

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company to Determine Violations of Public Utilities Code Section 451, General Order 112, and Other Applicable Standards, Laws, Rules and Regulations in Connection with the San Bruno Explosion and Fire on September 9, 2010.

I.12-01-007  
(Filed January 12, 2012)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company with Respect to Facilities Records for its Natural Gas Transmission System Pipelines.

I.11-02-016  
(Filed February 24, 2011)  
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Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company's Natural Gas Transmission Pipeline System in Locations with Higher Population Density.

I.11-11-009  
(Filed November 10, 2011)  
(Not Consolidated)

**MOTION OF THE CITY OF SAN BRUNO FOR AN ORDER TO SHOW CAUSE WHY  
PACIFIC GAS AND ELECTRIC COMPANY SHOULD NOT BE HELD IN VIOLATION  
OF COMMISSION RULE OF PRACTICE AND PROCEDURE 8.3(b) (RULE AGAINST  
EX PARTE COMMUNICATIONS) AND FOR SANCTIONS AND FEES**

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July 28, 2014

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EX PARTE COMMUNICATIONS) AND FOR SANCTIONS AND FEES**

Pursuant to Rule 11.1 of the California Public Utilities Commission's ("Commission" or "CPUC") Rules of Practice and Procedure, the City of San Bruno ("San Bruno") respectfully makes this motion for an Order to Show Cause why Pacific Gas and Electric Company ("PG&E") should not be held in violation of Commission Rules of Practice and Procedure Rule 8.3(b) (rule against ex parte communications) and for sanctions and fees. Additionally, San Bruno respectfully requests a hearing on the illegal ex parte contacts between PG&E and President Peevey (and his staff).

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## **I. BACKGROUND**

### **A. The Line 132 OIIs**

Please see San Bruno's "Motion of the City of San Bruno Seeking the Recusal of Assigned Commissioner Peevey" incorporated by reference and filed concurrently with this motion.

### **B. Description of Ex Parte Communications Between President Peevey, the Assigned "Decisionmaker," and PG&E "the Defendant"**

On May 30, 2013, San Bruno pursuant to state law (California Public Records Act- Gov't Code sections 6250 et seq.) duly filed with the custodian of records a request for the production of public records relating to the OIIs and particularly requests D, E, H, I, L, and M.<sup>1</sup> Failing lawful compliance with the law by the custodian of records, on November 19, 2013, San Bruno advised this Commission that it failed to comply with the Public Records Act, and provided a last chance for the Commission to comply with the law.<sup>2</sup> On February 3, 2014, upon failure of the Commission to comply with the law, San Bruno filed a complaint and petition for a writ of mandate in the San Francisco Superior Court.<sup>3</sup> During the pendency of this Superior Court action, the Commission produced over 2,000 pages of records responsive to the May 30, 2013 records request. On July 10, 2014, the Commission approved a settlement agreement with San Bruno which provides, *inter alia*, for the continued production of responsive public records, certification of those records and a revision of the manner in which the Commission complies with the California Public Records Act. On July 14, 2014, the Commission produced an additional 2,000 pages of responsive documents. On July 18, 2014, the Commission produced 2,900 pages of responsive documents. On July 21, 2014, the Commission produced 464 pages of

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<sup>1</sup> See Exhibit 1, May 30, 2013 letter; section H, I, L, and M.

<sup>2</sup> See Exhibit 2, November 19, 2013.

<sup>3</sup> *City of San Bruno v. Public Utilities Commission*; CGC-14-537139; San Francisco Superior Court.



responsive documents.

An examination of the public records produced as a result of this lawsuit demonstrate that President Peevey and PG&E have actively participated in improper, pervasive, systematic and continuous ex parte communications (“Peevey/PG&E ex parte communications”) over a time period from March 16, 2011 to April 4, 2014 during the pendency of the Line 132 OII proceedings.<sup>4</sup> None of these 41 separate communications were proffered to the other parties, introduced into the record, made public or noticed as an ex parte communication.<sup>5</sup>

The majority of the communications involve Brian Cherry, PG&E’s Vice President of Regulatory Relations. In the Peevey/PG&E ex parte communications, PG&E Regulatory Executive Brian Cherry is advocating PG&E’s legal position and providing evidence outside the record relevant to the three legal standards under Public Utilities Code Section 2104.5 that President Peevey (and the Commission) must consider when adopting a decision levying fines/penalties against PG&E. Those legal standards are: (1) the appropriateness of the penalty to the size of the business of the person charged (forwarding Peevey analyst reports and PG&E internal financial analysis that the potential penalties in the OIIs will harm PG&E);<sup>6</sup> (2) the gravity of the violation (forwarding Peevey emails from PG&E & CEO Tony Earley and others that the violations are not egregious because PG&E is fixing the system);<sup>7</sup> and (3) the good faith of the person charged in attempting to achieve compliance, after notification of a violation, shall be considered (forwarding a PG&E press release to President Peevey that PG&E settled with the San Bruno victims, internal emails from PG&E CEO Tony Earley that PG&E is taking the

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<sup>4</sup> The Root Cause OII was filed on January 12, 2012; the Recordkeeping OII was filed on February 24, 2011; and the HCA OII was filed on November 10, 2011.

<sup>5</sup> For total list of violations and PG&E/Peevey ex parte communications correspondence see <https://meyersnave.sharefile.com/d/s911293af60143399>.

<sup>6</sup> *Id.*

<sup>7</sup> *Id.*

necessary steps to fix its system, and forwarding news articles to President Peevey that PG&E is making progress post-San Bruno).<sup>8</sup>

The presiding Administrative Law Judges (ALJs) considered the penalty phase of the OIIs so critical that evidentiary proceedings were scheduled and held from September 2012 to March, 2013, evidence was taken, testimony produced, cross examination of financial witnesses permitted and additional extensive briefing ordered. Yet during this same period of time, PG&E was providing private, non-public, ex parte evidence to President Peevey regarding the exact same subject.

## II. DISCUSSION

### A. PG&E Violated the Rule Against Ex Parte Communications 41 Times

Not only are the ex parte communications between PG&E and President Peevey on the very subject matter of three ongoing investigations unethical and inappropriate, the communications are a violation of the law and a violation of the CPUC's own rules against ex parte communications. The orders in the three investigations categorized the three OIIs as "adjudicatory" pursuant to Rule 7.1(c) of the CPUC's Rules of Practice and Procedure. Pursuant to CPUC Rules of Practice and Procedure 8.3, in "any adjudicatory proceeding, ex parte communications are prohibited" with any decisionmaker.<sup>9</sup> Rule 8.1(c) defines "ex parte communication" as any written or oral communication that:

- (1) concerns any substantive issue in a formal proceeding
- (2) takes place between an interested person and a decisionmaker, and
- (3) does not occur in a public hearing, workshop, or other public forum noticed by ruling or order in the proceeding, or on the record of the proceeding

PG&E might argue that the communications relate to the rulemaking proceeding in R.11.02.019, so they are not illegal (although if the communications truly related to the rulemaking proceeding, PG&E still violated the ex parte reporting requirements under Rule 8.4).

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<sup>8</sup> *Id.*

<sup>9</sup> See also Public Utilities Code §§ 1701.1 to 1701.4.

This however belies the CPUC's own categorization of these emails and is contrary to the CPUC's very own settlement position with San Bruno in San Bruno's lawsuit against the CPUC for Public Records Act violations that led to the disclosure of the Peevey/P&G&E ex parte communications. On July 25, 2014, San Bruno and the CPUC entered into a settlement agreement, the settlement agreement expressly stated that the CPUC produced documents (the documents that are the subject of this motion) relating to the "Email communications related to the subject matter of the P&G&E/*San Bruno OIIs* between Commissioner Peevey and any employee of Pacific Gas & Electric"<sup>10</sup> (emphasis added)

It is not enough for P&G&E to say: "there was no conversation, these were just "for your information;" "we did not attempt to influence the outcome;" or "this is the way we do business." Nonsense, the rules forbid this conduct.

**1. The Peevey/CPUC Communications Concern Substantive Issues in a Formal Proceeding under Rule 8.1(c)(1)**

Under Rule 8.1(c)(1), President Peevey and P&G&E are prohibited from communicating on "any substantive issue in a formal proceeding." Under the law, when determining the amount of the penalty, President Peevey will consider 1) the appropriateness of the penalty to the size of the business of the person charged; 2) the gravity of the violation; and 3) the good faith of the person charged in attempting to achieve compliance, after notification of a violation.<sup>11</sup> The Peevey/P&G&E ex parte communications directly relate to subjects germane to three major Line 132 OIIs. Here, the interested party (P&G&E) and the decisionmaker (President Peevey) are directly communicating with each other secretly about all three elements that President Peevey needs to take into consideration when levying the fine against P&G&E under Public Utilities Code Section 2104.5. President Peevey and P&G&E are not talking about the weather in these communications. P&G&E is presenting its calculated defense in the OIIs through directly communicating with a decisionmaker that will decide its fate. The other parties to the OIIs, the

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<sup>10</sup> See Exhibit 3.

<sup>11</sup> Public Utilities Code Section 2104.5.

City of San Bruno, The Utility Reform Network, the Office of Ratepayer Advocates, and the City and County of San Francisco didn't have the same opportunities to present its position off the record because they shouldn't have those opportunities - it is inequitable and against the law to communicate with a decisionmaker in an adjudicatory proceeding.

There are several examples of the Peevey/P&G&E ex parte communications where P&G&E and President Peevey are discussing the first element under the law that Peevey has to consider when levying a fine against P&G&E: the appropriateness of the penalty to the size of the business of the person charged. For example, Brian Cherry forwards an article from the *Wall Street Journal*, *Contra Costa Times*, and articles from other various news outlets relating to P&G&E posting 4<sup>th</sup> quarter losses dated February 21, 2013. The *Wall Street Journal* article is entitled "P&G&E Posts 4<sup>th</sup>-Quarter Loss, Sees 2013 as 'Down Year.'" Mr. Cherry forwards the articles with the message: "Bad day for us today."<sup>12</sup> In another email, Brian Cherry forwards to President Peevey a Standards and Poors credit update and an internal email from P&G&E analyzing P&G&E's credit rating on March 16, 2011. President Peevey then replies to Brian Cherry five minutes later: "Yep. No surprise." Brian Cherry replies back two minutes later: "Some folks here have suggested it may be Tom and my failure to work with regulators ....oh well, maybe I should call Brightsource back."<sup>13</sup> On its face, these emails may appear to be innocuous, however, P&G&E is directly communicating with a decisionmaker about the financial health of the corporation that is under investigation in three OIIs – one of the three considerations that must be considered by the decisionmakers in levying a penalty.

The CPUC considered the first element of the law when determining the penalty ("the appropriateness of the penalty to the size of the business of the person charged") so important, the CPUC held separate evidentiary hearings for two days: March 4, 2013 and March 5, 2013. Both Safety and Enforcement Division (SED) and P&G&E's expert witnesses (Overland

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<sup>12</sup> See Exhibit 4; Violation 28 (for the list of 41 violations and accompanying email correspondence, see <https://meyersnave.sharefile.com/d/s911293af60143399>).

<sup>13</sup> See Violation 5; Violation 3.

Consulting and Wells Fargo, respectively) issued expert reports and were cross examined by the parties. However, during this time period of the hearings and the issuance of the experts' reports, Mr. Cherry was secretly forwarding off the record financial analyst reports to President Peevey.

There are examples of the Peevey/PG&E communications where PG&E and President Peevey are discussing the second element under the law that Peevey has to consider when levying a fine against PG&E: the gravity of the violation. For example, on August 9, 2011, Brian Cherry forwards an internal PG&E email from PG&E President Chris Johns to PG&E employees to President Peevey with the note: "FYI. Comments by Chris on the media articles."<sup>14</sup> The internal email from Chris Johns to "Fellow Employees" explains PG&E's position that a news article inaccurately reported that PG&E "failed to heed warnings about problems with our natural gas transmission system two months before the San Bruno accident" and PG&E's position that another news article inaccurately reported that "PG&E ignored employees' safety concerns and retaliated against employees for raising safety issues." PG&E gets the unfair advantage by arguing it's position about the gravity and legitimacy of the violations to the top decisionmaker not in a courtroom, but through off the record and unverified email communications.

There are several examples of the Peevey/PG&E communications where PG&E and President Peevey are discussing the last element under the law that Peevey has to consider when levying a fine against PG&E: the good faith of the person charged in attempting to achieve compliance, after notification of a violation. On June 1, 2011, Meredith Allen of PG&E forwards a PG&E "open letter of apology" from Interim Chairman and CEO Lee Cox and PG&E President Chris Johns to President Peevey with the note: "The attached open letter of apology will run tomorrow in all major newspapers in PG&E's service territory." The letter of apology outlines the "many steps to make PG&E's operations as safe as you rightly expect them to be."<sup>15</sup>

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<sup>14</sup> See Exhibit 6; Violation 17.

<sup>15</sup> See Exhibit 7; Violation 9.

On December 13, 2011, Brian Cherry forwards a PG&E press release entitled: “PG&E STATES IT IS LIABLE FOR THE SAN BRUNO PIPELINE ACCIDENT *Utility takes on financial responsibility to compensate victims.*”<sup>16</sup> The press release goes on to describe the steps PG&E is taking to “do the right thing in our response to this accident.” Brian Cherry forwards the press release with the note: “Mike – FYI. Thought you’d appreciate this.” President Peevey responds thirty minutes later: “Very good. Tom told me about (sic) at the lunch today.” In another email communication between PG&E and President Peevey, on May 14, 2012, Brian Cherry forwards PG&E CEO Tony Earley and PG&E President Chris Johns’ prepared remarks for its annual meeting to President Peevey.<sup>17</sup> The prepared remarks from PG&E’s top two executives outline the steps PG&E has taken, and is going to take, to remedy the violations and make its system safer. Several of these “substantial changes” Mr. Earley and Mr. Johns refer to in their prepared remarks, are hotly contested issues of fact and law in the OIIs. San Bruno and the other parties to the proceedings, didn’t get to cross examine Mr. Earley and Mr. Johns on PG&E’s alleged “substantial changes.” San Bruno and the other parties didn’t get an opportunity to directly communicate with President Peevey on the steps PG&E is taking to fix its system and whether PG&E is in good faith attempting to achieve compliance.

There are two additional violations of the ex parte rules that do not directly relate to the three elements that CPUC decisionmakers have to consider when levying a fine/penalty, but these two communications are substantive. In one communication, President Peevey’s alter ego Chief of Staff Carol Brown, is actually giving legal advice to PG&E, presumably about San Bruno’s motion to recuse President Peevey and Commissioner Florio from attending the now cancelled Safety Symposium (because it also violated the ex parte rules).<sup>18</sup> In the communication entitled “nice seeing you,” Ms. Brown sends an email to PG&E Regulatory Affairs Director Laura Doll informing Ms. Doll that Ms. Brown spoke to the “judge:” – “Talked

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<sup>16</sup> See Exhibit 8; Violation 22.

<sup>17</sup> See Exhibit 9; Violation 26.

<sup>18</sup> See Exhibit 10; Violation 31.

with the judge – they issued a ruling saying the hearing was moot – I think you have 2 ways of going (you may want to chat with your legal people)” and then Ms. Brown proceeds to lay out the two legal strategies: “Send back a sweet note saying the issue is moot since seminar not going forward (problem – it is not ‘cancelled’ only postponed) – and then wait for them to throw a fit” and “[a]nswer any simple question you can, and then object to the others as being outside the scope of the 3 OIIs – but offering to meet and confer on the issue – and schedule a date out a little for the meet-and-confer – then they will file a motion to compel, no need for any expedition of the process – you respond – and a hearing is held in due course.” Ms. Brown ends the correspondence with “Happy to chat.” Ms. Doll responds eleven minutes later with the note: “Love you. Thanks. Not sure yet!”

In another example, on April 2, 2014, Brian Cherry forwards an internal PG&E email from PG&E CEO Tony Earley and PG&E President Chris Johns regarding the grand jury criminal indictments against PG&E.<sup>19</sup> The underlying internal email explains the charges and PG&E’s opinion of the Judge overseeing the case to PG&E’s Officers. In response, President Peevey replies: “One comment: PG&E’s decision to issue a press release last week anticipating all this only meant that the public got to read two big stories rather than one. I think this was inept.” If only San Bruno, SED, and the other Intervenors in the Line 132 OIIs were able to get legal and public relations advice from the President of the Commission and his staff.

**2. The Peevey/CPUC Communications Take Place Between an Interested Person and a Decisionmaker under Rule 8.1(c)(1)**

Under the Rule 8.1(c)(2), an ex parte communication has to take place between a “decisionmaker” and an “interested party.” President Peevey falls under the definition of “decisionmaker” under Rule 8.1(b). An “interested person” includes “any party to the proceeding or the agents or employees of any party, including persons receiving consideration to represent any of them” and “any person with a financial interest . . . in a matter at issue before the Commission” under Rule 8.1(d). PG&E is clearly an interested party and PG&E is the

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<sup>19</sup> See Exhibit 11; Violation 41.

“defendant”/subject of the investigations under the three OIIs.

**3. The Peevey/CPUC Communications Do Not Occur in a Public Hearing, Workshop, or Other Public Forum Noticed by Ruling or Order in the Proceedings, or on the Record of the Proceeding Rule 8.1(c)(3)**

Under the CPUC’s very own rules, President Peevey and PG&E are prohibited from discussing any subject matter related to the PG&E explosion when it does not occur in a public hearing, workshop, or other public forum noticed by the ruling or order in the proceeding, or on the record in the proceeding. PG&E was able to communicate with the top decisionmaker in this case not in the courtroom and through legal briefs, but through off the record, secret email communications in front of the very decisionmaker that will determine its fate in just a few months. It is akin to a judge communicating with the defendant during the pendency of his case on how the defendant can receive a lower sentence. President Peevey assigned himself as the Commissioner who will oversee and judge the various legal and factual issues that PG&E is addressing in its communications to Peevey. President Peevey is supposed to act as an impartial decisionmaker, not as an advocate or mouthpiece for the defendant, PG&E.

Through sending President Peevey private internal PG&E analyst reports, press releases touting PG&E’s progress and accountability, and internal PG&E communications on PG&E’s actions post-San Bruno, PG&E is providing off the record evidence of the gravity of the violations, what the fine amount should look like, and trying to prove to President Peevey that it is remedying its behavior. These communications were not a part of the record in the three OIIs. These communications would not have been admitted into the record because they were not subject to cross examination during the extensive hearings, nor were their contents authenticated. Far from being accepted facts, the information that PG&E is forwarding to President Peevey in the Peevey/PG&E ex parte communications is disputed by San Bruno and the other Intervenors in the Line 132 Proceedings. PG&E gets to do an end-run around the very strict rules in place and supply President Peevey with emails, press releases, and analyst reports to advocate for its



position.

As well, PG&E cannot claim ignorance of the rules against ex parte communications. We are dealing with a sophisticated and highly regulated utility that is likely before this Commission 24/7/365 on various regulatory matters. It has a Senior Vice President in charge of Regulatory Affairs. It has Special Counsel in practice before this Commission for 28 years<sup>20</sup> with the support of the entire regulatory portion of the in-house legal department. According to the 2012 GO-77 filings, PG&E spends over \$100 million dollars per year on lawyers. More importantly, PG&E was dealing with an issue that directly involved the “most deadly tragedy in California history from public utility operations.”<sup>21</sup>

Brian Cherry is also intimately familiar with the rules against ex parte communications. In documents San Bruno received from the CPUC post-litigation, Brian Cherry wrongly accuses San Bruno of violating the rules against ex parte communications to Paul Clanon on September 5, 2013: “I hate to be a stickler for details, but if this is going to the service list, it represents a continuing violation of the ex parte rules in an adjudicatory proceeding.”<sup>22</sup> Paul Clanon responds in another email dated September 11, 2013 relating to San Bruno’s press release distribution list: “We looked on the last one, and it wasn’t sent to the ALJs or advisors/commissioners.”<sup>23</sup> Brian Cherry cannot now claim ignorance of the ex parte rules – although contrary to his actual actions, he is a self-professed “stickler for the details.”

In Decision (D.) 07-07-020, the Commission found that merely attending a meeting can violate the ex parte rules.<sup>24</sup> In D.07-07-020, a meeting was held between representatives of two

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<sup>20</sup> See December 16, 2013 R.01.02.019 OSC hearing transcript at p. 17.

<sup>21</sup> D.11-06-017 at p. 16.

<sup>22</sup> See Exhibit 12.

<sup>23</sup> See Exhibit 13.

<sup>24</sup> <http://docs.cpuc.ca.gov/PublishedDocs/WORDPDF/FINALDECISION/70330.PDF>.

telecommunications utilities and the Commissioners' advisors on the topic of access to 911 emergency services under Public Utilities Code Section 2883. The topic of 911 access had been raised in two CPUC proceedings at the time, a rulemaking and adjudicatory complaint involving violations of Section 2883. The Commission found that the two telecommunication utilities violated the rule against ex parte communications in the adjudicatory cases and issued a \$40,000 penalty on both companies.<sup>25</sup>

Decision 08-06-023 denied rehearing of D.07-07-020 and upheld the decision that the communication violated the rule against ex parte communications.<sup>26</sup> The decision listed circumstances for parties to consider when identifying ex parte communications:

1. The temporal proximity between an ex parte communication and a relevant adjudicatory proceeding;
2. The degree of overlap between the issues and parties; and
3. The potential that relief sought via the ex parte communication could detrimentally impact parties in a related adjudicatory case.<sup>27</sup>

When applying the first consideration, it is important to note the peculiar timing of the Peevey/PG&E communications. The three investigations have not yet been adjudicated and will not until sometime until 2015. The prosecutor, SED, and the Intervenors, including San Bruno, have filed its final briefs on the parties' position on the violations, fines, and remedies in three investigations. Of course, there is "temporal proximity between an ex parte communication and a relevant adjudicatory proceeding" – PG&E is communicating with the top decisionmaker during the entire pendency (three years) of the OIIs. To the second consideration, "degree of overlap between the issues and parties" is also apparent – every email that Brian Cherry sends to President Peevey relates to the Line 132 OIIs. There are endless arguments relating to the third consideration: "potential that relief sought via the ex parte communication could detrimentally

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<sup>25</sup> Interestingly, President Peevey was the only Commissioner that dissented to the Decision in the Revised Proposed Interim Decision on Alleged Ex Parte Violations.

<sup>26</sup> <http://docs.cpuc.ca.gov/PublishedDocs/WORDPDF/FINALDECISION/84123.PDF>.

<sup>27</sup> *Id.*, at p. 20.

impact parties in a related adjudicatory case” – PG&E had unfair advantage by arguing its position about the gravity and legitimacy of the violations to the top decisionmaker not in a courtroom, but through off the record and unverified email communications.

**4. The Commission Clearly Articulated That Discussions Between Financial Industry Representatives and the Commission Concerning the Line 132 OIIs are Improper Ex Parte Communications**

On May 14, 2013, the Officer of Ratepayer Advocates<sup>28</sup> filed a motion for clarification in the Line 132 OIIs requesting “clarification of the Commission’s *ex parte* rules with regard to communications between financial industry representatives and Commissioners’ offices.”<sup>29</sup> In a ruling dated May 16, 2013, Administrative Law Judges Mark Wetzell and Amy Yip-Kikugawa (ALJs) granted ORA’s motion for clarification. In the ruling, the ALJs clarified that interested persons may include representatives of ratings agencies, industry analysts or financial institutions who have financial interests in PG&E.<sup>30</sup> The ALJs also found that the “amount of penalties the Commission may impose” in the Line 132 OIIs is a “substantive issue.”<sup>31</sup> Therefore, improper *ex parte* communications occurred if decisionmakers and financial institution representatives discussed the “size of the fine or other penalties the Commission may impose in these proceedings.”<sup>32</sup>

The ruling further directed that interested persons who have engaged in unreported or improper *ex parte* communications shall within 10 business days file notices of prior *ex parte* communications.<sup>33</sup> The ruling also found that interested persons who report *ex parte*

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<sup>28</sup> Formerly named the “Division of Ratepayer Advocates.”

<sup>29</sup> See Exhibit 14.

<sup>30</sup> See Exhibit 15.

<sup>31</sup> *Id.* at p. 3.

<sup>32</sup> *Id.*

<sup>33</sup> *Id.* at p. 4.

communications will not be subject to sanctions for the noticed violation.<sup>34</sup> The ruling found that interested persons who fail to comply with reporting violations may be subject to fines pursuant to Public Utilities Code Section 2111.<sup>35</sup>

The ALJs' ruling is not limited to financial industry representatives, the ruling specifically refers to "interested persons," which obviously includes PG&E. Not only did PG&E violate the rules against ex parte communications, PG&E violated the ALJs' May 16, 2013 unambiguous ruling that finds that interested persons shall within 10 days of a violation, report ex parte communications. The language relating to sanctions isn't limited to financial industry representatives, it includes "interested persons." Under this ruling, PG&E had until May 26, 2013 to report its various violations of the ex parte rules in the Peevey/PG&E communications, but failed to do so. Instead of taking the opportunity to report the ex parte communications, PG&E disregarded this ruling. Taking each violation and multiplying it each day from May 26, 2013 until July 28, 2014, there are thousands of violations. PG&E's numerous violations of the ALJs' ruling should be taken into consideration when calculating the total amount of sanctions and fees.

It also bears highlighting that PG&E is just not forwarding inconsequential analyst reports to the Assigned Commissioner, President Peevey. The analyst reports contain information about the penalties and financial impact to PG&E in the Line 132 OIIs. The fact that the ALJs had highlighted the sensitivity of contacts from financial analysts should have served as a further warning to PG&E that it had done something very wrong.

