of influence of various market actors in affecting customer purchasing behavior, it cannot be assumed that this new program will produce the desired results to increase the market penetration of high-efficiency HVAC units in the residential market. Therefore, an Evaluation, Measurement and Verification (EM&V) plan is needed prior to program launch. The IOUs are working with Energy Division, their EM&V Consultant for HVAC, and industry stakeholders on the details of an updated EM&V plan. Below, the IOUs provide an update of the initial EM&V plan, with some details of that plan still to be completed. The IOUs also invite other interested parties, such as The Utility Reform Network (TURN) and DRA Office Ratepayer Advocates (ORA), to be involved in completing a EM&V plan for this new program.

In keeping with EM&V plan update discussions that have occurred to date with Energy Division and their evaluation contractor, the IOUs updated their program proposal herein to focus the program's geographic scope within each IOU's service territory in order to enable a successful evaluation. The program will not be offered across each IOU's full service territory as was originally proposed, since a program evaluation will be necessary to realize an increase in the number of high-efficiency HVAC systems sold in the geographic area served by this new program. More details of these EM&V considerations are below, in the EM&V section.

The IOUs have provided updated incentive levels for the already proposed set of Tier 3 measures. The IOUs also have added another set of program measures based on the WHPA Working Group's recommendation for a Tier 2 efficiency level, as requested by ED. The currently proposed incentive levels are shown in the Revised Table A attachment. The IOUs had planned to offer Tier 3 measure incentives at a level equal to 50% of IMC as found in DEER, but will increase them to be equal to 65% of the DEER IMC for each measure. The IOUs' proposed incentives for the new Tier 2 incentives are equal to 50% of DEER IMC for each measure. The IOUs hold that these incentive levels are sufficient to conduct this new program test. Additionally, this program design allows for flexibility to adjust incentive levels, if needed. This level of incentive coupled with the implementation of the Single Family Loan Program goes beyond the implementation of simply increasing the incentive to the 85% level as suggested to the ED by industry stakeholders. Working with the loan program the HVAC programs now have the opportunity to offer an immediate solution to customers who could not entertain the idea of upgrading to the higher efficiency unit based on the cost difference. The IOUs see the alignment of these programs as timely and complimentary. The utility approach to utilize a shared incentive approach now becomes more of a carrot as the customers see an immediate "WIIFM" (What's In It For Me) and the distributor is still presented an incentive to stock more efficient units.

Concerns regarding the timing of distributor payments will be addressed in the program design and any issues experienced in the commercial upstream program will provide a best practices or lessons learned as we develop residential upstream.

Program Budget Information

While the IOUs do not set specific detailed budgets below the subprogram level, the following budget information is provided for planning the new program. Funding for this program may increase or decrease during 2013-2014 within the bounds of CPUC fund-shifting rules for

management of subprogram and program funds in order to meet IOU energy efficiency portfolio directives and goals. Once the program has launched successfully, the IOUs will re-evaluate the participation level on an on-going basis to gauge market uptake, and to see if adjustments need to be made to the program.

PG&E's Incentive budget for this new trial program is currently set at \$1,993,313. Direct Implementation, Administration and Marketing are planned currently to total \$655,000, for a total budget of \$2,648,313.

SCE's Incentive budget for this new trial program is currently set at \$ \$209,550. Direct Implementation, Administration and Marketing is planned currently to total \$290,450 for a total budget of \$ \$500,000.

SDG&E's Incentive budget for this new trial program is currently set at \$ \$357,000. Direct Implementation, Administration and Marketing is planned currently to total \$146,370, for a total budget of \$ \$503,370.

SoCalGas' Incentive budget for this new trial program is currently set at \$200,000. Direct Implementation, Administration and Marketing are planned currently to total \$50,000 for a total budget of \$250,000.

EM&V

The IOUs are working with Heating, Air conditioning, and Refrigeration Distributors International (HARDI) to determine the geographic locations for the program. The programs will target geographic areas that have the following characteristics:

- Have at least three distributors currently working in the location.
- The location's annual sales of high efficiency HVAC equipment must be small enough that the program participation could demonstrate at least a 10% increase in market penetration.
- Hotter climate zones are preferred.

The program will begin after the IOUs are able to find a geographic area that is suitable for this new program test.