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<sup>34</sup> *Id.*

<sup>35</sup> *Id.*

### III. CONCLUSION

In conclusion, in the seminal decision where the Commission sanctioned a telecommunications company for violating the ex parte rules as cited *supra*, the Commission cited to Stanford Professor Asimow<sup>36</sup> who aptly and succinctly stated the rationale for the prohibition against ex parte communications:

The rationale for a prohibition on ex parte contact is familiar to all lawyers: it is deeply offensive in an adversarial system that any litigant should have an opportunity to influence the decision-maker outside the presence of opposing parties. The parties may spend weeks or months conducting a detailed adjudicatory hearing and an administrative law judge may prepare a painstakingly detailed proposed decision. Yet all this can be set at naught by a few well chosen words whispered into the ear of an agency head or the agency head's adviser. Ex parte contacts frustrate judicial review since the decisive facts and arguments may not be in the record or the decision. Finally, ex parte contacts contribute to an attitude of cynicism in the minds of the public that adjudicatory decisions are based more on politics and undue influence than on law and discretion exercised in the public interest.

The Peevey/PG&E communications are more than just words “whispered in the ear of agency head,” they demonstrate in their tone, totality, and pervasiveness a relationship between the utility and this Commissioner which is familiar, collegial, and cozy. This is not a single instance of an errant email, nor a misplaced “cc,” or a good faith mistake, rather, when taken in its entirety, the email traffic shows that PG&E has unfettered access to President Peevey. PG&E’s executives feel comfortable enough with President Peevey to email “Mike” on a regular basis, and that President Peevey did nothing to discourage, warn, or admonish PG&E from providing him on extra record, highly relevant and probative evidence on a consistent basis for three years. The fact that these off the record communications occurred with the defendant and

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<sup>36</sup> From “Revised Proposed Interim Decision on Alleged Ex Parte Violations”; D.07.07.020 dated 7/12/07; originally cited from M. Asimow, *Toward a New California Administrative Procedure Act: Adjudication Fundamentals*, 39 UCLA L. REV. 1067, 1127-28 (1992).

the “judge” in one of the most high-profile and high-stakes investigations that has ever come before the Commission engenders, at least for San Bruno, a total loss of confidence in the regulatory process.

Not only does San Bruno believe that the CPUC is lax in its oversight and was a contributing cause to the explosion, the National Transportation Safety Board found that CPUC’s lack of oversight was a contributing cause to the explosion: “Also contributing to the explosion was the CPUC’s failure to detect the inadequacies of PG&E’s pipeline integrity management program.”<sup>37</sup> The NTSB further explained that: “The ineffective enforcement posture of the California Public Utilities Commission permitted PG&E’s organizational failures to continue over many years.”<sup>38</sup> NTSB Chairman Deborah Hersman further elaborated: “Our investigation revealed that for years, PG&E exploited weaknesses in a lax system of oversight . . . we also identified regulators that placed a blind trust in the companies that they were charged with overseeing to the detriment of public safety.”<sup>39</sup>

San Bruno urges the CPUC to demonstrate to the Intervenors in these proceedings, the residents of San Bruno, and to the public at large that its commitment to accountability is more

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<sup>37</sup> <http://www.nts.gov/doclib/reports/2011/PAR1101.pdf>, at p. xii.

<sup>38</sup> <http://www.nts.gov/doclib/reports/2011/PAR1101.pdf>, at p. 125.

<sup>39</sup> <http://www.nts.gov/news/2011/110830.html>.

than mere posturing and sanction PG&E for 41 blatant violations of the CPUC's rules against ex parte communications.

Respectfully Submitted,

/s/ Steven R. Meyers

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July 28, 2014

2306219.1

# EXHIBIT 1



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May 30, 2013

Via E-mail and U.S. Mail

Mr. Fred Harris  
Legal Division, Public Records Office  
California Public Utilities Commission  
505 Van Ness Avenue  
San Francisco, California 94102

**Re: Public Records Act Request  
Communications re: I.12-01-007, I.11-02-016, I.11-11-009  
Financial Institutions and Professionals; Commissioner Peevey documents;  
PG&E "Forging a New Vision of Safety in California" Symposium;  
Appointment of Senator George Mitchell in October 2012; Fines, Penalties,  
and/or Remedies; California Foundation on the Environment and the  
Economy Conference on April 25, 2013 in Napa Valley, CA; and Senate  
Budget and Fiscal Review subcommittee hearing on April 25**

Dear Mr. Harris:

Pursuant to the California Public Records Act, California Government Code Section 6250 *et seq.* the City of San Bruno ("San Bruno") hereby requests copies of the public records identified below. Each of San Bruno's requests relates to:

- Financial Institutions and Professionals;
- Commissioner Peevey documents;
- The CPUC-PG&E "Forging a New Vision of Safety in California" Symposium scheduled for May 7-8, 2013;
- The appointment of Senator George Mitchell as mediator in October 2012;
- The California Public Utilities Commission's ongoing investigations in I.12-01-007, I.11-02-016, and I.11-11-009, including the discussion of fines, penalties, and/or remedies in I.12-01-007, I.11-02-016, and I.11-11-009;
- California Foundation on the Environment and the Economy Conference on April 25-26 and dinner on April 25, 2013 in Napa Valley, CA; and
- Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.

For purposes of San Bruno's request, all italicized terms set forth below are defined in Exhibit A.

## SAN BRUNO PUBLIC RECORDS ACT REQUESTS

### Documents Related to Ongoing Investigations in I.12-01-007, I.11-02-016, and I.11-11-009

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#### Financial Institutions and Professionals

- A. Meetings with Financial Institutions. Identify any individual or recurring meetings scheduled or held amongst *Commissioners and/or CPUC Employees* and *Financial Institutions* concerning the Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009. Please specify the invitees, attendees and location for each such meeting and the individual(s) that requested and/or organized the meeting.
- B. Meetings with Financial Professionals. Identify any individual or recurring meetings scheduled or held amongst *Commissioners and/or CPUC Employees* and *Financial Professionals* concerning the Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009. Please specify the invitees, attendees and location for each such meeting and the individual(s) that requested and/or organized the meeting.
- C. Documentation related to Financial Meetings.
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* generated in preparation for, reflecting, summarizing or discussing the communications identified in paragraphs A and B of this public records act request.
  - Follow-Up. Any and all *Documents* used or generated in or as a result of the meetings or communications identified in paragraphs A and B of this public records act request.

#### Commissioner Peevey Documents

- D. I.12-01-007, I.11-02-016, I.11-11-009. Any and all *Documents* wherein Commissioner Peevey or his staff is an author, recipient, copied, blind carbon copied, or otherwise included upon in which the subject matter of I.12-01-007, I.11-02-016, or I.11-11-009 are mentioned, discussed, referenced or otherwise covered.
- E. Fines, Penalties, and/or Remedies. Any and all *Documents* wherein Commissioner Peevey or his staff is an author, recipient, copied, blind carbon copied, in which *Fines, Penalties, and/or Remedies* are mentioned, discussed, referenced or otherwise covered.

- F. Safety Symposium. Any and all *Documents* wherein Commissioner Peevey or his staff is an author, recipient, copied, blind carbon copied, in which *Safety Symposium* is mentioned, discussed, referenced or otherwise covered.
- G. Mitchell Mediator Appointment. Any and all *Documents* wherein Commissioner Peevey or his staff is an author, recipient, copied, blind carbon copied, in which the *Mitchell Appointment* is mentioned, discussed, referenced or otherwise covered.

#### Communications Between Commission - CPUC Employee-PG&E Employees

- H. Meetings between Commissioners, CPUC Employees and PG&E Employees. Identify any individual or recurring meetings scheduled or held amongst *Commissioners (including staff members) and/or CPUC Employees and PG&E Employees*, or any combination thereof, concerning the Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009. Please specify the invitees, attendees and location for each such meeting and the individual(s) that requested and/or organized the meeting.
- I. Documentation related to CPUC-PG&E Meetings.
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* used in preparation for, reflecting, summarizing or otherwise discussing the communications identified in paragraph F of this public records act request.
  - Follow Up. Any and all *Documents* used or generated in or as a result of the meetings or communications identified in paragraph F of this public records act request.

#### Internal Commission Discussions Regarding Fines, Penalties, and/or Remedies

- J. Internal Commission Discussions Re: Fines, Penalties, and/or Remedies.
- Meetings. Identify any individual or recurring meetings scheduled or held amongst *the Commissioners themselves, CPUC Employees themselves, or amongst the Commission and CPUC Employees*, concerning *Fines, Penalties, and/or Remedies* from January 2013 to the present.
  - Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *the Commission (including Commission General Counsel Frank Lindh, Executive Director Paul Clanon, and CPSD Director Jack Hagan), Commissioners, Commissioner's staff, and CPUC Employees*, or any combination of such parties, in relation to the meetings or communications identified in this paragraph H or otherwise concerning *Fines, Penalties, and/or Remedies* from January 2013 to the present.

- Follow Up. Any and all *Documents* used or generated in or as a result of any meetings or communications identified in this paragraph H from January 2013 to the present.
  
- K. Internal CPUC Employee Discussions Re: Fines, Penalties, and/or Remedies.
  - Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *the Commission (including Commission Executive Director Paul Clanon and CPSD Director Jack Hagan), CPUC Commissioners, Commission staff, and CPUC Employees*, or any combination of such parties concerning the *Fines, Penalties, and/or Remedies* from January 2013 to the present.
  - Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications from January 2013 to the present.
  
- L. CPUC-PG&E Discussions Re: Fines, Penalties, and/or Remedies.
  - Meetings. Identify any individual or recurring meetings scheduled or held amongst *PG&E Employees, Commissioners, and/or CPUC Employees*, or any combination thereof, concerning *Fines, Penalties, and/or Remedies* from January 2013 to the present.
  - Preparation, Handouts, Documentation, Summaries. All *Documents* reflecting, summarizing or discussing communication by or amongst *the Commissioners, CPUC Employees, (including Commission Executive Director Paul Clanon and CPSD Director Jack Hagan), PG&E Employees, and CPUC Employees*, or any combination of such parties, related to the meetings identified in this paragraph J or otherwise concerning *Fines, Penalties, and/or Remedies* from January 2013 to the present.
  - Follow Up. Any *Documents* used or generated in or as a result of meetings identified in this paragraph J from January 2013 to the present.
  
- M. Specific Fines, Penalties, and/or Remedies Documents. All draft and the final versions of *Documents* related to the imposition of *Fines, Penalties, and/or Remedies*, including, without limitation, the *Documents* specifically identified below, along with disclosure of whether such *Documents* were drafted by *Commissioners, CPUC Employees, or PG&E Employees* from January 2013 to the present:
  - Any and all proposals, including, without limitation proposals related to the amount, scope, structure, timeframe or composition of *Fines, Penalties, and/or Remedies* whether made by *PG&E Employees, Commissioners, CPUC Employees*, or any combination thereof.

- Any proposals, requests or suggestions from *Commissioners, CPUC Employees, or PG&E Employees* related to *Fines, Penalties, and/or Remedies*.
- Copies of all contracts, agreements or any amendments thereto related to *Fines, Penalties, and/or Remedies*.
- Copies of all draft and final materials to be distributed publicly, including, without limitation, statements, press releases and flyers related to related *Fines, Penalties, and/or Remedies*.

#### CPUC-PG&E Safety-Symposium Related Documents

- N. Payment for Safety Symposium. All *Documents* reflecting, summarizing or discussing communication by or amongst *PG&E Employees (including Jane Yura, Vice President Gas Operations Standards & Policies at PG&E), Commissioners, CPUC Employees, and/or Hall and Associates* or any combination of such parties, concerning payment for the Safety Symposium, including payment for the previously scheduled May 7, 2013 dinner at the Marines' Memorial Club and Hotel.
- O. CPUC-PG&E Safety Symposium Planning. All *Documents* reflecting, summarizing or discussing communication by or amongst *PG&E Employees (including Jane Yura, Vice President Gas Operations Standards & Policies at PG&E), Commissioners, and CPUC Employees, and/or Hall and Associates* or any combination of such parties, concerning the agenda, speakers, topics, logistics, issues or presentations or panels for the *Safety Symposium*, including payment for the May 7, 2013 dinner at the Marines' Memorial Club and Hotel, along with:
  - Any *Documents* used or generated in or as a result of such meetings or communications.
  - Any *Documents* regarding potential overlap between the *Safety Symposium* and the *Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009*.
- P. Internal CPUC Safety Symposium Planning.
  - All *Documents* reflecting, summarizing or discussing communication by or amongst *the Commission and CPUC Employees*, or any combination of such parties, concerning the agenda, speakers, topics, logistics, issues or presentations or panels for the Safety Symposium, including payment for the May 7, 2013 dinner at the Marines' Memorial Club and Hotel, along with:
  - Any *Documents* used or generated in or as a result of such meetings or communications.

- Any Documents regarding potential overlap between the *Safety Symposium* and the *Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009.*
- Q. CPUC-PG&E Meetings Re: Safety Symposium. Identify any individual or recurring meetings scheduled or held amongst *PG&E Employees, the Commission, CPUC Employees, and/or Hall and Associates* concerning the preparation of the *Safety Symposium.*
- R. Internal CPUC Meetings Re: Safety Symposium. Identify any individual or recurring meetings scheduled or held amongst *the Commission itself, CPUC Employees themselves, or amongst the Commission and CPUC Employees,* concerning the preparation of the *Safety Symposium.*
- S. Safety Symposium-related Documents. All drafts and the final versions of Documents related to *Safety Symposium,* along with an indication of whether such documents were drafted by *the Commission, CPUC Employees, PG&E Employees (including Jane Yura, Vice President Gas Operations Standards & Policies at PG&E), and/or Hall and Associates* including, without limitations, the following:
- Any proposals, whether made by *PG&E Employees, Commissioners or CPUC Employees, and/or Hall and Associates* related to compensation, rates, scope of work for the *Safety Symposium.*
- Any proposals, requests or suggestions from *Commissioners, CPUC Employees, PG&E Employees, and/or Hall and Associates* related to speakers, agendas, seating arrangements, panels or other issues or topics for the *Safety Symposium.*
- Copies of all contracts, agreements or any amendments thereto related to the *Safety Symposium.*
- Copies of all draft and final *Safety Symposium* materials to be distributed publicly, including, without limitation, statements, press releases and flyers.
- T. Consultants Assisting with Safety Symposium. Identify any consultants or contractors, if any, that *Commissioners, CPUC Employees, and/or PG&E Employees* considered to perform any tasks in connection with planning, publicizing, executing, or otherwise undertaking the *Safety Symposium.*

Appointment of Mediator in Settlement Negotiations Related Documents:

- U. Internal Commission Discussions Re: the Mitchell Appointment.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst *the Commissioners themselves, CPUC Employees themselves, or amongst the Commission and CPUC Employees*, concerning the *Mitchell Appointment*.
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *the Commission (including President Peevey and Commissioner Florio's Commission staff), and CPUC Employees*, or any combination of such parties concerning the *Mitchell Appointment*.
- Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications.

V. Commission – PG&E Discussions Re: the Mitchell Appointment.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst *PG&E Employees, Commissioners and/or CPUC Employees*, or any combination thereof, concerning the *Mitchell Appointment*.
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *PG&E Employees, Commissioners (specifically including President Peevey and Commissioner Florio, and each Commissioner's staff), and CPUC Employees*, or any combination of such parties, concerning the *Mitchell Appointment*.
- Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications.

W. Specific Mitchell Appointment Documents. Without limiting the generality of the foregoing, San Bruno requests any and all drafts and the final versions *Documents* related to the *Mitchell Appointment*, including without limitation, the following, along with an indication of whether such documents were drafted by *Commissioners, CPUC Employees, or PG&E Employees*:

- Any proposals, requests or suggestions, whether made by *PG&E Employees, Commissioners or CPUC Employees*, related to the *Mitchell Appointment*.
- Copies of all contracts, agreements or any amendments thereto related to the *Mitchell Appointment*.
- Copies of all draft and final materials to be distributed publicly concerning the *Mitchell Appointment*, including, without limitation, statements, press releases and flyers.

- A list of all background documents provided to Senator Mitchell or his representatives concerning the *Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009.*

California Foundation on the Environment and the Economy (CFEE)  
Conference on April 25-26, 2013 at the Silverado Resort in Napa Valley, CA  
and CFEE dinner at Merryvale Winery in Napa, CA on April 25, 2013:

X. Internal Commission Discussions Re: CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst *the Commissioners themselves, CPUC Employees themselves (including President Peevey's Commission staff), or amongst the Commission and CPUC Employees,* concerning the *CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.*
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *the Commission (including President Peevey's Commission staff), and CPUC Employees,* or any combination of such parties concerning the *CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.*
- Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications.

Y. Commission – PG&E Discussions Re: the CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst *PG&E Employees (including Thomas (Tom) Bottorff, Senior Vice President, Regulatory Affairs), Commissioners and/or CPUC Employees,* or any combination thereof, concerning the *CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.*
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst *PG&E Employees (including Thomas (Tom) Bottorff, Senior Vice President, Regulatory Affairs), Commissioners (specifically including President Peevey's Commissioner's staff), and CPUC Employees,* or any combination of such parties, concerning the *CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013.*
- Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications.



Z. Specific CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013 Documents. Without limiting the generality of the foregoing, San Bruno requests any and all drafts and the final versions *Documents* related to the CFEE conference on April 25-26, 2013 and CFEE dinner on April 25, 2013, including without limitation, the following, along with an indication of whether such documents were drafted by *Commissioners (including Commissioner Peevey's staff), CPUC Employees, or PG&E Employees (including Thomas Bottorff, Sr. Vice President of Regulatory Affairs for PG&E):*

- Any proposals, requests or suggestions, whether made by *PG&E Employees, Commissioners or CPUC Employees*, related to the *CFEE conference on April 25-26, 2013 and CFEE dinner on April 25, 2013*.
- Copies of all contracts, agreements or any amendments thereto related to the *CFEE conference on April 25-26, 2013 and CFEE dinner on April 25, 2013*.
- Copies of all draft and final materials to be distributed publicly concerning the *CFEE conference on April 25-26, 2013 and CFEE dinner on April 25, 2013*, including, without limitation, statements, press releases and flyers.
- A list of all background documents provided to CFEE or its representatives concerning the *Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009*.

Senate Budget and Fiscal Review Subcommittee Hearing on April 25, 2013:

AA. Internal Commission Discussions Re: Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst the *Commissioners themselves, CPUC Employees themselves (including President Peevey's Commission staff), or amongst the Commission and CPUC Employees*, concerning the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013*.
- Preparation, Handouts, Documentation, Summaries. Any and all *Documents* reflecting, summarizing or discussing communication by or amongst the *Commission (including President Peevey's Commission staff), and CPUC Employees*, or any combination of such parties concerning the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013*.
- Follow Up. Any and all *Documents* used or generated in or as a result of such meetings or communications.

BB. Commission – PG&E Discussions Re: Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.

- Meetings. Identify any individual or recurring meetings scheduled or held amongst PG&E Employees, Commissioners and/or CPUC Employees, or any combination thereof, concerning the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.*
- Preparation, Handouts, Documentation, Summaries. Any and all Documents reflecting, summarizing or discussing communication by or amongst PG&E Employees, Commissioners (specifically including President Peevey's Commissioner's staff), and CPUC Employees, or any combination of such parties, concerning the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.*
- Follow Up. Any and all Documents used or generated in or as a result of such meetings or communications.

CC. Specific Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013 Documents. Without limiting the generality of the foregoing, San Bruno requests any and all drafts and the final versions Documents related to the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013*, including without limitation, the following, along with an indication of whether such documents were drafted by *Commissioners, CPUC Employees, or PG&E Employees:*

- Any proposals, requests or suggestions, whether made by PG&E Employees, Commissioners or CPUC Employees, related to the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.*
- Copies of all contracts, agreements or any amendments thereto related to the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.*
- Copies of all draft and final materials to be distributed publicly concerning the *Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013*, including, without limitation, statements, press releases and flyers.
- A list of all background documents provided to the Senate Budget and Fiscal Review subcommittee hearing or its representatives concerning the *Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009.*

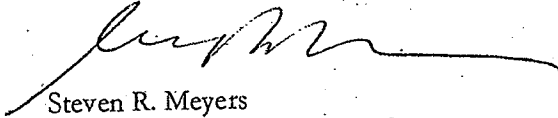
Any responsive records that are withheld from inspection should be specifically and separately identified in writing, and accompanied by the claimed justification for withholding as provided by California Government Code Section 6255, stating the nature of the document withheld and the basis for such withholding. Should you contend that any portion of a particular document is exempt from disclosure, San Bruno requests, pursuant to Section 6253(a) of the California Government Code that the exempt portion be redacted and the remaining portions be produced. San Bruno reserves the right to object to any decision to withhold materials, or portions of documents. San Bruno requests copies of public

Mr. Fred Harris  
May 30, 2013  
Page 11

records in electronic form where available, and in hard copy where copies in electronic form are not available.

In accordance with Section 6253(c) of the California Government Code, please respond to San Bruno's request within ten (10) days. Any questions regarding San Bruno's public records act request should be addressed to me. Thank you in advance for your prompt attention and timely cooperation with San Bruno's request.

Sincerely,



Steven R. Meyers  
Special Counsel, City of San Bruno  
Meyers Nave  
(510) 808-2000  
smeyers@meyersnave.com

Enclosures: Exhibit A – Public Records Act Request Definitions and Instructions  
Exhibit B – Forging a New Vision of Safety in California” Natural Gas Safety Symposium Flyer  
Exhibit C – Press release dated October 15, 2012 entitled: “Former U.S. Senator George Mitchell Appointed as Mediator for Negotiations Over PG&E San Bruno Pipeline Explosion Fines and Remedies”  
Exhibit D – Draft agenda for CFEE conference and dinner on April 25-26, 2013  
Exhibit E – Letter from Senator Jerry Hill to Commissioner Peevey regarding the Senate and Fiscal Review subcommittee hearing on April 25, 2013

cc: Connie Jackson, City Manager, San Bruno (via Email)  
Marc Zafferano, City Attorney, San Bruno (via Email)  
State Senator Jerry Hill (via Email)  
Commissioner Michael R. Peevey (via Email)  
Commissioner Michel Peter Florio (via Email)  
Commissioner Catherine J.K. Sandoval (via Email)  
Commissioner Mark J. Ferron (via Email)  
Commissioner Carla J. Peterman (via Email)  
Jack Hagan, Director, SED (formerly CPSD) (via Email)  
Frank Lindh, General Counsel, CPUC (via Email)  
Paul Clanon, Executive Director, CPUC (via Email)

**EXHIBIT A**

EXHIBIT A

CITY OF SAN BRUNO  
PUBLIC RECORDS ACT REQUEST  
TO THE CALIFORNIA PUBLIC UTILITIES COMMISSION  
DEFINITIONS AND INSTRUCTIONS

- A. "Commission" means the California Public Utilities Commission.
- B. "Commissioners" means the specific CPUC Commissioners assigned to I.12-01-007, I.11-02-016, I.11-11-009, Commissioner Peevey and Commissioner Florio and all staff members for each Commissioner from the time the three investigations were opened to the present. Commission shall also include Commissioners Sandoval, Ferron and Peterman and their staff.
- C. "CPSD" means both the Consumer Protection and Safety Division, and the recently renamed organization, Safety Enforcement Division.
- D. "CPUC Employee" or "CPUC Employee(s)" includes, without limitation all employees, management, appointees and executives at the CPUC, the Executive Director, consultants to CPUC, the Safety and Enforcement Division, any in-house attorneys and any outside counsel to the CPUC. "CPUC Employee(s)" specifically includes, without limitation, President Michael Peevey and any of his staff members, Mr. Frank Lindh, Director Jack Hagan, Mr. Paul Clanon, Julie Halligan, and Michelle Cooke.
- E. "Hall & Associates" means Hall and Associates, LLC, including without limitation Jim Hall, Bob Chipkevich, Bill Scott, and any additional staff or experts engaged by or on behalf of Hall and Associates to assist with preparation of the "Forging a New Vision of Safety in California" safety symposium.
- F. "Documents" means all notes, minutes of meetings, documents, summaries, e-mails, e-mail attachments, texts, calendar entries, memoranda, proposals, PowerPoint presentations, memoranda, other briefings, records of follow-up tasks, list of attendees, documentation of notes made on white boards or other records, whatever the format (oral, written, electronic, including twitter, facebook, instant messaging, etc.), whether in draft or final form.
- G. "Financial Institution" means any institution in the business of underwriting, distributing and trading utility equity and debt securities, including, without limitation, any such institutions or consultants that presently or previously have performed such services for Pacific Gas and Electric Company or PG&E Corporation

- H. "Financial Professional" means any entity or consultant in the business of advising concerning underwriting, distribution and trading of utility equity and debt securities, including, without limitation, any such institutions or consultants that presently or previously have performed such services for Pacific Gas and Electric Company or PG&E Corporation.
- I. "Mitchell Appointment" refers to the attempted appointment of former U.S. Senator George Mitchell to serve as mediator in talks in 2012 in order to resolve the enforcement cases (I.12-01-007, I.11-02-016, and I.11-11-009) against PG&E, as described in Exhibit C, attached hereto for reference.
- J. "Penalties and Fines" means the fines, penalties and/or equitable remedies considered, imposed, and/or recommended in Commission Investigations I.12-01-007, I.11-02-016, and I.11-11-009 for the violations identified in the Consumer Protection Safety Division (now Safety Enforcement Division) investigative reports and further clarified by the Scoping Memorandum issued in each proceeding.
- K. "PG&E Employee" or "PG&E Employee(s)" includes, without limitation, all employees, management and executives at Pacific Gas and Electric Company and PG&E Corporation, the Board of Directors to Pacific Gas and Electric Company, the Board of Directors to PG&E Corporation, consultants to Pacific Gas and Electric Company, consultants to PG&E Corporation and any in-house attorneys and any outside counsel to Pacific Gas and Electric Company and PG&E Corporation.
- L. "Safety Symposium" means the CPUC "Forging a New Vision of Safety in California" Natural Gas Safety Symposium; previously scheduled on May 7-8, 2013 in San Francisco, California (see Exhibit B), including, without limitation, the May 7, 2013 dinner at the Marines' Memorial Club and Hotel.
- M. "Subject Matter of I.12-01-007, I.11-02-016, and I.11-11-009" means the issues identified in the Order Instituting Investigation in each proceeding, as further clarified by the Scoping Memorandum issued in each proceeding.
- N. "CFEE Conference on April 25-26, 2013 and CFEE dinner on April 25, 2013" means the California Foundation on the Environment and the Economy Conference on April 25-26, 2013 at the Silverado Resort in Napa Valley, CA and CFEE dinner at Merryvale Winery in Napa, CA on April 25, 2013 (see Exhibit D).
- O. "Senate Budget and Fiscal Review subcommittee hearing" means the Senate Budget and Fiscal Review subcommittee hearing chaired by Senator Jim Beall on April 25, 2013 in Sacramento, CA (see Exhibit E).

# EXHIBIT B

## PUBLIC UTILITIES COMMISSION

605 VAN NESS AVENUE  
SAN FRANCISCO, CA 94102-3298

April 4, 2013

Greetings,

On behalf of the California Public Utilities Commission (CPUC), I invite you to attend the first in a series of safety symposiums to explore solutions to safety within California's utility services and infrastructure sectors. This symposium, *Forging a New Vision of Safety in California*, will be held May 7-8, 2013, in downtown San Francisco and will focus on natural gas safety issues. Sessions will be held at the Milton Marks Auditorium in the Johnson State Office Building at 455 Golden Gate Avenue. Please see the agenda below.

This symposium will allow representatives of the natural gas industry, government, and the public to convene and discuss ways to help create a climate and culture that embraces safety as an underlying and timeless principle in everything we do. The keynote speaker on the first day is Deborah A.P. Hersman, Chairman of the National Transportation Safety Board. Panels will follow Chairman Hersman's introduction to explore the climate and culture of safety, the regulator's role in leading safety change, and effective emergency response.

There is no charge to attend the conference, but reservations are requested so we can ensure space availability. Simply click on this symposium registration link and enter your information: <http://events.signup4.com/cpucsafety Symposium>. (Note that an optional dinner Tuesday evening at the Marines Memorial Club requires an RSVP by May 1.)

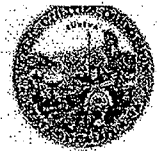
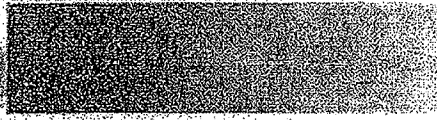
As Director of the Safety and Enforcement Division of the CPUC, I believe our (industry and regulator) mission is to create a climate and culture that embraces safety as a tool and an enhancement to accomplish our organization's mission. This culture uses risk assessment and risk management as the foundation of assessing safety and the consequences of failure, and to assert that safety, with respect to human life and property, is non-negotiable. This symposium is an opportunity to establish collaborative relationships to develop solutions to the safety challenges we face in these dynamic times. I hope you will join me in this important dialog.

Sincerely,

A handwritten signature in black ink that reads "Emory J. Hagan, III".

Emory J. Hagan, III  
Brigadier General (CA)  
Director, Safety and Enforcement Division  
California Public Utilities Commission





# California Public Utilities Commission

## Forging a New Vision of Safety in California

### Natural Gas Safety Symposium

May 7-8, 2013, San Francisco

**What:** The first-ever gathering of California natural gas industry and regulatory leaders for a dialog about safety culture, the regulatory role in leading safety change, and effective emergency response.

**Keynote speakers:**

- Deborah A.P. Hersman, Chairman, National Transportation Safety Board
- Captain Chesley Sullenberger, former US Air Captain

Plus, panel discussions by industry and regulatory leaders

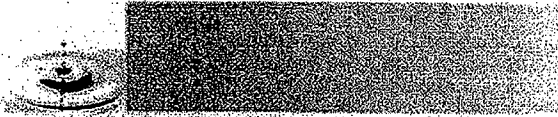
**Where:** Hiram Johnson State Building, Milton Marks Auditorium, 455 Golden Gate Ave., San Francisco

**When:** May 7, 2013, 1:30 – 4:45 p.m. and May 8, 2013, 8:30 a.m. – 12:30 p.m.

## Agenda

**Day 1: Tuesday, May 7, 2013, 1:30 p.m. – 4:45 p.m.**

- |             |  |
|-------------|--|
| 1:30 p.m.   | Welcome<br>Brigadier General (C.A.) Jack Hagan, <i>Director, Safety and Enforcement Division, California Public Utilities Commission</i> |
| 2 p.m.      | Keynote<br>Deborah A.P. Hersman, <i>Chairman, National Transportation Safety Board</i>   |
| 3:15 – 3:30 | Break  |



- 3:30 p.m. **Panel 1: Building a Climate and Culture of Safety**  
Moderator: TBD  
TBD, Alaska Airlines  
Captain Jody Bridges, *USN, Director School of Aviation Safety, Pensacola FL*  
Robert C. Figlock, *President, Advanced Survey Design, LLC*  
Paul Levy, *former Chair of the Massachusetts Department of Public Utilities and former CEO of Beth Israel Deaconess Medical Center*  
Nick Stavtopoulos, *Senior Vice President, Gas Operations, Pacific Gas and Electric Company*
- 5 p.m. **Adjourn**

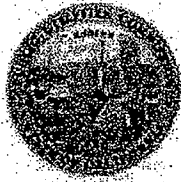
**Evening Event (Optional)**

- 6 p.m. **Reception (cash bar), Marines' Memorial Club & Hotel, 609 Sutter St., San Francisco.**
- 7 p.m. **Dinner**  
Evening Keynote: Captain Chesley Sullenberger, *former US Air Captain, pilot of the "Miracle on the Hudson" aviation incident.*

**Day 2: Wednesday, May 8, 2013, 8:30 a.m. – 12:30 p.m.**

- 8:30 a.m. **Panel 2: Effectively Managing Pipeline Emergency Response**  
Moderator: TBD  
Jerry Schmitz, *Vice President, Engineering, SouthWest Gas*  
Joanne Hayes-White, *Chief, San Francisco Fire Department*  
Tim Butters, *Deputy Administrator, Pipeline and Hazardous Materials Safety Administration*  
Carl Weimer, *Executive Director, Pipeline Safety Trust*
- 10 a.m. **Break**
- 10:15 a.m. **Panel 3: Leading Safety – What Does Regulatory Leadership Look Like?**  
Moderator: Paul Clanon, *Executive Director, California Public Utilities Commission*  
Commissioner Mike Florio, *California Public Utilities Commission*  
Commissioner Paul J. Roberti, *Rhode Island Public Utilities Commission*  
Chris Johns, *President, Pacific Gas and Electric Company*  
Dennis Arriola, *President & Chief Operating Officer, Southern California Gas Company*
- 12 p.m. **Concluding Remarks**  
President Michael R. Peevey, *California Public Utilities Commission*  
Brigadier General (CA) Jack Hagan, *Director, Safety and Enforcement Division, California Public Utilities Commission*
- 12:30 p.m. **Adjourn**

# EXHIBIT C



California Public Utilities Commission  
505 Van Ness Ave., San Francisco

**FOR IMMEDIATE RELEASE**

**PRESS RELEASE**

Media Contact: Terrie Prosper, 415.703.1366, [news@cpuc.ca.gov](mailto:news@cpuc.ca.gov)

**FORMER U.S. SENATOR GEORGE MITCHELL APPOINTED  
AS MEDIATOR FOR NEGOTIATIONS OVER PG&E SAN BRUNO  
PIPELINE EXPLOSION FINES AND REMEDIES**

SAN FRANCISCO, October 15, 2012 -- The California Public Utilities Commission (CPUC) today announced the appointment of former U.S. Senator George Mitchell to serve as mediator in ongoing talks aimed at resolving by stipulated agreement a series of enforcement cases against Pacific Gas and Electric Company (PG&E), stemming from the September 2010 explosion of a high-pressure PG&E natural gas pipeline in San Bruno, Calif.

Senator Mitchell is known, among other things, for his role as the U.S. Special Envoy for Northern Ireland, where he brokered the landmark Good Friday Peace Treaty in April 1998, and more recently as President Obama's Special Envoy to the Middle East. He was nominated for the Nobel Peace Prize for his success in the Northern Ireland peace process. He is the chairman emeritus of DLA Piper LLP (US), an international law firm, and he will be assisted by lawyers from that firm in his role as mediator.

"We are very grateful to Senator Mitchell for agreeing to devote his skills as mediator to this difficult and painful series of cases," said CPUC President Michael R. Peevey. "We are confident Senator Mitchell can help achieve a solution that will resolve these cases sooner rather than later, bring justice to the good people of San Bruno, and move California forward to our goal of a much safer natural gas system."

Commissioner Mike Florio also applauded the appointment of Senator Mitchell, describing him as "a truly world-class mediator and peace-maker."

Senator Mitchell will serve as mediator in ongoing negotiations between PG&E, the CPUC's safety enforcement staff, and other parties to the proceedings. The other parties include the City of San Bruno, the City and County of San Francisco, the CPUC's Division of Ratepayer Advocates, and ratepayer advocacy group The Utility Reform Network (TURN). The parties to the mediation will



be asked to sign a mediation agreement confirming their participation and giving their consent for Senator Mitchell's law firm to provide these mediation services.

In their report and testimony in the enforcement cases, the CPUC's safety staff allege that PG&E committed significant violations of pipeline safety rules, which staff claim contributed to the blast. The National Transportation Safety Board also found many deficiencies in PG&E's operations and its slow response to the explosion on the evening of September 9, 2010. PG&E faces the prospect of millions of dollars in fines in the CPUC proceedings, and other remedies.

"I encourage all of the parties to make a good-faith effort at a negotiated solution, working with Senator Mitchell," said Commissioner Florio. "This is the most expeditious way to resolve these cases and bring closure to the people of San Bruno. More than two years have passed since the tragedy. The evidence is all in, and the time has come to resolve these cases once and for all."

The CPUC's rules require that any stipulation the parties might agree to in the mediation process must be publicly filed with the CPUC, and considered by the CPUC's five Commissioners in public after an opportunity for public review and comment.

The CPUC previously ordered PG&E to fund all the costs of the San Bruno investigation from shareholders, and not to pass any of the costs along to ratepayers. The costs of Senator Mitchell's services will be paid in this same manner.

For more information on the CPUC, please visit [www.cpuc.ca.gov](http://www.cpuc.ca.gov).

###

# EXHIBIT D

## DRAFT AGENDA

### CFEE Energy Conference: Transitioning to a Clean Energy Future

April 25-26, 2013  
Silverado Conference Center, Napa, California

#### Thursday, April 25<sup>th</sup>—TBD

12:00 pm-1:00 pm – Buffet Lunch – TBD

1:00 pm-1:15 pm – Welcome and Introduction

*\*Patrick F. Mason, President, CFEE*

1:15 pm-1:30 pm—SESSION 1: California Energy 101

A short video will provide basic information regarding California's energy sector and the production and delivery of power in the state.

*\*Jan Smutny-Jones, Executive Director, Independent Energy Producers*

1:30 pm-2:30 pm—SESSION 2: The Cornerstone of California's Energy Policy – The Loading Order

Since the energy crisis, state policy has been that the overarching goal is for California's energy to be reliable, affordable, technologically advanced, and environmentally-sound. The loading order, first adopted in the 2003 Energy Action Plan, describes the priority sequence for actions to address future energy needs. The loading order identifies energy efficiency and demand response as the State's preferred means of meeting growing energy needs. After cost-effective efficiency and demand response, we rely on renewable sources of power and distributed generation, such as combined heat and power applications. To the extent efficiency, demand response, renewable resources, and distributed generation are unable to satisfy increasing energy and capacity needs, we support clean and efficient fossil-fired generation. Concurrently, the bulk electricity transmission grid and distribution facility infrastructure must be improved to support growing demand centers and the interconnection of new generation, both on the utility and customer side of the meter. Energy procurement over the last decade has been guided by these principles. How was the loading order established and why has it endured for over a decade? Is it still effective policy?

During the sessions to follow, we will examine the detailed policies that evolved from the loading order, the related goals, status towards achieving those goals, and next steps. We will also consider how these key policies line up with California's climate change policies.

*Mike Peevey, President, California Public Utilities Commission (5-7 min)*

*\*Bob Welsenmiller, Chair, California Energy Commission (5-7 min)*

Roundtable Discussion

2:30 pm-2:45 pm – Break

\*presenter confirmed

**2:45 pm - 4:00 pm—SESSION 3: Pushing the Envelope on Energy Efficiency and Demand Response**

What are our energy efficiency goals in terms of state and local energy policies, and climate change goals? What is the current policy on demand response? What has been achieved and what is our current status? How can we capture 100% of cost-effective energy efficiency? What are the challenges? What are the costs and benefits involved? What are the next steps?

*Andrew McAllister*, Chair, California Energy Commission  
*Jeanne Clinton*, Special Advisor to the California Public Utilities Commission

**Responders:**

*Rep, IOU*

*Rep, MUNI*

*\*Sheryl Carter*, Co-Director Energy Program, Natural Resources Defense Council

*Rep, Industry*

Roundtable Discussion

**4:00 pm - 5:30 pm—SESSION 4: Renewable Resources and Distributed Generation**

What are our renewable goals in terms of state and local energy policies, and climate change policy? The state has a goal to procure 33% of the state's generation from renewable resources, and reportedly the utilities have executed sufficient power purchase agreements to exceed this goal. What is the current status towards achieving these goals? What are the challenges (e.g. How will the influx of renewable and DG energy impact the transmission and distribution system? Can we expect all of these contracts to deliver?) Are there examples from outside the state that can inform our response? How does the Distributed Generation policy goal fit with other state policies, e.g. electrification and energy storage policies? What are the costs and benefits involved? What are the next steps?

*Michael Picker*, Sr. Advisor to the Governor for Renewable Energy Facilities,  
Office of the Governor

**Responders:**

*Rep, Pacific Gas & Electric*

*Rep, MUNI*

*Rep, Enviro*

*Rep, Industry*

*Rep, CAISO*

Roundtable Discussion

6:00 pm - Reception and Dinner—TBD

**Friday, April 26<sup>th</sup>—TBD**

7:30 am - 8:30 am - Continental Breakfast - TBD

**8:30 am - 10:00 am—SESSION 5: Role of Clean and Efficient Fossil Fuel Generation**

Integrating renewables into the system puts a new focus on the role and attributes of fossil fuel resources. What are the challenges and what is the strategy for long term procurement? What

\*presenter confirmed



are the costs and benefits involved? As once-thru-cooling plants retire and the future of SONGS is uncertain, how have state policies evolved and what does the future hold?

*Stephen Berberich*, President & CEO, California Independent System Operator  
*\*Mike Florio*, Commissioner, California Public Utilities Commission  
*John Chillemi*, Senior Vice President and President, West Region, NRG  
*Rep*, Southern California Edison

Roundtable Discussion

10:00 am - 10:15 am – Break

10:15 am - 11:45 am—SESSION 6: Planning for an Evolving Electricity Industry Structure  
How do we accommodate and integrate this evolving structure both in long-term planning and procurement, but also in business/regulatory models or structures? This includes increasing levels of energy efficiency and demand response; a smarter grid, new types of electric services enabled by them; electric vehicles; intermittent renewables and flexible fossil resources; rate design issues, etc. Are we too insular in our approach to meeting our future energy needs in a carbon constrained economy? For example, meeting existing 2020-2050 greenhouse gas goals require electrification of the transportation sector—do our policies and structures recognize this new reality?

*John DiStasio*, General Manager and CEO, Sacramento Municipal Utilities District  
*Joe Ronan*, Senior VP, Government and Regulatory Affairs, Calpine Corporation  
*Rep*,

Roundtable Discussion

11:45 am - 1:00 pm—SESSION 7: Aligning Energy and Climate Policies  
What has been the impact of AB 32 on California's electricity sector in terms of both the implementation of Scoping Plan measures, and the cap-and-trade program? What results and trends are apparent from recent auctions and how might the revenue be used to further the goals of the state? What transformative changes are needed to meet 2050 climate change goals?

*Mary Nichols*, Chairman, Air Resources Board  
*Rep*, Electricity producer  
*Rep*, Manufacturer (EITE)  
*Rep*, Manufacturer (non-EITE)  
*Rep*, Enviro

Roundtable Discussion

1:00 pm – Adjourn

@ 2.9.13

\*presenter confirmed

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*Michael Picker*, Sr. Advisor to the Governor for Renewable Energy Facilities,  
Office of the Governor

**Responders:**

*Rep*, Pacific Gas & Electric

*Rep*, MUNI

*Rep*, Enviro

*Rep*, Industry

*Rep*, CAISO

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Rep, Southern California Edison

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Rep, Electricity producer  
Rep, Manufacturer (EITE)  
Rep, Manufacturer (non-EITE)  
Rep, Enviro

Roundtable Discussion

1:00 pm – Adjourn

@ 2.9.13

\*presenter confirmed

# EXHIBIT E

CAPITOL OFFICE  
STATE CAPITOL, ROOM 5064  
SACRAMENTO, CA 95814  
TEL (916) 651-4013  
FAX (916) 324-0283  
WWW.SENATE.CA.GOV/HILL  
SENATOR.HILL@SENATE.CA.GOV

## California State Senate

SENATOR  
JERRY HILL  
THIRTEENTH SENATE DISTRICT  
DEMOCRATIC CAUCUS CHAIR

COMMITTEES  
BANKING & FINANCIAL INSTITUTIONS  
CHAIR  
APPROPRIATIONS  
BUDGET & FISCAL REVIEW  
BUDGET SUBCOMMITTEE #4  
STATE ADMINISTRATION & GENERAL  
GOVERNMENT  
BUSINESS, PROFESSIONS &  
ECONOMIC DEVELOPMENT  
ENERGY, UTILITIES &  
COMMUNICATIONS  
LABOR & INDUSTRIAL RELATIONS

April 18, 2013



Michael Peevey  
President, California Public Utilities Commission  
505 Van Ness Avenue  
San Francisco, CA 94102

**RE: Request to participate in April 25, 2013 Senate Budget and Fiscal Review Subcommittee Hearing**

Dear President Peevey:

I'm writing to request your presence at next week's Senate Budget and Fiscal Review Subcommittee hearing, chaired by Senator Jim Beall, at which time the California Public Utilities Commission (CPUC) will be questioned about various fiscal, accountability and safety issues.

In light of the CPUC "Safety Culture" document that was made public this week and exposes serious problems within your Commission, I think it's appropriate for you to answer questions about the agency you've overseen for the last ten years. Here are a few examples of CPUC employee quotes from the report that warrant your participation in next week's hearing:

- "For years, the Commissioners did not want to levy fines for safety violations. The culture was: we will work with the utilities without using the stick...A decade of no fines."
- "Safety staff did not feel empowered to suggest large fines because the Commissioners would not approve them."
- Commissioners need more political backbone to fine or punish utilities."
- "When Commissioners vote, they don't support safety, so there's no incentive for the utilities to be safer. If they knew they were 100% liable for safety problems, they'd take it more seriously. If the commission lets them put the burden on ratepayers, rather than shareholders, there is no incentive for the utilities to change."

This isn't the first time an independent report has been highly critical of the CPUC's practices under your watch. The CPUC's Independent Review Panel report released in 2011 after the San Bruno gas pipeline explosion stated that the CPUC, "...must confront and change elements of their respective cultures to assure the citizens of California that public safety is the foremost priority."

The National Transportation Safety Board investigation of the San Bruno gas-pipeline explosion was highly critical of your oversight of PG&E during your term as CPUC President. The report stated, "The CPUC, as the regulator for pipeline safety within California, failed to uncover the pervasive and long-standing problems within PG&E." The report continues, "Consequently, this failure precluded the CPUC from taking any enforcement action against PG&E."

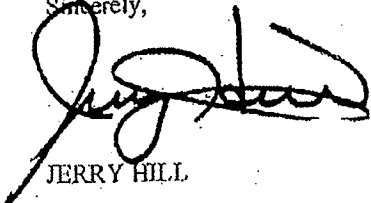
In January of 2012 another independent audit commissioned by the CPUC confirmed that PG&E collected more than a half-billion dollars from ratepayers in recent years for system improvements that never were made. Some of that money was spent instead on cash bonuses to PG&E's corporate executives. Had the money been invested as promised, it might have prevented the San Bruno gas pipeline explosion that killed eight people and destroyed 38 homes.

Earlier this year the Legislative Analyst's Office found "fiscal mismanagement" in the CPUC's budgeting process including failure to complete basic audits of utilities' special accounts raising the possibility that ratepayers have been routinely overcharged by utilities.

For all of the shortcomings under your leadership at the CPUC over the last ten years as documented by independent reports, it's critical that you testify before the Senate Budget and Fiscal Review Subcommittee hearing next week to justify your continued appointment as president of the California Public Utilities Commission.

I look forward to seeing you next week. Thank you for your consideration of this request.

Sincerely,



JERRY HILL

Senator, 13<sup>th</sup> District

## **EXHIBIT 2**



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bstrottman@meyersnave.com

meyers nave

November 19, 2013

Via E-mail and U.S. Mail

Mr. Fred Harris  
Legal Division, Public Records Office  
California Public Utilities Commission  
505 Van Ness Avenue  
San Francisco, California 94102

Re: **Four Public Records Act Requests on behalf of the City of San Bruno  
Timeframe of 5/30/13-9/4/13**

Dear Mr. Harris:

The purpose of this letter is to provide the California Public Utilities Commission (CPUC) one final opportunity to comply with the California Public Records Act (CPRA) and produce documents about the public's business. A complete accounting of the City of San Bruno's (San Bruno) CPRA requests and the CPUC's response to San Bruno requests (or lack thereof) is attached hereto as Exhibit A.

In brief, San Bruno has submitted four separate requests, dating from May 30, 2013 to September 4, 2013, requesting a total of sixteen categories of documents concerning the conduct of the public's business before the CPUC by Commissioners, the Consumer Protection and Safety Division (CPSD),<sup>1</sup> and Pacific Gas and Electric Company (PG&E) in the wake of the September 9, 2010 explosion of PG&E Line 132 in San Bruno. To date, the CPUC has failed to provide documents that are responsive to San Bruno's requests and in some cases, completely failed to even respond to San Bruno's requests in violation of the 10 day requirement.<sup>2</sup>

Like the CPUC, San Bruno is a public agency subject to CPRA requirements. While San Bruno takes its obligation to conduct the public's business in public seriously, including the core premise that "access to information concerning the conduct of the people's business is a *fundamental and necessary right* of every person in this state,"<sup>3</sup> it is abundantly clear from the CPUC's response to San Bruno's CPRA requests (or lack thereof as the case may be), that the CPUC has elected to play by a different set of rules. Rather than satisfy its

<sup>1</sup> See Exhibit A.

<sup>2</sup> Cal. Govt. Code § 6253(c).

<sup>3</sup> Cal. Govt. Code § 6250 (emphasis added); *See also, Haynie v. Superior Court*, (2001) 26 Cal. 4th 1061, 1064.

obligations under the CPRA, the CPUC has evaded production of responsive documents that fall squarely within the purview of San Bruno's requests by:

1. Improperly withholding production of responsive documents based on an interpretation of the deliberative process privilege that is unsupported by the law<sup>4</sup>; and
2. Failing to provide any response whatsoever to San Bruno's CPRA requests in clear violation of the CPRA requirement that agencies, including the CPUC, promptly notify requestors of agency determinations and reasons therefore within ten (10) days of the agency's receipt of the request.<sup>5</sup>

The documents San Bruno requested under the CPRA evidence the willingness on the part of CPUC staff to improperly tamper with the adjudicatory process in the Line 132 Proceedings. In particular, San Bruno requested and was denied access to the following documents:

- Email document dated sometime between May 2013 to June 3, 2013 from Paul Clanon, Executive Director of the CPUC, to Administrative Law Judges Amy Yip-Kikugawa and Mark Wetzell regarding CPSD's motion to strike filed on May 29, 2013 in the OIIs
- Email document dated sometime between May 2013 to June 3, 2013 from Administrative Law Judge Mark Wetzell to Paul Clanon in response to Paul Clanon's correspondence to Administrative Law Judge Mark Wetzell and Administrative Law Judge Amy Yip-Kikugawa regarding CPSD's motion to strike in the OIIs.
- Any subsequent emails from May 2013 to the present regarding Paul Clanon's correspondence to Administrative Law Judge Mark Wetzell and Administrative Law Judge Amy Yip-Kikugawa regarding CPSD's motion to strike in investigations in the OIIs.

The CPUC cannot hide behind the deliberative process privilege when the requested documents themselves would show that Mr. Clanon violated the CPUC rules prohibiting ex parte communications with the administrative law judges. Under your theory of the privilege, parties to these proceedings and CPUC staff could engage in all types of illegal ex parte communications to improperly influence the objectivity of the judges, and then refuse to produce the documents that would establish the violation of the CPUC's own rules.