Plans for process evaluations and other evaluation efforts specific to this program will be finalized by the ED's evaluation contractor. The 2013-14 EM&V plan for HVAC includes the impact evaluation for this program. The IOUs assume that the baseline for the program will be determined by the ED's evaluation contractor utilizing HVAC unitary shipment data. The IOUs will work with the ED's evaluation contractor to facilitate the calculation of the program baseline.

One of the indicators of a successful program is the ability to properly evaluate it. The IOUs commit to working with the ED's evaluation contractor to ensure that the program is collecting the necessary data to evaluate the program, and that the program is designed to facilitate the evaluation. Meetings with the ED's evaluation contractor are ongoing and the IOUs are working with the evaluation contractor to discuss evaluation methodologies. The IOUs will collaborate with the ED's evaluation contractor to facilitate the program evaluation.

ATTACHMENT

Revised Table A

The attachment provides an updated Table A for measures and incentives that include additional reference information requested by the Energy Division about residential HVAC IMCs and to add Tier 2 measures.

The IOUs recognize the success of commercial upstream programs. At the request of the ED the IOUs examined what percentage of IMC these programs covered. There is slight variation across the measures for each IOU, but in general rebate amounts for AC equipment are 50% of the IMC and rebates for heat pump equipment are 96% of IMC for PG&E and SCE. SDG&E's upstream program rebate amounts are approximately 40% for both types of equipment.

EFFECTIVE DATE

The IOUs respectfully request that this Tier 2 supplemental advice filing be approved concurrently with the IOUs' July 1, 2013 advice filing and become effective on December 8, 2013, which is 30 calendar days after the date of filing.

PROTEST

Anyone may protest this Supplemental Advice Letter to the California Public Utilities Commission. However, the protest shall be limited to the substance of this supplemental filing (G.O. 96-B, Section 7.5.1). The protest must state the grounds upon which it is based, including such items as financial and service impact, and should be submitted expeditiously. The protest must be made in writing and must be received no later than November 28, 2013, which is 20 days from the date this Advice Letter was filed with the Commission. There is no restriction on who may file a protest. The address for mailing or delivering a protest to the Commission is:

CPUC Energy Division Attention: Tariff Unit 505 Van Ness Avenue San Francisco. CA 94102

Copies of the protest should also be sent via e-mail to the attention of the Energy Division at EDTariffUnit@cpuc.ca.gov. A copy of the protest should also be sent via both e-mail and facsimile to the IOUs at the addresses shown below on the same date it is mailed or delivered to the Commission

For SDG&E:

Megan Caulson
Regulatory Tariff Manager
8330 Century Park Court, Room 32C
San Diego, CA 92123-1548
Facsimile No. (858) 654-1879
E-mail: MCaulson@semprautilities.com

For SoCalGas:

Sid Newsom Tariff Manager – GT14D6 555 West 5th Street Los Angeles, CA 90013-1011 Facsimile: (213) 244-4957

E-mail: snewsom@semprautilities.com

For SCE:

Megan Scott-Kakures Vice President, Regulatory Operations Southern California Edison Company 8631 Rush Street Rosemead, California 91770 Facsimile: (626) 302-4829

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For PG&E:

Brian K. Cherry
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E-mail: PGETariffs@pge.com

NOTICE

A copy of this filing has been served on the utilities and interested parties shown on the attached list, including interested parties in R.09-11-014 and A.12-07-001, by providing them a copy hereof either electronically or via the U.S. mail, properly stamped and addressed.

Address changes should be directed to the emails or facsimile numbers above.