<sup>4</sup> The deliberative process privilege only permits a public official to withhold information submitted to him or her in confidence, until and unless the information has been expressly relied upon in the making of a decision and if the public interest in secrecy outweighs the public interest in disclosure. Cal. Evid. Code § 1040; *San Gabriel Valley Tribune v. Sup. Ct.*, 143 Cal.App.3d 762, 776 (1983).

<sup>5</sup> Cal. Govt. Code § 6253(c).

San Bruno's CPRA request also covers documents that indicate that the CPUC has failed to prosecute utilities for self-reported citations as required by Resolution ALJ-274. San Bruno specifically requested:

- Citations CPSD Director Jack Hagan has issued against gas utilities since his tenure at the Commission.
- Proposed citations that have been submitted, but are outstanding for final approval, by CPSD Director Jack Hagan.
- Any citations investigated or issued under Resolution ALJ-274 by the CPSD against natural gas utilities from December 7, 2011 until the present.

It is possible (and indeed likely) that the information San Bruno has requested under the CPRA will further embarrass the CPUC. However, the California Supreme Court has determined, "...all public records are subject to disclosure unless the Legislature has expressly provided to the contrary."<sup>6</sup> Unfortunately for the CPUC, there is no express exception to the CPRA for documents that have the potential to embarrass the agency.

Over the course of the CPUC's investigations into PG&E practices leading up to and during the explosion of PG&E's Line 132 on September 9, 2010,<sup>7</sup> the CPUC has:

- Been mired in controversy over its failure to provide leadership on safety matters;<sup>8</sup>
- Faced criticism for its lax oversight over PG&E operations;<sup>9</sup>
- Violated the CPUC's own strict rules against *ex parte* communications during adjudicatory proceedings;
- Exhibited signs of extreme disarray following the resignation of and subsequent reassignment of CPUC lawyers to and from the Line 132 Proceeding;<sup>10</sup> and
- Maintained its cozy relationship with PG&E.<sup>11</sup>

<sup>6</sup> *Williams v. Superior Court*, (1993) 5 Cal. 4th 337.

<sup>7</sup> I.11-02-019 (the "Recordkeeping OII"); I.11-11-009 (the "HCA OII") and I.12-01-007 (the "Root Cause OII") (collectively, the "Line 132 Proceedings").

<sup>8</sup> <http://www.sfgate.com/file/504/504-Safety%20Culture%20Change%20Project%20Report.pdf>.

<sup>9</sup> <http://www.nts.gov/doclib/reports/2011/PAR1101.pdf>, page 122.

<sup>10</sup> <http://www.sfchronicle.com/bayarea/article/PUC-s-gun-toting-enforcer-denies-threats-to-4622472.php>.

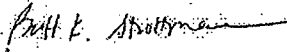
<sup>11</sup> <http://www.cnn.com/2011/US/08/30/california.pipeline.explosion/index.html>.

<http://www.sfgate.com/bayarea/article/PUC-chief-promises-stricter-oversight-of-pipelines-2334904.php>.

Mr. Fred Harris  
November 19, 2013  
Page 4

San Bruno strongly urges the CPUC to release documents responsive to the City's request by close of business, November 21, 2013. It is San Bruno's strong preference to avoid the need to pursue further action to enforce its rights under the CPRA. Thank you in advance for your prompt attention to this important matter and timely cooperation with San Bruno's request.

Sincerely,



Britt K. Strottman  
Special Counsel, City of San Bruno  
Meyers Nave  
(510) 808-2000  
bstrottman@meyersnave.com

Enclosures: EXHIBIT A - Summary of San Bruno CPRA Requests and CPUC Responses

c: Connie Jackson, City Manager, San Bruno (via E-mail)  
San Bruno City Council  
Marc Zafferano, City Attorney, San Bruno (via E-mail)  
Steven Meyers, Special Counsel  
California State Senator Jerry Hill (via E-mail)  
California Assemblymember Kevin Mullin (via E-mail)  
Paul Clanon, Executive Director, CPUC (via E-mail)

## EXHIBIT A

### Summary of San Bruno CPRA Requests and CPUC Responses

Please see the below outline of the CPUC's Public Records Act violations and San Bruno's Public Records Act requests.

### Summary of San Bruno Requests to the CPUC and Response by the CPUC

#### 1. First request to the CPUC:

##### A. San Bruno PRA Request Dated 5/30/13:

- Documents between financial institutions and professionals and the CPUC regarding the fine and penalties in the OIIs;
- Documents relating to Commissioner Peevey documents and discussions regarding the fine and penalties in the OIIs;
- Documents relating to the CPUC-PG&E "Forging a New Vision of Safety in California" Symposium scheduled for May 7-8, 2013;
- Documents relating to the appointment of Senator George Mitchell as mediator in October 2012;
- Documents relating to the CPUC's ongoing investigations in I.12-01-007, I.11-02-016, and I.11-11-009, including the discussion of fines, penalties, and/or remedies in the OIIs;
- California Foundation on the Environment and the Economy Conference on April 25-26 and dinner on April 25, 2013 in Napa Valley, CA; and
- Senate Budget and Fiscal Review subcommittee hearing on April 25, 2013.

##### B. CPUC Response:

- Received letter dated 6/19/13<sup>12</sup> from Fred Harris. Mr. Harris gives San Bruno an "estimate" that San Bruno will be able to review and collect the documents responsive to San Bruno's request by 6/27/13.

<sup>12</sup> Missed 10 day deadline under Government Code Section 6253(C).

- San Bruno received a handful of documents from Fred Harris relating to the CPUC Safety Symposium on 6/28/13.
- It has been almost six months and San Bruno has not received the requested documents.

2. Second request to the CPUC:

A. San Bruno's PRA Request Dated 6/18/13 and 6/19/13:

- Email document dated sometime between May 2013 to June 3, 2013 from Paul Clanon, Executive Director of the CPUC, to Administrative Law Judges Amy Yip-Kikugawa and Mark Wetzell regarding CPUC's motion to strike filed on May 29, 2013 in the OIIs.
- Email document dated sometime between May 2013 to June 3, 2013 from Administrative Law Judge Mark Wetzell to Paul Clanon in response to Paul Clanon's correspondence to Administrative Law Judge Mark Wetzell and Administrative Law Judge Amy Yip-Kikugawa regarding CPUC's motion to strike in the OIIs.
- Any subsequent emails from May 2013 to the present regarding Paul Clanon's correspondence to Administrative Law Judge Mark Wetzell and Administrative Law Judge Amy Yip-Kikugawa regarding CPUC's motion to strike in investigations in the OIIs.

B. CPUC Response:

- Letter from Harris dated 7/1/13 denying San Bruno's request based on the deliberative process privilege.

C. San Bruno Response to CPUC's Response:

- Drafted letter on 7/23/13 arguing against the defense of the deliberative process privilege.
- No response back from the CPUC.

2. Third request to the CPUC:

A. San Bruno's Verbal PRA Request Dated 8/13/13:

- Verbal request dated 8/13/13 asking for documents (including investigation reports) between Pacific Gas and Electric Company (PG&E) and CPUC relating to the 2-inch diameter PG&E gas distribution pipeline rupture in the Crestmoor neighborhood of San Bruno, CA by Shaw Construction on August 2, 2012.

- Documents (including investigation reports) between PG&E and CPSD relating to the puncture of a 4-inch diameter PG&E gas pipeline on Burlingame Ave in Burlingame, CA by JMB Construction on August 8, 2013.
- Documents (including investigation reports) between PG&E and CPSD relating to any hits, ruptures, puncture, or line breaks of PG&E natural gas transmission or gas distribution lines in San Mateo County, whether caused by a third party contractor, from August 1, 2010 to the present.

B. CPUC Response:

- Letter dated 8/22/13 attaching the Commission's report regarding the August 2, 2012 incident in San Bruno. Mr. Harris didn't provide the report for the incident in Burlingame because the Commission "has not yet completed its investigation of the August 8, 2013 incident." Mr. Harris added that "Once the Commission's investigation of this incident, and incident report, are complete, I will provide the Commission's report to you."

2. Fourth Request to the CPUC:

A. San Bruno's PRA Request Dated 9/4/13:

- Citations CPSD Director Jack Hagan has issued against gas utilities since his tenure at the Commission.
- Proposed citations that have been submitted, but are outstanding for final approval, by CPSD Director Jack Hagan.
- Any citations investigated or issued under Resolution ALJ-274 by the CPSD against natural gas utilities from December 7, 2011 until the present.

B. CPUC Response:

- No response.<sup>13</sup>

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<sup>13</sup> Missed 10 day deadline under Government Code § 6253(c).

# EXHIBIT 3



## RELEASE AND SETTLEMENT AGREEMENT

This Release and Settlement Agreement ("Agreement") is entered into as of the 24<sup>th</sup> day of July, 2014, by and among the CITY OF SAN BRUNO ("CITY"), on the one hand, and the CALIFORNIA PUBLIC UTILITIES COMMISSION ("CPUC"), on the other hand. Each of the Parties may be referred to individually as "PARTY" or are sometimes collectively referred to as the "PARTIES."

### RECITALS

1. On or about February 3, 2014, the CITY filed a Complaint and Petition for Writ of Mandate ("COMPLAINT") in San Francisco County Superior Court bearing case number CGC-14-537139 ("ACTION"). In this ACTION, the CITY alleges three causes of action seeking disclosure of public records pursuant to the California Public Records Act, Government Code §6250 *et seq.* and the CITY's Public Records Act requests to the CPUC dated May 30, 2013, June 17 and 18, 2013, August 13, 2013, September 4, 2013, and January 10, 2014, respectively (collectively "PRA REQUESTS"). The CITY's COMPLAINT also contains a cause of action seeking a declaration that General Order 66-C of the CPUC is unconstitutional and a cause of action for attorney fees' pursuant to the Public Records Act.

2. On or about March 5, 2014, the CPUC filed a Demurrer to the CITY's COMPLAINT, which it asserted that the Superior Court lacked subject matter jurisdiction over this ACTION pursuant to Public Utilities Code §1759. Moreover, the CPUC denies and disputes all of the CITY's claims and allegations and denies all liability to the CITY.

3. On June 28, 2013, the CPUC produced public records responsive to the CITY's May 30, 2013 PRA Request. On August 22, 2013, the CPUC produced public records responsive to the CITY's August 13, 2013 PRA Request. On December 6, 2013, the CPUC produced public records responsive to the CITY's September 4, 2013 PRA Request. On January 22, 2014, the CPUC produced public records responsive to the CITY's January 10, 2014 PRA Requests. After the City filed an ACTION, on March 7, 2014, CPUC produced documents, responsive to CITY's May 30, 2013 and September 4, 2013 PRA Requests. On May 5, 2014, CPUC produced documents responsive to CITY's May 30, 2013 PRA Request. On June 4, 2014, CPUC produced documents responsive to CITY's May 30, 2013 PRA Request. In order to avoid the expense, uncertainty and inconvenience of further litigation, the PARTIES now desire to fully settle all claims asserted in, as well as all issues that were raised or could have been raised, in the ACTION on the terms set forth in this Agreement.

4. It is understood that this settlement and the execution of this Agreement by the PARTIES is not an admission of any liability whatsoever for any wrongdoing with respect to each other, but is in compromise of a disputed claim.

#### AGREEMENT

NOW, THEREFORE, in consideration of the foregoing Recitals, which are incorporated into this Agreement as terms thereof, the mutual covenants and agreements and the terms and conditions set forth herein and other valuable consideration, the CITY and the CPUC agree as follows:

1. Consideration

A. In fulfillment of the CPUC's obligation to disclose records with respect to the following requested document categories, the CITY agrees to accept and the CPUC agrees to produce, to the extent not already produced, the following records:

1. For Meetings with Financial Institutions and Professionals regarding the subject matter of the PG&E/San Bruno OIIs from the May 30, 2013 PRA Request: Calendar entries from the calendars of Commissioners Peevey, Florio, Sandoval, Peterman and Ferron and from Paul Clanon regarding meetings with market analyst covering the energy market sector; and Email communications discussing or arranging meetings between Commissioners and/or Paul Clanon and with market analyst covering the energy market sector;

2. For Commissioner Peevey Documents regarding the subject matter of the PG&E/San Bruno OIIs from the May 30, 2013 PRA Request: Email communications related to the subject matter of the PG&E/San Bruno OIIs between Commissioner Peevey and any employee of Pacific Gas & Electric;

3. For Meetings Between Commission-CPUC Employees and PG&E Employees regarding the subject matter of the PG&E/San Bruno OIIs from the May 30, 2013 PRA Request: Email communications related to the subject matter of the PG&E/San Bruno OIIs between Commissioner Peevey and any employee of Pacific Gas & Electric; and Email communications related to the subject matter of the PG&E/San Bruno OIIs between Paul Clanon and any employee of Pacific Gas & Electric;

4. For CPUC-PG&E Safety Symposium Related Documents from the May 30, 2013 PRA Request: Email communications related to the

RELEASE AND SETTLEMENT AGREEMENT

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planning, payment and implementation of the Safety Symposium by and amongst CPUC employees and between CPUC employees and PG&E employees;

5. For Specific Mitchell Appointment Related Documents from the May 30, 2013 PRA Request: Email communications to and from the press and CPUC employees regarding the Mitchell Appointment;

6. For Internal Commission Discussions Re: California Foundation on the Environment and the Economy Conference on April 25-26, 2013 and dinner from the May 30, 2013 PRA Request: Email communications regarding the CFEE Conference and dinner on April 25-26, 2013 by and amongst Commissioners and CPUC employees;

7. For Internal Commission Discussions Re: the Senate Budget and Fiscal subcommittee hearing on April 25, 2013 from the May 30, 2013 PRA Request: Non-exempt email communications regarding the Senate Budget and Fiscal subcommittee hearing on April 25, 2013 by and amongst CPUC employees;

8. For the Incident Report for the August 8, 2013 gas line incident in Burlingame, California from the August 13, 2013 PRA Request: the final report for the gas pipe incident on August 8, 2013 in Burlingame, once the investigation into this incident is completed and the report is finalized;

9. For documents related to gas line incidents in San Mateo County from August 1, 2010 to August 13, 2013, allegedly from the August 13, 2013 PRA Request: a spreadsheet identifying all such gas incidents and any incident reports for those identified incidents that have been completed and finalized as of the date of execution of this Agreement;

10. For citations issued by the PUC's SED director Jack Hagan during his tenure from the September 4, 2013 PRA Request: copies of each citation and the enclosures attached thereto, as well as any related public records that are posted on the CPUC's website; and

11. For citations investigated or issued under Resolution ALJ-274 by the SED against natural gas utilities from December 7, 2011 to the present from the September 4, 2013 PRA Request: copies of each citation and the enclosures attached thereto, as well as any related public records that are posted on the CPUC's website.

RELEASE AND SETTLEMENT AGREEMENT

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To the extent these documents have not been produced to date, the CPUC shall produce all documents set forth above prior to the execution of this Agreement. However, if at that time, the investigation into the August 8, 2013 gas line incident in Burlingame is not complete and the report is not finalized, the CPUC shall produce the report within 14 days of completion of final report.

B. With the exception for those documents specifically listed above in Paragraph 1.A, the CITY waives its claims seeking disclosure, or further disclosure, of records responsive to each of its PRA REQUESTS.

C. Prior to the execution of this Agreement, CPUC agrees to serve on the CITY a declaration(s), to be signed under penalty of perjury, from the person(s) with personal knowledge of the CPUC's search for responsive documents. The declaration(s) shall cover the scope of the CPUC's search for: (1) the documents listed above in paragraph 1.A.1-11; and (2) documents responsive to those requested document categories for which the CPUC produced all existing non-exempt records prior to the litigation. The declaration shall state the manner in which the search was conducted so as to ascertain that a reasonable and diligent attempt was made to locate and retrieve all responsive writings, and that the writings produced are complete, accurate, and responsive. For required document categories, the declaration shall specify whether any responsive documents were withheld based on privilege, the number of documents withheld, and the basis for said privilege(s) asserted.

D. CPUC agrees it will update its webpage, to provide the public with information about the process to request and obtain the California Public Utilities Commission's public records. The updated webpage will facilitate public access to the various public records already disclosed and posted on the CPUC's website, as well as inform the public of the process to obtain public records from the CPUC and of the public's rights under the Public Records Act. (Gov. Code § 6250 et seq.) CPUC's updated webpage shall be in effect and available to the public on CPUC's website ([www.cpuc.gov](http://www.cpuc.gov)) by November 1, 2014.

1. Specifically, CPUC agrees to make the following changes to its webpage with respect to public records:

(a) Provide an icon, tab or easily identifiable link on the home page linking users to the Public Records web page;

(b) Provide a description or list of the types of public records already available on the CPUC's website and links to this information;

(c) Explain that if the documents the user is looking for are not available online, they can make a public records request;

(d) Provide a Frequently Asked Questions Section regarding the Public Records Act and requesting public records from the CPUC similar to the State Lands Commission webpage.

2. CPUC agrees that its Executive Director, Paul Clanon, shall send an agency-wide email to all CPUC's personnel, informing the agency of the updated public records webpage, CPUC's commitment to providing the general public with access to documents relating to the people's business, and the internal protocol for promptly responding to public records requests in compliance with the Public Records Act by November 1, 2014. CPUC agrees to produce a draft of the Executive Director's email to CITY within a reasonable amount of time prior to its sending for the CITY's review. The purpose of the CITY's review is limited to verify that the email comports to the spirit and intent of the Public Records Act.

E. CPUC agrees that by December 31, 2014, CPUC's staff will place on the agenda of a Commission meeting a proposed order initiating a rulemaking proceeding amending General Order 66-C.

1. If the Commission decides to initiate such a proceeding, the proceeding will be conducted in accordance with the procedures, timelines and requirements set forth in the CPUC's Rules of Practice and Procedure and Public Utilities Code section 1701 *et seq.*, the statutes governing hearings before the Commission and rehearing and judicial review of Commission decisions and orders.

2. As a member of the public, the CITY has the ability to request party status in any rulemaking proceeding as set forth in CPUC's Rules of Practice and Procedure. CPUC agrees it will not object to the CITY's participation as an intervenor in said rulemaking proceedings.

F. Within 5 days of execution of this Agreement by both PARTIES, the CITY shall file a Request for Dismissal with prejudice of all claims asserted in its COMPLAINT (CGC-14-537139), each party to bear their own costs and fees. The CITY agrees to provide notice to the CPUC upon receipt of the Court's executed dismissal of the CITY's lawsuit.

G. In exchange for the consideration set forth above in Paragraphs 1.A through 1.F inclusive, the CITY agrees to the terms of the release and covenant not to sue set forth below.

2. Release Except for the executory obligations hereunder, the CITY, on behalf of itself, as well as its City Council, members of its City Council, employees, officers, agents, attorneys, affiliates, consultants, successors, assigns and all other representatives of the CITY ("RELEASING PARTIES"), hereby unconditionally, irrevocably and absolutely releases and discharges the CPUC as well as any other present or former, members of the California Public Utilities Commission, employees, officers, agents, attorneys, affiliates, successors, assigns and all other representatives of the CPUC (collectively, "RELEASED PARTIES"), from any and all causes of action, judgments, liens, indebtedness, damages, losses, claims (including attorneys' fees and costs), liabilities and demands of whatsoever kind and character that the RELEASING PARTIES may now or hereafter have against the RELEASED PARTIES arising prior to the Effective Date of this Agreement which relate to or arise from: (1) the allegations contained in the ACTION; and (2) claims that should have been alleged in the ACTION ("RELEASED MATTERS"). To the extent permitted by law, this release is intended to be interpreted broadly to apply to any and all claims, losses, liabilities, charges, demands and causes of action, known or unknown, suspected or unsuspected, liquidated or unliquidated, related to the CITY's PRA REQUESTS, the CPUC's compliance with the Public Records Act in response to the CITY's PRA REQUESTS, the CPUC's General Order 66-C and/or any other matter relating to or arising from the allegations contained in the ACTION. Nothing in this Agreement, including the release and covenant not to sue provisions, however, precludes the CITY from making any arguments in a rulemaking proceeding to amend General Order 66-C or in any subsequent appeals of any orders arising out of such rulemaking proceeding. Nothing in this Agreement, including the release and covenant not to sue provisions, precludes the CITY from requesting the CPUC to provide public records in the future, subsequent to the execution of this Agreement. This Agreement expressly does not apply to any claims relating to or arising from future requests under the Public Records Act subsequent to the execution of this Agreement. Nothing in this Agreement, including the release and covenant not to sue provisions, precludes the City from any action at law, equity, or before the Commission that pertains to the content and substance of the public records released pursuant to the City's Public Records Act requests.

A. Waiver of Civil Code Section 1542. THE CITY SPECIFICALLY WAIVES ANY RIGHT THAT IT HAS UNDER SECTION 1542 OF THE CALIFORNIA CIVIL CODE AS TO UNKNOWN OR UNSUSPECTED CLAIMS ARISING OUT OF THE ALLEGATIONS OF THE ACTION AND ITS PRA REQUESTS, AND ACKNOWLEDGES THAT IT HAS READ AND UNDERSTOOD THE FOLLOWING STATUTORY LANGUAGE OF SECTION 1542 OF THE CALIFORNIA CIVIL CODE:

“A GENERAL RELEASE DOES NOT EXTEND TO CLAIMS WHICH THE CREDITOR DOES NOT KNOW OR SUSPECT TO EXIST IN HIS OR HER FAVOR AT THE TIME OF EXECUTING THE RELEASE, WHICH IF KNOWN BY HIM OR HER MUST HAVE MATERIALLY AFFECTED HIS OR HER SETTLEMENT WITH THE DEBTOR.”

THE CITY UNDERSTANDS AND ACKNOWLEDGES THE SIGNIFICANCE AND CONSEQUENCES OF SUCH SPECIFIC WAIVER OF SECTION 1542 OF CALIFORNIA CIVIL CODE AND HEREBY ASSUME FULL RESPONSIBILITY FOR ITS OWN INJURIES, DAMAGES, LOSSES OR LIABILITY THAT MAY HEREAFTER OCCUR.

3. Covenant Not to Sue. Except for proceedings to enforce the terms of this Agreement, the CITY covenants and agrees that at no time subsequent to the date of its execution of this Agreement will it file or maintain or cause or knowingly permit the filing or maintenance of, in any state, federal or foreign court, or before any local, state, federal or foreign administrative agency, or any other tribunal, any charge, claim, or action of any kind, nature or character whatsoever, known or unknown, which it may now have, or have ever had, or which it may later discover, against any RELEASED PARTY, which is based in whole or in part on any act, omission or event relating to a RELEASED MATTER. The PARTIES agree that this Agreement shall constitute a full and complete defense to, and may be used as a basis for a permanent injunction against, any action, suit, or other proceeding which may be instituted, prosecuted, or attempted by the CITY in breach of the Release and Covenant Not to Sue provisions of this Agreement. Any damages suffered by any RELEASED PARTY by reason of any breach of the provisions of the Release and Covenant Not to Sue provisions of this Agreement shall include attorneys' fees and costs reasonably incurred in instituting, prosecuting or defending any action, grievance, or proceeding resulting from said breach of the Release and Covenant Not to Sue provisions of this Agreement.

4. No Admission of Liability. This Agreement embodies a compromise of disputed issues and is made in good faith. The PARTIES understand that no PARTY hereto admits to any wrongdoing or liability in connection with the matters herein referred to. The PARTIES acknowledge that the purpose of this Agreement is to avoid the expense and delay of protracted litigation and the expenses associated therewith. This Agreement is the result of a compromise of disputed claims. In executing the Agreement, no party to this Agreement shall be deemed to have admitted any fault or liability in connection with any matter or thing. The compromise embodied in this Agreement is not an admission of any fault, liability, or culpability by any PARTY.

5. Waiver of Costs and Attorneys Fees. Each of the PARTIES hereto agrees to bear its own attorney fees and costs incurred in connection with the matters covered by this

RELEASE AND SETTLEMENT AGREEMENT

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Agreement, the negotiation and preparation of this Agreement and the resolution of the matters referred to herein.

6. Authority to Execute Agreement. Each PARTY represents and warrants that it has full power and authority to enter into and perform this Agreement and that the person executing this Agreement on behalf of that PARTY has been properly authorized and empowered to enter into this Agreement and bind that PARTY hereto. The PARTIES acknowledge that this Agreement must be approved by the CITY's City Council and the Commission of the CPUC, and that until it is approved by these respective governing bodies, it is not binding on the PARTIES. If this Agreement is rejected by either the City Council or the Commission, it is null and void.

7. Enforcement of Agreement. This Agreement shall be interpreted and enforced in accordance with the laws of the State of California. In any action to enforce this Agreement, the prevailing party shall be entitled to reasonable attorney's fees and costs incurred therein.

8. Notice of Default and Right to Cure. As a condition precedent to presenting a claim and/or filing an action to enforce this Agreement, the PARTY seeking to enforce the Agreement must give thirty-five (35) days written notice of any alleged breach to the PARTY allegedly in breach of this Agreement. The allegedly breaching PARTY will then have thirty-five (35) days to cure the alleged breach. The PARTIES may extend this cure period by mutual written agreement. If the alleged breaching PARTY remains in default beyond the cure period, the other PARTY may then avail itself of any available remedies in law or equity.

Such written notice will be given by first class certified or registered mail, return receipt requested, or by a nationally recognized overnight courier, postage prepaid, to be effective when properly sent and received, refused or returned undelivered. Notices will be addressed to the parties as follows:

To the CITY:

City Attorney  
City of San Bruno  
567 El Camino Real  
San Bruno, CA 94066

To the CPUC:

Executive Director  
California Public Utilities Commission  
505 Van Ness Ave.  
San Francisco, CA 94102



and

General Counsel  
California Public Utilities Commission  
505 Van Ness Ave.  
San Francisco, CA 94102

9. Public Statements and Press Releases: At no time prior to 1 p.m. on Friday, July 25, 2014 shall either Party make any public statement or issue any press release regarding this Action, the resolution of this Action or the terms of this Agreement. The terms of this paragraph apply not only to the Parties themselves, but also to the Parties' respective elected or appointed officials, officers, employees, consultants and/or agents.