CLAY FABER
Director – Regulatory Affairs

Attachment

CALIFORNIA PUBLIC UTILITIES COMMISSION

ADVICE LETTER FILING SUMMARY ENERGY UTILITY

MUST BE COMPLETED BY UTILITY (Attach additional pages as needed)										
Company name/CPUC Utility No. SAN DIEGO GAS & ELECTRIC (U 902)										
Utility type:	Contact Person: Christina Sondrini									
⊠ ELC ⊠ GAS	Phone #: (858) <u>636-5736</u>									
PLC HEAT WATER	E-mail: csondrini@semprautilities.com									
EXPLANATION OF UTILITY TYPE (Date Filed/ Received Stamp by CPUC)										
ELC = Electric GAS = Gas PLC = Pipeline HEAT = Heat WATER = Water										
Advice Letter (AL) #: <u>2498-E-A/2210-G-A</u> , et al										
Subject of AL: Supplemental Data and Updates on Program Design and EM&V Request of SDG&E, SCG, SCE & PG&E for Upstream Incentive Prgm for Distributors of Residential HVAC Equipment in Compliance with D.12-11-015										
Keywords (choose from CPUC listing): Energy Efficiency, Compliance										
AL filing type: Monthly Quarterly Annual One-Time Other										
If AL filed in compliance with a Commission order, indicate relevant Decision/Resolution #:										
D.12-11-015										
Does AL replace a withdrawn or rejected AL? If so, identify the prior AL N/A										
Summarize differences between the AL	and the prior with	drawn or rejected AL1: <u>N/A</u>								
Does AL request confidential treatment? If so, provide explanation: N/A N/A										
Resolution Required? Yes No		Tier Designation: 1 2 3								
Requested effective date: 12/8/13 No. of tariff sheets: 0										
Estimated system annual revenue effect: (%): N/A										
Estimated system average rate effect (%): N/A										
When rates are affected by AL, include attachment in AL showing average rate effects on customer classes										
(residential, small commercial, large C/I, agricultural, lighting).										
Tariff schedules affected: N/A		· .								
Service affected and changes proposed ¹	: <u>N/A</u>									
Pending advice letters that revise the s	ame tariff sheets:	N/A								
Protests and all other correspondence regarding this AL are due no later than 20 days after the date of this filing, unless otherwise authorized by the Commission, and shall be sent to:										
CPUC, Energy Division		an Diego Gas & Electric								
Attention: Tariff Unit		Attention: Megan Caulson								
505 Van Ness Ave., San Francisco, CA 94102		330 Century Park Ct, Room 32C San Diego, CA 92123								
EDTariffUnit@cpuc.ca.gov		ncaulson@semprautilities.com								

 $^{^{\}rm 1}$ Discuss in AL if more space is needed.

General Order No. 96-B ADVICE LETTER FILING MAILING LIST

cc: (w/enclosures)

Public Utilities Commission

<u>DRA</u>

S. Cauchois

R. Pocta

W. Scott

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S. Gallagher

D. Lafrenz

M. Salinas

CA. Energy Commission

F. DeLeon

R. Tavares

Alcantar & Kahl LLP

K. Cameron

American Energy Institute

C. King

APS Energy Services

J. Schenk

BP Energy Company

J. Zaiontz

Barkovich & Yap, Inc.

B. Barkovich

Bartle Wells Associates

R. Schmidt

Braun & Blaising, P.C.

S. Blaising

California Energy Markets

S. O'Donnell

C. Sweet

California Farm Bureau Federation

K. Mills

California Wind Energy

N. Rader

Children's Hospital & Health Center

T. Jacoby

City of Chula Vista

M. Meacham

City of Poway

R. Willcox

City of San Diego

J. Cervantes

G. Lonergan

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Dept. of General Services

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Energy Policy Initiatives Center (USD)

S. Anders

Energy Price Solutions

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Energy Strategies, Inc.

K. Campbell

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Goodrich Aerostructures Group

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Morrison & Foerster LLP

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Pacific Utility Audit, Inc.

E. Kelly

San Diego Regional Energy Office

S. Freedman

J. Porter

School Project for Utility Rate Reduction

M. Rochman

Shute, Mihaly & Weinberger LLP

O. Armi

Solar Turbines

F. Chiang

Southern California Edison Co.

M. Alexander

K. Cini

K. Gansecki

H. Romero

TransCanada

R. Hunter

D. White

TURN

M. Hawiger

UCAN

M. Shames

U.S. Dept. of the Navy

K. Davoodi

N. Furuta

L. DeLacruz

Utility Specialists, Southwest, Inc.

D. Koser

Western Manufactured Housing

Communities Association

S. Dey

White & Case LLP

L. Cottle

Interested Parties In:

A.12-07-001 A.12-07-002

A.12-07-003

A.12-07-004 R.09-11-014

SB_GT&S_0639896

Revised Table A - Measures and Incentive Levels, IMC Information

Equipment Typ	0e	WHPA Working Group Tier Recommendation	Minimum Efficiency Rating	Units of Measure	IOU Previously Proposed Incentive Level ¹	IOU New Proposed Incentive Level (50%, 65% of IM C for Tiers 2 & 3, respectively)	DEERIMC	DEER Res. IM Cat 50%	DEER Res. IMCat 65%	WHPA Working Group Incentive Recommendation	WHPA Working Group % of DEERIMC	HARDI's Data Aggregator's IMC
Air Conditioners	Split System	Tier 3	18 SEER (13 EER)	Tons	\$179	\$387	\$596	\$298	\$387	\$500	84%	Not available
		Tier 2	17 SEER (12 EER)	Tons	N/A	\$238	\$476	\$238	\$309	\$350	74%	Not available
	Package Unit	Tier 3	16 SEER (12 EER)	Tons	\$179	\$232	\$357	\$179	\$232	\$600	168%	Not available
		Tier 2	15 SEER	Tons	N/A	\$119	\$238	\$119	\$155	\$400	168%	Not available
	With Evaporatively Cooled Condensing Units	N/A ²	14.5 EER	Tons	\$454	\$590	\$908	\$454	\$590	N/A ²	N/A²	Not available
Heat Pumps	Split System	Tier 3	18 SEER (13 EER), 9 HSPF Split HP	Tons	\$206	\$445	\$685	\$343	\$445	\$550	80%	Not available
		Tier 2	17 SEER, 9 HSPF Split HP	Tons	N/A	\$274	\$548	\$274	\$356	\$400	73%	Not available
	Package Unit	Tier 3	16 SEER (12 EER), 9 HSPF Pkg HP (DEER Split)	Tons	\$206	\$267	\$411	\$206	\$267	\$800	195%	Not available
		Tier 2	15 SEER, 8 HSPF Pkg HP (DEER Split)	Tons	N/A	\$137	\$274	\$137	\$178	\$500	182%	Not available
Furnace	Furnace	Tier 3	97% AFUE Furnace	House	\$286	\$313	\$481	\$241	\$313	\$500	104%	Not available
Furnace	Furnace	Tier 2	96% AFUE Furnace	House	N/A	\$179	\$358	\$179	\$233	\$400	112%	Not available

Notes

- 1 A range was given, but planned to have an incentive at mid-point for launch
- 2 The WHPA Working Group did not recommend to include a measure for evaporatively cooled A/C systems; however, the IOUs included this measure in support of the California Long-Term Energy Efficiency Strategic Plan's goal to increase market share of climate-appropriate HVAC equipment in CA.

PG&EGas and Electric Advice Filing List

General Order 96-B, Section IV

1st Light Energy

AT&T

Alcantar & Kahl LLP Anderson & Poole

BART

Barkovich & Yap, Inc. Bartle Wells Associates

Braun Blaising McLaughlin, P.C.

California Cotton Ginners & Growers Assn

California Energy Commission

California Public Utilities Commission

California State Association of Counties

Calpine

Casner, Steve Ceneray Power

Center for Biological Diversity

City of Palo Alto City of San Jose Clean Power

Coast Economic Consulting

Commercial Energy

County of Tehama - Department of Public

Works

Crossborder Energy Davis Wright Tremaine LLP

Day Carter Murphy

Defense Energy Support Center

Dept of General Services Division of Ratepayer Advocates

Douglass & Liddell Downey & Brand

Ellison Schneider & Harris LLP

G. A. Krause & Assoc.

GenOn Energy Inc.

GenOn Energy, Inc.

Goodin, MacBride, Squeri, Schlotz &

Ritchie

Green Power Institute

Hanna & Morton

In House Energy

International Power Technology Intestate Gas Services, Inc.

K&L Gates LLP Kelly Group

Linde

Los Angeles Dept of Water & Power

MRW & Associates Manatt Phelps Phillips Marin Energy Authority

McKenna Long & Aldridge LLP

McKenzie & Associates Modesto Irrication District

Morgan Stanley NLine Energy, Inc. NRG Solar

Nexant Inc

North America Power Partners Occidental Energy Marketing, Inc. OnGrid Solar

Pacific Gas and Electric Company

Praxair

Regulatory & Cogeneration Service, Inc.

SCD Energy Solutions

SCF

SDG&E and SoCalGas

SPURR

San Francisco Public Utilities Commission

Seattle City Light Sempra Utilities SoCalGas

Southern California Edison Company

Spark Energy Sun Light & Power Sunshine Design

Tecogen, Inc.

Tiger Natural Gas, Inc.

TransCanada

Utility Cost Management **Utility Power Solutions** Utility Specialists

Verizon

Water and Energy Consulting Wellhead Electric Company Western Manufactured Housing Communities Association (WMA)