10. Representation by Counsel. Each of the PARTIES to this Agreement warrants that it has been represented by counsel of their choice throughout the negotiations that preceded the execution of this Agreement, and that it, through its representatives, has read this Agreement in its entirety, has had the opportunity to review this Agreement with counsel, is fully aware of and understands all of its terms and the legal consequences thereof and has not relied upon the representations or advice of any other PARTY or any attorney not its own. The PARTIES further respectively acknowledge that they have, through their respective counsel, mutually participated in the preparation of this Agreement and that no provision herein shall be construed against any party by virtue of the activities of that party.

11. No Oral Modification. No modification, waiver, or amendment to this Agreement shall be valid unless the same is in writing and executed by the PARTY against which the enforcement of such modification, waiver or amendment is or may be sought and approved by the CITY's City Council and the Commission of the CPUC.

12. Counterparts and Facsimile Signatures. This Agreement may be executed in one or more counterparts, each of which shall be deemed an original. A facsimile or electronic signature shall be deemed to be the equivalent of the actual original signature. All counterparts so executed shall constitute one Agreement binding all the PARTIES hereto.

13. No Assignment. The CITY represent that either (1) it is the sole and lawful owners of all right, title and interest in and to every claim and other matter which it purports to release in this Agreement, and represents and warrants that it has not assigned or transferred, or purported to assign or transfer, any such claim or other matter to any person or entity, or (2) that it has obtained the written consent of the assignee to enter into this Agreement, and such written consent is attached hereto. No PARTY hereto shall in the future transfer or assign in any manner to any entity or person any claim, cause of action or demand based upon or arising out of or in connection with this Agreement or the RELEASED MATTERS.

14. Severability. The PARTIES agree that should any provision of this Agreement, or any portion of any provision, be declared or determined by any court of competent jurisdiction to be illegal, invalid or unenforceable, the remainder of the provision and the Agreement shall nonetheless remain binding in effect, unless this would result in a substantial failure of consideration.

15. No Waiver of Terms. Except as may be provided expressly in writing by each PARTY to be charged, no action or want of action on the part of any PARTY hereto at any time to exercise any rights or remedies conferred upon it under this Agreement shall be, or shall be asserted to be, a waiver on the part of any such PARTY of any of its rights or remedies hereunder.

16. Other Documents. The PARTIES agree to cooperate reasonably, and in good faith in the implementation of this Agreement and to perform any further acts and execute and deliver any further documents that may reasonably be necessary to carry out the provisions of this Agreement.

17. Obligations Under Agreement Survive Releases. Notwithstanding any other provision in the Agreement to the contrary, the obligations arising under this Agreement are not affected by and shall survive the releases granted in this Agreement.

18. Successors in Interest. This Agreement is binding upon, and inures to the benefit of the PARTIES, their successors, agents, servants, employees, officers, attorneys and assigns.

19. Captions and Interpretation. Section titles or captions contained herein are inserted as a matter of convenience and for reference, and in no way define, limit, extend or describe the scope of this Agreement or any provision hereof. This Agreement is mutually drafted, and no provision in this Agreement is to be interpreted for or against either PARTY because that PARTY or its legal representative drafted such provision.

20. Number and Gender. Whenever required by the context hereof, the singular shall be deemed to include the plural and the plural shall be deemed to include the singular, and the masculine, feminine and neutral genders shall each be deemed to include the other.

21. Entire Agreement. There are no representations, warranties, agreements, arrangements, or undertakings, oral or written, between or among the PARTIES hereto relating to the subject matter of this Agreement which are not fully expressed herein. This Agreement shall be interpreted according to its own terms, as defined in this Agreement or otherwise according to their ordinary meaning without any parol evidence. This is an integrated Agreement.

22. Voluntary Agreement. Each of the PARTIES further represents and declares that it has carefully read this Agreement and knows its contents and that each PARTY signs the same freely and voluntarily.

23. Effective Date. The Effective Date of this Agreement shall be the date on which the last Party signs the Agreement.

CITY OF SAN BRUNO

CALIFORNIA PUBLIC UTILITIES  
COMMISSION

Constance C. Jackson  
By: Constance C. Jackson  
Its: City Manager  
Date: July 23, 2014

Karen V. Clopton  
By: Karen V. Clopton  
Its: Acting General Counsel  
Date: 7/24/14

APPROVED AS TO FORM:

CITY OF SAN BRUNO

Marc Zaffran  
MARC ZAFFRANO  
Attorneys for Petitioner and Plaintiff  
CITY OF SAN BRUNO

STUBBS & LEONE

Katherine A. Alberts  
KATHERINE A. ALBERTS  
Attorneys for Respondent and Defendant  
CALIFORNIA PUBLIC UTILITIES COMMISSION

2297326.1

**EXHIBIT 4**

**From:** [Cherry, Brian K](#)  
**To:** [Michael R. Peevey \(michael.peevey@cpuc.ca.gov\)](mailto:michael.peevey@cpuc.ca.gov)  
**Subject:** FW: DJ, CCT, Bloomberg, PCN - PG&E Posts 4th-Quarter Loss, Sees 2013 as "Down Year"  
**Date:** Thursday, February 21, 2013 5:10:01 PM

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Bad day for us today.

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**From:** owner-Newsflash-Real-Time@pge.com [mailto:owner-Newsflash-Real-Time@pge.com] **On Behalf Of** News Flash  
**Sent:** Thursday, February 21, 2013 4:59 PM  
**To:** Newsflash-Real-Time  
**Subject:** DJ, CCT, Bloomberg, PCN - PG&E Posts 4th-Quarter Loss, Sees 2013 as 'Down Year'

*Dow Jones Newswires, Contra Costa Times, Bloomberg and Platts Commodity News* reported on PG&E's fourth-quarter 2012 earnings. PG&E Corp. Chairman, CEO and President Anthony Earley and PG&E Chief Financial Officer Kent Harvey were quoted. Chris Johns, PG&E President, was mentioned in the *Platts Commodity News* story.

### **PG&E Posts 4th-Quarter Loss, Sees 2013 as 'Down Year'**

By Cassandra Sweet, Ben Fox Rubin  
Dow Jones Newswires, February 21, 2013

- PG&E posts quarterly loss amid costs tied to San Bruno pipeline explosion
- PG&E forecasts 2013 earnings below those of 2012
- Company expects to spend about \$1 billion in 2013 that it can't charge to customers

**PG&E Corp. (PCG)** reported a fourth-quarter loss Thursday amid rising costs from the San Bruno pipeline explosion, which the company said would contribute to making 2013 a "down year."

The San Francisco utility said it expects 2013 adjusted earnings of \$2.55 to \$2.75 a share, down from 2012 earnings of \$3.22 a share and missing analysts' estimates of \$2.78 a share.

PG&E has continued to face expenses and liabilities stemming from the explosion of the utility's natural gas pipeline in San Bruno, Calif., in September 2010, in which eight people died, 58 people were injured and more than 100 homes were damaged or destroyed.

"We weren't able to resolve all of the San Bruno issues last year as we had hoped to do, but we have resolved many of them," **PG&E Chief Executive Anthony Earley** said Thursday during a conference call with analysts.

Shares of PG&E were recently trading down 4% at about \$41.24.

Federal investigators blamed PG&E for the blast and concluded that pipeline defects that went unnoticed for decades caused the rupture. The investigators also found the utility's poor record-keeping and inadequate attention to pipeline safety were contributing factors.

State investigators have accused PG&E of violating numerous safety rules over several years and state regulators have vowed to make the company pay fines, that could be as much as \$1 billion. In addition, more than 100 victims of the disaster have filed lawsuits against the company, with many of those lawsuits still pending.

CPCU001801

**EXHIBIT 4**

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To date, PG&E has spent about \$1.9 billion on costs related to San Bruno and the company's troubled pipeline system. PG&E said Thursday it plans to spend about \$1 billion in 2013 on pipeline and other work that the company won't be able to charge to its customers this year.

Those costs and a decision by state regulators in December to cut PG&E's authorized rate of return on capital investments will contribute to lower expected profit in 2013, said PG&E Chief Financial Officer Kent Harvey.

"2013 is going to be a down year for us," Mr. Harvey said during a conference call with analysts.

PG&E has set aside \$200 million to cover the pending fines, although company executives said they expect the fines to exceed that amount. The company has estimated that the lawsuits could cost up to \$600 million. And the company faces hundreds of millions of dollars in other costs associated with beefing up its pipeline system over the next few years.

While the fines and lawsuits remained unresolved, California regulators in December ordered PG&E to pay a little less than half of an estimated \$2.2 billion effort to improve the safety of the company's natural gas pipeline system, with the utility's customers paying the rest.

PG&E reported a fourth-quarter loss of \$13 million, or three cents a share, compared with a year-earlier profit of \$83 million, or 20 cents. The latest period includes pipeline-related costs, penalties, third-party claims, and insurance recoveries, as well as environmental costs associated with historic operations at the natural gas compressor station in Hinkley, Calif. Excluding these items, earnings from operations fell to 59 cents from 89 cents.

Analysts most recently forecast earnings of 59 cents a share.

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### **PG&E Suffers Fourth-Quarter Loss, Weighed Down by Natural Gas and Environmental Expenses**

By George Avalos

Contra Costa Times, February 21, 2013

[http://www.mercurynews.com/business/ci\\_22637273/pg-e-suffers-fourth-quarter-loss-weighed-down](http://www.mercurynews.com/business/ci_22637273/pg-e-suffers-fourth-quarter-loss-weighed-down)

PG&E suffered a fourth-quarter loss, burdened by natural gas pipeline costs and penalties, as well as environmental expenses at a gas compressor station, in a report that caused the company's shares to plunge Thursday.

San Francisco-based PG&E lost \$13 million during the October-December fourth quarter, compared to a year-ago profit of \$83 million.

PG&E shares fell nearly 5 percent in mid-day trading.

Excluding the one-time costs from the environmental operations, PG&E earned 59 cents a share from its operations. Analysts had been expecting earnings of 60 cents a share.

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"Our results continue to reflect the significant impact of legacy issues, but we are encouraged by our continued progress in building a stronger utility to serve our customers," said Tony Earley, Chairman, CEO, and President of PG&E Corporation.

PG&E has been upgrading its pipeline system after a fatal natural gas explosion in San Bruno in 2010.

The total cost for natural gas pipeline-related actions since the San Bruno accident in 2010 is now approximately \$1.4 billion on a pre-tax basis. All of those expenses have been borne by PG&E's shareholders, the utility said.

The company expects to undertake infrastructure investments of \$4.5 billion to \$6.0 billion per year during 2014, 2015 and 2016 period in order to maintain safe and reliable electric and gas service.

PG&E also anticipates needing substantial amounts of equity to fund a portion of these investments.

The company pointed to 2014 as a year for it "to significantly recover from the uncertainties of the past several years, pending resolution of the San Bruno investigations and the company's 2014 general rate case," PG&E said as part of its earnings statement.

For all of 2012, PG&E earned \$816 million. That was down 3.3 percent from 2011.

"In 2012, we accomplished all of our ambitious work plans aimed at making us a better performing company," Earley said. "We are starting to transition from the uncertainties of the past couple of years, and regain the confidence and support of our customers and our other stakeholders."

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### **PG&E Falls as Forecast Misses Estimates: San Francisco Mover**

By Mark Chediak

Bloomberg, February 21, 2013

<http://www.businessweek.com/news/2013-02-21/pg-and-e-falls-as-forecast-misses-estimates-san-francisco-mover>

PG&E Corp. (PCG), California's largest utility, fell the most in more than fifteen months after forecasting earnings below analysts' estimates on natural gas pipeline improvement costs after a deadly 2010 explosion.

The shares dropped 4.5 percent to \$41.15 at 12:42 p.m. in New York. Earlier the shares fell 4.9 percent, the biggest intraday loss since Nov. 3, 2011.

PG&E sees 2013 earnings from continuing operations between \$2.55 a share to \$2.75 a share, below the \$2.79 average of 17 analysts' estimates (PCG) compiled by Bloomberg. The forecast includes the need to issue \$1 billion to \$1.2 billion of new shares to fund improvements to its gas system, the San Francisco-based company said in a statement today.

"There is still remaining uncertainty from the San Bruno incident and the costs that are coming from that," Andrew Smith, a St. Louis-based analyst for Edward Jones, said in a

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telephone interview. "Investors would like to see some resolution and it is taking longer than they would like," said Smith, who rates the company's shares a hold and doesn't own any.

The utility expects \$400 million to \$500 million in unrecoverable expenses for pipeline safety projects this year from the gas explosion in San Bruno, California, that killed eight people. PG&E's allowed return on equity was also reduced to 10.4 percent, the company said.

**PG&E Chief Executive Officer Tony Earley** in a conference call today settlement talks with state regulators and other parties related to blast penalties broke down late last year and the company is now involved in resolving regulatory investigations into the pipeline rupture.

PG&E reported a fourth-quarter loss of \$13 million, or 3 cents a share, compared with net income of \$83 million, or 20 cents a share, from the same period a year ago. Excluding pipeline work and other one-time costs, earnings were 59 cents a share, in line with the average of 13 estimates compiled by Bloomberg.

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### **PG&E Records \$426 Million in San Bruno Related Costs in Fourth Quarter 2012**

By Stephanie Seay  
Platts Commodity News, February 21, 2013

PG&E Corporation said Thursday that it recorded \$426 million more in unrecoverable costs in the fourth quarter 2012 related to the deadly San Bruno pipeline explosion and resulting efforts to modernize its gas system.

Unrecoverable gas costs were \$812 million for all of 2012, and now stand at \$1.4 billion since the September 2010 gas transmission line explosion. The total rises to \$1.9 billion when taking into account charges related to potential penalties, the utility's \$70 million payment to San Bruno, and charges for incremental work to make improvements across its utility operations, the company said in discussing its earnings for the quarter and the year.

In the fourth quarter, pipeline-related costs, including pipeline testing and legal expenses, were \$106 million, and for the full year came in at \$477 million. PG&E also recorded \$353 million in the quarter for capital costs disallowed under its Pipeline Safety Enhancement Plan approved by state regulators late last year.

The utility recorded \$17 million more in potential fines in the San Bruno penalty proceeding during the fourth quarter. PG&E originally estimated in late 2011 that it would pay \$200 million in total penalties. Since then, the utility actually paid \$17 million in fines related to missing pipeline maps, so the new accrual keeps the estimate at \$200 million, PG&E said. The utility said that estimate remains a low-end scenario.

PG&E noted that settlement talks over the San Bruno penalties have reached an impasse, and that regulatory proceedings are going ahead as scheduled in the case.

The utility said it recorded an additional \$50 million insurance recoveries in the quarter, and \$185 million for the year. Total recoveries since the accident stand at \$284 million.

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PG&E also estimated for the first time how much it expects to spend on dealing with gas pipeline right-of-way encroachment mitigation. Based on a survey it is conducting of its rights of way, the utility estimates it will spend \$500 million on such work over five years. Since the utility failed to conduct previous surveys as needed, these costs will not be recoverable, noted PG&E President Chris Johns.

PG&E reported an overall loss of \$13 million for the fourth quarter 2012, compared with \$83 million in earnings a year ago. Full-year earnings were \$816 million, down from \$844 million in 2011.

Looking forward, PG&E said it expects to incur another \$400-\$500 million in unrecoverable pipeline-related costs in 2013, including PSEP unrecovered costs, and emerging pipeline work such as the cost to survey and clear its rights of way.

It also expects up to \$145 million in new costs for third-party liability. Third-party liability related to San Bruno currently stands at \$455 million. Guidance does not include future insurance recoveries, penalties or punitive damages related to San Bruno, PG&E noted.

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PG&E is committed to protecting our customers' privacy.

To learn more, please visit <http://www.pge.com/about/company/privacy/customer/>

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SB\_GT&S\_0339355

# EXHIBIT 5

From: [Cherry, Brian K](#)  
To: [Peevey, Michael R.](#)  
Subject: RE: S&P Ratings Action  
Date: Wednesday, March 16, 2011 4:06:25 PM  
Attachments: [winmail.dat](#)

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Some folks here have suggested it may be Tom and my failure to work with regulators....oh well, maybe I should call Brightsource back.

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From: Peevey, Michael R. [<mailto:michael.peevey@cpuc.ca.gov>]  
Sent: Wednesday, March 16, 2011 4:04 PM  
To: Cherry, Brian K  
Subject: RE: S&P Ratings Action

Yep. No surprise.

---

From: Cherry, Brian K [<mailto:BKC7@pge.com>]  
Sent: Wednesday, March 16, 2011 3:59 PM  
To: Peevey, Michael R.  
Subject: FW: S&P Ratings Action

FYI

From: Kapil, Vivek [<mailto:VXKG@pge.com>]  
Sent: Wednesday, March 16, 2011 01:54 PM  
To: Harvey, Kent M; Togneri, Gabriele  
Cc: Bijur, Nicholas M.; Steel, Brian; Lee, Kenneth; Lew, Stella; DeSanze, Christine M. (Law); Hayes, Kathleen (Law); Ludemann, Doreen (Law); Dore, Jay; Patterson, Dick; Patel, Neha; Chakravarty, Prateek  
Subject: S&P Ratings Action

Kent,

Just a few minutes before market close today, S&P officially released its latest credit update. I have attached the report for your review along with some of our initial thoughts.

#### Action Summary

- \* Ratings outlook revised to "negative" from "stable"
- \* Business profile revised to strong from excellent
- \* Liquidity revised from "adequate" to "less than adequate" with the expectation that upon successful refinance of the credit facilities liquidity will be revised back to "adequate"
- \* Current long term ratings remain at BBB+ with risk or lower rating over the next 18 months

#### Fixed Income market reaction

I talked to some of our capital markets bankers after the release went public and we have not seen any

CPCU001435

EXHIBIT 5

SB\_GT&S\_0339357

immediate impact to both our CDS levels or credit spreads, we are at levels similar to yesterday, but given the late press release we will probably have to wait till tomorrow morning to refresh our thoughts.

The rationale behind the decision was the same as what Nick had shared with you yesterday but just to re-summarize.

Rationale for rating action

San Bruno - According to S&P, San Bruno situation seems to have taken a life of its own.

- 1) Concerns around federal/state scrutiny on PG&E operations
  - a. Public and regulatory sentiment is at its lowest in years
  - b. CPUC is under significant political pressure as evidenced by strong language in the recent order (This creates a high uncertainty around punitive damages/fines that CPUC may assess that S&P imagines to be large and extremely uncertain).
- 2) Management is in a tough spot
  - i. Level of scrutiny is too great
  - ii. It will be difficult for management to contest the charges
  - iii. Issues lead S&P to believe that management has not focused on gas operations which has severely damaged its credibility
- 3) Heavy Capex program, RPS, and rate pressures further complicate the variability of outcome and weaken the business profile
- 4) Direct Cost Estimates - There is a sense that this will be a moving number with a high level of variability and if it is large enough it materially impacts the business profile of the company
- 5) Third Party Liability Costs - S&P feels comfortable that PG&E can expect to receive insurance proceeds to repay third party claims.

Regards,  
Vivek

Vivek Kapil  
Treasury | Pacific Gas and Electric Company  
Office: 415-267-7211 | Mobile: 415-722-2849  
e-mail: vxkg@pge.com

<<S&P PGE negative outlook 03-16-2011.pdf>>

CPCU001436

SB\_GT&S\_0339358

# EXHIBIT 6

**From:** Cherry, Brian K  
**To:** "mp1@cpuc.ca.gov"  
**Subject:** Fw: Responses to Recent Articles  
**Date:** Tuesday, August 09, 2011 12:36:26 AM

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FYI. Comments by Chris on the media articles.

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**From:** A Message from Chris Johns  
**Sent:** Monday, August 08, 2011 07:48 PM  
**To:** All PG&E Mail Recipients; All PGE Corp Employees  
**Subject:** Responses to Recent Articles

Fellow Employees:

In the 11 months since the San Bruno accident, our company has been the subject of numerous news reports criticizing our operations, safety practices and commitment to our customers. As difficult as it is to read these reports, we cannot allow items in the media to distract us from our priority: to provide safe, reliable, customer-focused gas and electric service.

Two reports were published over the weekend that demand a response. The first, published in the *San Francisco Chronicle*, suggested that we failed to heed warnings about problems with our natural gas transmission system two months before the San Bruno accident. This report mischaracterized facts.

The second report from the *San Jose Mercury News* alleged PG&E ignored employees' safety concerns and retaliated against employees for raising safety issues. Let me be absolutely clear—we encourage all employees to bring any concerns to our attention and we do not tolerate retaliation of any kind.

In each of these situations, we provided the reporters with information, including documented evidence of our actions to respond to the risk reports and the employee concerns. In fact, based upon the employee concerns and our subsequent follow-up, we launched a multi-year, multi-million dollar project to enhance the safety of our gas distribution system, including the performance of five years of work in a little over two years. It was a phenomenal effort and result by our gas distribution team. Unfortunately, even upon providing this information to the reporters, they chose not to utilize the full facts in their articles.

You can read our full response and get the facts on [Currents](#).

Chris

CPCU001694

**EXHIBIT 6**

SB\_GT&S\_0339360

# EXHIBIT 7

**From:** Allen, Meredith  
**To:** "mp1@cpuc.ca.gov"  
**Cc:** Cherry, Brian K  
**Subject:** PG&E Open Letter of Apology  
**Date:** Wednesday, June 01, 2011 5:45:25 PM  
**Attachments:** OpenLetter.pdf

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President Peevey,

The attached open letter of apology will run tomorrow in all major newspapers in PG&E's service territory.

Please let me know if you have any questions.

Thank you,

Meredith

CPCU001532

**EXHIBIT 7**

SB\_GT&S\_0339362





# We Apologize.

There are no excuses when it comes to safety.

As the top leaders at PG&E, we want you to know how deeply sorry we are about last year's tragic explosion on our pipeline in San Bruno.

Federal investigators reported that the explosion occurred when a faulty longitudinal seam weld ruptured along a section of pipeline installed in 1956. Contributing factors are still being determined.

We are making major improvements in the operations of our gas system, and we want you to know about them.

Since last year, we have taken many steps to make PG&E's operations as safe as you rightly expect them to be. So far, we have:

- Reduced pressure on some lines to provide a greater margin of safety.
- Begun high-pressure water testing on more than 150 miles of pipeline.
- Changed top leadership. Our new executive vice president of gas operations spent the last seven years dramatically improving one of the oldest gas systems in the country.
- Implemented more stringent pipeline operating standards if a positive variation in pressure occurs.
- Provided additional training to our gas operations employees.
- Launched a major initiative to replace or upgrade many older gas lines, add automatic or remote shut-off valves, and help develop state-of-the-art pipeline inspection technologies.
- Hired companies known for their operations safety expertise to help us implement industry best practices in our ongoing work.
- Created a new online tool so you can find the location of pipelines in your neighborhood (<http://www.pge.com/pipelinelocations/>).

Your trust and confidence in PG&E is critically important to us. We believe we will earn it only by taking action and delivering results.

Sincerely,

Lee Cox  
Interim Chairman and CEO  
PG&E Corporation

Chris Johns  
President  
Pacific Gas and Electric Company



Pressure testing for the safety of our gas pipelines

PG&E refers to Pacific Gas and Electric Company, a subsidiary of PG&E Corporation. ©2011 Pacific Gas and Electric Company. All rights reserved.

CPCU001533

SB\_GT&S\_0339363

# EXHIBIT 8

**From:** Peevey, Michael R.  
**To:** "Cherry, Brian K"  
**Subject:** RE: Pacific Gas and Electric Company News Release: PG&E STATES IT IS LIABLE FOR THE SAN BRUNO PIPELINE ACCIDENT  
**Date:** Tuesday, December 13, 2011 3:40:55 PM

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Very good. Tom told me about at the lunch today.

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**From:** Cherry, Brian K [mailto:BKC7@pge.com]  
**Sent:** Tuesday, December 13, 2011 3:10 PM  
**To:** Peevey, Michael R.  
**Subject:** FW: Pacific Gas and Electric Company News Release: PG&E STATES IT IS LIABLE FOR THE SAN BRUNO PIPELINE ACCIDENT

Mike - FYI. Thought you'd appreciate this.

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**From:** Corporate Relations Mailbox  
**Sent:** Tuesday, December 13, 2011 2:26 PM  
**To:** News Release Distribution  
**Subject:** Pacific Gas and Electric Company News Release: PG&E STATES IT IS LIABLE FOR THE SAN BRUNO PIPELINE ACCIDENT

**Pacific Gas and Electric Company issued the following release entitled:**

**PG&E STATES IT IS LIABLE FOR THE SAN BRUNO PIPELINE ACCIDENT**

*Utility takes on financial responsibility to compensate victims*

**SAN FRANCISCO, Calif.** – Pacific Gas and Electric Company (PG&E) today stated that it is liable for the fatal natural gas pipeline accident in San Bruno in September 2010.

This means that PG&E is taking on financial responsibility to compensate all of the victims for the injuries they suffered as a result of the accident. PG&E has made this statement in response to a San Mateo County Superior Court judge's request for PG&E's official position and comes ahead of a court hearing Friday to discuss various issues regarding the case.

"PG&E is hopeful that today's announcement will allow the families affected by this terrible tragedy to receive compensation sooner, without unnecessary legal proceedings," said PG&E President Chris Johns. "We are affirming our commitment to do the right thing in our response to this accident."

Over the past 14 months, PG&E has been working with those impacted by the

CPCU001756

EXHIBIT 8

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accident to resolve all claims fairly and promptly. The company remains committed to helping the city of San Bruno and the victims of the accident and their families recover and rebuild.

Today's announcement also makes clear that none of the plaintiffs, San Bruno residents or the city itself is at fault. "We would never consider holding the residents accountable for this accident," Johns added. "Since the accident, PG&E has stood by the community of San Bruno, and we will bear the cost to make things right for the city and its people."

Pacific Gas and Electric Company, a subsidiary of PG&E Corporation (NYSE:PCG), is one of the largest combined natural gas and electric utilities in the United States. Based in San Francisco, with 20,000 employees, the company delivers some of the nation's cleanest energy to 15 million people in Northern and Central California. For more information, visit <http://www.pge.com/about/newsroom/>.

# EXHIBIT 9

**From:** [Cherry, Brian K](#)  
**To:** [Michael R. Peevey \(michael.peevey@cpuc.ca.gov\)](mailto:michael.peevey@cpuc.ca.gov)  
**Subject:** FW: Annual Meeting remarks  
**Date:** Monday, May 14, 2012 2:08:08 PM  
**Attachments:** [Chris Johns.doc](#)  
[Tony Earley.doc](#)

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FYI

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**From:** Frizzell, Roger  
**Sent:** Monday, May 14, 2012 1:56 PM  
**To:** Officers - All  
**Cc:** Officers Assistants – All; All PGE Chiefs of Staff  
**Subject:** FYI: Annual Meeting remarks

All,

FYI. Attached are the prepared remarks by Tony and Chris from this morning's Annual Meeting.  
Roger

CPCU001773  
**EXHIBIT 9**

SB\_GT&S\_0339368

Annual Shareholders Meeting - Chris Johns Remarks

As you can tell from Tony's remarks, we've made substantial changes at PG&E since our last Annual Shareholders Meeting.

Thanks to those changes and the dedication of our 20,000 employees, we are making significant progress in key areas across our company.

Today, I'd like to share three areas where we are making a difference as we look to position the company for long-term success: safety, reliability, and affordability.

**Safety**

Starting with safety. Our goal is to have the safest operations in the country. Our customers won't accept anything less, and neither will we.

Nowhere is that commitment more visible than in the work we're doing to upgrade our gas system.

We've now strength-tested more than 250 miles of our transmission pipeline, the majority through a technique called hydrotesting.

In each hydrotest, we take the pipe out of service, remove the gas, clean the line, fill it with water and then pressurize it beyond normal operating pressure so we can identify and repair any potential weaknesses.

Through 2014, we're going to hydrotest more than 780 miles of pipe.

We expect to be the first utility in the country to complete such an extensive amount of hydrotesting on vintage pipe.

In addition, our engineers are re-confirming the calculations for the safe operating pressures for all of our lines.

We've now validated the maximum allowable operating pressure for more than 3,000 miles of pipe, including 100% of the pipe located in densely populated neighborhoods.

As a result, we now have a state-of-the-art electronic database for these records that is the most advanced in our industry.

We're making similar progress when it comes to the safety of our electric system.



For example, utilities across the country face the challenge of equipment failures that dislodge manhole covers – creating a potentially unsafe situation.

Last year, we became one of the first utilities in the nation to install new locking manhole covers designed to keep the public safe.

By the end of 2012 we will have installed almost 1,500 of these safety devices.

Finally, safety is a cornerstone of our operations at the Diablo Canyon Power Plant.

In 2011, we completed another strong year, with a refueling outage that was in the first decile for safety.

In addition, we're making progress in our seismic studies of the area surrounding Diablo Canyon. And we continue to incorporate lessons learned from the events in Fukushima.

Our pledge is that we will continue to operate Diablo Canyon as one of the safest nuclear plants in the United States.

Something like that is easy enough to say. But our commitment to safety goes beyond words.

This year, PG&E has introduced a set of public safety measures, with specific targets so that we and others can track our performance.

We are one of the only companies in the country with a public safety dashboard that we report on externally.

We've also updated our emergency response plans, introduced new mobile command vehicles and hosted trainings with local fire and police departments and other members of the first responder community.

By including metrics for public and employee safety in the goals we measure, upgrading our gas and electric systems, and strengthening our partnership with emergency responders, we are sending a powerful message to our customers, employees, regulators and shareholders: safety comes first at PG&E.

## Reliability

Turning now to reliability. In 2011, we continued to make progress toward delivering first-quartile electric service for our customers. In fact, 2011 was the third consecutive year that we've set all-time records at PG&E for the fewest number of outages and the shortest average duration of those outages.

A number of programs drove these improvements, in particular our work to upgrade the worst-performing electric circuits on our system.

We prioritize circuits that cause a disproportionate number of outages and significantly reduce those outages by upgrading our infrastructure through everything from installing overhead line reclosers to adding bird guards.

I know that there are four peregrine falcon hatchlings right here on the roof our 77 Beale building that will be happy to hear that.

And for our customers, this work has led to a 50 percent improvement in reliability on each of these circuits, and we expect to see similar results again this year.

Thanks to these and many other investments in our electric system, we expect to deliver record-setting reliability for the fourth straight year in 2012.

### **Affordability**

Reliability is one of the two things that customers tell us is the most important to them. The other one is affordability.

In this difficult economy, with high unemployment in much of our customer base, it's important that we do what we can to help our customers manage their energy costs.

So, in addition to the points Tony mentioned earlier, we continue to offer rate relief to our customers through the CARE and REACH programs. We work with businesses and residents on energy efficiency options. And, we offer rebates and discounts to customers who switch to efficient appliances and use less gas during the winter.

But we also realize that when it comes to managing energy usage, information is power. For more of our customers than ever before, that information is now provided by SmartMeter devices.

We've installed more than 9 million SmartMeters throughout our service area, giving customers the ability to view and manage their energy usage in a timely manner and reduce their bills accordingly.

We also recognize that our customers want choice. So for our customers who don't want a SmartMeter, we're now also pleased to be able to offer an opt-out option.

So far, with over 9 million SmartMeters installed, about 27,000 customers have taken advantage of this choice and opted to retain their traditional analog meter.

Finally, we know that renewable energy and the environment are important to many of our customers.

Right now, about 20 percent of the power we deliver to customers comes from renewables – and if you include our entire hydroelectric system, it's about 40 percent. Add in the power supplied by Diablo Canyon and nearly 60 percent of the energy we deliver to our customers – today – is carbon-free.

Continuing our environmental leadership, just a few weeks ago, we proposed a new program that would offer our customers a way to support 100 percent renewable energy through our Green Option, which we hope to begin offering as soon as the CPUC gives us the green light, no pun intended.

### **Conclusion**

I'd like to close my remarks this year, as I did at our last meeting, with a word about trust.

Serving our customers and providing gas and electric service is a privilege – one that comes with enormous responsibility. Our job is to prove to our customers that they can count on us to provide safe, reliable and affordable gas and electric service.

That's the only way we'll earn back their trust.

Thanks to the work of our 20,000 men and women, we are making progress.

- Our systems today are safer.
- They're more reliable.
- And we're able to offer our customers more options and a better overall experience.

Our commitment – to our customers, our employees and our shareholders – is that we won't stop until we're the safest and most reliable utility in the country – and even then we still won't stop.

We're not going to become the utility we aspire to be overnight. But we are on the right path. We are positioning our Company for long-term success. We are building a better PG&E.

Thank you.

**TONY EARLEY**

We'd like to now spend a few minutes giving you an overview of the state of the company. But first, let me share a few of my personal reflections at my first PG&E Annual Shareholder meeting. This is the 27<sup>th</sup> consecutive year that I have been on the podium at a utility shareholder meeting and so you might think this is pretty routine for me. You would be absolutely wrong. I can't tell you how honored I am to lead such a storied company and how determined I am to help lead it back to where you, our shareholders want it to be. And I say "help" because I am just one part of a very talented team that will make this company an organization you will be proud of and our customers will be pleased to be served by.

So let me start by sharing our high-level goals for this year, and then Chris is going to provide some more specific updates on our operations.

We need to do three things this year.

First, resolve the gas-related regulatory and legal issues resulting from the San Bruno tragedy.



Second, position PG&E for long-term success.

And third, rebuild our relationships with customers, regulators and other stakeholders.

Let me address each of these areas, starting with the gas pipeline issues.

The past couple years have been some of the most difficult in PG&E's long history, as a result of the San Bruno accident and its aftermath.

In response, we've initiated sweeping changes across the company – starting with a clear commitment to safety as our absolute highest priority.

And to be explicit, we mean not just employee safety, but also public safety. I believe we are one of the first utilities to include both employee and public safety measures in its incentive plans.

To deliver on our commitment to safety, we've brought new leadership and expertise into the company, at all levels.

We've restructured our operations, most significantly separating our gas and electric operating units, creating clear accountability for each of our business units.

We've conducted extensive safety testing and validation work on our gas system, which continues today.

We're in the process now of completely revamping our approach to safety processes and our culture.

And we've committed hundreds of millions of dollars in new resources over this year and next, so that we can accelerate work that's needed to bring our operations in line with what we expect, what our regulators expect, and what our customers expect.

In the legal and regulatory arenas, we're continuing to work through a number of pipeline-related proceedings.

Our desire is to resolve as many of the regulatory proceedings as possible this year at the CPUC.

And on the legal front, our goal is to settle the various individual claims related to the tragedy in San Bruno.

This accident had a terrible impact on many families, and no one can replace what the victims lost.

What we can do – and what we're committed to – is follow through on our pledge to do the right thing and get the victims the fair compensation they're entitled to.

We understand how important this is to the healing process for these families, and we're making progress toward that goal, having reached resolution with some of the victims who suffered very serious injuries. Our hope is that we can arrive at resolutions with all of the victims, and we're pursuing every opportunity to do that.

Along those same lines, we also recognize the impact on the community as a whole. Recently, we reached a critical agreement with the City of San Bruno, which provides for a very substantial financial contribution that will be used to benefit the citizens of the community.

This was an important milestone, in that it helps the city move forward – and for us, it was another step on the road to resolution.

Let me shift now to the steps we're taking to position the company for long-term success.

We've now essentially completed the restructuring of the gas business, which has significantly improved accountability and expertise in that organization. We have also made plans to consolidate multiple parts of our gas organization in a single location to provide better opportunities for collaboration.

With a mix of industry veterans and PG&E talent, the team is maintaining the momentum we established last year with safety and improvement efforts in gas operations.

The extensive testing we're conducting on our pipeline system is continuing at an unprecedented pace.

We're continuing to refine and strengthen our operating processes.

And we're also significantly upgrading the technology we use to monitor and manage the system.

For example, earlier this year, we became the first utility to start using a new ultra-sensitive gas leak detection technology, which should allow us to dramatically increase the frequency and accuracy of our gas leak surveys.

This is a technology that could be a game changer for the industry – and we're pioneering it here at PG&E.

We've upgraded the information technology used by our field employees to improve efficiency and accuracy.

We've also proposed a comprehensive, multiyear plan to upgrade our system – known as our Pipeline Safety Enhancement Plan.

We're also moving forward with other actions – and, as I mentioned, we've committed to spend an additional \$200 million this year – and again next year – to accelerate gas, electric and customer service improvements that we know are critical.

The other major area in which we've been working to position PG&E for long-term success is building our team.

I've already mentioned the changes in our gas leadership, headed by Nick Stavropoulos who has decades of gas operations experience.

We've also brought in a number of veteran leaders across the company, all of whom bring impressive credentials.

Karen Austin, our new CIO, is significantly improving our use of technology to drive better operations and service.

Roger Frizzell, our new Vice President of Communications, is helping us reach out more effectively with customers and the public.

Ed Halpin, our new Chief Nuclear Officer, is ensuring that Diablo Canyon maintains its outstanding operational and safety record as we work to relicense that facility for the future.

These are just a few of the new team members who are working now with our veteran PG&E talent to move the company forward and achieve a new level of performance.

Our goal is to make PG&E the best operated utility in the country, but that will take time and lots of hard work.

To understand where we are now, we're benchmarking our performance compared with the best in the industry. We are identifying the gaps in our performance.

And we're implementing improvement plans to close the gaps between where we are today, and where we need to be to deliver outstanding results for customers.

Finally, let me touch on rebuilding relationships.

Chris and I and many other senior leaders continue to meet as often as possible with customers, policy makers, business partners and others.

It's clear from our conversations that stakeholders want us to be successful – and, we are starting to get positive feedback on our

direction. Stakeholders appreciate what our employees do for them, but our corporate reputation still has a long way to go. Our objective is to win back our customers' trust one step at a time.

In that vein, we're trying to do a better job of listening to customers and reconnecting with our communities.

For example... we now have an opt-out alternative for customers who do not want to participate in our SmartMeter program.

We have proposed an economic development rate as a way to bring electric rate relief to businesses that need it to preserve or create jobs in our service area.

And we're working to further streamline and simplify the current multi-tiered rate structure, in a way that helps improve the affordability of our service.

And finally, in our communities, we're working to step up our volunteer work and our philanthropic giving to support local economic development and community vitality.



A great example is our new Bright Minds Scholarships. This is a program to help students who have been active in giving back to their communities go on to higher education.

We've gotten an incredible response from all around our service area, and in the next couple weeks, we'll be announcing our first winners.

These are the kind of steps that are moving us in the right direction.

Ultimately, though, rebuilding relationships is a long-term effort.

The most important thing for us to do is stay true to our word, and simply continue delivering what we say we're going to deliver.

That's what our entire team is focused on. And now, Chris is going to talk about some of the progress we're making on delivering those results.

\*\*\*\*\*

AT THE BEGINNING OF THE Q&A SESSION

Thank you, Chris.

Now we'll turn to your questions and comments.

*[NOTE: BEFORE HYUN CONCLUDES THE BUSINESS PORTION OF THE MEETING, HE WILL DESCRIBE THE Q&A PROCEDURES AND PROVIDE AN OPPORTUNITY FOR SHAREHOLDERS TO OBTAIN Q&A CARDS FROM THE USHERS. AT THE BEGINNING OF THE Q&A SESSION, TONY WILL REMIND SHAREHOLDERS OF THESE PROCEDURES AND PROVIDE ANOTHER OPPORTUNITY TO OBTAIN Q&A CARDS.]*

As a reminder, if you have a question or comment, please write your name, your city or town, and the topic of your question or comment on a Q&A card, and then go to the nearest aisle.

For those of you seated on the main floor, please line up behind the microphone stand located in your aisle. For those of you in the balcony, please stay in your aisle and wait for a microphone to be brought to you.

The microphone monitor in your aisle will collect your completed Q&A card before you are called on. When it is your turn to speak, please wait for the microphone monitor to announce your name, where you're from, and the topic of your question.

If you would like a Q&A card, please raise your hand, and an usher will bring one to you.

In order to leave time for other shareholders who wish to speak, we ask that you limit your questions or comments to three minutes.

We also ask that you focus your questions and comments on issues of general interest to shareholders. If you have a question that requires an individualized answer, company officers will be available after the meeting to talk with you one-to-one.

If you're a PG&E employee, please hold your question until non-employee shareholders have had a chance to speak.

And now for the first question.

\* \* \* \* \*

AT THE END OF THE Q&A SESSION

We have time for one more question.

Thank you for your questions and comments this morning. We've come to the end of our meeting, but if you still have questions, please come to the front of the room near the stage after the meeting and talk with one of our officers.

Now I'd like to ask Chuck Roberts from Corporate Election Services, the independent Inspector of Election, to present the preliminary voting results based on proxies that have been counted as of 6:00 a.m. this morning.

The final results will include the votes cast here this morning. They will be posted on our website and reported in an upcoming SEC filing.

Chuck, would you please give the preliminary report?

\* \* \* \* \*

# **EXHIBIT 10**

**From:** Doll, Laura  
**To:** Brown, Carol A.  
**Subject:** RE: nice seeing you  
**Date:** Thursday, April 25, 2013 4:17:05 PM

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Love you. Thanks.  
Not sure yet!

---

**From:** Brown, Carol A. [mailto:carol.brown@cpuc.ca.gov]  
**Sent:** Thursday, April 25, 2013 4:06 PM  
**To:** Doll, Laura  
**Subject:** nice seeing you

Talked with the judge – they issued a ruling saying the hearing was moot – I think you have 2 ways of going (you might want to chat with your legal people)

1. Send back a sweet note saying the issue is moot since seminar not going forward (problem – it is not “cancelled” only postponed) – and then wait for them to throw a fit
2. Answer any simple question you can, and then object to the others as being outside the scope of the 3 Olls – but offering to meet and confer on the issue – and schedule a date out a little for the meet-and-confer – then they will file a motion to compel, no need for any expedition of the process – you respond – and a hearing is held in due course.

Happy to chat

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EXHIBIT 10

CPCU001814

SB\_GT&S\_0339392

# EXHIBIT 11

**From:** [Peevey, Michael R.](mailto:Peevey, Michael R.)  
**To:** [Cherry, Brian K](mailto:Cherry, Brian K)  
**Subject:** RE: Federal Indictment - Note from Tony Earley and Chris Johns  
**Date:** Wednesday, April 02, 2014 10:55:14 AM

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One comment: PG&E's decision to issue a press release last week anticipating all this only meant that the public got to read two big stories rather than one. I think this was inept.

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**From:** Cherry, Brian K [[BKC7@pge.com](mailto:BKC7@pge.com)]  
**Sent:** Wednesday, April 02, 2014 6:07 AM  
**To:** Peevey, Michael R.  
**Subject:** Fwd: Federal Indictment - Note from Tony Earley and Chris Johns

FYI.

Brian K. Cherry  
PG&E Company  
VP, Regulatory Relations  
77 Beale Street  
San Francisco, CA. 94105  
(415) 973-4977

Begin forwarded message:

**From:** "Cheng, Linda Y H" <[LYC1@pge.com](mailto:LYC1@pge.com)<<mailto:LYC1@pge.com>>>  
**Date:** April 1, 2014 at 10:26:32 PM PDT  
**To:** Officers - All <[AllPGEOfficers@exchange.pge.com](mailto:AllPGEOfficers@exchange.pge.com)<<mailto:AllPGEOfficers@exchange.pge.com>>>  
**Subject:** Federal Indictment - Note from Tony Earley and Chris Johns

Officers: I'm sending the following note on behalf of Tony and Chris. It contains additional information regarding the charges filed today by the U.S. Attorney's Office.

Linda

\* \* \* \* \*

Officers:

As expected, the grand jury returned an indictment against Pacific Gas and Electric Company this afternoon. The indictment is 19 pages and alleges 12 counts of felony violations of the Pipeline Safety Act (49 U.S.C. Section 60123) for knowing and willful violations of several federal pipeline regulations relating to integrity management and recordkeeping. It is a technical and bare-bones document. The charges include:

- \* one count of failure to gather and integrate existing data and information (49 C.F.R. Section 192.917(b)) relating to Line 132;

- \* one count of failure to maintain repair records (49 C.F.R. Section 192.709(a)) relating to Line 132;

- \* three counts of failure to identify and evaluate potential threats (49 C.F.R. Section 192.917(a)) relating to Lines 132 and 153 (in Alameda County), and Distribution Feeder Main (DFM) 1816-01 (in Santa Cruz County);

CPCU002020

**EXHIBIT 11**

SB\_GT&S\_0339394



\* three counts of failure to include all potential threats in the baseline assessment plan and failure to select the most suitable method to assess all potential threats (49 C.F.R. Section 192.919) relating to Lines 132 and 153, and DFM 1816-01;

\* three counts of failure to prioritize segments as high risk for baseline assessment or reassessment after a changed circumstance rendered manufacturing threats unstable (49 C.F.R. Section 192.917(e)(3)) relating to Lines 132 and 153, and DFM 1816-01; and

\* one count of failure to prioritize segments as high risk for a baseline assessment or reassessment after a changed circumstance rendered manufacturing threats unstable, and failure to analyze to determine risk of failure from such manufacturing threats (49 C.F.R. Section 192.917(e)(4)) relating to DFM 1816-01.

The indictment seeks monetary penalties of \$6 million, or \$500,000 per count, which is the maximum penalty allowed under the statute (the indictment also includes a special assessment of \$400 per count, amounting to \$4,800). The indictment makes no mention of a fine under the Alternative Fines Act. It also makes no mention of a monitor.

The indictment was filed in the Northern District of California in San Francisco. Arraignment is currently scheduled for April 9, 2014 before Magistrate Judge Spero. Our counsel will enter a not-guilty plea at this hearing.

The case is assigned to the Honorable Thelton E. Henderson, who is a senior judge nominated to the federal bench in 1980 by President Jimmy Carter. Prior to becoming a judge, he was a U.S. Army Corporal, attorney in the DOJ Civil Rights Division in the 1960s, assistant dean at Stanford Law School, and attorney in private practice. Judge Henderson is particularly well known for his work as a civil rights attorney, and more recently for a lawsuit regarding misconduct in the Oakland Police Department. He is currently overseeing a monitor of the Oakland PD in that case. He is also the subject of a documentary titled "Soul of Justice." We believe he is an experienced and capable federal judge with a good reputation. We can expect Judge Henderson to schedule a status conference at some point after the arraignment.

If you have any questions, please feel free to call either of us or Hyun. Thank you for all your support.

Tony and Chris

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CPCU002021

SB\_GT&S\_0339395

# EXHIBIT 12

**From:** Cherry, Brian K <BKC7@pge.com>  
**Sent:** Friday, September 6, 2013 9:04 AM  
**To:** Clanon, Paul <paul.clanon@cpuc.ca.gov>  
**Subject:** RE: PG&E Admits Falsely Reporting Safety of S.F. Peninsula Pipelines

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Because only people here on the service list receive it and receive it consistently.

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**From:** Clanon, Paul [mailto:paul.clanon@cpuc.ca.gov]  
**Sent:** Friday, September 06, 2013 9:03 AM  
**To:** Cherry, Brian K  
**Subject:** Re: PG&E Admits Falsely Reporting Safety of S.F. Peninsula Pipelines

Is there any particular reason to think it went to the service list, as opposed to just being a press release?

(Removing Frank from the thread; he's not advising on these cases.)

On Sep 5, 2013, at 3:19 PM, "Cherry, Brian K" <BKC7@pge.com> wrote:

I hate to be a stickler for details, but if this is going to the service list, it represents a continuing violation of the ex parte rules in an adjudicatory proceeding.

---

**From:** Ramaiya, Shilpa R  
**Sent:** Thursday, September 05, 2013 3:15 PM  
**To:** Doll, Laura; Horner, Trina; Cherry, Brian K; Allen, Meredith  
**Subject:** FW: PG&E Admits Falsely Reporting Safety of S.F. Peninsula Pipelines  
**Importance:** High

FYI – this appears to have been just circulated to the service list. See the Red font statement reminding folks of the hearing tomorrow and “fining PG&E”

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**From:** Alex Doniach [mailto:alex@singersf.com]  
**Sent:** Thursday, September 05, 2013 2:10 PM  
**To:** Alex Doniach  
**Cc:** Sam Singer  
**Subject:** PG&E Admits Falsely Reporting Safety of S.F. Peninsula Pipelines  
**Importance:** High

<image001.jpg>

5 September 2013

CPUC01358  
EXHIBIT 12

SB\_GT&S\_0339397

For Immediate Release:

## **PG&E Admits Falsely Reporting Safety of S.F. Peninsula Pipelines**

**Utility faces unprecedented hearing and possible fine by CPUC regulators three years after San Bruno explosion and fire**

**San Francisco** – Three years after bad recordkeeping resulted in the deadly Pacific Gas & Electric Company explosion and fire in San Bruno, the California Public Utilities Commission has requested an unprecedented special hearing and possible fine for PG&E this Friday, Sept. 6, after company officials recently admitted using bad records to falsely assume it was safely operating two major gas pipelines stretching 34 miles from Milpitas to San Francisco.

San Bruno City officials say the latest revelation raises serious concerns about whether PG&E has made any attempt to fix the flawed recordkeeping that federal and state investigators found to be a major factor in the Sept. 9, 2010 PG&E pipeline explosion in San Bruno that killed eight people, destroyed 38 homes and damaged scores more.

“The fatal disaster that struck our community happened as a result of gross negligence and bad recordkeeping and here we are, three years later, and PG&E is admitting to negligent oversight and bad records,” said San Bruno Mayor Jim Ruane. “This latest ‘error’ is more than troubling – it’s disgusting. How many innocent lives must be lost, how many communities must endure tragedy before PG&E and our State regulators finally wake up and put safety first?”

Faulty recordkeeping was found to be a major contributor to the explosion and fire in San Bruno after federal and state investigators found that PG&E had maintained bad or nonexistent pipeline safety records for much of its more than 1,000 miles of urban natural gas transmission lines. As a result, state regulators required PG&E to lower pressure on its other Peninsula gas pipelines until safety records could be verified.

In 2011, PG&E declared that the pipeline construction records were accurate for both Lines 101, which runs from Milpitas to San Francisco, and Line 147, which runs in the San Carlos area. Based on PG&E’s representations, the CPUC allowed PG&E to increase the pressure back to pre-explosion levels.

But two years later, the company recently admitted that the records it had relied on to make that determination were bad. In reality, PG&E’s pipelines were found too weak to withstand higher pressure after an October 2012 corrosion-related leak in San Carlos revealed seams in the pipeline previously not thought to exist.

Attorneys for PG&E acknowledged this mistake in a corrected filing submitted on July 3 of this year, alarming state regulators who called the latest revelation and “continuing inaccuracy of PG&E’s records” “profoundly troubling” given the three years since the San Bruno tragedy and “the expenditure of hundreds of millions of dollars for record review and validation.”

The CPUC’s Administrative Law Judges also said that submitting the filing before the Fourth of July “raises questions” about whether PG&E was trying to hide the error or “mislead the Commission” given that PG&E’s record-keeping practices continue to be an “extraordinarily controversial issue.”

CPUC01359

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Judges have summoned PG&E for a hearing on Friday, at which time the company faces fines of up to \$50,000 for each of five rules it may have violated.

These fines are the latest for PG&E, which is also facing possible penalties fines of more than \$2 billion for the 2010 explosion and fire in San Bruno.

Ruane said this latest breach by PG&E and lack of oversight by the CPUC more than ever underscores the need for a series of additional and critical remedial measures to ensure systemic regulatory change in the future.

City officials are calling for an Independent Monitor to ensure PG&E follows its own safety plan in the face of possible lax enforcement by politically appointed CPUC Commissioners with close ties to utilities. They are also pushing for \$5 million per year for a "California Pipeline Safety Trust," which will serve as a legacy to this tragedy and will function as an important, impartial advocate for pipeline safety, and the installation of lifesaving fully Automated Shutoff Valves.

"We believe critical and remedial measures – and specifically an Independent Monitor – is essential to ensuring the accuracy and integrity of PG&E's records and the active oversight of the CPUC," Ruane said. "The tragedy in San Bruno could have been prevented and now, three years later, we will continue to work so that the legacy of the disaster in our City is the opportunity to prevent future tragedy here and in communities across the nation."

–30–

**PLEASE NOTE: Two CPUC hearings will take place starting at 10 a.m. and 1:30 p.m. tomorrow, Friday, Sept. 6, in the auditorium at 505 Van Ness Ave. to consider fining PG&E for falsely reporting pipeline information.**

**Media Contact:**

Connie Jackson, City Manager

Phone: (650) 616-7056

Email: [cjackson@sanbruno.ca.gov](mailto:cjackson@sanbruno.ca.gov)

Alex Doniach, Singer Associates

Office: (415) 227-9700

Cell: (415) 806-8566

Email: [Alex@Singersf.com](mailto:Alex@Singersf.com)

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CPUC01360

SB\_GT&S\_0339399

# EXHIBIT 13

**From:** Cherry, Brian K <BKC7@pge.com>  
**Sent:** Wednesday, September 11, 2013 9:03 AM  
**To:** Clanon, Paul <paul.clanon@cpuc.ca.gov>  
**Subject:** RE: Coverage: Michael Peevey's aggressive language, Jackie Speier calls on PG&E and CPUC to improve pipeline safety, San Bruno commemorates 3rd anniversary of explosion and fire

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Thanks.

-----Original Message-----

**From:** Clanon, Paul [<mailto:paul.clanon@cpuc.ca.gov>]  
**Sent:** Wednesday, September 11, 2013 9:00 AM  
**To:** Cherry, Brian K  
**Subject:** Re: Coverage: Michael Peevey's aggressive language, Jackie Speier calls on PG&E and CPUC to improve pipeline safety, San Bruno commemorates 3rd anniversary of explosion and fire

We looked on the last one, and it wasn't sent to the ALLs or advisors/commissioners.

On Sep 10, 2013, at 7:09 PM, "Cherry, Brian K" <BKC7@pge.com> wrote:

> We believe this went to the service list also.  
>  
> Brian K. Cherry  
> PG&E Company  
> VP, Regulatory Relations  
> 77 Beale Street  
> San Francisco, CA. 94105  
> (415) 973-4977  
>  
>  
> Begin forwarded message:  
>  
> **From:** Alex Doniach <alex@singersf.com<<mailto:alex@singersf.com>>>  
> **Date:** September 10, 2013, 6:30:18 PM PDT  
> **To:** Alex Doniach <alex@singersf.com<<mailto:alex@singersf.com>>>  
> **Cc:** Sam Singer <sam@singersf.com<<mailto:sam@singersf.com>>>  
> **Subject:** Coverage: Michael Peevey's aggressive language, Jackie Speier calls on PG&E and CPUC to improve pipeline safety, San Bruno commemorates 3rd anniversary of explosion and fire  
>  
>  
>  
> 1. San Bruno Mayor Questions Aggressive Language by CPUC  
President <<http://www.nbcbayarea.com/investigations/San-Bruno-Mayor-Questions-Aggressive-Language-by-CPUC-President-223056491.html>>  
> Tony Kovaleski, Liz Wagner and Mark Villarreal, NBC Bay Area, September 9, 2013  
>  
>  
> 2. Statement: Congresswoman Speier Says PG&E And CPUC Must Do More To Make Natural Gas System Safe <[http://speier.house.gov/index.php?option=com\\_content&view=article&id=1181:statement-congresswoman-speier-says-pgae-and-cpuc-must-do-more-to-make-natural-gas-system-safe&catid=1:press-releases&Itemid=14](http://speier.house.gov/index.php?option=com_content&view=article&id=1181:statement-congresswoman-speier-says-pgae-and-cpuc-must-do-more-to-make-natural-gas-system-safe&catid=1:press-releases&Itemid=14)>  
>  
> Congresswoman Jackie Speier, September 9, 2013  
>  
>  
>  
> 3. Oakland Tribune editorial: PUC must stand up to PG&E's power play over proposed fine <[http://www.insidebayarea.com/ci\\_24052174/oakland-tribune-editorial-puc-must-stand-up-pg](http://www.insidebayarea.com/ci_24052174/oakland-tribune-editorial-puc-must-stand-up-pg)>  
>

CPUC01374

EXHIBIT 13

SB\_GT&S\_0339401

> Inside Bay Area, September 9, 2013

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> 4. KCBS In Depth: San Bruno Mayor On Lessons From Pipeline Blast<<http://sanfrancisco.cbslocal.com/2013/09/09/kcbs-in-depth-san-bruno-mayor-on-lessons-from-pipeline-blast/>>  
> KCBS, September 9, 2013

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> 5. San Bruno remembers: Ceremony marks three-year anniversary of fire; PG&E announces settlements<<http://www.smdailyjournal.com/articles/news/2013-09-10/san-bruno-remembers-ceremony-marks-three-year-anniversary-of-fire-pge-announces-settlements/1775055.html>>

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> Angela Swartz, San Mateo Daily Journal, September 10, 2013

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> 6. San Bruno residents mark 3 year anniversary of explosion<<http://abclocal.go.com/kgo/story?section=news/local/peninsula&id=9242294>>

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> Heather Ishimaru, KGO-TV (ABC), September 9, 2013

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> 7. San Bruno Continues to Rebuild 3 Years After Deadly Explosion<<http://www.nbcbayarea.com/news/local/San-Bruno-Continues-to-Rebuild-3-Years-After-Deadly-Explosion-223055321.html>>

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> Damian Trujillo, NBC Bay Area, September 9, 2013

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> Full Coverage

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> 1. San Bruno Mayor Questions Aggressive Language by CPUC President<<http://www.nbcbayarea.com/investigations/San-Bruno-Mayor-Questions-Aggressive-Language-by-CPUC-President-223056491.html>>

> Tony Kovalesski, Liz Wagner and Mark Villarreal, NBC Bay Area, September 9, 2013

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> Three years after the deadly San Bruno pipeline explosion, tensions between San Bruno city leaders and the California Public Utilities Commission remain high. For the first time, city officials reveal details of a Dec. 18, 2012 encounter with CPUC President Michael Peevey that sheds new light on the ongoing conflict between the city and the man in charge of the utility regulator.

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> City leaders said the incident started during a meeting they requested with Peevey ahead of the commission's approval of the PG&E pipeline safety plan.

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> "We walked in and we sat down and the first thing he says to me is, "This is your meeting. You called it. What do you want?" San Bruno Mayor Jim Ruane said. "The tone was arrogance. I was a little surprised."

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> Ruane said he told Peevey he wanted to discuss the commission's upcoming vote, but that the president quickly interrupted him.

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> "[Peevey] stopped me right there and said 'what you did in front of my building was bulls--t,'" Ruane said. "I was taken aback."

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> Peevey was referring to a news conference San Bruno city leaders held on the steps of the CPUC building in San Francisco two months earlier to discuss the restructuring of the agency. When asked what he took away from Peevey's behavior, Ruane said it was "shocking" and "embarrassing" and that it reinforced what he perceived to be arrogance on Peevey's part.

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> "Mr. Peevey displayed a level of behavior that I have never before witnessed in my 30 plus years of public service," said San Bruno City Manager Connie Jackson. "Mr. Peevey's behavior was highly unprofessional and inappropriate."

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> Watch investigation into Peevey's acceptance of gifts and travel by utility companies

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- > The City of San Bruno and the Public Utilities Commission have had a contentious relationship since the Sept. 9, 2010 explosion that killed eight people, injured 66, and leveled an entire neighborhood. Last October, several San Bruno residents called for Peevey's removal.
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- > "It is really clear Mr. Peevey has an interest in the utility companies' interests rather than the public," Rene Morales said during a press conference last October. "That's why we're coming forward now."
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- > Morales' 20-year-old daughter Jessica died in the blast.
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- > Around the same time, San Bruno resident Kathy DeRenzi started an online petition calling on Gov. Jerry Brown to fire the president of the commission.
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- > "He is not doing his job," DeRenzi said in an interview with NBC Bay Area last spring. "We need the governor to change the head of the PUC so we can feel safe."
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- > Watch story about Peevey's choice to blow of Senate in favor of Napa winery event
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- > On Oct. 23, 2012, the City of San Bruno unanimously passed a resolution calling for Peevey's ouster. San Bruno leaders and residents have called multiple news conferences on the steps of the CPUC building since the explosion, questioning the president's leadership. Those tactics have apparently ruffled Peevey's feathers and led to the use of what city leaders describe as choice words during that closed-door meeting last December.
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- > Ruane said he didn't expect Peevey to use such harsh language when addressing "an elected mayor representing the people of a city that had been devastated."
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- > Jackson said it appeared as if Peevey let his emotions overcome his sensibilities and that the behavior crossed the line.
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- > During the three years since the explosion, the mayor and city manager have identified failures within the commission-and more questionable behavior by its president-and detailed them in a five-page memo to the Investigative Unit. Jackson said the list proves there needs to be "fundamental reform of the CPUC" and that "it is not focused on safety and that change is desperately needed for ratepayers and residents of California."
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- > When asked if Peevey owes him - and San Bruno residents - an apology, Ruane said, "That's Mr. Peevey's call. With the arrogance that's there, I would really question the sincerity of an apology."
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- > Multiple requests to speak with Peevey have been declined. Through a spokesman the CPUC issued a statement saying the meeting was nearly a year ago and that "the San Bruno-related cases are now in the hands of the Administrative Law Judges for their proposed resolution." Meanwhile, city leaders said they have yet to receive a response from Gov. Brown about their call for Peevey's removal.
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- > 2. Statement: Congresswoman Speier Says PG&E And CPUC Must Do More To Make Natural Gas System Safe<[http://speier.house.gov/index.php?option=com\\_content&view=article&id=1181:statement-congresswoman-speier-says-pgae-and-cpuc-must-do-more-to-make-natural-gas-system-safe&catid=1:press-releases&Itemid=14](http://speier.house.gov/index.php?option=com_content&view=article&id=1181:statement-congresswoman-speier-says-pgae-and-cpuc-must-do-more-to-make-natural-gas-system-safe&catid=1:press-releases&Itemid=14)>
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- > Congresswoman Jackie Speier, September 9, 2013
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- > SAN MATEO, CA - Congresswoman Jackie Speier (D-San Francisco/San Mateo) today issued the following statement on the PG&E natural gas transmission pipeline explosion on September 9, 2010 in San Bruno:
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- > "Three years ago, a horrific explosion and fire killed eight of my constituents and destroyed a neighborhood. Those who lost loved ones will forever be scarred by this horrendous tragedy. Those who escaped with their lives are still haunted by the trauma and memories. Many improvements have been made to the natural gas system, but I continue to be disappointed by PG&E's dismal record keeping and the CPUC's inadequate oversight. We just recently learned that PG&E belatedly admitted to the CPUC that it kept bad records on two transmission lines on the Peninsula. Bad records can lead to bad outcomes. It is

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time for the CPUC to fine PG&E for its negligence in the past and force it to assure a safe gas system in the future. The San Bruno community is optimistic and resilient and will continue to heal in the years ahead."

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> 3. Oakland Tribune editorial: PUC must stand up to PG&E's power play over proposed fine <[http://www.insidebayarea.com/ci\\_24052174/oakland-tribune-editorial-puc-must-stand-up-pg](http://www.insidebayarea.com/ci_24052174/oakland-tribune-editorial-puc-must-stand-up-pg)>

> Inside Bay Area, September 9, 2013

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> PG&E knows how to generate power and distribute it where it's needed. The utility is using its considerable resources to do that now -- but we're not talking electricity. It's marshaling the muscle of Wall Street in a campaign to minimize the penalty it will pay for the 2010 San Bruno tragedy.

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> The California Public Utilities Commission has to stand up to this power play. PG&E shareholders -- not ratepayers -- should take responsibility for the utility's fatal errors. They're the ones who profited from the failure to invest in improvements that could have prevented the gas explosion that killed eight people and destroyed 38 homes.

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> Claims that the penalty will plunge the wildly profitable utility into bankruptcy are overblown.

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> The PUC has had a cozy relationship with PG&E over the years and appeared to be on the same track after San Bruno. But thanks to a courageous stand by its in-house lawyers, the staff reversed course in July and recommended PG&E pay an eye-popping \$2.25 billion penalty. This was backed up by a comprehensive, independent audit of PG&E that found the utility could absorb the full penalty without affecting ratepayers or its future solvency.

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> If the fine is approved by the appointed five-member commission later this year, it would be the largest imposed on a utility in U.S. history. That sounds right. Investigations have shown that PG&E took money collected from ratepayers for gas pipeline maintenance and instead used it for shareholder dividends and executive bonuses. The size of the fine needs to fit the enormity of the misdeeds.

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> When CEO Tony Earley met with our editorial board in late July, he didn't whine about the proposed penalty, but he has been fearmongering ever since.

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> Earley went to New York on Aug. 20 and told Wall Street that imposing the penalty "may force the company into bankruptcy." Moody's Investors Service and Standard & Poor's immediately said they will need to review California's regulatory system if the full penalty is assessed.

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> Then, a few days later, PG&E told the PUC the fine would make it harder to raise capital, so it may seek a rate hike of as much as 4 percent for customers. If it does, the commission needs to refer to that independent audit and say no. This is not ratepayers' responsibility.

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- > Earley views the penalty as \$4 billion because of the money it has already spent on safety work since the death and destruction in San Bruno. What chutzpah. Safety is what ratepayers had been led to expect all along.
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- > Shareholders and executives benefited from the utility's failure to invest in safety, and they should pay for it.
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- > 4. KCBS In Depth: San Bruno Mayor On Lessons From Pipeline Blast<<http://sanfrancisco.cbslocal.com/2013/09/09/kcbs-in-depth-san-bruno-mayor-on-lessons-from-pipeline-blast/>>
- > KCBS, September 9, 2013
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- > SAN BRUNO (KCBS) - Three years after a deadly gas pipeline explosion in San Bruno killed eight people and destroyed 38 homes, the city's mayor is still not satisfied that an incident like the one that devastated his city couldn't happen again.
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- > "We've learned so much in the last three years," said Jim Ruane, who has served as the city's mayor since 2009.
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- > When asked about the recovery, Ruane said, "Physically we're working very hard to bring the community back."
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- > Sixteen homes have been rebuilt and reoccupied by their original residents. The original occupants of six other homes are expected to return soon.
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- > Among the remaining lots, Ruane said the city owns five, while PG&E owns seven. Ten of those 12 lots will be given to a general contractor and developer to rebuild. He predicted it would take about a year to complete.
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- > "Some people have decided to sell and not come back simply because they're older and it would take another couple of years to rebuild. And some of the people that lost family members are still talking to the city about what to do with their individual lots," he said.
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- > Ruane commended the community for the outpouring of support and strength in the aftermath of the incident, but he reflects and is bothered by what he originally thought was an accident.
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- > "The saddest part of this whole story; the worst thing is that this could have been prevented," he said.
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- > Ruane has coordinated with representatives on a state and national level, including U.S. Rep. Jackie Speier and State Senator Jerry Hill, to investigate the California Public Utilities Commission (CPUC). He has also made more than 30 trips to National Transportation Safety Board investigation hearings in Washington.
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- > "NTSB investigations highlighted the fact that there was too cozy a relationship between the utility and the regulatory body that was supposed to oversee them. We've discovered how arrogant the head of the CPUC can be and how they actually violated their own internal rules and regulations. Profits were put ahead of regulations," Ruane said.
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- > He continued to explain how the CPUC oversees PG&E and the rate-making process and that there were several entities involved in the investigation including the City of San Francisco, watchdog group The Utility Reform Network (TURN) and PG&E, who is supposed to be independent of the CPUC.
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- > PG&E tried to set up a safety symposium earlier this year with the CPUC President Michael Peevey and the president of PG&E on the panel. "There's total conflict there," Ruane said. "It's like somebody has a backdoor into our public utilities commission and it's just not right."
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- > Ruane described the city's relationship with PG&E as "cordial" in the immediate aftermath of the explosion and had quickly negotiated a \$50 million neighborhood rebuilding program. Along with his city manager, he argued that the City of San Bruno was also a victim and they negotiated a restitution of \$70 million from the utility company. The money was used to develop a not-for-profit for the city to be used by and for the people and what they want, not for day-to-day or city expenses.
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- > "We're working hard for fines and penalties," Ruane said. "We want PG&E and its shareholders to pay. We want them to hurt in this situation."

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> Ruane said he believes there is sincerity on the utility company's part to change their ways, but he sees it as a generational problem since they've operated for so long in a certain way. He doesn't think change will come overnight.

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> As far as any criminal penalties go, Ruane explained as far as he knows there is a three-year statute of limitations in San Mateo County to take action. The District Attorney has decided not to take action because that same statute has a five-year limit with the federal government and to his understanding, something will be done on a federal level within the next two years.

> "It was criminal what happened," Ruane said.

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> 5. San Bruno remembers: Ceremony marks three-year anniversary of fire; PG&E announces settlements<<http://www.smdailyjournal.com/articles/news/2013-09-10/san-bruno-remembers-ceremony-marks-three-year-anniversary-of-fire-pge-announces-settlements/1775055.html>>

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> Angela Swartz, San Mateo Daily Journal, September 10, 2013

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> To mark the three-year anniversary of the explosion and fire that shook San Bruno, the city held a remembrance service at the blast site last night.

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> Pacific Gas and Electric also announced yesterday it has settled nearly all of the remaining victims' lawsuits for \$565 million, said PG&E spokeswoman Brittany Chord. Eight people died as a result of a Sept. 9, 2010 PG&E pipeline explosion and fire in the Crestmoor neighborhood

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> "I'm disappointed in the timing," Mayor Jim Ruane said. "They announced it when we were about to commemorate eight people who died."

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> The event, at Claremont and Glenview drives, acted as a celebration of families who have completed reconstruction and are returning home and was also as a commemoration for those who died in the blast. There were also 66 people were injured, traumatizing a community and affecting the entire city.

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> Ruane spoke at the ceremony, congratulating the four families who are returning home.

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> "Tonight we celebrate their accomplishments and let them back into their homes with open arms," he said. "We give a special welcome to new families who have moved into the neighborhood in the last two years. You have chosen a great place to call home - welcome and congratulations."

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> Four more families will be moving back into their homes in the next 60-90 days.

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> A resident even read a poem to welcome back the neighbors and to remember the victims.

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> "Three years ago, a horrific explosion and fire killed eight of my constituents and destroyed a neighborhood," U.S. Rep. Jackie Speier, D-San Mateo, said in a statement. "Those who lost loved ones will forever be scarred by this horrendous tragedy. Those who escaped with their lives are still haunted by the trauma and memories. Many improvements have been made to the natural gas system, but I continue to be disappointed by PG&E's dismal record keeping and the CPUC's inadequate oversight. We just recently learned that PG&E belatedly admitted to the CPUC that it kept bad records on two transmission lines on the Peninsula. Bad records can lead to bad outcomes. It is time for the CPUC to fine PG&E for its negligence in the past and force it to assure a safe gas system in the future. The San Bruno community is optimistic and resilient and will continue to heal in the years ahead."

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> So far, of the 38 homes destroyed by the explosion, 16 have completed construction and are occupied, according to the city. Five homes are actively under construction with active building permits, while one home is preparing plans for a building permit submittal. Sixteen parcels remain vacant.

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> Together with the mayor of Allentown, Penn., where a similar pipeline explosion occurred in 2011, Ruane is forming the Mayors Council on Pipeline Safety through the U.S. Conference of Mayors to assure that the call for critical reform and public awareness is heard nationwide.

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> For more information on the rebuild effort visit [rebuildcrestmoor.org](http://rebuildcrestmoor.org)<<http://rebuildcrestmoor.org>>.

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> 6. San Bruno residents mark 3 year anniversary of explosion<<http://abclocal.go.com/kgo/story?section=news/local/peninsula&id=9242294>>

> Heather Ishimaru, KGO-TV (ABC), September 9, 2013

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> SAN BRUNO, Calif. (KGO) -- One community devastated by fire is vowing never to forget it. Monday marks the third anniversary of the pipeline explosion that destroyed a neighborhood in San Bruno. And this year, for the first time, the city is marking the occasion at the site where it happened.

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> PG&E has set up a \$50 million fund to rebuild the infrastructure in the neighborhood, but of course no amount of money can bring back the people they've lost or heal the hearts of the people who loved them.

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> Three members of the Bullis Family died in their home three years ago. The city says the family hasn't decided yet what to do with the lot, so it sits empty.

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> "Rebuilding is going to occur and it's doing that right now. But the emotional part is going to take years and for some people, they're never going to get over it. It's just a huge emotional drain," said San Bruno Mayor Jim Ruane.

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> The ferocious explosion and fire destroyed 38 homes, eight people were killed and many more seriously injured. Nancy Hensel was not home that night, but her husband and two cats were. Her husband made it out as the house burned down, but Buckwheat and Zoe did not. She knows where they would have been hiding.

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> "They were up under a bed with a platform. I just hope they didn't suffer. I think about that every day," said Hensel.  
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> The flyers she posted all over the neighborhood in hopes of finding the cats were out in her front yard on Monday. She's got a couple new cats, one of them was found in the neighborhood right after the fire, and no one claimed him.  
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> "His name is Dusty. It was either going to be Phoenix, Dusty, or Ashes," said Hensel.  
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> Sixteen of the 38 homes are rebuilt and reoccupied; four more are about to be. Monday evening's memorial was about both mourning the dead and welcoming the old neighbors' home again.  
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> But as Hensel has learned, there really is no going home again after what happened there, even when you rebuild trying to make it just like it was.  
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> "It's not the same, my husband tried to rebuild it as it was, but you can't do that," said Hensel.  
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> PG&E issued a statement on Monday saying since the accident, "We are focused on helping the victims recover and making our gas system the safest system in the nation. We still have more work to do, but we've made progress."  
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> The San Mateo County District Attorney's Office and California Attorney General's Office were both looking into whether there might be a criminal case against PG&E, but they both decided against it. The feds still have two years to decide if they think they might have a criminal case.  
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> 7. San Bruno Continues to Rebuild 3 Years After Deadly Explosion<<http://www.nbcbayarea.com/news/local/San-Bruno-Continues-to-Rebuild-3-Years-After-Deadly-Explosion-223055321.html>>  
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> Damian Trujillo, NBC Bay Area, September 9, 2013  
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> Monday marked the three-year anniversary since the deadly pipeline explosion that rocked San Bruno and killed eight people.  
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> A memorial was scheduled in San Bruno Monday evening to remember those who lost their lives.  
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> The PG&E pipeline explosion destroyed 38 homes and some of the victims have spent the last three years rebuilding.  
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> However, some of the victims decided they didn't want to come back to this neighborhood. More than a dozen lots remain empty in the neighborhood, and some property has been sold to the city, officials said.  
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> "It's not the same. It's build almost the same," resident Nancy Hensel said. "My husband wanted to build it the same. But  
you can't build it the same."

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> View more in Damian Trujillo's video report above.

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> PG&E is committed to protecting our customers' privacy.  
> To learn more, please visit <http://www.pge.com/about/company/privacy/customer/>

PG&E is committed to protecting our customers' privacy.  
To learn more, please visit <http://www.pge.com/about/company/privacy/customer/>

# EXHIBIT 14



BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company with Respect to Facilities Records for its Natural Gas Transmission System Pipelines.

I.11-02-016  
(Filed February 24, 2011)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company's Natural Gas Transmission Pipeline System in Locations with Higher Population Density.

I.11-11-009  
(Filed November 10, 2011)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company to Determine Violations of Public Utilities Code Section 451, General Order 112, and Other Applicable Standards, Law, Rules and Regulations in Connection with the San Bruno Explosion and Fire on September 9, 2010.

I.12-01-007  
(Filed January 12, 2012)  
(Not Consolidated)

Order Instituting Rulemaking on the Commission's Own Motion to Adopt New Safety and Reliability Regulations for Natural Gas Transmission and Distribution Pipelines and Related Ratemaking Mechanisms.

Rulemaking 11-02-019  
(Filed February 24, 2011)

**MOTION OF THE DIVISION OF RATEPAYER ADVOCATES FOR  
CLARIFICATION OF *EX PARTE* RULES**

EXHIBIT 14

## I. INTRODUCTION

In accordance with Rule 11.1 of the Rules of Practice and Procedure of the California Public Utilities Commission (“Commission”), the Division of Ratepayer Advocates (“DRA”) hereby requests clarification of the Commission’s *ex parte* rules with regard to communications between financial industry representatives and Commissioners’ offices. We request clarification because we are concerned that off-the-record communications with financial industry representatives that have the potential to influence decisionmakers in important pending cases may have occurred, or may occur, and if so should be reported (for ratesetting cases) or should not be permitted at all (for adjudicatory cases). Our immediate concern is with respect to the following proceedings: three related enforcement proceedings against Pacific Gas and Electric Company (“PG&E”), I. 11-02-016, I.11-11-009, and I. 12-01-007 (collectively, the “San Bruno Investigations”), and R. 11-02-019 (“PSEP Rulemaking”). The San Bruno Investigations are adjudicatory proceedings; the PSEP Rulemaking is categorized as ratesetting. DRA requests a ruling or rulings clarifying the application of the *ex parte* rules in each of these proceedings.

## II. DISCUSSION

### A. The Rules Regarding *Ex Parte* Communications

The rules governing *ex parte* communications with Commissioners, advisors, and other decisionmakers are set forth in Public Utilities Code §§ 1701.2, 1701.3, 1701.4<sup>1</sup> and in Article 8 of the Commission’s Rules of Practice and Procedure (“Rules”). In adjudicatory proceedings, *ex parte* communications are prohibited. § 1701.2(b); Rule 8.3(b). In ratesetting proceedings, *ex parte* communications are permitted subject to a number of conditions and reporting requirements. § 1701.3(c); Rule 8.3(c).

The Rules define an *ex parte* communication as a written or oral communication that:

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<sup>1</sup> Unless otherwise noted, all further statutory references are to the Public Utilities Code.

“(1) concerns any substantive issue in a formal proceeding, (2) takes place between an interested person and a decisionmaker, and (3) does not occur in a public hearing, workshop, or other public forum noticed by a ruling or order in the proceeding, or on the record of the proceeding.” Rule 8.1(c).

The Commission’s *ex parte* rules are not limited to the active parties in a proceeding. Rule 8.1(d) defines an “interested person” as:

(1) any party to the proceeding or the agents or employees of any party, including persons receiving consideration to represent any of them;

(2) *any person with a financial interest ... in a matter at issue before the Commission, or such person’s agents or employees, including persons receiving consideration to represent such a person; or*

(3) a representative acting on behalf of any formally organized civic, environmental, neighborhood, business, labor, trade, or similar association who intends to influence the decision of a Commission member on a matter before the Commission, *even if that association is not a party to the proceeding.* (Emphasis added)

The ban on *ex parte* communications in adjudicatory cases is required not only by § 1701.2, and the Commission’s Rules, but also by due process. Commission procedures must comport with due process as well as any applicable statutory requirements.<sup>2</sup> One of the elements of due process is “record exclusivity.” That is, “[t]he decision of the agency head should be based on the record and not on off-the record discussions from which the parties are excluded. ... The right of a hearing before an administrative tribunal would be meaningless if the tribunal were permitted to base its determination upon information received without the knowledge of the parties.”<sup>3</sup> In short, due process requires that

<sup>2</sup> Cal. Const., Art. XII, § 2 provides in relevant part: “Subject to statute and due process, the commission may establish its own procedures.”

<sup>3</sup> *Department of Alcoholic Beverage Control v. Quintanar* (2006) 40 Cal. 4<sup>th</sup> 1, 11 (*quotations and citations omitted*; applying rules governing adjudicatory proceedings under the Administrative Procedure Act); *see generally*, Charlene Simmons, *Ex Parte Communications: The Law and Practices at Six California Boards and Commissions*, California Research Bureau (2008). Commission hearings are not  
(continued on next page)

decisions in adjudicatory cases be made on the basis of the evidence *on the record* and not on off-the-record information. The “record exclusivity” requirement applies to Commission procedures pursuant to § 1705, which provides a right to be heard and to introduce evidence and requires that Commission decisions “contain, separately stated, findings of fact and conclusions of law by the commission on all issues material to the order or decisions.” In sum, Commission decisions must be based on the record, *and are not supposed to be influenced by off-the-record communication with “interested persons.”*

**B. When Are Communications Between Decisionmakers and Representatives of Financial Institutions “*Ex Parte* Communications”?**

It is no secret that representatives of ratings agencies, industry analysts, and financial institutions (“Financial Industry Representatives”) routinely communicate with Commissioners and their advisors regarding the investor-owned utilities this Commission regulates. Often these industry representatives merely seek general information about regulatory policies and priorities, the impact of proceedings that are no longer pending, or Commission decisions that have already been made. At times, however, they may also have a specific interest in “a matter pending before the Commission,”<sup>4</sup>

To be clear, we are not suggesting that inquiries from Financial Industry Representatives are categorically *ex parte* communications. There may be times, however, when Financial Industry Representatives (or their clients) have a financial interest in matters at issue before the Commission, or views on what would be a “good” or “bad” outcome in a proceeding from their perspective or from the perspective of their financially interested clients. Under those circumstances Financial Industry

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(continued from previous page)  
subject to the Administrative Procedure Act, but as noted above, the Constitution requires that Commission procedures comport with due process.

<sup>4</sup> Rule 8.1 (d).

Representatives, or their clients, may be “interested persons” as defined by the *ex parte* rules (Rule 8.3(d) (2) or (d) (3), quoted above on page 3).

For example, Financial Industry Representatives may hope that the Commission authorizes a rate of return at a certain level in the Cost of Capital proceeding. Or they may have an opinion on an issue in a ratemaking proceeding that could set an important precedent. As we all know, an opinion can be conveyed in the form of a question. Communication of opinions or concerns may cross the line, intentionally or inadvertently, into an *ex parte* communication on matters pending before the Commission.

DRA is concerned that communications of this nature may occur because of insufficient awareness that the Commission’s *ex parte* rules apply not only to parties formally participating in a proceeding, but to other “interested persons” as well. A ruling clarifying this point and raising awareness is needed. A proposed ruling is attached to this Motion.

**C. *Ex Parte* Communications May Have Occurred In The San Bruno Investigations Regarding The Amount Of The Penalty**

The evidence in the San Bruno Investigations reveals that Financial Industry Representatives from Bank of America/Merrill Lynch, Deutsche Bank Securities, and Morgan Stanley, among others, all report having met with Commissioners and/or their advisors and discussed the San Bruno Investigations.<sup>2</sup> All three sets of Financial Industry Representatives came away from these visits expecting the Commission to impose a fine of about \$500 million in the San Bruno Investigations.<sup>6</sup> All three have disclosed financial interests in PG&E.<sup>7</sup> PG&E’s witness Mr. Fornell, author of the Wells Report,<sup>8</sup>

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<sup>2</sup> Jt. DRA Exs. 80, 81, 82 and Jt 14 RT 1526-1536. Unless otherwise noted, citations to transcripts and exhibits are from the record of the San Bruno Investigations.

<sup>6</sup> Jt. DRA Exs. 80, 81, 82.

<sup>7</sup> Jt. DRA Exs. 80, 81, 82.

<sup>8</sup> Jt. Ex. 67, Wells Report.

conceded on cross examination that many of the Financial Industry Representatives whose opinions he cited in the Wells Report have financial interests in PG&E.<sup>2</sup> Among the analyst reports he cited are reports from JP Morgan, Bank of America/Merrill Lynch, Morgan Stanley, and Barclays.<sup>10</sup>

Given that: (1) *ex parte* communications with decisionmakers are prohibited in adjudicatory cases;<sup>11</sup> (2) some, if not all, of the Financial Industry Representatives who reported discussing the San Bruno Investigations with Commission offices represent firms or clients with a financial interest in PG&E Corporation;<sup>12</sup> and (3) the size of the fine and other penalties the Commission may impose in the San Bruno Investigations is a substantive issue in all three investigations, it appears that there may have been improper *ex parte* communications in violation of Public Utilities Code § 1701.2 and the Commission's *ex parte* rules.<sup>13</sup>

Improper *ex parte* communications can have consequences. In his testimony, Mr. Fornell cautioned the Commission against imposing a fine that substantially exceeds "investor expectations." On cross-examination Mr. Fornell agreed that published reports like Morgan Stanley's October 4, 2012, report entitled "California Visit Takeaways,"<sup>14</sup> cited in the Wells Report, are widely read in the investment community and likely have a ripple effect on expectations.<sup>15</sup> Every party other than PG&E has argued that the Commission should determine the level of penalties based on other factors, but assuming

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<sup>2</sup> Jt. 14 Rt. 1535-1536.

<sup>10</sup> Jt. Ex. 67, Wells Report, pp. 19-20.

<sup>11</sup> Pub. Utils. Code § 1701.2 (b).

<sup>12</sup> Wells, and the other companies opining on what the "market" expects for a fine amount all have financial interests in PG&E and the outcome of these proceedings. See Jt. 14 RT 1443: 23-24 ("... Wells Fargo owns about \$28 million worth of PG&E shares."); Jt. 14 RT 1535-1536 and Jt. 14 RT 1536:14-20 (a number of investment companies estimating the expected fine have disclosed a financial interest in PG&E and other California utilities). Owning PG&E stocks or bonds is only one form of financial interest. The analyst reports upon which Mr. Fornell relies disclose a variety of other types of business dealings with PG&E.

<sup>13</sup> Commission Rules of Practice and Procedure, Article 8.

<sup>14</sup> Jt. Ex. DRA-82.

<sup>15</sup> Jt. 14 RT 1531.

for the sake of argument that the Commission does consider “investor expectations” in determining the level of penalties, it should consider the possibility that the source of the rumor among investment analysts that the fine in the San Bruno investigations is likely to be approximately \$500 million (according to the Wells Report) was improper *ex parte* communications with Commission offices. Further, if any decisionmakers expressed opinions to analysts on the size of the fine, the question arises whether those decisionmakers may have prejudged the outcome of these cases.

This example alone demonstrates the need for a ruling clarifying the *ex parte* rules as they apply to Financial Industry Representatives in these proceedings.

**D. If Ex Parte Communications Have Occurred, At A Minimum The Parties Should Be Notified**

For the reasons just discussed, the Commission should clarify the application of the *ex parte* rules to Financial Industry Representatives to ensure compliance *going forward*. But what should be done to address improper communications that may have already occurred?

At a minimum, all interested parties who have engaged in improper communications should be required to provide notice of those communications as provided in Rule 8.4. Notice should be required both for *ex parte* communications that are permitted with notice under the rules (in the ratesetting case), and for *ex parte* communications that should not have occurred in the adjudicatory proceedings.

DRA further recommends that in addition to clarifying the application of the *ex parte* rules as requested in this Motion, the Commission direct the Executive Director to serve the Financial Industry Representatives identified above with notice of their obligation regarding *ex parte* communications going forward, and of their obligation to provide notice of previous communications consistent with the ruling on this Motion. Interested parties who engaged in prior improper *ex parte* communications should be provided an amnesty period of ten business days from issuance of the ruling on this Motion. After that time, any “interested party” found to have violated the Commission’s *ex parte* rules, or who failed to provide notice of prior violations should be fined pursuant

to § 2111. Further, for prior *ex parte* communications in a ratesetting proceeding that are noticed pursuant to the ruling on this Motion, equal time should be granted intervenors consistent with Rule 8.3(c)(2).

### III. CONCLUSION

DRA respectfully requests that the Commission issue a ruling clarifying the applicability of the *ex parte* rules to the above-captioned proceedings as discussed in this Motion. A proposed ruling is attached.

Respectfully submitted,

KAREN PAULL  
Attorney for the Division of Ratepayer  
Advocates

TRACI BONE  
Attorney for the Division of Ratepayer  
Advocates

/s/ TRACI BONE  
TRACI BONE

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San Francisco, CA 94102  
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May 14, 2013



**PROPOSED RULING IN RESPONSE TO MOTION OF THE DIVISION OF  
RATEPAYER ADVOCATES FOR CLARIFICATION OF EX PARTE  
REPORTING REQUIREMENTS**

On May 14, 2013 the Division of Ratepayer Advocates (DRA) served its "Motion Of The Division Of Ratepayer Advocates For Clarification Of *Ex Parte* Reporting Requirements" (DRA Motion). The requested clarification is provided as follows:

In ratesetting proceedings, when *ex parte* communications are permitted, they must be noticed pursuant to Rule 8.4 of the Commission's Rules of Practice and Procedure (Rules). Rule 8.3(c). Further, when a decisionmaker grants a meeting with an interested party, other parties are entitled to equal time pursuant to Rule 8.3(c)(2).

*Ex parte* communications are prohibited in adjudicatory cases. Rule 8.3(b).

DRA is correct that the *ex parte* rules are not limited to parties participating formally in Commission proceedings. Persons and entities who are not formally participating as parties but who have a financial interest in the proceeding, or who represent such interests, are "interested parties" subject to the *ex parte* rules. Rule 8.1(d).

The amount of the penalties the Commission may impose in the three San Bruno Investigations captioned-above is a substantive issue.

The DRA Motion provides sufficient evidence to suggest that improper *ex parte* communications may have occurred between decisionmakers and financial industry representatives who have a financial interest in the outcome of the above-captioned proceedings.

Improper *ex parte* communications jeopardize the integrity of proceedings. Due process requires, at a minimum, that any improper *ex parte* communications be disclosed.

The DRA Motion has shown good cause to issue a ruling clarifying the *ex parte* rules, and to take action to address prior and future violations in these proceedings.

Accordingly, the DRA Motion is granted.

IT IS RULED THAT the Motion Of The Division Of Ratepayer Advocates For Clarification Of *Ex Parte* Reporting Requirements is granted.

1. Interested parties or their representatives in these proceedings, including financial industry representatives, shall comply with the *ex parte* rules, consistent with the interpretation of those rules set forth herein.
2. Interested parties or their representatives who have engaged in unreported *ex parte* communications in these proceedings shall, within 10 business days, file notices of prior *ex parte* communications containing the information required by Rule 8.4 of the Commission's Rules of Practice and Procedures (Rules) and serve the notices on the service lists for these proceedings. Interested parties who report *ex parte* communications in compliance with this Paragraph will not be subject to sanctions for the noticed violations.
3. Those entities who have engaged in unreported *ex parte* communications in these proceedings and who fail to comply with Paragraph 2 may be subject to a fine pursuant to § 2111.

4. Where prior *ex parte* communications in a ratesetting proceeding are noticed pursuant to Paragraph 2, equal time shall be granted to intervenors consistent with Rule 8.3(c)(2).
5. The financial industry representatives listed below may be "interested parties" as defined by the Commission's rules. The Executive Director shall serve notice of this Ruling on those representatives. While they are on the service list for at least one of the above-captioned proceedings, additional notice is appropriate:

Naaz Khumawala  
Bank Of America/Merrill Lynch  
700 Louisiana, Suite 401  
Houston, TX 77002

Kirby Bosley  
JP Morgan Ventures Energy Corp.  
700 Louisiana St. Ste. 1000, 10<sup>th</sup> Floor  
Houston, TX 77002

Paul Gendron  
JP Morgan Ventures Energy Corp.  
700 Louisiana St. Ste. 1000, 10<sup>th</sup> Floor  
Houston, TX 77002

Paul Tramonte  
JP Morgan Ventures Energy Corp.  
700 Louisiana St. Ste. 1000, 10<sup>th</sup> Floor  
Houston, TX 77002

Rajeev Lalwani  
Morgan Stanley  
1585 Broadway, 38<sup>th</sup> Floor  
New York, NY 10036

Stephen Byrd  
Morgan Stanley  
1585 Broadway, 38<sup>th</sup> Floor  
New York, NY 10036

Anjani Vedula  
Deutsche Bank  
60 Wall Street  
New York, NY 10005

Jonathan Arnold  
Deutsche Bank  
60 Wall Street  
New York, NY 10005

Lauren Duke  
Deutsche Bank Securities Inc.  
60 Wall Street  
New York, NY 10005

# EXHIBIT 15

AYK/MSW/MAB/jt2 5/16/2013



**FILED**

05-16-13  
10:12 AM

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company to Determine Violations of Public Utilities Code Section 451, General Order 112, and Other Applicable Standards, Laws, Rules and Regulations in Connection with the San Bruno Explosion and Fire on September 9, 2010.

Investigation 12-01-007  
(Filed January 12, 2012)

(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company with Respect to Facilities Records for its Natural Gas Transmission System Pipelines.

Investigation 11-02-016  
(Filed February 24, 2011)

(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company's Natural Gas Transmission Pipeline System in Locations with High Population Density.

Investigation 11-11-009  
(Filed November 10, 2011)

(Not Consolidated)

Order Instituting Rulemaking on the Commission's Own Motion to Adopt New Safety and Reliability Regulations for Natural Gas Transmission and Distribution Pipelines and Related Ratemaking Mechanisms.

Rulemaking 11-02-019  
(Filed February 24, 2011)

(Not Consolidated)

**ADMINISTRATIVE LAW JUDGES' RULING GRANTING MOTION OF THE  
DIVISION OF RATEPAYER ADVOCATES FOR CLARIFICATION OF  
EX PARTE REPORTING REQUIREMENTS**

On May 14, 2013, the Division of Ratepayer Advocates (DRA) filed a motion requesting clarification of the Commission's *ex parte* rules with regard to communications between financial industry representatives and Commissioners' offices. This ruling grants DRA's motion and provides the requested clarification.

Article 8 of the Commission's Rules of Practice and Procedure (Rules) govern communications with decision makers and advisors. As defined in Rule 8.1(c), an *ex parte* communication is:

a written communication (including a communication by letter or electronic medium) or oral communication (including a communication by telephone or in person) that:

- (1) concerns any substantive issue in a formal proceeding,
- (2) takes place between an interested person and a decisionmaker, and
- (3) does not occur in a public hearing, workshop, or other public forum noticed by ruling or order in the proceeding, or on the record of the proceeding.

Investigation (I.) 12-01-007, I.11-02-016 and I.11-11-009 (collectively, the Pipeline Investigations) are adjudicatory proceedings. Under Rule 8.3 of the Commission's Rules of Practice and Procedure (Rules), *ex parte* communications are prohibited in adjudicatory proceedings.

Rulemaking (R.) 11-02-019 is categorized as ratesetting. In ratesetting proceedings, when *ex parte* communications are permitted, they must be noticed pursuant to Rule 8.4.<sup>1</sup> Further, when a decision maker grants a meeting with an interested party, other parties are entitled to equal time pursuant to Rule 8.3(c)(2).

DRA is correct that the *ex parte* rules are not limited to parties participating formally in Commission proceedings. Persons and entities who are not formally participating as parties but who have a financial interest in the proceeding, or who represent such interests, are "interested persons" subject to the *ex parte* rules.<sup>2</sup> Interested persons may include representatives of ratings agencies, industry analysts or financial institutions (financial industry representatives) that have financial interests in Pacific Gas and Electric Company or PG&E Corporation. As relevant here, financial industry representatives from Bank of America/Merrill Lynch, Deutsche Bank Securities, and Morgan Stanley and JP Morgan discussed the Pipeline Investigations with Commissioners and their advisors.

The amount of the penalties the Commission may impose in the Pipeline Investigations is a substantive issue. Therefore, an improper *ex parte* communication would have occurred between decision makers and financial industry representatives if the size of the fine or other penalties the Commission may impose in these proceedings were discussed.

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<sup>1</sup> See Rule 8.3(c).

<sup>2</sup> Rule 8.1(d).

Improper *ex parte* communications jeopardize the integrity of proceedings. Due process requires, at a minimum, that any prior *ex parte* communications be disclosed. Additionally, interested persons, or their representatives in these proceedings, shall comply with the *ex parte* rules on a going forward basis.

Therefore **IT IS RULED** that:

1. The Motion of the Division of Ratepayer Advocates for Clarification of the *Ex Parte* Rules is granted.
2. Interested persons, or their representatives in these proceedings, shall comply with the *ex parte* rules, consistent with the interpretation of those rules set forth herein.
3. Interested persons or their representatives who have engaged in unreported or improper *ex parte* communications in these proceedings shall, within 10 business days file notices of prior *ex parte* communications containing the information required by Rule 8.4 of the Commission's Rules of Practice and Procedure and serve the notices on the service lists in these proceedings.
  - a. Interested persons or their representatives who report *ex parte* communications in compliance with this Paragraph will not be subject to sanctions for the noticed violations.
  - b. Interested persons or their representatives who fail to comply with this Paragraph may be subject to fines pursuant to Pub. Util. Code § 2111.
4. Where prior *ex parte* communications in a ratesetting proceeding are noticed pursuant to Paragraph 3, equal time shall be granted to intervenors consistent with Rule 8.3(c)(2) of the Commission's Rules of Practice and Procedure.



5. Representatives of ratings agencies, industry analysts or financial institutions (financial industry representatives) that have financial interests in Pacific Gas and Electric Company or PG&E Corporation are "interested persons" as defined by Rule 8.1(d) of the Commission's Rules of Practice and Procedure and shall comply with the *ex parte* rules.

6. This ruling shall be served on the financial industry representatives listed below:

Naaz Khumawala  
Bank of America/Merrill Lynch  
700 Louisiana, Suite 401  
Houston, TX 77702

Kirby Bosley  
JP Morgan Venture Energy Corp.  
700 Louisiana St. Ste. 1000 10<sup>th</sup> Floor  
Houston, TX 77702

Paul Gendron  
JP Morgan Venture Energy Corp.  
700 Louisiana St. Ste. 1000 10<sup>th</sup> Floor  
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Rajeev Lalwani  
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New York, NY 10036

Stephen Byrd  
Morgan Stanley  
1585 Broadway, 38<sup>th</sup> Floor  
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Anjani Vedula  
Deutsche Bank  
60 Wall Street  
New York, NY 10005

Jonathan Arnold  
Deutsche Bank  
60 Wall Street  
New York, NY 10005

I.12-01-007 et al. AYK/MSW/MAB/jt2

Lauren Duke  
Deutsche Bank Securities Inc.  
60 Wall Street  
New York, NY 10005

Dated May 16, 2013 at San Francisco, California.

/s/ AMY YIP-KIKUGAWA  
Amy C. Yip-Kikugawa  
Administrative Law Judge

/s/ MARK S. WETZELL  
Mark S. Wetzell  
Administrative Law Judge

/s/ MARIBETH A. BUSHEY  
Maribeth A. Bushey  
Administrative Law Judge

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company to Determine Violations of Public Utilities Code Section 451, General Order 112, and Other Applicable Standards, Laws, Rules and Regulations in Connection with the San Bruno Explosion and Fire on September 9, 2010.

I.12-01-007  
(Filed January 12, 2012)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company with Respect to Facilities Records for its Natural Gas Transmission System Pipelines.

I.11-02-016  
(Filed February 24, 2011)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company's Natural Gas Transmission Pipeline System in Locations with Higher Population Density.

I.11-11-009  
(Filed November 10, 2011)  
(Not Consolidated)

**NOTICE OF AVAILABILITY OF THE CITY OF SAN BRUNO'S EXHIBITS  
SUPPORTING THE CITY OF SAN BRUNO'S MOTION FOR AN ORDER TO SHOW  
CAUSE WHY PACIFIC GAS AND ELECTRIC COMPANY SHOULD NOT BE HELD  
IN VIOLATION OF COMMISSION RULE OF PRACTICE AND PROCEDURE 8.3(b)  
(RULE AGAINST EX PARTE COMMUNICATIONS) AND FOR SANCTIONS AND  
FEES**

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July 28, 2014

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company to Determine Violations of Public Utilities Code Section 451, General Order 112, and Other Applicable Standards, Laws, Rules and Regulations in Connection with the San Bruno Explosion and Fire on September 9, 2010.

I.12-01-007  
(Filed January 12, 2012)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company with Respect to Facilities Records for its Natural Gas Transmission System Pipelines.

I.11-02-016  
(Filed February 24, 2011)  
(Not Consolidated)

Order Instituting Investigation on the Commission's Own Motion into the Operations and Practices of Pacific Gas and Electric Company's Natural Gas Transmission Pipeline System in Locations with Higher Population Density.

I.11-11-009  
(Filed November 10, 2011)  
(Not Consolidated)

**NOTICE OF AVAILABILITY OF THE CITY OF SAN BRUNO'S EXHIBITS  
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CAUSE WHY PACIFIC GAS AND ELECTRIC COMPANY SHOULD NOT BE HELD  
IN VIOLATION OF COMMISSION RULE OF PRACTICE AND PROCEDURE 8.3(b)  
(RULE AGAINST EX PARTE COMMUNICATIONS) AND FOR SANCTIONS AND  
FEES**

Pursuant to Rule 1.9(d) of the California Public Utilities Commission's ("Commission") Rule of Practice and Procedure, the City of San Bruno ("San Bruno") provides this notice to the Commission and interested parties of the availability of the Exhibits supporting San Bruno's Motion for an Order to Show Cause why Pacific Gas and Electric Company ("PG&E") should not be held in violation of Commission Rules of Practice and Procedure Rule 8.3(b) (rule against ex parte communications) and for sanctions and fees. The exhibits exceed 123.2 megabytes. Due

to the size of them, San Bruno is serving this notice on all interested parties.

The exhibits can be accessed by going to the following URL:

<https://meyersnave.sharefile.com/d/s911293af60143399>. It will be accessible for the next ninety (90) days beginning July 28, 2014. After ninety days, please contact Susan Griffin at 707-808-2000 or [sgriffin@meyersnave.com](mailto:sgriffin@meyersnave.com) and we will provide a compact disk (CD) of the exhibits to any requesting party.

Respectfully Submitted,

/s/ Steven R. Meyers

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July 28, 2014  
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